MINUTES OF THE SENATE PUBLIC HEALTH AND WELFARE COMMITTEE

The meeting was called to order by Chairman James Barnett at 1:30 P.M. on February 28, 2007 in Room 231-N of the Capitol.

All members were present.

Committee staff present:

Emalene Correll, Kansas Legislative Research Department Terri Weber, Kansas Legislative Research Department Nobuko Folmsbee, Office of Revisor of Statutes Morgan Dreyer, Committee Secretary

Conferees appearing before the committee:

Ray Dalton, Deputy Secretary, Division of Health Care Policy, Social and Rehabilitation Services

Others attending:

See attached list.

Upon calling the meeting to order, Chairman Barnett asked that the Committee review the Minutes for February 21, 2007 for approval at the end of the meeting.

The Chair then announced that the next order of business was to open the hearing on SB 354.

Hearing on <u>SB 354 – An act concerning the department of social and rehabilitation services; relating to alcohol and drug addiction treatment</u>

The fiscal note for SB 354 was available for the Committee to view. A copy of the fiscal note is (<u>Attachment 1</u>) attached hereto and incorporated into the Minutes as referenced.

Chairman Barnett called upon proponent conferee, Ray Dalton, Deputy Secretary, Division of Health Care Policy, Social and Rehabilitation Services who stated that this is a technical bill which will clean up and merge Chapter 65 Public Health, Article 40 (Alcoholism and Intoxication Treatment, introduced in 1972) and Article 46 (Drug Abuse Treatment Facilities, introduced in 1976) to accurately reflect the current language utilized by the alcohol and drug field. This bill is not intended to have a policy or fiscal impact on SRS, consumers or stakeholders. A copy of his testimony is (Attachment2) attached hereto and incorporated into the Minutes as referenced.

The Chair called upon Nobuko Folmsbee who passed out and explained to the Committee a draft of the bill with the new proposed additions and changes. A copy of the bill draft is (<u>Attachment 3</u>) attached hereto and incorporated into the Minutes as referenced.

Questions and discussion came from Schmidt, Journey, Brungardt, Barnett regarding the definition of alcohol, Secretary as a State Agency, section 13, <u>SB 11</u> as compared to <u>SB 354</u>, definition of treatment programs as compared to treatment facility.

<u>SB 11</u> was passed out to the Committee members to compare the bills and discuss possibilities of how to combine the two bill (<u>SB 11</u> and <u>SB 354</u>).

Senator Schmidt commented that she would like to see <u>SB 11</u> and <u>SB 354</u> put together into a substitute bill. The Chair agreed and asked the Committee if they were acceptable to that. The Committee as a whole agreed.

Chairman Barnett called upon Nobuko to create a substitute bill and then the Committee will get back together to view the substitute bill for consideration.

The Chair then closed the hearing on **SB 354**.

Chairman Barnett announced that the final item on the agenda was for the Minutes for the Senate Public Health and Welfare Committee on February 21, 2007.

CONTINUATION SHEET

MINUTES OF THE Senate Public Health and Welfare Committee at 1:30 P.M. on February 28, 2007 in Room 231-N of the Capitol.

The motion was made by Senator Journey to approve the Minutes. It was seconded by Senator Jordan and the motion carried.

Adjournment

As there were there were no more items on the agenda, the meeting adjourned at 2:05 p.m.

The next meeting is scheduled for March 1, 2007.

Senate Public Health and Welfare Committee Feb. 28,2007

Please Sign In

Dennis George	
Jessiga Bergman	Sen. Dischmit's Office
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Mike Hut Ites	Cenpatio Behavival Acalt
- James Joursey	Benchmark Communications
Abbie Horgan	3 RS
Stacy Chambellain	5R5
Ray Dalton	5 RS
Wechelle Keteroon	Capitol Strategies



February 21, 2007

The Honorable Jim Barnett, Chairperson Senate Committee on Public Health and Welfare Statehouse, Room 120-S Topeka, Kansas 66612

Dear Senator Barnett:

Fiscal Note for SB 354 by Senate Committee on Federal and State Affairs SUBJECT:

In accordance with KSA 75-3715a, the following fiscal note concerning SB 354 is respectfully submitted to your committee.

SB 354 would make several technical clarifications in current law regarding alcohol and drug treatment facility licensing and standards. The Department of Social and Rehabilitation Services (SRS) is responsible for the licensing and enforcement of standards for alcohol and drug treatment facilities.

SRS states that SB 354 would have no fiscal effect.

