Approved: May 7, 2008
Date

MINUTES OF THE SENATE WAYS AND MEANS COMMITTEE

The meeting was called to order by Chairman Dwayne Umbarger at 10:30 A.M. on February 15, 2008, in Room 123-S of the Capitol.

All members were present except:

Senator Donald Betts, Jr. - excused Senator Greta Goodwin - excused Senator Steve Morris - excused Senator Jean Schodorf - excused

Committee staff present:

Jill Wolters, Senior Assistant, Revisor of Statutes
Alan Conroy, Director, Kansas Legislative Research Department
Kristen Clarke Kellems, Assistant Revisor of Statutes
Audrey Dunkel, Kansas Legislative Research Department
Julian Efird, Kansas Legislative Research Department
Aaron Klaassen, Kansas Legislative Research
Heather O'Hara, Kansas Legislative Research Department
J. G. Scott, Kansas Legislative Research Department
Jarod Waltner, Kansas Legislative Research Department
Melinda Gaul, Chief of Staff, Senate Ways & Means
Mary Shaw, Committee Assistant

Conferees appearing before the committee:

Roger Werholtz, Secretary, Kansas Department of Corrections Frank Henderson, Exec. Dir., Crime Victims Compensation Bd., Office of the Attorney General Barb Hinton, Legislative Post Auditor, Legislative Division of Post Audit

Others attending:

See attached list.

Bill Introductions

Senator Teichman moved, with a second by Senator Emler, to introduce a conceptual bill concerning Kansas uninsurable health insurance plan act and high risk insurance pools. Motion carried on a voice vote.

Senator Teichman moved, with a second by Senator Emler, to introduce a bill concerning creating an outfitter license (7rs2191). Motion carried on a voice vote.

Senator Umbarger moved, with a second by Senator Teichman, to introduce a bill conceptual regarding late filing of property tax returns by public utilities. Motion carried on a voice vote.

The Chairman opened the public hearing on:

SB 524—Secretary of corrections authorized to expend funds collected from inmates for crime victims assistance, inmate services and supervision and management of offenders

Staff briefed the committee on the bill.

Chairman Umbarger welcomed the following conferees:

Roger Werholtz, Secretary, Kansas Department of Corrections, testified in support of <u>SB 524</u> (<u>Attachment 1</u>). The amount of money available to the state through reductions in federal funds in grants has been significantly reduced. The question is, can the Crime Victims Fund in the Attorney General's Office absorb the cuts. They can take one year in cuts, but not in a long term cut and only a one year time and revisit in a year. The bill adds that inmate fees collected and a second source in inmate wages - their balloon would tap into that resource. The issue should be revisited next fiscal year so no damage is being done to Crime Victims

CONTINUATION SHEET

MINUTES OF THE Senate Ways and Means Committee at 10:30 A.M. on February 15, 2008, in Room 123-S of the Capitol.

Compensation Fund.

Frank Henderson, Executive Director, Crime Victims Compensation Board, Office of the Attorney General, spoke in support of the bill (<u>Attachment 2</u>). Mr. Henderson explained that Attorney General Six has requested that this be reviewed next year and thereby supporting <u>SB 524</u> and the proposed amendment for one year.

Written testimony was submitted by Sandy Barnett, Executive Director, Kansas Coalition Against Sexual and Domestic Violence (Attachment 3)

Senator Emler discussed the wording on the bill and Jill Wolters, Revisor, will work on wording of the amendment. Language needs to be reflected that it would be only for one year and needs to be in the bill for future consideration.

The Chairman closed the hearing on **SB524**.

Copies of the Kansas Legislative Research Department Budget Analysis Report for FY 2008 and FY 2009 were available to the committee.

Subcommittee reports on:

Kansas Department of Agriculture $(\underline{Attachment\ 4})$

Subcommittee Chairman Mark Taddiken reported that the subcommittee on the Kansas Department of Agriculture concurs with the Governor's recommendation in FY 2008 and concurs with the Governor's FY 2009 recommendation with adjustments. Copies of a chart regarding FY 2008 Supplemental Requests, Department of Agriculture, were distributed by Staff (<u>Attachment 5</u>).

Senator Taddiken moved, with a second by Senator Steineger, to amend the subcommittee report on the Kansas Department of Agriculture in FY 2009 to remove \$160,000 from the State General Fund for a large scale truck and review at Omnibus. Motion carried on a voice vote.

