#### MINUTES OF THE SENATE COMMITTEE ON EDUCATION.

The meeting was called to order by Chairman Dwayne Umbarger at 1:35 p.m. on January 15, 2002 in Room 123-S of the Capitol.

All members were present except:

Senator Emler (excused)

Senator Jenkins (excused)

Committee staff present:

Ben Barrett, Legislative Research Carolyn Rampey, Legislative Research Theresa Kiernan, Revisor of Statutes

Dale Dennis, Deputy Commissioner of Education

Conferees appearing before the committee: Andy Tompkins, Commissioner of Education

Others attending:

See attached list

Chairman Umbarger called the meeting to order and welcomed Committee members back. He introduced Andy Tompkins, Commissioner of Education to brief the Committee on the newly revised federal law concerning elementary education.

Andy Tompkins presented a review of HR1 "No Child Left Behind," the newly revised federal Elementary and Secondary Education Act. (<u>Attachment 1</u>) Mr. Tompkins used a slide presentation comparing the present Kansas program to the newly revised federal program. He explained what the Kansas school system is doing now and what the revised federal program will require. (<u>Attachment 2</u>)

Questions from Committee members were answered by Mr. Tompkins and Dale Dennis.

Chairman Umbarger passed out to Committee members a comparison of Governor Graves's budget proposal and the budget proposal by Senator Kerr and Senator Morris. (<u>Attachment 3</u>)

Bill introductions:

Senator Vratil made a motion to introduce a bill concerning school closings and the authority of school boards to close schools. Senator Schodorf seconded the motion. Motion carried.

Senator Oleen made a motion to introduce a bill concerning the teacher service scholarship program. Seconded by Senator Schodorf. Motion carried.

Dale Dennis stated the Board of Education would like a bill to be introduced to clarify the law on signing bonuses. Senator Schodorf made a motion to introduce the conceptual bill. Seconded by Senator Downey. Motion passed.

Meeting adjourned 2:30 p.m.

# SENATE EDUCATION COMMITTEE GUEST LIST

DATE - 1-15 02

NAME	REPRESENTING
Alexa Pochowski	KSDE
Bruce wyatt	KSBE
Val De Fever	KSBE
Daviduo	
got Swalmed &	LDA KANSAS
AAny Brunner	KA8B
Bark Tallingi	MSB
Denise and	USA / KKC
Caig Grant	FNEA
JISIE TOTTEZ	KCOD
Tale tal	Families Together
Lon Prowles	USA -
Spila Scott	USA
Doug Bownan	CCECDS
RULIPA, HURLEY	PAT HUBLEY & LO/KEC DN. of the Budget
Elaine Frishie	DIV. of the Budget



# Kansas State Department of Education

120 S.E. 10th Avenue Topeka, Kansas 66612-1182

January 15, 2001

TO:

Senate Education Committee

FROM:

Dr. Andy Tompkins, Commissioner of Education

SUBJECT:

Preliminary Report on the Reauthorized Elementary and Secondary

Education Act (ESEA)

As you know, the Congress has passed and the President has signed the reauthorization of ESEA. This sweeping legislation referred to as HR. 1, The No Child Left Behind Act of 2001, is very complex and will take several months to complete the final rule making and detail from the U.S. Department of Education that will be necessary to give states the specifics for complying with the act.

In order to give you an initial summary of the legislation so that you can begin seeing its potential impact, I include the following report. You will note that I have given you a listing of the various titles and parts for each title and then summarized some of the major provisions of the act. We believe that the State Board's current efforts to review the accreditation system and teacher quality data system as well as the redesign of the school report card will allow us to more easily incorporate the requirements of this legislation into our system.

The Congress and the President heard all of the arguments and concerns from the states and still overwhelmingly supported this legislation. Now we must implement the spirit and intent of this act and make it support our efforts to help all children learn well.

## Overview of Titles and Major Provisions

### Title I Impro

### Improving the Academic Achievement of the Disadvantaged

- Part A Disadvantaged Children Meet High Academic Standards
- Part B Student Reading Skills Improvement Grants
- Part C Migrant Education
- Part D Neglected and Delinquent
- Part E Evaluations
- Part F Comprehensive School Reform
- Part G School Dropout Prevention
- Part H Advanced Placement
- Part I General Provisions

### **Major Provisions**

- In 2002-2005, all states must test all students annually in reading and mathematics in one grade of 3-5, 6-9, and 10-12.
- By 2005-06 all states must test all students annually in grades 3-8 in reading and mathematics.

