Date

## MINUTES OF THE HOUSE APPROPRIATIONS COMMITTEE

The meeting was called to order by Chairman Melvin Neufeld at 9:00 A.M. on February 13, 2006 in Room 514-S of the Capitol.

All members were present except:

Representative Bonnie Huy- excused Representative Shari Weber- excused Representative Kevin Yoder- excused Representative Barbara Ballard- excused Representative Tom Sawyer- excused Representative Jerry Williams- excused

## Committee staff present:

J. G. Scott, Legislative Research Department Becky Krahl, Legislative Research Department Reagan Cussimanio, Legislative Research Department Mike Corrigan, Revisor of Statutes Nikki Feuerborn, Administrative Assistant Shirley Jepson, Committee Secretary

Conferees appearing before the committee:

Don Jordan, Acting Commissioner, Juvenile Justice Authority (JJA)

Others attending:

See attached list.

Attachment 1

Budget Committee reports on Juvenile Justice Authority (JJA), Kansas Juvenile Correctional Complex, Larned Juvenile Correctional Facility, Atchison Juvenile Correctional Facility, Beloit Juvenile Correctional Facility

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendation for the Juvenile Justice Authority (JJA) for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 1). The motion was seconded by Representative Tafanelli. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendation for the Juvenile Justice Authority for FY 2007 and moved for the adoption of the Budget Committee recommendation for FY 2007 (Attachment 1). The motion was seconded by Representative Tafanelli.

With reference to a funding problem at the juvenile intake centers, Don Jordan, Acting Commissioner of JJA, indicated that a subcommittee has been appointed to address the funding issue, determine how the funds should be allocated and report back to JJA indicating if the formula needs to be changed.

Representative Landwehr moved to amend the Budget Committee report on the Juvenile Justice Authority for FY 2007 by adding language requesting the Budget Committee to review the status of Level 5 and Level 6 funding prior to Omnibus. The motion was seconded by Representative Pottorff. Motion carried.

Representative Light moved to amend the Budget Committee report on the Juvenile Justice Authority for FY 2007 by adding language requesting the Budget Committee to review the possibility of expanding mental health services at the Larned Juvenile Correctional Facility to accommodate youth who may be displaced. The motion was seconded by Representative Sharp. Motion carried.

Responding to a question from the Committee, the Public Safety Budget Committee stated that the

### CONTINUATION SHEET

MINUTES OF THE House Appropriations Committee at 9:00 A.M. on February 13, 2006 in Room 514-S of the Capitol.

estimated cost of the Multisystemic Therapy Pilot Project (MST) project in Item No. 4 is \$580,000.

Representative Light moved to adopt the Budget Committee report on the Juvenile Justice Authority for FY 2007 as amended. The motion was seconded by Representative Sharp. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendation for the Kansas Juvenile Correctional Complex for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 1). The motion was seconded by Representative Sharp. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendation for the Kansas Juvenile Correctional Complex for FY 2007 and moved for the adoption of the Budget Committee recommendation for FY 2007 (Attachment 1). The motion was seconded by Representative Pilcher-Cook. Motion carried.

With reference to Item No. 4 of the Budget, Don Jordan, Acting Commissioner of the Juvenile Justice, stated that JJA is reviewing the possible use of virtual schooling and other options to improve the educational process for residents of the juvenile correctional facilities at the most economical cost.

 The Committee requested that a chart be developed to show the various components of funding used to fund the educational aspect of the juvenile correctional facilities.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendation for the Larned Juvenile Correctional Facility for FY 2006 and moved for the adoption of the Budget Committee recommendation for FY 2006 (Attachment 1). The motion was seconded by Representative Sharp. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendation for the Larned Juvenile Correctional Facility for FY 2007 and moved for the adoption of the Budget Committee recommendation for FY 2007 (Attachment 1). The motion was seconded by Representative Pilcher-Cook. Motion carried.

Representative Light, Chair of the Public Safety Budget Committee, presented the Budget Committee report on the Governor's budget recommendation for the Atchison Juvenile Correctional Facility and the Beloit Juvenile Correctional Facility for FY 2006 and FY 2007 and moved for the adoption of the Budget Committee recommendation for FY 2006 and FY 2007 (Attachment 1). The motion was seconded by Representative Pilcher-Cook. Motion carried.

The meeting was adjourned at 9:50 a.m. The next Committee meeting is scheduled for 9:00 a.m. on February 14, 2006.

Melvin Neufeld, Chairman

# HOUSE APPROPRIATIONS COMMITTEE

February 13, 2006 9:00 a.m.

| NAME      | REPRESENTING    |
|-----------|-----------------|
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### HOUSE APPROPRIATIONS BUDGET COMMITTEE

## **Public Safety**

| Representative Bill Light, Chair |
|----------------------------------|
| Representative Mitch Holmes      |
|                                  |
| Representative Joshua Svaty      |
| Representative Mary Pilcher-Cook |
| R. Sha                           |
| _ Donne Neer                     |
| Representative Bonnie Sharp      |
| Representative/Lee Tafanelli     |
| Representative Melvin Neufeld    |

HOUSE APPROPRIATIONS

DATE 2-/3-2006

ATTACHMENT /

Agency: Juvenile Justice Authority Bill No. -- Bill Sec.--

Analyst: Cussimanio Analysis Pg. No. Vol. I - 173 Budget Page No. 231

|          | Agency<br>Estimate<br>FY 06 | R  | Governor's<br>Recommendation<br>FY 06   | Bı   | House<br>udget Committee<br>Adjustments   |
|----------|-----------------------------|--|---|--|---|
|          |                             |  |   |  |   |
| \$       | 31,823,717                  | \$   | 30,517,432  | \$   | 0   |
|          | 35,533,521                  |  | 35,109,737  |  | 0   |
| \$       | 67,357,238                  | \$   | 65,627,169  | \$   | 0   |
| \$<br>\$ |                             |  |   |  | 0<br>0<br>0   |
|          | 42 0                        |  | 42.0  |  | 0.0   |
|          |                             |  | 15.5  |  | 0.0   |
|          | 57.5                        |  | 57.5  |  | 0.0   |
|          | \$                          | \$ 31,823,717<br>35,533,521<br>\$ 67,357,238<br>\$ 0<br>2,187,300<br>\$ 2,187,300<br>\$ 69,544,538<br>42.0<br>15.5 | \$ 31,823,717 \$ 35,533,521 \$ 67,357,238 \$ \$ \$ 2,187,300 \$ \$ 2,187,300 \$ \$ \$ 69,544,538 \$ \$ 42.0 \$ 15.5 | Estimate FY 06       Recommendation FY 06         \$ 31,823,717 \$ 30,517,432 \$ 35,533,521 \$ 35,109,737         \$ 67,357,238 \$ 65,627,169         \$ 2,187,300 \$ 2,187,300         \$ 2,187,300 \$ 2,187,300         \$ 69,544,538 \$ 67,814,469         42.0 42.0 15.5 | Estimate FY 06       Recommendation FY 06       But Principle (Section 1) and principle (Section 1) |

