Approved:	March 2, 2000	
	Date	

MINUTES OF THE HOUSE COMMITTEE ON INSURANCE.

The meeting was called to order by Chairperson Rep. Robert Tomlinson at 3:30 P.M. on February 3, 2000 in Room 527-S of the Capitol.

All members were present except:

Representatives Cindy Empson, Robert Cox, Billie Vining,

Gene O'Brien

Committee staff present:

Dr. Bill Wolff, Research Ken Wilke, Revisor Mary Best, Secretary

Conferees appearing before the committee: Dennis Wilson, State Treasurers Office

Bill Sneed, Am Vestors

David Hanson Kansas Life Insurance Association Linda DeCoursey, Kansas Insurance Department

Others attending:

See attached Committee Guest List

HB 2648- Unclaimed property, canceled state warrants

The order of the meeting was changed to work **HB 2648**. Upon bringing the bill before the committee, Mr. Dennis Wilson, Director Department of Unclaimed property, requested the committee consider a couple of options and stated the bill required more work before it went any farther. Mr. Wilson spoke on Section 1, bringing the state into compliance with the unclaimed property laws that deal with canceled warrant funds and bringing them into the unclaimed property funds. "They ran," he stated, "into a lot of issues they did not realize were out there." He informed the committee that the department had prepared two (2) or three (3) balloons for consideration. They are also requesting a stay on the bill while they work on the language over the next two (2) or three (3) months. They will then represent the bill to the committee next year. Mr. Wilson gave the committee a copy of the balloon(s), which are (Attachments #1) attached hereto and incorporated into the Minutes by reference.

Questions were posed by Chairman Tomlinson regarding his understanding of the issues. He also questioned whether they can take federal funding. It was decided more thought needed to go into the bill. Questions were also asked by Representative Myers regarding Section 2 and the restoration of the bill.

A Motion was made to adopt the balloon presented by Mr. Wilson, by Representative Grant. The Motion was seconded by Representative Hummerickhouse. Votes were taken. Motion passed.

The balloon was discussed further in regards to eliminating the first six (6) Sections. Dr. Wolff explained Section 7 would become Section 1, Section 8 would become Section 2, Section 9 would become Section 3. Representative Grant made the Motion to accept the changes, with Representative Hummerickhouse seconding the Motion. Votes were taken and the Motion passed. With this business being completed the public discussions on the bill were closed.

HB 2652-Life insurance company investments; financial futures contracts.

Chairperson Tomlinson opened the public hearings on the bill by recognizing Mr. Bill Sneed, of American Investors Life Insurance Company. Mr. Sneed's client had requested the introduction of the bill. AmVestors deal "exclusively in issuance of "fixed" annuities." Mr. Sneed's clients introduced legislation previously that "set parameters for investments by life insurance companies as it relates to financial futures' contracts." Mr. Sneeds clients are now issuing annuities referred to "equity indexed" which is partially governed by K.S.A. 40-2b25. They are now requesting changes to these laws dealing directly "equity indexed annuities."

Mr. Sneed explained that EIAs have become a growing product in the insurance marketplace. These annuities "protect principal from market risk while providing the potential for higher returns than other savings instruments by basing a portion of the total interest it credits on the movements of an external equity index." House Committee on Insurance Minutes February 3, 2000 Page 2

The Statute, K.S.A. 40-2b25 was enacted to limit purchasing "financial instruments that hedges an insurer's general investment portfolio."

AmVestors are now offering an amendment to this Statute which "seeks to exempt investments made to cover EIA liabilities from the limitations of subsections (c) and (d)." The definition of "EIA is a fixed annuity, either immediate or deferred, that earn interest or provide benefits that are linked to an external reference of index." The amendment proposes "......the only financial instrument transactions free from the restrictions are those *investments used only to hedge the crediting basis amount an insured receives on a particular insurance policy which is determined by an underlying index.*"

Mr. Sneed stated to the committee that his client has been meeting with the Kansas Insurance Department and negotiating the limitations to placed on these transactions. They reached the agreement at "10% of admitted assets for special investment made to cover EIA liabilities." Mr. Sneeds client feels this limitation is "a reasonable financial security benchmark to provide adequate regulatory protection while allowing life insurance companies the ability to make sound investments ..." With this Mr. Sneed stood for questions. A copy of Mr. Sneed's testimony is (Attachment #2) attached hereto and incorporated into the Minutes by reference.

