Approved: $\frac{2/22/99}{Date}$

MINUTES OF THE SENATE WAYS AND MEANS.

The meeting was called to order by Chairperson Dave Kerr at 11:00 a.m. on February 15, 1999 in Room 123-S of the Capitol.

All members were present except:

Committee staff present:

Alan Conroy, Legislative Research Department Debra Hollon, Legislative Research Department Rae Anne Davis, Legislative Research Department

Norman Furse, Revisor of Statutes Michael Corrigan, Revisor of Statutes Judy Bromich, Administrative Assistant Ann Deitcher, Committee Secretary

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Conferees appearing before the committee:

Others attending:

See attached list.

It was moved by Senator Jordan and seconded by Senator Ranson that **rs 1065** be introduced as recommended by the Commission on Wildlife and Parks. The motion to introduce the bill passed on a voice vote.

Senator Salisbury read from the Subcommittee Report on the Dept. of Administration. (Attachment 1).

The Subcommittee concurred with the Governor's recommendation for Fiscal Year 1999.

For the Fiscal Year 2000, the Subcommittee concurred with the adjustments listed in items 1 through 9 on pages 3 through 5.

In response to the question about the wording on page 3, Chairman Kerr explained that the Subcommittee was not concurring with the Governor's recommendation of \$10 million to be made available per year to cover costs of future natural disasters. They were concurring with the Governor's recommendation of the transfer of \$1,983,535 from the SGF to the State Emergency Fund to restore the balance to \$2.0 million.

The motion to amend this particular passage was made by Senator Ranson and seconded by Senator Feleciano. The motion to amend carried on a voice vote.

It was moved by Senator Salisbury and seconded by Senator Jordan to adopt as amended the Subcommittee Report on the Department of Administration. The motion carried on a voice vote.

Senator Salmans read from the Subcommittee report on the Kansas Corporation Commission. (Attachment 2).

The Subcommittee concurred with the Governor's recommendation for Fiscal Year 1999.

For the Fiscal Year 2000, the Subcommittee concurred with the Governor's recommendation with the adjustments listed in the Senate Subcommittee Recommendations on pages 1 and 2.

It was moved by Senator Salmans and seconded by Senator Gilstrap that the Subcommittee Report on the Kansas Corporation Committee be adopted. The motion carried on a voice vote.

Senator Salmans read from the Subcommittee Report on the Citizens' Utility Ratepayer Board. (Attachment 3).

The Subcommittee concurred with the Governor's recommendation for Fiscal Year 1999.

For the Fiscal Year 2000, the Subcommittee concurred with the Governor but removed the funding for the Governor's pay plan in the amount of \$458,642.

It was moved by Senator Salmans and seconded by Senator Gilstrap to adopt the Subcommittee Report on the Citizen's Utility Ratepayer Board. The motion carried on a voice vote.

Senator Kerr read from the Subcommittee Report on KPERS. (Attachment 4).

The Subcommittee concurred with the Governor's recommendations in Fiscal Year 1999 with the exceptions listed in items 1 through 5 on pages 1 and 2.

For the Fiscal Year 2000, the Subcommittee made the recommendations listed in items 1, 2 an 3 on pages 1 and 2.

<u>It was moved by Senator Morris and seconded by Senator Lawrence to adopt the Subcommittee report on KPERS.</u> The motion carried on a voice vote.

Senator Ranson read from the Subcommittee Report on the Governmental Ethics Commission.

The Subcommittee concurred with the Governor's recommendations in Fiscal Year 1999.

For the Fiscal Year 2000, the Subcommittee concurred with the Governor's recommendation with the adjustments and notations in items 1 through 4 on pages 2 and 3.

The motion was made by Senator Ranson and seconded by Senator Lawrence to adopt the Subcommittee Report on the Governmental Ethics Commission.

The Subcommittee Report on the Kansas Commission on Human Rights was read by Senator Ranson ATMENT

The Subcommittee concurred with the Governor's recommendations in Fiscal Year 1999.

The Subcommittee concurred with the Governor's recommendations for Fiscal Year 2000 with the comments in items 1 through 4 on pages 1 and 2.

Senator Ranson said she felt that the agency should be able to have an incentive plan in order to provide bonuses.

Mr. Minner, Executive Director of the Human Rights Commission, was introduced in the audience and asked to stand up to be recognized.

Assistant Director of the Human Rights Commission, Mike Hollar, spoke in regard to item 3, the agency's request for \$45,700 for a technology enhancement to upgrade outdated computers and software. He said that following their meeting with the Subcommittee, they found that the price of technology was dropping. By "piggy-backing" their Wichita office with SRS and on the Department of Transportation's planned system, instead of developing their own, they felt they could get through Fiscal Year 2000 without this enhancement.

The motion was made by Senator Ranson and seconded by Senator Salmans to amend the Subcommittee Report on the Human Rights Commission, by deleting item 3. The motion carried on a voice vote.

It was moved by Senator Ranson and seconded by Senator Salmans that the Subcommittee Report be approved as amended. The motion carried on a voice vote.

It was moved by Senator Salisbury and seconded by Senator Ranson that the minutes for February 3, 4, 8, 9, 10 and 11 be approved with the correction made in February 9, regarding **SB 139**. The motion carried

The meeting was adjourned at 12:15 p.m. The next meeting is scheduled for Tuesday, February 16, 1999.

SENATE WAYS AND MEANS COMMITTEE GUEST LIST

DATE: 2/15/99

NAME	REPRESENTING
Louis Chabwa	Diving the Budget
Matt Hickam	Office of Long-TermCore Ombudsma
Heinemann	KCC
(ato) Williams	AEC
Pat Higgins	D of A
Jeff Waraman	DAA
Ros Seelier	Do A
Jim RARDON	D of A
JOE PRITTON	DOEA/DEM
Bruce Roberts	DofA DISC
Don Hanning	Dest bac
Bina T. assus	Int. bellen
Sugue MITTEL	KTWU
An Rhoevan	Peblic Broadcroting Council
Rell Breedline	RPERS
Men Dit Williams	Weeks
Jack Hawn	KPERS
TK Shivel	LS LEGAL SERVICES
Bill Henry	Ks Covernmated Conseller

SENATE WAYS AND MEANS COMMITTEE GUEST LIST

DATE: 2/15/99

NAME	REPRESENTING
Bill Minner	K5. Humon Right Commes
Mike Hollar	11 11 11 11
Brandon Myers	
Man Janon	Div. of the Bendget
Ken Bahr	Ls. Governmental Consultar
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SENATE WAYS AND MEANS SUBCOMMITTEE REPORT ON

Department of Administration

and affiliated programs

FY 1999 - FY 2000

Subcommittee Chair

Senate Ways and Means Committee

Attachment # /.