Sincerely,

Duane A. Goossen

Director of the Budget

Jackie Aubert, SRS CC:

> 504-N, Topeka, KS 66612 • (785) 296-2436 • Fax: (785) 296-0231 committee 900 S.W. Jackson Street, Room 504-N, Topeka, KS 66612 • (785) 296-2436

February 28, 2007

Kansas Department of

Social and Rehabilitation Services

Don Jordan, Secretary

Senate Public Health And Welfare Committee February 28, 2007

Senate Bill 354 - Alcohol and Drug Statute Revision

Division of Health Care Policy Ray Dalton, Deputy Secretary

For additional information contact:
Public and Governmental Services Division
Kyle Kessler, Deputy Secretary

Docking State Office Building 915 SW Harrison, 6th Floor North Topeka, Kansas 66612-1570

phone: 785.296.0141 fax: 785.296.4685 www.srskansas.org

> Senate Public Health and Welfare Attachment #2 committee February 28,2007

Kansas Department of Social and Rehabilitation Services Don Jordan, Secretary

Senate Public Health and Welfare Committee February 28, 2007

Senate Bill 354 - Alcohol and Drug Statute Revision

Chairman Barnett and members of the Committee, I am Ray Dalton, Deputy Secretary of Health Care Policy with SRS. I appreciate the opportunity to appear before you today in support of SB 354.

This is a technical bill which will clean up and merge Chapter 65 Public Health, Article 40 (Alcoholism and Intoxication Treatment, introduced in 1972) and Article 46 (Drug Abuse Treatment Facilities, introduced in 1976) to accurately reflect the current language utilized by the alcohol and drug field. This bill is not intended to have a policy or fiscal impact on SRS, consumers or stakeholders.

Before 1981, there were two sections within SRS, one that addressed alcohol and one that dealt with drug abuse. The primary reason for this separation was due to different federal funding streams. In 1981, the two sections within SRS were integrated. Funding streams also became integrated. Since that time, alcohol and drug abuse has been treated as one issue.

The primary changes contained in the bill are as follows:

- the separate drug and alcohol statutes were merged,
- language pertaining to alcoholics and intoxicated persons was replaced with persons with alcohol or other drug addiction,
- the reinstatement of definitions previously repealed (similar to SB 11).

We support the bill and ask that it be acted on favorably by the Committee.

I would be happy to answer any questions from the Committee.

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SENATE BILL No. 354

By Committee on Federal and State Affairs

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Nobuko Folmsbee

AN ACT concerning the department of social and rehabilitation services; relating to alcohol and drug addiction treatment; amending K.S.A. 65-4001, 65-4006, 65-4007, 65-4011, 65-4012, 65-4013, 65-4014, 65-4023, 65-4024, and 5-4029, and repealing the existing sections; also repealing K.S.A. 65-4002, 65-4020, 65-4022, 65-4056, 65-4601, 65-4602, 65-4603, 65-4604, 65-4605, 65-4606, 65-4607, 65-4608, 65-4609, 65-4610 and 65-4611.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 65-4001 is hereby amended to read as follows: 65-4001. It shall be the purpose of this act to provide for the development, establishment and enforcement of standards:

- (1) For the care and treatment of individuals in public and private treatment facilities as defined herein;
- (2) for the construction, maintenance and operation of public and private treatment facilities as defined herein, which will promote safe and adequate treatment of such individuals in alcohol other drug treatment facilities.

New Sec. 2. As used in this act:

- (a) "Alcoho other drug addiction" means a pattern of substance use, leading to significant impairment or distress, manifested by three or more of the following occurring at any time in the same 12-month period:
- (1) Tolerance, defined as: (A) A need for markedly increased amounts of the substance to achieve intoxication or desired effect or (B) a markedly diminished effect with continued use of the same amount of substance;
- (2) withdrawal, as manifested by either of the following: (A) The characteristic withdrawal syndrome for the substance or (B) the same or a closely related substance is taken to relieve or avoid withdrawal symptoms;
- (3) the substance is often taken in larger amounts or over a longer period than was intended;
- (4) there is a persistent desire or unsuccessful efforts to cut down or control substance use;
- (5) a great deal of time is spent in activities necessary to obtain the substance, use the substance or recover from its effects;

or

and

 \P (a) "Act" means the alcohol or other drug addiction treatment act;

_or

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- (6) important social, occupational or recreational activities are given up or reduced because of substance use;
- (7) the substance use is continued despite knowledge of having a persistent or recurrent physical or psychological problem that is likely to have been caused or exacerbated by the substance.

