MINUTES OF THE HOUSE EDUCATION COMMITTEE K-12.

The meeting was called to order by Chairperson Kathe Decker at 9:00 a.m. on February 25, 2003 in Room 313-S of the Capitol.

All members were present except:

Representative Williams - absent

Committee staff present:

Kathie Sparks, Legislative Research Department Jill Wolters, Office of the Revisor of Statutes

Ann Deitcher, Committee Secretary

Conferees appearing before the committee: Representative Dean Newton

Dale Dennis, Deputy Commissioner State Board of Ed

Mark Tallman, KASB

HB 2346 - Relating to classroom enhancements.

The Chair recognized Representative Newton who spoke to the committee in support of HB 2346. (Attachment 1).

Dale Dennis was called upon to explain use of the capital outlay fund.

Representative Hutchins appeared as a proponent of **HB 2346**. (Attachment 2).

Mark Tallman offered comments relative to HB 2346. (Attachment 3).

The hearing was closed on **HB 2346**.

HB 2256 - Studying feasibility of regional education districts.

The Chair called on Representative Mason who offered a proposed amendment to **HB 2256**. (Attachment 4).

Representative Mason suggested that a special joint sub-committee be formed to look into the issue of school consolidation. The committee could meet during the summer and fall of 2003.

It was moved by Representative Mason and seconded by Representative Craft that the Education Committee authorize the chair to draft a letter to the LCC requesting the formation of this sub-committee. The motion passed on a voice vote. Representative Phelps asked that his nay vote be recorded..

HB 2231 - Relating to child care facilities.

Representative Peterson moved for the favorable passage by the committee of HB 2231. Representative Reardon seconded the motion.

Representative Flaharty asked for the deletion on page 1, lines 21, 22, 36, 37 and 38 in **HB 2231**. The motion to amend was seconded by Representative Storm and passed on a voice vote.

A motion was made by Representative DeCastro and seconded by Representative Lightner that HB 2231 be tabled at this time. The motion failed on a show of hands.

The committee voted to move HB 2231 favorably as amended out of committee. The motion passed on a show of hands.

CONTINUATION SHEET

MINUTES OF THE HOUSE EDUCATION COMMITTEE K-12 at on February 25, 2003 in Room 313-S of the Capitol.

HB 2339 - Relating to attendance.

Representative Storm offered an amendment to change the age on page 1, line 16 from seven to six as well as all other areas where the age is seven. The motion to amend **HB 2339** was seconded by Representative Yonally and passed on a voice vote.

It was moved by Representative Storm and seconded by Representative Crow that **HB 2339** be passed favorably out of committee as amended. The motion passed on a voice vote.

HB 2363 - Relating to the age of eligibility for school attendance.

A copy of Representative Eric Carter's proposed revisions to HB 2363 was distributed. (Attachment 5).

HB 2363 failed consideration by the committee by lack of a motion.

<u>HB 2194 - Disallowing the counting of certain pupils for purposes of computations under the school district finance and quality performance act.</u>

A motion was made by Representative Mason and seconded by Representative Reardon to move **HB 2194** favorably out of committee.

An amendment to **HB 2194** was offered by Representative Horst. (Attachment 6).

Representative Horst moved for this amendment to **HB 2194**. The motion to amend was seconded by Representative Mason and passed on a voice vote.

Representative Peterson made the motion to table **HB 2194.** Representative Crow seconded the motion. The motion failed.

Representative Ostmeyer offered an amendment to **HB 2194.** (Attachment 7).

It was moved by Representative Ostmeyer and seconded by Representative Powell to amend HB 2194.

The meeting was recessed at 11:20 for the committee members could attend the meeting of the House.

The House Education Committee reconvened at the rail at 12:15 p.m.

The Chair appointed a sub-committee to study the issue of school consolidation. The members named were: Representatives, Crow, Horst, Mason, Ostmeyer and Reardon.

The meeting was adjourned at 12:20 p.m. The next meeting is scheduled for Thursday, March 6, 2003.

