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Approved: March 4, 1998  
Date

MINUTES OF THE HOUSE SELECT COMMITTEE ON HIGHER EDUCATION.

The meeting was called to order by Chairperson David Adkins at 5:00 p.m. on February 19, 1998 in Room 423-S of the Capitol.

All members were present.

Committee staff present: Alan Conroy, Legislative Research Department  
Leah Robinson, Legislative Research Department  
Carolyn Rampey, Legislative Research Department  
Julian Efird, Legislative Research Department  
Jim Wilson, Revisor of Statutes  
Avis Swartzman, Revisor of Statutes  
Leona Fultz, Committee Secretary

Conferees appearing before the committee: None

Others attending: See attached list

The committee continued to refine the details for the new proposed Council on Higher Education. Handouts included the following: bar chart entitled FY 1999 State General Fund Financing of Higher Education in Kansas (Attachment 1), bar chart entitled Higher Education Expenditures from the State Budget Stabilization Fund (Attachment 2), from Legislative Research Department entitled Comparison of Proposed Community College State Aid Plans (Attachment 3), bar chart entitled State General Fund Financing of Higher Education in Kansas (Attachment 4), form entitled Proposed Community College State Aid Plan 1998-99 Estimate (CC112) (Attachment 5), Suggested Revisions to Initial Report (Attachment 6), and a letter from Kenneth Clouse of the Northeast Kansas Area Vocational-Technical School (Attachment 7).

A consensus was reached by the committee to recommend that the Proposed Community College State Aid Plan 1998-99 Estimate (CC112) be used as the basis for the community college financing of the new proposed Council on Higher Education.

Minutes were distributed from the January 26,27,29 February 2,3,4,5,9 and 18 meetings. Representative Adkins stated they would stand to be approved unless any member noted any changes to be made and this should be done by notifying him.

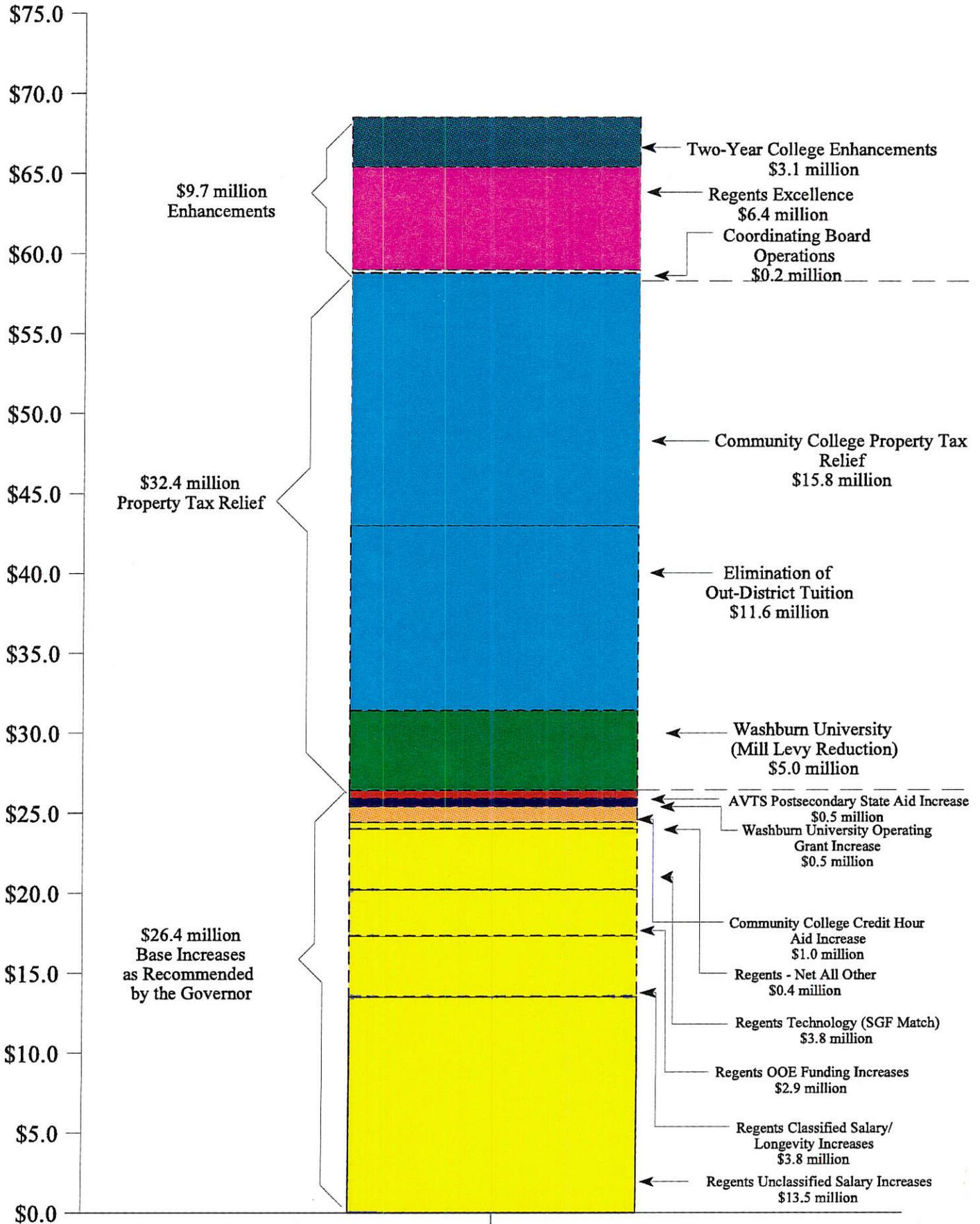
The Committee meeting adjourned and the next meeting was scheduled for Friday, February 20, 1998 at 12:00 noon.