Agency: Department of Administration		Bill 1	No.	Bill Sec.			
Analyst: West		Anal	ysis P	Budget Page No. 13			
Expenditure Summary		Agency Est. FY 99		Gov. Rec. FY 99	Subcon Adjust		
All Funds:							
State Operations	\$	23,468,550	\$	23,251,881	\$	0	
Aid to Local Units		713,732		713,732		0	
Other Assistance		3,241,126		3,241,126		0	
Subtotal - Operating	\$	27,423,408	\$	27,206,739	\$	0	
Capital Improvements	$\lambda(b) \geq 5$	5,892,412	la de sign	5,891,137	90.192	0	
TOTAL	\$	33,315,820	\$	33,097,876	\$	0	
State General Fund:							
State Operations	\$	3,008,530	\$	2,791,861	\$		
Aid to Local Units		474,732		474,732		0	
Other Assistance		1,964,216	100	1,964,216		0	
Subtotal - Operating	\$	5,447,478	\$	5,230,809	\$	care High	
Capital Improvements	The Y	4,755,551		4,754,276		0	
TOTAL	\$	0,203,029	\$	9,985,085	\$	0	
FTE Positions:							
Reportable Budget		282.7		284.2		0.0	
Nonreportable Budget		581.7		579.2		0.0	
Subtotal FTE		864.4	l thigh	863.4		0.0	
Unclassified Temp. Positions		11.4		11.4		0.0	
TOTAL		875.8	(Case	874.8		0.0	
	SEVEN			The State of the S	NECESSARIO CON	entraka makan 1	

Agency Est./Governor's Recommendation

The agency's current year estimate of reportable expenditures is \$27.4 million, a reduction of \$452,375 from the approved budget. Major changes from the approved budget include:

- A \$154,039 reduction in Facilities Management other operating expenditures.
- A reduction of \$105,790 in Budget Division Kansas Savings Incentive Program expenditures.

• The shift of \$188,904 in federal funds for the Long Term Care Ombudsman to the nonreportable budget.

The Governor recommends a current year reportable operating budget of \$27.2 million, a net decrease of \$216,669 from the agency's estimate.

- Salaries and wages are reduced by \$93,144 to reflect revised fringe benefit calculations, retirement reductions (\$38,871), a shift of \$35,908 from other operating expenditures to salaries in the budget of the Long Term Care Ombudsman, and the salary portion of Gubernatorial transition costs (\$70,000).
- FTE positions are increased by 1.5 to include a portion of the Long Term Care Ombudsman's staffing in the reportable budget.
- Other operating expenditures are decreased by \$123,525 to reflect reduced policy initiative analysis and Gubernatorial transition costs in the Division of the Budget (\$113,909), a shift of \$71,423 in the Division of Architectural Services to the nonreportable budget, a reduction of \$52,382 in debt service interest, the \$35,908 shift to salaries in the Long Term Care Ombudsman's budget, and the addition of \$150,097 to Facilities Management.

Nonreportable Budget. The current year nonreportable operating budget is estimated to be \$94.2 million, a net increase of \$3.8 million from the current year. Major changes include:

- A decrease of \$900,000 in workers' compensation payments.
- A requested increase of \$2.1 million in administration expenditures for the state's health care plan to reflect duties that the state has assumed from insurance carriers.
- Operations expenditures for the State Complex West of \$1.1 million which had not been included in the approved budget.
- A requested increase of \$64,001 in funding for the Long Term Care Ombudsman.

The Governor recommends a current year nonreportable budget of \$93.0 million, a reduction of \$1.2 million from the agency's estimate.

- Recommended salaries of \$21.9 million are a reduction of \$196,739 from the agency's estimate, reflecting revised fringe benefit calculations, retirement reductions, and the elimination of funding for the Chief Information Technology Officer.
- Recommended other operating expenditures of \$56.6 million are a net reduction of \$1.0 million from the agency's estimate.

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- The requested increase for administration of the state's health care plan is reduced by \$1.3 million to \$0.8 million.
- A shift of \$71,423 from the reportable budget.
- The Governor recommends an increase of \$15,951 for the budget of the Long Term Care Ombudsman.

State Emergency Fund

The State Emergency Fund began FY 1999 with a balance of \$1,866,465. A series of disasters resulted in the State Finance Council authorizing the transfer of all but \$16,465 of the Fund to the Adjutant General for matching funds for federal disaster relief. **The Governor** recommends the transfer of \$1,983,535 from the State General Fund to the State Emergency Fund to restore the balance to \$2.0 million. **The Governor** also recommends the passage of legislation which would make up to \$10.0 million per year available to cover the costs of future natural disasters.

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation.

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1-4

Agency: Department of Administration

Bill No. -

Bill Sec. -

Analyst: West

Analysis Pg. No. 1398

Budget Page No. 13

Expenditure Summary		Agency Request FY 00	Gov. Rec. FY 00			Senate ocommittee ljustments*
All Funds:						
State Operations	\$	21,671,561	\$	21,485,165	\$	(385,472)
Aid to Local Units		931,143		505,022		0
Other Assistance	_	3,680,446		2,910,300		0
Subtotal - Operating	\$	26,283,150	\$	24,900,487	\$	(385,472)
Capital Improvements	7	6,511,864		3,114,864		0
TOTAL	\$	32,795,014	\$	28,015,351	\$	(385,472)
State General Fund: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements TOTAL	\$ \$ \$	21,206,245 692,143 2,579,336 24,477,724 6,511,864 30,989,588	\$ \$ <u>\$</u>	21,006,888 266,022 1,809,190 23,082,100 3,114,864 26,196,964	\$ \$ \$	(374,474) 0 0 (374,474) 0 (374,474)
FTE Positions						
Reportable Budget		310.2		289.2		0.0
Nonreportable Budget	(607.2		592.2	()	0.0
Subtotal FTE		917.4		881.4		0.0
Unclassified Temp. Positions	9	8.2	-	8.2		0.0
TOTAL		925.6		889.6		0.0

^{*} Includes a reduction of \$451,214 (\$440,216 from the State General Fund) for the Governor's employee salary adjustments. Absent this adjustment, the Subcommittee recommendations increase State General Fund expenditures by \$65,742.

