Approved: May 4, 2006

Date

## MINUTES OF THE SENATE ASSESSMENT AND TAXATION COMMITTEE

The meeting was called to order by Chairman Barbara Allen at 3:08 PM on May 1, 2005 in Room 241-N of the Capitol.

All members were present.

Committee staff present:

Chris Courtwright, Kansas Legislative Research Martha Dorsey, Kansas Legislative Research Gordon Self, Revisor of Statutes Office Judy Swanson, Secretary

Conferees appearing before the committee:

Harriet Lange, Kansas Association of Broadcasters

Others attending:

See attached list.

Senator Apple presented a new m and e proposal to the Committee which would reinstate the LAVTRF transfers. (Attachment 1) Senator Donovan said he thought this proposal would be much more expensive to the State than the original proposal. Senator Lee felt this proposal would be paying back to the counties what the State has already taken away.

Senator Lee made a motion, seconded by Senator Schmidt, to amend HB 2573, income taxation, by amending the House Taxation Committee version of SB 384, income tax checkoff for Kansas military emergency relief and breast cancer research, the provisions of SB 465, increasing income tax credit for adoption of certain Kansas children, and the provisions of SB 444, net operating loss carry back or carry forward for income tax purposes, into the bill. Motion carried.

Senator Schmidt moved to create a substitute bill for **HB 2573** and recommended **Senate Sub. for HB 2573**, favorably for passage. Senator Lee seconded the motion, and the motion passed.

Senator Lee moved to amend HB 2689, sales taxation, countywide and citywide retailers' sales tax authority, sales tax exemptions, by removing the Johnson County language from the bill, and by adding in provisions for Atchison County and Saline County, and to give Revisor license to make technical amendments as needed. Senator Schmidt seconded the motion, and the motion passed.

Senator Schmidt moved to further amend **HB 2689** by adding language that would give certain non-profit museums a sales tax exemption. Senator Donovan seconded the motion, and the motion passed.

Senator Donovan moved to further amend **HB 2689** by adding language that would give the Kansas Childrens Service League of Topeka a sales tax exemption. Senator Jordan seconded the motion, and the motion passed.

Senator Apple moved to further amend **HB 2689** by adding the provisions of **HB 2794**, classification of cities for sales taxation purposes. Senator Schmidt seconded the motion, and the motion carried.

Senator Schmidt moved to create a substitute bill for **HB 2689**, and recommended **Senate Substitute for HB 2689** favorably for passage. Senator Donovan seconded the motion, and the motion passed.

Senator Jordan made a motion to reconsider actions on **Senate Sub. for HB 2573**. Senator Donovan seconded the motion, and the motion passed.

Senator Jordan moved to amend Senate Sub for HB 2573 by adding the provisions of SB 551, reporting requirements as a condition of claiming tax credits, into it. Senator Donovan seconded the motion, and the motion passed.

<u>Senator Jordan moved to recommend Senate Sub for HB 2573 favorably for passage.</u> <u>Senator Donovan seconded the motion, and the motion passed.</u>

## CONTINUATION SHEET

MINUTES OF THE Senate Assessment and Taxation Committee at 3:08 PM on May 1, 2005 in Room 241-N of the Capitol.

HB 2619, property tax exemption for certain commercial and industrial machinery and

<u>equipment, materials and supplies</u>, was discussed. A suggestion to mitigate some of the m and e costs was presented by Senator Donovan. (<u>Attachment 2</u>) He suggested changing the effective date, lowering the mitigation formula percentages, reducing the homestead refund fiscal note, and reducing income tax credits to 15%. Several concerns were expressed concerning this proposal.

Harriet Lange, Kansas Association of Broadcasters, testified to the need of temporary property tax relief on digital broadcast equipment. (Attachment 3)

Chairman Allen announced that the Committee would meet May 2 upon first recess of the Senate. Being no further business, the Committee adjourned.

# SENATE ASSESSMENT & TAXATION COMMITTEE

## **GUEST LIST**

3:08 bu

DATE: 05-01-06

NAME	REPRESENTING
David R. Cowin	KDOR
Ann Syrkes	Das
Ber Cleaves	DOIS
Christy Caldwell	Topela Chamber of Cosmerce
Jenne Roe	KACCT 0
BRAD HARRELSON	KFB
Dong Smith	Pinesur, Smith & Associates
Jeslie Kaufman	Ks Coop Coursel
Mary Jane Stankiewicz	KARA
Anley Sherard	Lenexa Chamber
Marky Than	Kenney & Missouates
Wes Ashton	O.P. Chamles
JEANNE Goodvin	City of Wichta
Bernie Koch	Wichila Chamber of Commacco
Harriet Lange	Ks Assn B'(asters
Bud Surke	Cesena
Ron Seeber	Lom/aw Firm Ks SMAN BIZ. Con
KEN DANIEL	Ks SMALL BIZ. Con

### **MEMORANDUM**

May 1, 2006

To: Sen. Pat Apple

From: Chris W. Courtwright, Principal Economist

Re: LAVTRF Restoration

The attached printouts show the amount of additional revenues that would be provided to each county for subsequent disaggregation between and among taxing subdivisions other than school districts if LAVTRF transfers were to be restored at the following amounts:

FY 2008	\$13.5 million
FY 2009	\$27.0 million
FY 2010	\$40.5 million
FY 2011	\$54.0 million

		0005	0)/ 0004			Distribution
0		2005	CY 2004	LAVEDE		Distribution
County		Assessed	Population	LAVTRF		Amount
Name		Valuation	Certified 7/1/05	Ratio		\$13,500,000
Allen	Ф	79,488,947	13,949	0.00434	\$	58,646
Anderson	\$ \$	67,034,996	8,191	0.00484	\$	37,998
Atchison	\$	113,923,684	16,848	0.00548	\$	73,968
	\$		4,999	0.00348	\$	28,841
Barber		73,225,639			\$	122,173
Barton	\$	196,623,885	27,367	0.00905		
Bourbon	\$	84,953,824	15,066	0.00468	\$	63,185
Brown	\$	82,094,070	10,362	0.00353	\$	47,596
Butler	\$	441,998,615	61,828	0.02042	\$	275,627
Chase	\$	38,675,768	3,068	0.00123	\$	16,605
Chautauqua	\$	23,937,357		0.00130	\$	17,588
Cherokee	\$	131,174,257	21,950	0.00691	\$	93,351
Cheyenne	\$	40,501,431	2,979	0.00123	\$	16,639
Clark	\$	37,917,371	2,343	0.00105	\$	14,147
Clay	\$	62,171,778	8,597	0.00285	\$	38,450
Cloud	\$	68,626,116	9,779	0.00321	\$	43,370
Coffey	\$	455,842,283	8,759	0.00799	\$	107,813
Comanche	\$	42,159,476	1,903	0.00100	\$	13,477
Cowley	\$	204,004,662	35,772	0.01114	\$	150,425
Crawford	\$	219,819,386	38,060	0.01189	\$	160,530
Decatur	\$	31,715,450	3,274	0.00119	\$	16,049
Dickinson	\$	134,700,485	19,132	0.00629	\$	84,928
Doniphan	\$	65,515,538	8,062	0.00276	\$	37,318
Douglas	\$	1,038,091,400	102,786	0.03787	\$	511,255
Edwards	\$	43,639,549	3,308	0.00135	\$	18,243
Elk	\$	22,581,705	3,117	0.00103	\$	13,948
Ellis	\$	270,807,578	27,060	0.00994	\$	134,161
Ellsworth	\$	54,913,571	6,350	0.00222	\$	29,973
Finney	\$	470,512,179	39,271	0.01543	\$	208,255
Ford	\$	219,946,113	33,278	0.01076	\$	145,213
Franklin	\$	177,650,848	26,049	0.00849	\$	114,627
Geary	\$	133,854,235	25,111	0.00770	\$	103,959
Gove	\$	38,979,781	2,845	0.00118	\$	15,943
Graham	\$	42,259,364	2,745	0.00120	\$	16,196
Grant	\$	345,416,263	7,685	0.00630	\$	85,057
Gray	\$	64,041,925	5,980	0.00225	\$	30,382
Greeley	\$	35,431,811	1,415	0.00080	\$	10,735
Greenwood	\$	57,515,527	7,538	0.00254	\$	34,239
Hamilton	\$	72,648,427	2,654	0.00157	\$	21,218
Harper	\$	60,443,860	6,238	0.00227	\$	30,580
Harvey	\$	219,244,111	33,769	0.01086	\$	146,665
Haskell	\$	212,379,658	4,272	0.00377	\$	50,844
Hodgeman	\$	33,440,623	2,089	0.00093	\$	12,549
Jackson	\$	77,998,743	13,169	0.00414	\$	55,884
Jefferson	\$	131,678,865	18,906	0.00620	\$	83,674
Jewell	\$	35,882,835	3,422	0.00128	\$	17,252
Johnson	\$	7,171,851,084	496,691	0.21092	\$	2,847,470
Kearny	\$	286,362,195	4,515	0.00478	\$	64,561
Kingman	\$	97,822,789	8,390	0.00326	\$	44,020
Kiowa	\$	64,410,702	3,084	0.00157	\$	21,157
Labette	\$	111,921,096	22,269	0.00674	\$	91,007
Lane	\$	32,801,724	1,950	0.00089	\$	11,991
Leavenworth	\$	491,118,236	72,439	0.02357	\$	318,255
Lincoln	\$	34,888,396	3,416	0.00126	\$	17,059
Linn	\$	161,787,466	9,775	0.00442	\$	59,649
LII II I	Ψ	101,101,400	5,7,70	0.00	*	

