Approved: April 27, 2000

#### MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chairperson David Adkins at 9:10 a.m. on March 14, 2000 in Room 514-S of the Capitol.

All members were present except:

All Present

Committee staff present:

Alan Conroy, Kansas Legislative Research Department Stuart Little, Kansas Legislative Research Department Reed Holwenger, Kansas Legislative Research Department Paul West, Kansas Legislative Research Department

Audrey Nogle, Kansas Legislative Research Robert Chapman, Kansas Legislative Research Mike Corrigan, Revisor of Statutes Office Dave Stallings, Assistant to the Chairman

Mary Shaw, Committee Secretary

Conferees appearing before the committee: None

Others attending:

See attached list

## **Education and Legislative Budget Committee Report on:**

## **Kansas Historical Society**

Representative Reinhardt presented the Education and Legislative Budget Committee report on the Governor's recommendations on the Kansas Historical Society FY 2001 budget. (Attachment 1)

Representative Reinhardt made a motion, seconded by Representative Dean, to adopt the Education and Legislative Budget Committee budget report recommendations regarding the Kansas Historical Society. Motion carried.

## **Kansas Arts Commission**

Representative Shultz presented the Education and Legislative Budget Committee report on the Governor's recommendations on the Kansas Arts Commission FY 2001 budget. (Attachment 2)

Representative Shultz made a motion, seconded by Representative Reinhardt, to adopt the Education and Legislative Budget Committee budget report recommendations regarding the Kansas Arts Commission. Motion carried.

## Kansas State Library

Representative Dean presented the Education and Legislative Budget Committee report on the Governor's recommendations on the Kansas State Library FY 2001 budget. (Attachment 3)

Representative Dean made a motion, seconded by Representative Reinhardt, to adopt the Education and Legislative Budget Committee budget report recommendations regarding the Kansas State Library. Motion carried.

## Kansas State School for the Blind

Representative Farmer presented the Education and Legislative Budget Committee report on the Governor's recommendations on the Kansas State School for the Blind FY 2001 budget. (Attachment 4)

#### CONTINUATION SHEET

Representative Farmer made a motion, seconded by Representative Dean, to adopt the Education and Legislative Budget Committee budget report recommendations regarding the Kansas State School for the Blind. Motion carried.

## Kansas State School for the Deaf

Representative Farmer presented the Education and Legislative Budget Committee report on the Governor's recommendations on the Kansas State School for the Deaf FY 2001 budget. (Attachment 5)

Representative Farmer made a motion, seconded by Representative Reinhardt, to adopt the Education and Legislative Budget Committee budget report recommendations regarding the Kansas State School for the Deaf. Motion carried.

## Agriculture and Natural Resources Budget Committee Report on:

## Department of Agriculture

Representative Schwartz presented the Agriculture and Natural Resources Budget Committee report on the Governor's recommendations on the Department of Agriculture FY 2001 budget. (Attachment 6)

Representative Schwartz made a motion, seconded by Representative Mollenkamp, to adopt the Education and Legislative Budget Committee budget report recommendations regarding the Department of Agriculture. Motion carried.

## **State Conservation Commission**

Representative Mollenkamp presented the Agriculture and Natural Resources Budget Committee report on the Governor's recommendations on the State Conservation Commission FY 2001 budget. (Attachment 7)

Representative Mollenkamp made a motion, seconded by Representative Feuerborn, to adopt the Agricultural and Natural Resources Budget Committee budget report recommendations regarding the State Conservation Commission. Motion carried.

## **Kansas Wheat Commission**

Representative Mollenkamp presented the Agriculture and Natural Resources Budget Committee report on the Governor's recommendations on the Kansas Wheat Commission FY 2001 budget. (<u>Attachment 8</u>)

Representative Mollenkamp made a motion, seconded by Representative Feuerborn, to adopt the Agriculture and Natural Resources Budget Committee budget report recommendations regarding the Kansas Wheat Commission. Motion carried.

## Department of Wildlife and Parks

Representative Feuerborn presented the Agriculture and Natural Resources Budget Committee report on the Governor's recommendations on the Department of Wildlife and Parks FY 2001 budget. (Attachment 9)

Representative Feuerborn made a motion, seconded by Representative Mollenkamp, to adopt the Agriculture and Natural Resources Budget Committee budget report recommendations regarding the Department of Wildlife and Parks. Representative Reardon noted that on Page 6, item number 1, that in the first sentence it should read Item 14 and not Item 15 adds \$50,953. Chairman Adkins noted that would be a technical adjustment to the budget report. Motion carried.

#### CONTINUATION SHEET

## General Government and Human Resources Budget Committee status report on:

## HB 2850 - State purchases and contracts; bidding requirements

Representative Pottorff, Chairperson of General Government and Human Resources Budget Committee, reported that the Appropriations Committee had a hearing on <u>HB 2850</u> and the bill was assigned to the Budget subcommittee. She mentioned that the subcommittee had a hearing on March 13, 2000.

Representative made a motion, seconded by Representative Stone, that the General Government and Human Services Budget Committee recommendation is to table **HB 2850** and further that a recommendation be made to the Speaker of the House for an interim study committee be appointed to study this issue and make recommendations to the 2001 Legislature, and that the study of **HB 2850** be assigned to the Joint Committee on State Building Construction. Motion carried.

Chairman Adkins mentioned the following referrals:

- <u>SB 24</u> referred to the Education and Legislative Budget Committee
- <u>SB 25</u> referred to the Education and Legislative Budget Committee
- HB 3000 referred to the Public Safety Budget Committee
- HB 3008 referred to the Tax, Judicial and Transportation Budget Committee
- <u>HB 3025</u> referred to the Public Safety Budget Committee

Chairman Adkins requested that the reports be ready by Friday, March 17, 2000, but if not possible, he will leave the management to the individual budget committee agendas.

#### **Bill Introductions**

Representative Shriver made a motion, seconded by Representative Reardon, for a bill introduction that relates to rail passenger service and is drafted as language by the Interstate Midwest Regional Passenger Rail Compact (modeled after the one in the State of Oklahoma) and deals with Amtrak and the ability for passenger service to have a vehicle. Representative Shriver mentioned that a recommendation may be coming from the Transportation Task Force chaired by Representative McKechnie that should be out later this week. Motion carried.

Representative Hermes made a motion, seconded by Representative Spangler, to introduce a bill by request of certain Firefighters to reduce their points required for full retirement to 75. A vote was taken and division requested. Motion carried.

The meeting was adjourned at 10:05 a.m. The next meeting is scheduled for March 15, 2000.

# HOUSE APPROPRIATIONS COMMITTEE GUEST LIST

DATE march 14, 2000

NAME	REPRESENTING .
Mave Gilbraits	Stale labrary
Dick Keeth	KDWP
Dar Wilson	Karson at Cournesses
Max Fosier	Dept of Agriculture
JOSP Ampin	Division of the Boxpt
Lola Warner	State Conservation Comm.
Lisa Becker	SRS
Chris Howell	ICS ANT Commission
Viclilyan Gelsel	Budast
Marion Cott	As Hums, Council
LAURA KELLY	KS Boc - Park Ase
Pat hehman	KRPA
Ramon Powers	Krygas State Historical Societ
Susan Clubs	K5H5
GIEVE WILLIAMS	KOWP
Jamie Clover adams	KDA
Amelia Militine	Self

## **EDUCATION AND LEGISLATIVE BUDGET COMMITTEE**

Kansas Historical Society Kansas Arts Commission State Library

Representative Mike Farmer, Chairperson  Dairl Adkin	
Representative David Adkins	
Mary Compton	
Representative Mary Compton	
Representative George Dean	
Annie Kreiher	22
Representative Annie Kuether	
Representative Rathe Lloyd  Representative Richard Reinhardt  Representative Clark Shultz  Representative Rathe Topper	
Representative Ralph Tanner	
HOUSE APPROPRIATIONS	
3-14-00	
Attachment 1	

## **Senate Subcommittee Report**

Agency: Kansas State Historical Society Bill No. 639 Bill Sec. 40

Analyst: Nogle Analysis Pg. No. 309 Budget Page No. 229

Expenditure Summary	Agency Req. FY 01		Gov. Rec. FY 01		Sub	Senate committee ustments*
Operating Expenditures: State General Fund Special Revenue Funds TOTAL	\$	6,391,594 1,974,014 8,365,608	\$	5,847,386 1,806,479 7,653,865	\$	(90,432) 15,527 ** (74,905)
FTE Positions Unclassified Temp. Positions TOTAL	-	140.5 10.0 150.5		137.5 10.0 147.5		0.0 0.0 0.0

<sup>\*</sup> Includes the deletion of the Governor's pay plan adjustments which total \$121,905, including \$106,432 from the State General Fund.

# Agency Req./Governor's Recommendation

The agency request for FY 2001 is \$8,365,608, a \$273,796 (3.4 percent) increase from the FY 2000 estimate. The increase is due to enhancements totaling \$310,093.

**Governor's Recommendation.** The Governor recommends \$7,653,865, a decrease of \$338,841 (4.2 percent) from the FY 2000 recommendation. The Governor does not recommend the enhancement requests.

#### Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation with the following observations and comments:

- 1. Delete the Governor's recommended pay plan adjustments which total \$121,905, including \$106,432 from the State General Fund.
- Add \$16,000 from the State General Fund for the Kansas Humanities Council for the Kansas Chautaqua feasibility study and the Yesterday's Tomorrow Smithsonian traveling exhibit. The Subcommittee notes the

<sup>\*\*</sup> Includes the addition of \$31,000 from the agency General Fees Fund

tremendous success of the Barn Again! exhibit both as a federal, state, and local partnership and in increasing tourism and visibility for the state. The Kansas Humanities Council projected a visitation of 25,000, but with four months remaining in the tour, total visitation has already topped 20,000. The hosting communities have experienced a variety of benefits:

- Lindsborg doubled its visitorship over the seven week run of the exhibit for the same period in 1998 and the local museum gift shop increased its sales by 232 percent from the same period last year.
- Colby had 5,654 visitors over the seven-week run of the exhibit, over half of its visitors for all of 1998 and of those who completed the museum's formal survey, 53 percent had traveled more than 100 miles to visit the museum and 31 percent had traveled more than 500 miles.
- Fredonia increased its visitation 15 fold over the seven week run of the exhibit which coincided with homecoming weekend and had visitors from tour buses en route to Branson, Missouri.
- Arkansas City/Winfield officially opened the exhibit on December 3, 1999 and tripled the local museum's normal December attendance.
- 3. The Subcommittee recommends \$77,400 from the Visitor Donation Fund and \$31,000 from the General Fees Fund be allocated for repairs and rehabilitation at the First Territorial Capital and Historic Fort Hays for a total of \$108,400. The funding is recommended to replace the EDIF funding that was lapsed in SB39. The EDIF dollars were originally appropriated for Americans with Disabilities Act (ADA) compliance projects and reinterpretation of the site exhibits at the First Territorial Capital (\$71,000), and for rehabilitation and repair projects at Historic Fort Hays (\$50,000) by the 1997 Legislature for FY 1998. The money was lapsed because it had not yet been used by the agency. The Subcommittee believes that the historical significance of the sites, the need for repair (in particular at the First Territorial Capital), and the local commitment to the sites warrant the reallocation of these funds. The Subcommittee further recommends that the remaining \$12,600 necessary to complete the projects be shifted from elsewhere in the agency's budget.