Agency Request/Governor's Recommendation

The agency requests an FY 2000 reportable operating budget of \$26.3 million, a decrease of \$1.1 million (4.2 percent) from the current year estimate.

- The majority of the decrease is attributable to FY 1999 one time expenditures related to Year 2000 compliance issues.
- The request includes \$2.0 million for budget enhancements.
- Absent these enhancements, the agency's request would be \$24.3 million, a decrease of \$3.1 million (11.3 percent) from the current year.
- The agency requests that the State General Fund line items in the appropriations bill for regular division operations be merged.

The Governor recommends an FY 2000 reportable operating budget of \$24.9 million, a decrease of \$2.3 million (8.5 percent) from the current year.

- The recommendation includes a net increase of 5.0 FTE positions from the current year, which reflects 3.0 positions shifted from unclassified temporary positions to FTE in the Performance Review Board and 2.0 new FTE positions for the Long Term Care Ombudsman program.
- The recommendation adds \$750,000 from the State General Fund for Year 2000 compliance issues not included in the original budget submission.
- The Governor concurs with the request to merge most of the agency's State General Fund line items in the appropriations bill.

The agency requests a **nonreportable** operating budget of \$94.7 million, an increase of \$504,373 (0.5 percent) from the current year.

- The request includes \$1.0 million and 31.5 new FTE positions for enhancements.
- Absent the requested enhancements, the agency's request would be a decrease of \$510,588 (0.5 percent) from the current year.
- As with the reportable budget, the decrease is associated with FY 1999 one time expenditures related to Year 2000 compliance issues.

The Governor recommends an FY 2000 **nonreportable** budget of \$93.2 million, an increase of \$321,002 (0.2 percent) from the current year.

The recommendation includes the addition of 13.0 new FTE positions.

Senate Subcommittee Recommendation

The Senate Subcommittee concurs with the Governor's recommendation, with the following adjustments:

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- 1. Salaries and Wages. Delete \$451,214 (reportable budget) and \$869,738 (nonreportable budget) associated with the Governor's recommended FY 2000 pay plan adjustments. This includes \$440,216 from the State General Fund.
- Long-Term Care Ombudsman. Add \$36,334 from the State General Fund and 1.5 FTE positions for the budget of the Long Term Care Ombudsman. This will provide a clerical position for the program and increase the current volunteer coordinator to a full time FTE. No clerical support was included in the program when it was transferred from the Department on Aging. The additional resources targeted to volunteer recruitment and retention will help increase the level of services provided for recipients of long term care services while conserving scarce state dollars. The performance indicators for the Long Term Care Ombudsman indicate that the program's goals include increasing the number of volunteers from 25 in FY 1998 to 100 by FY 2001. This would increase the percentage of long term care facilities receiving weekly visits from 4.8 percent in FY 1998 to 19.6 percent in FY 2001. The Subcommittee also commends the program for resolving 99 percent of the 1,204 complaints it received in FY 1998. The performance measures indicate that the program intends to maintain this level of resolution even as complaints increase. The Subcommittee notes that it explored the possibility of utilizing additional federal funds for the recommended enhancement but were informed that this would result in a reduction of services provided by the Department on Aging.
- 3. Performance Review Board. The Subcommittee is pleased with performance to date of the Performance Review Board. The Board has a goal of producing a return on investment of five times the expenditures in support of the Board's activities. Since the Board became operational it has developed recommendations which, if they are all adopted, would produce \$3.7 million in cumulative savings through FY 1999. A study of the Central Motor Pool is estimated to produce savings of up to \$1.2 million and a plan for implementation is currently being developed by the Department of Administration. The recently completed review of DISC long distance services can produce savings of \$500,000 to \$700,000 per year over the next eight years. In September, the Board began a review of state printing services for which a preliminary report should be available in late March. Currently the Board is beginning the process of review of state laboratory services. The subcommittee was informed that the Board could complete as many as eight reviews a year if funding were available, but no other requests for reviews are pending at this time. The Subcommittee concurs with the Governor's budget recommendation for FY 2000, which should support three or four reviews.
- 4. **DISC.** The Subcommittee reviewed the recently completed Performance Review Board study of long distance rates. The Board recommends that DISC implement a customer service council, consider outsourcing billing operations, renegotiate the base rate DISC pays for long distance services and that the legislature consider exempting DISC from the Kansas Universal Service Fund assessment. The report also notes that exempting the Regents institutions from the use of DISC could save those entities between \$219,000 to \$459,000 per year, but only at the cost of increasing the costs to other state agencies by up to 4.5 percent. The Director of DISC reports that the first two recommendations are being implemented currently, with a preliminary estimate of saving \$324,000 annually from renegotiating the contract

with AT&T. DISC plans to renegotiate the contract every six months until after the millennium and a request for proposals will be issued this spring for a new long distance contract beginning January 1, 2001. On the outsourcing of billing services, the Director reports that he is not opposed to the idea but that a plan of how to track and correct billing errors needs to be developed first since bills currently received from service providers often contain numerous errors. In the area of the Kansas Universal Service Fund, the Subcommittee notes that while exempting DISC from the assessment which supports the Fund would save an estimated \$360,000 per year, these costs would just be passed on to other communications service providers. The Subcommittee also notes that SB 290 is currently pending before the legislature. This bill would reduce the size of the Fund, which would reduce the surcharge required of DISC.