JEAN NEWTON

REPRESENTATIVE. 21ST DISTRICT
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PRAIRIE VILLAGE, KS 66208
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ROOM 115-S. STATEHOUSE TOPEKA, KANSAS 66612-1504 (785) 296-7682 newton@house.state.ks.us



COMMITTEE ASSIGNMENTS

MEMBER: APPROPRIATIONS

EDUCATION AND LEGISLATIVE
BUDGET

BUDGET

TOPEKA

HOUSE OF REPRESENTATIVES

February 25, 2003

The Honorable Kathe Decker Chair, House Education Committee

Representative Decker and Members of the House Education Committee:

Thank you for the opportunity to appear before you as a proponent of legislation changing a portion of the state law regarding school budgets. The legislation you have in front of you is a result of a Legislative Post Audit report that was completed in March 2002.

Specifically, state law requires school districts to spend <u>all</u> the revenues in certain funds in a given fiscal year or it appears to be lost. It makes no sense to me that we constantly encourage and look for efficiencies in education and yet the school district is required to spend all the savings they find.

The legislation in front of you is an attempt to address this situation. Specifically, it states that if a school district has money left over at the end of a school year, it can go into a fund to purchase classroom supplies related to teaching. There have been numerous reports over the years of teachers spending their own money on classroom supplies and this legislation will help prevent teachers from having to do this. Most importantly, school districts will not have to spend all of their money by the end of the year.

I thank you for the opportunity to testify and urge you to pass this legislation.

House Education Committee

Attachment #

BECKY HUTCHINS

REPRESENTATIVE, FIFTIETH DISTRICT JACKSON AND SHAWNEE COUNTIES 700 WYOMING HOLTON, KANSAS 66436 (785) 364-2612

ROOM 502-S STATE CAPITOL TOPEKA, KANSAS 66612-1504 (785) 296-7698



TOPEKA

HOUSE OF REPRESENTATIVES

Testimony on HB 2346 Classroom Enhancement Fund February 25, 2003

Madam Chair and members of the House Education Committee:

Thank you for the opportunity to speak before you today in support of HB 2346.

HB 2346 establishes a Classroom Enhancement Fund. This bill would allow a school board to transfer money from its General Fund to a Classroom Enhancement Fund at the end of the school year, to be expended in future years for supplies related to teaching in the classroom. This would help address the "use it or lose it" mentality of years past.

There is no cap on the fund as the bill is currently written, but this could be discussed at the committee's discretion.

I contacted a teacher from my hometown, whom I have known for the past eighteen years. She is currently teaching fourth grade at Central Elementary School in Holton, and has been a teacher for the past nineteen years. I asked her to estimate her out-of-pocket expenditures for the previous year. She told me that last year she spent approximately \$300.00 of her own money for what she considered classroom supplies. She listed such items as Kleenex, bulletin board supplies, resource books, stickers, and items in her classroom "store" for students who earn credits toward those items.

This bill would allow school boards another avenue to carry over funds into future years for the designated purpose of enhancing classroom supplies.

Thank you, and I ask for your favorable support of HB 2346.

Becky Hutchins

50th District Representative

Beeky Hutchins

House Education Committee

COMMITTEE ASSIGNMENTS

FEDERAL AND STATE AFFAIRS
JOINT COMMITTEE ON STATE

TRIBAL RELATIONS

CHAIR: TOURISM AND PARKS

MEMBER: FOUCATION

Date: 2/25/63Attachment # 2



1420 SW Arrowhead Road • Topeka, Kansas 66604-4024 785-273-3600

Testimony on HB 2346 – Classroom Enhancement Fund Before the House Committee on Education

By
Mark Tallman, Assistant Executive Director/Advocacy

February 24, 2003

Chairman Decker, Members of the Committee:

Thank you for the opportunity to offer comments on HB 2346. This bill establishes a Classroom Enhancement Fund in every school district, and allows school boards to transfer money from the General Fund to the Classroom Enhancement Fund at the end of the school year and carry to those funds into future years. Amounts in the Classroom Enhancement Fund could be used for any supplies related to teaching in the classroom.

KASB does not have a specific policy position on this bill. We do support giving school boards more authority to carry over funds into future years in the School District Contingency Fund. Last session, the legislature removed limitations on the use of dollars in the contingency fund.