Senator Taddiken moved, with a second by Senator Teichman, to adopt the subcommittee budget report on the Kansas Department of Agriculture in FY 2008 and FY 2009 as amended. Motion carried on a voice vote.

Animal Health Department

Subcommittee Chairman Mark Taddiken reported that the subcommittee on the Animal Health Department concurs with the Governor's recommendation in FY 2008 with a notation and concurs with the Governor's FY 2009 recommendation with an adjustment and notations. Copies of a chart regarding FY 2008 Supplemental Requests, Animal Health Department, were distributed by Staff (<u>Attachment 6</u>).

Senator Taddiken moved, with a second by Senator Teichman, to amend the subcommittee report on the Animal Health Department and delete the enhancements in FY 2009 \$5,000 for pound and shelter relinquishment fees, delete \$5,000 for boarding and veterinary bills and delete \$17,000 for purchase of one agency vehicle, all from the State General Fund and review at Omnibus. Motion carried on a voice vote.

Senator Taddiken moved, with a second by Senator Teichman, to adopt the subcommittee budget report on the Animal Health Department in FY 2008 and FY 2009 as amended. Motion carried on a voice vote.

The Committee discussed Item No. 1, FY 2008, in the Animal Health Department subcommittee report regarding Federal Emergency Management Agency (FEMA) reimbursement for services provided by the agency after the Greensburg tornado. FEMA has not fully reimbursed the agency and is short of full reimbursement by \$36,541. The Committee charged with gathering information and bringing it back to the Committee regarding all extra disaster funding that is lacking by FEMA with all state agencies and review at Omnibus.

CONTINUATION SHEET

MINUTES OF THE Senate Ways and Means Committee at 10:30 A.M. on February 15, 2008, in Room 123-S of the Capitol.

Kansas State Fair

Subcommittee Chairman Mark Taddiken reported that the subcommittee on the Kansas State Fair concurs with the Governor's recommendation in FY 2008 with notations and concurs with the Governor's FY 2009 recommendation with adjustments and notation. Copies of a chart regarding FY 2008 Supplemental Requests, Kansas State Fair, were distributed by Staff (<u>Attachment 7</u>).

Senator Taddiken moved, with a second by Senator Teichman, to adopt the subcommittee budget report on the Kansas State Fair in FY 2008 and FY 2009. Motion carried on a voice vote.

Kansas Department of Wildlife and Parks (Attachment 8)

Subcommittee Chairwoman Carolyn McGinn reported that the subcommittee on the Kansas Department of Wildlife and Parks concurs with the Governor's recommendation in FY 2008 and concurs with the Governor's FY 2009 recommendation with exceptions.

The Committee discussed Item No. 6 in FY 2009 regarding Greenspace Grants and ELARF Financing and the recommendation for a bill introduction to modify current law and provide the criteria for making awards to areas impacted by natural disasters. The Chairman asked that the interested parties meet, discuss the criteria first and discuss what greenspace means.

Senator Kelly moved, with a second by Senator Teichman, to amend the subcommittee report on the Kanas Department of Wildlife and Parks, in FY 2009, Item No. 4, regarding Clinton State Park due to the large attendance at the park and fund the Natural Resource Officer 1. Following committee discussion, Senator Kelly explained that she feels that this is an agency that is certainly understaffed, and withdrew her motion with the agreement by Senator Teichman, the second to the motion.

Senator Steineger moved, with a second by Senator Kelly, to adopt the subcommittee budget report on the Kansas Department of Wildlife and Parks in FY 2008 and FY 2009. Motion carried on a voice vote.

State Fire Marshal (Attachment 9)

Subcommittee Chairwoman Carolyn McGinn reported that the subcommittee on the State Fire Marshal concurs with the Governor's recommendation in FY 2008 with adjustment and concurs with the Governor's FY 2009 recommendation with adjustments. Senator McGinn suggested revisit the formula levied on fire insurance premiums in the state and the percentages no later than Omnibus.

Senator V. Schmidt moved, with a second by Senator Kelly, to amend the subcommittee report on the State Fire Marshal to request a legislative post audit on the language regarding the premium level, percentages and the formula levied on fire insurance premiums in the state and review any information regarding it at Omnibus. Motion carried on a voice vote.

