Approved: May 2, 2003

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS.

The meeting was called to order by Chair Melvin Neufeld at 9:00 a.m. on February 21, 2003, in Room 514-S of the Capitol.

All members were present except:

Representative Brenda Landwehr, Excused

Committee staff present:

J. G. Scott, Legislative Research Department Amy Deckard, Legislative Research Department Becky Krahl, Legislative Research Department Carolyn Rampey, Legislative Research Department Robert Waller, Legislative Research Department

Jim Wilson, Revisor of Statutes Mike Corrigan, Revisor of Statutes Nikki Feuerborn, Administrative Analyst

Sue Fowler, Committee Secretary

Conferees appearing before the committee:

Others Attending:

See Attached

Representative Pottorff moved for the introduction of legislation regarding public records. Motion was seconded by Representative Bethell. Motion carried.

<u>Hearing and Action on SB 52 – Emergency medical services board, financing, tax on fire insurance business, technical correction</u>

Robert Waller, Legislative Research Department, explained the bill as being technical in nature with a date change only.

There were no proponents or opponents to the bill and Chairman Neufeld closed the hearing on SB 52.

Representative Shriver moved to report favorably SB 52 and have it placed on the Consent Calendar. Motion was seconded by Representative Nichols. Motion carried.

Representative Merrick, Member of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendations for the State Board of Indigents' Defense Services for FY 2003 and moved for the adoption of the Budget Committee recommendations with notations for FY 2003. (Attachment 1). Motion was seconded by Representative Minor. Motion carried.

Representative Merrick, Member of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendations for the State Board of Indigents' Defense Services for FY 2004 and moved for the adoption of the Budget Committee recommendations with notations for FY 2004. (Attachment 1). Motion was seconded by Representative Feuerborn. Motion carried.

Representative Klein, Member of the Tax, Judicial, Transportation and Retirement Budget Committee, presented the Budget Committee report on the Governor's budget recommendations for the Judicial Council for FY 2003 and moved for the adoption of the Budget Committee recommendations with comment for FY 2003. (Attachment 2). Motion was seconded by Representative Campbell. Motion carried.

Representative Klein, Member of the Tax, Judicial, Transportation and Retirement Budget Committee, presented the Budget Committee report on the Governor's budget recommendations for the Judicial Council for FY 2004 and moved for the adoption of the Budget Committee recommendations with comment for FY 2004. (Attachment 2). Motion was seconded by Representative Campbell. Motion carried.

Representative McCreary, Chair of the Tax, Judicial, Transportation and Retirement Budget Committee, presented the Budget Committee report on the Governor's budget recommendations for the Judicial Branch for FY 2003 and moved for the adoption of the Budget Committee recommendations for FY 2003. (Attachment 3). Motion was seconded by Representative Campbell. Motion carried.

CONTINUATION SHEET

MINUTES OF THE HOUSE COMMITTEE ON APPROPRIATIONS at 9:00 a.m. on February 21, 2003, in Room 514-S of the Capitol.

Representative McCreary, Chair of the Tax, Judicial, Transportation and Retirement Budget Committee, presented the Budget Committee report on the Governor's budget recommendations for the Judicial Branch for FY 2004 and moved for the adoption of the Budget Committee recommendations with exceptions for FY 2004. (Attachment 3). Motion was seconded by Representative Campbell.

The Committee questioned the appropriateness of treating the Judicial Branch budget differently than other budgets by granting cost-of-living increases and group health insurance rate increases when the Committee has recommended this be handled globally with all other branches. The Committee was reluctant to judicial branch salary increases as that may appear to be an entitlement. It was pointed out that the proposed budgetary increase was to offset the increased case flow over which the courts have no control. The original budget request from the Judicial Branch was for \$8 million; however, the Budget Committee recommended less than half of the request. The temporary emergency docket fee surcharge, which was implemented in April 2002, was not recommended for renewal by the Judicial Branch.

Representative McLeland moved to amend the budget committee report by striking Item 1. Motion was seconded by Representative Huebert. Motion carried.

The Committee discussed the re-implementation of the temporary surcharge on docket fees as a way to infuse the Judicial Branch budget. The projected fees to be collected through the surcharge is approximately \$3.6 million per fiscal year.

