MINUTES OF THE SENATE FEDERAL AND STATE AFFAIRS COMMITTEE

The meeting was called to order by Chairman Pete Brungardt at 10:30 a.m. on March 18, 2008 in Room 526-S of the Capitol.

All members were present except:

Senator Vratil.

Committee staff present:

Kathie Sparks, Kansas Legislative Research Department Dennis Hodgins, Kansas Legislative Research Department Melissa Doeblin, Revisor of Statutes Office Theresa Kiernan, Revisor of Statutes Office Connie Burns, Committee Assistant

Conferees appearing before the committee:

Senator Barbara Allen Sally Howard, Governor's Chief Counsel Joan Wagnon, Secretary of Revenue Carmen Alldritt, Department of Motor Vehicles

Others attending:

See attached list.

Introduction of Bill:

Senator Ostemyer requested a bill introduction regarding veterans and a proper military burial.

Senator Ostemyer moved that this request should be introduced as a committee bill. Senator Reitz seconded the motion. The motion carried.

Senator Derek Schmidt requested a bill introduction conceptually helping Wilson County and communities to begin addressing serious industrial contamination and related issues. (Attachment 1)

Senator Lynn moved that this request should be introduced as a committee bill. Senator Barnett seconded the motion. The motion carried.

SB 659 - State officers and legislators, salaries and compensation increases; establishing a legislative compensation commission and abolishing the existing compensation commission; certain expense allowances and multi-year market adjustments

Chairman Brungardt opened the hearing on SB 659.

Senator Barbara Allen spoke in favor of the bill. (Attachment 2) The bill in New Section 1 would create a Legislative Compensation Commission consisting of seven members who would have the duty to make a study of the per diem compensation of the members of the Kansas Legislature. The commission will submit a report to the LCC and to the Governor and any member of the legislature could decline to accept any or all of the recommended increase in compensation. New Section 2 would increase the salary for statewide officeholders in Kansas, based on the current national average for each office, excluding California. A list was provided of the proposed salaries and a letter from Legislative Research on Elected Officials' Compensation.

Sally Howard, Governor's General Counsel, appeared neutral on the bill with an amendment. (Attachment 3) To support a Legislative Pay Commission to review current salary and consider the Attorney General's (AG) significant pay disparity be resolved. The Administration believes that the AG of Kansas should have a salary that is equal to that of the District Court Judges and the District Attorneys.

Chairman Brungardt closed the hearing on **SB** 659.

3

CONTINUATION SHEET

MINUTES OF THE Senate Federal and State Affairs Committee at 10:30 a.m. on March 18, 2008 in Room 526-S of the Capitol.

SB 677 - Prescribing fees for the photo fee fund

Chairman Brungardt opened the hearing on **SB 677**.

Secretary Joan Wagnon, Department of Revenue, and Carmen Alldritt, Department of Motor Vehicles, appeared in favor of the bill. (Attachment 4) The bill would increase the maximum fee the Department of Revenue may charge for a photo fee from \$4 to \$12. The increase would be used for Security Identity Management activities and to pay costs associated with bringing Kansas into compliance with the federal Real ID Act.

Chairman Brungardt closed the hearing on **SB** 677.

Final Action:

Sub HB 2562 - Veterans preference law revision

A balloon was provided that would cover a spouse, definition of disabled veteran, and the pay grade.(Attachment 5)

Senator Barnett moved to amended the year change on page 4 line 16 to 2011. Senator Reitz seconded the motion. The motion carried.

Senator Barnett moved to adopt the amended balloon. Senator Reitz seconded the motion. The motion carried.

Senator Barnett moved to pass **Senate Sub for HB 2562** out favorably as amended. Senator Reitz seconded the motion. The motion carried.

SB 675 - Cities; fee authorized for credit card use

A balloon amendment was provided by staff. (Attachment 6) The second paragraph of the new language on line 18 is deleted.

Senator Reitz moved to adopt the amended balloon. Senator Barnett seconded the motion. The motion carried.

Senator Reitz moved to pass **SB** 675 out favorably as amended. Senator Barnett seconded the motion. The motion carried.

The meeting was adjourned at 11:15 am. The next scheduled meeting is March 19, 2008.

SENATE FEDERAL AND STATE AFFAIRS COMMITTEE GUEST LIST

DATE 3-18-08

NAME	REPRESENTING
Kon Stodge 11	UFW
Wagne Boll:	KCUA
Aste Pede	KCUA
Mark Tomb	LKM
Mike TAylor	UNIFIED GOU
David R. Cowin	KDOR
SEN MILLER	CAPITOL STRAFFGIES
TERRY Mitchell	KDOR
XA MIN	atthe Cout RELATIONS
Charles Im Thunker	The AMERICAN LEGION
Donna Wilson	
Claine Frisbie	Drisin of the Budget
Sally Koward	Governen
Tuemy Anderser	Covere
Jan Carrer	KOSE
Pavin Youn	DofA
Kim Wind	LKM
Jim Conant -	KDOR
CARMON ALLDENT	KDOR
Tim Blevins	KDOR
Tom PALACE	PMON OF KS
ED KLUMPT	KACP & KPOA

Capitol Office

State Capitol, Room 390-E Topeka, Kansas 66612-1504 (785) 296-2497

15th District Office

P.O. Box 747 Independence, Kansas 67301-0747 (620) 331-1800



Senator Derek Schmidt Majority Leader

Committee Assignments

Chair: Confirmation Oversight
Vice Chair: Assessment & Taxation

Organization Calendar & Rules

Member: Judiciary

Agriculture

Legislative Post Audit

Message Only (800) 432-3924 Fax: (785) 296-6718 Email: schmidt@senate.state.ks.us

Memorandum

To:

Senator Pete Brungardt, chairman, Committee on Federal & State Affairs

From:

Senator Derek Schmidt

Date:

March 18, 2008

Re:

Request for bill introduction

Please consider introducing today, conceptually, a bill by the Federal & State Affairs Committee that would help Wilson County and communities therein to begin addressing serious industrial contamination and related issues. Gordon Self is in the process of drafting the actual bill, but key components include:

- Authority for Wilson County to impose and dedicate a county sales tax for these purposes
- Authority to commit a portion of the severance tax generated in Wilson County to these purposes.
- Authority for Wilson County and/or its local jurisdictions to enter into agreements with KDFA, KDOT and/or other appropriate state agencies for the issuance of bonds to finance these projects

Thank you. If you have any questions, please let me know.