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			2005	CY 2004			Distribution
	County		Assessed	Population	LAVTRF		Amount
	Name		Valuation	Certified 7/1/05	Ratio	8	\$13,500,000
			· aradion	Oct.med 77 1700	riano		\$10,300,000
	Logan	\$	40,499,541	2,827	0.00120	\$	16,151
	Lyon	\$	218,162,708	35,717	0.01131	\$	152,725
	Marion	\$	97,646,856	13,010	0.00436	\$	58,810
	Marshall	\$	86,109,471	10,402	0.00359	\$	48,426
	McPherson	\$	290,455,618	29,413	0.01075	\$	145,145
	Meade	\$	106,413,866	4,592	0.00247	\$	33,339
	Miami	\$	313,307,824	29,712	0.01112	\$	150,100
	Mitchell	\$	54,093,702	6,564	0.00226	\$	30,516
	Montgomery	\$	205,706,380	34,975	0.00220	\$	148,166
	Morris	\$	56,391,783	5,977	0.00215	\$	29,035
	Morton	\$	160,018,126	3,269	0.00215	\$	38,469
	Nemaha	\$	77,114,259	10,458	0.00265	\$	
	Neosho	\$	89,926,383	16,555	0.00548	\$	47,033 68,831
	Ness	\$	53,189,491	3,080	0.00310	φ \$	19,182
	Norton	\$	39,807,488	5,799	0.00142		1.000-00-00-00
	Osage	\$	118,232,763	V-100-0-10-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0		\$	25,563
	Osborne	\$		17,091	0.00559	\$.	75,501
	Ottawa		35,609,420	4,100	0.00144	\$	19,379
		\$	56,636,207	6,175	0.00220	\$	29,713
	Pawnee	\$	54,110,624	6,795	0.00232	\$	31,260
*	Phillips	\$	47,865,995	5,583	0.00195	\$	26,280
	Pottawatomie	\$	368,842,391	18,871	0.00926	\$	125,036
	Pratt	\$	99,483,573	9,417	0.00353	\$	47,605
	Rawlins	\$	31,123,637	2,765	0.00106	\$	14,312
	Reno	\$	462,334,743	63,676	0.02112	\$	285,112
	Republic	\$	48,059,471	5,224	0.00186	\$	25,162
	Rice	\$	100,041,673	10,497	0.00379	\$	51,167
	Riley	\$	368,396,042	63,069	0.01976	\$	266,737
	Rooks	\$	60,887,283	5,386	0.00207	\$	27,925
	Rush	\$	35,386,001	3,466	0.00128	\$	17,306
	Russell	\$	69,707,062	6,978	0.00256	\$	34,574
	Saline	\$	470,197,690	53,943	0.01891	\$	255,265
	Scott	\$	71,727,927	4,691	0.00204	\$	27,591
	Sedgwick	\$	3,608,117,774	463,802	0.15695	\$	2,118,762
	Seward	\$	267,620,682	23,237	0.00899	\$	121,340
	Shawnee	\$	1,427,520,824	171,716	0.05929	\$	800,471
	Sheridan	\$	33,509,739	2,614	0.00106	\$	14,245
	Sherman	\$	62,001,706	6,218	0.00228	\$	30,789
	Smith	\$	35,998,758	4,179	0.00146	\$	19,701
	Stafford	\$	64,285,561	4,512	0.00190	\$	25,716
	Stanton	\$	102,902,175	2,374	0.00190	\$	25,610
	Stevens	\$	354,980,725	5,520	0.00591	\$	79,784
	Sumner	\$	161,163,972	25,272	0.00809	\$	109,252
	Thomas	\$	78,959,399	7,801	0.00288	\$	38,832
	Trego	\$	37,527,059	3,158	0.00124	\$	16,693
	Wabaunsee	\$	62,587,452	6,938	0.00246	\$	33,201
	Wallace	\$	28,650,993		0.00075	\$	10,075
	Washington	\$	56,394,616		0.00218	\$	29,452
	Wichita	\$	32,157,702		0.00098	\$	13,194
	Wilson	\$	69,865,679		0.00327	\$	44,123
	Woodson	\$	28,210,937		0.00121	\$	16,331
	Wyandotte	\$	1,110,992,382	156,487	0.05158	\$	696,267
	Totals	Φ.	07.040.004.040	0.705.500	4 00000	*	40 500 000
	Totals	\$	27,019,361,810	2,735,502	1.00000	\$	13,500,000

