Approved: 29,1999

## MINUTES OF THE HOUSE COMMITTEE ON TAXATION.

The meeting was called to order by Chairperson David Adkins at 9:00 a.m. on March 23, 1999 in Room 519-S of the Capitol.

All members were present except: All present

Committee staff present: Chris Courtwright, Legislative Research Department

April Holman, Legislative Research Department

Don Hayward, Revisor of Statutes Shirley Sicilian, Department of Revenue

Mary Shaw, Committee Secretary

Conferees appearing before the committee: None

Others attending: See attached list

The Chairman called the committee's attention to discussion of:

# SB 11 - Correction of property tax clerical errors

The Chairman recognized Representative Ray who made a motion, and seconded by Representative Sharp, to report SB 11 favorable for passage: Motion carried.

The Chairman called the committee's attention to discussion of:

## SB 78 - Property tax exemption for irrigation natural gas supply systems

The Chairman explained that this is the bill regarding providing a property tax exemption for private utilities. He also asked that the committee consider including in SB 78, HB 2180, the bill by Representative Weber which takes care of the lake lot situations, and **HB 2120** by Representative Sloan, which is the extension of the burden of proof change to include commercial and industrial property. The Chairman explained that Representative Horst had visited with him regarding the Salina airport, and the platting of land around the Salina airport, regarding the current statute requiring that the Register of Deeds shall not record any plat unless such plat is accompanied by a receipt from the county treasurer for all real estate taxes due and owing on land to be platted and has created some problems at the airport in Salina. The Chairman indicated that in this particular case the city of Salina has presented some conceptual clarifications, but essentially what they are looking for is that particularly due and owing to mean taxes payable on December 20 for plats filed between November 1 and June 19, and taxes payable on June 20, for plats filed between June 20 and October 31 essentially to clean up that timing mechanism, otherwise the due and owing provision will require significant outlays before you could get your plat recorded. The Chairman also asked the committee to consider **HB 2526** which has not had a hearing, but is a repealer of some statutes that the Department of Administration in their review of statutes has some statutes on the books that still require the Director of Accounts and Reports to report, withhold and remit certain federal taxes, these were federal taxes that were in place before the imposition or creation of the Internal Revenue Service and the Internal Revenue Code and the repealer takes some obsolete law out of the statute books. Also, Don Hayward, Revisor, mentioned that after extensive research by April Holman she discovered some concern with the way in which the small claims procedure was established with BOTA and mentioned an amendment regarding it.

The Chairman recognized Representative Wilk who made a motion, and seconded by Representative Aurand, to amend SB 78 by incorporating HB 2526, HB 2180, HB 2020 to include modification of presenting the proof of income from the property, to enforce the plat airport amendment, and the clarification of accessing the small claims section of the Board of Tax Appeals into the bill. Questions and discussion followed. Motion carried.

The Chairman recognized Representative Wilk who made a motion, and seconded by Representative Gregory, to pass SB 78 favorably as amended. Motion carried.

# CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON TAXATION, Room 519-S Statehouse, at 9:00 a.m. on March 23, 1999.

The Chairman called the committee's attention to discussion of:

# HB 2565 - Washburn University retailer's sales tax imposition authorized

The Chairman introduced Chris Courtwright, Kansas Legislative Research Department, who briefed the committee on various requests from the previous meeting. He distributed the sales tax pull factor and this a study from Dr. Darling at Kansas State University (<u>Attachment 1</u>), copy of the levy sheet for Topeka proper and Shawnee County (<u>Attachment 2</u>), and information that he had been working with the Department of Revenue regarding sales tax (<u>Attachment 3</u>).

Committee discussion and questions followed.

The Chairman asked David Monical, Washburn University, regarding that the tax substitution does not create a \$5 million dollar windfall for the university. Mr. Monical explained that they took a look sales tax receipts over the past decade, actual receipts, and they used a three year rolling average and a five year rolling average. He mentioned that a three year rolling average would have projected 14.4 and a five year rolling average almost a million dollars less than actual receipts, 13.9 million. Their concern initially was making and setting policy on the highest estimated sales taxes ever collected in the county. Mr. Monical also noted that they are replacing 7 mills on the general fund which is currently capped by state statute. They are also replacing something over 8 mills in their employee benefits contribution fund. Mr. Monical explained that they will be replacing out-district tuition currently paid by the townships within Shawnee county to the university which is \$24 per credit hour for freshman and sophomore students. Additionally the distribution of motor vehicle taxes is based upon the total aggregate levy of an organization with respect to the total aggregate level of the county. They go in essence from being about 12 or 13 percent of the tax base to about 3.5 or 4. That impacts the motor vehicle revenues which they would receive in their capital fund. The net result is there could be as much as a million dollars, could be 1.5 million, depending on what the receipts do, it could be less than a million dollars. Their concern is to put the substantial portion of that away into a rainy day fund to levy out the fluctuations in the sales tax. Mr. Monical mentioned that the worst thing they could do is come back next year and ask for an increase in the rate or come back in two years and say reinstate the mill levy. Questions and discussion followed.

The Chairman recognized Representative Jenkins who made a motion, and seconded by Representative Flora, to adopt the balloon (Attachment 4) with one adjustment on page 1 for a conceptual amendment regarding 12-198 for technical cleanup to effectuate the intent of being able to collect the use tax.

Questions and discussion followed. Motion carried.

The Chairman recognized Representative Gregory made a motion, and seconded by Representative Edmonds, to amend the protest percentage from 10% to 3%.

The Chairman recognized Representative Kirk who made a substitute motion, and seconded by Representative Flora, to change the protest percentage from 3% to 5%. Questions and discussion followed. Motion carried.

The Chairman recognized Representative Jenkins who made a motion, and seconded by Representative Kirk, to pass **HB 2565** favorable as amended.

The Chairman recognized Representative Aurand who made a substitute motion, and seconded by Representative Minor, to insert **HB 2160**, the motor vehicle and fairness in equity act (situs bill), into **HB 2565**. Questions and discussion followed. Motion failed.

The Chairman recognized Representative Jenkins who made a motion, and seconded by Representative Kirk, to pass **HB 2565** favorable as amended. Motion carried.

### CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON TAXATION, Room 519-S Statehouse, at 9:00 a.m. on March 23, 1999.

The Chairman called the committee's attention to discussion of:

# SB 252 - Tax levy rate limitations

The Chairman recognized Representative Ray who made a motion, and seconded by Representative Campbell, to pass SB 252 favorable for passage.

The Chairman recognized Representative Johnston who made a substitute motion, and seconded by Representative Gregory, to amend the statutes so that the property tax lid is in effect permanently and retain provisions of **HB 252**. Questions and discussion followed. Motion carried.

The Chairman recognized Representative Johnston who made a motion, and seconded by Representative Sharp, to approve SB 252 favorably as amended. Motion carried. Representative Campbell and Representative Ray requested to be recorded as voting "no" on the motion.

The Chairman called the committee's attention to discussion of:

# SB 226 - Approval resolution of increased property tax in taxing subdivisions

The committee had questions and discussion followed regarding what the bill would do.

The Chairman recognized Representative Tomlinson who made a motion, and seconded by Representative Campbell, to report SB 226 as favorable for passage. Questions and discussion followed.

The Chairman recognized Representative Gregory who made a substitute motion, and seconded by Representative Howell, to propose to amend SB 226 as explained on the attached amendment for two provisions, one for local units that would require a charter resolution or ordinance which is then subject to protest or public vote and for the Legislature to spend any of these dollars it would require a supermajority 2/3 vote of the Legislature (Attachment 5). Questions and discussion followed. Representative Edmonds suggested that the vote be divided. The Chairman called for the vote on part one of the amendment regarding a resolution or charter ordinance. Division was requested and the vote was 12 in favor and 9 opposed. Motion carried. The Chairman called for the vote on part two of the amendment regarding a 2/3 vote of the Legislature. Division was requested and the vote was 10 in favor and 12 opposed. Motion failed.

The Chairman recognized Representative Kirk who made a motion, and seconded by Representative Gilbert, to amend a phrase that indicates that the amount allowed to exceed from the previous year would be based upon the CPI. Questions and discussion followed. Division was requested and the vote was 12 in favor and 9 opposed. Motion carried. Representative Vickrey, Representative Howell, Representative Tomlinson and Representative Jenkins requested to be recorded as voting "no" on the motion.

The Chairman recognized Representative Aurand who made a motion, and seconded by Representative Gregory, with concern with the timing issue and how that affects a protest petition within localities, make this a mandatory referendum if they go beyond the CPIU.

The Chairman recognized Representative Johnston who made a motion, and seconded by Representative Findley, to pass **HB 226** out favorably as amended. Motion carried.

The Chairman recognized Representative Findley who made a motion, and seconded by Representative Minor, to introduce a bill regarding recreation systems, districts and cities. Motion carried.

The meeting was adjourned at 11:00 a.m.

# HOUSE TAXATION COMMITTEE GUEST LIST

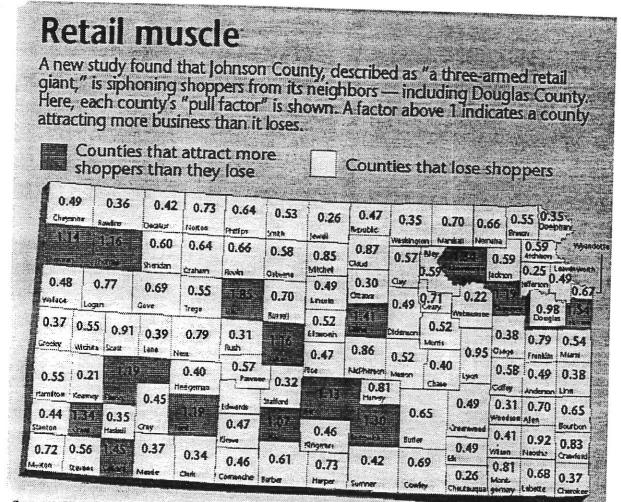
DATE: March 23, 1999

Randy Allen	Ks. Association of Counties
April Lucther	Representative
Belly Buetala	City of Overland Park
Paul Welcome	KCAA
	Ko. asin of Courter
Judy Moles Don Moke	CKM
Larry Klaman	Leign of KS Municipalities
Shige ketures	Ks Tuggers Network
Churty Caldwell	Topola Change of Commerce
Wartha Cley Smith	KMHA
Marca Len	Sedguick Comby
Hay Brown	mis m lumberment
Bug Smith	City & Topeka
Tom Bruno, M.D.	
John D. Pinegar	City of Topela
Mavid & Monical	Washburn University
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# HOUSE TAXATION COMMITTEE GUEST LIST

DATE: <u>march</u> 23, 1999

Alan Steppet	KLPG
Julie Clark	
Khain Bance	16 ASEN OF DESLIORS
Jack Slave	Wahy-Our + 11 NZ
/Erik Sartorius	Johnson Co. Board of Realtors
Myra Domoon	KDOR
Much Such	KDUR
Ann Surles	DOB
Anne Spiess	Beterson Public Affairs Group
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Source: Kansas State University

BARRY NICHOLS/JOURNAL-WORLD GRAPHIC

House Taxation 3-23-99 Attachment 1 12/3/1998 4:56 PM



# Douglas County losing shoppers to neighboring powerhouse



#### React to this story

Updated 3:24:43 AM Thursday, December 3, 1998

But the city of Lawrence is attracting more shoppers who come from outside city limits, a new study found.



By Richard Brack

Journal-World Business Editor

Lawrence is becoming more attractive to shoppers even as Douglas County is losing retail business to a neighboring powerhouse, a new study found.

But booming retail development on South lowa Street and elsewhere should help Douglas County as it battles neighboring Johnson County for shoppers, said David Darling, the Kansas State University economist who conducted the statewide research.

"We're seeing that Johnson County is gaining market share, and it is gaining it at the expense of some of its neighbors," including Douglas County, Darling said. "Douglas County actually lost ground while Johnson County gained."

In fact, the study found Johnson County captured nearly 25 percent of the state's total retail market, with about \$5.5 billion in retail sales.