HB 2346 would, in effect, create another type of contingency fund. School boards may now use balances in the contingency fund for the same purposes as this bill. However, this bill would place no limit on the amount that could be placed in the classroom enhancement fund. The contingency fund is limited to four percent of the school district's general fund. KASB supports giving school boards more flexibility in local budgeting practices, including the ability to manage funds over multiple years.

We would also note that there has been legislative concern expressed about the number and complexity of school district funds, as well as use of school district cash balances. This bill should be considered in light of those concerns.

Thank you for your consideration.

House Education Committee
Date: 2-25-03
Attachment # 3

Proposed amendment to HB 2256 By Rep. Mason 2-21-03

- 1. The request is for a special committee on school consolidation. (This would replace the state board of education study in HB 2256.)
 - a. Requested by the Chairs of the standing committees on education to the LCC, or
 - b. A statutory committee.
- 2. 18 members; 12 House of Representatives, 8 Republicans, 4 Democrats; 6 Senators, 4 Republicans, 2 Democrats.
- 3. Report to the Legislature by January 15, 2004.
- 4. Charge to:
 - a. Review past studies, as well as introduced bills.
 - b. Look at the geography of the state.
 - c. Effects/consequences on small and large schools.
 - d. Consider the 13 factors in HB 2256, subsection (b).
- 5. Staff assistance from Revisors, Research and Department of Education.

House Education Committee
Date: 2/25/03
Attachment #

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Revisions Proposed by Eric Carter, Tuesday, February 25, 2003

(d) Any child who was a resident in another state and who, while residing in such other state, had entered and was in attendance in kindergarten in such state shall be eligible to attend kindergarten in this state, regardless of age.

(e) The above subsections shall not be construed as limiting the right of any child who has not yet attained the age of five years on or before August 31 of the school year from attending kindergarten in the school district or any accredited private, denominational or parochial school with such school's consent, nor shall the above subsections be construed as limiting the right of any child who has not yet attained the age of six years on or before August 31 of the school year from attending elementary grades in the school district or any accredited private, denominational or

13 parochial school with such school's consent.

14 Sec. 2. K.S.A. 72-1107 is hereby repealed.

15 Sec. 3. This act shall take effect and be in force from and after its

16 publication in the statute book.

House Education Committee Date: 2/25/03
Attachment # 15

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By Representative Mason

HOUSE BILL No. 2194

2-5

AN ACT concerning school districts; disallowing the counting of certain pupils for purposes of computations under the school district finance and quality performance act; entering into reciprocal agreements; amending K.S.A. 72-1046a, 72-6407 and 72-6757 and repealing the existing sections; also repealing K.S.A. 72-6407a.

Be it enacted by the Legislature of the State of Kansas:

New Section. 1. The state board of education may enter into and implement reciprocal agreements with the boards or agencies having control and supervision over local education located in other states. Such agreements shall provide that residents of the state of Kansas may be admitted to education institutions located in other states, such institutions being under the control of the contracting parties, for the purpose of pursuing elementary or secondary education and that residents of such other states may be admitted to education institutions under the control of the state board to pursue elementary or secondary education of such other contracting party or parties. The state board of education may be such other acts as may be necessary to carry out provisions of agreements entered into pursuant to this section. The state board of education shall attempt to have these agreements in place by July 1, 2006.

- Sec. 2. K.S.A. 72-1046a is hereby amended to read as follows: 72-1046a. (a) The board of education of any school district is hereby authorized to permit pupils who are not residents of the school district to enroll in and attend the schools of the district. The board of education may permit such pupils to attend school without charge or, subject to the provisions of subsection (b), may charge such pupils for attendance at school to offset, totally or in part, the costs of providing for such attendance. Amounts received under this subsection by the board of education of a school district for enrollment and attendance of pupils at school in regular educational programs shall be deposited in the general fund of the school district.
- (b) Pupils who are not residents of a school district and are attending the schools of the school district in accordance with the provisions of an agreement entered into under authority of K.S.A. 72-8233, and amendments thereto, shall not be charged for attendance at school. The costs