Representative Nichols moved for the introduction of legislation to statutorily enact a permanent surcharge equal to that which was adopted by the courts and to require courts to charge an administrative fee to indigent defendants to reimburse the Board of Indigents' Services. Motion was seconded by Representative Minor. Motion carried.

Representative McCreary renewed his motion to adopt the Budget Committee recommendations with exceptions for FY 2004 as amended. (Attachment 3). Motion was seconded by Representative McLeland. Motion carried.

Representative Bethell moved that the minutes of January 30, January 31, February 4 and February 5 be approved as presented. Motion was seconded by Representative Campbell. Motion carried.

The meeting was adjourned at 10:15 a.m. The next meeting is scheduled for February 24, 2003.

Melvin Neufeld, Chair

APPROPRIATIONS COMMITTEE GUEST LIST

DATE: Ishruary 21, 2003

NAME	REPRESENTING
Jana El-Koubysi	Bd Indigent Notense Sxo
Par Acalia	BIDS ,
Thym Heavill	Indreial Course
Tevin Derkirth	As Court of Regreals
The Shively	Ksleep Services
Pat hehman	KS Fire Service alleson
DAVIN CAKE	Ks. Bo. of EMS
Mary E. Mulyan	Ks Bd. of EMS
Jerry Sloan	Judicial Branch
Howard S Dward	Judicial Branch
Keetling Porle	Ludicial Brance
Kim Fowler	Judicial Branch
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FY 2003 and FY 2004

HOUSE SUBCOMMITTEE REPORTS

Board of Indigents' Defense Services

Bill Light
Representative Bill Light, Chair
Representative Rob Boyer
- Lineala
Representative Bill Feuerborn
Roy Marik
Representative Ray Merrick
Mylon Upun
Representative Melvin Minor
Bonnie Stark
Representative Bonnie Sharp
La Ifon W
Representative Lee Tafanelli

HOUSE APPROPRIATIONS

DATE 2-31-03 ATTACHMENT /

Agency: Board of Indigents' Defense Services Bill No. ---- Bill Sec. ----

Analyst: Hollon Analysis Pg. No. Budget Page No. 233

Expenditure Summary	 Agency Req. FY 04		Gov. Rec. FY 04		House Budget Committee Adjustments
All Funds:					
State Operations	\$ 16,303,770	\$	14,631,312	\$	0
Aid to Local Units	0		0		0
Other Assistance	0	·	0		0
TOTAL	\$ 16,303,770	\$	14,631,312	\$	0
State General Fund: State Operations Aid to Local Units Other Assistance TOTAL	\$ 15,890,770 0 0 15,890,770	\$	14,218,312 0 0 14,218,312	\$	0 0 0
FTE Positions Non-FTE Unclass. Perm. Positions TOTAL	 165.0 1.0 165.0		165.0 1.0 165.0		0.0 0.0 0.0

Agency Request/Governor's Recommendation

The agency request for FY 2004 operating expenditures of \$16,303,770 is a decrease of \$421,338 (2.5 percent) from the FY 2003 estimate. The requested funding from the State General Fund is \$15,890,770 which is a decrease of \$421,338 (2.5 percent) from the FY 2003 estimate. The agency requested \$1,356,782 SGF in enhancements.

The Governor's recommendation for FY 2004 operating expenditures of \$14,631,312 is a decrease of \$1,372,724 (8.6 percent) from the FY 2003 recommendation. The recommended funding from the State General Fund is \$14,218,312 which is a decrease of \$1,358,739 (8.7 percent) from the FY 2003 recommendation. The Governor recommends a 2.2 percent reduction package for this agency totaling \$315,676 SGF.

Under the Governor's FY 2004 **statutory budget recommendation**, the Governor's recommendation for this agency's budget would have to be reduced by an additional \$2,993,211.

House Budget Committee Recommendations

The House Budget Committee concurs with the Governor's recommendation with the following notations:

The House Budget Committee expresses concern over the funding level for this
agency and recommends a review of the budget at Omnibus. It was brought to
the attention of the Budget Committee that four death penalty cases which had

not been factored into the agency's budget submission would be proceeding to trial in FY 2004 and could cost an estimated \$1,600,000. The Budget Committee notes that this agency has had to stop payment of attorney and expert witness fees in the past and believes that the potential of class action lawsuits against the state and the increased risk to public safety caused by dismissal of cases merit the additional review.