- 5. The Subcommittee also reviewed the status of year 2000 system compliance for the state's computers. DISC has developed an extensive system for tracking the status of hardware and software owned and operated by state agencies. DISC reports that as of January 13, 85 percent of the 180,822 hours required to repair all of the state's information technology assets have been completed, including 87 percent of the 54,759 hours required for mission critical systems. One area of concern noted by the Chief Information Technology Officer (CITO) is the status of system software repairs. System software is the programing which operates a computer and supports application software. While 72 percent of the number of system software packages are ready, repaired and being tested, or under active repair, the CITO does not know the status of 19 percent of the systems because agencies have failed to send in their reports. The Subcommittee was also informed that DISC plans to release the repair status of all state computer systems this month. The Subcommittee recommends that the Director aggressively pursue those agencies whose response has been lacking.
- 6. Facilities Management. The Subcommittee notes that the number of events in the Statehouse appears to be increasing every year. This increases the amount of effort required to maintain a semblance of tidiness at the same time the facility has the greatest impact on the greatest number of citizens. The agency has included an enhancement in the budget request for \$178,000 and 8.0 FTE positions to improve the maintenance of the Statehouse. This enhancement was not recommended by the Governor. While the Subcommittee agrees that caution must be used in considering increases in the state's workforce, the Subcommittee believes a greater effort needs to be exerted on the Statehouse during times of heavy usage. The Subcommittee recommends the addition of \$29,408 from the State General Fund for temporary employees. This would enable the agency to add four temporary employees for Statehouse maintenance during the next legislative session.
- 7. Accounts and Reports. The Subcommittee notes that one of the reasons that the Governing magazine management grade for the state was not as high as it might have been is because the state does not utilize Generally Accepted Accounting Principles (GAAP). The Subcommittee has been informed that the Division of Accounts and Reports has developed a plan to proceed with the State's conversion to GAAP over the next three years. The time frame is designed to allow the agency to define and remedy reporting deficiencies while maximizing existing resources.

- 8. Public Broadcasting. The Subcommittee notes the current year estimate of \$2.6 million for public broadcasting grants includes a reappropriation from FY 1998 of \$492,971 and a one time expenditure of \$116,800. If these two items are factored out, the Governor's FY 2000 recommendation for public broadcasting grants of \$2.1 million is an increase of \$129,504 or 6.7 percent. The Governor's recommendation also merges the formerly separate line items for operation grants and equipment grants, which gives the Public Broadcasting Council added flexibility. The Subcommittee is impressed with the services public broadcasting provides in support of teacher training and for classroom use statewide. These programs include the MoKan Network, which broadcasts 720 hours of instructional television and another 300 hours of programming by video and on line. Public broadcasting also provides materials for use from the National Teacher Training Institute which provides intensive training from master teachers. Other efforts include educational course work broadcast for college credit both real time and overnight, and public outreach programming provided by the public radio stations. The Subcommittee learned that much of this programming effort is financed by grants and user fees and usually subsidized by the stations operating budgets. The Subcommittee recommends that the Public Broadcasting Council explore the feasibility of expanding user fees for programs provided for education inservice training and classroom use.
- 9. Kansas Development Finance Authority. The Subcommittee reviewed the May 1998 Post Audit Report on the activities of the Kansas Development Finance Authority (KDFA) with the agency. The report questioned some of KDFA's practices in regard to competitive bidding, evaluating bond counsel, travel expenses, and potential conflicts of interest. The KDFA has adopted several policies to address the concerns raised in the report. The Subcommittee was further informed that the current staff of the agency do not have overlapping appointments which may create a conflict of interest.

Agency: Kansas Corporation Commission		Bill No				Bill Sec		
Analyst: Severn		Analysis Pg. No. 1580				dget Page No. 116		
Expenditure Summary		Agency Estimate Gov. Rec FY 99 FY 99		Gov. Rec. FY 99	Senate Subcommittee Adjustments			
Special Revenue Funds		15.000.110		0.000000				
State Operations State Other Assistance	\$	15,928,119 750,000	\$	16,090,488 750,000	\$	0 0		
TOTAL S	\$	16,678,119	\$	16,840,488	\$	0		
FTE Positions		211.0		211.0		0.0		
Unclassified Temp. Positions	Y	0.0		0.0		0.0		
TOTAL		211.0		211.0		0.0		

Agency Estimate/Governor's Recommendation

The State Corporation Commission estimates expenditures of \$15,928,119 in FY 1999, an increase of \$28,933 over the approved budget. The estimate includes an unanticipated federal grant of \$259,000. Much of this unanticipated expenditure is offset by reductions in other funds.

The agency's estimate includes \$141,446 in KSIP expenditures: \$60,760 for professional development; and \$80,686 for computers and related equipment.

The Governor recommends \$16,840,488 in FY 1999, an increase of \$162,236 (1.0 percent) from the agency request. The Governor reduces salaries and wages by \$37,631 by reestimating fringe benefits and reducing temporary salaries and overtime and added \$200,000 in consulting fees.

The Governor also recommends a transfer back to the State General Fund of \$400,000 from the Abandoned Oil and Gas Well Plugging Fund.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor with the following exception: (1) the Subcommittee does not recommend the \$400,000 transfer back to the State General Fund from the Abandoned Oil and Gas Well Plugging Fund.

The Subcommittee notes that the Abandoned Oil and Gas Well Plugging Fund was created in 1996 to investigate, remediate, and plug oil and gas wells abandoned (prior to July 1, 1996) that present a threat to public health or the environment. The fund receives quarterly revenue transfers of \$100,000 (\$400,000 annually) from the SGF, the State Water Plan Fund, the Conservation Fee Fund, and 50 percent of the state's share of mineral royalties under the Mineral Leasing Act. Receipts to the fund for recent years and estimates for FY 1999 and FY 2000 are shown on the r

Senate Ways and Means Committee

Date 2/15/99
Attachment # 2-/

not change the authorized expenditures from the fund. Given the state of the oil market and the Kansas oil industry, an increase in abandonments and a decrease in mineral royalty payments can be expected in the future. The Subcommittee notes that revenues to the fund will sunset on July 1, 2002.