The finding is a good illustration of the situation statewide — bigger is better when it comes to retail muscle.

"Small cities tend to lose trade to larger ones," Darling said. "Our study indicates that the retail strength of Kansas' communities has a strong correlation with their population."

The annual study measures the retail strength of Kansas counties and cities by their "trade pull," an equation that aims to show which areas are capturing more retail trade than they're losing. It is based on sales tax collections and population data.

A factor of 1.0 indicates a perfect capture of local trade, or an area where the number of residents leaving to shop is equal to the number of visitors who enter the area. A factor above 1.0 indicates a community pulling trade from beyond its borders, and values less than 1.0 indicate a community losing business to other places.

For the year ended June 30, Douglas County's trade pull factor fell to 0.98, indicating it was losing shoppers. In 1997, the county's pull factor was in positive territory.

The big reason for the decline is Johnson County. According to Darling, that county's strength presents a special challenge for its neighbors, all of which saw declining or flat pull factors in the latest study.

Besides its decline in pull factor, Douglas County's share of the state's total retail market also fell, to 3.42 percent from 3.51 percent a year ago.

In Wyandotte County, the pull factor fell to 0.67 from 0.72 and its market share dipped to 4.01 percent from 4.29 percent. Darling said the county's market share was bolstered by its relatively large population.

"Therefore, one can conclude that Johnson County retailers took market share away from Douglas and Wyandotte county retailers," Darling said.

Despite the overall county's decline, trade pull increased slightly in Lawrence -- to 1.19

through June 30, indicating the city was drawing more shoppers from outside its borders.

Topeka's trade pull, meanwhile, declined and Overland Park's went up.

"Olathe took a big jump, from 1.26 to 1.46," Darling said, attributing the increase to the opening of the Great Mall of the Great Plains.

Because such additions of retail space tend to increase a community's trade pull, Darling said recently opened department stores and other retailers on Lawrence's South Iowa Street would almost certainly increase Lawrence and Douglas County numbers next year.

"That usually will precipitate changes in retail trade activity," he said. "You can assume new square footage will attract the commercial dollar."

Ranked by retail trade capture, which gauges the number of shoppers served, Lawrence was in the top 10 cities statewide.

Trade capture is arrived at by multiplying trade pull by the community's population.

# Click here for map

-- Richard Brack's phone message number is 832-7194. His e-mail address is rbrack@ljworld.com.

# Reader Reaction

[Rea	ad the Rule	es][Read	what others	say	.1	
Name:		***************************************	***************************************			
Email:						
*******************************		Subject:				
Douglas	County	losing	shoppers	to	neighboring	powerhous
		Message	):			

To get same \$12.729 m from countywide

Assessed Valuation	1			from countywide
1998		1 mill	18.317 mills	levy
985,400,716		\$985,401	\$18,049,585	12.92
694,921,444	70.52%	\$694,921	\$12,728,876	

Tax Unit #	State	County	City	Township	USD 501	USD 345	Transit	MTAA	Library	Washburn	<u>Total</u>
001	1.500	36.958	31.671		50.971		2.611	1.673	7.007	18.317	150.708
301	1.500	36.958		13.628		44.983		1.673	7.007		105.749

		0.25% County Sales Tax		Exhibit: State	Estimated Amount of 0.25% from Topeka		Estimated Topeka Share of County Tax
		Collections	Growth	Sales Tax		Growth	
FY 1996		\$5,143,951		Growth	\$4,768,992		92.71%
FY 1997		\$5,208,482	1.25%	4.69%	\$4,907,403	2.90%	94.22%
FY 1998		\$5,670,335	8.87%	9.44%	\$5,133,082	4.60%	90.53%
FY 1999	November Consensus Est			3.58%	get Merchania 🖡 Standard opera 🖡 Adeles de Adela (Ade		
FY 2000	November Consensus Est			3.57%			