STATE OF KANSAS

BARBARA P. ALLEN

SENATOR, EIGHTH DISTRICT
JOHNSON COUNTY
9851 ASH DRIVE

OVERLAND PARK, KANSAS 66207
(913) 648-2704

STATE CAPITOL, ROOM 122-E
TOPEKA, KANSAS 66612-1504
(785) 296-7353





COMMITTEE ASSIGNMENTS

CHAIR: ASSESSMENT AND TAXATION
MEMBER: EDUCATION
JUDICIARY

March 18, 2008

Re: SB 659 - Elected Officials Compensation

Mr. Chairman, Members of the Committee:

Thank you for the opportunity to testify today on SB 659, a bill which would do two things:

New Sec. 1 would create a Legislative Compensation Commission (the Commission) consisting of 7 members who would have the duty to make a study of the per diem compensation of the members of the Kansas Legislature. The Commission will submit a report to the LCC and to the Governor on or before December 1 of each even-numbered year making recommendations concerning per diem compensation. Any recommended increase in the rate of per diem compensation for members of the legislature would automatically take effect unless the Senate and the Kansas House of Representatives rejected such recommended increase by Concurrent Resolution. Any member of the legislature could decline to accept any or all of the recommended increase in compensation.

I hope you will review the memo provided from the Kansas Legislative Research Department (KLRD), dated August 15, 2007, which contains some interesting information concerning legislative salaries in all 50 states. For ex., Attachment C is a chart of State Legislator Compensation that shows in 2005, Kansas ranked 43rd, excluding interim pay, leadership pay, and per diem living expenses.

New Sec. 2 would increase the salary for statewide officeholders in Kansas, based on the current national average for each office, excluding California. The proposed increase would raise statewide officeholder annual salaries as follows:

Governor	120,000
Lt. Governor	80,000
Secretary of State	95,000
State Treasurer	95,000
Insurance Commissioner	95,000
Attorney General	110,000

While drafting this legislation, I became aware of a memo on compensation drafted by Norman J. Furse, Revisor Emeritus, stating that the language in the Kansas Constitution "as is determined according to law" was intended to permit the legislature to "create a compensation commission which would establish compensation subject to approval of, or veto by, the Legislature." (see attached memo from Norman J. Furse and Reports of Special Committees to the 1974 Kansas Legislature).

The Kansas Constitution, Article 2, Section 3, **Compensation of members of legislature**. states: "The members of the legislature shall receive such compensation as may be provided by law or such compensation as is determined according to law." However, the Kansas Constitution provides that state constitutional officers receive "compensation as is established by law" for that office.

It is our revisor's interpretation of the Kansas Constitution that other than members of the legislature, no state official is authorized by the Kansas Constitution to receive "compensation as is determined according to law". For this reason SB 659 authorizes the Commission to recommend compensation increases for the legislature only, and establishes salary increases by statute for statewide officeholders.

It is interesting to note our Attorney General, the chief law enforcement officer of the state, currently makes \$96,489. By contrast, our District Court judges make \$117,109. It seems patently obvious the Attorney General of Kansas should make at least as much as our district court judges! (see attached p. 31, August 2007 Kansas Fiscal Facts). Even with our recommendation to increase the salary for statewide officeholders to the current national average for each office, excluding California, the Attorney General's salary would still be approximately \$7,000 less than a Kansas district court judge.

Mr. Chairman, thank you for your time and consideration of this important issue. I'll be happy to stand for questions at the appropriate time.

Barbara P. Allen

Senator, District 8

SALARIES OF SELECTED STATE OFFICIALS

FY 2008

Statewide Elected Officials		
Governor	\$	108,007
Lieutenant Governor		30,549
Attorney General		96,489
Insurance Commissioner		83,905
State Treasurer		83,905
Secretary of State		83,905
Legislators		
Compensation (per day)	\$	86.50
Daily Subsistence (per day)	109	_99.00
Judiciary		
Kansas Supreme Court:		
Chief Justice	\$	135,912
Associate Justice		132,940
Kansas Court of Appeals:		
Chief Judge	\$	131,463
Associate Judge		128,310
District Court:		
Administrative Judge	\$	118,297
Judge		117,109
Magistrate		60,240
(1000d . M.)		

KANSAS LEGISLATIVE RESEARCH DEPARTMENT

545N-Statehouse, 300 SW 10th Ave. Topeka, Kansas 66612-1504 (785) 296-3181 ◆ FAX (785) 296-3824

kslegres@klrd.state.ks.us

http://www.kslegislature.org/klrd

August 15, 2007

To:

Legislative Budget Committee

From:

Alan D. Conroy, Director

Re:

Elected Officials' Compensation

The Legislative Coordinating Council requested the Legislative Budget Committee study the compensation of current elected officials, including legislators and statewide officers, and to determine whether the current levels of compensation should be adjusted.

The salaries of all statewide elected officials and legislators in Kansas are established by statute. Also by statute, increases in these salaries are tied to salary increases for classified state employees. The increases in salary are generally reflected in the annual appropriations bill.

Statewide Elected Officials

The following discussion reflects the salaries of Kansas statewide elected officials. For each position, the FY 2008 approved salary is reflected, For ease of comparison with other states, however, salaries as of February 2007 have been compared. It should also be noted that, with the exception of the Governor, the method of selection and duties of the positions tend to vary from state to state. The following information is summarized in Attachment A.

Governor. The Governor's FY 2008 salary is set at \$108,007. As of February 2007, the Governor's salary was \$105,889. The 50 state average gubernatorial salary was \$124,398. This amount is \$18,509 or 17.5 percent above the Kansas Governor's salary. It should be noted that many studies exclude the California Governor's salary (\$206,500) from comparisons because it is so much larger than any other state. Excluding that salary, the average would drop to \$120,268, which is \$14,379, or 13.6 percent, above the Kansas Governor's salary.

Lieutenant Governor. The Lieutenant Governor's salary for FY 2008 totals \$30,549. In February 2007, the salary was \$29,950. It is somewhat problematic to compare Lieutenant Governor salaries among states because the duties of the position vary widely from state to state. Seven states have no Lieutenant Governor position. In three of those states (Arizona, Oregon, and Wyoming), the traditional duties of the Lieutenant Governor are the responsibility of the Secretary of State. In the other four states (Maine, New Hampshire, New Jersey, and West Virginia), there is no comparable position. The average salary of those states with a comparable position is \$87,542. This amount is \$57,992 or 192.3 percent, above the Kansas salary. With California excluded, the average is \$83,940, which is \$53,990, or 180.3 percent, above Kansas.