- 2. The House Budget Committee notes Senate Bill 45 which would establish a \$100 application fee for indigent defendants to be assessed prior to trial. The bill also eliminates a \$35 post-trial administrative fee currently in statute, but rarely applied. The Budget Committee strongly supports this measure as a means to generate additional funding for the agency and encourages the judiciary to apply the \$35 administrative fee in all cases where possible.
- 3. The House Budget Committee acknowledges several pieces of introduced legislation which would add to the number of or severity of felonies in statute. Such increases have the potential to expand the caseload of this agency and, as a result, its budgetary requirements. The Budget Committee notes that legislators need to be aware of the overall impact of such legislation before making any decision on these measures.

Agency: Board of Indigents' Defense Services Bill No. HB 2026 Bill Sec. 12

Analyst: Hollon Analysis Pg. No. Budget Page No. 233

Expenditure Summary	Agency Est. FY 03	Gov. Rec. FY 03		 House Budget Committee Adjustments
All Funds:				
State Operations	\$ 16,725,108	\$	16,004,036	\$ 0
Aid to Local Units	0		0	0
Other Assistance	0		0	 0
TOTAL	\$ 16,725,108	\$	16,004,036	\$ 0
State General Fund: State Operations Aid to Local Units Other Assistance TOTAL	\$ 16,298,123 0 0 16,298,123	\$	15,577,051 0 0 15,577,051	\$ 0 0 0 0
FTE Positions Non-FTE Uncl. Perm. Positions TOTAL	165.0 1.0 165.0		165.0 1.0 165.0	 0.0 0.0 0.0

Agency Estimate/Governor's Recommendation

The agency's estimate for FY 2003 operating expenditures of \$16,725,108 is an increase of \$2,376,057 (16.6 percent) from the approved budget. The estimated funding from the State General Fund is \$16,298,123 which is an increase of \$2,271,072 (16.2 percent) from the approved budget. The agency requests the following supplemental appropriations:

- \$297,066 reinstatement of the Governor's August, 2002, State General Fund allotment of executive branch agencies.
- \$1,244,000 Assigned Counsel Program.
- \$550,000 Death Penalty Defense Unit.
- \$180,000 Legal Services for Prisoners.

The Governor's recommendation for FY 2003 operating expenditures of \$16,004,036 is an increase of \$1,654,985 (11.5 percent) from the approved budget. The recommendation includes funding from the State General Fund of \$15,577,051 which is an increase of \$1,550,000 (10.8 percent) from the approved budget. The recommendation includes supplemental appropriations of:

- \$1,000,000 Assigned Counsel (includes funding to delay allotment until June 30, 2003).
- \$550,000 Death Penalty Defense Unit.

House Budget Committee Recommendations

The House Budget Committee concurs with the Governor's recommendation with the following notations:

1. The House Budget Committee requests a report from the agency at Omnibus on the available cash balances for the Death Penalty Defense Unit and the Assigned Counsel Program. The agency's budget has been strained during FY 2003 due to several high cost death penalty cases. Two of these cases cost the agency in excess of \$2,225,000 which is greater than the entire FY 2003 budget of the Death Penalty Defense Unit. As a result, the agency stopped paying attorney and expert witness fees in December, 2002. The Governor's recommendation did include a supplemental appropriation which has been passed by the Legislature, but the Budget Committee feels that close monitoring of the situation is advisable.

FY 2003 and FY 2004 Tax, Judicial, Transportation, & Retirement Budget Committee

Judicial Council

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Representative Bill McCreary, Chair
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Representative Larry Campbell
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Representative Tom Klein
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Representative Mike O'Neal
For Jawyer
Representative Tom Sawyer

HOUSE APPROPRIATIONS

DATE 2-21-03ATTACHMENT 2

Agency: Judicial Council

Bill No.

Bill Sec.