Proposed Amendment Rep. Horst February 23, 2003

House Education Committee

(b) Except as provided further, on and after July 1, 2006, pupils who do not meet any of the requirements of K.S.A. 72-1046, and amendments thereto, for school attendance in a school district located in this state shall not be counted for the purpose of computations under the school district finance and quality performance act unless such pupil is a part of a reciprocal agreement entered into pursuant to subsection (a). If such pupils were regularly enrolled in and attending the school district in the 2005-06 school year, such pupils shall continue to be counted as regularly enrolled in and attending the school district as long as such pupils continue to be regularly enrolled in and attending the school district. If such pupil fails to be regularly enrolled in and attending the school district, such pupil shall not be counted for the purpose of computations under the school district finance and quality performance act. If such a pupil has brothers or sisters who are not yet of the age to be regularly enrolled in and attending the school district, when such siblings are eligible and request to be regularly enrolled in and attending the school district, such siblings shall be counted for the purpose of computations under the school district finance and quality performance act. The state board of education shall have the final authority to determine who are such pupil's eligible siblings.

Session of 2003

HOUSE BILL No. 2194

By Representative Mason

2-5

AN ACT concerning school districts; disallowing the counting of certain pupils for purposes of computations under the school district finance and quality performance act; entering into reciprocal agreements, amending K.S.A. 72-1046a, 72-6407 and 72-6757 and repealing the existing sections; also repealing K.S.A. 72-6407a.

section

Be it enacted by the Legislature of the State of Kansas:

New Section. 1. The state board of education may enter into and implement reciprocal agreements with the boards or agencies having control and supervision over local education located in other states. Such agreements shall provide that residents of the state of Kansas may be admitted to education institutions located in other states, such institutions being under the control of the contracting parties, for the purpose of pursuing elementary or secondary education and that residents of such other states may be admitted to education institutions under the control of the state board to pursue elementary or secondary education of such other contracting party or parties. The state board of education may be such other acts as may be necessary to carry out provisions of agreements entered into pursuant to this section. The state board of education shall attempt to have these agreements in place by July 1, 2006.

Sec. 2. K.S.A. 72-1046a is hereby amended to read as follows: 72-1046a. (a) The board of education of any school district is hereby authorized to permit pupils who are not residents of the school district to enroll in and attend the schools of the district. The board of education may permit such pupils to attend school without charge or, subject to the provisions of subsection (b), may charge such pupils for attendance at school to offset, totally or in part, the costs of providing for such attendance. Amounts received under this subsection by the board of education of a school district for enrollment and attendance of pupils at school in regular educational programs shall be deposited in the general fund of the school district.

Pupils who are not residents of a school district and are attending schools of the school district in accordance with the provisions of an agreement entered into under authority of K.S.A. 72-8233, and amendments thereto, shall not be charged for attendance at school. The costs

Strike all on page 2

2/25/03 2/25/03 Mach#7-

Proposed amendment #1

2-17-03

sufficient by the board of education of the sending school district, should attend school in a receiving school district;

(2) the contract shall make provision for the payment of tuition by the sending school district to the receiving school district;

- (3) if a sending school district is located in this state and the receiving school district is located in another state, the amount of tuition provided to be paid for the attendance of a pupil or pupils at school in the receiving school district shall not exceed ½ of the amount of the budget per pupil of the sending school district under the school district finance and quality performance act for the current school year, and
- (4) the contract shall make provision for transportation of pupils to and from the school attended on every school day.
- (f) Amounts received pursuant to contracts made and entered into under authority of this section by a school district located in this state for enrollment and attendance of pupils at school in regular educational programs shall be deposited in the general fund of the school district.
- (g) The provisions of subsection (e)(3) do not apply to unified school district No. 104, Jewell county.
- (h) The provisions of this section do not apply to contracts made and entered into under authority of the special education for exceptional children act.
- (i) The provisions of this section are deemed to be alternative to the provisions of K.S.A. 72-8233, and amendments thereto, and no procedure or authorization under K.S.A. 72-8233, and amendments thereto, shall be limited by the provisions of this section.
- Sec. 4. K.S.A. 72-6407 is hereby amended to read as follows: 72-6407. (a) "Pupil" means any person who is regularly enrolled in a district and attending kindergarten or any of the grades one through 12 maintained by the district or who is regularly enrolled in a district and attending kindergarten or any of the grades one through 12 in another district in accordance with an agreement entered into under authority of K.S.A. 72-8233, and amendments thereto, or who is regularly enrolled in a district and attending special education services provided for preschool-aged exceptional children by the district. Except as otherwise provided in this subsection, a pupil in attendance full time shall be counted as one pupil. A pupil in attendance part time shall be counted as that proportion of one pupil (to the nearest ½10) that the pupil's attendance bears to full"me attendance. A pupil attending kindergarten shall be counted as ½2