The agency Visitor Donation Fund was originally created to provide a dollar for dollar match to visitor donations collected at the site (up to \$100,000) as the EDIF Visitor Donation Match Fund. The Society's policy has been to allow the dollars collected at the sites to remain with the individual sites while the match dollars are pooled for projects befitting the entire system, such as publicity and brochures. Because of the lack of match funding in the FY 2001 budget, the Society believes the policy must change. The Society has indicated that one option is to put half of every

visitor dollar contributed towards the individual site with the other half going towards statewide projects. The FY 2001 request includes \$70,000 EDIF for the match, which was not recommended by the Governor. However, the agency estimates total available funding of \$154,802 for FY 2001. This would give the sites a total of \$77,801 and the systemwide projects a total of \$77,801. The Subcommittee recommends that the \$77,801 that would likely go to statewide projects be used for rehabilitation and repair at the First Territorial Capital and Historic Fort Hays.

- 4. The Subcommittee recommends that the agency's EDIF Visitor Donation Match Fund be appropriated as the Visitor Donation Fund with no expenditure limitation. The Subcommittee notes that a Governor's Budget amendment is pending regarding this change.
- 5. The Subcommittee expresses concern about rehabilitation and repair of historic sites. While the Legislature does set some priority through appropriations, once the money is appropriated it may not necessarily be spent in the way the Legislature intended.
  - The Subcommittee expresses concern about the planning process for rehabilitation and repair of the sites.
  - The Subcommittee expresses concern about priority setting for rehabilitation and repair of the sites.

The Subcommittee recognizes that HB 2605, which provides for changes in the organization and structure of the State Historical Society is currently in the House and hopes that the passage of the bill will yield a beneficial result through a clearer definition of the roles of the state and private society and better fund raising.

- 6. The Subcommittee recommends the development of a preventative maintenance plan for the historic sites in which the state and the agency should share responsibility.
- 7. The Subcommittee encourages the agency to aggressively pursue fundraising for the historic sites at a statewide level.
- 8. The Subcommittee encourages the Division of Travel and Tourism of the Department of Commerce and Housing and the agency to work together to expand the cooperation between them.

#### **Senate Committee Recommendation**

The Committee concurs with the Subcommittee recommendation with the following modification:

1. Replace the \$16,000 State General Fund for the Kansas Humanities Council with \$16,000 from the Economic Development Initiative Fund.

#### HOUSE BUDGET COMMITTEE REPORT

Agency: Kansas State Historical Society Bill No. 2994

Bill Sec. 40

Analyst:

Nogle

Analysis Pg. No. 309 Budget Page No. 229

Expenditure Summary	Agency Req. FY 01		Gov. Rec. FY 01		C	ise Budget ommittee justments
Operating Expenditures: State General Fund Special Revenue Funds TOTAL	\$	6,391,594 1,974,014 8,365,608	\$	5,847,386 1,806,479 7,653,865	\$	0 226,000 226,000
FTE Positions Unclassified Temp. Positions TOTAL		140.5 10.0 150.5	_	137.5 10.0 147.5		0.0 0.0 0.0

# House Budget Committee Recommendation

The House Budget Committee concurs with the Governor's recommendation with the following comments and observations:

The Budget Committee notes the Joint Building Committee recommended the addition of \$121,000 EDIF for rehabilitation and repair at the First Territorial Capital and Fort Hays Blockhouse and recommended the agency request for \$100,000 SGF for rehabilitation and repair be reviewed at omnibus. The Budget Committee concurs with the Joint Building Committee recommendation.

- 2. Add \$70,000 EDIF for the EDIF Visitor Donation Match fund which was established with \$100,000 EDIF by the 1998 Legislature to match visitor donations at the Kansas Museum of History and the historic sites and the addition of a proviso that would allow the agency to draw down the EDIF Visitor Donation Match funds upon certification of the appropriate match in the Museum and Historic Sites Visitor Donation Fund.
- 3. Add \$35,000 EDIF for the Kansas Humanities Council for the Kansas Chautaqua feasability study (\$27,000) and the Smithsonian traveling exhibit "Yesterday's Tomorrows; Past Visions of the American Future (\$8,000). The Budget Committee notes the popularity of the Great Plains Chautaqua, a summer program that is offered free to the public. The Budget Committee notes the tremendous success of the Barn Again! exhibit both as a federal, state, and local partnership and in increasing tourism and visibility for the state. The Kansas Humanities Council projected a visitation of 25,000, but with four months remaining in the tour, total visitation has already topped 20,000. The hosting communities have experienced a variety of benefits:
  - Lindsborg doubled its visitorship over the seven week run of the exhibit for the same period in 1998 and the local museum gift shop increased its sales by 232 percent from the same period last year.
  - Colby had 5,654 visitors over the seven-week run of the exhibit, over half of its visitors for all of 1998 and of those who completed the museum's formal survey, 53 percent had traveled more than 100 miles to visit the museum and 31 percent had traveled more than 500 miles.
  - Fredonia increased its visitation 15 fold over the seven week run of the exhibit which coincided with homecoming weekend and had visitors from tour buses en route to Branson, Missouri.
  - Arkansas City/Winfield officially opened the exhibit on December 3, 1999 and tripled the local museum's normal December attendance.
- 4. The Budget Committee expresses several concerns about the state's historic sites:
  - The economic desirability of deferred maintenance at the state's historic sites.
  - The planning process for rehabilitation and repair of the sites.
  - Priority setting for rehabilitation and repair of the sites.

- 5. The Budget Committee recommends the development of a preventative maintenance plan for the historic sites in which the state and the agency should share responsibility.
- 6. The Budget Committee encourages the agency to aggressively pursue fund-raising for the historic sites at a statewide level.
- 7. The Budget Committee encourages the Division of Travel and Tourism of the Department of Commerce and Housing and the agency to work together to expand the cooperation between them.
- 8. The Budget Committee expresses concern about the effect of the retirement reduction law and the increased shrinkage rate recommended by the Governor on the agency's ability to fulfill its responsibilities.
- 9. The Budget Committee recognizes that HB 2605, which provides for changes in the organization and structure of the State Historical Society is currently in the House and hopes that the passage of the bill will yield a beneficial result through a clearer definition of the roles of the state and private society and better fund raising.

## **Senate Subcommittee Report**

Agency: Kansas Arts Commission Bill No. 639 Bill Sec. 37

Analyst: Nogle Analysis Pg. No. 297 Budget Page No. 69

Expenditure Summary	Agency Req. FY 01		Gov. Rec. FY 01		Senate Subcommittee Adjustments*	
Operating Expenditures:						
State General Fund	\$	3,135,533	\$	1,524,603	\$	(6,611)
Special Revenue Funds		490,042		490,042		(1,389)
TOTAL	\$	3,625,575	\$	2,014,645	\$	(8,000)
FTE Positions		11.0		8.0		0.0
Unclassified Temp. Positions		0.0		0.0		0.0
TOTAL		11.0		8.0		0.0

<sup>\*</sup> The entire adjustment reflects the removal of the Governor's pay plan.

## Agency Req./Governor's Recommendation

The agency request for FY 2001 is \$3,625,575, a \$1,475,022 (68.6 percent) increase from the FY 2000 request. The increase is due to enhancement requests totaling \$1,503,736.

**The Governor** recommends \$2,014,645 for FY 2001, a decrease of \$119,110 (5.6 percent) from the FY 2000 recommendation. The Governor does not recommend the enhancement requests.

## **Senate Subcommittee Recommendation**

The Subcommittee concurs with the Governor's recommendation with the following observations and comments:

1. The Subcommittee recommends granting the agency authority to spend \$4,000 for official hospitality out of current appropriations. The agency currently has the authority to spend \$300.

2. The Subcommittee recommends the revision of language in the appropriations bill that allows the agency to account for state and local dollar matches to federal money in the aggregate when reviewed by Legislative Post Audit. Prior appropriation bill language forced the agency to account

HOUSE APPROPRIATIONS 3-14-00 Attachment 2 for the match dollars on a program by program basis. This change will not affect the accounting process of the agency, but it will simplify the auditing process and put it in line with the National Endowment of the Arts requirements.

3. The Subcommittee recommends the removal of the Governor's pay plan adjustments totaling \$8,000.

#### **Senate Committee Recommendation**

The Committee concurs with the Subcommittee recommendation.

## **House Budget Committee Report**

Agency: Kansas Arts Commission Bill No. 2994 Bill Sec. 37

Analyst: Nogle Analysis Pg. No. 297 Budget Page No. 69

Expenditure Summary	Agency Req. FY 01		Gov. Rec. FY 01		 House Budget Committee Adjustments
Operating Expenditures: State General Fund Special Revenue Funds TOTAL	\$	3,135,533 490,042 3,625,575	\$	1,524,603 490,042 2,014,645	\$ 119,110 0 119,110
FTE Positions Unclassified Temp. Positions TOTAL		11.0 0.0 11.0		8.0 0.0 8.0	0.0 0.0 0.0

# House Budget Committee Recommendation

The House Budget Committee concurs with the Governor's recommendation with the following comments and observations:

1. Add \$119,110 SGF to restore the agency to its FY 2000 funding level.

- 2. The Budget Committee recommends granting the agency authority to spend \$4,000 for official hospitality out of current appropriations. The agency currently has the authority to spend \$300.
- 3. The Budget Committee recommends the revision of language in the appropriations bill that allows the agency to account for state and local dollar matches to federal money in the aggregate when reviewed by Legislative Post Audit. Prior appropriation bill language forced the agency to account for the match dollars on a program by program basis. This change will not affect the accounting process of the agency, but it will simplify the auditing process and put it in line with the National Endowment of the Arts requirements.

Performance Mea	sures			
	Actual FY 1998	Actual FY 1999	Estimate FY 2000	Estimate FY 2001
Rural, multicultural and underserved communities served	84	86	90	90
Public-private and Public-public partnerships	10	4	5	5
Cooperative agreements awarded to arts service organizations	10	4	5	5
Arts organizations receiving operational support	81	92	100	100
Emerging arts organizations receiving KAC Grassroots support	84	86	91	90

#### SENATE SUBCOMMITTEE REPORT

**Agency**: Kansas State Library

**Bill No.** 639

Bill Sec. 36

Analyst: Chapman

Analysis Pg. No. 286

**Budget Page No. 340** 

Expenditure Summary	Agency Request FY 01		Gov. Rec. FY 01		Subco	enate ommittee stments
All Funds: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements TOTAL	\$   \$	2,659,243 6,386,407 113,860 9,159,510 0 9,159,510	\$ \$	1,971,784 4,486,110 90,779 6,548,673 0 6,548,673	\$ \$	1,234 * 0 0 1,234 0 1,234
State General Fund: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements TOTAL	\$ \$	2,148,339 5,410,905 113,860 7,673,104 0 7,673,104	\$	1,452,353 3,510,608 90,779 5,053,740 0 5,053,740	\$ \$	(1,622) * 0 0 (1,622) 0 (1,622)
FTE Positions Unclassified Temp. Positions TOTAL		28.0 0.0 28.0		27.0 0.0 27.0		0.0 0.0 0.0

<sup>\*</sup> Includes deletion (\$18,111) of the Governor's recommended employee pay plan.