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			2005	CY 2004		Dis	tribution
	County		Assessed	Population	LAVTRF	A	mount
	Name		Valuation	Certified 7/1/05	Ratio	(\$	27,000,000
	Allen	\$	79,488,947	13,949	0.00434	\$	117,293
	Anderson	\$	67,034,996	8,191	0.00281	\$	75,996
	Atchison	\$	113,923,684	16,848	0.00548	\$	147,935
	Barber	\$	73,225,639	4,999	0.00214	\$	57,682
	Barton	\$	196,623,885	27,367	0.00905	\$	244,346
	Bourbon	\$	84,953,824	15,066	0.00468	\$	126,371
	Brown	\$	82,094,070	10,362	0.00353	\$	95,191
	Butler	\$	441,998,615	61,828	0.02042	\$	551,255
	Chase	\$	38,675,768	3,068	0.00123	\$	33,210
			reservation in the contract of the contract of the	4,178	0.00120	\$	35,177
	Chautauqua	\$	23,937,357			\$	186,701
	Cherokee	\$	131,174,257	21,950	0.00691		
	Cheyenne	\$	40,501,431	2,979	0.00123	\$	33,278
	Clark	\$	37,917,371	2,343	0.00105	\$	28,293
	Clay	\$	62,171,778		0.00285	\$	76,900
	Cloud	\$	68,626,116	9,779	0.00321	\$	86,740
	Coffey	\$	455,842,283	8,759	0.00799	\$	215,625
	Comanche	\$	42,159,476	1,903	0.00100	\$	26,954
	Cowley	\$	204,004,662	35,772	0.01114	\$	300,851
	Crawford	\$	219,819,386	38,060	0.01189	\$	321,061
	Decatur	\$	31,715,450	3,274	0.00119	\$	32,097
	Dickinson	\$	134,700,485	19,132	0.00629	\$	169,855
	Doniphan	\$	65,515,538	8,062	0.00276	\$	74,637
	Douglas	\$	1,038,091,400	102,786	0.03787	\$	1,022,510
	Edwards	\$	43,639,549	3,308	0.00135	\$	36,486
	Elk	\$	22,581,705	3,117	0.00103	\$	27,895
	Ellis	\$	270,807,578	27,060	0.00994	\$	268,322
	Ellsworth	\$	54,913,571	6,350	0.00222	\$	59,945
	Finney	\$	470,512,179	39,271	0.01543	\$	416,510
	Ford	\$	219,946,113	33,278	0.01076	\$	290,426
	A 10000000	\$		26,049	0.00849	\$	229,254
	Franklin		177,650,848	25,111	0.00049	\$	207,919
	Geary	\$	133,854,235			\$	31,886
	Gove	\$	38,979,781	2,845	0.00118	\$	
	Graham	\$	42,259,364	2,745	0.00120		32,391
	Grant	\$	345,416,263	7,685	0.00630	\$	170,113
	Gray	\$	64,041,925	5,980	0.00225	\$	60,764
	Greeley	\$	35,431,811	1,415	0.00080	\$	21,470
	Greenwood	\$	57,515,527	7,538	0.00254	\$	68,477
	Hamilton	\$	72,648,427	2,654	0.00157	\$	42,436
	Harper	\$	60,443,860	6,238	0.00227	\$	61,161
	Harvey	\$	219,244,111	33,769	0.01086	\$	293,330
	Haskell	\$	212,379,658	4,272	0.00377	\$	101,687
	Hodgeman	\$	33,440,623	2,089	0.00093	\$	25,098
	Jackson	\$	77,998,743	13,169	0.00414	\$	111,768
	Jefferson	\$	131,678,865	18,906	0.00620	\$	167,349
	Jewell	\$	35,882,835	3,422	0.00128	\$	34,504
	Johnson	\$	7,171,851,084	496,691	0.21092	\$	5,694,940
	Kearny	\$	286,362,195	4,515	0.00478	\$	129,122
	Kingman	\$	97,822,789		0.00326	\$	88,041
	Kiowa	\$	64,410,702	3,084	0.00157	\$	42,313
	Labette	\$	111,921,096		0.00674	\$	182,014
	Lane	\$	32,801,724	1,950	0.00089	\$	23,983
	Leavenworth	\$	491,118,236		0.02357	\$ .	636,511
	Lincoln	\$	34,888,396		0.00126	\$	34,118
		\$	161,787,466		0.00442	\$	119,298
	Linn	φ	101,707,400	3,113	0.00442	Ψ	,

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		2005	CY 2004		Distribution
Š	County	Assessed	Population	LAVTRF	Amount
	Name	Valuation	Certified 7/1/05	Ratio	\$27,000,000
	Logan	\$ 40,499,541	2,827	0.00120	\$ 32,302
	Lyon	\$ 218,162,708	35,717	0.01131	\$ 305,450
	Marion	\$ 97,646,856	13,010	0.00436	\$ 117,619
	Marshall	\$ 86,109,471	10,402	0.00359	\$ 96,852
	McPherson	\$ 290,455,618	29,413	0.01075	\$ 290,290
	Meade	\$ 106,413,866	4,592	0.00247	\$ 66,679
	Miami	\$ 313,307,824	29,712	0.01112	\$ 300,201
	Mitchell	\$ 54,093,702	6,564	0.00226	\$ 61,031
	Montgomery	\$ 205,706,380	34,975	0.01098	\$ 296,333
	Morris	\$ 56,391,783	5,977	0.00215	\$ 58,069
	Morton	\$ 160,018,126	3,269	0.00215	\$ 76,939
				0.00263	\$ 94,065
	Nemaha	\$ 77,114,259	10,458		137,663
	Neosho	\$ 89,926,383	16,555	0.00510	\$
	Ness	\$ 53,189,491	3,080	0.00142	\$ 38,363
	Norton	\$ 39,807,488	5,799	0.00189	\$ 51,127
	Osage	\$ 118,232,763	17,091	0.00559	\$ 151,002
	Osborne	\$ 35,609,420	4,100	0.00144	\$ 38,758
	Ottawa	\$ 56,636,207	6,175	0.00220	\$ 59,425
	Pawnee	\$ 54,110,624	6,795	0.00232	\$ 62,519
	Phillips	\$ 47,865,995	5,583	0.00195	\$ 52,560
	Pottawatomie	\$ 368,842,391	18,871	0.00926	\$ 250,072
	Pratt	\$ 99,483,573	9,417	0.00353	\$ 95,210
	Rawlins	\$ 31,123,637	2,765	0.00106	\$ 28,625
	Reno	\$ 462,334,743	63,676	0.02112	\$ 570,224
	Republic	\$ 48,059,471	5,224	0.00186	\$ 50,324
	Rice	\$ 100,041,673	10,497	0.00379	\$ 102,334
	Riley	\$ 368,396,042	63,069	0.01976	\$ 533,474
	Rooks	\$ 60,887,283	5,386	0.00207	\$ 55,850
	Rush	\$ 35,386,001	3,466	0.00128	\$ 34,613
	Russell	\$ 69,707,062	6,978	0.00256	\$ 69,148
	Saline	\$ 470,197,690	53,943	0.01891	\$ 510,530
	Scott	\$ 71,727,927	4,691	0.00204	\$
	Sedgwick	\$ 3,608,117,774	463,802	0.15695	\$
	Seward	\$ 267,620,682	23,237	0.00899	\$ 
	Shawnee	\$ 1,427,520,824	171,716	0.05929	\$
	Sheridan	\$ 33,509,739		0.00323	\$
	Sherman	\$ 62,001,706		0.00228	\$
	Smith	\$ 35,998,758		0.00226	\$
				0.00140	\$
	Stafford	\$ 64,285,561	4,512 2,374	0.00190	\$
	Stanton	102,902,175			\$
	Stevens	\$ 354,980,725		0.00591	
	Sumner	\$ 161,163,972		0.00809	\$
	Thomas	\$ 78,959,399		0.00288	\$
	Trego	\$ 37,527,059		0.00124	\$
	Wabaunsee	\$ 62,587,452		0.00246	\$
	Wallace	\$ 28,650,993		0.00075	\$
	Washington	\$ 56,394,616		0.00218	\$
	Wichita	\$ 32,157,702		0.00098	\$
	Wilson	\$ 69,865,679		0.00327	\$
	Woodson	\$ 28,210,937	3,553	0.00121	\$
	Wyandotte	\$ 1,110,992,382	156,487	0.05158	\$ 1,392,533
	Totals	\$ 27,019,361,810	2,735,502	1.00000	\$ 27,000,000