Secretary of State. The FY 2008 salary for the Secretary of State is \$83,905. The February 2007 comparison salary was \$82,260. In three states (Alaska, Hawaii, and Utah), comparable duties

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are performed by the Lieutenant Governor. The average salary of the other 47 states is \$98,813, which is \$16,553, or 20.1 percent, higher than the Kansas salary. Excluding California, the average is \$95,518, which is \$13,258, or 16.1 percent above Kansas.

Attorney General. The FY 2008 salary for the Attorney General is set at \$96,489, while the February 2007 salary was \$94,597. The 50 state average salary for Attorneys General was \$113,625, a total of \$19,028, or 20.1 percent, above the Kansas Attorney General's salary. If California is excluded, the average drops to \$110,115, which is \$15,518, or 16.4 percent, higher than Kansas.

State Treasurer. The FY 2008 salary for the State Treasurer is \$83,905, and the February 2007 comparison salary is \$82,260. The national average salary for comparable positions totals \$101,011, which is \$18,751, or 22.8 percent, above the Kansas salary. If California is excluded, the average is \$97,707, which is \$15,447, or 18.8 percent, higher than the Kansas salary.

Insurance Commissioner. The salary for the Insurance Commissioner in FY 2008 totals \$83,905. The February 2007 salary was \$82,260. In one state, the State Treasurer carries out the duties of the Insurance Commissioner. In the other 49 states, the average salary is \$105,954, which is \$23,694, or 28.8 percent higher than Kansas. Excluding California, the average drops to \$102,582, which is \$20,322, or 24.7 percent higher than the Kansas Insurance Commissioner's salary.

Legislative Compensation

Comparing legislative compensation rates with other states is more problematic than statewide elected officials. The compensation methods differ widely, as do the types of legislature and type and length of sessions in each state. A 2007 study on legislative compensation by the Council of State Governments (CSG), however, attempted such a comparison.

Types of Legislatures. The first part of the CSG study identified three different types of legislative bodies. Nine states were identified as having professional legislatures, defined as a legislature which has no constitutional or statutory limit on the length of sessions, and for which legislators normally spend the majority of their time on legislative business without holding outside employment. Kansas is one of 18 states identified as having citizen legislatures in which sessions are limited to a portion of the year and most legislators hold employment outside of the legislature. The remaining 23 states are identified as hybrid legislatures, possessing some characteristics of each of the other two types.

Sessions. Currently, only six states have biennial sessions. The remaining 44 states have annual sessions, although the length of those sessions varies widely, from an average of two months to year around.

Types of Compensation. Of the 50 states, 42 paid legislators some form of annual salaries in FY 2007. These salaries varied widely from \$100 for the entire session in New Hampshire to slightly over \$113,000 per year in California. The 8 remaining states, Alabama, Kansas, Kentucky, Montana, Nevada, North Dakota, Utah, and Wyoming, pay some form of per diem compensation ranging from \$10 per day in Alabama to slightly over \$180 per day in Kentucky. The Council of State Governments 2007 study used 2005 per diem compensation information to equate per diem amounts to annual salaries based on the appropriate number of session days for each Legislature. The annualized (session only) salaries for those states paying per diem compensation ranged from

\$1,050 in Alabama to slightly over \$7,600 in Kentucky. The annual compensation for Kansas was estimated at \$6,651. It is important to note that these amounts do not include any additional pay states may provide for interim activities, additional pay for leadership positions or per diem living expenses. Regular session pay provided in each state is reflected in Attachment B.

When compared with all other states, on the basis of 2005 regular session compensation only, Kansas ranked 43rd out of the 50 states. States surrounding Kansas ranked higher, with Oklahoma ranked 12th (with an annual salary of \$38,400), Missouri ranked 15th (\$31,351), Colorado ranked 17th (\$30,000) and Nebraska ranked 34th (\$12,000). Attachment C lists the amount of 2005 regular session compensation for each state.

Other Compensation. Although the CSG study did not factor in other items of legislative compensation, it noted several other sources. Only six states do not provide any form of per diem living expenses to legislators. The per diem rates in the other 44 states differ widely. Some states pay a lump sum per diem amount per day or month, while others require vouchers for food, lodging, mileage or some combination of the three. Attachment B also reflects per diem living expense payments provided by each state.

The study noted that while 41 states provide additional compensation to legislative leaders, there is no consistent pattern to the additional payments. The study noted that in 2005, the presiding officers in Alabama received an additional \$2.00 per day and \$1,500 per month, while in California and New York, the amounts were \$14,850 and \$41,500, respectively. In Kansas, FY 2008 additional leadership pay ranges from just under \$7,000 per year to just under \$13,700, depending on the leadership position.

The study indicated that in 2005, retirement benefits with varying contribution rates and benefit formulas were available to legislators in 43 states.

Trends Analysis. The majority of CSG's analysis of legislator compensation was devoted to an inflation-adjusted trends analysis over the last 30 years. The study compared salaries in 1975, 1985, 1995, and 2005, adjusting the pre-2005 amounts for inflation. On average, the study found that compensation actually decreased by almost 7.0 percent on a national level over the 30-year period. From state to state, however, the changes varied widely, from an increase of over 862.0 percent in Rhode Island to a decrease of nearly 73.0 percent in Alabama, New Hampshire, and Texas.

For Kansas, the 1975 regular session compensation (\$3,255 in real dollars) equated to slightly over \$12,000 in inflation adjusted dollars. On that basis, the study indicated that legislative salaries in Kansas declined by just over \$5,400, or 44.8 percent, from 1975 to 2005. Attachment D reflects the 30 year inflation adjusted statistics for each state. Attachment E reflects a comparison of Kansas legislative compensation in both real and inflation adjusted dollars from 1975 through 2005.

Over the same time period, inflation adjusted per capita income in Kansas increased from just under \$23,000 in 1975 to slightly over \$32,800 in 2005, an increase of \$9,685, or 43.0 percent. Attachment F reflects a comparison in the inflation adjusted percent changes in per capita income compared to legislative regular session pay from 1975 to 2005.