Senator McGinn moved, with a second by Senator Teichman, to adopt the subcommittee budget report on the State Fire Marshal in FY 2008 and FY 2009 as amended. Motion carried on a voice vote.

The Chairman welcomed Barb Hinton, Legislative Post Auditor, Division of Legislative Post Audit, who provided an overview of current and upcoming reports of Legislative Post Audit <u>Attachment 10</u>). Ms. Hinton primarily addressed the audits concerning issues related to virtual schools and cost of vocational education programs. These are detailed in the written testimony along with other legislative post audits currently underway or approved as of February 15, 2008.

The meeting adjourned at 12:05 p.m. The next meeting is scheduled for February 18, 2008.

SENATE WAYS AND MEANS GUEST LIST

Date <u>February</u> 15, 2008

NAME	REPRESENTING
Konnie Leppler	DoBudget
gah Wir	D013
Dank Fanglin	KSFMO
Becky Bahr	KSFMO .
Becky Krahl	DOB
Pam Cook,	Washburn Grad Student
go my	KWO
Mary Jan. Stankiewicz	KGFA
Stave Worlsten	KDA
Dorth Stucky Herfler	AG Office
Jank Lenderson Jr	/1 /,
George Teagarden	KAHD
Debra Duncan	V (
Joen wall	KDOC
Dennis Williams	KDOC
Tim Maddin	Knoc
Padi Arrzer	KBEMS
Cas Mich Mel	Gen. Schrists
Nate Michel	Hein Law Firm Capitor Strates; 25
MARK BORANYAK	Capital STRATESIES

KANSAS

KANSAS DEPARTMENT OF CORRECTIONS ROGER WERHOLTZ, SECRETARY KATHLEEN SEBELIUS, GOVERNOR

Testimony on SB 524 to The Senate Ways and Means Committee

By Roger Werholtz
Secretary
Kansas Department of Corrections
February 12, 2008

The Department of Corrections supports enactment of SB 524 but requests that it be amended as set out in the attached balloon. The Attorney General has advised that he supports SB 524 and the proposed amendment but would appreciate a proviso in an appropriations bill to review in future years both the funding for the Crime Victims Compensation Fund as well as the revenue generated for the Department's Office of Victim Services. The Department's intent is to secure funding from inmate fees and wages for the Department's victim services. For FY 2009, the Department's Office of Victim Services is supported by federal grants in the amount of \$348,000 which are proposed to be eliminated or severely cut. SB 524 would amend K.S.A. 75-52,139 to provide that fees collected from offenders for services provided to them could be used to fund the Department's crime victim assistance operations. These funds are currently being sent to the Attorney General's Crime Victim Compensation Fund and for FY 2007 was \$303,000. In order to fully fund the Department's Office of Victim Services, the Department also requests the attached balloon amendment to K.S.A. 75-5211 to permit a portion of the deductions from inmate wages be used for the Department's crime victim assistance program. For FY 2009, the portion from inmate wages that would be used for the Department's victim assistance operations SB 524 as amended would allow the Department to utilize fees paid by would be \$45,000. offenders and deductions from their wages to fund the Department's Office of Victim Services and also provide an opportunity for other victim service programs to seek federal grant funds. The use of offender paid fees and wage deductions would generate a more stable funding source than reliance on federal grants.

SB 524 would not affect funds collected pursuant to K.S.A. 74-7336 (District Court fines, penalties and forfeitures). These funds would continue to go to the Crime Victims Compensation Fund as would the balance of the wage deductions collected pursuant to K.S.A. 75-5211.

The Department's Office of Victim Services serves as an invaluable liaison between crime victims and their families and the Department's facility and field service staff. That office screens visiting requests, coordinates safety and release plans with victims and parole staff to ensure that law enforcement agencies, community organizations, and schools are involved in meeting the victim's needs and supervision requirements of the offender and conducts a victim/offender dialogue program. Victim Services also provides notifications to crime victims regarding the status of the criminal who victimized them and serves as a liaison between victims and the Kansas Parole Board including the Board's public comment sessions. The Department's Office of Victim Services is an active partner with both public and private entities providing services and information to crime victims throughout the state. The Office of Victim Services also provides services to Department staff victimized by offenders in the Department's custody.

The Department urges favorable consideration of SB 524 as amended by the attached balloon.