Senate Education Committee
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Attachment #	1	

Office of the Commissioner 785-296-3202 (phone) 785-291-3791 (fax) 785-296-6338 (TTY) www.ksbe.state.ks.us

- By 2007-08 all states must test all students in science annually in one grade of 3-5, 6-9, and 10-12.
- State assessments must have at a minimum three achievement levels basic, proficient, and advanced (these match those used in the National Assessment of Educational Progress).
- The state must define "adequate yearly progress" for all students, not just disadvantaged, which include state assessments and one other academic indicator for elementary schools and graduation rate for secondary schools that will result in all students reaching proficiency in 12 years. State must use 2001-02 data to establish the starting point for measuring progress. This system must fit into the state's accreditation system.
- Schools that have not achieved "adequate yearly progress" for two consecutive years will be identified as needing improvement, receive technical assistance, develop a two year plan to meet "adequate yearly progress" goals, and provide transportation to students to attend another public school served by the local education agency.
- Schools that have not achieved "adequate yearly progress" for three
  consecutive years must continue to offer public school choice to all
  students in the school and provide supplemental educational services
  from a provider of the parent's choice.
- Schools that have not achieved "adequate yearly progress" for four consecutive years must implement certain corrective actions such as replacing staff and implementing a new curriculum in addition to the other provisions offered previously.
- These provisions for schools not making "adequate yearly progress" begin in 2001-02.
- Beginning in 2002-03, each state must develop and submit to the public a report card which includes the following:
  - o student academic achievement on state assessments disaggregated by subgroup,
  - a comparison of subgroups of students at basic, proficient, and advanced levels of academic achievement on state assessments,
  - o graduation rates,
  - o the number and names of school identified for improvement,
  - a comparison of actual academic achievement levels for all groups of students compared to the annual objectives for such groups,
  - o the professional qualifications of teachers,
  - o the percent of students not tested, and
  - o an explanation of the state's accountability system.
- Beginning in 2002-03, each school district and school must develop and submit to the public a report including similar information for the district and school on the information contained in the state report card.

- Students who have attended school in the United States for three consecutive years must be tested in reading and language arts in the English language with a provision that waivers can be granted up to an additional two years on a case-by-case individual basis.
- By 2003-04, all teachers' aides must have two years of study at a
  higher education institution, an associate's or higher degree, or met a
  rigorous standard of quality established at the local level, which
  includes an assessment in math, reading, and writing. All new hires in
  these positions must meet the new requirements beginning in the fall
  of 2002.
- Funds may be set-aside at the state level to provide rewards to schools and teachers that substantially close the achievement gap.
- By the end of the 2005-06 school year, each state shall ensure that all teachers meet the state certification requirements and must develop annual objectives in order to reach this goal.
- A "reading first" program is established to provide assistance to states
  and schools in establishing scientifically research-based reading
  programs for all children in kindergarten through grade three and
  provide fund for states to develop and implement a program of staff
  development.
- An "early reading first" program is also established on a competitive grant basis to enhance readiness for children in poverty who are age three and four.
- Funds are provided to help in upgrading school libraries.
- Funds are provided for a dropout prevention and school reentry program.

#### Title II Teachers

Part A Teacher and Principal Quality Training and Recruiting Fund

Part B Mathematics and Science Partnerships

Part C Innovation for Teacher Quality

Part D Enhancing Education Through Technology

### **Major Provisions**

- This title consolidates a number of separate programs including class size reduction and the Eisenhower mathematics and science professional development program into a block grant to school districts to improve teacher quality in support of the requirement for the goal of all teachers fully certified by the end of 2005-06.
- Funds are provided to support partnership with states, districts, and higher education institutions in mathematics and science to align curriculum with higher education expectations, provide staff development to teachers of math, and encourage people to pursue teaching of mathematics and science.
- Funds are provided on a competitive basis to recruit mid-career professionals to teach in high need areas.

- Funds grants for improving the teaching of "Traditional American History".
- Previous technology grant programs are consolidated into a single program.