Attachment A
Salaries of Kansas Statewide Elected Officials Compared to Comparable Positions in Other States
As of February 2007

		Governor		eutenant Governor		Secretary of State		Attorney General	T	State reasurer		Insurance mmissioner
Alahama	\$	112,895	\$	48,384	\$	79,580	\$	155,828	\$	79,580	\$	84,962
Alabama Alaska	Φ	125,000	Ψ	100,000	Ψ	Lt. Gov.	Ψ	122,640	Ψ	102,480	Ψ	99,036
Arizona		95,000	56	ec. of State		70,000		90,000		70,000		115,650
Arkansas		80,848	0.	39,075		50,529		67,673		50,529		108,963
California		206,500		154,875		154,875		175,525		165,200		165,200
Colorado		90,000		68,500		68,500		80,000		68,500		105,000
Connecticut		150,000		110,000		110,000		110,000		110,000		124,836
Delaware		132,500		75,500		123,100		140,200		109,300		104,600
Florida		132,932		127,399		120,000		131,604		131,604		Treasurer
Georgia		135,281		88,941		120,036		133,778		126,500		116,888
Hawaii		112,000		100,000		Lt. Gov.		109,242		104,040		90,931
Idaho		105,560		27,820		85,800		95,160		85,800		90,002
Illinois		155,600		119,000		137,300		137,300		119,000		124,800
Indiana		95,000		76,000		66,000		79,400		66,000		90,129
lowa		130,000		103,212		103,212		123,669		103,212		98,532
Kansas		105,889		29,950		82,260		94,597		82,260		82,260
Kentucky		137,506		101,596		101,596		101,596		101,596		95,000
Louisiana		95,000		85,008		85,000		85,000		85,000		85,000
Maine		70,000		N/A		71,302		90,438		71,032		94,661
Maryland		150,000		141,667		106,013		125,000		125,000		103,033
Massachusetts		140,535		124,920		124,920		127,523		120,000		122,135
Michigan		177,000		123,900		124,900		124,900		174,204		112,199
Minnesota		120,303		78,197		90,227		114,288		108,388		91,183
Mississippi		122,160		60,000		90,000		108,960		90,000		90,000
Missouri		120,087		77,184		96,455		104,332		96,455		100,988
Montana		96,462		74,173		76,539		85,762		95,264		79,642
Nebraska		105,000		75,000		85,000		95,000		85,000		92,250
Nevada		141,000		60,000		97,000		133,000		97,000		110,323
New Hampshire		108,990		N/A		94,584		105,396		94,584		94,584
New Jersey		175,000		N/A		141,000		141,000		141,000		141,000
New Mexico		110,000		85,000		85,000		95,000		85,000		91,520
New York		179,000		151,500		120,800		151,500		124,811		127,000
North Carolina		130,629		115,289		115,289		115,289		115,289		115,289
North Dakota		92,483		71,797		73,568		79,984		69,477		73,568
Ohio		144,830		142,500		106,990		106,990		106,990		128,564
Oklahoma		140,000		109,250		94,500		126,500		94,839		121,250
Oregon		93,600	Se	c. of State		72,000		77,200		72,000		116,808
Pennsylvania		164,396		138,091		118,366		136,778		136,778		118,366
Rhode Island		117,817		99,214		99,214		105,416		99,214		86,359
South Carolina		106,078		46,545		92,007		92,007		92,007		137,136
South Dakota		105,544		16,343		73,865		92,307		73,865		78,250
Tennessee		85,000		54,372		143,292		150,000		143,292		100,944
Texas		115,345		115,345		117,516		125,000		125,000		163,800
Utah		104,100		100,000		Lt. Gov.		98,895		81,000		90,598
Vermont		143,957		61,110		91,291		109,283		91,291		97,000
Virginia		175,000		36,321		146,916		150,000		143,292		132,192
Washington		150,995		78,930		105,811		137,268		105,811		105,811
West Virginia		95,000		N/A		75,000		85,000		75,000		92,500
Wisconsin		137,092		72,394		65,079		133,033		65,079		112,000
Wyoming		105,000	Se	ec. of State		92,000		125,000		92,000		89,000
Average	\$	124,398	\$	87,542	\$	98,813	\$	113,625	\$	101,011	\$	105,954
Difference from Kansas	\$	18,509	\$	57,592	\$	16,553	\$	19,028	\$	18,751	\$	23,694
Average excluding California	\$	120,268	\$	83,940	\$	95,518	\$	110,115	\$	97,707	\$	102,582
Difference from Kansas	\$	14,379	\$	53,990	\$	13,258	\$	15,518	\$	15,447	\$	20,322

Source: Book of the States, Council of State Governments, 2007

8-6

Attachment B 2007 Legislator Compensation*

	Regular Ses	sion Salaries	1
	Per Diem	Annual	Per Diem Living Expenses
Alabama	\$ 10.00	\$ -	\$2,280/month plus \$50/day for three days during each week that the legislature actually meets during any session.
Alaska	-	24,012	\$163 or \$218 /day (depending on the time of year) tied to federal rate. Legislators who reside in the Capitol area receive 75% of the federal rate.
Arizona		24,000	\$35/day for the first 120 days of regular session and special session. \$10/day thereafter. Members residing outside Maricopa County receive an additional \$25/day for the first 120 days of regular session and special session. An additional \$10/day thereafter.
Arkansas	-	14,765	\$130/day plus mileage tied to federal rate.
California	•	113,098	\$162/day for each day they are in session.
Colorado	-	30,000	\$45/day for members living in the Denver metro area. \$99/day for members living outside Denver.
Connecticut		28,000	None
Delaware	=	42,000	None
Florida	-	30,996	\$126/day tied to federal rate. Based on the number of days in session.
Georgia	-	17,342	\$173/day.
Hawaii	-	35,900	\$120/day for members living outside Oahu. \$10/day for members living on Oahu.
Idaho	_	16,116	\$122/day for members establishing second residence in Boise. \$49/day if no second residence is established and up to \$25/day for travel.
Illinois	2	57,619	\$125/per session day.
Indiana	-	11,600	\$137/day tied to federal rate.
lowa	-	25,000	\$118/day. \$88.50/day for Polk County legislators. State mileage rates apply.
Kansas	86.50 84.80	20,000	\$99/day tied to federal rate. 709
Kentucky	180.54	-	\$108.90/day tied to federal rate (110% Federal per diem rate).
Louisiana	-	16,800	\$138/day tied to federal rate.
Maine	-	12,713	\$38/day housing, or mileage and tolls in lieu of housing (at rate of \$0.36/mile up to \$38/day) plus \$32/day for meals.
Maryland	-	43,500	Lodging \$116/day. Meals \$41/day maximum.
Massachusetts		58,237	From \$10/day-\$100/day, depending on distance from State House set by the legislature.
Michigan	=	79,650	\$12,000 yearly expense allowance for session and interim.
Minnesota		31,141	Senators receive \$96/day and Representatives receive \$77/legislative day.
Mississippi		10,000	\$91/day tied to federal rate.
Missouri	-	31,351	\$79.20/day tied to federal rate.
Montana	82.67	-	\$98.75/day.
Nebraska		12,000	\$99/day outside 50-mile radius from Capitol. \$39/day if member resides within 50 miles of Capitol tied to federal rate.
Nevada	137.90	-	Federal rate for Capitol area. Legislators who live more than 50 miles from the capitol, if require lodging, will be paid HUD single-room rate for Carson City area for each month of session.
New Hampshire		100	None
New Jersey	-	49,000	None
New Mexico	-	-	\$142/day tied to federal rate.