Inmate employment and 75-5211. from withdrawals training: assistance upon release. (a) The secretary of corrections shall provide programs of educational work, employment, vocational training for those inmates whom the secretary determines are available, willing and able to participate and are capable of benefiting therefrom. Equipment, and practices management procedures shall, to the extent possible, conditions approximate normal employment. Such work week may include schooling, vocational training, employment at private industry, treatment or other activities authorized by the secretary. For all purposes under state law, no inmate shall be deemed to be an employee of the state or any state agency. The secretary of corrections may credit to each inmate as a reward for such employment, an amount which shall be set by the secretary of corrections. Any inmate who is gainfully employed under the work release provisions of K.S.A. 75-5267 and 75-5268, and amendments thereto, or who is gainfully employed by a private business enterprise operating on the grounds of a correctional institution under K.S.A. 75-5288, and amendments thereto, or any other private business at which inmates are permitted to be gainfully employed, and any inmate who is incarcerated at the Topeka correctional facility for the purpose of receiving diagnosis and any inmate on disciplinary segregation status shall not be eligible to receive compensation as provided in this subsection.

(b) The secretary of corrections shall establish programs and prescribe procedures for withdrawing amounts from the compensation paid to inmates from all sources for the same purposes as are prescribed by K.S.A. 75-5268, and

amendments thereto for moneys of work release participants, except that any inmate employed in a private industry program, other than work release, shall, in addition to the deductions specified in K.S.A. 75-5268, and amendments thereto, have deduction of 5% of monthly gross wages paid to the crime victims compensation fund or a local property crime fund for the purpose of victim compensation. The department of corrections is authorized to make this deduction and payment to the crime victims compensation fund of a local property crime fund. In the event a local fund has made a payment to a victim of a property crime under this act and there is an order of restitution for which moneys are being withheld from an inmate under K.S.A. 75-5268, and amendments thereto, the secretary shall cause such moneys deducted for use by the state crime victims compensation board to be paid quarterly to the local fund, if any, then the balance to the state crime victims compensation fund. If there is no order of restitution, then K.S.A. 75-5268, amendments thereto shall apply to the disposition of funds.

(c) (1) Upon the initial release of any inmate on parole, conditional release, postrelease supervision or expiration of the inmate's maximum sentence, the inmate shall be provided with suitable clothing and, if the inmate has a balance of \$500 or less in the inmate's trust account, a cash payment of \$100. If the inmate subsequently violates a release resulting of condition reincarceration and is thereafter again released on parole, conditional release, postrelease supervision or expiration of the inmate's maximum sentence, the inmate may pursuant to rules and be provided. regulations of the secretary of corrections, with a cash payment of not more than \$100. Any inmate who is gainfully employed under the work release provisions of K.S.A. 75-5267 and 75-5268, and amendments or the department of corrections victim assistance fund

or the department of corrections victim assistance fund

thereto, or who is gainfully employed by a private business enterprise operating on the grounds of a correctional institution under K.S.A. 75-5288, and amendments thereto, or any other private business at which inmates are permitted to be gainfully employed, or any inmate paroled or released to a detainer shall not be eligible to receive this cash payment unless the inmate is released to the community within 30 days of the execution of the detainer.

(2) An inmate released on expiration of the inmate's maximum sentence shall be provided public transportation, if required, to the inmate's home, if within the state, or, if not, to the place of conviction or to some other place not more distant, as selected by the inmate. An inmate released on parole or conditional release shall be provided public transportation, if required, to the place to which the inmate was paroled or conditionally released.





Office of the Attorney General

CRIME VICTIMS COMPENSATION BOARD
120 S.W. 10th Avenue, 2nd Floor
Topeka, Kansas 66612-1597
Phone: (785) 296-2359 Fax: (785) 296-0652

RITA L. NOLL, CHAIR NAN M. PORTER ROGER S. VILLANUEVA

Senate Ways and Means Committee
Testimony of Frank S. Henderson Jr.
Executive Director, Crime Victims Compensation Board
Office of Attorney General Stephen N. Six
Re: Senate Bill 524
February 12, 2007

Chairman Umbarger and members of the Committee:

I thank you for the opportunity to address the committee today on behalf of Attorney General Six, and the Crime Victims Compensation Board regarding Senate Bill 524. The Crime Victims Compensation Board was created by the 1978 Legislature, as a payer of last resort to assist victims of violent crime with out of pocket losses. The Board has granted awards in excess of fifty-five million dollars, and has operated without the commitment of the state general fund since 1986.