		2005	CY 2004		Distribution
County		Assessed	Population	LAVTRF	Amount
Name		Valuation	Certified 7/1/05	Ratio	\$40,500,000
Allen	\$	79,488,947	13,949	0.00434	\$ 175,939
Anderson	\$	67,034,996	8,191	0.00281	\$ 113,994
Atchison	\$	113,923,684	16,848	0.00548	\$ 221,903
Barber	\$	73,225,639	4,999	0.00214	\$ 86,524
Barton	\$	196,623,885	27,367	0.00905	\$ 366,519
Bourbon	\$	84,953,824	15,066	0.00468	\$ 189,556
Brown	\$	82,094,070	10,362	0.00353	\$ 142,787
Butler	\$	441,998,615	61,828	0.02042	\$ 826,882
Chase	\$	38,675,768	3,068	0.00123	\$ 49,815
Chautauqua	\$	23,937,357	4,178	0.00130	\$ 52,765
Cherokee	\$	131,174,257	21,950	0.00691	\$ 280,052
Cheyenne	\$	40,501,431	2,979	0.00123	\$ 49,916
Clark	\$	37,917,371	2,343	0.00105	\$ 42,440
Clay	\$	62,171,778	8,597	0.00285	\$ 115,350
Cloud	\$	68,626,116	9,779	0.00321	\$ 130,111
Coffey	\$	455,842,283	8,759	0.00799	\$ 323,438
Comanche	\$	42,159,476	1,903	0.00100	\$ 40,431
Cowley	\$	204,004,662	35,772	0.01114	\$ 451,276
	\$	219,819,386	38,060	0.01189	\$ 481,591
Crawford			3,274	0.00119	\$ 48,146
Decatur	\$	31,715,450	19,132	0.00629	\$ 254,783
Dickinson	\$	134,700,485	8,062	0.00276	\$ 111,955
Doniphan	\$	65,515,538		0.00270	\$ 1,533,765
Douglas	\$	1,038,091,400	102,786		\$ 54,729
Edwards	\$	43,639,549	3,308	0.00135	41,843
Elk	\$	22,581,705	3,117	0.00103	\$
Ellis	\$	270,807,578	27,060	0.00994	\$ 402,483
Ellsworth	\$	54,913,571	6,350	0.00222	\$ 89,918
Finney	\$	470,512,179	39,271	0.01543	\$ 624,765
Ford	\$	219,946,113	33,278	0.01076	\$ 435,639
Franklin	\$	177,650,848	26,049	0.00849	\$ 343,881
Geary	\$	133,854,235	25,111	0.00770	\$ 311,878
Gove	\$	38,979,781	2,845	0.00118	\$ 47,828
Graham	\$	42,259,364	2,745	0.00120	\$ 48,587
Grant	\$	345,416,263	7,685	0.00630	\$ 255,170
Gray	\$	64,041,925	5,980	0.00225	\$ 91,146
Greeley	\$	35,431,811	1,415	0.00080	\$ 32,206
Greenwood	\$	57,515,527	7,538	0.00254	\$ 102,716
Hamilton	\$	72,648,427	2,654	0.00157	\$
Harper	\$	60,443,860	6,238	0.00227	\$
Harvey	\$	219,244,111	33,769	0.01086	\$
Haskell	\$	212,379,658	4,272	0.00377	\$
Hodgeman	\$	33,440,623		0.00093	\$
Jackson	\$	77,998,743	13,169	0.00414	\$
Jefferson	\$	131,678,865	18,906	0.00620	\$
Jewell	\$	35,882,835	3,422	0.00128	\$
Johnson	\$	7,171,851,084	496,691	0.21092	\$
Kearny	\$	286,362,195		0.00478	\$
Kingman	\$	97,822,789		0.00326	\$
Kiowa	\$	64,410,702		0.00157	\$
Labette	\$	111,921,096		0.00674	\$
Lane	\$	32,801,724		0.00089	\$
Leavenworth	\$	491,118,236		0.02357	\$
Lincoln	\$	34,888,396		0.00126	\$ 51,177
Linn	\$	161,787,466		0.00442	\$ 178,947
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			START IN MUNICIPAL RE			
		2005	CY 2004			Distribution
N	County	Assessed	Population	LAVTRF		Amount
	Name	Valuation	Certified 7/1/05	Ratio	1	\$40,500,000
					0.00	
	Logan	\$ 40,499,541	2,827	0.00120	\$	48,453
	Lyon	\$ 218,162,708	35,717	0.01131	\$	458,175
	Marion	\$ 97,646,856	13,010	0.00436	\$	176,429
	Marshall	\$ 86,109,471	10,402	0.00359	\$	145,278
	McPherson	\$ 290,455,618	29,413	0.01075	\$	435,435
	Meade	\$ 106,413,866	4,592	0.00247	\$	100,018
	Miami	\$ 313,307,824	29,712	0.01112	\$	450,301
	Mitchell	\$ 54,093,702	6,564	0.00226	\$	91,547
	Montgomery	\$ 205,706,380	34,975	0.01098	\$	444,499
	Morris	\$ 56,391,783	5,977	0.00215	\$	87,104
	Morton	\$ 160,018,126	3,269	0.00285	\$	115,408
	Nemaha	\$ 77,114,259	10,458	0.00348	\$	141,098
	Neosho	\$ 89,926,383	16,555	0.00510	\$	206,494
	Ness	\$ 53,189,491		0.00142	\$	57,545
	Norton	\$ 39,807,488	5,799	0.00142	\$	76,690
		\$ 118,232,763	17,091			226,502
	Osage					58,138
	Osborne	\$ 35,609,420	4,100			
	Ottawa	\$ 56,636,207	6,175			89,138
	Pawnee	\$ 54,110,624	6,795			93,779
	Phillips	\$ 47,865,995	5,583	0.00559       \$ 226,         0.00144       \$ 58,         0.00220       \$ 89,         0.00232       \$ 93,         0.00195       \$ 78,         0.00926       \$ 375,         0.00353       \$ 142,         0.00106       \$ 42,		78,839
	Pottawatomie	\$ 368,842,391	18,871			375,108
	Pratt	\$ 99,483,573	9,417			142,816
	Rawlins	\$ 31,123,637	2,765			42,937
	Reno	\$ 462,334,743	63,676	0.02112	\$	855,335
	Republic	\$ 48,059,471	5,224	0.00186	\$	75,486
	Rice	\$ 100,041,673	10,497	0.00379	\$	153,502
	Riley	\$ 368,396,042	63,069	0.01976	\$	800,211
	Rooks	\$ 60,887,283	5,386	0.00207	\$	83,775
	Rush	\$ 35,386,001	3,466	0.00128	\$	51,919
	Russell	\$ 69,707,062	6,978	0.00256	\$	103,723
	Saline	\$ 470,197,690	53,943	0.01891	\$	765,795
	Scott	\$ 71,727,927	4,691	0.00204	\$	82,774
	Sedgwick	\$ 3,608,117,774	463,802	0.15695	\$	6,356,285
	Seward	\$ 267,620,682	23,237	0.00899	\$	364,021
	Shawnee	\$ 1,427,520,824		0.05929	\$	2,401,414
	Sheridan	\$ 33,509,739		0.00106	\$	42,736
	Sherman	\$ 62,001,706		0.00228	\$	92,366
	Smith	\$ 35,998,758		0.00146	\$	59,102
	Stafford	\$ 64,285,561	4,512	0.00190	\$	77,147
	Stanton	\$ 102,902,175		0.00190	\$	76,831
		\$ 354,980,725		0.00190	\$	239,353
	Stevens				\$	327,755
	Sumner	\$ 161,163,972		0.00809 0.00288	φ \$	116,497
	Thomas	\$ 78,959,399				
	Trego	\$ 37,527,059	1,000	0.00124	\$	50,078
	Wabaunsee	\$ 62,587,452		0.00246	\$	99,602
	Wallace	\$ 28,650,993		0.00075	\$	30,226
	Washington	\$ 56,394,616		0.00218	\$	88,356
	Wichita	\$ 32,157,702		0.00098	\$	39,582
	Wilson	\$ 69,865,679		0.00327	\$	132,368
	Woodson	\$ 28,210,937		0.00121	\$	48,992
	Wyandotte	\$ 1,110,992,382	156,487	0.05158	\$	2,088,800
	Totals	\$ 27,019,361,810	2,735,502	1.00000	\$	40,500,000