Shawnee Co City of Topeka

Compensor of 1997 to		1997	1998	DIFF
DIS 1996 Sta	VALUATION 965,400,716	1.500	1,500	0,000
County	985,400,716	37.193	36.958	4.23
CITIES				
Aubum City	3,511,617	13.337	13.894	0.557
Rossville City	3,709,073	12,465	12,437	0.073
Silver Lake City Topoka City	5,346,246 694,921,444	32,588	31.671	-0.917
Willard City	206,159	5.216	4.909	-0.307
TOWNSHIPS			,	
Auburn Township	10,227,126	15,126	15.502	0.376
Dover Township	8,010,790	13.550	13.272	-0.278
Grove Township	2,793,106 15,138,588	8.840 9.860	8.670	-0.170
Menoken Township Mission Township	53,037,969	13.918	13.445	-0.47
Monmouth Township	14,678,380	13.834	13.722	-0.112
Rossville Township	4,955,598	13.998	13.795	-0.200
Saver Lake Township	3,559,879	20.768	20.422	-0.34
Soldier Township	80,031,138	14.035 8.541 -	13.528 8.587	-0.40
Tecumeeh Township Topeka Township	56,382,801 8,122,724	10.229	10.202	-0.027
Williamsport Township	20,768,078	12.586	11.964	-0.62
SCHOOL DISTRICTS				
USD 321 (Rossville)	12,034,898	38,447	30.884	-7.56
USD 330 (Dover)	4,013,816	27.621	21.907	-5.71
USD 340 (Meriden)	1,094,264	50.569	47.355	3.21
USD 345 (Seemen) *	127,082,894	45.090	44.983	-1.860 -3.50
USD 372 (Silver Lake) USD 434 (Santa Fe Trail)	17,545	57.245	48,860	-8.38
USO 437 (Aubum/Washb)*	242,865,608	48.112	43.362	4.75
USD 450 (Shawnee Hts)*	99,930,200	45,568	39.423	-5.14
USD 501 (Topeka)	482,350,508	58,771	50.971	-7.80
FIRE DISTRICTS	26,837,819	5,462	6.582	1.120
Fire Dist. No. 1 Fire Dist. No. 2	13.738.743	4,570	3.629	-0.94
Fire Dist. No. 3	8,664,671	7.707	7.179	-0.52
Fire Dist. No. 4	8,216,949	5.812	8.452	0.640
Topeka/Tecumseh Fire	64,505,525	8.744	8.767	0.023
OTHER DISTRICTS	7,997,307	1,999	1,994	-0.00
Kew River Drain  Morth Topeka Orain	67,766,591	3.373	3,015	-0.00
Rossville Drainege Dist.	4,491,582	4.380	4.407	0.027
Shunga No. 1 Drain	9,969,668	1.997	0.000	-1.99
Säver Lake Drain	2,813,558	4.999	0	4,99
Tri Ca Drain (per unit)	1,830,816	0.490	0.490	0.000
Cross Creek Watershed Wakarusa Watershed *	6,007,785	1.996 0.964	1.498	-0.49
Sewer District No. 2	39,819,718 853,002	16,508	16.055	-0.45
Sewer District No. 4	469,410	25.518	30.055	4.537
Sewer District No. 6	435,907	26,470	27.150	0,689
Sower District No. 8	1,888,429	10.425	10.267	-0.15
Sewer District No. 15	1,265,552	17.109	17.739	0.630
Sewer District No. 17 Sewer District No. 31	1,228,314	9.965	19,938	0.61
Sever District No. 33	6,274,411	11.079	10.006	-1.05
Psuline Street Lights	236,640	0.268	2.675	2.40
Sn Center Cemetery *	3,887,396	0.325	0.190	-0.13
Sherwood Impy District	26,580,106 985,400,716	3.685 1.632	1.673	0.53
MTAA (Airport) MTTA (Transit)	694,921,444	2.596	2.511	0.04
Topeka/Sn Co Public Libr	967,829,920	6,588	7.007	0.41
Weshburn University	894,921,444	17.847	18.317	0.47
* Shawnee County Only		1996		
transfer days	K.S.A.	LEVY		
State Levies:				
Educational Building Institutions Building	76-6501 76-6504	1.000 0.500		
TOTAL	10-0004	1.500		
Shownee County Levies:		-	TTT	rv
General	79-1946	31.075,	VI	3
Bond and Interest	10-113	5.883		
Special Liability	75-6110	0.000	-	
Toronto City orient		36.958	8 1q	K8A
Topoka City Levies: General	CH Ond, 54	10.233	CI O	K.S.A.
General Improvement	CH Ord. 7	0.905		Aubum
Parks ( prov.)	CH Ord 54	-	ONO.	Dover
Special Liability Expense	75-6110	O asal	VALU	Rossvill
Bond and Interest	10-113	O12.462	J J. 1.	Saver L
TOTAL Motro Transil Auth Levice:	CH Ord BZ	31.671		
General	& B3	2611	T	
TOTAL		· 2611	KSA	79-190
Metre Topeka Airport Author	ity Lovice:	/	1	79-18
General	27-333	1,326	· · · ·	

# SHAWNEE COUNTY TAX LEVY SCHEDULE Prepared by the County Clerk's Office Tax Levies Per \$1,000 Assessed Valuation

UNIFIED SCHOOL DISTRICTS	1998							
	1998							
	General				14	Special	Special	
	\$20,000	Supp.	Capital	Bond &	Adult	Assess-	Liebaty	TOTAL
	exempt	General	Outley	Interest	Educ.	ments	Expense	LEVY
KSA	SB 41	72-6433	72-8801	10-113	72-4523	12-5a10	75-6110	
321 Rossville	20,000	6.889	3.995					30.884
330 Dover	20,000	1.907						21.907
340 Meriden	20,000	8,106	3.996	15.253				47.355
345 Seaman	20,000	12.481	3.996	8.354		0.152		44.983
372 Silver Lake	20.000	10.546		11.036				41.582
434 Santa Fe Trail	20,000	14.728		14.132				48.860
437 Aubum/Weehbum	20.000	5.276	3,938	13.148				43.362
450 Shawnee Hts	20.000	8.014	3,971	7.438		lesses.		39.423
501 Topeka	20,000	17,830	3,961	8.492	0.297		0.391	50,971

	Fire	Bond &	First	Employee	TOTAL
	Protection	Interest	Responder EMS	Benefits	LEVY
KSA	19-3610	10-113			
	80-1546(1)	19-3601b	65-6113	12-16,102	
Ho 1 Grove, Menoken, Silver Lake					
Twps & Saver Lake City	4.046		2,536		6.582
No 2 Aubum Township &					
Auburn City	2.663		0.966		3.629
No 3 Rosaville Township					
& Rosaville City	4.186		2.993		7.179
No 4 Dover Township					
& Willard city	3.558		2.894		6.452
Topeks-Tecumseh Twps (1)	6.934		0.991	0.842	8.767

	LEVIES		1998
		Bond &	TOTAL
	MainL	interest	LEVY
KSA .	19-27A09	10-113	
NO 2	16.05	5	16.055
NO 4	30.05	5	30.055
NO 6	27.15	)	27.155
NO 8	10.267		10.267
NO 15	17.739	)	17.739
NO 17	19.93	,	19.938
NO 31	10.25	)	10.259
NO 33	4.879	5.147	10.026

KSA		Various		19-2765	12-16,102	10-113	
		KSA's		Police	Employee	Bond &	TOTAL
			General	& Fire	Benefits	Interest	LEVY
Metro Topeks	Airport Authority	27-333	1.326			0.347	1.673
Snerwood Im	provement District	19-2765	4.117	0.104			4.221
Shawnee Cer	vier Cemetery	17-1330	0.190				0.190
Pauline Stree	( Lighting	19-2717	2.675				2,675

THIRD CLASS CITIES		1998 .			The According
		Street	Employee	Law	TOTAL
CITIES	General	Lighting	Benefits	Enforcement	LEVY
KSA	79-1953	14-535	12-16,102	12-1106	
Auburn City	13.894			-	13.894
Rossville City	9.431	0.270	2.736		12,437
Silver Lake City	11.965			1.354	13.359
Willard Chy	4.909				4.909

DRAINAGE DISTRICT LEVIES	1998
KSA 24-407	General
Kavr River Drainage	1.994
North Topeka Drainage	3.015
Rossville Orainege	4.407
Shunganunga No. 1 Drainage	0.,
Silver Lake Drainage	0
Trl-County Drain (per unit) KSA 24-665	0.490