## Agency Request/Governor's Recommendation

The agency requests \$9,159,510 for FY 2001 to provide \$2,659,243 for state operations and \$6,386,407 in grants to public libraries and regional library systems. The FY 2001 request reflects a State General Fund increase of \$2,260,342 (41.8 percent) from the current year. This includes \$2,224,451 for a total enhancement package, of which \$1,600,297 is requested for grants-in-aid to local libraries. Of the total FY 2001 request, \$7,673,104 is financed from the State General Fund, and \$1,486,406 is financed from other funds. Absent requested FY 2001 enhancements, the agency's request would represent an increase of \$27,147 (0.4 percent) above the FY 2000 revised estimate.

**The Governor** recommends funding of \$6,548,673, a reduction of \$2,610,837 (39.9 percent) from the agency's request (which includes all enhancement requests). The Governor's recommendation includes \$5,053,740 from the State General Fund and \$1,494,933 from other funds. The Governor's recommended reductions from the agency's all funds request (excluding enhancements) total \$386,386. The significant reductions

HOUSE APPROPRIATIONS 3-14-00 Attackment 3 include a decrease in aid to local libraries by \$300,000 from the State General Fund, and an increase in shrinkage from 1.0 to 5.0 percent, resulting in a reduction of \$32,977 from the State General Fund.

## **Senate Subcommittee Recommendation**

The Subcommittee concurs with the Governor's recommendation with the following suggestions and adjustments:

- 1. Add \$19,345 from all funding sources, which includes \$16,489 from the State General Fund, to decrease the Governor's recommended shrinkage rate (from 5.0 to 3.0 percent). According to the agency, the Governor's recommended increase in the shrinkage rate will impact the agency's ability to maintain the current number of FTE positions, due to the agency's conclusion that it experiences hardly any turnover and has few funding resources from which to draw to make up the decrease in funds. The positions that may be affected would come from the public service staff and affect the agency's capability to effectively deliver public service. The Subcommittee recommends that the agency try to utilize any unused funds to make up the difference and maintain current staffing levels.
- 2. Delete \$18,111 (all from the State General Fund) based on the recommendation to delete funding for the Governor's recommended employee pay plan adjustments (2.5 percent unclassified merit pool, 2.5 percent classified step movement, and longevity bonus payments).
- 3. The Subcommittee recommends that the agency, in order to access common need for technology support, utilize a collaborative creative effort to draw part-time technical computer assistance to help maintain the agency's excellent computer services from the Legislature's various computer technical staffs, such as Legislative Post-Audit, Legislative Research, Revisor of Statutes Office, and Computer Services.
- 4. The Subcommittee acknowledges the importance of state assistance to local libraries and notes that although the Subcommittee concurs with the Governor's recommended reduction in aid to local libraries by \$300,000 from the State General Fund, the total amount recommended for aid to local libraries can still be of assistance to improving libraries and their services in Kansas. It is important to note that the total amount recommended for FY 2001 is \$4,486,110 from all funding sources, which is \$192,223 (4.1 percent) less than the FY 2000 recommendation and \$295,365 more than the FY 1999 actual amount.

#### Senate Committee Recommendation

The Senate Committee concurs with the recommendations of the Subcommittee, with the following comment:

 The Committee recommends that the issue of state aid to local libraries be reviewed during Omnibus to determine whether the current recommended level is sufficient to meet the needs of funding libraries across Kansas.

#### HOUSE BUDGET COMMITTEE REPORT

Agency: Kansas State Library Bill No. 2994 Bill Sec. 36

Analyst: Chapman Analysis Pg. No. 286 Budget Page No. 340

Expenditure Summary	Agency Request FY 01			Gov. Rec. FY 01		use Budget ommittee justments
All Funds:						
State Operations Aid to Local Units Other Assistance	\$	2,659,243 6,386,407 113,860	\$	1,971,784 4,486,110 90,779	\$	19,345 300,000 0
Subtotal - Operating	\$	9,159,510	\$	6,548,673	\$	319,345
Capital Improvements TOTAL	\$	9,159,510	\$	6,548,673	\$	319345
State General Fund:						
State Operations Aid to Local Units Other Assistance	\$	2,148,339 5,410,905 113,860	\$	1,452,353 3,510,608 90,779	\$	16,489 300,000 0
Subtotal - Operating Capital Improvements	\$	7,673,104	\$	5,053,740	\$	316,489
TOTAL	\$	7,673,104	\$	5,053,740	\$	316489
FTE Positions Unclassified Temp. Positions TOTAL		28.0 0.0 28.0	-	27.0 0.0 27.0		0.0 0.0 0.0

# **House Budget Committee Recommendation**

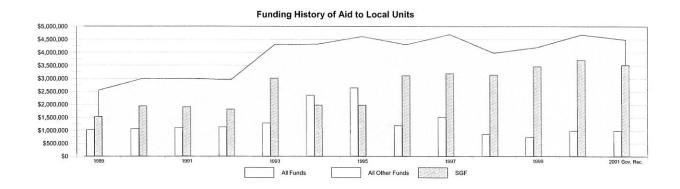
The Budget Committee concurs with the Governor's recommendations, with the following comment:

 Add \$19,345 from all funding sources, which includes \$16,489 from the State General Fund, to decrease the Governor's recommended shrinkage rate (from 5.0 to 3.0 percent). According to the agency, the Governor's recommended increase in the shrinkage rate will impact the agency's ability to maintain the current number of FTE positions, due to the agency's conclusion that it experiences almost no turnover and has few funding resources from which to draw to make up the decrease in funds. The positions that may be affected would come from the public service staff and affect the agency's capability to effectively deliver public service. The Subcommittee recommends that the agency try to utilize any unused funds to make up the difference and maintain current staffing levels.

- 2. The Budget Committee recommends that the agency, in order to access the common need for technology support, utilize a collaborative creative effort to draw part-time technical computer assistance to help maintain the agency's excellent computer services from the Legislature's various computer technical staffs, such as Legislative Post-Audit, Legislative Research, Revisor of Statutes Office, and Computer Services.
- 3. Add \$300,000 from the State General Fund for aid to local libraries (which would restore the Governor's recommended reduction in aid to local libraries by \$300,000). The Budget Committee acknowledges the importance of state assistance to local libraries. The Budget Committee notes that state assistance to local libraries, as a percentage of total annual operating expenditures of all libraries in Kansas, is 6.3 percent. According to the agency, the national average of state aid to local libraries is 12.0 percent. The percentage of state aid to local libraries has changed little over the decade (it was 6.26 percent in FY 1990). The table below illustrates state assistance to libraries versus the total annual operating expenditures for Kansas libraries.

	State Aid vs. Total Library Expenditures								
Fiscal Year	Grants-in-Aid (SGF)	Interlibrary Loan De- velop. Grants (SGF)	Talking Book Services Con- tract (SGF)	Total Aid to Local Librar- ies (SGF)	Total Annual Operat- ing Expenditures for Kansas Libraries*	Percentage of State Aid	Annual Growth Rate for Total Oper. Exp.		
1990 1991	\$967,645 \$950,711	\$650,000 \$638,625	\$469,831 \$509,174	2,087,476 2,098,510		6.26% 5.67%	n/a 11.02%		
1992	\$877,118	\$625,637	\$509,174	2,011,929	\$39,845,852	5.05%	7.61%		
1993	\$2,037,269	\$650,000	\$509,174	3,196,443	\$43,069,524	7.42%	8.09%		
1994	\$1,964,196	\$619,381	\$509,174	3,092,751	\$45,721,051	6.76%	6.16%		
1995	\$1,964,196	\$619,381	\$509,174	3,092,751	\$49,710,580	6.22%	8.73%		
1996	\$1,964,196	\$619,381	\$509,174	3,092,751	\$48,242,216	6.41%	(2.95%)		
1997	\$1,964,196	\$619,381	\$509,174	3,092,751	\$48,891,713	6.33%	1.35%		
1998	\$1,964,496	\$619,381	\$378,356	2,962,233	\$50,514,918	5.86%	3.32%		
1999	\$2,375,121	\$619,381	\$372,231	3,366,733	\$52,192,013	6.45%	3.32%		
2000	\$2,421,531	\$613,909	\$375,168	3,410,608	\$53,924,788	6.32%	3.32%		
2001	\$2,492,531	\$632,687	\$385,390	3,510,608	\$55,715,091	6.30%	3.32%		
*The last three years are ass	umptions due	e to unavailab	e data and ba	sed on an ave	erage annual growth	rate of 3.32%			
		Avera	age Annual G	rowth Rates:	6.3%	6.2%	3.3%		
Dollar Change from 1990 Percent Change from 1990	\$1,524,886 157.6%	(\$17,313) (2.7)%		\$15,537,989 46.6%					

The Budget Committee further notes that the total amount the Governor recommended for FY 2001 is \$4,486,110 from all funding sources, which is \$192,223 (4.1 percent) less than the FY 2000 recommendation and \$295,365 more than the FY 1999 actual amount. The following chart illustrates the funding history of aid to local libraries.



# **EDUCATION AND LEGISLATIVE BUDGET COMMITTEE**

School for the Blind School for the Deaf

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Representative Mike Farmer, Chairperson
Dair Adkin
Representative David Adkins
Mary Compton
Representative Mary Compton
heorne Dean,
Representative George Dean
Anniekuerha
Representative Annie Kuether
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Representative Kathe Lloyd
Kirkan & Company
Representative Richard Reinhardt
Clark So
Representative Clark Shultz
Jana M. Thur
Representative Ralph Tanner

HOUSE APPROPRIATIONS 3-14-00 Attachment 4

#### SENATE SUBCOMMITTEE REPORT

Agency: Kansas State School for the Blind Bill No. 639 Bill Sec. 38

Analyst: Holwegner Analysis Pg. No. 258 Budget Page No. 93

				100			
Expenditure Summary		Agency Governor Request Recommendation FY 2001 FY 2001					
Experialture outlinary	. —	1 1 2001	1 1 2001		Adjustments		
All Funds:							
State Operations	\$	5,019,360	\$ 4,729,15	7 \$	65,043) *		
Aid to Local Units		0		0	0		
Other Assistance		0		0	0		
Subtotal - Operating	\$	5,019,360	\$ 4,729,15	7	(65,043)		
Capital Improvements		58,270	58,27	0	0		
TOTAL	\$	5,077,630	\$ 4,787,42	7	(65,043)		
State General Fund:							
State Operations	\$	4,488,068	\$ 4,197,86	55 \$	(65,043)		
Accessible Arts		150,000	150,00	0	0		
Technology Lending Library		0		0	0		
Subtotal - Operating	\$	4,638,068	\$ 4,347,86	55 \$	(65,043)		
Capital Improvements		0		0	Ó		
TOTAL	\$	4,638,068	\$ 4,347,86	35	(64,683)		
FTE Positions		93.5	92.5		0.0		
Unclassified Temp. Positions		12.5	12.5		0.0		
TOTAL		106.0	105.0		0.0		

<sup>\*</sup> Includes a reduction of \$90,043 from the State General Fund for the Governor's employee salary adjustment. Excluding the recommendation to omit the Governor's employee salary adjustment, the Subcommittee recommends \$25,000 more than the Governor's recommendation.