	2005	CY 2004		Distribution
County	Assessed	Population	LAVTRF	Amount
Name	Valuation	Certified 7/1/05	Ratio	(\$54,000,000)
Allen	\$ 79,488,947	13,949	0.00434	\$ 234,586
Anderson	\$ 67,034,996	8,191	0.00281	\$ 151,992
Atchison	\$ 113,923,684	16,848	0.00548	\$ 295,871
Barber	\$ 73,225,639	4,999	0.00214	\$ 115,365
Barton	\$ 196,623,885	27,367	0.00905	\$ 488,692
	84,953,824	15,066	0.00468	\$ 252,741
Bourbon	\$ N	10,362	0.00353	\$ 190,382
Brown	\$ 82,094,070		0.02042	\$ 1,102,510
Butler	\$ 441,998,615	61,828	0.02042	\$ 66,420
Chase	\$ 38,675,768	3,068	0.00123	\$ 70,353
Chautauqua	\$ 23,937,357	4,178		\$ 373,403
Cherokee	\$ 131,174,257	21,950	0.00691	\$ 66,555
Cheyenne	\$ 40,501,431	2,979	0.00123	
Clark	\$ 37,917,371	2,343	0.00105	\$ 56,587
Clay	\$ 62,171,778	8,597	0.00285	\$ 153,800
Cloud	\$ 68,626,116	9,779	0.00321	\$ 173,481
Coffey	\$ 455,842,283	8,759	0.00799	\$ 431,250
Comanche	\$ 42,159,476	1,903	0.00100	\$ 53,908
Cowley	\$ 204,004,662	35,772	0.01114	\$ 601,702
Crawford	\$ 219,819,386	38,060	0.01189	\$ 642,122
Decatur	\$ 31,715,450	3,274	0.00119	\$ 64,195
Dickinson	\$ 134,700,485	19,132	0.00629	\$ 339,711
Doniphan	\$ 65,515,538	8,062	0.00276	\$ 149,274
Douglas	\$ 1,038,091,400	102,786	0.03787	\$ 2,045,020
Edwards	\$ 43,639,549	3,308	0.00135	\$ 72,972
Elk	\$ 22,581,705	3,117	0.00103	\$ 55,791
Ellis	\$ 270,807,578	27,060	0.00994	\$ 536,644
Ellsworth	\$ 54,913,571	6,350	0.00222	\$ 119,891
Finney	\$ 470,512,179	39,271	0.01543	\$ 833,020
Ford	\$ 219,946,113		0.01076	\$ 580,851
Franklin	\$ 177,650,848	26,049	0.00849	\$ 458,509
Geary	\$ 133,854,235	25,111	0.00770	\$ 415,837
Gove	\$ 38,979,781	2,845	0.00118	\$ 63,771
Graham	\$ 42,259,364	2,745	0.00120	\$ 64,782
Grant	\$ 345,416,263	7,685	0.00630	\$ 340,227
Gray	\$ 64,041,925	5,980	0.00225	\$ 121,528
Greeley	\$ 35,431,811	1,415	0.00080	\$ 42,941
Greenwood	\$ 57,515,527	7,538	0.00254	\$ 136,954
Hamilton	\$ 72,648,427	2,654	0.00157	\$ 84,872
Harper	\$ 60,443,860		0.00227	\$ 122,322
Harvey	\$ 219,244,111	33,769	0.01086	\$ 586,660
Haskell	\$ 212,379,658	4,272	0.00377	\$ 203,374
Hodgeman	\$ 33,440,623	2,089	0.00093	\$
Jackson	\$ 77,998,743	13,169	0.00414	\$
Jefferson	\$ 131,678,865	18,906	0.00620	\$
Jewell	\$ 35,882,835		0.00128	\$
Johnson	\$ 7,171,851,084	496,691	0.21092	\$
Kearny	\$ 286,362,195		0.00478	\$
Kingman	\$ 97,822,789		0.00326	\$
Kiowa	\$ 64,410,702		0.00157	\$
Labette	\$ 111,921,096		0.00674	\$
Lane	\$ 32,801,724		0.00089	\$
Leavenworth	\$ 491,118,236		0.02357	\$ 1,273,022
Lincoln	\$ 34,888,396		0.00126	\$ 68,236
Linn	\$ 161,787,466		0.00442	\$ 238,596
15-18-6 (15-16)				

		2005	CY 2004		Dis	tribution
	County	Assessed	Population	LAVTRF	A	mount
-	Name	Valuation	Certified 7/1/05	Ratio	(\$	54,000,000
			*			
	Logan	\$ 40,499,541	2,827	0.00120	\$	64,603
	Lyon	\$ 218,162,708	35,717	0.01131	\$	610,899
	Marion	\$ 97,646,856	13,010	0.00436	\$	235,239
	Marshall	\$ 86,109,471	10,402	0.00359	\$	193,704
	McPherson	\$ 290,455,618	29,413	0.01075	\$	580,580
	Meade	\$ 106,413,866	4,592	0.00247	\$	133,358
	Miami	\$ 313,307,824	29,712	0.01112	\$	600,401
	Mitchell	\$ 54,093,702	6,564	0.00226	\$	122,063
	Montgomery	\$ 205,706,380	34,975	0.01098	\$	592,665
	Morris	\$ 56,391,783	5,977	0.00215	\$	116,139
	Morton	\$ 160,018,126	3,269	0.00285	\$	153,878
	Nemaha	\$ 77,114,259	10,458	0.00348	\$	188,131
	Neosho	\$ 89,926,383	16,555	0.00510	\$	275,325
	Ness	\$ 53,189,491	3,080	0.00142	\$	76,726
	Norton	\$ 39,807,488	5,799	0.00189	\$	102,254
	Osage	\$ 118,232,763	17,091	0.00559	\$	302,003
	Osborne	\$ 35,609,420	4,100	0.00144	\$	77,517
	Ottawa	\$ 56,636,207	6,175	0.00220	\$	118,850
	Pawnee	\$ 54,110,624	6,795	0.00220	\$	125,039
	Phillips	\$ 47,865,995	5,583	0.00232	\$	105,119
	Pottawatomie	\$ 368,842,391	18,871	0.00193	\$	500,144
	Pratt	\$	9,417		\$	190,421
	N 0.10000000	99,483,573	2,765	0.00353	\$	57,249
	Rawlins	\$ 31,123,637		0.00106		
	Reno	\$ 462,334,743	63,676	0.02112	\$	1,140,447
	Republic	\$ 48,059,471	5,224	0.00186	\$	100,648
	Rice	\$ 100,041,673	10,497	0.00379	\$	204,669
	Riley	\$ 368,396,042	63,069	0.01976	\$	1,066,949
	Rooks	\$ 60,887,283	5,386	0.00207	\$	111,700
	Rush	\$ 35,386,001	3,466	0.00128	\$	69,226
	Russell	\$ 69,707,062	6,978	0.00256	\$	138,297
	Saline	\$ 470,197,690	53,943	0.01891	\$	1,021,060
	Scott	\$ 71,727,927	4,691	0.00204	\$	110,365
	Sedgwick	\$ 3,608,117,774		0.15695	\$	8,475,047
	Seward	\$ 267,620,682		0.00899	\$	485,361
	Shawnee	\$ 1,427,520,824		0.05929	\$	3,201,885
	Sheridan	\$ 33,509,739		0.00106	\$	56,981
	Sherman	\$ 62,001,706		0.00228	\$	123,155
	Smith	\$ 35,998,758		0.00146	\$	78,803
	Stafford	\$ 64,285,561	4,512	0.00190	\$	102,862
	Stanton	\$ 102,902,175		0.00190	\$	102,441
	Stevens	\$ 354,980,725		0.00591	\$	319,137
	Sumner	\$ 161,163,972		0.00809	\$	437,006
	Thomas	\$ 78,959,399		0.00288	\$	155,329
	Trego	\$ 37,527,059		0.00124	\$	66,771
	Wabaunsee	\$ 62,587,452		0.00246	\$	132,803
	Wallace	\$ 28,650,993		0.00075	\$	40,302
	Washington	\$ 56,394,616		0.00218	\$	117,809
	Wichita	\$ 32,157,702		0.00098	\$	52,776
	Wilson	\$ 69,865,679		0.00327	\$	176,491
	Woodson	\$ 28,210,937		0.00121	\$	65,323
	Wyandotte	\$ 1,110,992,382	156,487	0.05158	\$	2,785,066
	Totals	\$ 27,019,361,810	2,735,502	1.00000	\$	54,000,000