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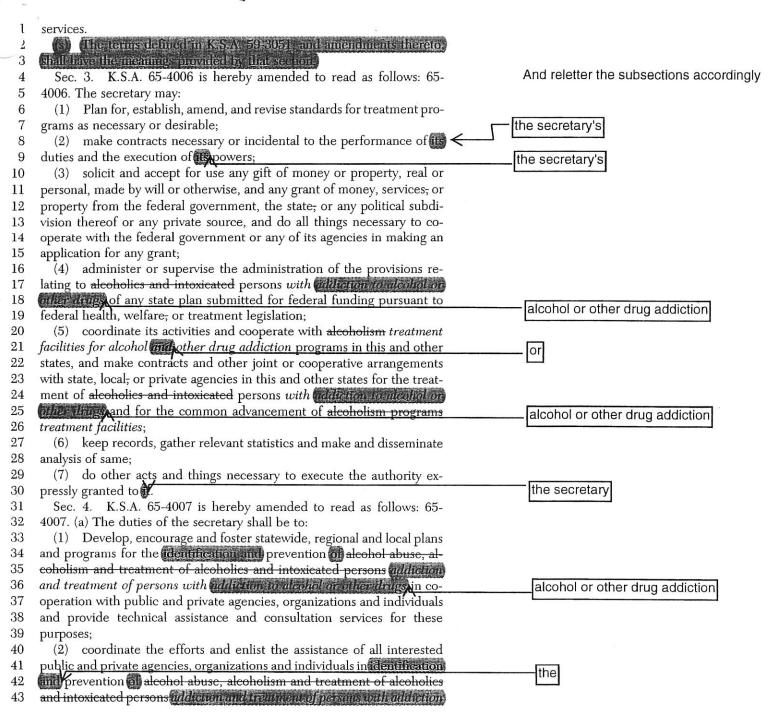
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- (b) Alcoholic means as person with an alcohol or substance abuse problem; as such term is defined in K.S.A. 59-29b46 and amendments thereto.
- (c) "Care or treatment" means such necessary services as are in the best interests of the physical and mental health of the patient.
- (d) "Committee" means the Kansas citizens committee on alcohol and other drug abuse.
- (e) "Counselor" means an individual whose education, experience and training has been evaluated and approved by the department of social and rehabilitation services to provide the scope of practice afforded to an alcohol and drug credentialed counselor or counselor assistant working in a licensed, certified alcohol and drug treatment program.
- (f) "Department" means the department of social and rehabilitation services.
- (g) "Discharge" shall have the meaning ascribed to it in K.S.A. 59-29b46 and amendments thereto.
- (h) "Government unit" means any county, municipality or other political subdivision of the state; or any department, division, board or other agency of any of the foregoing.
- (i) "Head of the treatment facility" shall have the meaning ascribed to it in K.S.A. 59-29b46 and amendments thereto.
- (j) "Incapacitated by alcohol" shall have the meaning ascribed to it in K.S.A. 59-29b46 and amendments thereto.
- (k) "Intoxicated individual" means an individual who is under the influence of alcohol or drugs or both.
- (l) "Law enforcement officer" shall have the meaning ascribed to it in K.S.A. 59-29b46 and amendments thereto.
- (m) "Patient" shall have the meaning ascribed to it in K.S.A. 59-29b46 and amendments thereto.
- (n) "Private treatment facility" shall have the meaning ascribed to it in K.S.A. 59-29b46 and amendments thereto.
- (o) "Public treatment facility" shall have the meaning ascribed to it in K.S.A. 59-29b46 and amendments thereto.
- 39 (p) "Treatment" shall have the meaning ascribed to it in K.S.A. 59-40 29b46 and amendments thereto.
- 41 (q) "Treatment facility" shall have the meaning ascribed to it in 42 K.S.A. 59-29b46 and amendments thereto.
 - (r) "Secretary" means the secretary of social and rehabilitation