## Agency Request/Governor's Recommendation

**The School requests \$5,019,360** for FY 2001 operating expenditures. This is an increase of \$156,029 (3.2 percent) from the revised FY 2000 estimate. The agency requests \$4,638,068 from the State General Fund and \$381,292 from federal and special revenue funds. The agency requests \$3,866,564 for the salaries and wages of 106.0 positions (92.5 FTE positions and 12.5 unclassified temporary positions).

**The Governor recommends \$4,729,157** for FY 2001 operating expenditures. This is a decrease of \$48,720 (1.0 percent) from the FY 2000 recommendation and a decrease of \$290,203 (5.8 percent) from the agency's FY 2001 request. The Governor recommends

\$4,347,865 from the State General Fund and \$381,292 from federal and special revenue funds. The Governor recommends \$3,728,425 for the salaries and wages of 105.0 positions (92.5 FTE positions and 12.5 unclassified temporary positions). This is an increase of \$100,770 (2.8 percent) from the FY 2000 recommendation and a decrease of \$138,139 (3.6 percent) from the agency's FY 2001 request. The Governor recommends to increase the turnover rate from 4.0 to 5.0 percent, reducing the School's personnel budget by \$31,992 from the State General Fund.

FY 2001 Enhancements									
		Agency Request Governor's Recommendatio							ndation
Enhancement		SGF	_A	II Funds	FTE	SGF	_	All Funds	FTE
Orientation & Mobility Teacher Teacher's Salary Adjustment	\$	32,941 32,564	\$	32,941 32,564	1.0 0.0	\$	0	\$ (	0.0
TOTAL	\$	65,505	\$	65,505	1.0	\$	0	\$ (	0.0

#### **Enhancements**

**Orientation & Mobility Teacher.** The School requests \$32,941 from the State General Fund for the salary (including fringe benefits) for a Orientation and Mobility Teacher position. The School requests the reinstatement of a position that was lost last year under the state's retirement reduction law (KSA 75-6801). The Governor does not recommend this enhancement.

**Teacher's Salary Adjustment. The School requests \$32,564** from the State General Fund for a 2.0 percent teacher salary equity adjustment (including benefits) above the 2.5 percent increase that is included in the current services level budget request. The Governor does not recommend this enhancement.

#### **Senate Subcommittee Recommendations**

The Subcommittee concurs with the Governor's recommendation with the following adjustments, recommendations, and observations.

1. Add \$25,000 from the State General Fund for the School's professional fees and services. While the Governor recommends a reduction of \$51,643, the Subcommittee believes that by restoring \$25,000 the School will be able to provide adequate speech, physical, and occupational therapies to students. These services are mandated by the federal Individuals with Disabilities Education Act (IDEA). By providing appropriate funding for these federally mandated requirements, the School should be above criticism for a federal due process violation.

- 2. **Delete** \$90,043 from the State General Fund based on the recommendation to delete funding for the Governor's pay plan adjustments from individual agency budgets. This includes classified step movement (\$20,505), an unclassified merit pool of 2.5 percent (\$56,310), and the longevity bonus (\$13,228).
- 3. The Subcommittee notes that the retirement reduction law (KSA 75-6801) may begin taking a burdensome toll on the School. As retirements have occurred, the School has had to shift positions from administration and support services to the instructional program. The optimal level for employee allocation may have come and could soon pass. If this arrangement continues in the future and less attention is provided to administration and support, there could be a negative, indirect effect on the students' education and welfare. The Subcommittee believes that the School should be exempt from the retirement reduction law because of the responsibility for the education, safety, and care of children. Other agencies such as the Department of Corrections and state mental health facilities are currently exempt from the law. The Subcommittee also believes that the School should not have a turnover rate applied to its personnel budget.
- 4. Finally, the Subcommittee observes, on a larger scale, that there is an absence of close cooperation between the School and other state agencies concerned with the education and welfare of children. The School for the Blind is one of the older agencies of the state; it was recognized by the Legislature as a state school in 1877. It is usually believed by other state agencies that since the School can appeal directly to the Legislature for funding that they don't have give as much consideration to the School's requests. At the same time, the School may have been reluctant to request assistance, financial or otherwise, from other agencies. The Subcommittee believes this should not be the case; if agencies' objectives are the same, then they should cooperate with each other.

#### Senate Committee Recommendation

The Committee concurs with the Subcommittee's recommendation with the following clarification:

 The retirement reduction law does not apply to safety officer positions within the Department of Corrections nor to care staff positions within the state mental health facilities.

#### HOUSE BUDGET COMMITTEE REPORT

Agency: Kansas State School for the Blind Bill No. 2994 Bill Sec. 38

Expenditure Summary	· -	Agency Request FY 2001	Governor Rec. FY 2001	House Budget Committee Adjustments
All Funds:				
State Operations	\$	5,019,360 \$	4,729,157	\$ 41,000
Aid to Local Units		0	0	0
Other Assistance	_	0	0	0
Subtotal - Operating	\$	5,019,360 \$	SERVICE ALLEGE TO SACRE EX	0.01
Capital Improvements	_	58,270	58,270	
TOTAL	\$	5,077,630 \$	4,787,427	\$ 41,000
State General Fund:	¢	4 400 060 ft	4 407 965	¢ 44.000
State Operations Accessible Arts	\$	4,488,068 \$		
		150,000	150,000	0
Technology Lending Library	\$	4 639 069 €	4 247 965	<u>0</u>
Subtotal - Operating	Ф	4,638,068 \$	4,347,865	\$ 41,000
Capital Improvements TOTAL	<u>¢</u>	4,638,068 \$	4 247 96E	<u>+ 44.000</u>
TOTAL	\$	4,030,000 \$	4,347,865	\$ 41,000
FTE Positions		93.5	92.5	0.0
Unclassified Temp. Positions		12.5	92.5 12.5	0.0
TOTAL	771	106.0	105.0	0.0
IOIAL		100.0	100.0	

## **House Budget Committee Recommendations**

The Budget Committee concurs with the Governor's recommendation with the following adjustments, recommendations, and observations.

1. Add \$25,000 from the State General Fund for the School's professional fees and services. While the Governor recommends a reduction of \$51,643, the Committee believes that by restoring \$25,000 the School will be able to provide adequate speech, physical, and occupational therapies to students. These services are mandated by the federal Individuals with Disabilities Education Act (IDEA). By providing appropriate funding for these federally mandated requirements, the School should be above criticism for violation of federal due process.

- Add \$16,000 from the State General Fund to decrease the Governor's recommended turnover rate of 5.0 percent to 4.5 percent. The Governor recommends the turnover reduction of \$192,413 from the School's personnel budget; this is \$31,992 more than what the Legislature approved a year ago for FY 2000. The Budget Committee recommends the increase be cut in half.
- 3. The Budget Committee notes that for FY 2000, the Governor's budget recommendation includes an additional \$10,000 to be spent from the General Fees Fund. However, SB 39 does not increase the expenditure limitation which is currently set at \$9,349. The Budget Committee believes this to be a technical adjustment to the FY 2000 budget and recommends that it be considered during Omnibus.
- 4. After reviewing the nature of the General Fees Fund, the Budget Committee recommends the fund be approved with a "no limit" expenditure limitation. The General Fees Fund receives money from out-of-state tuition and other miscellaneous fees that the School charges for such things as copies of documents or employee meals. In the past, the School has been allowed to spend from this fund the amount which it requested. The School has been responsible in reporting receipts and requesting expenditures. For FY 2001 the Governor recommends \$38,774 be spent from the General Fees Fund, leaving an ending balance of \$20,000. The Budget Committee believes this will give the School more flexibility as it manages its finances.
- 5. Finally, the Budget Committee notes item 12 of the Governor's Budget Amendment (GBA) dated February 15, 2000, which decreases the Governor's FY 2000 recommendation by \$1,676 from the State General Fund. As the GBA explains, the amount available in the current fiscal year to be spent in the School's Kansas Savings Incentive Program (KSIP) account should be \$8,324 and not \$10,000. The Budget Committee believes this to be a technical adjustment to the FY 2000 budget and recommends that it be considered during Omnibus.

## Senate Subcommittee Report

Agency:

Kansas State School

**Bill No.** 639

Bill Sec. 62

for the Deaf

Analyst:

Holwegner

Analysis Pg. No. 265

**Budget Page No. 93** 

Expenditure Summary	Agency Request FY 2001	Gov. Rec. FY 2001	Senate Subcommittee Adjustments
All Funds:			
State Operations	\$ 7,947,921	\$ 7,317,007	\$ (49,178)*
Aid to Local Units	0	0	0
Other Assistance	0	0	0
Subtotal - Operating	\$ 7,947,921	\$ 7,317,007	\$ (49,178)
Capital Improvements	1,044,250	388,000	0
TOTAL	\$ 8,992,171	\$ 7,705,007	\$ (49,178)
State General Fund:			
State Operations	\$ 7,692,626	\$ 7,061,712	\$ (49,178)
Aid to Local Units	0	0	0
Other Assistance	0	0	0
Subtotal - Operating	\$ 7,692,626	\$ 7,061,712	\$ (49,178)
Capital Improvements	0	0	0
TOTAL	\$ 7,692,626	\$ 7,061,712	\$ (49,178)
			w ±
FTE Positions	175.5	172.5	2.0
Unclass. Temp. Positions	27.0	20.5	0.0
TOTAL	202.5	193.0	2.0

Includes a reduction of \$156,219 from the State General Fund for the Governor's employee salary adjustment. Excluding the recommendation to omit the Governor's employee salary adjustment, the Subcommittee recommends \$107,041 more than the Governor's recommendation.

# Agency Request/Governor's Recommendation

The School for the Deaf requests \$7,947,921 for FY 2001 operating expenditures. This is an increase of \$482,970 (6.5 percent) above the FY 2000 estimate. The agency requests \$7,692,626 from the State General Fund and \$255,295 from other special revenue funds. The agency requests \$6,837,855 for the salaries and wages of 205.5 positions (178.5 FTE positions and 27.0 unclassified temporary positions). This is an increase of \$369,527 (5.8 percent) over the FY 1999 estimate.