# Title III English Language Acquisition, Language Enhancement, and Academic Achievement Act

### **Major Provision**

 This title consolidates the current Bilingual Education Act with the Emergency Immigrant Education Program to focus on teaching English to limited English proficient students.

## Title IV 21st Century Schools

Part A Safe and Drug-Free Schools and Communities Part B 21<sup>st</sup> Century Community Learning Centers

### **Major Provisions**

- The safe and gun-free school program is reauthorized.
- The 21<sup>st</sup> Century Community Learning Centers Act, which currently is a nationally competitive program, will become a formula program to each state.

## Title V Promoting Informed Parental Choice and Innovative Programs

Part A Innovative Programs

Part B Public Charter Schools

Part C Magnet Schools Assistance

Part D Fund for the Improvement of Education

### **Major Provisions**

- Funds are provided to promote local innovation aligned with statewide reform efforts and meeting the educational needs of all students.
- Funds continue to be provided to assist states with public charter schools under provisions of a state statute.
- Funds are provided to the U.S. Secretary of Education to support nationally significant programs and projects to improve the quality of education at the state and local levels.

## Title VI Flexibility and Accountability

Part A Flexibility and Accountability

Part B Rural Education Initiative

### **Major Provisions**

• Provisions in this title grant greater flexibility to state and local school districts in the use of federal funds to address needs and priorities.

- The U.S. Department of Education has the authority to work with a limited number of states and school districts to consolidate eligible programs and waive statutory requirements in exchange for the results envisioned in H.R. 1.
- All states would be required to participate biannually in the fourth and eighth grade National Assessment of Education Progress assessments in reading and mathematics.
- Funds would be provided to assist rural school districts meet unique needs. Those who would qualify would have less than 600 students or a county population density of less than 10 persons per square mile and are designated in the School Local Code as a rural area.

### Title VII Native Americans and Alaskan Education Programs

Part A Indian Education

Part B Native Hawaiian Education

Part C Alaska Native Education

### **Major Provision**

This title maintains the currently funded programs.

### Title VIII Impact Aid

### **Major Provision**

• Retains the authorization of funds to states with federal military facilities and other qualifying federal property.

#### Title IX General Provisions

#### Title X Amendments to Other Statutes

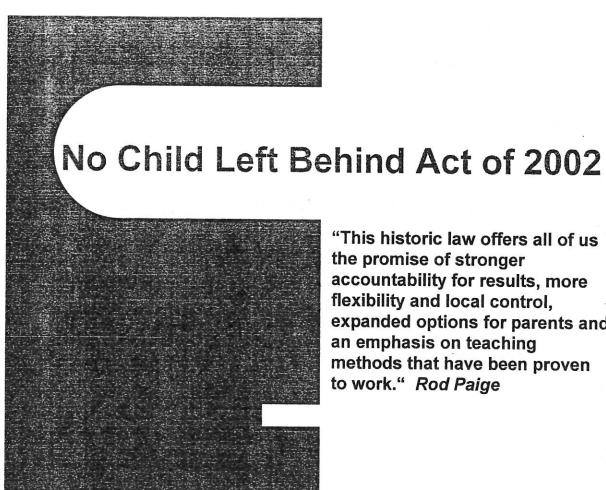
Part A Homeless Education

Part B Indian Education within the Bureau of Indian Affairs (BIA)

Part C Miscellaneous Other Statutes

#### **Major Provision**

 A provision in this title strengthens the support for the education of homeless children and youth.



"This historic law offers all of us the promise of stronger accountability for results, more flexibility and local control, expanded options for parents and an emphasis on teaching methods that have been proven to work." Rod Paige

> Senate Education Committee Date: 1-15-02

Attachment # 2

# Purpose

- Opportunity to obtain a high quality education
- Ability to reach proficiency on challenging state standards and assessments

# How

- Holding all entities accountability
- Elevating the quality of instruction
- Targeting resources
- Closing the gap
- Providing flexibility
- Promoting schoolwide reform
- Coordinating services
- Involving parents meaningfully

# Accountability: Testing

## Kansas

- Annual reading and math
   By 2005-06 annual assessment in 3 grades
- Biennial science and social studies assessment in 3 grades
- ACT, SAT and advanced
   NAEP assessment placement courses provide comparative data

- reading and math assessment in 6 grades (3-8)
- By 2007-08 annual science assessment in 3 grades
- biennially alternating reading and math provide comparative data