WATERSHED DIST LI	EVIE	8		
KSA 24-1219				General
CROSS CREEK J-42	(38)			1,496
WAKARUSA 1.35		:		0.992
·· *				
£* 1.		47	711 / 24	

nance County Levice: moral and and Interest	79-1946 10-113	11.075, V E	DEA.		TOWNSHIP	P LEVIES APPLICA	ABLE TO CIT		38-07-1 CW-13-1		7
ocial Liability TOTAL oka City Lovies:	75-6110	8 19G	K.S.A. 15-104 for all funds.		General	Complete Library	Bond &	Library Employee Employee Benefits		nship TOTAL	11
eneral	CH Ord. 54	10.233	K.S.A.		79-1962	12-1405 771 12-12	20 10-1134	12-16,102 12-16,102	13-13426 79-	1962	
neral Improvement	CH Ord. 7	0.905	Auburn Township on Auburn City		0.226	0.270 1.1 .1	~.·· Q.488		1.274	2.258	1
NS (COLVE)	CH Ord 54		Dover Township on Willard City	*: -	0.530	0.478	A 41-		0.897	1.905	٦.
ocial Liability Expense	75-6110	TAD ASSETT TAV	Regaville Journahip in Reseville Ci Silver Lake Twp on Silver Lake Cit	ay	1.067	0.837 2.36	9	. 0.203	0.060 0.0	685 5.221	
nd and interest	10-113	AICHT MAINT	Saver Lake Twp on Saver Lake Cit	γ .	1,097	0.5402.84	6	0.598 0,198	0.720	5.999	
TOTAL o Transit Auth Levice:	CH Ord BZ	31.671		4- 7-F		Areac.;	P.C.	r in	Cayer		بن . اداران

General	413		2611		_					TO	MNSHIP LEV	9E8 1994								- 1
TOTAL		,	· 2.611 )	KSA ,	79-1952	68-518c	79-1962	2-1318	12-1405	80-1903	79-1962	12-16,102	12-16,102	10-113	13-13a26		80-1413	79-2939	9-1962	CO
Metre Topoka Airport Author	ity Lovies:		! '	1	79-1946 -			(1)		79-1962	12-1220	*** 14	Library	Bond		First		79-2940		4/4
General	27-333	. 11.	1,326			. 1	Tup.	Mozious		- 1		Employee	Employee	and	Out Dist.	Responder	Special	No Fund	Park	TOTAL
Bond and Interest	10-113		- 0.347	1	General	Roed	Hell	Weed	Cometery	Fire '	Library	Benefits	Benefits	: Interest	Tultion	Ambulanos	Roed ·	Warrant	Maint.	LEVY
TOTAL	K		1,673	Aubum	0.226	, 7.279			0.270	٠.				- 0.488	1.274		5.965	7		15.502
Topoka-Sn Co Public Library	Levies	•	-	Dover	0.530	8,453		:	0.478	-					0.897		4,914		1	13.272
: General	12-1267	•	5,826	Grove Jus	1!~ 0.260	6.718	0.787	•	0.905											8.670
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House Taxation 3-23-99 Attachment 3

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Postuly Fex Note
To Mr. Carry
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OFFICE OF THE SECRETARY

MAR. -22' 99 (MON) 14:33

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OFFICE OF THE SECRETARY

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# douse Taxation 3-23-99

### **HOUSE BILL No. 2565**

By Committee on Taxation

3-18

AN ACT relating to Washburn University of Topeka; concerning the financing and governance thereof; amending K.S.A. 13-13a04, 13-13a05, 13-13a18, 13-13a25 [and 13-13a26] and K.S.A. 1998 Supp. 13-13a23 and repealing the existing 12 sections.

Be it enacted by the Legislature of the State of Kansas:

New Section 1. The board of regents of Washburn University of Topeka may adopt a resolution imposing a countywide retailers' sales tax within Shawnee county. The rate of any such tax shall not exceed .65%. Such university is prohibited from administering or collecting such tax locally, but shall utilize the services of the state department of revenue to administer, enforce and collect such tax. Except as otherwise provided by section 2, such tax shall be identical in its application and exemptions therefrom to the Kansas retailers' sales tax act, and all laws and rules and regulations of the state department of revenue relating to the Kansas retailers' sales tax act shall apply to such tax insofar as the same may be made applicable.

(b) The secretary of revenue is authorized to administer, enforce and collect the university's retailers' sales tax and to adopt such rules and regulations necessary for the efficient and effective administration, enforcement and collection thereof. The state director of taxation shall cause such taxes to be collected within the boundaries of Shawnee county at the same time and in the same manner provided for the collection of the state retailers' sales tax. All moneys collected by the director of taxation pursuant to the provisions of this section shall be credited to the Washburn University of Topeka retailers' sales tax fund, which fund is hereby established in the state treasury. Any refund due on any tax collected pursuant to this section shall be paid out of the sales tax refund fund and reimbursement to such fund shall be made by the director of taxation from collections of the university's sales tax revenue. All moneys collected pursuant to this section for such university shall be remitted at least quarterly by the state treasurer to the treasurer of such university.

(c) All revenue received by Washburn University of Topeka from its retailers' sales tax shall be used solely for the purpose of financing its operations regarding all support activities described by K.S.A. 13-13a18,

governing the collection of retailers' sales tax and compensating use tax for counties and cities which have imposed a retailers' sales tax and all laws

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and amendments thereto.