## **Agency Estimate**

The agency estimates operating expenditures of \$67,357,238, an increase of \$14,055,257 or 26.4 percent above the amount approved by the 2005 Legislature. Included in the estimate is a supplemental request totaling \$2,028,157 from the State General Fund. In addition, the agency requests the authority to spend Title XIX funds totaling \$12,020,332 moved from the Division of Health Policy and Finance (DHPF) to JJA.

#### Governor's Recommendation

The Governor recommends operating expenditures of \$65,627,169, an increase of \$12,325,188 or 23.1 percent above the amount approved by the 2005 Legislature. The recommendation includes the authority to spend Title XIX funds totaling \$11,948,314 in the JJA budget, a Level V rate increase of \$1,752,000, including \$690,989 from the State General Fund, and a transfer to Larned Juvenile Correctional Facility of \$30,884 from the State General Fund for extraordinary medical expenses. The Governor does not recommend supplemental funding for the creation of an "intermediate care" rate or for the purchase of service residential facility treatment shortfall.

## **House Budget Committee**

**Agency**: Juvenile Justice Authority

Bill No. --

Bill Sec. --

Analyst: Cussimanio

Analysis Pg. No. Vol. 1 - 178

Budget Page No. 231

| Expenditure Summary      |    | Agency<br>Request<br>FY 07 | R<br>— | Governor's<br>Recommendation<br>FY 07 | Bı        | House<br>udget Committee<br>Adjustments |
|--------------------------|----|----------------------------|--------|---------------------------------------|-----------|---|
| Operating Expenditures:  |    |                            |        |                                       |           |   |
| State General Fund       | \$ | 32,490,227                 | \$     | 30,442,208                            | \$        | 0                                       |
| Other Funds              | •  | 34,395,462                 |        | 33,976,262                            |           | 0                                       |
| TOTAL - Operations       | \$ | 66,885,689                 | \$     | 64,418,470                            | \$        | 0                                       |
| Capital Improvements:    |    |                            |        |                                       |           |   |
| State General Fund       | \$ | 0                          | \$     | 0                                     | \$        | 0                                       |
| Other Funds              |    | 3,427,852                  |        | 2,619,800                             |           | 0                                       |
| Subtotal - Cap. Impr.    | \$ | 3,427,852                  | \$     | 2,619,800                             |           | 0                                       |
| TOTAL                    | \$ | 70,313,541                 | \$     | 67,038,270                            | <u>\$</u> | 0                                       |
| FTE Positions            |    | 42.0                       |        | 42.0                                  |           | 0.0                                     |
| Non FTE Uncl. Perm. Pos. |    | 15.5                       |        | 15.5                                  | ·         | 0.0                                     |
| TOTAL                    |    | 57.5                       |        | 57.5                                  |           | 0.0                                     |
|                          |    |                            |        |                                       |           |   |

## **Agency Request**

The agency requests operating expenditures of \$66,885,689, a decrease of \$471,549 or 0.7 percent below the revised FY 2006 request. Included in this request are four enhancement packages totaling \$2,797,351 in State General Funds. Absent the enhancement packages, the request is a State General Fund decrease of \$2,130,841or 6.7 percent below the revised FY 2006 request. In addition, the agency requests the authority to spend Title XIX funds moved from the Division of Health Policy and Finance to JJA for FY 2007.

#### Governor's Recommendation

The Governor recommends operating expenditures of \$64,418,470, a decrease of \$1,208,699 or 1.8 percent below the FY 2006 recommendation. It is a decrease of \$2,467,219 or 3.7 percent below the agency's FY 2007 request. The recommendation includes enhancements totaling \$13,700,314, including \$690,989 from the State General Fund. The recommended enhancements include the transfer of Title XIX funds totaling \$11,918,314 to the JJA budget. In addition, the Governor recommends \$62,927 for a 2.5 percent base salary increase.

## **House Budget Committee Recommendation**

The House Budget Committee concurs with the Governor's recommendations with the following notations and adjustments:

1. **FY 2007 Baseline Budget.** To establish a baseline FY 2007 budget, the FY 2006 budget, as approved by the 2005 Legislature, was adjusted to reflect salary adjustments (removal of the 27<sup>th</sup> payroll period funding included in FY 2006, annualization of the FY 2006 phased in 2.5 percent base salary adjustment and statutorily required adjustments for Kansas Public Employees Retirement System (KPERS) rates, KPERS death and disability insurance, and longevity). In addition, adjustments were made for required debt service payments, revenue transfers, and consensus items including school finance funding and caseload estimates for the Department of Social and Rehabilitation Services, the Department of Administration, the Department on Aging, and the Board of Indigents' Defense Services. Finally, adjustments were made for one-time items which impact specific agency budgets.

**For this agency**, the FY 2006 approved budget totaled \$53,301,981, including \$29,788,792 from the State General Fund. The approved budget was increased by a net total of \$3,835,771, none of which is from the State General Fund to establish a baseline budget for FY 2007. The adjustments included reductions of \$48,471 in salary adjustments and \$116,000 in one-time adjustments, partially offset by an increase of \$4,000,512 for debt service payments.