Analyst: Deckard

Analysis Pg. No. 1269

Budget Page No. 251

Expenditure Summary		Agency Governor's Est. Recommendation FY 03 FY 03			House Budget Committee Adjustments		
State General Fund	\$	193,708	\$	186,123	\$		0
All Other Funds	79	123,076		123,076	V <u>400em</u>		0
TOTAL	\$	316,784	\$	309,199	\$		0
FTE Positions		4.0		4.0		0.0	
Non FTE Uncl. Perm. Pos.		0.0		0.0		0.0	
TOTAL		4.0		4.0		0.0	_

Agency Est./Governor's Recommendation

The agency estimates FY 2003 operating expenditures at \$316,784, which includes \$193,708 from the State General Fund. The estimate includes: \$261,292 for salaries and wages; \$52,390 for contractual services; and \$3,102 for commodities.

The Governor recommends \$309,199 for FY 2003 operating expenditures, including \$186,123 from the State General Funds. The Governor's recommendation reflects the August 2002 allotment which reduced State General Fund expenditures for this agency by \$3,953, and the November 2002 allotment which reduced State General Fund expenditures by an additional \$7,585.

House Budget Committee Recommendation

The Budget Committee concurs with the Governor's recommendation with the following comment:

1. Continue the proviso that allows funds from the Publications Fee Fund to be utilized for items not directly related to cost of publications. Examples of these items include: rent, salaries and wages, and office supplies.

Agency: Judicial Council Bill No. Bill Sec.

Analyst: Deckard Analysis Pg. No. 1269 Budget Page No. 251

Expenditure Summary	Agency Req. FY 04	Governor's commendation FY 04	_	House Budget Committee Adjustments
State General Fund	\$ 208,750 122,941	\$ 0 309,106	\$	60,000 (60,000)
TOTAL	\$ 331,691	\$ 309,106	\$	0
FTE Positions	4.0	4.0		0.0
Non FTE Uncl. Perm. Pos.	 0.0	 0.0	_	0.0
TOTAL	 4.0	 4.0	_	0.0

Agency Req./Governor's Recommendation

The agency requests FY 2004 operating expenditures of \$331,691, which includes \$208,750 from the State General Fund. The request includes: \$272,061 for salaries and wages; \$56,345 for contractual services; and \$3,285 for commodities. The agency's request includes an enhancement package for eight additional Judicial Council meetings at the cost of \$12,787.

The Governor recommends \$309,166 for FY 2004 operating expenditures. This includes the recommendation that the agency become totally fee funded. The Governor does not recommend the requested enhancement package in FY 2004.

House Budget Committee Recommendation

The House Budget Committee concurs with the Governor's recommendation with the following exceptions and notations:

- Add \$60,000 from the State General Fund. The Budget Committee finds it unrealistic for the agency to entirely supplant State General Fund financing with sales of its publications as reflected in the Governor's recommendation. The recommended SGF funding, in addition to \$249,106 from the agency fee fund, will maintain the total expenditure amount recommended by the Governor.
- 2. The Budget Committee wishes to review the agency's request for additional funding at Omnibus. In order to more accurately understand the State General Fund needs of this agency, the Budget Committee requests a five-year financing plan from the agency that reviews the agency's projected revenue from the sale of publications.

3. Continue the proviso that allows funds from the Publications Fee Fund to be utilized for items not directly related to cost of publications. Such items include: rent, salaries and wages, and office supplies.

Agency: Judicial Branch

Bill No.

Bill Sec.

Analyst: Rampey

Analysis Pg. No.

Budget Page No. 253

Expenditure Summary	Agency Est. FY 03	F	Governor's Recommendation FY 03	Budget Commi Adjustments	
All Funds:					
State Operations	\$ 94,877,041	\$	94,762,641	\$	0
Aid to Local Units	535,719		535,719		0
Other Assistance	 1,068,002	_	1,068,002		0
Subtotal-Operating	\$ 96,480,762	\$	96,366,363	\$	0
Capital Improvements	 0		114,400		0
TOTAL	\$ 96,480,762	\$	96,480,762	\$	0
State General Fund:					
State Operations	\$ 80,965,866	\$	80,851,466	\$	0
Aid to Local Units	0		0		0
Other Assistance	0		0		0
Subtotal-Operating	\$ 80,965,866	\$	80,851,466	\$	0
Capital Improvements	0		114,400		0
TOTAL	\$ 80,965,866	\$	80,965,866	\$	0
FTE Positions	1,816.3		1,816.3	0.0	
Non FTE Uncl. Perm. Pos.	0.0		0.0	0.0	
TOTAL	 1,816.3	_	1,816.3	0.0	
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Agency Est./Governor's Recommendation