New Sec. 2. The following sales shall be subject to the taxes levied by Washburn University of Topeka under the provisions of section 1, and amendments thereto:

- (a) All sales of natural gas, electricity, heat and water delivered through mains, lines or pipes to residential premises for noncommercial use by the occupant of such premises and all sales of natural gas, electricity, heat and water delivered through mains, lines or pipes for agricultural use;
- (b) all sales of propane gas, LP-gas, coal, wood and other fuel sources for the production of heat or lighting for noncommercial use of an occupant of residential premises; and
- (c) all sales of intrastate telephone and telegraph services for non-commercial use.
- Sec. 3. K.S.A. 13-13a04 is hereby amended to read as follows: 13-13a04. (a) Subject to the provisions of subsection (c), the board of regents of a municipal university which has a taxing district that includes only territory lying within the corporate limits of the city where the university is located, shall consist of nine members as follows:
- (1) Four members shall be appointed by the mayor with the approval of the governing body of the city in which the university is located and shall hold office as provided in K.S.A. 13-13a05 and amendments thereto. Members appointed under this provision shall be residents of the city in which the university is located, one from each of the three districts from which state senators are elected by residents of the city, and one from the city at large.
- (2) Three members shall be appointed by the governor and shall hold office as provided in K.S.A. 13-13a06 and amendments thereto. Members appointed under this provision shall be residents of the state.
- (3) One member shall be the mayor of the city in which the university is located or another member of the governing body of the city who is selected by the mayor.
- (4) One member shall be a member of the state board of regents selected by the state board at its regular meeting in September of each year, to serve as a member of the board of regents of the municipal university for the ensuing year. Resignations from the board of regents of the municipal university shall be made to the chairperson of the board. The chairperson shall report any vacancy occurring in the board to the authority which appointed the member whose position is vacant. All vacancies shall be filled, by the authority which appointed the member whose position is vacant, by the appointment of a successor to hold office for the remainder of the unexpired term and until a successor is appointed and qualified.

- (b) The board of regents of a municipal university which has a taxing district for retailers' sales tax purposes that includes the entire territory of the county where the university is located, shall consist of 10 nine members as follows:
- (1) Four Three members shall be appointed by the mayor with the approval of the governing body of the city in which the university is located and shall hold office as provided in K.S.A. 13-13a05 and amendments thereto. Members appointed under this provision shall be residents of the city in which the university is located, one from each of the three districts from which state senators are elected by residents of the city, and one from the city at large.

(2) Two Three members shall be appointed by the governor and shall hold office as provided in K.S.A. 13-13a06 and amendments thereto. The members appointed under this provision shall be residents of the state.

- (3) Two members One member shall be appointed by the board of county commissioners of the county in which the university is located and shall hold office as provided in K.S.A. 13-13a06 and amendments thereto. Members The member appointed under this provision shall be residents a resident of the county but shall reside outside the city in which the university is located.
- (4) One member shall be the mayor of the city in which the university is located or another member of the governing body of the city who is selected by the mayor.
- (5) One member shall be a member of the state board of regents selected by the state board at its regular meeting in September of each year, to serve as a member of the board of regents of the municipal university for the ensuing year.

Resignations from the board of regents of the municipal university shall be made to the chairperson of the board. The chairperson shall report any vacancy occurring in the board to the authority which appointed the member whose position is vacant. All vacancies shall be filled, by the authority which appointed the member whose position is vacant, by the appointment of a successor to hold office for the remainder of the unexpired term and until a successor is appointed and qualified.

- (c) The board of regents of the municipal university shall be composed of the members who are holding office and serving on the board on the effective date of this act until their successors are appointed. Thereafter the membership of the board of regents shall be composed as provided for in subsection (a) or subsection (b).
- Sec. 4. K.S.A. 13-13a05 is hereby amended to read as follows: 13-13a05. On the effective date of this act, the governing body of the city shall appoint two members of the board of regents as successors to two of the members who were appointed by the governing body prior to the

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effective date of this act. The term (a) Whenever the board of regents of a municipal university levies a countywide retailers' sales tax pursuant to the [provision] of this act the term  $[\underline{s}]$  of the member member  $[\underline{s}]$  appointed  $[\underline{to}]$ serve for a term expiring June 30, 1982 [by the mayor of the city,] shall [expire] on the effective date of this act [and the mayor shall appoint three successor members, subject to confirmation by the governing body of the city, one each being a resident of the 18th, 19th and 20th state senatorial districts. The successor member | shall be a resident | of the 18th state senatorial district and [shall serve for a term expiring June 30,] 1983 [2003.] The successor member to the member whose term expired June 30, 1981. shall be a resident of who was appointed from the 19th state senatorial [district] and [shall serve for a term expiring June 30, 1984 [2000. The] term of the members appointed by the governing body prior to the effective date of this act to serve for terms expiring June 30, 1983, and June 30, 1984, respectively, shall expire June 30, 1982. On July 1, 1982, the governing body shall appoint two successor members to serve for terms expiring June 30, 1985. One [successor member] shall be a resident [of the] 20th state senatorial district and the other successor member shall be a resident of the city at large shall serve for a term expiring June 30, 2002. Upon the expiration of the terms of the four three members first appointed after the effective date of this act, each successor member shall be appointed and hold office for a term of four years and until a successor has been appointed and qualified.

(b) Whenever the board of regents of a municipal university levies a countywide retailers' sales tax pursuant to the provisions of this act the board of county commissioners of the county in which the university is located shall appoint a member of the board of regents who is a resident of the county but not of the city. The term of office of the appointee shall [expire June 30, 2001. Upon expiration of the term of the member first appointed after the effective date of this act, each successor member shall] be [appointed and hold office] for a term of four years and until a successor has been appointed and qualified.

Sec. 5. K.S.A. 13-13a18 is hereby amended to read as follows: 13-13a18. Such (a) The board of regents shall each year, of a municipal university which has not levied a retailers' sales tax under the provisions of this act may annually levy a tax for the support of such municipal university, including buildings, equipment and repairs of the buildings and equipment of such municipal university, insurance, and may include provisions for retirement annuities and pensions, group disability income insurance, group term insurance and group hospitalization and major medical insurance for the benefit of instructors and other employees, and may establish a procedure whereby the instructors and other employees of such municipal university may, subject to rules and regulations of such

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lapse. The terms of office of the members from the 18th, 19th and 20th state senatorial districts appointed by the mayor of the city prior to the levying of a countywide retailer's sales tax shall expire on the dates of their existing terms respectively.

-Each

Each successor member shall be appointed and hold office for a term of four years and until a successor has been appointed and qualified.