## Change SB 365 (M&E) effective date to <u>after</u> 1/1/07 (2619 w/ de minimus and 2525) -with GM amendment in 2619

Change mitigation formula 90% 70% 50% 0

Reduce homestead refund (SB 365) to \$3-5m

Reduce tax credits to 15% to partially fund mitigation - general & telecom

Delete SB 365 mitigation with replacement in gaming bill



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TO: Members of the Senate Committee on Assessment and Taxation

March 31, 2006

Senator Barbara Allen, Chair Senator Les Donovan, Vice Chair Senator Derek Schmidt, Vice Chair

Senator Derek Schmidt, Vice Chair Senator Janis Lee, Ranking Member

Senator Pat Apple

Senator Terry Bruce Senator Great Goodwin Senator Nick Jordan Senator Roger Pine

FROM: Harriet Lange and the Kansas Broadcast Managers listed at the end of this memo

RE: HB 2618 – property tax on digital broadcast equipment – temporary relief

The House passed on final action this morning, HB 2618, by a vote of 108 to 17. With the hope that the bill will be considered by the Tax Conference Committee at some point, we want to acquaint Members of the Senate Committee with the provisions of the bill. We also are making this information available to all members of the Senate.

HB 2618 will provide <u>temporary</u> property tax relief to commercial broadcast stations in Kansas as we make the transition from analog to digital technology. Many of us have already invested heavily in the federally-mandated transition with the purchase of digital equipment. In fact, \$20 million of the total \$33 million in digital expenditures reported by the 23 commercial television stations in Kansas has already been invested, or will be by June 30 of this year.

When most businesses invest in new machinery and equipment, they make the decision to do so because they anticipate a return on investment. That is NOT the case for television broadcasters who were required to make the transition to digital with a build-out schedule mandated by the FCC. All full power commercial television stations were required by the FCC to be broadcasting at full power with their digital signal by July 1, 2005. Exceptions to this build out schedule were granted by the FCC only for reasons of financial hardship or in cases of delays by equipment manufacturers. As a result, television broadcasters in Kansas are operating two stations - an analog and a digital station - with all the dual expenses which that entails, but no return on investment.

Fiscal impact on the state and affected counties is minimal - about \$1,000,000 over a multiple-year period of time.

To provide additional details about HB 2618, I've attached testimony presented to the House Taxation Committee earlier this year. Thank you for your consideration.

These broadcast managers join in urging passage of HB 2618:

Brian Cunningham, Operations Manager, KSOK AM/FM, Arkansas City Mark Oppold, General Manager, KAIR AM/FM, Atchison

Mike Sutcliffe, Owner/General Manager, KINZ FM, Chanute

Joe Jindra, President/General Manager, KNCK/KCKS, Concordia

Mike Fell, General Manager, KXXX/KQLS, Colby; KGNO / KOLS / KZRD / KSSH, Dodge City

Lee Schroeder, General Manager, KVOE AM/FM / KFFX FM, Emporia

Marty Hill, General Manager, KANS FM, Emporia

Nancy Baumrucker, General Manager, KFIX FM, Hays; KBGL FM, Great Bend

Greg Buser, General Manager, KNZA / KMZA, Hiawatha/Seneca

Robert Hilton, Operations. Manager, KNZA / KMZA, Hiawatha/Seneca

Cliff Shank, President and General Manager, KGGG / KSKU / KXKU / KJKC, Hutchinson

Mark Wilson, KIND AM/FM, Independence

Mike Russell, General Manager and Tom Norris, Station Manager, KALN / KIKS, Iola

Mark Ediger, General Manager, KJCK AM/FM / KQLA, Junction City

Cindy Schloss, Market Manager, KMBZ / KXTR / KSCP / KUDL / KRBZ / KQRC / KYYS / WDAF, Kansas City

Herndon Hasty, Market Manager, KFKF / KBEQ / KMXV / KSRC, Kansas City

Kirk Black, General Manager, KCTV / KSMO TV, Kansas City

Ron Covert, General Manager, KLWN/KLZR, Lawrence and KMXN FM, Topeka

Hank Booth, Station Manager, KLWN / KLZR, Lawrence

Stu Melchert, President and General Manager, KSCB AM/FM / KLDG FM, Liberal

Richard Wartell, President/General Manager, KMAN / KMKF / KXBZ / KACZ, Manhattan

Bruce Dierking, President, KNDY AM/FM, Marysville; KQNK AM/FM, Norton

Bryan Loker, KFNF FM, Oberlin

Brad Howard, President/General Manager, KOFO AM, Ottawa

Chris Kelly, General Manager, KKOW AM/FM / KBZI FM, Pittsburg

Lance Sayler, President/General Manager, KSNP FM, Burlington; KKOY AM/FM, Chanute; KWXD / KHST, Pittsburg

Danny Thomas, President/General Manager, KOAM TV / KFJX TV, Pittsburg

Jerry Hinrikus, General Manager, KINA / KSKG / KILS / KQNS, Salina

Larry Riggins, General Manager, KABI / KSAJ, Abilene; KBLS FM, Manhattan; KSAL AM/FM / KYEZ, Salina; WIBW AM/FM, Topeka

Ken Selvaggi, General Manager, KSNT TV, Topeka

Jim Allan, General Manager, KTPK FM, Topeka

Jim Evers, General Manager, KTKA TV, Topeka

Dave Waters, General Manager, KTMJ TV, Topeka

Steve Cornwell, General Manager, WIBW TV, Topeka

Kent Cornish, Vice President/General Manager, KSAS TV /KSCC TV, Wichita; KAAS TV, Salina; KBDK TV, Great Bend

Dick Harlow, General Manager, KZCH / KTHR / KRBB / KZSN, Wichita

Jackie Wise, Market Manager, KFH AM/FM; KNSS / KFBZ / KDGS / KEYN, Wichita

Terry Atherton, General Manager, KSGL AM, Wichita

Terry Cole, President/General Manager, KAKE TV, Wichita; KLBY TV, Colby; KUPK TV, Garden City

Al Buch, General Manager, KSNW TV, Wichita; KSNC TV, Great Bend; KSNG TV, Garden City; KSNK TV, Oberlin

Mary Knecht, General Manager, KTQW TV, Wichita

Rob Burton, Market Manager, KFTI / KFDI / KMXW / KYQQ / KICT / KFXJ, Wichita

Joan Barrett, Vice President/General Manager, KWCH TV, Wichita; KBSD TV, Dodge City; KBSL TV, Goodland; and KBSH TV, Hays

Eric Lassberg, General Manager, KWCV TV, Wichita

Mark Vail, Vice President/Chief Operating Officer, Eagle Communications, Inc., Hays – KAYS KHAZ / KJLS/ KKQY, Hays; KVGB AM/FM / KHOK, Great Bend; KWBW / KHUT / KHMY, Hutchinson; KINA / KSKG, Salina.



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Testimony
HB 2618
House Committee on Taxation
January 26, 2006
By
Harriet Lange, President
Kansas Association of Broadcasters

Mr. Chairman, Members of the Committee, I am Harriet Lange, president of the Kansas Association of Broadcasters (KAB). KAB serves a membership of free-over-the-air local broadcast stations in Kansas. We appreciate the opportunity to appear before you in support of HB 2618.

HB 2618 will provide temporary property tax relief to commercial television and radio stations in Kansas as they make the transition from analog to digital technology.

The Telecommunications Act of 1996 authorized the Federal Communications Commission to issue a mandate to all free, over-the-air television broadcasters to start transitioning from the analog technology to digital technology. The FCC granted each existing broadcaster an additional channel to be used for digital transmissions, while retaining and continuing programming on their analog channel until the transition is complete and consumers have the capability to receive digital transmissions.