	Regular Sessi	on Salaries	1
	Per Diem	Annual	Per Diem Living Expenses
New York		79,500	Varies tied to federal rate.
North Carolina	-	13,951	\$104/day, \$559.00/month expense allowance.
North Dakota	125.00	-	Lodging reimbursement up to \$900/month.
Ohio	-	58,934	None
Oklahoma		38,400	\$122/day tied to federal rate.
Oregon	•	18,408	\$99/day tied to federal rate.
Pennsylvania	-	73,613	\$129/day tied to federal rate. Legislators can receive actual expenses or per diem.
Rhode Island	•	13,089	None
South Carolina	-	10,400	\$119/day for meals and housing for each session day and committee meeting tied to federal rate.
South Dakota	141	12,000	\$110/legislative day.
Tennessee		18,123	\$153/legislative day tied to federal rate.
Texas	-	7,200	\$139/day.
Utah	130.00		\$90/day lodging for each calendar day. Tied to federal rate. \$54/day meals
Vermont		601	Federal per diem rate for Montpelier is \$88/day for lodging and \$51/day for meals for non-commuters.
			Commuters receive \$51/day for meals plus mileage.
Virginia	(=	-	
Senate	-	18,000	\$140/day tied to federal rate.
House	-	17,640	\$135/day tied to federal rate.
Washington	-	36,311	\$90/day
West Virginia	-	15,000	\$115/day during session.
Wisconsin	-	47,413	\$88/day maximum (90% of federal rate).
Wyoming	150.00	_	\$85/day. Includes travel days for those outside of Cheyenne.

^{*}Excludes interim and additional leadership pay

Sources: Book of the States, Council of State Governments, 2007 National Conference of State Legislatures

Attachment C STATE LEGISLATOR COMPENSATION 2005

Rank	State	Amount
1	California	\$ 110,880
2	Michigan	79,650
3	New York	79,500
4	Pennsylvania	69,647
5	Illinois	57,619
6	Ohio	56,261
7	Massachusetts	55,569
8	New Jersey	49,000
9	Wisconsin	45,569
10	Maryland	40,500
11	Delaware	39,785
12	Oklahoma	38,400
13		34,227
13	Washington Hawaii	34,200
15	Missouri	31,351
16	Minnesota	31,141
17	Colorado	30,000
18	Florida	29,916
19	Connecticut	28,000
20	Alaska Arizona	24,012
21	No. of Contract Contr	24,000
22	lowa	21,381
23	Virginia	18,000
24	Louisiana	16,800
25	Georgia	16,524
26	Tennessee	16,500
27	Oregon	16,284
28	Idaho	15,646
29	West Virginia	15,000
30	Arkansas	14,067
31	North Carolina	13,951
32	Vermont	12,705
33	Rhode Island	12,646
34	Nebraska	12,000
35	Indiana	11,600
36	Maine	11,384
37	South Carolina	10,400
38	Mississippi	10,000
39	New Mexico	8,460
40	Kentucky	7,658 7,200
41	Texas North Dakota	7,200
42	F9500	6,651
43 44	Kansas South Dakota	the building of the last of th
45	Utah	6,000 5,400
45	Wyoming	4,500
47	Nevada	3,900
48	Montana	3,379
49	Alabama	1,050
50	New Hampshire	100
30	Hew Hampshile	100

^{*}Excludes interim pay, leadership pay, and per diem living expenses.

Source: State Legislator Compensation: A Trends Analysis, Council of State Governments, 2007

Attachment D STATE LEGISLATOR COMPENSATION 1975-2005 As Adjusted for Inflation

Change From 1975-2005 1995 2005 Dollar Percent 1975 1985 1,050 (72.99) % \$ 3,888 \$ 1,944 \$ 1,372 \$ \$ (2,838) Alabama Alaska 54,502 40,981 31,386 24,012 (30,490)(55.94)Arizona 22,216 27,765 19,606 24,000 1,784 8.03 14,067 9,624 216.60 Arkansas 4,443 13,883 16,339 41.79 32,681 94,110 110,880 California 78,199 62,438 22,874 30,000 1,860 6.61 28,140 32,393 Colorado 28,000 7,636 37.50 20,364 24,063 21,907 Connecticut 37,020 33,984 39,785 6,462 19.39 33,323 Delaware 33,318 30,382 29,916 (14,515)(32.67)44,431 Florida 16,524 (10, 135)(38.02)26,659 13,327 14,187 Georgia Hawaii 44,431 28,876 41,827 34,200 (10,231)(23.03)1,851 2,832 16,156 15,646 13,795 745.14 Idaho (22.19)74,052 60,158 55,244 57,619 (16,433)Illinois 11,600 21,472 15,162 (10,616)(47.78)Indiana 22,216 21,381 27,025 (8,240)(27.82)Iowa 29,621 24,573 7,246 12,052 8,526 6,651 (5,401)(44.81)Kansas 7,658 4,881 175.76 2,777 5,553 3,921 Kentucky 11,108 31,097 21,959 16,800 5,692 51.25 Louisiana 14,255 13,883 13,038 11,384 (2,871)(20.14)Maine (12.49)46,283 38,871 37,670 40,500 (5,783)Marvland 55,569 8,591 18.29 46,979 55,530 60,662 Massachusetts 9,301 13.22 Michigan 70,349 67,599 64,250 79,650 38,788 31,141 0.13 31,102 41,370 39 Minnesota 18,510 13,071 10,000 (19,991)(66.66)29,991 Mississippi 31,779 31,351 249 0.80 Missouri 31,102 36,139 4.90 Montana 3,221 4.602 3,170 3,379 158 8,885 15,685 12,000 (5,772)(32.48)Nebraska 17,772 6,665 5,775 5,098 3,900 (2,765)(41.48)Nevada 370 185 131 100 (270)(72.99)New Hampshire 49,000 32.34 45,748 11,974 New Jersey 37,026 46,275 (426)(4.80)8,886 8,330 5,882 8,460 New Mexico 79,500 (7,511)(8.63)87,011 79,593 75,157 New York 17,772 15,548 18,235 13,951 (3,821)(21.50)North Carolina 7,000 6,259 845.28 741 7,497 5,647 North Dakota 64,796 58,601 55,454 56,261 (8,535)(13.17)Ohio 36,878 37,020 41,827 38,400 1,522 4.13 Oklahoma (16.70)16,284 Oregon 19,550 17,214 17,128 (3,266)20.58 64,785 61,433 69,647 11,886 Pennsylvania 57,761 11,332 862.10 777 6,333 12,646 Rhode Island 1,314 18,510 13,594 10,400 (52,452)(83.45)South Carolina 62,852 (35.18)5,923 5,577 6,000 (3,257)South Dakota 9,257 23,138 21,567 16,500 (6,606)(28.59)23,106 Tennessee 26,659 13,327 9,411 7,200 (19,459)(72.99)Texas 5,000 5,400 (2.77)Utah 5,554 5,414 (154)4,763 59.97 9,194 11,292 12,705 Vermont 7,942 18,000 (2,272)(11.21)20,361 23,527 Virginia 20,272 143,26 14,070 25,359 33,853 34,227 20,157 Washington 17,772 19,606 15,000 (2,772)(15.60)12,032 West Virginia 50,351 49,742 45,569 (12,480)(21.50)Wisconsin 58,049 170.08 1,666 4,165 4,902 4,500 2,834 Wyoming \$ 25,908 \$ (1,918) (6.89) %