oil. A pupil enrolled in and attending an institution of postsecondary aucation which is authorized under the laws of this state to award academic degrees shall be counted as one pupil if the pupil's postsecondary education enrollment and attendance together with the pupil's attendrenumber Sec. 4 as Section 1

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ance in either of the grades 11 or 12 is at least 56 time, otherwise the pupil shall be counted as that proportion of one pupil (to the nearest $\frac{1}{10}$) that the total time of the pupil's postsecondary education attendance and attendance in grade 11 or 12, as applicable, bears to full-time attendance. A pupil enrolled in and attending an area vocational school, area vocational-technical school or approved vocational education program shall be counted as one pupil if the pupil's vocational education enrollment and attendance together with the pupil's attendance in any of grades nine through 12 is at least 5% time, otherwise the pupil shall be counted as that proportion of one pupil (to the nearest 1/10) that the total time of the pupil's vocational education attendance and attendance in any of grades nine through 12 bears to full-time attendance. A pupil enrolled in a district and attending special education and related services, except special education and related services for preschool-aged exceptional children, provided for by the district shall be counted as one pupil. A pupil enrolled in a district and attending special education and related services for preschool-aged exceptional children provided for by the district shall be counted as ½ pupil. A preschool-aged at-risk pupil enrolled in a district and receiving services under an approved at-risk pupil assistance plan maintained by the district shall be counted as ½ pupil. A pupil in the custody of the secretary of social and rehabilitation services and enrolled in unified school district No. 259, Sedgwick county, Kansas, but housed, maintained, and receiving educational services at the Judge James V. Riddel Boys Ranch, shall be counted as two pupils. A pupil residing at the Flint Hills job corps center shall not be counted. A pupil confined in and receiving educational services provided for by a district at a juvenile detention facility shall not be counted. A pupil enrolled in a district but housed, maintained, and receiving educational services at a state institution shall not be counted. On and after July 1, 2006, a pupil enrolled in a district, but not meeting any of the requirements of K.S.A. 72-1046, and amendments thereto, for school attendance in any district located in this state shall not be counted unless such pupil is a part of a reciprocal agreement entered into pursuant to section I, and amendments theret ?

(b) "Preschool-aged exceptional children" means exceptional children, except gifted children, who have attained the age of three years but are under the age of eligibility for attendance at kindergarten.

(c) "At-risk pupils" means pupils who are eligible for free meals under the national school lunch act and who are enrolled in a district which maintains an approved at-risk pupil assistance plan.

(d) "Preschool-aged at-risk pupil" means an at-risk pupil who has attained the age of four years, is under the age of eligibility for attendance at kindergarten, and has been selected by the state board in accordance with guidelines consonant with guidelines governing the selection of pu-

Pupils

be counted at an amount equal to the lessor of the actual number of such pupils enrolled in the current school year or the number of such pupils enrolled in such district in the 2002-03 school year

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pils for participation in head start programs. The state board shall select not more than 3,756 preschool-aged at-risk pupils to be counted in the 2001-02 school year and not more than 5,500 preschool-aged at-risk pupils to be counted in any school year thereafter.