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board of regents, request such board of regents in writing for reductions in compensation and the contribution thereof for tax sheltered annuities as permitted under the provisions of the internal revenue code of 1954, as amended, and including such amount as shall be necessary for the annual operation of such municipal university and for the retirement of bonds issued as provided in K.S.A. 13-13a23, or acts amendatory thereof and amendments thereto, and for a sinking fund to retire such bonds, not exceeding in any one year five (5) mills on all taxable tangible property within the taxing district of such municipal university. Whenever such board of regents shall determine that the tax levied for the purposes specified in this section for the prior year will be insufficient to finance such purposes for the current year, such board may adopt a resolution declaring it necessary to increase such levy in an amount not to exceed one (1) mill in any one year up to an amount which together with the amount of the previous levy shall not exceed a total of seven (7) mills in any year. Such resolution shall state the total amount of the tax to be levied for such purposes and shall be published once each week for three (3) consecutive weeks in a newspaper having general circulation in the city in which such municipal university is located. Whereupon such increased levy may be made for the current year and each succeeding year unless a petition requesting an election upon the proposition to increase the tax levy in excess of the rate of such levy in the prior year, signed by electors equal in number to not less than five percent (5%) 5% of the qualified electors who voted at the last preceding regular city election, as shown by the poll books, is filed with the county election officer within sixty (60) 60 days following the date of the last publication of the resolution. In the event a valid petition is filed, no such increased levy shall be made without such proposition having been submitted to and having been approved by a majority of the electors voting at an election called and held thereon. All such elections shall be called and held in the manner prescribed for the calling and holding of elections upon the question of the issuance of bonds under the general bond law. The president and clerk of such board of regents shall, on or before August 25, certify such levy to the county clerk who is hereby authorized and required to place the same on the tax roll of said county to be collected by the treasurer of the county as are other taxes. The proceeds of such levy shall be paid over by the county treasurer to the treasurer of such board of regents, subject to the order of said board of regents. The tax levy authorized by this section shall be in addition to the tax levy authorized by K.S.A. 13-13a23, or acts amendatory thereof.

(b) The board of regents which has levied a countywide retailers' sales tax under the provisions of this act may use the proceeds of such sales tax for the same purposes that the revenue from a tax on tangible property

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may be used. [Except for payments on general obligation bonds outstanding on the date this act takes effect, no other ad valorem property tax shall be levied by such board of regents except as authorized by K.S.A. 1998 Supp. 13-13a23.]

Sec. 6. K.S.A. 1998 Supp. 13-13a23 is hereby amended to read as follows: 13-13a23. (a) The board of regents of any municipal university heretofore or hereafter created and established under the provisions of article 13a of chapter 13 of the Kansas Statutes Annotated, and amendments thereto, shall have the continuing right, power and authority, by resolution, to issue bonds of such municipal university from time to time, for the purpose of acquiring real estate, erecting buildings or additions to present buildings and the purchase of equipment for such buildings and for refunding any indebtedness of such university. There shall not be outstanding at any one time an aggregate of bonds of the municipal university in excess of 2% of the assessed valuation of the taxable tangible property within the taxing district of the municipal university corporate limits of the city in which the university is located. The bonds shall bear interest at a rate not exceeding the maximum rate of interest prescribed by K.S.A. 10-1009 and amendments thereto and shall mature not later than 30 years from date of issuance.

(b) Provisions for the payment of bonds issued under this section shall be made by the establishment of a sinking fund to be created out of the proceeds derived from the taxes levied each year by the board of regents of such municipal university pursuant to subsection (c) of this section.

(c) The board of regents is hereby authorized to levy taxes on all taxable tangible property within the taxing district of the municipal university the corporate limits of the city in which the university is located to provide for (1) the sinking fund established under subsection (b); (2) the construction, reconstruction, or equipping of new or existing buildings; and (3) for any other capitalized equipment or permanent improvements. Except as provided in subsection (d), such taxes shall be in addition to all taxes which may be levied by the board of regents pursuant to K.S.A. 13-13a18 and amendments thereto and shall not exceed 3 mills in any one year.

(d) The board of regents which has levied a retailers' sales tax under the provisions of this act [may levy not to exceed 3 mills in any one year for the purposes of this act and no other tax shall be levied on property by such board.]

(d) (e) The proceeds from the tax levy authorized under this section, other than that portion of the proceeds for the sinking fund, may be accumulated from year to year and expended for the construction, reconstruction or equipping of new or existing buildings, permanent improvements or capitalized equipment or for any one or more of such purposes,

shall levy no other ad valorem property tax except as authorized by K.S.A. 1998 Supp. 13-13a23 and K.S.A. 75-6111.

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and shall not be subject to the provisions of the budget laws, except that in making the budget of the municipal university the amount so accumulated and the amount expended thereof shall be shown therein for the information of the taxpayers.

Sec. 7. K.S.A. 13-13a25 is hereby amended to read as follows: 13-13a25. As used in K.S.A. 13-13a25 through 13-13a34:

- (a) "Board of levy" means the board of county commissioners of every county in which there is not located a municipal university [and the township trustee, township elerk and township treasurer, acting as a board, of every township within every county in which there is located a municipal university.]
- (b) "Municipal university" means a municipal university established under the provisions of article 13a of chapter 13 of Kansas Statutes Annotated.
- (c) "Municipal university district" means the taxing district of a municipal university.
- (d) "Taxing subdivision" means every county in which there is not located a municipal university [and every township within every county in which there is located a municipal university.]
  - (e) "State board" means the state board of education.
- Sec. 8. [K.S.A. 13-13a26 is hereby amended to read as follows: 13-13a26. (a) The board of regents of a municipal university, in accordance with rules and regulations of the state board, shall determine and collect an amount of out-district tuition to be charged for each student attending the municipal university whose residence is outside of the municipal university district.
- (b) The board of levy of any taxing subdivision charged with payment of out-district tuition shall levy a tax on all of the taxable property of the taxing subdivision sufficient to pay all out-district tuition charges authorized by this act.
- (c) The proceeds from the tax levied under authority of this section shall be deposited in a special fund for payment of out-district tuition. Upon receiving a statement of charges for out-district tuition the board of levy shall allow and pay the same promptly from the special fund. If there is insufficient or no money in the special fund, out-district tuition shall be paid from the general fund of the taxing subdivision or from the proceeds of the sale of no-fund warrants issued for the purpose of the payment of out-district tuition.
- (d) The total out-district tuition charged by a municipal university shall be an amount equal to the number of duly enrolled out-district students times \$24 for each credit hour of each such duly enrolled out district student.
  - (e) Out-district tuition shall only be charged for credit hours of stu-

and the township trustee, township clerk and township treasurer, acting as a board, of every township within every county in which there is located a municipal university; provided that board of levy shall not include the a township within a county in which there is located a municipal university which has levied a countywide retailer's sales tax pursuant to this act.

and every township within every county in which there is located a municipal university; provided that taxing subdivision shall not include the a township within a county in which there is located a municipal university which has levied a countywide retailer's sales tax pursuant to this act.