Source: State Legislator Compensation: A Trends Analysis, Council of State Governments, 2007

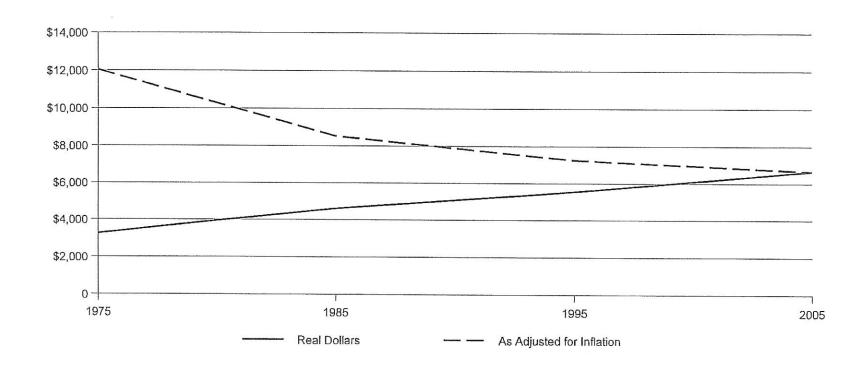
\$ 25,730

\$ 25,749

27,826

Average

Attachment E LEGISLATIVE ANNUAL SALARIES IN KANSAS* 1975-2005

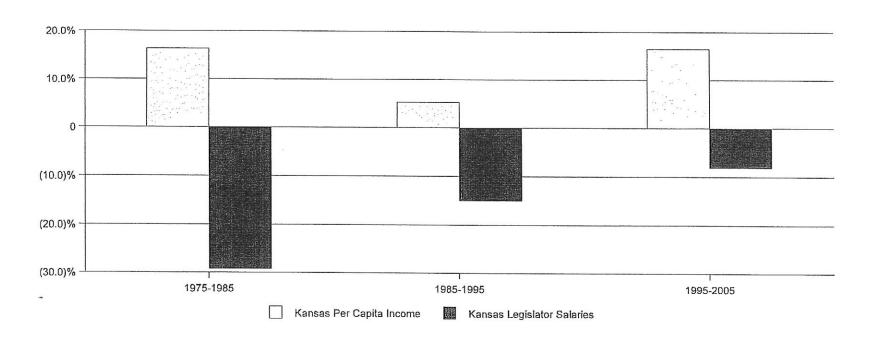


*Excludes interim pay, leadership pay, and per diem living expenses.

Source: State Legislator Compensation: A Trends Analysis, Council of State Governments, 2007

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Attachment F
PERCENT CHANGE IN KANSAS PER CAPITA PERSONAL INCOME AND ANNUAL LEGISLATOR SALARIES
1975-2005 (As Adjusted for Inflation)



Source: State Legislator Compensation: A Trends Analysis, Council of State Governments, 2007

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COMPENSATION

The Kansas Constitution specifically authorizes members of the legislature to receive "compensation as may be provided by law or such compensation as is determined according to law." (Emphasis added. Kan. Const. Art. 2, sec. 3.) The language "as is determined according to law" was intended to permit the legislature to "create a compensation commission which would establish compensation subject to approval of, or veto by, the legislature." (Reports of Special Committees to the 1974 Kansas Legislature, p. 26-3.) The Kansas Constitution provides that state constitutional officers receive "compensation as is established by law" for that office. (Kan. Const. Art. 1, sec. 15.) Justices of the supreme court and judges of the district courts receive, under the Kansas Constitution, "compensation as may be provided by law..." (Kan. Const. Art. 3, sec. 13.) Other than members of the legislature, no state official is authorized by the Kansas Constitution to receive "compensation as is determined according to law."

Prepared by Norman J. Furse, Revisor Emeritus

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Raise pay of A.G., officials

t's one thing for an attorney to see a pay cut as the price of going from private practice to public service. It's another — and an embarrassment — that Kansas has asked two public servants in a row to take sizable salary reductions in taking the vital job of attorney general, first Paul Morrison and now Stephen Six.

As a Douglas County District Court judge since 2005, Six has earned \$118,000 a year. As the state's attorney general — the chief executive of what Gov. Kathleen Sebelius rightly called "the people's law firm" — Six will earn \$96,000. To take the attorney general job last year, then-Johnson County District Attorney Morrison had to take a \$50,000 pay cut.

Especially with the attorney general now being a hot seat in the abortion wars, the post calls for higher pay.



As a Douglas County District Court judge since 2005, Stephen Six has earned \$118,000 a year. As the state's attorney general, Six will earn \$96,000. To take the attorney general job last year, then-Johnson County District Attorney Paul Morrison had to take a \$50,000 pay cut. As Senate Vice
President John
Vratil, R-Leawood,
observed of
Sebelius' "outstanding" choice of Six:
"Not only is he taking a pay cut, but
he's going into the
lion's den."

Six also took a pay cut to leave private practice and accept Sebelius' appointment to the bench in 2005, a fact not lost on his wife. "Betsy's a little concerned about me having any more success," Six said.

Jokes aside, state leaders need to rethink elected offi-

cials' salaries generally, including their own.

Last summer, an interim legislative committee learned that the governor's salary of \$105,889 was \$18,500 less than the 50-state average. The \$82,260 salaries for secretary of state, state treasurer and insurance commissioner fell \$16,500, \$18,700 and \$23,600 short of the national average, respectively. Even worse was the way Kansas had shorted its lieutenant governor, whose \$29,950 salary was \$57,500 less than the national average among states with comparable posts.