- (e) "Enrollment" means: (1) For districts scheduling the school days or school hours of the school term on a trimestral or quarterly basis, the number of pupils regularly enrolled in the district on September 20 plus the number of pupils regularly enrolled in the district on February 20 less the number of pupils regularly enrolled on February 20 who were counted in the enrollment of the district on September 20; and for districts not specified in this clause (1), the number of pupils regularly enrolled in the district on September 20; (2) if enrollment in a district in any school year has decreased from enrollment in the preceding school year, enrollment of the district in the current school year means whichever is the greater of (A) enrollment in the preceding school year minus enrollment in such school year of preschool-aged at-risk pupils, if any such pupils were enrolled, plus enrollment in the current school year of preschool-aged at-risk pupils, if any such pupils are enrolled, or (B) the sum of enrollment in the current school year of preschool-aged at-risk pupils, if any such pupils are enrolled and the average (mean) of the sum of (i) enrollment of the district in the current school year minus enrollment in such school year of preschool-aged at-risk pupils, if any such pupils are enrolled and (ii) enrollment in the preceding school year minus enrollment in such school year of preschool-aged at-risk pupils, if any such pupils were enrolled and (iii) enrollment in the school year next preceding the preceding school year minus enrollment in such school year of preschool-aged at-risk pupils, if any such pupils were enrolled; or (3) the number of pupils as determined under K.S.A. 72-6447, and amendments thereto.
- (f) "Adjusted enrollment" means enrollment adjusted by adding atrisk pupil weighting, program weighting, low enrollment weighting, if any, correlation weighting, if any, school facilities weighting, if any, special education and related services weighting, and transportation weighting to enrollment.
- (g) "At-risk pupil weighting" means an addend component assigned to enrollment of districts on the basis of enrollment of at-risk pupils.
- (h) "Program weighting" means an addend component assigned to enrollment of districts on the basis of pupil attendance in educational grams which differ in cost from regular educational programs.
- "Low enrollment weighting" means an addend component asagned to enrollment of districts having under 1,725 enrollment on the basis of costs attributable to maintenance of educational programs by such districts in comparison with costs attributable to maintenance of educa-

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tional programs by districts having 1,725 or over enrollment.

(j) "School facilities weighting" means an addend component assigned to enrollment of districts on the basis of costs attributable to commencing operation of new school facilities. School facilities weighting may be assigned to enrollment of a district only if the district has adopted a local option budget and budgeted therein the total amount authorized for the school year. School facilities weighting may be assigned to enrollment of the district only in the school year in which operation of a new school facility is commenced and in the next succeeding school year.

(k) "Transportation weighting" means an addend component assigned to enrollment of districts on the basis of costs attributable to the

provision or furnishing of transportation.

(l) "Correlation weighting" means an addend component assigned to enrollment of districts having 1,725 or over enrollment on the basis of costs attributable to maintenance of educational programs by such districts as a correlate to low enrollment weighting assigned to enrollment of districts having under 1,725 enrollment.

(m) "Ancillary school facilities weighting" means an addend component assigned to enrollment of districts to which the provisions of K.S.A. 72-6441, and amendments thereto, apply on the basis of costs attributable to commencing operation of new school facilities. Ancillary school facilities weighting may be assigned to enrollment of a district only if the district has levied a tax under authority of K.S.A. 72-6441, and amendments thereto, and remitted the proceeds from such tax to the state treasurer. Ancillary school facilities weighting is in addition to assignment of school facilities weighting to enrollment of any district eligible for such weighting.

(n) "Juvenile detention facility" means any community juvenile cor-

rections center or facility,:

(1) Any secure public or private facility which is used for the lawful custody of accused or adjudicated juvenile offenders and which shall not be a jail;

(2) any level VI treatment facility licensed by the Kansas department of health and environment which is a psychiatric residential treatment facility for individuals under the age of 21 which conforms with the regulations of the centers for medicare/medicaid services and the joint commission on accreditation of health care organizations governing such facilities; and

(3) the Forbes Juvenile Attention Facility, the Sappa Valley Youth Ranch of Oberlin, Salvation Army/Koch Center Youth Services, the Clarence M. Kelley Youth Center, the Clarence M. Kelley Transitional Living Center, Trego County Secure Care Center, St. Francis Academy at Atchison, St. Francis Academy at Ellsworth, St. Francis Academy at Salina,

- St. Francis Center at Salina, King's Achievement Center, and Liberty Juvenile Services and Treatment.
- (o) "Special education and related services weighting" means an addend component assigned to enrollment of districts on the basis of costs attributable to provision of special education and related services for pupils determined to be exceptional children.
- Sec. 5. K.S.A. 72-1046a, 72-6407, 72-6407a and 72-6757 are hereby repealed.
- Sec. 6. This act shall take effect and be in force from and after its publication in the statute book.

Renumber remaining sections accordingly.

and