SELECT COMMITTEE ON HIGHER EDUCATION  
COMMITTEE GUEST LIST

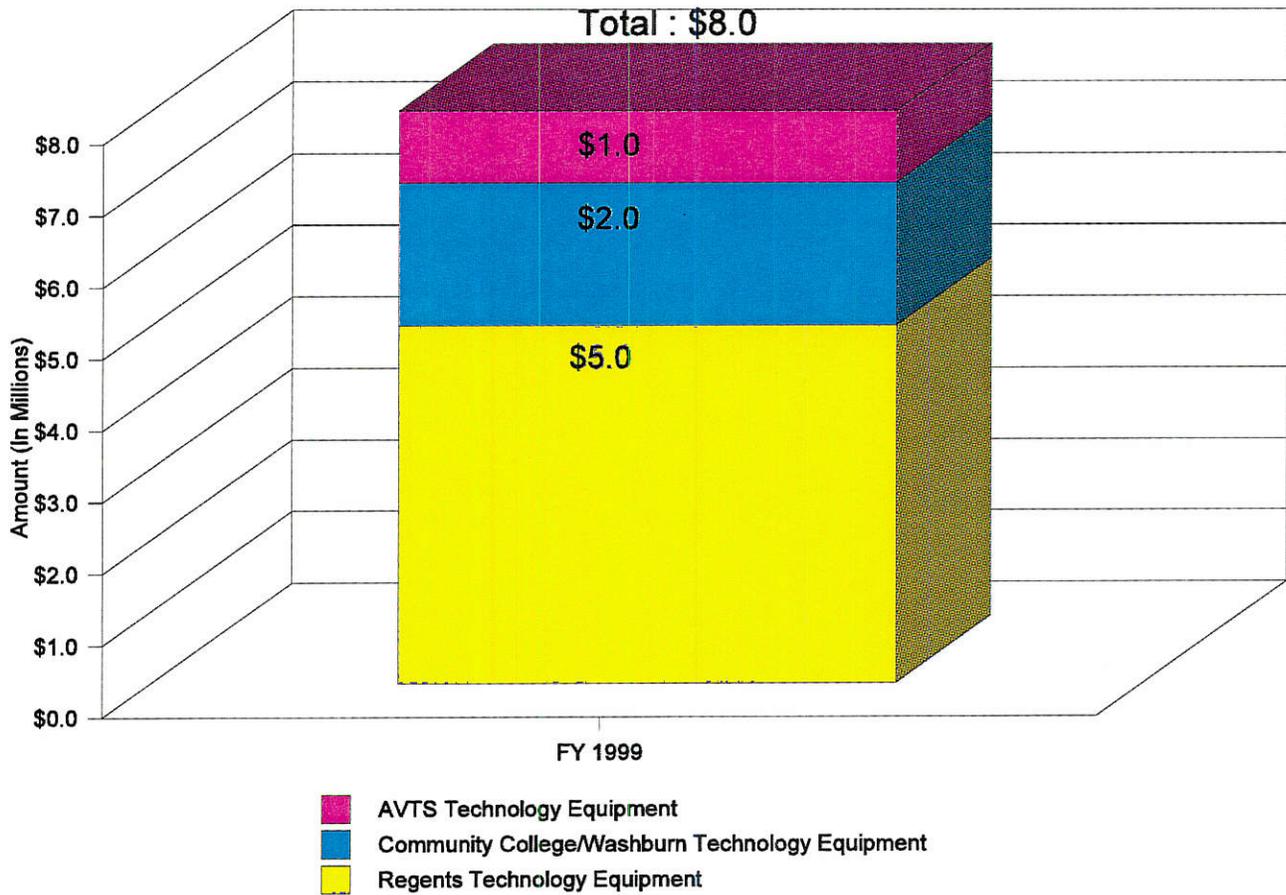
DATE: February 19, 1998

NAME	REPRESENTING
J. B. Webster	Barton County Community College KACCT Board
Craig Grant	HNEA
Fred Sederbaum	Wichita State University
Gina Taylor	W SU
Jon Josselyn	KU
David & Monica	Washburn
Albea Peideaux	FHSU
Joe Rossillon	FSU
Marvin Burris	KCBOR
Ray Hauke	Staff, K Board of Regents
Sheila Fahn	KACCT
Danielle Nbe	Governors Office
Meggan Griggs	KAAVTS
STEVE KEARNEY	KAAVTS
[Signature]	KSDF
Joe Birmingham	KSDE
Amy Jones	Self