What this mandate means, is that television broadcasters were required to build a second station for digital broadcasting along side their analog station. The mandate requires them to make huge capital outlays for digital equipment and requires them to operate both their analog and digital stations with double operating costs, in order to avoid depriving viewers from their local television broadcast service. Even though broadcasters are making these investments and paying the operating costs, they are NOT receiving any additional viewers or advertising revenue from these investments or operations and they will not until the transition to digital is complete.

From the broadcasters' standpoint, the roll-out of digital television has been incremental, with the largest markets required to be on the air with their digital stations by May 1, 1999. The next in line by market size, were required to be on the air by November 1, 1999. All commercial

television stations were required to be on the air with their digital signal by May 1, 2002. And all commercial stations had to be at full power with their digital signal by July 1, 2005. In some cases, these construction deadlines were waived by the FCC if there were delays by equipment manufacturers or in cases of financial hardship.

Television broadcasters have made the commitment to transition to digital technology, however, consumers have not yet caught up. To receive the digital signal, viewers must purchase a digital television set or a converter box for their analog sets if they do not receive their television programs through cable or satellite. Additionally, set manufacturers continue to produce and sell analog sets at bargain basement prices, although they will be rendered obsolete in 2009 when the analog signal is turned off. The Consumer Electronics Association (CEA) reported that in 2003 only three (3) percent of the total sets in the U.S. were digital capable sets (6.8 million out of 222 million). By 2005, CEA estimates that percentage increased to ten (10) percent, and by 2009, CEA projects that 67 percent of all sets in the U.S. will be digital sets.

DTV technology allows television broadcasters to offer free television programming with movie-quality picture and CD-quality sound (high definition). It also makes possible the rapid delivery of large amounts of information services over a television set (data-casting), or multiple channels offering a variety of programs (multi-casting). In order for consumers to take advantage of all of these enhanced services that will be offered, they must have a high definition/digital capable set.

The transition for radio, to HD Radio, is somewhat different than the DTV transition. The FCC approved HD Radio as the AM and FM digital broadcasting system in October of 2002. HD Radio was developed and is licensed by iBiquity Digital Corporation. This digital audio broadcasting technology provides for enhanced sound fidelity, improved reception and new wireless data services which might include scrolling of traffic, weather, news and sports scores, song and artist identification, and digital music and data download capabilities. Digital radio technology is different than DTV, in that it allows broadcasters to use the current radio spectrum to transmit AM and FM analog simultaneously with the new higher quality digital signals. The technology allows for a transition to digital for broadcasters and consumers by using the existing infrastructure and spectrum and at the same time preserving the existing analog service for as long as necessary. There is no hard-date for the end of analog radio broadcasting. Consumers may continue listening to the same local AM/FM stations but with the added services and benefits that HD Radio offers. As with television, however, a digital radio set will be required for consumers to take advantage of all the services and benefits of HD Radio.

Radio stations are slowly beginning to transmit a digital signal in addition to their analog signal. As of December 2005, 18 KAB member radio stations have an iBiquity license to broadcast in digital. Nine (9) of these are currently broadcasting in digital HD Radio. Nationwide, 250 stations are broadcasting in digital with an additional 200 having acquired their iBiquity license.

Other states have provided temporary tax relief for broadcasters as they make the transition to digital and while paying dual tax bills. Wisconsin passed legislation a few years ago. Missouri passed legislation last year. In other states like Alabama, Tennessee, Massachusetts, Kentucky and Washington the state broadcast associations have or are working with their respective revenue departments in establishing guidelines for a "special depreciation schedule" for digital broadcasting equipment.

Because an "administrative" fix by the Department of Revenue isn't an option in Kansas due to the inflexibility rendered by the state Constitution, we're asking the legislature to provide some temporary relief until analog broadcasting goes away.

HB 2618 would exempt from personal property tax, digital broadcast equipment acquired on or after January 1, 2006. For digital equipment purchased prior to January 1, 2006, a credit on the station's property tax bill would be granted, based on the percentage of NON-digital (analog) sets in the U.S. For television, the exemption and credit would remain in place until the end of 2009 as broadcasters will discontinue analog broadcasting in February of that year. Since no hard date has been set for radio, the exemption and credit would remain in place until at least 50% of all radio sets in the U.S. are digital sets.

The intent of the bill is to exempt or provide a credit for any equipment which produces, originates, modifies, controls, conveys, enhances, or measures the digital signal that is broadcast as a show, program or commercial. It is our intent that the equipment which would qualify for this special treatment would be limited to the equipment that is in the digital "pipeline" and exclude equipment which can handle an analog signal without conversion – that being the older equipment in the station.

To determine the potential impact on counties of the television portion of HB 2618 we surveyed the 23 full power commercial television stations with property in Kansas. We asked them to provide information on past and future digital equipment purchases. All 23 stations responded, reporting past and projected expenditures (through 2009) for digital equipment in 19 Kansas counties totaling \$33,158,883. Based on the expenditures reported, tax savings for television stations over the three years (2007, 2008 and 2009) totals a little over \$1,000,000. Attached is a spread sheet which provides the television tax savings by county.

We estimate that a radio station will spend under \$100,000 to make the transition to digital. The total expenditure by radio stations in the state over the multi-year period of the transition will be an estimated \$17.5 million. There are 175 commercial radio stations located in 52 Kansas counties.

Attached to my testimony also is an amendment, which allows county appraisers to remove digital equipment from the tax rolls without having an exemption application filed with the Board of Tax Appeals. We propose that this language be added to HB 2618, as Section 3 and that the current Section 3 be renumbered to Section 4.

I'd be happy to respond to questions now if appropriate, or after Joan Barrett's testimony, she and I can answer questions.

Thank you for your consideration.

## The Conversion to Digital Television

- Digital Television (DTV) is a new broadcast technology that is transforming television.
- DTV technology allows television broadcasters to offer free television programming with movie-quality picture and CD-quality sound.
- DTV also makes possible the rapid delivery of large amounts of information services over a television set (data-casting), or multiple channels offering a variety of programs (multi-casting).
- The Telecommunications Act of 1996 authorized the FCC to issue a mandate to all free, over-the-air television broadcasters to start transitioning from the analog technology to digital technology. To that end the FCC granted each existing broadcaster an additional channel (6 MHz of spectrum) to be used for digital transmissions, while retaining and continuing programming on their analog channel until the transition is complete, i.e. consumers have the capability to receive digital transmissions.
- All commercial television stations were required to be on the air with their digital signal by May 1, 2002; all non-commercial stations by May 1, 2003. These construction deadlines were waived if there were delays by equipment manufacturers or in cases of financial hardship.

#### What broadcasters had to do to comply with the mandate:

- Local broadcast television stations have spent billions of dollars and thousands of
  manpower hours bringing digital television (DTV) to the American consumer. It is
  estimated that when the DTV transition is completed, broadcasters will have spent \$1016 billion on their digital build outs. Moreover, during this transition period, stations
  continue incurring the additional costs of putting two signals on the air: one in analog and
  one in digital. Kansas full power television stations report total projected spending on
  digital equipment through 2009 to be \$33,160,000.
- If broadcasters did not comply with the mandate and convert to digital, they risk loss of their broadcast licenses when the transition is complete.
- The building of DTV stations required a large outlay of capital and effort by broadcasters. In some cases a new broadcast tower or significant modifications to an existing tower were required for the digital antennas.
- Broadcasters were required to purchase digital transmission equipment, obtain digital programming, and acquire equipment for converting analog programming to digital.
- Additionally, broadcasters must incur the cost of running two stations simultaneously during the transition period, even though viewership and advertising revenues remain the same.