2. Comparison of FY 2007 Baseline Budget to Governor's Recommendation. The table below reflects the difference between the Governor's recommendation and the baseline budget.

|   |    | SGF                                 | All Funds                                   |
|---|----|-------------------------------------|---|
| Governor's Recommendation<br>Baseline Budget<br>Dollar Difference | \$ | 30,442,208<br>29,671,370<br>770,838 | \$<br>67,038,270<br>57,137,752<br>9,990,518 |
| Percent Difference  | -  | 2.5%                                | 14.8%                                       |

The following table reflects items included in the Governor's recommendation which differ from the baseline budget.

|  | <br>SGF                                | All Funds              |
|--|--|------------------------|
| Base Salary Adjustment Level V Base Increase Title XIX Transfer Reduction Rehab/Repair Move Non-expense to Expense Reduction Title XIX | \$<br>58,343<br>690,989<br>0<br>0<br>0 |                        |
| Reduction Title IV-E Reduction Block Grant   | 0                                      | (220,020)<br>(143,771) |
| Other Net Adjustments  | 21,506                                 |                        |
| TOTAL  | \$<br>770,838                          | <u>\$ 9,990,518</u>    |

DISC Services. The Budget Committee notes that the cost of DISC services continues to increase. Specifically, the cost for Kansas Juvenile Correctional Complex exceeds the costs of Atchison, Beloit, and Larned Juvenile Correctional Correctional Corrections.

tional Facilities significantly. The Committee requests a breakdown of costs associated with DISC services for further review at Omnibus.

- 4. Multisystemic Therapy Pilot Project. Multisystemic Therapy (MST) is a family-oriented, home-based program that targets chronically violent, substance-abusing youth ages 12-17 years old. It uses methods that promote positive social behavior to change how youth function in their natural settings. MST views parents or guardians as valuable resources, even when they have serious and multiple needs of their own. The Budget Committee notes the agency's request to implement a pilot project and requests further review at Omnibus.
- 5. **Parenting with Love and Limits.** The Budget Committee heard testimony regarding the Savannah Family Institute's prevention model Parenting with Love and Limits. The Committee requests further review of this topic at Omnibus.
- 6. The Budget Committee supports the Governor's proposed proviso allowing grantees to use prevention grant funds for graduated sanctions and intervention programs with written approval from the Commissioner of Juvenile Justice.

Agency: Kansas Juvenile Correctional Complex Bill No. --

Bill Sec .--

Analyst: Cussimanio

Analysis Pg. No. Vol. I- 239

**Budget Page No.** 251

|    | Agency<br>Estimate<br>FY 06 | F             | Governor's<br>Recommendation<br>FY 06   | B<br>_   | House<br>udget Committee<br>Adjustments   |
|----|-----------------------------|---------------|---|--|---|
|    |                             |               |   |  |   |
| \$ | 15,109,477                  | \$            | 15,048,477  | \$   | 0   |
|    | 566,094                     |               | 566,094   |  | 0   |
| \$ | 15,675,571                  | \$            | 15,614,571  | \$   | 0   |
| \$ |                             | \$            |   | \$   | 0   |
| \$ |                             | \$            |   | \$   | 0   |
| \$ | 15,685,881                  | \$            | 15,624,881  | <u>\$</u>  | 0   |
|    | 253.5                       |               | 253.5   |  | 0.0   |
|    | 0.0                         |               | 0.0   |  | 0.0   |
| _  | 253.5                       |               | 253.5   | _  | 0.0   |
|    | \$                          | \$ 15,109,477 | \$ 15,109,477 \$ 566,094 \$ 15,675,571 \$ \$ 10,310 \$ \$ 15,685,881 \$ 253.5 0.0 | Estimate FY 06       Recommendation FY 06         \$ 15,109,477 566,094       \$ 15,048,477 566,094         \$ 15,675,571       \$ 15,614,571         \$ 0 \$ 0 10,310       \$ 10,310         \$ 10,310 \$ 10,310         \$ 15,685,881       \$ 15,624,881         253.5 0.0       0.0 | Estimate FY 06       Recommendation FY 06       B         \$ 15,109,477 \$ 566,094       \$ 15,048,477 \$ 566,094       \$ 566,094         \$ 15,675,571       \$ 15,614,571       \$ \$ 0 \$ 0 \$ \$ 10,310         \$ 10,310       \$ 10,310       \$ 10,310         \$ 15,685,881       \$ 15,624,881       \$ 253.5 0.0 |

### **Agency Estimate**

**The agency's** current estimate of operating expenditures is \$15,675,571, a decrease of \$305,412 or 1.9 percent below the amount approved by the 2005 Legislature. The agency estimates FY 2006 State General Fund expenditures of \$15,109,477, a decrease of \$286,262 or 1.9 percent below the approved amount.

### **Governor's Recommendation**

**The Governor** recommends an FY 2006 operating budget of \$15,614,571, a decrease of \$366,412 or 2.3 percent below the amount approved by the 2005 Legislature. The recommendation is a decrease of \$61,000 or 0.4 percent below the agency's FY 2006 request. The decrease is due to a lapse of \$61,000 from the State General Fund for a reduced population.

## **House Budget Committee**

The House Budget Committee concurs with the Governor's recommendation.

Agency: Kansas Juvenile Correctional Complex Bill No. --

Bill Sec .--

Analyst: Cussimanio

Analysis Pg. No. Vol. I-239

Budget Page No. 251

| Expenditure Summary   |    | Agency<br>Request<br>FY 07 | R<br>— | Governor's<br>Recommendation<br>FY 07 | В         | House<br>udget Committee<br>Adjustments |
|---|----|----------------------------|--------|---------------------------------------|-----------|---|
| Operating Expenditures:   |    |                            |        |                                       |           |   |
| State General Fund  | \$ | 14,898,347                 | \$     | 14,845,988                            | \$        | (19,000)                                |
| Other Funds   | Ψ. | 484,094                    | •      | 532,962                               |           | 0                                       |
| TOTAL - Operations  | \$ | 15,382,441                 | \$     | 15,378,950                            | \$        | (19,000)                                |
| Capital Improvements:<br>State General Fund<br>Other Funds<br>Subtotal - Cap. Impr. | \$ | 0<br>0<br>0                | \$     | 0<br>0<br>0                           | \$ -      | 0<br>0<br>0                             |
| TOTAL   | \$ | 15,382,441                 | \$     | 15,378,950                            | <u>\$</u> | 0                                       |
| FTE Positions   |    | 253.5                      |        | 253.5                                 |           | 0                                       |
| Non FTE Uncl. Perm. Pos.  |    | 0.0                        |        | 0.0                                   |           | 0.0                                     |
| TOTAL   |    | 253.5                      |        | 253.5                                 |           | 0.0                                     |

## **Agency Request**

**The agency** requests an operating budget of \$15,382,441 for FY 2007, a decrease of \$293,130 or 1.9 percent below the revised FY 2006 request. The agency requests State General Fund expenditures of \$14,898,347, a decrease of \$211,130 or 1.4 percent below the revised FY 2006 request. The request includes an enhancement package totaling \$19,000 from the State General Fund.