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The Governor recommends \$7,317,007 for FY 2001 operating expenditures. This is a decrease of \$75,849 (1.0 percent) from the FY 2000 recommendation and a decrease of \$630,914 (7.9 percent) from the agency's FY 2001 request. The Governor recommends \$7,061,712 from the State General Fund and \$255,295 from federal and special revenue funds. The Governor recommends \$6,420,342 for the salaries and wages of 193.0 positions (172.5 FTE positions and 20.5 unclassified temporary positions). The Governor recommends the elimination of 2.0 FTE positions, a Public Service Administrator II (\$47,041 from the State General Fund) and a Head Teacher (\$74,633 from the State General Fund). The Governor also recommends to increase the turnover rate from 4.0 percent to 5.1 percent, reducing the School's personnel budget by \$58,713 from the State General Fund.

FY 2001 Enhancements							
Agency Request Governor's Recommend							
SGF All	Funds FT	ΓЕ					
0 \$	0	0.0					
0	0	0.0					
0	0	0.0					
0	0	0.0					
0	0	0.0					
0 \$	0	0.0					
_							

#### **Enhancements**

Decrease Turnover Rate from 4.0% to 3.5% for All Programs and Shift Funds to Instructional Services. The School requests \$34,699 from the State General Fund to be used to fill at least one more supervisory position. The Governor does not recommend this enhancement.

Computer Technology Specialist. The School requests 1.0 additional FTE position and \$53,925 for a computer technician specialist. The Governor does not recommend this enhancement.

**Vocational Tuition and Interpreters. The School requests \$34,000** from the State General Fund for vocational tuition and interpreters. The Governor does not recommend this enhancement.

Teacher Salary Equity Adjustment. The School requests \$92,983 for a 2.0 percent teacher salary equity adjustment. The Governor does not recommend this enhancement.

Mental Health Service. The School requests \$135,000 from the State General Fund for a collaborative program between the School and Johnson County Mental Health

Center to provide mental health services for students and their families if they live outside of Johnson County. The Governor does not recommend this enhancement.

#### Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendation with the following adjustments, recommendations, and observations.

- Reinstate 1.0 FTE Public Service Administrator position and add \$47,041
  from the State General Fund for the position's salary. While the Governor
  recommends the elimination of the School's business manager, the
  Subcommittee believes this position is necessary for the School's financial
  management.
- Reinstate 1.0 FTE Teacher position and add \$60,000 from the State General Fund. While the Governor recommends the elimination of a supervisory teacher position, the Subcommittee believes this position, which requires a high level of education and experience, to be necessary for the School's oversight of small, specialized classes.

Approximately \$50,000 could be used by the School for the teacher's salary and benefits. The remaining amount could be used for student tuition and related expenses for classes taken at Johnson County Technical Education Center (JCTEC). Recently students have begun to take advantage of technology-based classes at JCTEC. In the future, an average of six students are expected to enroll on a part-time basis.

The Subcommittee believes this recommendation will allow the School the necessary flexibility for it to provide the most beneficial education for students.

- Delete \$156,219 from the State General Fund based on the recommendation to delete funding for the Governor's pay plan adjustments from individual agency budgets. This includes classified step movement (\$21,664), an unclassified merit pool of 2.5 percent (\$115,388), and the longevity bonus (\$19,167).
- 4. The Subcommittee notes that the School requests \$135,000 from the State General Fund for a collaborative program between the School and Johnson County Mental Health Center to provide mental health services for students and their families who live outside of Johnson County. This effort would expand services to include all families with deaf children in Kansas. Over the last eight years, the enrollment of severely emotional disturbed children has increased. Approximately 119 students (25 percent of the student population) meets the criteria of Severely Emotionally

Disturbed (SED) and require multi-disciplined, integrated care to meet their mental health needs.

The Subcommittee does not recommend additional funds for this new project, but encourages the School to work with the Department of Social and Rehabilitation Services or the Department of Education to find the necessary financial resources to meet the needs of deaf students.

5. Finally, the Subcommittee observes, on a larger scale, that there is an absence of close cooperation between the School and other state agencies concerned with the education and welfare of children. The School for the Deaf is one of the older agencies of the State; it was recognized by the Legislature as a state school in 1877. It is usually believed by other state agencies that since the School can appeal directly to the Legislature for funding that they don't have give as much consideration to the School's requests. At the same time, the School may have been reluctant to request assistance, financial or otherwise, from other agencies. The Subcommittee believes this should not be the case; if agencies' objectives are the same, then they should cooperate with each other.

#### **Senate Committee Recommendation**

The Committee concurs with the Subcommittee's recommendation.

#### HOUSE BUDGET COMMITTEE REPORT

Agency: Kansas State School for the Deaf Bill No. 2994 Bill Sec. 62 Agency Governor House Budget Request Rec. Committee FY 2001 **Expenditure Summary** FY 2001 Adjustments All Funds: State Operations \$ 7,947,921 \$ 7,317,007 \$ 107.041 Aid to Local Units Other Assistance 0 7,947,921 \$ 7,317,007 \$ Subtotal - Operating 107.041 Capital Improvements 1,044,250 388,000 8,992,171 \$ 7,705,007 \$ TOTAL 107,041 State General Fund: State Operations \$ 7,692,626 \$ 7,061,712 \$ 107,041 Aid to Local Units 0 0 Other Assistance Subtotal - Operating 7,692,626 \$ 7.061.712 \$ 107.041 **Capital Improvements** TOTAL 7,692,626 \$ 7,061,712 \$ 107,041

# **House Budget Committee Recommendations**

**FTE Positions** 

TOTAL

Unclass. Temp. Positions

The Budget Committee concurs with the Governor's recommendation with the following adjustments, recommendations, and observations.

175.5

202.5

27.0

172.5

193.0

20.5

2.0

0.0

2.0

Reinstate 1.0 FTE Public Service Administrator position and add \$47,041
from the State General Fund for the position's salary. While the Governor
recommends the elimination of the School's business manager, the Budget
Committee believes this position is necessary for the School's financial
management.

2. Reinstate 1.0 FTE Teacher position and add \$60,000 from the State General Fund. While the Governor recommends the elimination of a supervisory teacher position, the Subcommittee believes this position, which requires a high level of education and experience, to be necessary for the School's oversight of small, specialized classes. Approximately \$50,000 could be used by the School for the teacher's salary and benefits.

The remaining amount is for student tuition and related expenses for classes taken at Johnson County Technical Education Center (JCTEC). Recently students have begun to take advantage of technology-based classes at JCTEC. In the future, an average of six students are expected to enroll on a part-time basis.

The Subcommittee believes this recommendation will give the School the necessary flexibility for it to provide the most beneficial education for students.

3. The Budget Committee notes the School's appeal for \$341,200 from the State Institutions Building Fund for renovations on the first floor and basement of the Roth Classroom Building. Most of these renovations include fire and safety projects. On March 1, 2000, the Joint Building Committee recommended this request. The Budget Committee recommends that when the Appropriations Committee takes up the FY 2001 capital improvements bill (HB 2993), this request be given favorable consideration.

## AGRICULTURE AND NATURAL RESOURCES BUDGET COMMITTEE

Department of Agriculture Kansas Wheat Commission State Conservation Commission

Representative Gayle Mollenkamp, Chairperson

Representative Bill Feuerborn

Representative Carl Holmes

Representative Tim Tedder

Representative Sharon Schwartz

Youse Appropriations 3-14-00 Attachment 6

## **Subcommittee Report**

Agency: Department of Agriculture Bill No. 639 Bill Sec. 61

Analyst: Holwegner Analysis Pg. No. 663 Budget Page No. 49

Expenditure Summary		Agency Request FY 2001	Governor Recommendation FY 2001			Senate Subcommittee Adjustments
All Funds:						
State Operations	\$	22,903,144	\$	22,256,591	\$	(341,248)
Aid to Local Units		0		0		0
Other Assistance		9,150	22	9,150	22	0
Subtotal - Operating	\$	22,912,294	\$	22,265,741	\$	(341,248)
Capital Improvements	2000	0		0		0
TOTAL	\$	22,912,294	\$	22,265,741	\$	(341,248)
State General Fund:						
State Operations	\$	10,640,188	\$	9,910,400	\$	(245,376)
Aid to Local Units		0		0		0
Other Assistance		0		0		0
Subtotal - Operating	\$	10,640,188	\$	9,910,400	\$	(245,376)
Capital Improvements	-	0	-	0		0
TOTAL	\$	10,640,188	\$	9,910,400	\$	(245,376)
FTE Positions		312.5		305.5		0.0
Unclass. Temp. Positions		18.0		18.0		0.0
TOTAL		330.5		323.5		0.0

# Agency Request/Governor's Recommendation

The Department requests \$22,912,294 for FY 2001 operating expenditures. This is a decrease of \$32,258 (0.1 percent) below the FY 2000 estimate. The agency requests \$10,640,188 from the State General Fund and \$12,272,106 from federal and special revenue funds. The agency requests \$14,080,104 for 330.5 positions (312.5 FTE positions and 18.0 unclassified temporary positions). This is an increase of \$335,106 (2.4 percent) over the FY 2000 estimate. The agency requests \$50,000 from the State General Fund for continued research into identifying Best Management Practices (BMPs) in farming.

**The Governor recommends \$22,265,741** for FY 2001 operating expenditures. This is a decrease of \$574,724 (2.5 percent) from the FY 2000 recommendation and a decrease

of \$646,553 (2.8 percent) from the agency's FY 2001 request. The Governor recommends \$9,910,400 from the State General Fund and \$12,355,341 from federal and special revenue funds. The Governor recommends \$13,506,658 for the salaries and wages of 323.5 positions (305.5 FTE positions and 18.0 unclassified temporary positions). This is a decrease of \$191,772 (1.4 percent) from the FY 2000 estimate and decrease of \$573,446 (4.1 percent) from the agency's FY 2001 recommendation. The Governor recommends the **elimination of 7.0 FTE positions**; this includes 3.0 positions in the Administrative and Statistical Services Division, 1.0 in Laboratories, 2.0 in Inspections, and 1.0 in Water Resources. The Governor also recommends to **increase the turnover rate from 5.1 percent to 6.2 percent**. **The Governor recommends \$50,000** from the State Water Plan Fund for the agency's BMP enhancement request.

#### Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation with the following adjustments, recommendations, and observations.

- 1. **Delete \$341,248**, including \$245,376 from the State General Fund, based on the recommendation to delete funding for the Governor's pay plan adjustments from individual agency budgets. This includes classified step movement (\$170,585), an unclassified merit pool of 2.5 percent (\$35,291), and the longevity bonus (\$135,374).
- 2. Transfer \$852,447 from the Grain Inspection Fee Fund to the State General Fund. The money currently in the Grain Inspection Fee Fund is all that remains of the Grain Inspection Department that was abolished in 1997. For over two years the Grain Inspection Fee Fund has not been used to finance the Department of Agriculture. Neither the agency nor the Governor has indicated that Kansas should reestablish state grain inspections in the foreseeable future. If the Legislature decided in the future to re-authorize grain inspections, it would then find the funding for the program. Until then, this transfer will help improve the financial condition of the State General Fund.