The Judicial Branch estimates expenditures of \$96,480,762 in the current year, of which \$80,965,866 is from the State General Fund. The State General Fund amount is \$24,396 more than what was approved by the 2002 Legislature as the result of \$24,396 in reappropriations comprised of equal amounts of Kansas Savings Incentives Program savings and savings from a prior year. Expenditures from the emergency surcharge on docket fees imposed by the Chief Justice as a temporary and emergency measure are estimated to be \$3,645,785. The surcharge is effective from April 1, 2002 through June 30, 2003. Funding is included in the budget to add an eleventh judge to the Court of Appeals.

The Governor concurs with the Judicial Branch's estimates for the current year. The Judicial Branch was not subject to the August and November allotments.

HOUSE APPROPRIATIONS

Budget Committee Recommendations

The Budget Committee concurs with the recommendations of the Governor.

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Representative Bill McCreary, Subcommittee Chair
Representative Larry Campbell
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Representative Tom Klein
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Representative Mike O'Neal
Representative Tom Sawyer

Agency: Judicial Branch

Bill No.

Bill Sec.

Analyst: Rampey

Analysis Pg. No.

Budget Page No. 253

Expenditure Summary		Agency Est. FY 03	F	Governor's Recommendation FY 03	Budget Committee Adjustments
All Funds:					
State Operations	\$	94,877,041	\$	94,762,641	\$ 0
Aid to Local Units		535,719		535,719	0
Other Assistance		1,068,002		1,068,002	0
Subtotal-Operating	\$	96,480,762	\$	96,366,363	\$ 0
Capital Improvements		0		114,400	0
TOTAL	\$	96,480,762	\$	96,480,762	\$ 0
State General Fund:					_
State Operations	\$	80,965,866	\$	80,851,466	
Aid to Local Units		0		0	0
Other Assistance		0	_	0	0
Subtotal–Operating	\$	80,965,866	\$	80,851,466	\$ 0
Capital Improvements	-	0	_	114,400	0
TOTAL	\$	80,965,866	\$	80,965,866	\$ 0
FTE Positions		1,816.3		1,816.3	0.0
Non FTE Uncl. Perm. Pos.	-	0.0	_	0.0	0.0
TOTAL		1,816.3	_	1,816.3	0.0

Agency Est./Governor's Recommendation

The Judicial Branch estimates expenditures of \$96,480,762 in the current year, of which \$80,965,866 is from the State General Fund. The State General Fund amount is \$24,396 more than what was approved by the 2002 Legislature as the result of \$24,396 in reappropriations comprised of equal amounts of Kansas Savings Incentives Program savings and savings from a prior year. Expenditures from the emergency surcharge on docket fees imposed by the Chief Justice as a temporary and emergency measure are estimated to be \$3,645,785. The surcharge is effective from April 1, 2002 through June 30, 2003. Funding is included in the budget to add an eleventh judge to the Court of Appeals.

The Governor concurs with the Judicial Branch's estimates for the current year. The Judicial Branch was not subject to the August and November allotments.

Agency: Judicial Branch Bill No. Bill Sec.

Analyst: Rampey Analysis Pg. No. Budget Page No. 253

Expenditure Summary	-	Agency Req. FY 04	Governor's Recommendation FY 04		Budget Committe Adjustments	
All Funds:						
State Operations	\$	100,007,937	\$	91,331,657	\$	3,377,097
Aid to Local Units		535,439		504,154		0
Other Assistance		1,120,066		990,606		0
Subtotal-Operating	\$	101,663,442	\$	92,826,417	\$	3,377,097
Capital Improvements		0		114,400		0
TOTAL	\$	101,663,442	\$	92,940,817	\$	3,377,097
State General Fund:						
State Operations	\$	90,294,787	\$	80,827,070	\$	3,377,097
Aid to Local Units		0		0		0
Other Assistance	_	0		0		0
Subtotal-Operating	\$	90,294,787	\$	80,827,070	\$	3,377,097
Capital Improvements	v <u>ee</u>	0	W-0	114,400		0
TOTAL	\$	90,294,787	\$	80,941,470	\$	3,377,097
FTE Positions		1,844.3		1,819.3		(3.0)
Non FTE Uncl. Perm. Pos.		0.0		0.0		0.0
TOTAL		1,844.3		1,819.3	_	(3.0)
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Agency Req./Governor's Recommendation