#### Governor's Recommendation

The Governor recommends an FY 2007 operating budget of \$15,378,950, a decrease of \$235,621 or 1.5 percent below the FY 2006 recommendation. The recommendation is a decrease of \$3,491 below the agency's FY 2007 request. The Governor recommends the enhancement package. The Governor's recommendation includes an increase in salaries and wages shrinkage rate for Juvenile Corrections Officers resulting in a reduction of \$193,888 from the State General Fund, a reduction of \$25,712 from the State General Fund due to a reduced population, an increase for the 2.5 percent cost of living adjustment totaling \$205,770 from the State General Fund and an increase for reclassification of trades positions totaling \$10,339 from the State General Fund. The increases have been offset by the reduction made in FY 2007 for the 27th payroll period.

### **House Budget Committee Recommendation**

The House Budget Committee concurs with the Governor's recommendation with the following notations and adjustments:

1. FY 2007 Baseline Budget. To establish a baseline FY 2007 budget, the FY 2006 budget, as approved by the 2005 Legislature, was adjusted to reflect salary adjustments (removal of the 27<sup>th</sup> payroll period funding included in FY 2006, annualization of the FY 2006 phased in 2.5 percent base salary adjustment and statutorily required adjustments for Kansas Public Employees Retirement System (KPERS) rates, KPERS death and disability insurance, and longevity). In addition, adjustments were made for required debt service payments, revenue transfers, and consensus items including school finance funding and caseload estimates for the Department of Social and Rehabilitation Services, the Department of Administration, the Department on Aging, and the Board of Indigents' Defense Services. Finally, adjustments were made for one-time items which impact specific agency budgets.

**For this agency**, the FY 2006 approved budget totaled \$15,980,983, including \$15,395,739 from the State General Fund. The approved budget was reduced by a net total of \$180,162 from the State General Fund to establish a baseline budget for FY 2007. The reductions included \$180,162 in salary adjustments.

2. Comparison of FY 2007 Baseline Budget to Governor's Recommendation. The table below reflects the difference between the Governor's recommendation and the baseline budget.

|   | 8  | SGF                      | All Funds                      |
|---|----|--------------------------|--------------------------------|
| Governor's Recommendation Baseline Budget | \$ | 14,845,988<br>15,215,577 | \$<br>15,378,950<br>15,800,821 |
| Dollar Difference                         | \$ | (369,589)                | \$<br>(421,871)                |
| Percent Difference                        |    | (2.5)%                   | (2.7)%                         |

The following table reflects items included in the Governor's recommendation which differ from the baseline budget.

|                               | SGF |           | All Funds            |
|-------------------------------|-----|-----------|----------------------|
| Base Salary Adjustment        | \$  | 205,513   |                      |
| Reclassification of positions |     | 10,596    | 10,596               |
| Vehicle Purchases             |     | 19,000    | 19,000               |
| Population Reduction          |     | (25,712)  | (25,712)             |
| JCO Shrinkage                 |     | (193,888) | (193,888)            |
| Spend down fee fund           |     | (48,868)  | (48,868)             |
| Reception/Diagnostic Unit     |     | (288,662) | (288,662)            |
| Other Net Adjustments         | -   | (47,568)  | (99,850)             |
| TOTAL                         | \$  | (369,589) | \$ (421,871 <u>)</u> |

3. **Vehicle Purchase**. Delete \$19,000 from the State General Fund for the purchase of a replacement van for further review at Omnibus.

4. **Virtual School**. The Budget Committee recommends a review of education services at Kansas Juvenile Correctional Complex. Specifically, the Committee requests a review of implementing virtual schooling accredited by the Kansas Department of Education at the facility for review at Omnibus.

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Agency: Larned Juvenile Correctional Facility Bill No. --

Bill Sec .--

Analyst: Cussimanio

Analysis Pg. No. Vol. I - 223

**Budget Page No.** 295

| Expenditure Summary   |                     | Agency<br>Estimate<br>FY 06 | F  | Governor's<br>Recommendation<br>FY 06 | В  | House<br>udget Committee<br>Adjustments |
|---|---------------------|-----------------------------|----|---------------------------------------|----|---|
| Operating Expenditures:   |                     |                             |    |                                       |    |   |
|   | \$                  | 8,155,088                   | \$ | 8,083,902                             | \$ | 0                                       |
| Other Funds   |                     | 449,794                     |    | 396,840                               |    | 0                                       |
| TOTAL - Operations  | \$                  | 8,604,882                   | \$ | 8,480,742                             | \$ | 0                                       |
| Capital Improvements:<br>State General Fund<br>Other Funds<br>Subtotal - Cap. Impr. | \$<br><del>\$</del> | 0<br>0<br>0                 | \$ | 0<br>0<br>0                           | _  | 0<br>0<br>0                             |
| TOTAL   | \$                  | 8,604,882                   | \$ | 8,480,742                             | \$ | 0                                       |
| FTE Positions Non FTE Uncl. Perm. Pos. TOTAL  |                     | 146.0<br>15.0<br>161.0      |    | 146.0<br>15.0<br>161.0                | _  | 0.0<br>0.0<br>0.0                       |

## Agency Estimate

The agency's current year estimate of expenditures is \$8,604,882, an increase of \$603,654 or 7.5 percent above the amount approved by the 2005 Legislature. The agency estimates FY 2006 State General Fund expenditures of \$8,155,088, an increase of \$211,869 or 2.7 percent above the amount approved by the 2005 Legislature. The agency estimates expenditures of \$449,794 in all other funds, an increase of \$391,785 or 675.4 percent above the amount approved by the 2005 Legislature. Included in the estimate is a supplemental funds request of \$198,099 for outside medical expenses, all of which is from the State General Fund.