This bill and its proposed amendment authorizes the Secretary of Corrections to retain fees from offenders, as well as a portion of inmate wages, to support victim assistance operations, inmate services, and the supervision and management of offenders. The Crime Victims Compensation Board has received the benefit of these fees, and has relied upon them for over ten years. These fees were a lifesaver to the Board when funding was inadequate to meet the demands of the claims for compensation received by the Board.

Since that time, the United States Department of Justice has increased the matching grant to the Crime Victims Compensation Board by 50%, the Board adopted a policy in which medical providers accept 80% as payment in full, and additionally, the Kansas Legislature increased the percentage of fines and penalties credited to the fund. These measures have allowed the Crime Victim Compensation Board to award payments in every eligible application without delay. Last year the Board granted awards of \$4,178,000 to victims of violent crime in Kansas. This was the largest payout in the thirty year history of the Board.

The Board projects that we can absorb this \$348,000 reduction of revenue in FY 2009. While keeping these funds in Crime Victim Compensation would enable us to do more for victims, we are supportive of the immediate need of the Secretary of Corrections, thereby supporting SB 524 and the proposed amendment for one year. Attorney General Six requests a proviso in an appropriations bill to review next year, funding for the Crime Victims Compensation Board as well as the revenue generated for the Department of Corrections Victims Services Unit.

Thank you for your time and consideration. I am available to answer any questions you may have.

Genate Ways and Means 2-15-08 Attachment 2

Kansas Coalition Against Sexual and Domestic Violence



634 SW Harrison Topeka, Kansas 66603 785-232-9784 • FAX 785-266-1874 • coalition@kcsdv.org • www.kcsdv.org

> Senate Ways and Means Committee February 12, 2008 SB 524

Chairman Umbarger and Member s of the Committee:

The Kansas Department of Corrections instituted a victim service unit in 2001 funded by numerous grant programs. In the few short years since beginning this work, the Department of Corrections Victims Division has become a critical link to both victim safety and offender management. Frankly, it is perhaps the most successful addition to the victim services field in Kansas over the past decade; it is literally a lifeline to thousands of victims and their families. I can certainly attest to the importance of their partnership with domestic violence and sexual assault victim programs all across Kansas.

Unfortunately, the Justice Administration Grants (JAG), formerly Edward Byrne grants, have been reduced at the federal level resulting in a 67% loss of funds to Kansas. This grant program had provided the core funding for the Department of Corrections' victim services. These services need to be built upon, not reduced. SB 524 seeks a way to mange the reduction in federal funds for the upcoming year.

Senate Bill 524 authorizes the Kansas Department of Corrections to expend fees collected from inmates in three program areas: victim assistance operations, inmate services, and supervision and management of offenders. Currently, fees collected from inmates are voluntarily deposited into the Crime Victims Compensation fund along with a percentage of gross wages paid to inmates, which is required by statute (K.S.A. 75-5211). SB 524 will allow the Department of Corrections to retain the portion of fees they are voluntarily submitting and expend them on maintaining the victims services division.

The impact of this loss of funding to the Crime Victims' Compensation fund is expected to be less than \$350,000 and during FY 2009 will have minimal effect on the Crime Victims' Compensation Board's ability to pay claims to crime victims. KCSDV strongly supports the diversion of these inmate fees for FY 2009.

However, the crime victim compensation requests vary from year to year and there is no projection of the long-term impact of diverting these funds from crime victims' compensation to crime victim services. Therefore, KCSDV views SB 524 as an emergency and temporary resolution to the sudden and unexpected loss of federal funds.

KCSDV urges the Senate Ways and Means Committee to support SB 524 as a one-year measure to allow time for a long-term solution that does not reduce one type of crime victim service to fund another – both are critical!

Respectfully submitted, Sandy Barnett Executive Director

Member Programs Serve All 105 Counties in the State of Kansas

Senate Ways and Means 2-15-08 Attachment 3

FY 2008 and FY 2009

SENATE WAYS AND MEANS SUBCOMMITTEE

Department of Agriculture Animal Health Department Kansas State Fair

Senator Mark Taddiken, Chair

Senator Laura Kelly

Senator Carolyn McGinn

Agency: Department of Agriculture Bill No. SB Bill Sec.