# Accountability: Testing (cont.)

## Kansas

- Standard of excellence identifies students at the advanced level
- Five achievement levels are used including unsatisfactory, basic, satisfactory, proficient and advanced

- In 12 years all students must achieve at the proficient level
- A minimum of three achievement levels including basic, proficient and advanced
- LEP students in the U.S. for 3 consecutive years must be tested in reading and language arts in English

# Accountability: Reporting Results

## Kansas

- (accountability)
- Annual school report
   LEA annual report to card
- parents
- Annual state report
   Annual state report card
  - parents
- ◆ LEA annual report to
   ◆ LEA annual report to SEA

# Accountability: Reporting Results (cont.)

## Kansas

- Report card includes:
  - Student academic achievement
  - Comparison of subgroups
  - Graduation, dropout and attendance rates
  - Early warning system
  - Percent of students not tested

- Report card must include:
  - Student academic achievement
  - Comparison of subgroups
  - Graduation rates
  - Schools identified for improvement
  - Professional qualifications of teachers
  - Percent of students not tested
  - State's accountability system

# Accountability: Adequate **Yearly Progress**

## Kansas

- Must include a performance assessment
- Based primarily on state reading and mathematics assessment

- Applies to Title I schools Must apply to all students
  - Elementary must include another academic area
  - Secondary must include graduation rates
  - Must use 2001-02 data as starting point

### Kansas

If schools don't meet AYP for 2 consecutive years:

 Will be identified as needing improvement, receive technical assistance, develop a plan, and offered school choice

### **ESEA**

If schools don't meet AYP for 2 consecutive years:

 Will be identified as needing improvement, receive technical assistance, develop a plan and provide transportation to attend another public school

### Kansas

If schools don't meet AYP for 3 consecutive years:

 Will be identified for corrective action, district must take action, receive technical assistance, develop a plan, and offered school choice

## **ESEA**

If schools don't meet AYP for 3 consecutive years:

 Must continue to offer public school choice and supplemental educational services from providers of the parents choice

# Kansas If schools don't meet

AYP for 4 consecutive years:

 State will take corrective action

## **ESEA**

If schools don't meet AYP for 4 consecutive years:

 Must take corrective actions such as replacing staff and implementing a new curriculum while continuing to offer school choice and supplemental services

Kansas

## **ESEA**

If schools don't meet AYP for 5 consecutive years:

 Must develop a plan, implement governance actions (e.g., state takeover, private management etc.), or staff restructuring

# **Quality of Instruction**

### Kansas

- By 2003, all teachers must be provisionally, conditionally or fully licensed
- Paraprofessionals must have graduated from high school

- By 2005-06, all teachers teaching core academic subjects must meet the state teaching requirements and establish objectives to reach this goal
- By 2003-04 all paraprofessionals must have 2 years of IHE study, an associates or higher degree or have met a rigorous standard via an assessment in math, reading and writing

# **Targeting Resources**

- Funds may be set aside to provide rewards to schools and teachers that close the achievement gap
- Funds are provided to help upgrade school libraries
- Funds are provided for dropout prevention and school reentry
- Funds are provided to support partnerships with states, districts and IHEs in math and science to align curriculum
- Funds are provided on a competitive basis to recruit midcareer professionals to teach high need areas
- Grant funds are provided to improve teaching of traditional American History

# **Targeting Resources**

- Funds are provided to promote local innovation
- Funds continue to provide assistance with public charter schools
- Funds support nationally significant programs and projects
- Funds are provided to assist rural school districts to meet unique needs
- Funds are provided to increase access to technology especially for high-need schools

# Closing the Gap

# Kansas

- KSBE has placed a strong emphasis on reading
- Reading Excellence Act grant has been highly successful

- Establishes scientific research-based reading programs in K-3
- Provides reading readiness activities for ages 3-5

# **Flexibility**

# Kansas

- One of the first edflex states
- Numerous districts waived federal regulatory requirements

- Greater flexibility to state and local districts in the use of funds
- Grants some states the ability to waive statutory requirements

# Schoolwide Reform

# Kansas

 Involved in Comprehensive School Reform Demonstration grants since its inception

- Assists schools in improving the quality of the entire school by implementing models with strong evidence of success
- Innovative programs supports benefit to any and all student populations in any and all schools to support local reform efforts and to implement promising educational reform programs and initiatives