### Governor's Recommendation

The Governor recommends operating expenditures of \$8,480,742, an increase of \$479,514 or 6.0 percent above the amount approved by the 2005 Legislature. The recommendation is a decrease of \$124,140 or 1.4 percent below the agency FY 2006 request. The decrease is due to a reduced population lapse of \$64,778 and a reduction in a transfer from the Juvenile Justice Authority of \$59,362.

## House Budget Committee Recommendation

Agency: Larned Juvenile Correctional Facility Bill No. -- Bill Sec. --

Analyst: Cussimanio Analysis Pg. No. Vol. I - 223 Budget Page No. 295

| Expenditure Summary      |    | Agency<br>Request<br>FY 07 | F         | Governor's<br>Recommendation<br>FY 07 | В         | House<br>udget Committee<br>Adjustments |
|--------------------------|----|----------------------------|-----------|---------------------------------------|-----------|---|
| Operating Expenditures:  |    |                            |           |                                       |           |   |
| State General Fund       | \$ | 8,199,382                  | \$        | 8,060,971                             | \$        | 0                                       |
| Other Funds              |    | 154,797                    |           | 156,454                               |           | 0                                       |
| TOTAL - Operations       | \$ | 8,354,179                  | \$        | 8,217,425                             | \$        | 0                                       |
| Capital Improvements:    |    |                            |           |                                       |           |   |
| State General Fund       | \$ | 0                          | \$        | 0                                     | \$        | 0                                       |
| Other Funds              |    | 0                          | _         | 0                                     |           | 0                                       |
| Subtotal - Cap. Impr.    | \$ | 0                          | \$        | 0                                     | \$        | 0                                       |
| TOTAL                    | \$ | 8,354,179                  | <u>\$</u> | 8,217,425                             | <u>\$</u> | 0                                       |
| FTE Positions            |    | 146.0                      |           | 146.0                                 |           | 0.0                                     |
| Non FTE Uncl. Perm. Pos. |    | 15.0                       |           | 15.0                                  |           | 0.0                                     |
| TOTAL                    |    | 161.0                      |           | 161.0                                 |           | 0.0                                     |
|                          | _  |                            |           |                                       |           |   |

### **Agency Request**

The agency requests an FY 2007 operating budget of \$8,354,179, a decrease of \$250,703 or 2.9 percent below the revised FY 2006 request. The request includes \$8,199,382 from the State General Fund and \$154,797 from all other funds. Included in the request is an enhancement package in the amount of \$167,300, all from the State General Fund, for 5.0 unclassified, full-time positions in the substance abuse treatment program.

#### Governor's Recommendation

**The Governor** recommends an FY 2007 operating budget of \$8,217,425, a decrease of \$263,317 or 3.1 percent below the FY 2006 recommendation. The recommendation is a decrease of \$136,754 or 1.6 percent below the agency FY 2007 request. The decrease is due to an increase in shrinkage resulting in a reduction of \$35,857 from the State General Fund, a reduced population reduction of \$186,413 from the State General Fund. Included in the recommendation is a 2.5 percent cost of living adjustment of \$121,677 and a trades reclassification of \$1,436. The Governor recommended the enhancement package at a reduced amount totaling \$129,703.

### **House Budget Committee Recommendation**

The House Budget Committee concurs with the Governor's recommendation with the following notations:

1. FY 2007 Baseline Budget. To establish a baseline FY 2007 budget, the FY 2006 budget, as approved by the 2005 Legislature, was adjusted to reflect salary adjustments (removal of the 27<sup>th</sup> payroll period funding included in FY 2006, annualization of the FY 2006 phased in 2.5 percent base salary adjustment and statutorily required adjustments for Kansas Public Employees Retirement System (KPERS) rates, KPERS death and disability insurance, and longevity). In addition, adjustments were made for required debt service payments, revenue transfers, and consensus items including school finance funding and caseload estimates for the Department of Social and Rehabilitation Services, the Department of Administration, the Department on Aging, and the Board of Indigents' Defense Services. Finally, adjustments were made for one-time items which impact specific agency budgets.

**For this agency**, the FY 2006 approved budget totaled \$8,001,228, including \$7,943,219 from the State General Fund. The approved budget was reduced by a net total of \$89,492, including \$89,319 from the State General Fund to establish a baseline budget for FY 2007. The reductions included \$89,492 in salary adjustments.

2. Comparison of FY 2007 Baseline Budget to Governor's Recommendation. The table below reflects the difference between the Governor's recommendation and the baseline budget.

|   |          | SGF                               | All Funds                               |
|---|----------|-----------------------------------|---|
| Governor's Recommendation<br>Baseline Budget<br>Dollar Difference | \$<br>\$ | 8,060,971<br>7,853,900<br>207,071 | \$<br>8,217,425<br>7,911,736<br>305,689 |
| Percent Difference  |          | 2.6%                              | 3.7%                                    |

The following table reflects items included in the Governor's recommendation which differ from the baseline budget.

|  | SGF   | All Funds  |
|--|---|--|
| Base Salary Adjustment RSAT Reclassification of positions JCO Shrinkage Reduced Population Reduction Other Net Adjustments | \$<br>119,985<br>129,703<br>1,471<br>(35,857)<br>(186,413)<br>178,182 | 129,703<br>1,471<br>(35,857)<br>(186,413)<br>275,143 |
| TOTAL  | \$<br>207,071   | \$ 305,689   |

3. **Virtual School**. The Budget Committee recommends a review of education services at Larned Juvenile Correctional Facility. Specifically, the Committee requests a review of implementing virtual schooling accredited by the Kansas Department of Education at the facility for review at Omnibus.