# FY 1999 State General Fund Financing Of Higher Education In Kansas (In Millions)



### Higher Education Expenditures from the State Budget Stabilization Fund



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February 19, 1998

## COMPARISON OF PROPOSED COMMUNITY COLLEGE STATE AID PLANS

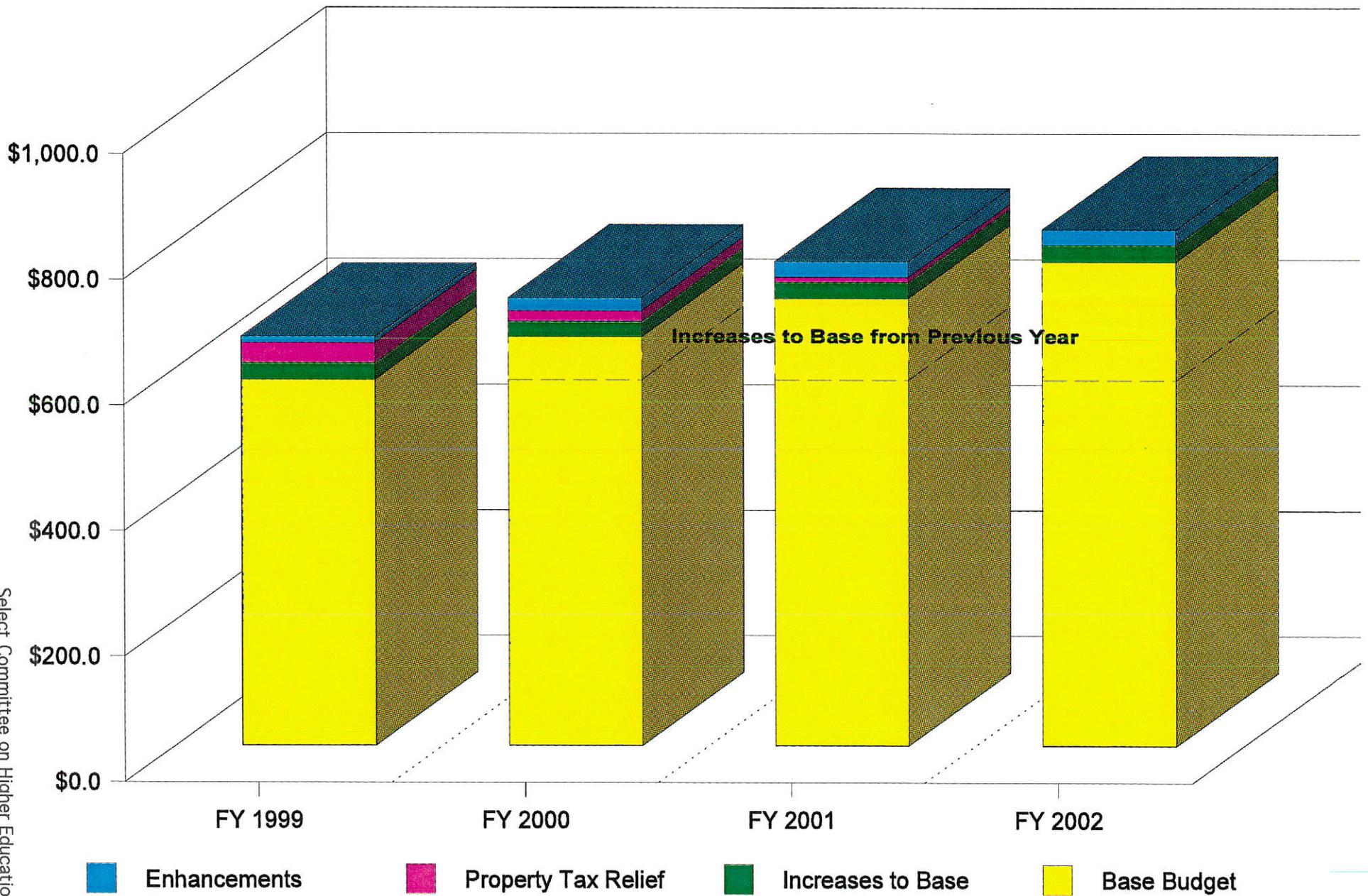
	<u>Run 102</u>	<u>Run 105</u>	<u>Run 106</u>	<u>Run 107</u>	<u>Run 108</u>	<u>Run 109</u>
Credit Hour State Aid	\$ 86,430,996	\$ 73,826,481	\$ 83,694,016	\$ 74,762,811	\$ 70,441,262	\$ 73,250,269
Out-District State Aid	0	13,561,171	0	7,679,289	16,502,113	19,443,055
Administrative Aid	5,700,000	0	0	0	0	0
General State Aid	0	5,142,262	10,000,000	10,000,000	5,142,262	0
Operating Grant	2,839,032	2,410,014	2,250,176	2,436,795	2,477,558	2,371,700
30 Percent Guarantee	<u>1,375,997</u>	<u>2,878,261</u>	<u>1,780,123</u>	<u>3,002,554</u>	<u>3,322,705</u>	<u>2,736,562</u>
TOTAL	<u>\$ 96,346,025</u>	<u>\$ 97,818,189</u>	<u>\$ 97,724,315</u>	<u>\$ 97,881,449</u>	<u>\$ 97,885,900</u>	<u>\$ 97,801,586</u>

**Notes:**

- Assumes all colleges funded at 2 for 1 vocational funding.  
Out-district tuition includes estimated state aid for academic hours over 64/72 hour limit.
- Credit hour and out-district state aid amounts per hour for various runs are as follows:

	<u>Amount Per Credit Hour</u>	<u>Amount Per Out-District Hour</u>
Run 102	\$60.00	\$ 0
Run 105	52.00	24
Run 106	58.10	0
Run 107	51.90	12
Run 108	48.90	30
Run 109	50.85	36

# State General Fund Financing of Higher Education in Kansas (In Millions)



**Proposed Community College State Aid Plan  
1998-99 Estimate  
General, Vocational, Employee Benefit Funds**

	Actual 96-97 State Aid				Proposed State Aid Plan				9	10	11	12	13	14	15	16	17	18
	97 CREDIT HOUR STATE AID	97 OUT-DISTRICT STATE AID	97 GENERAL STATE AID	97 ACTUAL AID	CREDIT HOUR STATE AID <sup>a</sup> \$51.75/Cr. Hr.	OUT-DISTRICT STATE AID <sup>b</sup> \$24/Cr. Hr.	ADMINISTRATIVE STATE AID	TOTAL PROPOSED STATE AID										
Allen Co	1,008,619	523,450	117,203	1,649,272	1,956,771	604,037	300,000	2,860,808	1,211,536	523,450	688,086	20.176	11.375	60,489,096	8.801	0.000	0	0.000
Barton Co	2,832,523	1,271,807	302,478	4,406,808	5,913,524	1,498,389	300,000	7,711,913	3,305,105	1,271,807	2,033,298	32.096	13.532	150,257,446	18.564	0.000	0	0.000
Butler Co	3,987,108	1,882,020	430,337	6,299,465	7,913,507	2,196,608	300,000	10,410,115	4,110,650	1,882,020	2,228,630	21.261	8.025	277,722,770	13.236	0.000	0	0.000
Cloud Co	1,430,898	795,684	275,485	2,502,067	2,859,680	926,416	300,000	4,086,096	1,584,029	795,684	788,345	30.066	15.854	49,724,326	14.212	0.000	0	0.000
Coffeyville	1,047,686	251,652	84,129	1,383,467	2,057,218	290,102	300,000	2,647,320	1,263,853	251,652	1,012,201	37.191	12.157	83,263,142	25.034	5.034	419,176	5.034
Colby	1,208,521	570,084	136,786	1,915,391	2,430,258	657,188	300,000	3,387,446	1,472,055	570,084	901,971	23.434	13.515	66,739,849	9.919	0.000	0	0.000
Cowley Co	2,483,975	734,945	167,906	3,386,826	4,378,154	850,088	300,000	5,528,242	2,141,416	734,945	1,406,471	19.237	8.677	162,091,694	10.560	0.000	0	0.000
Dodge City	2,860,422	345,900	116,726	3,323,048	5,047,385	401,822	300,000	5,749,207	2,426,159	345,900	2,080,259	23.310	12.112	171,757,793	11.198	0.000	0	0.000
Fort Scott	1,171,687	496,632	137,773	1,806,092	2,430,698	580,481	300,000	3,311,179	1,505,087	496,632	1,008,455	20.507	16.720	60,312,714	3.787	0.000	0	0.000
Garden City	1,269,768	341,007	34,749	1,645,524	2,560,642	406,638	300,000	3,267,280	1,621,756	341,007	1,280,749	15.790	3.526	363,266,576	12.264	0.000	0	0.000
Highland	1,180,886	716,506	215,816	2,113,208	2,219,040	829,246	300,000	3,348,286	1,235,078	716,506	518,572	22.166	11.646	44,526,596	10.520	0.000	0	0.000
Hutchinson	2,833,541	731,777	101,209	3,666,527	5,021,484	856,285	300,000	6,177,769	2,511,242	731,777	1,779,465	18.430	5.041	353,019,446	13.389	0.000	0	0.000
Independence	739,134	195,732	49,245	984,111	1,486,752	233,828	300,000	2,020,580	1,036,469	195,732	840,737	33.033	9.663	87,004,017	23.370	3.370	293,186	3.370
Johnson Co	8,620,994	982,768	119,843	9,723,605	15,215,898	1,136,743	300,000	16,652,641	6,929,036	982,768	5,946,268	8.527	1.560	3,812,651,628	6.967	0.000	2,664,976	0.699
Kansas City	2,783,341	708,338	86,140	3,577,819	5,562,918	833,369	300,000	6,696,287	3,118,468	708,338	2,410,130	16.677	3.666	657,510,137	13.011	0.000	0	0.000
Labette	1,329,242	302,640	141,874	1,773,756	2,712,606	352,256	300,000	3,364,862	1,591,106	302,640	1,288,466	23.961	14.842	86,809,251	9.119	0.000	0	0.000
Neosho Co	693,516	249,192	43,069	985,777	1,397,069	291,085	300,000	1,988,154	1,002,377	249,192	753,185	30.599	11.186	67,334,963	19.413	0.000	0	0.000
Pratt	1,001,125	322,224	57,965	1,381,314	1,776,371	375,635	300,000	2,452,006	1,070,692	322,224	748,468	38.861	10.315	72,561,051	28.546	8.546	620,106	8.546
Seward Co	791,198	204,936	24,038	1,020,172	1,606,765	240,955	300,000	2,147,720	1,127,548	204,936	922,612	21.720	4.461	206,794,728	17.259	0.000	0	0.000
<b>Total</b>	<b>39,274,184</b>	<b>11,627,294</b>	<b>2,642,771</b>	<b>53,544,249</b>	<b>74,546,740</b>	<b>13,561,171</b>	<b>5,700,000</b>	<b>93,807,911</b>	<b>40,263,662</b>	<b>11,627,294</b>	<b>28,636,368</b>			<b>6,833,837,223</b>		<b>0.000</b>	<b>0</b>	<b>3,997,444</b>