Fiscal Year	Receipts	Receipts Expenditures			
1998	\$ 1,926,820	\$ 1,092,677	\$	1,599,042	
1999 (est)	1,894,764	1,600,000		1,893,806	
2000 (est)	2,194,786	1,600,000		2,488,592	

According to information supplied by the agency to the Subcommittee, the time required for the inspection, prioritizing and letting of bids for well plugging is considerable, and remediation, which is now beginning, will be more costly than plugging and will involve expenditures over a longer time period. The agency also noted that more of the deeper wells in central and western Kansas will be plugged, and that plugging those wells is more costly than plugging the shallower wells in eastern Kansas. The agency also said that in the first four months of the current fiscal year the agency has spent \$105,435 and encumbered \$663,909 for well plugging and has encumbered at least \$211,000 with another \$305,000 soon to be encumbered for remediation, for a grand total of \$1,285,344 committed or ready to commit for approximately the first half of the current fiscal year. The following table shows how many wells were plugged in FY 1998 by district of the state and the average cost per well by district

District (Area)	No. Wells Plugged (FY98)	Average Cost per Well		
District 1 (Southwest)	10	\$4,045		
District 2 (Central)	5	5,840		
District 3 (Southeast)	476	1,968		
District 4 (Northwest)	6	7,249		

The Subcommittee notes that there is an agreement that no new FTEs will be involved with the abandoned oil and gas well plugging activity. To assist the agency in expediting this activity, the Subcommittee would favor allowing more flexibility within the agency, especially with regard to replacement of retirements. The Subcommittee notes that the agency has had problems with turnover and would support measures to assist the agency in recruiting and retaining qualified employees. The Subcommittee requests that the agency report back to the full committee at Omnibus on potential solutions to the issue.

The Subcommittee received a request from the agency for additional authority to expend federal funds which became available after the budget had been prepared. The agency is of the opinion that the additional authority can be accomplished through issuance of a Governor's Executive Order. The Subcommittee concurs and requests issuance of an Executive Directive. The Subcommittee also requests a Governor's Budget Amendment to reflect the expenditure of the federal funds.

#26638.01(2/15/99{8:55AM})

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Senator Larry D. Salmans, Chairman

Senator Christine Downey

Agency: Kansas Corporation Commission

Bill No. -

Bill Sec. -

Analyst: Severn

Analysis Pg. No. 1580

Budget Page No. 116

Expenditure Summary	Agency Request FY 00		Gov. Rec. FY 00		Senate Subcommittee Adjustments
Special Revenue Funds					
State Operations	\$	15,743,277	\$	15,644,453	\$ (222,110)*
Other Assistance		700,000		700,000	0
TOTAL	\$	16,443,277	\$	16,344,453	\$ (222,110)*
FTE Positions		211.0		211.0	0.0
Unclassified Temp. Positions		0.0		0.0	 0.0
TOTAL		211.0		211.0	0.0

^{*} The reduction of \$222,110 from special revenue funds is entirely for the Governor's employee salary adjustment.

Agency Request/Governor's Recommendation

The State Corporation Commission requests expenditures of \$16,443,277 in FY 2000, a decrease of \$234,842 from the FY 1999 estimate. The agency requests 2.0 FTE and \$69,124 for salaries and wages and \$11,162 in other operating expenditures as enhancements to administer a new severance tax exemption.

The Governor recommends operating expenses of \$16,344,453 in FY 2000, an decrease of \$98,824 (0.6 percent) from the agency request. The Governor did not recommend the requested enhancements.

The Governor also recommends a transfer back to the State General Fund of \$400,000 from the Abandoned Oil and Gas Well Plugging Fund.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation with the following adjustments: (1) delete \$222,110 (special revenue funds) for the Governor's recommended FY 2000 employee pay plan adjustments; and (2) the Subcommittee does not recommend the \$400,000 transfer back to the State General Fund from the Abandoned Oil and Gas Well Plugging Fund.

The Subcommittee notes that the Abandoned Oil and Gas Well Plugging Fund was created in 1996 to investigate, remediate, and plug oil and gas wells abandoned prior to July 1, 1996 and presenting a threat to public health or the environment. The fund receives quarterly revenue transfers of \$100,000 (\$400,000 annually) from the SGF, the State Water Plan Fund, the Conservation Fee Fund

Senate Ways and Means Committee

Date 2/15/99Attachment #3 = 1 and 50 percent of the state's share of mineral royalties under the Mineral Leasing Act. Receipts to the fund for recent years and estimates for FY 1999 and FY 2000 are shown on the next page. The Governor does not change the authorized expenditures from the fund. Given the state of the oil market and the Kansas oil industry, an increase in abandonments and a decrease in mineral royalty payments can be expected in the future. The Subcommittee notes that revenues to the fund will sunset on July 1, 2002.

Fiscal Year	<u>Receipts</u>	Expenditures	End	ding Balance
1998	\$ 1,926,820	\$ 1,092,677	\$	1,599,042
1999 (est)	1,894,764	1,600,000		1,893,806
2000 (est)	2,194,786	1,600,000		2,488,592

According to information supplied by the agency to the Subcommittee, the time required for the inspection, prioritizing and letting of bids for plugging is considerable, however, remediation, which is now beginning, will be more costly than plugging and will involve expenditures over a longer time period. The agency also noted that more of the deeper wells in central and western Kansas will be plugged, and that plugging those wells is more costly than plugging the shallower wells in eastern Kansas. The agency also said that in the first four months of the current fiscal year the agency has spent \$105,435 and encumbered \$663,909 for well plugging and has encumbered at least \$211,000 for remediation, with another \$305,000 soon to be encumbered, for a grand total of \$1,285,344 committed or ready to commit for approximately the first half of the current fiscal year. The following table shows how many wells were plugged in FY 1998 in each district of the state and the average cost per well by district

District (Area)	No. Wells Plugged (FY98)	Average Cost per Well
District 1 (Southwest)	10	\$4,045
District 2 (Central)	5	5,840
District 3 (Southeast)	476	1,968
District 4 (Northwest)	6	7,249

The Subcommittee notes that there is an agreement that no new FTEs will be involved with the abandoned oil and gas well plugging activity. To assist the agency in expediting this activity, the Subcommittee would favor allowing more flexibility within the agency, especially with regard to replacement of retirements. The Subcommittee notes that the agency has had problems with turnover and would support measures to assist the agency in recruiting and retaining qualified employees. The Subcommittee requests that the agency report back to the full committee at Omnibus on potential solutions to the issue.