Agency: Atchison Juvenile Correctional Facility Bill No. --

Bill Sec. --

Analyst: Cussimanio

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**Budget Page No.** 63

| Expenditure Summary      |        | Agency<br>Estimate<br>FY 06 | F<br>-    | Governor's<br>Recommendation<br>FY 06 |    | House<br>dget Committee<br>Adjustments |
|--------------------------|--------|-----------------------------|-----------|---------------------------------------|----|--|
| Operating Expenditures:  |        |                             |           |                                       |    |  |
| State General Fund       | \$     | 6,128,299                   | \$        | 6,010,294                             | \$ | 0                                      |
| Other Funds              |        | 150,116                     |           | 150,116                               |    | 0                                      |
| TOTAL - Operations       | \$     | 6,278,415                   | \$        | 6,160,410                             | \$ | 0                                      |
| Capital Improvements:    |        |                             |           |                                       |    |  |
| State General Fund       | \$     | 0                           | \$        | 0                                     | \$ | 0                                      |
| Other Funds              |        | 245,597                     | -         | 245,597                               | -  | 0                                      |
| Subtotal - Cap. Impr.    | \$     | 245,597                     | \$        | 245,597                               | \$ | 0                                      |
| TOTAL                    | \$     | 6,524,012                   | <u>\$</u> | 6,406,007                             | \$ | 0                                      |
| FTE Positions            |        | 99.0                        |           | 99.0                                  |    | 0.0                                    |
| Non FTE Uncl. Perm. Pos. |        | 0.0                         |           | 0.0                                   |    | 0.0                                    |
| TOTAL                    | :Marie | 99.0                        |           | 99.0                                  |    | 0.0                                    |
|                          |        |                             |           |                                       |    |  |

### Agency Estimate

The agency's current estimate of operating expenditures is \$6,278,415, an increase of \$17,446 above the amount approved by the 2005 Legislature. The agency estimates FY 2006 State General Fund expenditures of \$6,128,299, an increase of \$96,936 or 1.6 percent above the approved amount. Included in the agency's budget is a State General Fund supplemental request of \$56,931.

#### Governor's Recommendation

The Governor recommends an FY 2006 operating budget of \$6,160,410, a decrease of \$100,559 or 1.6 percent below the amount approved by the 2005 Legislature. The recommendation is a decrease of \$118,005 or 1.9 percent below the agency's FY 2006 request. The Governor does not recommend the agency's supplemental request of \$56,931 and further recommends a reduction of \$61,074 for a reduced population.

## House Budget Committee Recommendation

The House Budget Committee concurs with the Governor's recommendation. 43390~(2/13/6{7:15AM})

Agency: Atchison Juvenile Correctional Facility Bill No. --

Bill Sec. --

Analyst: Cussimanio Analysis Pg. No. Vol. 1 - 190

**Budget Page No.** 63

| Operating Expenditures:           State General Fund         \$ 6,582,822         \$ 5,789,060         \$ 0           Other Funds         137,500         137,500         0           TOTAL - Operations         \$ 6,720,322         \$ 5,926,560         \$ 0           Capital Improvements:         State General Fund         \$ 0         \$ 0           Other Funds         0         0         0           Subtotal - Cap. Impr.         \$ 0         0         0           TOTAL         \$ 6,720,322         \$ 5,926,560         \$ 0           FTE Positions         111.5         99.0         0.0           Non FTE Uncl. Perm. Pos.         0.0         0.0         0.0           TOTAL         111.5         99.0         0.0 | Expenditure Summary     | Agency<br>Request<br>FY 07 | F         | Governor's<br>Recommendation<br>FY 07 | В  | House<br>udget Committee<br>Adjustments |
|---|-------------------------|----------------------------|-----------|---------------------------------------|----|---|
| Other Funds         137,500         137,500         0           TOTAL - Operations         \$ 6,720,322         \$ 5,926,560         \$ 0           Capital Improvements:         State General Fund         \$ 0         \$ 0         \$ 0           Other Funds         0         0         0         0         0           Subtotal - Cap. Impr.         \$ 0         \$ 0         \$ 0         0         0           TOTAL         \$ 6,720,322         \$ 5,926,560         \$ 0         0         0           FTE Positions         111.5         99.0         0.0         0.0           Non FTE Uncl. Perm. Pos.         0.0         0.0         0.0         0.0   | Operating Expenditures: |                            |           |                                       |    |   |
| TOTAL - Operations         \$ 6,720,322         \$ 5,926,560         \$ 0           Capital Improvements:         State General Fund         \$ 0         \$ 0           Other Funds         0         0         0           Subtotal - Cap. Impr.         \$ 0         \$ 0         \$ 0           TOTAL         \$ 6,720,322         \$ 5,926,560         \$ 0           FTE Positions         111.5         99.0         0.0           Non FTE Uncl. Perm. Pos.         0.0         0.0         0.0  | State General Fund      | \$<br>6,582,822            | \$        | 5,789,060                             | \$ | 0                                       |
| Capital Improvements:         State General Fund       \$ 0 \$ 0 \$ 0         Other Funds       0 0 \$ 0         Subtotal - Cap. Impr.       \$ 0 \$ 0         TOTAL       \$ 6,720,322         \$ 5,926,560       \$ 0         FTE Positions       111.5       99.0       0.0         Non FTE Uncl. Perm. Pos.       0.0       0.0       0.0   | Other Funds             | <br>137,500                |           | 137,500                               |    | 0                                       |
| State General Fund       \$ 0       \$ 0         Other Funds       0       0       0         Subtotal - Cap. Impr.       \$ 0       \$ 0       0         TOTAL       \$ 6,720,322       \$ 5,926,560       \$ 0         FTE Positions       111.5       99.0       0.0         Non FTE Uncl. Perm. Pos.       0.0       0.0       0.0   | TOTAL - Operations      | \$<br>6,720,322            | \$        | 5,926,560                             | \$ | 0                                       |
| Subtotal - Cap. Impr.       \$ 0       \$ 0         TOTAL       \$ 6,720,322       \$ 5,926,560       \$ 0         FTE Positions       111.5       99.0       0.0         Non FTE Uncl. Perm. Pos.       0.0       0.0       0.0  | State General Fund      | \$<br>0                    | \$        | 0                                     | \$ | 0                                       |
| TOTAL         \$ 6,720,322         \$ 5,926,560         \$ 0           FTE Positions         111.5         99.0         0.0           Non FTE Uncl. Perm. Pos.         0.0         0.0         0.0  | Other Funds             | <br>0                      | _         | 0                                     |    | 0                                       |
| FTE Positions 111.5 99.0 0.0 Non FTE Uncl. Perm. Pos. 0.0 0.0   | Subtotal - Cap. Impr.   | \$<br>0                    | \$        | 0                                     | \$ | 0                                       |
| Non FTE Uncl. Perm. Pos. 0.0 0.0 0.0  | TOTAL                   | \$<br>6,720,322            | <u>\$</u> | 5,926,560                             | \$ | 0                                       |
|   |                         |                            |           |                                       |    |   |
|   |                         |                            |           |                                       | _  |   |