-{See attached (New Section 8)

dents if such students, as determined by the state board, have not more than 64 credit hours from any institution of postsecondary education or the students have not more than 72 credit hours and are enrolled in terminal type nursing courses or freshman-sophomore preengineering courses.

- (f) Expenditures for out-district tuition shall be exempt from the budget law of this state to the extent of such payments not anticipated in the budget of the taxing subdivision.
- (g) The levy of taxes and the payment of out-district tuition by counties required under the provisions of this section shall not be subject to the exercise of home rule by counties under the provisions of article 1 of chapter 19 of Kansas Statutes Annotated. Counties shall have no power to exempt from, or effect changes in, the provisions of this section.
- (h) Taxes levied by townships under the authority of this section shall be in addition to all other tax levies authorized or limited by law and shall not be subject to or within the aggregate tax levy limit prescribed by K.S.A. 79-1962, and amendments thereof.
- [(i) (h) In May of each fiscal year, the board of regents shall notify each board of levy of the approximate amount of out-district tuition which will be charged to the taxing subdivision in the succeeding fiscal year.]
- Sec. 9. K.S.A. 13-13a04, 13-13a05, 13-13a18, 13-13a25 and [<del>13-13a26</del>] [delete and K.S.A. 1998 Supp. 13-13a23 are hereby repealed.
- Sec. 10. This act shall take effect and be in force from and after its publication in the [statute book]. [register

## HB 2565 New Section 8 Amendment

- New Section 8 (a) A resolution of the Board of Regents of Washburn University of Topeka to establish a countywide retailers' sales tax pursuant to this act shall be published once each week for two consecutive weeks in the official County newspaper for Shawnee County. No such resolution shall take effect until thirty (30) days after its final publication, and if within thirty (30) days of its final publication a petition signed by a number of electors of the County equal to not less than ten percent (10%) of the number of qualified electors of the County shall be filed with the County election officer of Shawnee County demanding that such resolution be submitted to a vote of the electors of the County.
- (b) Following the submission of a sufficient petition for such a referendum, a countywide retailers' sales tax shall not take effect until the board of regents has passed a resolution to submit the question of imposing countywide retailers' sales tax to a referendum and such question has been approved by a majority of the electors voting thereon.
- (c) Any County election called under the provisions of this Section shall be called within thirty (30) days and held within forty-five (45) days after the filing of a petition demanding such election. The board of regents shall pass a resolution calling the election and fixing the date, which resolution shall be published once in the official County newspaper. The sufficiency of the number of signers of any petition filed under the provisions of this Section shall be determined by the County election officer. Every election held under the provisions of this Section shall be conducted by the County election officer. The County election officer shall publish a notice of such election once each week for two consecutive weeks in the official County newspaper, the first publication to be not less than fourteen (14) days prior to such election. The notice shall state the time of the election and the proposition which shall appear on the ballot. The proposition shall be: "Shall Washburn University of Topeka be authorized to impose a countywide sales tax not to exceed .65% in Shawnee County for purposes of eliminating 15 mills of ad valorem property taxes now levied by the University and eliminating the payment of out-district tuition by the townships within Shawnee County to the University?"
- (d) An election called following the submission of a petition under the provisions of this Section may be conducted pursuant to the provisions of K.S.A. 25-431 et seq., the mail ballot election act.

#### An Amendment

Section I (a) Without adoption of a charter resolution or charter ordinance so providing, the governing body of any taxing subdivision shall not approve any appropriation or budget, as the case requires, which may be funded by revenue produced from property taxes, and which provides for funding with such revenue in an amount exceeding that of the next preceding year, except with regard to revenue produced and attributable to the taxation of. (1) New improvements to real property; (2) increased personal property valuation, other than increased valuation of oil and gas leaseholds and mobile homes;

- (3) property located within added jurisdictional territory; and
- (4) property which has changed in use.
- (b) The provisions of this section shall be applicable to all fiscal and budget years commencing on and after the effective date of this act.
- (c) The provision of this section shall not apply to revenue received from property tax levied pursuant to K.S.A. 1998 Supp. 72-6431 and K.S.A. Supp. 72-6533; and for the sole purpose of repayment of the principal and interest upon bonded indebtedness, no-fund warrants, and temporary notes.

Section 2 (a) Without adoption of a concurrent resolution by a 2/3 vote the legislature shall not approve any appropriation or budget, as the case may be, which is to be funded by revenue produced from property taxes, and which provides for funding with such revenue in an amount exceeding that of the next preceding year, except with regard to revenue produced and attributable to the taxation of new or new improvements to property. (b) The provisions of this section shall be applicable to all fiscal and budget years commencing on and after the effective date of this act.

Section 3 This act shall take effect and be in force from and after its publication in the statute book.

### Bill Explanation

The first section is similar to but stronger than SB 226 as amended. This bill would require local units to generate a supennajority on any effort to spend the appraisal increase and subject this resolution/ordinance to a protest petition by voters like any other charter law passed by a local unit.

This incorporates the general language of HB 2453 but requires the legislature to adopt, by a 2/3 margin any effort to spend the appraised value increase in future years. This language would place the state on basically the same footing as local units (city, county, miscellaneous) in spending the appraised value increased caused through the re-appraisal process.

House Taxation 3-23-99 Attachment 5