Questions were asked by Representatives Myers, Burroughs, Jenkins and the Chair.

Mr. David Hanson, Kansas Life Insurance Association, was then recognized by the Chair. Mr. Hanson offered Proponent Testimony to the committee. A copy of the testimony is (Attachment #3) attached hereto and incorporated into the Minutes by reference. Mr. Hanson expressed his support of this bill on behalf of his clients. There were no questions.

Ms. Linda DeCoursey of the Kansas Insurance Department offered the Department's support of the amendment. She informed the committee that her department also "persuaded the proponent to include a provision that requires these hedging transactions to be made with financial institutions that have a "1" rating from the Securities Valuation office of the National Association of Insurance Commissioners." This they feel will add further security for Kansas Consumers. Ms. DeCoursey stood for questions. There were none. With no further testimony or public discussions, the hearing on <u>HB 2652</u> was closed.

The committee adjourned at 4:04 p.m.

The next meeting will be held February 8, 2000

HOUSE INSURANCE COMMITTEE GUEST LIST

DATE: \$\frac{1}{2}\land 3, 2000

NAME	REPRESENTING	
Star Parons	KGC	
Jour Mugler	Amvestors	
John C. Bottentry	AMJESTORS	
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BII Sneed	An. In Life	
DEUNIS CUILSON	1	
Carrie Donovar	KAIA	
Pat Morris	161117	
David Hanson	Ks Life Ins. Assa	
Kevin Davis	Am Family Ans	
Anne Spiess	Peterson Public Affairs Group	
Sinda LleCourses	KS Insuliance Lept	
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HOUSE BILL No. 2648

By Committee on Insurance

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AN ACT concerning unclaimed property: relating to canceled state warrants; amending K.S.A. 10-812, 46-925, 5S-3955 and 58-3968 and K.S.A. 1999 Supp. 1.0-811, 46-913, 46-924, 58-3935 and 58-3952 and repealing the existing sections; also repealing K.S.A. 46-921.

Be it enacted by the Legislature of the State of Kansas:

New Section 1: All claims for state warrants which have been conceled pursuant to K.S.A. 10.811, and amendments thereto, shall be administerd under the Kamas unclaimed property act K.S.A. 58-3934 et seq.: and amendments thereto.

K.S.A. 1969 Supp. 10-511 is hereby amended to read as fel lows: 10-811. (a) In every case in which the director of accounts and reports shall have drawn a warrant against the state treasurer and operiod of one year stall have elapsed since the issuance of such warrant, during which time no person entitled thereto shall have appeared to claim such warrant from the director of accounts and reports, or to claim the money so authorized to be paid from the state treasures, such warrant, at the discretion of the director of accounts and repozes and state treasurer, may be canceled and set aside upon their recognis.

(b) In the event that federal aus or regulations require the state to refund or credit money to the federal covernment because state warrants which were funded in whole or is part of federal funds remain uncashed or unclaimed after a specified period of time, the director of accounts and reports may cancel my such warrant after such specified period of time has elapsed. Such specified period of time thall be prominently stated on the face of the warrant.

(c) Cancellations pursuant to this section shall show the date canceled and the records shall recite that they were unpaid but canceled by reason of this statute of limitation. Geneeled warrants shall not be considered unpained property under the provisions of K.S.A. 58-3934 through

K.S.A. 10 S12 is bareby amended to read as follow (a) Except as otherwise specifically provided by law, all balances accrued from unpaid canceled warrants under K.S.A. 16-S11 and amendments timete that be credited to the amended warments

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Feet and shall be so transferred upon the records of the thrector count and reports and state treasurer.