## **Agency Request**

**The agency** requests an operating budget of \$6,720,322 for FY 2007, an increase of \$441,907 or 7.0 percent above the revised FY 2006 request. The agency requests State General Fund expenditures of \$6,582,822, an increase of \$454,423 or 7.4 percent above the revised FY 2006 request. The request includes three enhancement packages totaling \$623,973, all from the State General Fund. Absent the enhancement package, the agency request is a decrease of \$182,066 or 2.9 percent below the revised FY 2006 request.

#### Governor's Recommendation

The Governor recommends an FY 2007 operating budget of \$5,926,560, a decrease of \$233,850 or 3.8 percent below the FY 2006 recommendation. The recommendation is a decrease of \$793,762 or 11.8 percent below the agency's FY 2007 request. The Governor does not recommend any of the enhancements. The Governor's recommendation includes an increase in shrinkage for Juvenile Corrections Officers totaling \$72,807 from the State General Fund. The recommendation also includes a reduction of \$172,032 from the State General Fund due to a reduced population. The Governor recommends a 2.5 percent cost of living adjustment totaling \$71,414 from the State General Fund and the reclassification of trades positions totaling \$3,636 from the State General Fund.

### **House Budget Committee Recommendation**

The House Budget Committee concurs with the Governor's recommendation with the following notations:

1. FY 2007 Baseline Budget. To establish a baseline FY 2007 budget, the FY 2006 budget, as approved by the 2005 Legislature, was adjusted to reflect salary adjustments (removal of the 27<sup>th</sup> payroll period funding included in FY 2006, annualization of the FY 2006 phased in 2.5 percent base salary adjustment and statutorily required adjustments for Kansas Public Employees Retirement System (KPERS) rates, KPERS death and disability insurance, and longevity). In addition, adjustments were made for required debt service payments, revenue transfers, and consensus items including school finance funding and caseload estimates for the Department of Social and Rehabilitation Services, the Department of Administration, the Department on Aging, and the Board of Indigents' Defense Services. Finally, adjustments were made for one-time items which impact specific agency budgets.

**For this agency**, the FY 2006 approved budget totaled \$6,260,969, including \$6,031,363 from the State General Fund. The approved budget was reduced by a net total of \$63,025 from the State General Fund to establish a baseline budget for FY 2007. The reductions included \$63,025 in salary adjustments.

2. Comparison of FY 2007 Baseline Budget to Governor's Recommendation. The table below reflects the difference between the Governor's recommendation and the baseline budget.

|  | <br>SGF                      | <br>All Funds                |
|--|------------------------------|------------------------------|
| Governor's Recommendation<br>Baseline Budget | \$<br>5,789,060<br>5,967,960 | \$<br>5,926,560<br>6,197,944 |
| Dollar Difference                            | \$<br>(178,900)              | \$<br>(271,384)              |
| Percent Difference                           | (3.1)%                       | (4.6)%                       |

The following table reflects items included in the Governor's recommendation which differ from the baseline budget.

|   | <u> </u> | SGF   | All Funds  |
|---|----------|---|--|
| Base Salary Adjustment JCO Shrinkage Reduced Population Reduction Trades Reclassification Other Net Adjustments TOTAL | \$       | 71,323 \$ (72,807) (172,032) 3,727 (9,111) (178,900) \$ | 71,323<br>(72,807)<br>(172,032)<br>3,727<br>(101,595)<br>(271,384) |

 Virtual School. The Budget Committee recommends a review of education services at Atchison Juvenile Correctional Facility. Specifically, the Committee requests a review of implementing virtual schooling accredited by the Kansas Department of Education at the facility for review at Omnibus.

Agency: Beloit Juvenile Correctional Facility Bill No. --

Bill Sec. --

Analyst: Cussimanio

Analysis Pg. No. Vol. I -207

**Budget Page No.** 83

| Expenditure Summary      | <br>Agency<br>Estimate<br>FY 06 | F  | Governor's<br>Recommendation<br>FY 06 | Bı        | House<br>udget Committee<br>Adjustments |
|--------------------------|---------------------------------|----|---------------------------------------|-----------|---|
| Operating Expenditures:  |                                 |    |                                       |           |   |
| State General Fund       | \$<br>4,636,437                 | \$ | 4,553,532                             | \$        | 0                                       |
| Other Funds              | 252,040                         |    | 252,040                               |           | 0                                       |
| TOTAL - Operations       | \$<br>4,888,477                 | \$ | 4,805,572                             |           | 0                                       |
| Capital Improvements:    |                                 |    |                                       |           |   |
| State General Fund       | \$<br>0                         | \$ | 0                                     | \$        | 0                                       |
| Other Funds              | 52,367                          |    | 56,162                                |           | 0                                       |
| Subtotal - Cap. Impr.    | \$<br>52,367                    | \$ | 56,162                                |           | 0                                       |
| TOTAL                    | \$<br>4,940,844                 | \$ | 4,861,734                             | <u>\$</u> | 0                                       |
| FTE Positions            | 87.0                            |    | 87.0                                  |           | 0.0                                     |
| Non FTE Uncl. Perm. Pos. | 0.0                             |    | 0.0                                   |           | 0.0                                     |
| TOTAL                    | 87.0                            |    | 87.0                                  |           | 0.0                                     |
|                          |                                 |    |                                       |           |   |

### **Agency Estimate**

The agency's current year estimate of expenditures is \$4,888,477, an increase of \$29,774 or 0.6 percent above the amount approved by the 2005 Legislature. The agency estimates FY 2006 State General Fund expenditures of \$4,636,437, an increase of \$66,195 or 1.4 percent above the FY 2006 approved amount. All other funds decreased from \$288,461 to \$252,040, a decrease of \$36,421 or 12.6 percent below the FY 2006 approved amount.