Analyst: O'Hara Analysis Pg. No. Vol.- Budget Page No. 45

Expenditure Summary	 Agency Estimate FY 08	Re	Governor's ecommendation FY 08	-	Senate Subcommittee Adjustments
Operating Expenditures:					
State General Fund	\$ 12,162,274	\$	12,162,274	\$	0
Other Funds	 13,581,792		13,771,017		0
Subtotal - Operating	\$ 25,744,066	\$	25,933,291	\$	0
Capital Improvements:					
State General Fund	\$ 0	\$	0	\$	0
Other Funds	0		0		0
Subtotal - Capital Improvements	\$ 0	\$	0	\$	0
TOTAL	\$ 25,744,066	\$	25,933,291	<u>\$</u>	0
FTE Positions	314.5		314.5		0.0
Non FTE Uncl. Perm. Pos.	24.0		24.0		0.0
TOTAL	338.5		338.5		0.0

Agency Estimate

The **agency** requests a revised FY 2008 budget totaling \$25.7 million, a decrease of \$1.1 million, or 4.2 percent, below the amount approved by the 2007 Legislature. The request includes State General Fund expenditures of \$12.2 million, the approved amount. The decrease in the agency's request is attributed to a decrease of \$1.4 million in federal funding, the result of a change in priorities by the Federal Emergency Management Agency (FEMA). The decrease in federal funding is partially offset by an increase of \$269,894 in special revenue funds for various adjustments to revenue fund estimates.

Governor's Recommendation

The **Governor** recommends a revised FY 2008 budget totaling \$25.9 million, an increase of \$189,225, or 0.7 percent, above the agency's FY 2008 revised estimate. The recommendation includes adjustments to special revenue funds, including \$181,795 in federal funds for homeland security funding and \$7,430 from the State Water Plan Fund for a shortfall in the pay plan funding approved by the 2007 Legislature.

Senate Subcommittee Recommendation

The **Senate Subcommittee** concurs with the Governor's FY 2008 recommendation.

Agency: Department of Agriculture

Bill No. SB

Bill Sec.

Analyst: O'Hara

Analysis Pg. No. Vol.-

Budget Page No. 45

Expenditure Summary	Agency Request FY 09			Governor's ecommendation FY 09		Senate Subcommittee Adjustments
Operating Expenditures:						
State General Fund	\$	12,459,269	\$	12,303,319	\$	(688,788)
Other Funds		14,276,137		14,599,522		(442,168)
Subtotal - Operating	\$	26,735,406	\$	26,902,841	\$	(1,130,956)
Capital Improvements:						
State General Fund	\$	0	\$	0	\$	0
Other Funds		0		0		0
Subtotal - Capital Improvements	\$	0	\$	0	\$	0
TOTAL	\$	26,735,406	\$	26,902,841	\$	(1,130,956)
FTE Positions		317.5		316.5		0.0
Non FTE Uncl. Perm. Pos.		24.0	11	24.0	70 <u>-2</u>	0.0
TOTAL		341.5		340.5		0.0

Agency Request

The agency requests a FY 2009 budget of \$26.7 million, an increase of \$991,340, or 3.9 percent, above the revised current year estimate. The agency requests State General Fund expenditures of \$12.5 million, an increase of \$296,995, or 2.4 percent, above the revised current year estimate. The FY 2009 request includes enhancement funding of \$1,202,486, including \$927,731 from the State General Fund. Absent the enhancement requests, the agency's FY 2009 request totals \$25.5 million, a decrease of \$212,082, or less than 1.0 percent, from the agency's revised current year estimate, including a State General Fund reduction of \$630,736, or 5.1 percent.

Governor's Recommendation

The Governor recommends a FY 2009 budget of \$26.9 million, an increase of \$167,435, or 0.6 percent, above the agency's FY 2009 request. The recommendation includes \$613,149 for enhancement funding, including \$424,914 from the State General Fund, and \$665,856, including \$346,867 from the State General Fund, for the Governor's pay plan.