- There is hereby established the canceled warrants parment fund in the state treasure. Al' expenditures from the canceled warrants payment fund shall be for parment of claims under K.S.A. 46 921 and amendments thereto in accordance with the provisions of appropriations nets upon warrants of the director of secours and reports pursuant to vouchers approved by the claimant pursuant to that statute or the claimant's lega, representative or dely authorized agent.
- te: On July 1, 1981 and each July I thereafter the director of accounts and reports shall transfer any unencumbered belonged in excess of \$100,000 in the canceled warrants payment fund from that hard to the state regard fund The canceled warrants fund is hereby abolished and any emaining balance in the fund shall be transferred to the state general
- 4. K.S.A. 1990 Supp. 46 913 is hereby amended to read as for lows: 48-913. (a) Any person wishing to present a claim shall file the same with the chaipperson of the joint committee in writing upon a form to be provided by the joint committee stating the following information:
- (1) The name and address of the claimant; the name and address of the claimant's principal if the claimant is acting in a representative capacity, and the name and accress of the claimant's attorney, if the claimant is so represented;
- (2) a concise statement of the basis of the claim (including the date, time, place and circumstances of the act or event complained of, if applicable);
 - 13) a statement itemizing the amount claimed and
 - any other pertinent information requested by the joint committee.
- Upon the filing of a claim, the joint committee shall inform the claimant in writing of any additional information it will require in order to take action upon the claim.
- Selsin based upon a canceled state warrant shall be considered by it cine committee if such claim is filed more than five years after
- K.S.A. 1999 Supp. 46 924 is hereby smended to read as follows: 46-924. The acceptance by the claimant of any payment made of suant to this act shall be final and conclusive and shall constitute a complete release of any claim against the state. Otherwise, the claimant shall proceed with a claim against the state appoided by K.S.A. 46-913, and amendments thereto. The joint committee shall have no authority to recommend an award to: payment of a claim based on a tangeled state warrant if such ciaim is filed more than five years after the date the Marrant originally was issued.

K.S.A. 16-025 is hereby amended to read as follows: Any payment made pursuant to this act shall be reported to the director of accounts and reports along with appropriate documentation thereof of the payment as may be required by such director. I pon request of any legislator or legislatice committee, the director of accounts and reports shall compile and maintain a report of all such payments and shall submit the same to the committee on wars and means of the senate and the committee on appropriations of the house of representatives and to the joint committee or special claims against the state at least 10 days prior to the convening of the regular session of the legislature and provide to such legislator or committee a report concerning all payments made pur-

- Sec. 7. K.S.A. 1999 Supp. 58-3935 is hereby amended to read as follows: 58-3935. (a) Property is presumed abandoned if it is unclaimed by the apparent owner during the time set forth below for the particular property:
 - (1) Traveler's check, 15 years after its issuance;
 - money order, seven years after issuance;
- (3) except as provided in K.S.A. 58-3943, and amendments thereto, stock or other equity interest in a business association or financial organization, including a security entitlement under article 8 of the uniform commercial code, five years after the earlier of:
- (A) The date of the most recent dividend, stock split or other distribution unclaimed by the apparent owner; or
- (B) the date of the second mailing of a statement of account or other notification or communication that was returned as undeliverable or after the holder discontinued mailings, notifications or communications to the apparent owner;
- (4) debt of a business association or financial organization, other than a bearer bond or an original issue discount bond, five years after the date of the most recent interest payment unclaimed by the apparent owner;
- (5) a demand, savings or time deposit, including a deposit that is automatically renewable, five years after the earlier of maturity or the date of the last indication by the owner of interest in the property, except that a deposit that is automatically renewable is deemed matured for purposes of this section upon its initial date of maturity, unless the owner has consented to a renewal at or about the time of the renewal and the consent is in writing or is evidenced by a memorandum or other record on file with the holder:
- (6) money or credits owed to a customer as a result of a retail business transaction, live years after the obligation accrued;
- (7) amount owed by an insurer on a life or endowment insurance policy or an annuity that has matured or terminated, three years after the