# **Coordinating Services**

## Kansas

- Local consolidated plans have been in effect since 1997
- Local consolidated annual reports have been available since 1997

- Maintains a single consolidated plan or application
- Replaces individual program annual reports with a single consolidated report

# **Parent Involvement**

## Kansas

- School site councils have involved parents for the past 10 years
- Parent booklets on reading and on state standards have been disseminated

- LEP parents must be notified of placement in, choice of and removal from specialized programs
- Even Start continues to provide literacy services to parents
- Supports parent and community-wide involvement in drug and violence prevention

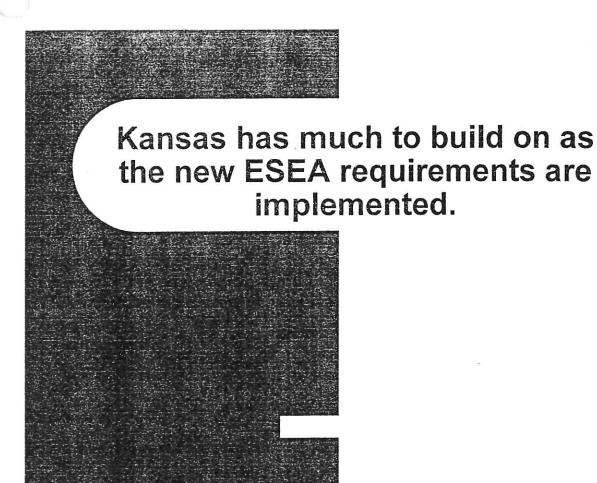
# Parent Involvement (cont.)

# Kansas

 Programs such as Parents-as-Teachers and Even Start have involved parents in literacy activities as well as parenting activities

### **ESEA**

 21<sup>st</sup> Century Community Learning Centers increase students' and communities access to school building services, before and after school activities as well as parents access to literacy services



# Comparison of Budget Plans (Prepared January 9, 2002)

Governor's "No Tax Budget"	Kerr/Morris Budget Plan	
FY 2002 (Current Year)		
Impact on Sci	hool Districts	
Reduce special education appropriation and use increased federal aid to keep special education funding at 85% of excess cost. \$13.7 million	Reduce special education appropriation and use increased federal aid to keep special education funding at 85% of excess cost. \$13.7 million	
	Reduce base budget per pupil \$39 (1%) to \$3,831. \$23.7 million	
Add funding for additional local option budget aid under current formula. \$22 million	Add funding for additional local option budget aid under current formula. \$22 million	
Impact on other	r state agencies	
	Reduce all non-education, non-judiciary state general fund budgets 2%. \$25.7 million  Reduce appropriation for Regents' schools by 1.2%. \$8.5 million	
FY 2003 (I		
Impact on Sc.		
Maintain special education at 85%.	Maintain special education at 85%.	
Add funding for increased local option budget use. \$30 million	Add funding for increased local option budget use. \$30 million	
Reduce base budget per pupil \$158 (4.1%) to \$3,712. <i>\$91 million</i>	Not specifically addressed. Presumably frozen at \$3,831.	
	r state agencies	
Add funding for social services caseloads as	Add funding for social services caseloads as	
required by current formulas. \$119 million	required by current formulas. \$119 million	
Do not fund final year of higher education plan. \$45 million	Delay final year of higher education plan. \$45 million	
Eliminate general fund transfer for the highway plan. \$147 million	Delay increase in general fund transfer for the highway plan. \$46 million	
Additional cuts include higher education funding: \$27 million; social services funding: \$24 million; corrections: \$7 million	Freeze in all budgets at FY 02 levels "with exceptions."	
Additional "One Tin	ne'' Funding Sources	
	Add \$20.6 million from tobacco settlement.	
	Add \$19.0 million from Intergovernmental Transfer.	
	Lottery transfer: \$4 million.	
	3 Expenditures	
\$4.375 billion – meets statutory 7.5% ending	\$4.425 billion – amends ending balance	
balance requirement.	requirement to 5%; rebuild balance to 7.5% over following four years.	
Fiscal Year	s After 2003	
	Requires future revenues to increase ending balance; replaces one-time revenues.	

Senate Education Committee Date: /-/5-02
Attachment # 3