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Senator Lary D. Salmans, Chairman

Christine Downey

Senator Christine Downey

SENATE SUBCOMMITTEE REPORT

Agency: Citizens' Utility Ratepayer Board

Bill No. -

Bill Sec. -

Analyst: Severn

Analysis Pg. No. 1570

Budget Page No. 95

Expenditure Summary		Agency Estimate FY 99		Gov. Rec. FY 99	Senate Subcommittee Adjustments		
State Operations Special Revenue Fund	\$	442,190	\$	442,190	\$	0	
FTE Positions		3.0		3.0		0.0	
Unclassified Temp. Positions		1.0		1.0		0.0	
TOTAL		4.0		4.0		0.0	

Agency Estimate/Governor's Recommendation

The agency's estimate for FY 1999 is for \$442,190, an increase of \$3,000 from the amount approved by the 1998 Legislature. The increase is accounted for by KSIP expenditures of \$3,000 for a classified KSIP bonus (\$1,000) and a computer (\$2,000).

The Governor concurs with the agency estimate.

The Subcommittee concurs with the Governor.

Fee Fund Analysis

The following table reflects the status of the agency's fee fund under the subcommittee recommendation.

Resource Estimate	 Actual FY 1998	Agency Estimate FY 1999	Gov. Rec. FY 1999	_	Agency Request FY 2000	Gov. Rec. FY 2000
Beginning Balance Projected Receipts	\$ 22,740 \$ 299,179	(38,807) \$ 503,000	(38,80 <i>7</i>) 503,000	\$	22,003 458,642	\$ 22,003 458,642
Total Available Less: Expenditures	\$ 321,919 \$ 360,726	464,193 \$ 442,190			480,645 458,642	\$ 480,645 457,793
Ending Balance	\$ (38,807) \$	22,003 \$	22,003	\$	22,003	\$ 22,003
Ending Balance as a Percentage of Expend.	(10.8)%	5.0%	5.0%		4.8%	5.0%

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Senate Ways and Means Committee

Date 7 -/5-99

Attachment # 314

Senator Laffy D. Salmans, Chairman

Senator Christine Downey

SENATE SUBCOMMITTEE REPORT

Agency: Citizens' Utility Ratepayer Board

Bill No. -

Bill Sec. -

Analyst: Severn

Analysis Pg. No. 1570

Budget Page No. 95

Expenditure Summary	Agency Request FY 00	Gov. Rec. FY 00		Senate Subcommittee Adjustments
State Operations Special Revenue Fund	\$ 458,642	\$	457, 793	\$(7,820)*
FTE Positions	3.0		3.0	0.0
Unclassified Temp. Positions	1.0		1.0	0.0
TOTAL	4.0		4.0	0.0

^{*} The reduction of \$7,820 from special revenue funds is entirely for the Governor's employee salary adjustment.

Agency Request/Governor's Recommendation

The agency's request for FY 2000 is for \$458,642, an increase of \$16,452 (3.7 percent) from the 1999 estimate.

The Governor recommends expenditures of \$457,793. The Governor includes \$7,820 for his pay plan adjustment: \$1,134 for longevity bonus payments, \$337 for classified base salary adjustments, and \$6,349 for an unclassified merit pool. Because the one classified employee is at the top of the pay range, no funding for a classified step increase is included.

The Subcommittee concurs with the Governor, but removes the funding for the Governor's pay plan.



Fee Fund Analysis

The following table reflects the status of the agency's fee fund under the subcommittee recommendation.

Resource Estimate	 Actual FY 1998	Agency Estimate FY 1999	Gov. Rec. FY 1999	_	Agency Request FY 2000	Gov. Rec. FY 2000	Sı	Rec. FY 2000
Beginning Balance Projected Receipts	\$ 22,740 \$ 299,1 <i>7</i> 9	(38,807) 503,000	\$ (38,807) 503,000	\$	22,003 458,642	\$ 22,003 458,642	\$	22,003 458,642
Total Available Less: Expenditures	\$ 321,919 \$ 360,726	464,193	\$ 464,193 442,190	\$	480,645 458,642	\$ 480,645 457,793	\$	480,645 449,973
Ending Balance	\$ (38,807) \$		\$ 22,003	\$	22,003	\$ 22,003	\$	30,670
Ending Balance as a Percentage of Expend.	(10.8)%	5.0%	5.0%		4.8%	5.0%		6.8%

Senator Lerry D. Salmans, Chairman

Senator Christine Downey

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Agency: KPERS Bill No. – Bill Sec. –

Analyst: Efird Analysis Pg. No. 1363 Budget Page No. 303

Expenditure Summary	Agency Estimate FY 99	Gov. Rec. FY 99			Senate ocommittee djustments
Agency Operations	\$ 4,919,483	\$	4,919,483	\$	75,000
Technology Project	2,400,000		2,400,000		(75,000)
Prepaid Benefits	20,000,000		20,000,000		0
Investment Management	23,682,523		23,682,523		0
Benefit Payments	468,754,163	nese.	468,754,163		0
Total	\$ 519,756,169	\$	519,456,169	\$	0
FTE Positions	76.0		76.0		0.0
Unclassified Temp. Positions	0.0		0.0		0.0
TOTAL	76.0		76.0		0.0
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Agency Estimate/Governor's Recommendation

The revised agency estimate in FY 1999 includes a net increase of almost \$8.7 million. For agency operations, an increase of \$70,148 is included to reflect the authorized Kansas Savings Incentive Program (KSIP) funding that is in addition to the current limitation of \$4,849,335. A reduction of \$402,200 is attribute to lower investment-related fees, with a reduction in the approved expenditure limited from \$24,084,723 to \$23,682,523 indicated. An increase of \$8,989,369 is requested for additional benefit payments in FY 1999.

The Governor concurs with the agency's net adjustments of \$8,657,317 in FY 1999.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendations in FY 1999, with the following exceptions:

1. Recommend introduction of a bill to accelerate COLA payments approved by future legislatures. The 1998 Legislature granted a 3.0 percent COLA to KPERS retirees. An appropriation of \$20 million from the SGF prepaid a portion of the costs in FY1999, but the remaining actuarial liability of \$88 million will not be reflected until FY 2001 as an assessment of 0.18 percent in the actuarial contribution rate for employers. This assessment will be in place for 15 years to pay the cost of a COLA. Under this proposed bill, any future COLA would be recognized immediately in the fiscal year

Senate Ways and Means Committee

Date 4/13/9 /
Attachment # ## 4

after passage, so that employer assessments would be effective July 1 in the case of the state and January 1 in the case of local units on a calendar year budget.