Memorandum

TO:

The Honorable Bob Tomlinson, Chairman

House Insurance Committee

FROM:

William W. Sneed, Legislative Counsel

American Investors Life Insurance Company

RE:

H.B. 2652

DATE:

February 3, 2000

Mr. Chairman, Members of the Committee: My name is Bill Sneed and I represent American Investors Life Insurance Company, a Kansas domestic life insurance company. As you will recall, my client requested introduction of H.B. 2652, inasmuch as my client is involved exclusively in the issuance of "fixed" annuities throughout the United States.

As mentioned in our request, several years ago my client, in coordination with the Kansas Insurance Department, presented legislation that set the parameters for investments by life insurance companies as it relates to financial futures contracts. This law is now found at K.S.A. 40-2b25.

My client is now issuing an annuity commonly referred to as an "equity indexed" annuity, which is partially governed by K.S.A. 40-2b25. However, when K.S.A. 40-2b25 was created, this type of product was not encompassed, and as such, we are requesting some changes to the current law which will specifically deal with equity indexed annuities.

Equity indexed insurance products, especially equity indexed annuities (EIAs), have quickly become a growing insurance product since their introduction into the insurance

wsneed@pwvs.com

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marketplace five years ago. By the end of 1997, over 30 companies had begun to market these products, and new EIA premiums exceeded \$3 billion, according to The Advantage Group figures. In 1998, the sales of EIAs topped \$4 billion, and predicted sales for 1999 are expected to have exceeded \$5 billion. EIAs protect principal from market risk while providing the potential for higher returns than other savings instruments by basing a portion of the total interest it credits on the movements of an external equity index. EIAs, by definition, are a fixed annuity, either immediate or deferred, that earn interest or provide benefits that are linked to an external reference or index.

Generally, the majority of premiums received by the insurer for equity insurance products are used by the insurer to purchase investment-grade fixed income securities, in order to cover the minimum guaranteed value of in-force policies. Insurers will also use a smaller portion of the premiums received to purchase financial future contracts, mainly call options, to support the equity index interest or credits.

K.S.A. 40-2b25 was initially enacted to limit the purchase of financial instruments that hedge an insurer's general investment portfolio. The limits set forth in K.S.A. 40-2b25 restricting investments hedging an insurer's general portfolio are patterned after the NAIC Model Regulations.

Our proposed amendment to K.S.A. 40-2b25 seeks to exempt investments made to cover EIA liabilities from the limitations of subsections (c) and (d). For our current EIA product, my client purchases capped call options to credit the amount due to policyholders in excess of the minimum guaranteed value. The limitations in subsection (c) apply to these hedging transactions since we are buying call options. The limitations of subsection (d) applies to the transactions because we eventually sell the covered call options at a higher price—at the point where the policyholder's participation in the index ends (a bull spread). Our proposal will still keep in

place those limitations on hedging with respect to general portfolio hedging, but simply provides more discretion for EIAs.

The proposed revisions to the statute mandate that the only financial instrument transactions free from the restrictions are those *investments used only to hedge the crediting basis amount an insured receives on a particular insurance policy which is determined by an underlying index.* All other hedging transactions will be subject to the current statute's restrictions.

Prior to and after our request for this bill, we have been meeting with members of the Kansas Insurance Department. Inasmuch as some insurers may not have the sophisticated asset/liability matching program that my client has, they have requested a limitation of 10% of admitted assets for these special investment made to cover EIA liabilities. They have also requested some additional definitions to make clear the processes we are proposing. Attached is a balloon of the proposed amendments.

We believe this 10% limitation is a reasonable financial security benchmark to provide adequate regulatory protection while allowing life insurance companies the ability to make sound investments in order to credit policyholders amounts due under EIA's. Therefore, we support and request this Committee to incorporate the attached amendments.