The Subcommittee further recommends that during Omnibus and pending the passage of S.B. 501, which would create an agricultural remediation reimbursement program, the Ways and Means Committee consider approving one half of the transferred amount (\$426,234) for this new program. While this money was originally collected as inspection fees from the grain and feed industries, it is appropriate to reallocate funds when there are new public needs. If S.B. 501 passes, then it is reasonable for the grain and feed industries to help finance a new program that will help them with the cost of voluntary removal of chemicals.

3. For the past two years the Subcommittee has expressed concern about the negative effects of 1993 H.B. 2211 (K.S.A. 75-6801) which caps the

number of FTE positions due to retirements. The service level of some agencies, such as the Department of Agriculture, may erode. Currently, 40 persons in the Agriculture Department will be eligible for retirement. Most of those retirements will be in programs mandated by the Legislature. Since labor laws forbid the Department from asking its employees when they plan to retire, the agency cannot plan for vacancies. It appears that H.B. 2211 has outlived its usefulness and an unmanageable personnel policy has developed.

4. The Subcommittee notes the attempts of the Department of Agriculture to become less reliant on financing from the State General Fund. The agency's internal auditor will be financed from fee funds (\$30,098). The Plant Protection Program of the Plant Health Division will also begin to utilize other funds. The Plant Protection Program ensures the health and protection of the state's plants and honeybees from pests, diseases and weeds. Specifically, the Plant Protection Program will receive financing from the Fertilizer Fee Fund, the Agricultural Liming Materials Fee Fund, and the Feeding Stuffs Fee Fund; these funds will collectively provide approximately \$70,000. The Subcommittee also notes that in order for the agency to use these additional funding sources, legislation will be introduced to authorize these funds to be used for this purpose.

#### **Senate Committee Recommendation**

The Committee concurs with the subcommittee's recommendation.

## **Budget Committee Report**

Agency: Department of Agriculture Bill No. 2994 Bill Sec. 61

All Funds:       \$ 22,903,144 \$ 22,256,591 \$         Aid to Local Units       0       0         Other Assistance       9,150       9,150         Subtotal - Operating       \$ 22,912,294 \$ 22,265,741 \$         Capital Improvements       0       \$ 22,912,294 \$ 22,265,741 \$         TOTAL       \$ 22,912,294 \$ 22,265,741 \$	e Budget nmittee stments
Aid to Local Units       0       0         Other Assistance       9,150       9,150         Subtotal - Operating       \$ 22,912,294       \$ 22,265,741         Capital Improvements       0       0         TOTAL       \$ 22,912,294       \$ 22,265,741	
Other Assistance       9,150       9,150         Subtotal - Operating       \$ 22,912,294       \$ 22,265,741         Capital Improvements       0       0         TOTAL       \$ 22,912,294       \$ 22,265,741	0
Subtotal - Operating       \$ 22,912,294       \$ 22,265,741       \$         Capital Improvements       0       0       0         TOTAL       \$ 22,912,294       \$ 22,265,741       \$	0
Capital Improvements 0 0 0 5 10 1 1 1 1 1 1 1 1 1 1 1 1 1 1	0
TOTAL \$ 22,912,294 \$ 22,265,741 \$	0
<del></del>	0
	0
State General Fund: State Operations \$ 10,640,188 \$ 9,910,400 \$	0
Aid to Local Units 0 0	0
Other Assistance 0 0	0
Subtotal - Operating \$ 10,640,188 \$ 9,910,400 \$	0
Capital Improvements 0 0	0
TOTAL \$ 10,640,188 \$ 9,910,400 \$	0
FTE Positions 312.5 305.5	0.0
Unclass. Temp. Positions 18.0 18.0	0.0
TOTAL 330.5 323.5	0.0

## **House Budget Committee Recommendations**

The Budget Committee concurs with the Governor's recommendation with the following adjustments, recommendations, and observations.

- Abolish the Computer Services Fund. Last year this fund was created by the Legislature to allow the Department of Agriculture to receive moneys from the State Conservation Commission and the Kansas Water Office for computer technician services. This arrangement is not planned to continue beyond the current fiscal year. By the start of FY 2001 there will be no money left in this fund, and it will be obsolete.
- 2. While it will not be officially designated as a noxious weed by the State until July 1, 2000, steps must be taken to study, control, and ultimately

eradicate sericea lespedeza. Last year the Legislature approved \$50,000 from the State General Fund to study this invasive plant. At the present time there are no cost effective means, neither chemical, biological, nor a combination of the two, to curb its spread. During the Department's hearing, the secretary indicated that funds could perhaps be found through internal reallocation or savings. The Budget Committee respectfully requests a letter from the secretary of the Department of Agriculture stating the agency's plans to continue the study within the limitation of the Governor's recommended budget.

3. The Budget Committee expresses concern about the negative effects of the retirement reduction law (K.S.A. 75-6801). The service level of some agencies, such as the Department of Agriculture, may erode. Since FY 1994, the agency has lost 11 positions due to retirement reductions. According to the Department, 54 employees will be eligible for retirement in the next three fiscal years; this would require the elimination of 13 positions. Most of those retirements will be in programs mandated by the Legislature. Since labor laws forbid the Department from asking its employees when they plan to retire, the agency cannot plan for vacancies. The Budget Committee suggests that if there is a future request from the Agriculture Department to reinstate positions, it should be given favorable consideration.

### Senate Subcommittee Report

Agency: State Conservation Commission Bill No. 639 Bill Sec. 65

Analyst: Holwegner Analysis Pg. No. 712 Budget Pg. No. 115

Expenditure Summary	Agency Request FY 01			Gov. Rec. FY 01	a.	Senate Subcommittee Adjustments
All Funds: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements TOTAL		1,602,732 2,538,250 7,217,000 11,357,982 0 11,357,982	\$   \$	1,587,466 2,070,500 6,867,000 10,524,966 0 10,524,966	\$	(15,936) 0 0 (15,936) 0 (15,936)
State General Fund: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements TOTAL	\$ \$	626,829 0 6,000,000 6,626,829 0 6,626,829	\$ \$	593,248 0 4,500,000 5,093,248 0 5,093,248	\$ \$	(14,253) 0 0 (14,253) 0 (14,253)
FTE Positions Unclass. Temp. Positions TOTAL	_	13.5 0.0 13.5	_	13.5 0.0 13.5	_	0.0 0.0 0.0

## Agency Request/Governor's Recommendation

**The Commission requests \$11,357,982** for total FY 2001 expenditures. This is an increase of \$576,207(5.3 percent) above the FY 2000 estimate. The agency requests \$6,626,829 from the State General Fund, and \$4,731,153 from federal and special revenue funds. The agency requests \$625,152 for the salaries and wages of 13.5 FTE positions. This is an increase of \$21,678 (3.6 percent) from the FY 2000 estimate.

The Governor recommends \$10,524,966 for total FY 2001 operating expenditures. This is a decrease of \$253,755 (2.4 percent) from the FY 2000 recommendation and a decrease of \$833,016 (7.3 percent) from the agency's FY 2001 request. The Governor recommends \$5,093,248 from the State General Fund, and \$5,431,718 from federal and special revenue funds. The Governor recommends \$617,886 for the salaries and wages

HOUSE APPROPRIATIONS 3-14-00 Attachment 7 of 13.5 FTE positions. This is an increase of \$16,153 (2.7 percent) from the FY 2000 recommendation and a decrease of \$7,266 (1.2 percent) from the agency's FY 2001 recommendation.

FY	2001 E	nh	na	nceme	ents			
		Age	ency	Request		Governor'	s Recommend	ation
Enhancement	SGF		A	II Funds	FTE	SGF	All Funds	FTE
Water Resources Cost-Share	\$	0	\$	250,307	0.0	\$ 0 :	\$ 0	0.0
Multipurpose Small Lakes		0		421,750	0.0	0	0	0.0
Riparian & Wetlands Program		0		64,044	0.0	0	64,044	0.0
TOTAL—FY 2001 Enhancement Request	\$	0	\$	736,101	0.0	\$ 0	\$ 64,044	0.0

### **FY 2001 Enhancements**

Water Resource Cost-Share. The agency requests an additional \$250,307 from the State Water Plan Fund. The Cost-Share Program is planned to place an emphasis on the state reaching its Total Maximum Daily Loads (TMDLs) allowance. Levels of sedimentation, fecal coliform bacteria, and pesticides are to be reduced in surface water and groundwater. With the enhancement, the Commission requests \$4,800,000 from the State Water Plan Fund for this program. While the Governor does not recommend this enhancement, the Governor recommends \$4,450,000 from the State Water Plan Fund for this program.

Multipurpose Small Lakes--Cedar Creek Reservoir. The agency requests an additional \$421,750 from the State Water Plan Fund to provide flood protection, public recreation, and an alternative water supply to Ft. Scott and Bourbon County Consolidated Rural Water District No. 2, located approximately 4 miles west of Ft. Scott in the Marmaton Watershed District. With the enhancement, the Commission requests \$652,750 from the State Water Plan Fund. While the Governor does not recommend this enhancement, the Governor recommends \$230,000 from the State Water Plan Fund for this project.

Riparian and Wetlands. The agency requests an additional \$64,044 from the State Water Plan Fund. With the enhancement, the Commission requests \$200,000 from the State Water Plan Fund to be used for landowner grants (\$186,000) to implement riparian and wetland protection projects and promotional activities (\$14,000). The Governor concurs.

### **Senate Subcommittee Recommendations**

The Subcommittee concurs with the Governor's recommendation with the following adjustments, recommendations, and observations.

- 1. **Delete \$15,936**, including \$14,253 from the State General Fund, based on the recommendation to delete funding for the Governor's pay plan adjustments from individual agency budgets. This includes classified step movement (\$3,078), an unclassified merit pool of 2.5 percent (\$9,128), and the longevity bonus (\$3,730).
- 2. The Subcommittee heard testimony about the Conservation Commission's activities regarding Total Maximum Daily Loads (TMDLs). In a court settlement with the Natural Resource Council and the Sierra Club, the State of Kansas agreed to establish TMDL levels for non-point source pollution as required by the federal 1972 Clean Water Act.

Currently the Kansas Department of Health and Environment (KDHE) is establishing TMDL levels. The levels are then approved by the Environmental Protection Agency (EPA). The EPA has approved levels for the Kansas Lower Republican (KLR) Basin. KDHE is currently working on TMDL levels for other basins in the state, including the Upper and Lower Arkansas basins.

A needs inventory is currently underway in the KLR Basin to identify and estimate the costs to reach TMDL levels. After the inventory is completed in the spring, it will aid in allocating state funds. Some costs will be one-time in nature, and others will require multiple year appropriations. The Conservation Commission will be primarily responsible for providing technical and monetary assistance to individuals and local governments.