- 2. Add funding for a bonus awards program at \$75,000 per year for certain unclassified staff determined by the Executive Secretary. This funding would be provided in addition to the agency operations expenditure limitation as an amount not to be exceeded.
- 3. Lapse \$75,000 from the technology project to recognize savings in purchasing hardware and software products at prices less than budgeted.
- 4. Note that KPERS has implemented a bonus program for classified employees and has paid \$65,209 from the Kansas Savings Incentive Program for awards to 61 classified staff in FY 1999.
- 5. Review investment management costs at Omnibus.

Senator Dave Kerr, Chair

Senator Barbara Lawrence

Senator Christine Downey

Agency: KPERS

Bill No. -

Bill Sec. -

Analyst: Efird

Analysis Pg. No. 1363

Budget Page No. 303

Expenditure Summary	7 V 	Agency Request Gov. Rec. FY 00 FY 00		Senate Subcommittee Adjustments*		
Agency Operations	\$	4,955,136	\$	4,986,334	\$	(50,329)
Technology Project		600,000		600,000		0
Investment Management		24,803,544		24,803,544		0
Benefit Payments		498,345,551	<u>Landaria</u>	498,345,551		0
Total	\$	528,704,231	\$	528,735,429	\$	(50,329)
FTE Positions		76.0		76.0		0.0
Unclassified Temp. Positions		0.0		0.0		0.0
TOTAL	=	76.0		76.0		0.0
					No	

^{*} Includes a reduction of \$125,329 All Other Funds for the Governor's employee salary plan adjustments. Note: Absent the Subcommittee's adjustment to the Governor's salary plan, the total adjustment is an addition of \$75,000 All Other Funds.

Agency Request/Governor's Recommendation

The agency's FY 2000 request reflects a net increase of almost \$8.9 million. Benefit payments would increase \$29,591,388, investment-relate expenses \$1,121,021, and agency operations \$81,513 (exclusive of the KSIP funding). Decreases are estimated for prepaid benefits in which \$20 million was appropriation from the State General Fund in FY 1999, but not requested in FY 2000; and for the technology project which decreases \$1.8 million to estimated expenses of \$600,000 in FY 2000. No change in staffing is requested.

The Governor concurs with FY 2000 expenditures and adds funding for salary plan adjustments to allow an increase of \$112,711 for agency operations.

Senate Subcommittee Recommendation

- 1. Reduce the Governor's salary enhancements of \$125,329.
- 2. Add funding for a bonus awards program at \$75,000 per year for certain unclassified staff determined by the Executive Secretary. This funding would be provided in addition to the agency operations expenditure limitation as an amount not to be exceeded. The agency will be able to use KSIP funding for its awards program for classified personnel in FY 2000.

Senate Ways and Means Committee

Date 2/15/99Attachment # 4-3 3. Review investment management costs at Omnibus.

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Senator Dave Kerr, Chair

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Senator Christine Downey

SENATE SUBCOMMITTEE REPORT

Agency: Governmental Ethics Commission

Bill No.

Bill Sec.

Analyst: Hollon

Analysis Pg. No. 1376

Budget Page No. 177

Expenditure Summary	 Agency Est. FY 99	Gov. Rec. FY 99		Subco	nate mmittee stments
State Operations:					
State General Fund	\$ 377,619	\$	377,619	\$	0
Special Revenue Funds	147,653	N	147,653		0
TOTAL	\$ 525,272	\$	525,272	\$	0
FTE Positions	9.0		9.0		0.0
Unclassified Temp. Positions	 0.6		0.6		0.0
TOTAL	9.6	9	9.6		0.0

Agency Est./Governor's Recommendation

The agency estimates operating expenditures of \$525,272 for FY 1999 which is a decrease of \$3,997 (0.8 percent) below the approved budget. The estimate includes \$412,006 for salaries and wages, \$93,975 for contractual services, \$5,525 for commodities, and \$13,766 for capital outlay.

The Governor concurs with the agency's request.

Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendation.

Senator Pat Ranson, Subcommittee Chairman

Senator Christine Downey

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Senate Ways and Means Committee

Date 4/15/99
Attachment # 5 5

SENATE SUBCOMMITTEE REPORT

Agency: Governmental Ethics Commission

Bill No.

Bill Sec.

Analyst: Hollon

Analysis Pg. No. 1376

Budget Page No. 177

Expenditure Summary	Agency Req. FY 2000		Gov. Rec. FY 2000		q. Gov. Rec.		Sub	Senate committee ustments*
State Operations:								
State General Fund	\$	380,872	\$	369,631	\$	(9,386)		
Special Revenue Funds		156,951		166,513		1,742		
TOTAL	\$	537,823	\$	536,144	\$	(7,644)		
FTE Positions		9.0		9.0		0.0		
Unclassified Temp. Positions		0.5		0.4		0.1		
TOTAL		9.5		9.4		0.1		

^{*} Includes a reduction of \$13,087 (\$9,386 from the State General Fund) for the Governor's employee salary adjustments.

Note: Absent the Subcommittee's adjustment to the Governor's employee salary plan, the total adjustment is an addition of \$5,443 in Other Funds.

Agency Request/Governor's Recommendation

The agency requests operating expenditures of \$537,823 for FY 2000 which is an increase of \$12,551 (2.4 percent) above the FY 1999 estimate. The request includes \$418,399 for salaries and wages, \$107,275 for contractual services, \$5,525 for commodities, and \$6,624 for capital outlay. The agency requests enhancement funding of \$5,443 for one temporary investigator.

The Governor recommends operating expenditures for FY 2000 of \$536,144 which is an increase of \$10,872 (2.1 percent) above the FY 1999 recommendation. The recommendation includes \$416,720 for salaries and wages, \$107,275 for contractual services, \$5,525 for commodities, and \$6,624 for capital outlay. The Governor does not recommend the enhancement request.

PERFORMANCE MEASURES

1. Percentage of individuals receiving Past Due Notices and Notifications of Failure to File required reports and statements.

×	FY 1997	FY 1998	Agency Est. FY 1999	Agency Est. FY 2000
Campaign Finance	3.0%	12.0%	5.0%	10.0%
Lobbying	6.0	7.0	6.0	6.0
Statement of Substantial Interest	1.0	7.0	5.0	5.0

2. Number of individuals/committees subject to the Campaign Finance Act, number of reports to be filed, and percentage of compliance reviews completed.