Senate Subcommittee Recommendation

The **Senate Subcommittee** concurs with the Governor's FY 2009 budget recommendation, with the following adjustments:

- Pay Plan Adjustments. Delete \$813,056, including \$423,874 from the State General Fund, to remove the following pay plan adjustments recommended by the Governor. Pay plan adjustments will be considered in a separate bill.
 - State Employee Pay Increases. Delete \$391,583, including \$203,340 from the State General Fund, to remove the amount recommended by the Governor for the 2.5 percent base salary adjustment.
 - Classified Employee Pay Plan. Delete \$274,273, including \$143,527 from the State General Fund, to remove the amount recommended by the Governor for FY 2009 pay increases for basic vocational classes and for those employees identified as having the most disparity relative to market rate.
 - Longevity Pay. Delete \$147,200, including \$77,007 from the State General Fund, to remove the amount recommended by the Governor for longevity bonus payments.
- **Vehicles.** Delete \$317,900, including \$264,914 from the State General Fund, and review at Omnibus the replacement of 20 agency vehicles.

Agency: Animal Health Department Bill No. SB Bill Sec.

Analyst: O'Hara Analysis Pg. No. Vol.- Budget Page No. 57

Expenditure Summary	Agency Estimate FY 08			Governor's ecommendation FY 08	_	Senate Subcommittee Adjustments
Operating Expenditures:						
State General Fund	\$	970,653	\$	943,477	\$	0
Other Funds		1,831,027		1,831,027		0
Subtotal - Operating	\$	2,801,680	\$	2,774,504	\$	0
Capital Improvements:						
State General Fund	\$	0	\$	0	\$	0
Other Funds		0		0		0
Subtotal - Capital Improvements	\$	0	\$	0	\$	0
TOTAL	\$	2,801,680	\$	2,774,504	\$	0
FTE Positions		33.0		33.0		0.0
Non FTE Uncl. Perm. Pos.		1.0		1.0		0.0
TOTAL		34.0	_	34.0	_	0.0

Agency Estimate

The **agency** requests a revised FY 2008 budget totaling \$2.8 million, an increase of \$27,176, or 1.0 percent, above the amount approved by the 2007 Legislature. Requested State General Fund expenditures total \$970,653, an increase of \$27,176, or 2.9 percent, above the approved amount. The estimate includes a supplemental request from the State General Fund for \$27,176 to pay staff overtime hours and compensatory time. The estimate would fund the currently approved 33.0 FTE positions.

Governor's Recommendation

The **Governor** recommends a revised FY 2008 budget totaling \$2.8 million, a decrease of \$27,176, or 1.0 percent, below the agency's revised estimate. The Governor does not recommend the agency's supplemental request and concurs with the amount approved by the 2007 Legislature.

Senate Subcommittee Recommendation

The **Senate Subcommittee** concurs with the Governor's FY 2008 recommendation with the following notation:

1. **FEMA Reimbursement of Expenditures.** The Subcommittee notes its concern regarding the reimbursement of agency expenditures by the Federal Emergency Management Agency (FEMA) for services provided by the agency during the aftermath of the Greensburg tornado. To date, the agency has received a total of \$92,470 of the requested \$129,011, which has reimbursed the agency for staff overtime hours and equipment that needed to be purchased. The amount received by the agency from FEMA, however, has not fully reimbursed the agency's expenses and the agency is short of full reimbursement by \$36,541. The Subcommittee recommends the review of the funding the agency did not receive from FEMA at Omnibus.

Agency: Animal Health Department Bill No. SB Bill Sec.

Analyst: O'Hara Analysis Pg. No. Vol.- Budget Page No. 57

Expenditure Summary	Agency Request FY 09			Governor's decommendation FY 09		Senate Subcommittee Adjustments
Operating Expenditures:						
State General Fund	\$	1,298,114	\$	953,341	\$	(28,465)
Other Funds	25	1,801,013		1,857,075		(69,735)
Subtotal - Operating	\$	3,099,127	\$	2,810,416	\$	(98,200)
Capital Improvements:						
State General Fund	\$	0	\$	0	\$	0
Other Funds	***	0		0		0
Subtotal - Capital Improvements	\$	0	\$	0	\$	0
TOTAL	\$	3,099,127	\$	2,810,416	<u>\$</u>	(98,200)
FTE Positions		37.0		33.0		0.0
Non FTE Uncl. Perm. Pos.		1.0		1.0	-	0.0
TOTAL		38.0		34.0	_	0.0

Agency Request

The **agency** requests a FY 2009 budget of \$3.1 million, an increase of \$297,447, or 10.6 percent, above the revised current year estimate. The request includes State General Fund expenditures of \$1.3 million, an increase of \$327,461, or 33.7 percent, above the revised current year estimate. The request would fund 37.0 FTE positions, an increase of 4.0 FTE positions from the revised current year estimate. The request also includes enhancement funding of \$394,261, all from the State General Fund, and 4.0 FTE positions. Enhancement requests include \$32,633 for staff overtime hours and compensatory time; \$246,512 and 4.0 FTE Agriculture Inspector II positions and equipment for the Animal Dealers' Inspection Program; \$44,116 to replace computers and printers; \$10,000 for pounds and shelters' relinquishment fee; \$10,000 for boarding and veterinary bills; and \$51,000 to purchase three new vehicles.