#### Governor's Recommendation

The Governor recommends an FY 2006 operating budget of \$4,805,572, a decrease of \$53,131 or 1.1 percent below the amount approved by the 2005 Legislature. The recommendation is a decrease of \$82,905 or 1.7 percent below the agency FY 2006 request. The decrease is due to an estimated reduction in population.

## **House Budget Committee Recommendation**

The House Budget Committee concurs with the Governor's recommendation.

Agency: Beloit Juvenile Correctional Facility Bill No. --

Bill Sec. --

Analyst: Cussimanio

Analysis Pg. No. Vol. I - 207

**Budget Page No.** 83

| Expenditure Summary      |    | Agency<br>Request<br>FY 07 | -     | Governor's<br>Recommendation<br>FY 07 | B<br>_ | House<br>udget Committee<br>Adjustments |
|--------------------------|----|----------------------------|-------|---------------------------------------|--------|---|
| Operating Expenditures:  |    |                            |       |                                       |        |   |
| State General Fund       | \$ | 4,628,668                  | \$    | 4,353,606                             | \$     | 0                                       |
| Other Funds              |    | 209,006                    | _     | 209,006                               | W      | 0                                       |
| TOTAL - Operations       | \$ | 4,837,674                  | \$    | 4,562,612                             | \$     | 0                                       |
| Capital Improvements:    |    |                            |       |                                       |        |   |
| State General Fund       | \$ | 0                          | \$    | 0                                     | \$     | 0                                       |
| Other Funds              | 8  | 0                          |       | 0                                     | _      | 0                                       |
| Subtotal - Cap. Impr.    | \$ | 0                          | \$    | 0                                     | \$     | 0                                       |
| TOTAL                    | \$ | 4,837,674                  | \$    | 4,562,612                             | \$     | 0                                       |
| FTE Positions            |    | 87.0                       |       | 87.0                                  |        | 0.0                                     |
| Non FTE Uncl. Perm. Pos. |    | 0.0                        |       | 0.0                                   |        | 0.0                                     |
| TOTAL                    |    | 87.0                       |       | 87.0                                  |        | 0.0                                     |
|                          | 0  | 31                         | State |                                       | 10     |   |

### **Agency Request**

The agency requests an FY 2007 operating budget of \$4,837,674, a decrease of \$50,803 or 1.0 percent below the revised 2006 request. The request includes two enhancement packages totaling \$123,933 funded by the State General Fund for a chemical dependency director and 2.0 vocational instructors. Absent the enhancement package, the request is a decrease of \$174,736 or 3.6 percent below the agency's FY 2006 revised estimate. The decrease is due to reductions made in salaries and wages for the 27<sup>th</sup> payroll period an decrease in professional fees for the Education Services Program.

#### Governor's Recommendation

The Governor recommends FY 2007 operating expenditures of \$4,562,612, a decrease of \$242,960 or 5.1 percent below the FY 2006 recommendation. The recommendation is a decrease of \$275,062 or 5.7 percent below the agency FY 2007 request. The Governor did not recommend the enhancement package of \$123,933. The recommendation includes an increase in juvenile corrections officer salaries and wages shrinkage rate resulting in a reduction of \$72,297 from the State General Fund, a reduced population estimated savings of \$147,303 from the State General Fund, a 2.5 percent cost of living adjustment totaling \$63,913 from the State General Fund and a trades reclassification totaling \$4,558 from the State General Fund.

### **House Budget Committee Recommendation**

The House Budget Committee concurs with the Governor's recommendation with the following notations:

1. FY 2007 Baseline Budget. To establish a baseline FY 2007 budget, the FY 2006 budget, as approved by the 2005 Legislature, was adjusted to reflect salary adjustments (removal of the 27<sup>th</sup> payroll period funding included in FY 2006, annualization of the FY 2006 phased in 2.5 percent base salary adjustment and statutorily required adjustments for Kansas Public Employees Retirement System (KPERS) rates, KPERS death and disability insurance, and longevity). In addition, adjustments were made for required debt service payments, revenue transfers, and consensus items including school finance funding and caseload estimates for the Department of Social and Rehabilitation Services, the Department of Administration, the Department on Aging, and the Board of Indigents' Defense Services. Finally, adjustments were made for one-time items which impact specific agency budgets.

**For this agency**, the FY 2006 approved budget totaled \$4,858,703, including \$4,570,242 from the State General Fund. The approved budget was decreased by a net total of \$60,535, including \$59,482 from the State General Fund to establish a baseline budget for FY 2007. The reduction included \$60,535 in salary adjustments.

2. Comparison of FY 2007 Baseline Budget to Governor's Recommendation. The table below reflects the difference between the Governor's recommendation and the baseline budget.

|  | 20m | SGF                    | <br>All Funds                |
|--|-----|------------------------|------------------------------|
| Governor's Recommendation<br>Baseline Budget | \$  | 4,353,606<br>4,510,761 | \$<br>4,562,612<br>4,798,168 |
| Dollar Difference                            | \$  | (157,155)              | \$<br>(235,556)              |
| Percent Difference                           |     | (3.6)%                 | (5.2)%                       |

The following table reflects items included in the Governor's recommendation which differ from the baseline budget.

| <br>SGF  | All Funds  |
|--|--|
| \$<br>SGF 63,798 \$ (72,297) (147,303) 4,673 (6,026) | All Funds 63,798 (72,297) (147,303) 4,673 (84,427) |
| \$<br>(157,155) \$                                   | (235,556)  |
| \$   | \$ 63,798 \$ (72,297) (147,303) 4,673 (6,026)      |

3. **Virtual School**. The Budget Committee recommends a review of education services at Beloit Juvenile Correctional Facility. Specifically, the Committee requests a review of implementing virtual schooling accredited by the Kansas Department of Education at the facility for review at Omnibus.