The Judicial Branch requests \$90,294,787 from the State General Fund for FY 2004, an increase over estimated expenditures in the current year of \$9,328,921. Part of the increase is attributable to replacing funding from the docket fee surcharge, which is not budgeted for FY 2004, but is budgeted at \$3,317,028 in FY 2003. Other components of the increase are the following:

\$381,849 for the statutory expansion of the Court of Appeals from 11 judges in FY 2003 to 12 judges in the last half of FY 2004. The total is comprised of \$106,380 for the salary for half a year for the judge, an Administrative Assistant, and a Research Attorney; \$19,990 for furniture and office equipment for the three new positions; \$4,322 for other operating expenditures; and \$251,149 to renovate part of the Judicial Center to create two judicial suites—one for the judge to be added in 2004 and one for the judge to be added in 2005.

- \$337,302 for one new district court judge and 2.0 FTE associated positions, plus two new district magistrate judges.
- \$749,898 for 20.0 FTE new nonjudicial positions.

It is the position of the Chief Justice that the Judicial Branch budget should be submitted directly to the Legislature, in the form in which it is submitted, without revisions or recommendations of the Governor.

The Governor acknowledges the request of the Judicial Branch to have its budget submitted directly to the Legislature and honors the request by submitting a "placeholder" budget. The Judicial Branch budget contained in the Governor's proposals for the State General Fund essentially is at the same level as FY 2003, not the budget submitted by the Judicial Branch. The Governor's budget contains \$92,940,817 for the Judicial Branch in FY 2004, of which the State General Fund amount is \$80,941,470--the same amount approved by the 2002 Legislature for FY 2003.

Under the Governor's FY 2004 **statutory budget recommendation**, the Judicial Branch's budget would have to be reduced by an additional \$17,039,641.

Budget Committee Recommendations

The Budget Committee concurs with the Governor with the following exceptions:

 Add \$3,377,097 from the State General Fund for mandated increases in fringe benefits that are the result of rate increases from FY 2003 to FY 2004 and for a 1.5 percent cost-of-living adjustment for judicial and nonjudicial personnel. The fringe benefit increases were not included in the placeholder budget submitted by the Governor and consist of the following:

\$1,001,744–KPERS rate increase for judges' retirement \$263,927–KPERS rate increase for nonjudicial employees \$833,815–Group health insurance rate increase \$24,784–Unemployment Compensation Insurance rate increase \$58,165–Worker's Compensation Insurance rate increase

The addition of \$1,194,662 for a cost-of-living adjustment is intended to make the Judicial Branch consistent with the Governor's recommendation for Executive Branch Employees.

- Recommend the introduction of legislation to amend K.S.A. 2002 Supp. 20-3002 to postpone the continued expansion of the Court of Appeals by one year, the effect being that the twelfth judge would be added January 1, 2005, the thirteenth on January 1, 2006, and the fourteenth on January 1, 2007. The recommendation is concurred with by the Judicial Branch, in recognition of the state's severe revenue shortfall.
- The Budget Committee acknowledges that, under its recommendations, the Judicial Branch still will face a shortfall in FY 2004 as the result of the emergency docket fee surcharge expiring on June 30, 2003. The shortfall is estimated to be

- approximately \$3.3 million and likely will require the Judicial Branch to made additional cuts in its budget or consider extending the surcharge.
- 4. The Budget Committee calls attention to 2003 H.B. 2307 which, among other things, would give the Kansas Supreme Court the authority to reassign a district magistrate position to another judicial district to meet workload demands. The Budget Committee notes that passage of this bill would provide some relief in the future to help the district courts deal with increasing workloads in some judicial districts. (The Judicial Branch included in its FY 2004 budget a request for one new district judge and two new district magistrate judges. Because of revenue constraints, these positions were not approved.)

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Representative Bill McCreary, Subcommittee Chair
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Representative Larry Campbell
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Representative Tom Klein
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Representative Mike O'Neal

Representative Tom Sawyer

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