and treatment of persons with alcohol and other drug addiction

to alcohologother drugy, (3) cooperate with the secretary of corrections and the Kansas adult authority in establishing and conducting programs to provide treatment for alcoholics and intoxicated persons with addiction to alcoholier other dragain or on parole from penal institutions; alcohol and other drug addiction (4) cooperate with the department of education, boards of education, schools, police departments, courts and other public and private agencies, organizations and individuals in establishing programs for the dentification and prevention shalcohol abuse, alcoholism and treatment of alcoholics and intoxicated persons audicions and treatment of persons with 10 milition to alcoholt or wher three and preparing curriculum materials 11 alcohol and other drug addiction thereon for use at all levels of education: 12 (5) prepare, publish, evaluate and disseminate educational material 13 dealing with the nature and effects of alcohol and alcoholism addiction 14 nia militaria suntricues alcohol or other drugs 15 (6) develop and implement, as an integral part of treatment pro-16 grams, an educational program for use in the treatment of alcoholics and 17 intoxicated persons with addistant to dealed or other discussion persons 18 mules the pullurate of addicine surveyors, which program shall include 19 alcohol or other drug addiction the dissemination of information concerning the nature and effects of 20 21 alcohol and alcoholism other drugs; or organize and foster training programs for all persons engaged in 23 treatment of alcoholics and intoxicated persons with addition to alcohol 24 ein eidel ein eines alcohol or other drug addiction sponsor and encourage research into the causes and nature of 25 alcohol abuse, alcoholism and treatment of alcoholics and intoxicated per-27 sons addiction and the treatment of persons with addiction to alcohol or alcohol or other drug addiction the drugs and serve as a clearing house for information relating to al-28 29 cohol abuse and alcoholism additioning and matterine substance specify uniform methods for keeping statistical information by alcohol or other drug addiction 30 31 public and private agencies, organizations and individuals and collect and make available relevant statistical information, including number of persons treated, frequency of admission and readmission and frequency, du-34 ration and nature of treatment; (10) advise the governor in the preparation of a comprehensive plan 35 for treatment of alcoholics and intoxicated persons with addiction to al. 36 callal or other drugs for inclusion in the state's comprehensive health 37 alcohol or other drug addiction plan; 38 (11) review all state health, welfare and treatment plans to be sub-39 mitted for federal funding under federal legislation and advise the governor on provisions to be included relating to alcohol abuse, alcoholism and intoxicated persons addiction and treatment of persons with addiction or alcohol or other things 13 alcohol or other drug addiction amendments thereto. No person shall be incarrecated in a correctional institution for purposes of such treatment.

The secretary shall prepare, publish and distribute annually a list of all public and private treatment facilities.

Sec. 6. K.S.A. 65-4012 is hereby amended to read as follows: 65-4012. (a) No person or governmental unit acting severally or jointly with any other person or governmental unit shall establish conduct or, maintain a or operate a public or private treatment facility in this state without a license under this law.

(b) Violation of this section is a class C misdemeanor.

Sec. 7. K.S.A. 65-4013 is hereby amended to read as follows: 65-4013. (a) An application for a license to establish, conduct, manage or operate a treatment facility shall be made to the secretary upon forms provided by the secretary and shall contain such information as the secretary may require, which may include affirmative evidence of ability to comply with such reasonable standards and rules and regulations as are lawfully adopted under pursuant to this act and amendments thereto. In addition, the secretary may require that all. All applications must be accompanied by an application fee of not to exceed \$100 as prescribed by such rules and regulations fixed by the secretary by rules and regulations section on the day preceding the effective date of this act shall continue in effect until the secretary fixes a different application fee by rules and regulations.

(b) The secretary of health and environment may adopt reasonable rules and regulations with regard to the health standards which must be maintained by treatment facilities and may enforce such rules and regulations in accordance with the authority granted the secretary of health and environment under K.S.A. 65-425 et seq. and amendments thereto. If the rules and regulations of the secretary of health and environment establish such standards, an application under this section shall be accompanied by certification from the secretary of health and environment that the applicant has met the requirements established by such rules and regulations.

Sec. 8. K.S.A. 65-4014 is hereby amended to read as follows: 65-4014. (a) Upon receipt of an application for license, if the secretary approves the applicant as meeting the minimum requirements established by or pursuant to this act for a treatment facility. The secretary shall issue a license if the applicant meets the minimum requirements established by or pursuant to this act for a treatment facility. A hoense unless suspended are evoked, shall be renewable as set fortheir subsection (b) upon the filing of an annual report upon uniform dates and containing information in the form as the secretary requires by rules and regulations. Such rules

(c)

and regulations may require that all applications for renewal of a license be accompanied by a fee, in an amount prescribed by such rules and regulations, not to exceed \$100. Each license shall be issued only for the premises and persons or governmental units named in the application and shall not be transferable or assignable except with the written approval of the secretary. Licenses shall be posted in a conspicuous place on the licensed premises.