Thus, on behalf of my client, I respectfully request that H.B. 2652 as amended be favorably considered in the House Insurance Committee. If you have any questions, please feel free to contact me.

Respectfully submitted,

William W. Sneed

(3) 'Counterparty' means the business entity with which a life insurance company enters into financial instrument transactions.

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HOUSE BILL No. 2652

By Committee on Insurance

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9 AN ACT concerning insurance; relating to life insurance company investments; financial futures contracts; amending K.S.A. 1999 Supp. 40-2b25 and repealing the existing section.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 1999 Supp. 40-2b25 is hereby amended to read as follows: 40-2b25. (a) Any life insurance company heretofore or hereafter organized under any law of this state may use financial instruments under this section to engage in hedging transactions and certain income generation transactions or as these terms may be further defined in regulations promulgated by the commissioner. The life insurance company shall be able to demonstrate to the commissioner the intended hedging characteristics and the ongoing effectiveness of the financial instrument transaction or combination of the transactions through cash flow testing or other appropriate analysis.

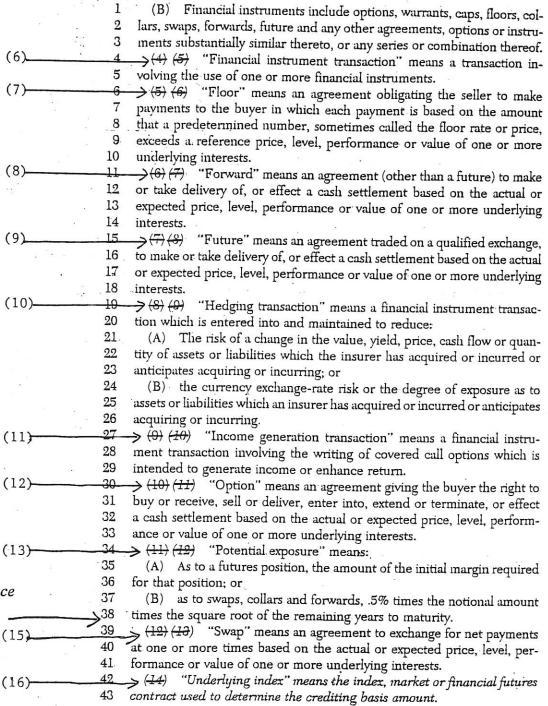
(b) As used in this section:

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- (1) "Cap" means an agreement obligating the seller to make payments to the buyer, each payment based on the amount by which a reference price or level or the performance or value of one or more underlying interest exceeds a predetermined number, sometimes called the strike rate or price.
- (2) "Collar" means an agreement to receive payments as the buyer of an option, cap or floor and to make payments as the seller of a different option, cap or floor.
- (3) "Crediting basis amount" means the amount of interest credited to an insured's account value for the percentage of change on an underlying index.
- $36 \rightarrow (3) (4)$ (A) "Financial instrument" means an agreement, option, instrument or any series or combination thereof:
 - (i) To make or take delivery of, or assume or relinquish, a specified amount of one or more underlying interests, or to make a cash settlement in lieu thereof; or
 - (ii) which has a price, performance, value or cash flow based primarily upon the actual or expected price, level, performance, value or cash flow of one or more underlying interests.

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(14) 'SVO' means the securities valuation office of the National Association of Insurance Commissioners or any successor office established by the National Association of Insurance Commissioners. (15)



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provided,

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however, that such investments shall not in the aggregate amount exceed 10% of the life insurance company's admitted assets as shown on the company's last annual or quarterly report, without the prior written approval of the commissioner of insurance. All investments made pursuant to this subsection shall only be made with counterparties that have a rating designated as "1" by the national association of insurance commissioners (NAIC) in its most recently published valuations of securities manual or supplement thereto, or its equivalent rating by a nationally recognized statistical rating organization recognized by the SVO.

(13) (15) "Underlying interest" means the assets, other interests, or a combination thereof, underlying a financial instrument, such as any one or more securities, currencies, rates, indices, commodities or financial instruments.