The Subcommittee wishes to inform the Ways and Means Committee as to what may lie ahead in FY 2002 and beyond. The Kansas Water Quality Buffer Initiative, which provides supplemental rental payments on a per acre basis to landowners along waterways, could be expanded to include all watersheds in the KLR Basin. The Non-point Source Pollution Program, which provides financial and technical assistance to local landowners and local governments for pollution control projects, could provide assistance to more than 90 counties. The Water Resource Cost-Share Program, which provides financial assistance to private landowners for the construction of enduring water conservation structures, may consider improvements to irrigation systems as a cost-share practice. The Riparian and Wetlands Protection Program, which provides planning assistance to landowners and conducts project demonstrations, may have 40 to 50 projects on the waiting list. Currently there is money committed to 30 projects.

Participation in all of these programs is voluntary, but great interest in water protection is evident. While the Conservation Commission may seek additional funds from the federal government to implement the Clean Water Act, the state's share of the cost will become substantial.

3. The Subcommittee notes the progress of the State Conservation Commission. To date, approximately 1,300 acres have been enrolled in the Buffer Initiative, protecting nearly 150 stream miles. In the past year the Initiative has been expanded twice to include the Tuttle Creek and upper Perry Reservoir drainage areas. Currently 100 counties have approved Nonpoint Source Pollution Management Plans, and 89 of those counties are receiving financial assistance in FY 2000. Thirty-two projects in the Riparian and Wetland Protection Program are planned to be financed; the projects include large stream bank restoration, protective fencing for riparian areas, and alternative livestock water supplies. The Governor's recommendation for FY 2001 will complete the funding needed for the flood control portion of the Cedar Creek Reservoir that is located west of Fort Scott.

### **Senate Committee Recommendation**

The Committee concurs with the Subcommittee's recommendation.

### **HOUSE BUDGET COMMITTEE REPORT**

Agency: State Conservation Commission Bill No. 2994 Bill Sec. 65

Expenditure Summary		Agency Request FY 2001		Gov. Rec. FY 2001	House Budget Committee Adjustments
All Funds:					
State Operations	\$	1,602,732	\$	1,587,466	\$ 0
Aid to Local Units		2,538,250		2,070,500	0
Other Assistance		7,217,000		6,867,000	0
Subtotal - Operating	\$	11,357,982	\$	10,524,966	\$ 0
Capital Improvements	_	0	_	0	0
TOTAL	\$	11,357,982	\$	10,524,966	\$ 0
State General Fund: State Operations Aid to Local Units Other Assistance Subtotal - Operating Capital Improvements TOTAL	\$ \$	626,829 0 6,000,000 6,626,829 0 6,626,829	\$	593,248 0 4,500,000 5,093,248 0 5,093,248	\$ 0 0 0 0
FTE Positions Unclass. Temp. Positions TOTAL	_	13.5 0.0 13.5	_	13.5 0.0 13.5	0.0 0.0 0.0

# **House Budget Committee Recommendations**

The Budget Committee concurs with the Governor's recommendation.

#### SENATE SUBCOMMITTEE REPORT

Agency: Kansas Wheat Commission Bill No. 639 Bill Sec. 64

Analyst: Holwegner Analysis Pg. No. 777 Budget Page No. 481

Expenditure Summary		Agency Request FY 2001	Red	Governor commendation FY 2001		Senate subcommittee Adjustments
All Funds:						
State Operations	\$	3,431,266	\$	3,432,606	\$	(10,196)
Aid to Local Units		0		0		Ó
Other Assistance		0		0		0
Subtotal—Operating	\$	3,431,266	\$	3,432,606	\$	(10,196)
Capital Improvements		0		0		0
TOTAL	\$	3,431,266	\$	3,432,606	\$	(10,196)
Aid to Local Units Other Assistance Subtotal—Operating Capital Improvements	\$	0 0 0 0 0		0 0 0 0 0	\$   \$	0 0 0 0
TOTAL	Ψ		Ψ		Φ	
FTE Positions		8.0		8.0		0.0
Unclass. Temp. Positions		0.0		0.0		0.0
TOTAL		8.0		8.0		0.0
			0		8874	

## Agency Request/Governor's Recommendation

The Kansas Wheat Commission requests \$3,431,266 from the Wheat Commission Fee Fund for FY 2001 operating expenditures. The amount requested is a decrease of \$244,140 (6.6 percent) from the current year estimate of \$3,675,406. The Commission requests \$2,379,084 for marketing and research contracts; this is a decrease of \$53,516 (2.2 percent) from the revised FY 2000 estimate of \$2,432,600. The Commission requests \$318,000 for projects designed to increase the market share of Kansas wheat and \$350,116 for other operating expenditures. The Commission also requests \$384,066 for the salaries and wages for 8.0 FTE positions. This is an increase of \$9,235 (2.5 percent) from the revised FY 2000 estimate.

The Governor recommends \$3,432,606 from the Wheat Commission Fee Fund for FY 2001 operating expenditures. This amount is a decrease of \$206,087 (5.7 percent) from the FY 2000 recommendation and an increase of \$1,340 from the agency's FY 2001 request. The Governor recommends \$2,379,084 for marketing and research contracts, \$318,000 for projects designed to increase the market share of Kansas, wheat, and

House Appropriations 3-14-00 Attachment 8 \$350,116 for other operating expenditures. The Governor recommends \$385,406 for the salaries and wages for 8.0 FTE positions. This is an increase of \$12,918 (3.5 percent) from the FY 2000 recommendation and an increase of \$1,340 (0.3 percent) from the agency's FY 2001 request.

#### Senate Subcommittee Recommendations

The Subcommittee concurs with the Governor's recommendation with the following adjustments, recommendations, and observations.

- Delete \$10,196 from the Wheat Commission Fee Fund, based on the recommendation to delete funding for the Governor's pay plan adjustments from individual agency budgets. This includes classified step movement (\$4,203), an unclassified merit pool of 2.5 percent (\$2,838), and the longevity bonus (\$3,155).
- 2. Last year the Subcommittee recommended, and the Legislature ultimately approved, an additional \$700,000 for special marketing projects designed to increase the market share of Kansas wheat. The agency plans to spend \$463,000 in FY 2000 and \$318,000 in FY 2001. Many of these projects involve expanding the international wheat market, and some involve maintaining the quality of Kansas wheat or wheat products. Attached at the end of the Subcommittee's recommendations is a table outlining the projects. With regard to some of these projects, such as the GIA Project and the Wheat Cleaning Initiative, the Subcommittee has learned that some large grain trading companies have resisted the Wheat Commission's activities. It appears that some companies may have lost sight of the importance of quality and would rather solely emphasize volume. This is done by blending high quality wheat with low grades. While this practice may help the profit margin of some international companies, it is detrimental to Kansas producers and the industry as a whole.
- 3. The Subcommittee notes that H.B. 2674 would privatize the Wheat Commission and the three other commodity commissions (corn, soybean, and grain sorghum) that are organized in the Department of Agriculture. According to the fiscal note for H.B. 2674, if the four commissions were privatized, \$509,787 less in revenue would be realized by the State General Fund. Half of that amount is attributable to the wheat funds alone.
- 4. Finally, the Subcommittee notes that an estimated 68 percent of the wheat acreage in the state is planted with wheat varieties that were developed by Kansas State University. The Wheat Commission has funded a significant portion of the research. This is an accomplishment of Kansas wheat growers and their check-off dollars.

State Finance Council Approved, December 10,1999						
Market Share Projects FY 2000						
Iranian Projects Funds would be used to market wheat to Iran.	\$ 30,000	\$ 30,000				
Algerian Symposium The agency would sponsor a speaker to Algeria on hard red winter wheat.	25,000	0				
West African Regional Marketing Study on Pasta This study would identify areas where new flour mills could be placed that would produce pasta.	25,000	0				
Cuba The agency would sponsor courses for millers in Cuba. The agency would also develop a report on the Cuban grain market.	25,000	25,000				
Brazilian Flour Mill Training This project would provide support for flour miller training in Brazil.	40,000	0				
Kansas Department of Commerce and GIA Project This project would verify the value in milling and baking with flour made from Kansas wheat.	208,000	111,000				
Study of Commercial Use of Hard White Winter Wheat Tortillas This project would test tortillas made with hard white wheat.	8,000	30,000				
Japan Project This study would illustrate how wheat from the Texas Gulf ports has changed since 1983.	2,000	22,000				
Wheat Cleaning Initiative with USDA and Gulf Exporters This project would work to assure that wheat from the Texas Gulf would have access to cleaning facilities.	100,000	100,000				
TOTAL	\$ 463,000	\$318,000				

### **Senate Committee Recommendation**

The Committee concurs with the Subcommittee's recommendation with the following modification:

 The Committee requests that the Wheat Commission develop performance measures for the market share projects to determine the effectiveness of the projects. The performance measures should be presented during next year's budget hearing.

## **HOUSE BUDGET COMMITTEE REPORT**

Agency: Kansas Wheat Commission Bill No. 2994 Bill Sec. 64

				House	
	Agency		Governor	Budget	
	Request	R	ecommendation	Committee	
	FY 2001		FY 2001	Adjustments	
					_
\$	3,431,266	\$	3,432,606	\$	)
	0		0	(	)
	0		0	(	)
\$	3,431,266	\$	3,432,606	\$ (	)
	0		0	(	)
\$	3,431,266	\$	3,432,606	\$ (	5
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	8.0		8.0	0.0	
200	0.0		0.0	0.0	
	8.0		8.0	0.0	_
	\$ \$ \$	Request FY 2001  \$ 3,431,266 0 \$ 3,431,266 0 \$ 3,431,266  \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0 \$ 0	Request FY 2001  \$ 3,431,266 \$ 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	Request FY 2001       Recommendation FY 2001         \$ 3,431,266       \$ 3,432,606         0       0         \$ 3,431,266       \$ 3,432,606         0       0         \$ 3,431,266       \$ 3,432,606         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0         \$ 0       0	Agency Request Recommendation FY 2001         Governor Recommendation FY 2001         Budget Committee Adjustments           \$ 3,431,266         \$ 3,432,606         \$ ()           0         0         0           0         0         0           \$ 3,431,266         \$ 3,432,606         \$ ()           \$ 3,431,266         \$ 3,432,606         \$ ()           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$ 0         0         0           \$

# **House Budget Committee Recommendations**

The Budget Committee concurs with the Governor's recommendation.