	FY 1997	FY 1998	Agency Est. FY 1999	Agency Est. FY 2000
State	895	692	615	900
Local	1,656	663	766	1,650
PAC/party	467	453	455	455
Number of Affidavits	1,326	159	515	160
Number of Reports	4,204	1,026	2,200	1,030
Percentage of compliance reviews completed	100.0%	100.0%	100.0%	100.0%

3. Number of lobbyist registrations, expenditure reports filed, and percentage of compliance reviews completed.

	FY 1997	FY 1998	Agency Est. FY 1999	Agency Est. FY 2000
Registrations	1,232	1,197	1,200	1,200
Number of Reports	5,333	4,659	4,700	4,700
Number of Affidavits	481	490	500	500
Percentage of compliance reviews completed	100.0%	100.0%	100.0%	100.0%

Senate Subcommittee Recommendations

The Senate Subcommittee concurs with the Governor's recommendation with the following adjustments and notations:

- 1. The Subcommittee notes that the agency's fee fund is being depleted to dangerous levels and suggests that alternate funding sources be investigated.
- 2. The Subcommittee also notes that the number of campaign finance complaints received by the agency from outside sources has increased dramatically during the current year. There have been 18 received this year, but only five in the previous 25 years combined.



- 3. Based on the increased number of outside complaints, the Subcommittee recommends funding of \$5,443 for one temporary investigator. This position is to be funded through the agency's fee fund.
- 4. Delete \$13,087 (\$9,386 from the State General Fund) for the Governor's employee salary adjustments.

Senator Pat Ranson, Subcommittee Chairman

Senator Christine Downey

Agency: Kansas Commission on Human Rights

Bill No.

Bill Sec.

Analyst: Nogle

Analysis Pg. No. 1386

Budget Page No. 253

Expenditure Summary	Agency Req. FY 99	Gov. Rec. FY 99	Senate Subcommittee Adjustments
State Operations: State General Fund Special Revenue Funds TOTAL	\$ 1,439,671	\$ 1,423,964	\$ 0
	539,030	539,030	0
	\$ 1,978,701	\$ 1,962,994	\$ 0
FTE Positions	37.0	37.0	0.0
Unclassified Temp. Positions	3.0	3.0	0.0
TOTAL	40.0	40.0	0.0

Agency Req./Governor's Recommendation

The agency requests FY 1999 state operations funding of \$1,978,701, the same as the amount approved by the 1998 Legislature.

The Governor recommends \$1,962,994 for FY 1999. The recommendation includes \$1,423,964 from the State General Fund and \$539,030 from federal and special revenue funds. The recommendation is a decrease of \$15,707 from the agency estimate.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation.

Senator Pat Ranson, Subcommittee Chairman

Senator Christine Downey

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Senate Ways and Means Committee

Date 3/15/99

Attachment #

Agency: Kansas Commission on Human Rights

Bill No.

Bill Sec.

Analyst: Nogle

Analysis Pg. No. 1386

Budget Page No. 253

Expenditure Summary	Agency Req. FY 00		Gov. Rec. FY 00		1/7/31/7/	Senate bcommittee djustments
State Operations: State General Fund	\$	1,616,648	\$	1 455 706	¢	(FF 600)
Special Revenue Funds	φ	463,450	Ф	1,455,796 473,450	\$	(55,609)
TOTAL	\$	2,080,098	\$	1,929,246	\$	(55,609)
FTE Positions		38.0		37.0		0.0
Unclassified Temp. Positions	-	1.0		1.0	Name of the last	0.0
TOTAL		39.0		38.0		0.0

Agency Req./Governor's Recommendation

The agency requests FY 2000 state operations funding of \$2,080,098, \$101,397 above the agency FY 1999 estimate.

The Governor recommends \$1,929,246 for FY 2000. The recommendation includes \$1,455,796 from the State General Fund and \$473,450 from federal and special revenue funds. The recommendation is a decrease of \$150,852 from the agency request.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation with the following comments:

- The Subcommittee would like to congratulate Mr. William Minner, Executive Director of the Human Rights Commission on receiving the Human Rights Worker of the Year award from the National Association of Human Rights Agencies.
- 2. The Subcommittee would like it noted that the agency currently has no backlog in cases filed with the Human Rights Commission and commends the agency for its accomplishments. An article from the Salina Journal dated September 5, 1998 stated, "Larry Rute, mediation coordinator with Kansas Legal Services, calls it a 'winwin across the board.' About 30 percent of complaints end up in mediation, which employers and employees like it because it's free, he said, and often less hostile than an investigation or court room."

- 3. The Subcommittee would like to refer the issue of the technology enhancement to the Joint Committee on Information Technology for review. The agency requests \$45,700 for a technology enhancement to upgrade outdated computers and software.
- 4. The Subcommittee recommends removal of the Governor's pay plan adjustment funds.

Senator Pat Ranson, Subcommittee Chairman

Senator Christine Downey

STATE OF KANSAS

BILL GRAVES, Governor State Capitol, 2nd Floor Topeka, Kansas 66612-1590



Office of the Governor October 19, 1998 (785) 296-3232 1-800-748-4408 FAX: (785) 296-7973

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Mr. William V. Minner, Executive Director Kansas Human Rights Commission Landon State Office Building 900 SW Jackson Suite 851-S Topeka, Kansas 66612-1258

Dear Mr. Minner:

On behalf of the State of Kansas, I congratulate you for being chosen by the Board of Directors of the National Association of Human Rights Workers to receive the Overall Human Rights Award. Kansans are fortunate to have someone of your caliber helping to resolve issues before the Human Rights Commission.

As privileged citizens of the United States, all of us have a duty to respect one another and to protect the rights of all. The Graves Administration has and will continue to champion the cause of human rights. Your selection for this award gives me confidence that, with your leadership, we are shouldering our responsibility well.

Kansas is proud to have you recognized for your accomplishments. I applaud you for the advances you have developed to address cases in a timely and professional manner. Not only have you significantly reduced the pending caseload, but you have made record-level, significant recoveries for victims of discrimination.

I join your family, friends and colleagues in congratulating you on the receipt of this prestigious national award. Best wishes, and thank you for your dedication and diligence.

Sincerely,

BILL GRAVES

Governor

6-4