a All colleges funded at 2 for 1 vocational funding.

b Out-District Tuition is eliminated. Included in this column is the estimated state aid for academic hour over 64/72.

c Proposed State Aid less Actual 97 State Aid

d General, Vocational, and Employee Benefits Funds.

Suggested Revisions to Initial Report:

1. Need to recognize the cultural and artistic contributions community colleges make to enhance the quality of life in Kansas.
2. Need to recognize the research component of the regional universities' mission and the economic development component of their mission.
3. Need to recognize the important role community colleges play in fostering community pride and enhancing community identity utilizing such programs as athletics.
4. Need to confirm what we mean by "coordination" especially, program review and other quality indicators. By coordination, do we mean to allow the Council the authority to approve course offerings, degree programs and locations of courses? Does the Council have authority to enforce service areas on coordinated institutions? To what extent may the council determine that a program must be eliminated to avoid unnecessary duplication. We need to make certain that we have clearly articulated the full scope of coordination.
5. Need to confirm commitment to fund based on performance.
6. Need to articulate our commitment to earmarking funding for university peer level funding.
7. May want to avoid using "two year college" throughout report since in some instances vocational programs do not require a two year course of study.
8. Clarify that Eisenhower Scholars would be eligible to attend any public post secondary institution. Clarify whether we wish to extend in-state tuition rates to non-resident national merit scholars and designate them Eisenhower Scholars.
9. Consider granting community colleges some flexibility with current 2 mill limit on capital outlay levy.

10. Need to recognize current collaborations and consortiums through which informal coordination is occurring between universities and community colleges. Acknowledge that our plan attempts to build on the success of these efforts.

11. Clearly articulate our political/policy assumptions:

Regents are not a viable entity to facilitate the unification of all sectors of higher education as a result of a lack of trust between such existing sectors. Likewise, consolidation of all sectors of higher education under the state board of education is inappropriate. Consequently, a new, constitutional entity must be created.

Creating an entity that can speak with one voice for all sectors of higher education will be beneficial to all sectors of higher education.