> \Rightarrow (14) (16) "Warrants" means an option to purchase or sell the underlying securities or investments at a given price and time or at a series of prices and times outlined in the warrant agreement. Warrants may be issued alone or in connection with the sale of other securities, as part of a merger or recapitalization agreement, or to facilitate divestiture of the securities of another corporation. 11

- (c) A life insurance company may enter into financial instrument transactions for the purpose of hedging except that the transaction shall not cause any of the following limits to be exceeded:
- (1) The aggregate statement value of options, caps, floors and warrants not attached to any other security or investment purchase in hedging transactions may not exceed 110% of the excess of such insurer's capital and surplus as shown on the company's last annual or quarterly report filed with the commissioner of insurance over the minimum requirements of a new stock or mutual company to qualify for a certificate of authority to write the kind of insurance which the insurer is authorized to write;
- (2) the aggregate statement value of options, caps and floors written in hedging transactions may not exceed 3% of the life insurance company's admitted assets; and
- (3) the aggregate potential exposure of collars, swaps, forwards and futures used in hedging transactions may not exceed 5% of the life insurance company's admitted assets.
- (d) A life insurance company may enter into the following types of income generation transactions if:
- (1) Selling covered call options on noncallable fixed income securities or financial instruments based on fixed income securities, but the aggregate statement value of assets subject to call during the complete term of the call options sold, plus the face value of fixed income securities underlying any financial instrument subject to call, may not exceed 10% of the life insurance company's admitted assets; and
- (2) selling covered call options on equity securities, if the life insurance company holds in its portfolio the equity securities subject to call during the complete term of the call option sold.
- (e) The limitations set forth in subsection (c) regarding financial instrument transactions for the purpose of hedging and in subsection (d) regarding income generation transactions shall not apply to any investments made by a life insurance company where such investments are used only to hedge the crediting basis amount an insured receives on a particular insurance policy which is determined by an underlying index

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(e) (f) Upon request of the life insurance company, the commissioner may approve additional transactions involving the use of financial instruments in excess of the limits of subsection (c) or for other risk management purposes, excluding replication transactions, pursuant to regulations promulgated by the commissioner.

(f) (g) For the purposes of this section, the value or amount of an investment acquired or held under this section, unless otherwise specified in this code, shall be the value at which assets of an insurer are required to be reported for statutory accounting purposes as determined in accordance with procedures prescribed in published accounting and valuation standards of the national association of insurance commissioners (NAIC), including the purposes and procedures of the securities valuation office, the valuation of securities manual, the accounting practices and procedures manual, the annual statement instructions or any successor valuation procedures officially adopted by the NAIC.

(g) (h) Prior to engaging in transactions in financial instruments, an insurer shall develop and adequately document policies and procedures regarding investment strategies and objectives, recordkeeping needs and reporting matters. Such policies and procedures shall address authorized investments, investment limitations, authorization and approval procedures, accounting and reporting procedures and controls and shall provide for review of activity in financial instruments by the insurer's board of directors or such board's designee.

Recordkeeping systems must be sufficiently detailed to permit internal auditors and insurance department examiners to determine whether operating personnel have acted in accordance with established policies and procedures, as provided in this section. Insurer records must identify for each transaction the related financial instruments contracts.

Sec. 2. K.S.A. 1999 Supp. 40-2b25 is hereby repealed.

Sec. 3. This act shall take effect and be in force from and after its publication in the statute book.

David A. Hanson Kansas Life Insurance Association

TESTIMONY ON HB 2652 February 3, 2000

TO: House Insurance Committee

RE: House Bill No. 2652

Mr. Chairman and Members of the Committee:

Thank you for this opportunity to appear before the Committee. I am David Hanson and am appearing on behalf of the Kansas Life Insurance Association, whose members are domestic insurance companies in Kansas.

We would like to express our support for the bill and would ask you to consider it favorably for passage.

Respectfully,

DAVID A. HANSON

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