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# AGRICULTURE AND NATURAL RESOURCES BUDGET COMMITTEE

Department of Wildlife and Parks

Representative Gayle Mollenkamp, Chairperson

Representative Bill Feuerborn

Representative Carl Holmes

Representative Sharon Schwartz

Representative Tim Tedder

Nouse Appropriations 3-14-00 Attachment 9

### **Senate Subcommittee Report**

Agency: Department of Wildlife and Parks Bill No. --

Bill Sec. -

Analyst: Little

Analysis Pg. No. 795 Budget Page No. 485

Expenditure Summary	-	Agency Request FY 01	Gov. Rec. FY 01			Senate Subcommittee Adjustments
All Funds						
State Operations	\$	33,372,181	\$	32,504,405	\$	(640,887)
Aid to Local Units		2,265,000		1,705,000		(275,000)
Other Assistance		0		35,000		Ó
Subtotal	\$	35,672,181	\$	34,244,405	\$	(915,887)
Capital Improvements		4,515,700		4,334,398		0
TOTAL	\$	40,187,881	\$	38,578,803	\$	(915,887)
			80		S	
State General Fund						
State Operations	\$	4,543,446	\$	3,553,168	\$	(72,986)
Aid to Local Units		0		0		0
Other Assistance	_	0		0	7	0
Subtotal	\$	4,543,446	\$	3,553,168	\$	(72,986)
Capital Improvements	_	198,000	_	0		0
TOTAL	\$	4,741,446	\$	3,553,168	\$	(72,986)
0.1. 5						
Other Funds	æ	00 000 705	Φ.	00 054 007	•	(507.004)
State Operations Aid to Local Units	\$	28,863,735	\$	28,951,237	\$	(567,901)
Other Assistance		2,230,000		1,705,000		(275,000)
Subtotal	\$	35,000	\$	35,000	•	(0.40,004)
Capital Improvements	Ф	31,128,735 4,317,700	Ф	30,691,237	\$	(842,901)
TOTAL	\$	35,446,435	\$	4,334,398	<u></u>	(0.40,004)
TOTAL	Φ	35,446,435	<u>Φ</u>	35,025,635	\$	(842,901)
FTE Positions		448.5		392.5		0.0
Unclassified Temp. Positions		3.0		56.0		0.0
TOTAL		451.5	-	448.5	-	0.0
IOIAL	_	401.0		440.0		0.0

<sup>\*</sup> Includes a reduction of \$615,387 (\$72,986 SGF) for the Governor's employee salary adjustment. Excluding the recommendation to omit the Governor's employee salary adjustment, the Subcommittee's recommends \$300,500 less than the Governor's recommendation.

### Agency Request/Governor's Recommendation

The agency requests FY 2001 operating expenditures of \$35,672,181, an increase of \$2,554,916 or 7.7 percent above the revised FY 2000 estimate. The FY 2001 request includes the following:

#### All Funds

\$35,672,181, an increase of 7.7 percent over FY 2000 request

#### State General Fund

\$4,543,446 or 7.7 percent increase over FY 2000

### Federal and Special Revenue Funds

- \$31,128,735 all other funds. Increase of \$2,227,791 or 7.7 percent over FY 2000
- \$22,531,531 from the Wildlife Fee Fund
- Includes \$1,000,000 Economic Development Initiative Fund (EDIF) for Local Government Outdoor Recreation Grants at the enhanced level
- Staff Note: In FY 1999 and FY 2000, the Legislature approved \$500,000 EDIF for local grants

### Salaries and Wages

- \$19,335,850 (including \$3,322,076 SGF) for 448.5 FTE and 3.0 unclassified temporary
- o Includes \$1,757,214 for temporary and seasonal employees
- Includes \$583,171 all funds, and 54.0 FTE for continuation of the AmeriCorps program for voluntary service to the park system

### New Initiative: AmeriCorps Program

- The agency received new federal funding to implement a new public service program at 18 state parks
- The program is designed to provide community service opportunities promoting outdoor recreation, public awareness, and natural resource stewardship
- The 54 participants each year receive a living stipend, and following 1,700 hours of services, \$4,725 toward an educational credit

#### Governor's Recommendation

### All Funds

- \$34,244,405, an increase of \$1,741,162 or 5.4 percent over FY 2000
- \$1,427,776 below the agency's enhanced request

#### State General Fund

\$3,553,168, a 0.2 percent increase over FY 2000

### Federal and Special Revenue Funds

\$30,691,237, a 6.0 percent increase over FY 2000

### Salaries and Wages

- \$18,937,291 (including \$2,659,445 SGF) for 391.5 FTE
- \$1,625,723 for temporary and seasonal employees
  - An increase of \$601,958 over FY 2000 but a reduction of \$302,559 from the agency request
- Delete 1.0 FTE position from FY 2000 and \$50,963 from public lands for a retirement reduction
- The Governor's pay plan for the FY 2001 recommends: \$18,937,291 All Funds
  - o \$366,632 for 2.5 percent classified step movement
  - \$223,564 for longevity bonus payments
  - \$25,191 for a 2.5 percent unclassified merit pool

The Subcommittee concurs with the Governor's recommendations, with the following adjustments.

- 1. The Subcommittee deletes \$615,387 (\$72,986 SGF) to remove the Governor's pay plan, including classified step movement, unclassified merit, and longevity bonus payments.
- The Subcommittee reduces from eight to five the number of personal water craft the Governor recommended for the agency. The recommendation reduces the Boating Fee Fund by \$25,500.
- 3. Deletes \$275,000 EDIF from the Local Government Outdoor Recreation Grant Program. A total of \$200,000 EDIF from the Governor's recommendation remains in the budget for grants. It appears the agency has done a commendable job of screening applications for the grant projects during the last two years. When the Subcommittee reviewed the approved projects, the benefits to communities receiving grants were clear.
- 4. The Subcommittee notes with concern the Governor's actions to spend down the ending balance in the Park Fee Fund. The Governor's revised budget for FY 2000 and recommendation for FY 2001 runs perilously close to overspending the funds available. Only good weather which has increased park patronage, and continued park usage at a 16 percent growth rate, will keep from spending the Park Fee Fund into deficit. The Subcommittee recommends the balances in the Park Fee Fund be monitored closely in the event adjustments are required.

Additionally, the Subcommittee recommends the House pass SB 316, which the Senate passed during the 1999 Session. SB 316 eliminates the total exemption for senior citizens and individuals with disabilities from the purchase of hunting and fishing licenses, as well as vehicle fees for park usage. The bill charges seniors citizens one-half the face value of the licenses and fees. Overall, the bill would bring in an estimated \$891,548 in revenue and in particular \$367,755 to the Park Fee Fund.

- 5. The Subcommittee questions the Governor's recommendation to remove 16.5 FTE positions from the state's correctional facilities' inmate work details. According to the Secretary of Wildlife and Parks, the recommendation will have a negative impact on the operations of the state park system. On average, between 100 and 150 inmates work at the state parks while supervised by Department of Corrections employees. The Governor has recommended cutting 16.5 of these positions which the Subcommittee heard will have a negative impact on the condition and upkeep of the state park system.
- 6. The Subcommittee notes the efforts of the agency to obtain federal funding for 54.0 AmeriCorps positions for FY 2000 and FY 2001. The agency will employ 54.0 youth who will work in eighteen state parks. The youth will receive a stipend and up to \$4,700 in educational credits after working 1,700 hours. The total cost for the program is \$814,739 in both fiscal years, of which the state's cost due to in-kind contributions and Park Fee Fund usage will be \$83,870 in FY 2000 and \$34,000 in FY 2001. The Subcommittee commends the agency for securing the federal funding and maximizing the ability to utilize existing funds and enhance programs.

### **Senate Ways and Means Committee Recommendation**

The Committee concurs.

# **House Budget Committee Report**

Agency: Department of Wildlife and Parks Bill No. --

Bill Sec. -

Analyst: Little

Analysis Pg. No. 795 Budget Page No. 485

Expenditure Summary	1	Agency Request FY 01		Gov. Rec. FY 01*		Budget Committee Adjustments
All Funds State Operations Aid to Local Units Other Assistance	\$	33,372,181 2,265,000	\$	32,850,369 1,705,000 35,000	\$	10,000 25,000 0
Subtotal Capital Improvements TOTAL	\$	35,672,181 4,515,700 40,187,881	\$	34,590,369 4,334,398 38,924,767	\$	35,000 (475,000) (440,000)
State General Fund	Ψ	40, 107,001	Ψ	30,924,707	<u>Φ</u>	(440,000)
State Operations Aid to Local Units Other Assistance	\$	4,543,446 0 0	\$	3,553,168 0 0	\$	0 0 0
Subtotal Capital Improvements	\$	4,543,446 198,000	\$	3,553,168	\$	0 0
TOTAL Other Funds	\$	4,741,446	\$	3,553,168	\$	0
State Operations Aid to Local Units Other Assistance	\$	28,863,735 2,230,000 35,000	\$	29,297,201 1,705,000 35,000	\$	10,000 25,000 0
Subtotal Capital Improvements	\$	31,128,735 4,317,700	\$	31,037,201 4,334,398	\$	35,000 (475,000)
TOTAL	\$	35,446,435	\$	35,371,599	<u>\$</u>	(440,000)
FTE Positions Unclassified Temp. Positions TOTAL	7	448.5 3.0 451.5	_	393.5 56.0 449.5	_	0.0 0.0 0.0

<sup>\*</sup> Includes GBA No. 1

# **Budget Committee Recommendations**

The Budget Committee concurs with the Governor's recommendation, with the following adjustments and comments.

- Concur with GBA No.1, items 14, 15, 16. Item 15 adds \$50,953 Wildlife Fee Fund and 1.0 FTE inadvertently omitted. Item 15 adds \$340,668 Wildlife Fee Fund for operations inadvertently omitted. Item 16 reduces \$45,657 Boating Fee Fund, inadvertently expended twice.
- 2. Add \$25,000 EDIF to increase Local Government Outdoor Recreation Grants to \$500,000, one-half the agency's requested level of funding.
- 3. Add \$10,000 Wildlife Fee Fund to increase new federal duck stamp purchase program to \$50,000. The Governor recommended \$40,000 for the agency to purchase federal stamps and sell them to consumers which they cannot do now.
- Delete \$250,000 Wildlife Conservation Fund to reduce upland land acquisition. A total of \$250,000 remains from the Governor's recommendation.
- 5. Delete \$225,000 Wildlife Conservation Fund to reduce wetland acquisition. A total of \$225,000 remains from the Governor's recommendation.
- 6. The Budget Committee notes the impact and hardship on the agency due to the Department of Corrections reduction of 16.0 FTE to eliminate inmate work crew supervisors. These work crews provide labor free to the agency at the following parks, including: Prairie Dog, Webster, Hillsdale, Kanopolis, Wilson, and Cheney.
- 7. The Budget Committee expects an assessment of the upland game bird habitat program which has been funded at \$120,000 Wildlife Fee Fund for several years. The four county pilot project in Northwest Kansas may have applications to other parts of the state.
- 8. The Budget Committee supports the passage of H.B. 2857 and H.B. 2858 which would place in statute provisos which are added currently to the appropriations bills allowing the agency to deposit and adjust funding from restricted accounts (boating, wildlife, and parks fee funds) in order to avoid diversion of funds, thereby forcing the agency out of compliance with federal funding requirements. Additionally, the proviso, and the bills allow the agency to make expenditures from the Park Fee Fund account to make end-of-the-year adjustments. H.B. 2857, recommended by Legislative Post Audit, would establish a non-restricted fund for the deposit of non-restricted revenue. The Budget Committee recommends favorable consideration of both bills by the full committee.