The reality check on public paychecks should start with the Legislature, too. Our citizen-legislators' pay rate depends on interim assignments and the like, but it has been estimated at \$23,300 and ranked 43rd among states. One study found that when adjusted for inflation, Kansas' legislative salaries declined 44.8 percent from 1975 to 2005. More money might not translate into more accomplished lawmakers, but it couldn't hurt.

Most elected officials would rather eat glass than raise their own salaries, especially in an election year. But top-quality leadership is hard to find at bottom-dollar prices. Kansas can't keep undervaluing these jobs forever. SATURDAY VUARY 26. 2008



OFFICE OF THE GOVERNOR

KATHLEEN SEBELIUS, GOVERNOR

Senate Federal and State Affairs Committee

Sally Howard, Governor's General Counsel

March 18, 2008

Mr. Chairman and members of the Committee,

Thank you for allowing me the opportunity to testify this morning on Senate Bill 659.

For many years there has been consideration of a Legislative Pay Commission and allowing a chance for experts to be appointed to review what constitutes market salaries for Legislators and to propose a revised salary plan. Much like the State Employee Pay Commission that was established last session and whose work is being considered this session, Senate Bill 659 establishes a pay commission to review Legislative and Statewide Elected Official salary issues.

I am not here today to support or oppose the salary changes that are included in Senate Bill 659 for statewide elected officials, but to support the notion of a Legislative Pay Commission to review current salary and consider what other states pay their Legislative members and Statewide Elected Officials.

Of specific concern is the salary of the Attorney General. Within the past two years, Kansas has seen two new Attorney's General come into office both of whom have taken significant salary cuts to serve the people of Kansas. At a minimum, the administration believes that the Attorney's General of Kansas should have a salary that is equal to that of the District Attorneys and District Court Judges in Kansas. KSA 22a-105 would be the logical statute to consider amending to achieve this goal. By amending KSA 22a-105 to include the Attorney's General, the significant pay disparity would be resolved. Included on the back of this testimony is a draft amendment to insert the Attorney's General into KSA 22a-105.

Thank you for the opportunity to testify before you today and I would be happy to answer any questions you may have.

22a-105 Chapter 22a.--DISTRICT OFFICERS AND EMPLOYEES Article 1.--DISTRICT ATTORNEYS 22a-105. District attorney; salary; travel and subsistence expenses.

Each of the district attorneys **and the Attorney's General** elected under this act shall receive an annual salary in the amount of no less than the salary provided for district judges in K.S.A. 75-3120g and amendments thereto. The salary of each district attorney shall be paid by the county comprising the judicial district in which the district attorney is elected in equal monthly installments and in the manner county officers and employees are paid. The district attorneys and their deputies and assistants shall be reimbursed for their actual travel and subsistence expenses incurred while in the performance of their official duties within or without the district.

History: L. 1972, ch. 71, § 5; L. 1973, ch. 175, § 50; L. 1974, ch. 361, § 19; L. 1976, ch. 380, § 4; L. 1978, ch. 132, § 1; L. 1998, ch. 197, § 1; July 1.



www.ksrevenue.org

Gap for Kansas to become Real ID Compliant

- 1. Photo First By 12/31/09 implement new procedures for capturing the photo of all applicants, even if the DL or ID will not be issued.
- Document Verification with various data bases by 12/31/09.
 - Verify an applicants lawful presence status through the SAVE system.
 - Birth Certificates through EVVE.
 - US Passports through CLASS.
 - Other State issued DL's through DRIVERS
- 3. New Enhanced/Next Generation Driver License that deters fraud and prevents tampering by 5/11/2011.
 - 4. Ability to retain (image) the documents presented by the applicant when applying for a drivers License by 12/31/09.
 - 5. Ongoing review and update of our security plan. Annually after 12/31/09.
 - 6. Ongoing training for our employees on fraud detection.
 - 7. Background checks on all employees including county treasurers, drivers license examiners and others.

Description	Co	st
Current		
Centrally Issued DL	\$	2.70
Postage	\$	0.37
Salaries	\$	0.93
	\$	4.00
		14
Description	Co	st
Future		
New Enhanced Secure DL (card)		
Manufactured with new material	\$	2.16
Communication with EVVE Citizenship		
Verification	\$	0.10
Communication with Lawful Status		
Verification through SAVE	\$	0.08
Facial Recognition	\$	0.29
Central Image Document Storage Server	\$	0.12
Scanning hardware	.\$	0.23
Hardware/Software for 200 workstations	\$	0,59
Security for DL Offices	\$	0.50
Current Staff Classification Realignment	\$	2.74
One time and recurring background checks	\$	0.02
Future DRIVERS System Hub Connection		,
and Fees	\$	0.25
Transaction Fees for EVVE and SAVE	\$	0.92
F	\$	8.00
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Proposed New Photo Fee	\$	12.00

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Session of 2007

Substitute for HOUSE BILL No. 2562

By Committee on Veterans, Military and Homeland Security

3 - 22

AN ACT relating to veterans; concerning veterans preference; amending K.S.A. 73-201 and repealing the existing section.

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Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 73-201 is hereby amended to read as follows: 73-201. (a) As used in this act: (1) "Veteran" means:

(A) Any person who entered the armed forces before October 15, 1976, and separated from the armed forces under honorable conditions, if such person served: (i) On active duty during any war (the official dates for war service are April 6, 1917 through July 2, 1921, and December 7, 1941 through April 28, 1952); (ii) during the period April 28, 1952 through July 1, 1955; (iii) in any campaign or expedition for which a campaign badge or service medal has been authorized; or (iv) for more than 180 consecutive days since January 31, 1955, but before October 15, 1976, excluding an initial period of active duty for training under the "sixmonth" reserve or national guard program;

(B) any person who entered the armed forces on or after October 15, 1976, and separated from the armed forces under honorable conditions, if such person was awarded a service medal or campaign badge;

(C) any person who separated from the armed forces under honorable conditions and has a disability certified by the United States department of veterans affairs as being service connected, has been issued the purple heart by the United States government or has been released from active service with a service-connected disability;

- (D) the spouse of a veteran who has a 100% service connected disability as determined by the United States department of veteran affairs;
- (E) the unremarried spouse of a veteran who died while, and as a result of, serving in armed forces; and
- (F) the spouse of a prisoner of war, as defined by K.S.A. 75-4364, and amendments thereto.

Notwithstanding the foregoing, the term "veteran" shall not apply to any person who retired from the [active] military with the pay grade of 04 or above unless the person retired due to wounds received in combal.