(b) The secretary may ssue a license renewable at the end of one, two or three years depending upon a facility's level of compliance with the standards and rules and regulations adopted by the secretary pursuant to K.S.A. 65-4016 and amendments thereto.

New Sec. 9. The secretary shall remit all moneys received from fees for licensing alcohol or other drug addition treatment facilities to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount in the state treasury. Twenty percent of each such deposit shall be credited to the state general fund and the balance shall be credited to the other state fees fund of the department of social and rehabilitation services.

Sec. 10. K.S.A. 65-4023 is hereby amended to read as follows: 65-4023. (a) It shall be unlawful for any person, corporation or governmental unit to establish, conduct, manage or operate a treatment facility for alcoholics without first obtaining a license therefor. Any violation of this subsection shall constitute a class C misdemeanor.

—(b) Notwithstanding the existence or pursuit of any other remedy, the secretary may maintain an action in the name of the state for an injunction or other process against any person or governmental unit to restrain or prevent the establishment spinding management or operation of a treatment facility without a license under this law.

New Sec. 11. The secretary, after notice and opportunity for hearing to the applicant or licensee, is authorized to deny, suspend or revoke a license in any case in which the secretary finds that there has been a substantial failure to comply with the requirements established under this act. Such notice shall fix a date not less than 30 days from the date of such notice, at which the applicant or licensee shall be given an opportunity for a prompt and fair hearing.

Hearings under this section shall be conducted in accordance with the provisions of the Kansas administrative procedure act. Any action of the secretary pursuant to this section is subject to review in accordance with the act for judicial review and civil enforcement of agency actions.

Sec. 12. K.S.A. 65-4024 is hereby amended to read as follows: 65-4024. The secretary shall adopt rules and regulations for acceptance of persons into the treatment program for the purpose of early and effective

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treatment of at chelies and intosicated persons with addiction to alcoholomother drugs. In adopting rules and regulations the secretary shall be guided by the following standards:

(1) If possible a ration, shall be treated on a voluntary rather than an involuntary basis.

(2) A patient shall be initially assigned or transferred to outpatient or intermediate treatment receive treatment in the least restrictive modality.

(3) A person shall not be denied treatment solely because such person has withdrawn from treatment against medical advice on a prior occasion or because such person has relapsed after earlier treatment.

(4) An individualized treatment plan shall be prepared and maintained on a current basis for each patient.

(5) Provisions shall be made for a continuum of coordinated treatment services, so that a person who leaves a facility or a form of treatment

will have available other appropriate treatment.

Give 1.5. (K.S.A. 65-4059) is hereby amended to read as follows: 65-4059! No county of sity shall adopt any local law coefficience, resolution or regulation being the force of law readering public intoxication by alcohol in anchair itself or being reconnected fundant intoxicated of being bound in enomerated places in an introducated condition, an offense is violation of the subject of criminal penalties. Nothing herein contained shall safes any laws made are columns to regulations against thanker driving driving indeer the unlineace of alcohols or other similar of raises that involve the operation of motor vehicles, machinery or other acadous equipments.

Sec. 14. K.S.A. 65-4001, 65-4002, 65-4006, 65-4007, 65-4011, 65-4012, 65-4013, 65-4014, 65-4020, 65-4022, 65-4023, 65-4024, 65-4056, 65-4059, 65-4601, 65-4602, 65-4604, 65-4605, 65-4606, 65-4607, 65-4608, 65-4609, 65-4610 and 65-4611 are hereby repealed.

Sec. 15. This act shall take effect and be in force from and after its publication in the statute book.

person

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be assessed to determine the appropriateness of the treatment and shall

treatment environment

person

a licensed treatment facility.

New Sec. 13. K.S.A. 65-4001 through 65-4024, and sections 2, 9 and 11 shall be known and may be cited as the alcohol or other drug addiction treatment act.

New Sec. 14. (a) The rules and regulations adopted by the secretary under K.S.A. 65-4001 through 65-4024, and amendments thereto, or K.S.A. 65-4601 through 65-4611, and amendments thereto, and in effect on the day preceding the effective date of this act are hereby specifically continued in full force and effect on the effective date of this act as duly adopted rules and regulations subject to amendment and revocation under the provisions of this act.

(b) Each license issued by the secretary under K.S.A. 65-4603, prior to that statute's repeal on the effective date of this act, shall continue to be effective as a license for the treatment facility for which it was issued and for the license period for which it was issued, shall be subject to being suspended or revoked in accordance with the provisions of this act, and may be renewed in accordance with the provisions of this act.

And renumber the remaining sections accordingly.