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- According to a national survey in 2002, the average total cost per station to comply with the initial requirements for digital transmission was \$3.1 million.
- According to the 2002 survey, the increased energy costs of running the digital station was \$6,342 per month (at a time when only 54% of the DTV stations responding to the survey were broadcasting at full-power).
- Added to the cost of capital, purchasing and maintenance expenses will continue to increase as stations build and maintain digital equipment while keeping analog equipment in operation.
- Bottom-line Broadcasters have been required to make substantial investments in
  economically and functionally obsolescent digital equipment that will not generate
  revenue until the transition to digital technology is complete. Analog equipment has a
  very nominal value, at least until the end of the transition. And because broadcasters are
  required to continue to broadcast their analog signal, they must continue to replace,
  maintain and repair their analog equipment until the analog spectrum is returned to the
  government.

## When will the transition be complete?

- To receive a digital signal, consumers must purchase a digital set or a converter box for their analog sets if they do not receive their broadcast programs through cable or satellite. Projections indicate that no more than 1/3 of the television households in the U.S. will have a digital set by the end of 2006.
- Federal legislation initially called for the return of the analog spectrum by television broadcasters on December 31, 2006 or when 85% of the television households in a licensee's market are capable of receiving the signals of digital broadcast stations, whichever is later. However, the 2005 U.S. Senate in its budget reconciliation bill called for a hard-date of April 7, 2009, for turning off analog stations. The House bill called for a hard-date of December 31, 2008. The Conference Committee charged with reconciling the House and Senate versions decided on a hard date of February 17, 2009, when analog television stations will be turned off.

While there are numerous examples of technological change making equipment obsolete, including cellular telephones and the move from wire to fiber optics, there is no other case of a Federal agency forcing businesses to buy and run two sets of equipment (simultaneously) and then turn off one group of assets (rendering them useless and of no value).

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## The Conversion to Digital Radio

- The FCC approved HD Radio as the AM and FM digital broadcasting system for the U.S. in October 2002. HD Radio was developed by iBiquity Digital Corporation. For more information on HD Radio and the technology, go to <a href="https://www.ibiquity.com/hdradio">www.ibiquity.com/hdradio</a>.
- Radio stations are beginning to transmit a digital signal in addition to their analog signal.
  However, this transition has not been mandated by the FCC, but is market-driven. As of
  December 2005 18 KAB member radio stations have an iBiquity license to broadcast in
  digital. Nine of these are currently broadcasting in digital HD Radio. Nationwide, 250
  stations are broadcasting in digital with an additional 200 having acquired their iBiquity
  license.
- Digital audio broadcasting technology provides for enhanced sound fidelity, improved
  reception and new wireless data services such as station, song and artist identification,
  scrolling of traffic, weather, news and sports scores, digital music and data download
  capabilities, and much more. This technology allows broadcasters to use the current radio
  spectrum to transmit AM and FM analog simultaneously with new higher quality digital
  signals. The digital technology will enhance both the AM and FM band's audio fidelity.
  AM will sound like FM does today and FM will have compact-disc-like audio quality.
- HD Radio technology allows for a transition to digital for broadcasters and consumers by using the existing infrastructure and spectrum and at the same time preserving the existing analog service for as long as is necessary. There is no hard-date for the end of analog radio broadcasting. Consumers may continue listening to the same local AM/FM stations but with the added services and benefits that HD Radio offers. However, a digital radio set will be required for consumers to take advantage of the services and benefits of HD Radio.
- Unlike television, the radio transition will only impact the value of the transmitters and antennas. Stations with relatively new transmitters may be able to modify the transmitter to send out the digital signal in addition to the analog signal. Antennas will have to be replaced or modified. It is estimated that the average cost of equipment for the transition to HD Radio will be about \$100,000 per station. There are 175 commercial radio stations in 52 Kansas counties.

KAB December 2005

#### Kansas Association of Broadcasters, Inc. Tax Savings Assessment

		1/2009		1/2008		1/2007		r Category	
County	Post 1/1/06	Pre 12/31/05 Est. Credit	Post 1/1/06	Pre 12/31/05 Est. Credit	Post 1/1/06	Pre 12/31/05 Est. Credit	Post 1/1/06	Pre 12/31/05 Est. Credit	Total Tax Savings
Barton	\$ 40,112	\$ 577	\$ 48,146	\$ 1,425	\$ -	\$ 2,699	\$ 88,259	\$ 4,701	\$ 92,960
Durion	Ψ 10,112	• 57.	Ψ 10/110	4 1/120	Ψ	<b>4 2,</b> 033	Ψ 00,20	4 1,701	φ
Cherokee	25,823	1,510	22,494	3,560	1,509	5,704	49,827	10,774	60,600
D .	10.000	1.000		4.046		7.400	-	-	22.244
Decatur	19,239	1,639	-	4,246	((=)	7,139	19,239	13,025	32,264
Ellis	38,845	123	:=:	303		575	38,845	1,001	39,845
						20			
Finney	20,427	365	22,809	901	-	1,707	43,236	2,973	46,209
Ford	1,699	_	_	-	-	_	1,699	-	1,699
									2,077
Gray	59,673	=	=	-	-	9	59,673	=	59,673
Harvey	_	2,403	<b>=</b> 8	4,172	_	7,150	7=	13,725	13,725
				-/		7,250		10,720	13,723
Haskell	-	1,008	-	2,493	( <del>=</del> )	4,708	-	8,209	8,209
Johnson	15,549	4,945	17,028	11,421	_	18,281	32,576	34,647	67,223
jornson	13,347	4,743	17,020	11,421	-	18,281	32,376	34,047	67,223
Ottawa	\$ <del></del>	1,067	-	1,891	( <del>=</del> ,	3,202	-	6,160	6,160
Reno		7,276		16.056		26,022			
Relio		7,270	-	16,956	-	26,922	£ <del>-</del> .	51,154	51,154
Russell	r=	185	-	456	-	865	-	1,506	1,506
0.11				2020					
Saline	-	139	-	344	=	652	-	1,135	1,135
Sedgwick	18,361	21,122	19,672	47,360	17,145	75,677	55,178	144,158	199,336
							1000000 P 40000000	1 (200 mm - 100 mm -	,
Shawnee	71,872	6,850	69,834	15,451	61,629	25,183	203,335	47,484	250,819
Sherman	46,674	_	_	-:	-:	7-	46,674	-	46,674
							10,071	=	40,074
Thomas	-	1,155	:=	2,885	-3	5,313	-	9,353	9,353
Wabaunsee	26,180	2,219	31,979	5,310	16,621	0.464	74 790	16.004	01 577
, , abautibee	20,100	2,219	31,7/7	5,310	10,021	9,464	74,780	16,994	91,774
Total Tax Savings	\$ 384,455	\$ 52,583	\$ 231,961	\$ 119,175	\$ 96,903	\$ 195,241	\$ 713,320	\$ 366,998	\$ 1,080,318

#### Notes to Digital Television Survey, Tax Savings Assessment

\*The urban average rate was taken from the Kansas Department of Revenue website at http://www.ksrevenue.org/pdf/02-04TableIVavglevies.pdf

Each county's 2004 urban average rate according to the chart was used in the calculation of tax savings and tax credit.

\*The rates used for calculating the tax savings and tax credits per county were taken from the 2005 Personal Property Valuation Guide prepared by the Kansas Department of Revenue, Division of Property Valuation.

The rates were presented in Section V, page 61, and were revised as of 12/2004.

\*The assessment percentage of 25% used in the calculation of tax savings and tax credits was also taken from the 2005 Personal Property Valuation Guide prepared by the Kansas Department of Revenue, Division of Property Valuation. The assessment of 25% was used due to the assets being characterized in Class/Subclass 2.05, (Commercial and Industrial Machinery and Equipment)

\*The estimated DTV factory shipment used to calculate the current percentage of digital television expected to be sold was found in the publication *Washington Insider Series: The HDTV Transition*, published by the Consumer Electronics Association.

DTV rates used to determine amount of the projected tax credit: 2007 - 28%; 2008 - 43%; and 2009 - 67%

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