(2) "Competent" means a good faith determination that the person is

or is a disabled veteran

2562SFSAGW

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42 43 likely to successfully meet the performance standards of the position based on what a reasonable person knowledgeable in the operation of the position would conclude from all information available at the time the decision is made. The basis for such determination shall include experience, training, education, licensure, certification and/or other factors determined by the decision making authority as appropriate to determine the applicant's overall qualification and ability to successfully meet the performance standards of the position. The decision making authority shall document such factors prior to the initiation of the selection process.

- (b) In grateful recognition of the services, sacrifices and sufferings of persons veterans who served in the army, navy, air force, coast guard or marine corps of the United States in world war I and world war II, and of persons who have served with the armed forces of the United States during the military, naval and air operations in Korea, Viet Nam, Iraq, Afghanistan or other places under the flags of the United States and the United Nations or under the flag of the United States alone, and have been honorably discharged therefrom, they the provisions of this section are enacted.
- (c) Veterans shall be preferred for appointments and employed to fill positions initial employment and first promotion in every public department and upon all public works of the state government of Kansas, and of in the counties and cities of this state, if competent to perform such services; and the person. Any veteran thus preferred shall not be disqualified from holding any position in said such service on account of his the veteran's age or by reason of any physical or mental disability, provided as long as such age or disability does not render him the veteran incompetent to perform the duties of the position applied for; and. When any such ex-soldier, sailor, airman or marine veteran shall apply for appointment to any such position, place, or employment, the officer, board or person whose duty it is or may be to appoint a person to fill such place shall, if the applicant be a man or woman veteran of good reputation, and can competently perform the duties of the position applied for by him or her the veteran, appoint said ex-soldier, sailor, airman or marine consider the veteran for appointment to such position, place, or employment: Provided, That. Within 30 days of filling a position, eligible veterans who have applied and are not hired shall be notified by certified mail or personal service that they are not being hired. Such notice also shall advise the veteran of any administrative appeal available.
- (d) The provisions of this act shall not be applicable to any persons classed as conscientious objectors. The provisions of this act shall not be controlling over the provisions of any statute, county resolution or city ordinance relating to retirement, or termination on the basis of age, of employees of the state or any county or city. Whenever under any statute,

(3) "Disabled veteran" means a person who has served on active duty in the armed forces, has been separated therefrom under honorable conditions, and has established the present existence of a service-connected disability or is receiving compensation, disability retirement benefits, or pension because of a public statute administered by the department of veterans affairs or a military department.

county resolution or city ordinance retirement, or termination on the basis of age, of any employee is required at a certain age, or is optional with the employer at a certain age, such provisions of such statute, resolution or ordinance shall be controlling and shall not be limited by this section.

- (e) All notices of job openings, if any, and all applications for employment, if any, by the state and any city or county in this state shall state that the job is subject to a veteran's preference, how the preference works and how veterans may take advantage of the preference and at least 30 days prior to announcing the intent to fill a position, post a written statement of: (1) The qualifications for such position; (2) any preferred qualifications of such position; (3) performance standards for the position; and (4) the process that will be used for selection. A veteran desiring to use veteran's preference shall provide the hiring authority with a copy of the veteran's DD214 form.
- (f) Every employment center of the state and any city or county human resources department, if any, shall openly display documents that indicate that veterans are eligible for a preference in their initial employment and any first promotion within the employment of the governmental entity.
- (g) Any veteran who alleges that a state agency, city or county has not provided the veterans preference as required by this act, after exhausting any available administrative remedy, may bring an action in the district court. If the court or jury finds that the state agency, city or county has failed to provide the veterans preference, the veteran shall be entitled to reasonable attorney fees.

New Sec. 2. (a) The provisions of section 1, and amendments thereto, shall not apply to the following:

- (1) An office filled by election;
- (2) positions which are filled by officers elected by popular vote or persons appointed to fill vacancies in such offices and the personal secretary of each such officer, members of boards and commissions, persons employed on a temporary basis without benefits, heads of departments, positions that require licensure as a physician, licensure as an osteopathic physician, licensure as a chiropractic physician and positions that require that the employee be admitted to practice law in Kansas;
 - (3) a key employee as defined in subsection (b);
- (4) a job held by a patient, inmate or student in or enrolled at a state institution; and
 - (5) temporary or casual employment positions.
- (b) As used in this section, "key employee" means an individual specifically hired for an [a city or county] at will position or for a non-classified position [or a department or agency head, or an individual serving as the immediate subordinate, secretary or administrative

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assistant of a person holding such position; such as a position as a private secretary or deputy of an official or[,] department [or agency] who holds a confidential relationship to the appointing or employing officer[,] and positions in the unclassified service of the state of Kansas as enumerated in K.S.A. 75-2935, and amendments thereto or other Kansas statutes.

New Sec. 3. To the extent that this act conflicts with federal law or a limitation provided by a federal grant to a public entity, this act shall be construed to operate in harmony with the federal law or limitation of the federal grant.

New Sec. 4. Prior to the beginning of the 2010 regular legislative session, the division of post audit shall conduct an audit of the Kansas veterans preference laws. The audit shall be in accordance with article 11 of chapter 46 of the Kansas Statutes Annotated, and amendments thereto. The audit report shall be submitted to the legislature at the commencement of the regular session of the legislature in 2010.

- 17 Sec. 5. K.S.A. 73-201 is hereby repealed.
- 18 Sec. 6. This act shall take effect and be in force from and after its 19 publication in the statute book.

Session of 2008

SENATE BILL No. 675

By Committee on Federal and State Affairs

3-11

AN ACT concerning cities; relating to the use of credit cards by persons 10 to pay certain taxes, fees and exactions. 11 12 Be it enacted by the Legislature of the State of Kansas: Section 1. Notwithstanding the provisions of K.S.A. 16a 2 403, and Any amendments thereto, any city may accept credit cards for the payment 14 of taxes, utility fees or other exactions. Any city may establish the type of credit card the city will accept and may set a fee to be added to each 16 credit card transaction equal to the charge paid by the city for the use of 17 the credit card by the person. 18 Sec. 2. This act shall take effect and be in force from and after its 19 publication in the statute book.

or debit

. The city

If the city imposes a fee for payments made by credit card, the city shall provide notice of such fee to the person making payment by credit card.

A city also may provide for establishment of secure internet sockets that will allow payment by a credit or debit card via the internet.

Any transactions involving payment by credit card pursuant to this section shall not be subject to the provisions of K.S.A. 16a-2-403, and amendments thereto.