Significant new resources will not be allocated to public higher education in Kansas until governance and coordination systems are reorganized. Future enhancements to higher education institutions will be more easily obtained when a unified budget is prepared and presented to legislators.

The inclusion of Washburn as a state university is inevitable. Governing the institution as a full member of the family is far more beneficial than the status quo. Washburn's mission must be respected. Funding must recognize the needs of Washburn while also respecting the resources necessary to advance the missions of existing state universities. Existing universities should be held harmless when Washburn is included as a state university.

Community colleges perform a valuable statewide mission but that mission includes, as a vital component, locally administered governance and a significant local financing commitment.

Community colleges are not fearful of performance standards or quality indicators and are willing to be held accountable to the highest standards of educational excellence.

# NORTHEAST

KANSAS AREA VOCATIONAL-TECHNICAL SCHOOL

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*Our Technologies Launch Careers*

FAX (913)367-3107

February 18, 1998

Representative David Adkins, Chair  
State Capitol  
300 S.W. Tenth Street  
Topeka, Kansas 66612

Dear Select Committee Members:

Now that you have the whirlwind tour of the state behind you and you are back in your office in Topeka, I want to react to the draft of "Bridging the Gap." My observations are only my thoughts and should not be construed as my Association's position.

My first observation is one of amazement over the zeal that you as a committee have approached your assignment of restructuring higher education. I am thoroughly impressed by the progress you have made over this short period of time. I also want to commend your committee on traveling statewide to share your plan. I attended your meeting at Johnson County Community College.

While I commend you in the above paragraph, I must also express my concern to you about only scheduling Community College's and Regent sites during your visits. I am disappointed that you did not schedule one Area Vo-Tech or Technical College during your statewide tour. This sends a message consistent with my concern expressed as a shadow committee member. This concern is that your plan does include AVTS schools and Technical colleges, but you as a committee have only included us on the fringes. There seems to be very little directed at the AVTS's and the Technical Colleges. This appearance has caused me to feel that you as a committee have not dealt with the AVTS schools and Technical Colleges with equity compared to the others within the proposal.

To be specific, as I read and digest the "Bridging the Gap" document, you are recommending significant financial incentives. Most of these incentives outline specific features for the Community Colleges and Washburn, by providing a minimum of 30% state funding, elimination of out district tuition, capping Community College mil levies at 15, and eliminating Washburns operating mil levy. Other specific incentives are outlined for the current university system through funding to enable excellence and world class academic education. I am concerned that part of the package is for AVTS's and Technical Colleges, but no specifics are outlined. I don't want to sound negative or unappreciative, but I do want you to consider including some specific features for AVTS's and Technical Colleges.

Allow me to suggest the following funding ideas for your consideration to the AVTS schools and Technical Colleges.

- \* Continue the current system of post-secondary funding formula for AVTS and Technical Colleges.
- \* Provide resources to AVTS and Technical Colleges to improve their campus facilities to the amount of 5 million annually throughout the plan
- \* Provide five million annually over the life of this plan for technology enhancements for AVTS's and Technical Colleges

Because our state has sixteen regionally diverse AVTS's and Technical Colleges who serve citizens annually, these institutions deserve and need your commitment.

Your commitment to AVTS's and Technical Colleges is equally as important in the composition of the Council on Higher Education. This Council will ultimately make significant decisions about all of Higher Education. My concern is that the Kansas Association of Vocational/Technical Education is proposed to have one position of the eleven members. I perceive this to be a very small voice when the universities have 6 positions, community colleges have 2 positions, and Kansas State Board of Education has 2 positions. I fear your proposed composition will be carried forward for years to come. I propose a change by granting two positions to AVTS and Technical Colleges and believe this will strengthen technical education for the citizens of Kansas.

I want to take this opportunity to thank the committee for allowing me to be a shadow committee member. It is re-assuring to know that you have sought the input of those of us who work daily in higher education. I hope you will find this input valuable also. If you have any questions or wish to discuss this any further, please call me any time.

Sincerely,



Kenneth A. Clouse  
Director