Governor's Recommendation

The **Governor** recommends a FY 2009 budget of \$2.8 million, an increase of \$35,912 above the Governor's FY 2008 recommendation and a decrease of \$288,711, or 9.3 percent, below the agency's request. The recommendation includes \$27,000, all from the State General Fund, of enhancement funding for the pound and shelter relinquishment fees (\$5,000), boarding and veterinary bills (\$5,000), and one new vehicle (\$17,000). In addition, the recommendation includes \$93,200, all from the State General Fund, for the Governor's pay plan.

Senate Subcommittee Recommendation

The **Senate Subcommittee** concurs with the Governor's FY 2009 recommendation with the following adjustment and notations:

- Pay Plan Adjustments. Delete \$98,200, including \$28,465 from the State General Fund, to remove the following pay plan adjustments recommended by the Governor. Pay plan adjustments will be considered in a separate bill.
 - State Employee Pay Increases. Delete \$39,899, including \$10,989 from the State General Fund, to remove the amount recommended by the Governor for the 2.5 percent base salary adjustment.
 - Classified Employee Pay Plan. Delete \$38,651, including \$11,499 from the State General Fund, to remove the amount recommended by the Governor for FY 2009 pay increases for basic vocational classes and for those employees identified as having the most disparity relative to market rate.
 - Longevity Pay. Delete \$19,650, including \$5,977 from the State General Fund, to remove the amount recommended by the Governor for longevity bonus payments.
- Vehicle Enhancement. The Subcommittee notes its support of the enhancement of \$17,000, all from the State General Fund, for the purchase of one new vehicle, as recommended by the Governor. The agency currently has three employees that drive their own vehicles as part of their employment duties, for which the agency pays \$.47 per mile. The agency states that if the agency is allowed to purchase its own vehicles, the agency would save between \$2,000 and \$10,400 for the lifetime of the vehicles if the agency required employees to drive agency vehicles, rather than reimbursing personal vehicle mileage.
- Interim Study. The Subcommittee requests as an interim study on the agency's Animal Facilities Inspection program's statutory fees that are assessed for licenses of breeders, distributors, pounds and animal shelters, pet shops, research facilities, and kennels. According to the agency, the majority of the fees are currently set at the statutory maximum. The Subcommittee also requests as part of the interim study, a comparison of the state's statutory fees, number of inspections per facility type, program staffing levels, and program funding levels, with other states that have similar programs. Absent an interim study on this topic, the Subcommittee requests the agency report back with this information during the 2009 Session.

Agency: Kansas State Fair

Bill No. SB

Bill Sec.

Analyst: O'Hara

Analysis Pg. No. Vol.-

Budget Page No. 163

Expenditure Summary	 Agency Estimate FY 08	Re	Governor's commendation FY 08		Senate Subcommittee Adjustments
Operating Expenditures:					
State General Fund	\$ 833,884	\$	833,884	\$	0
Other Funds	4,593,795		4,593,795		0
Subtotal - Operating	\$ 5,427,679	\$	5,427,679	\$	0
Capital Improvements:					
State General Fund	\$ 740,000	\$	740,000	\$	0
Other Funds	514,867		514,867		0
Subtotal - Capital Improvements	\$ 1,254,867	\$	1,254,867	\$	0
TOTAL	\$ 6,682,546	\$	6,682,546	<u>\$</u>	0
FTE Positions	24.0		24.0		0.0
Non FTE Uncl. Perm. Pos.	0.0		0.0		0.0
TOTAL	24.0		24.0		0.0

Agency Estimate

The agency requests a revised FY 2008 operating budget of \$5.4 million, a decrease of \$98,974, or 1.8 percent, below the amount approved by the 2007 Legislature. Requested State General Fund expenditures total \$883,884, an increase of \$405,000, or 94.4 percent, above the approved amount. The estimate would fund 24.0 FTE positions, an increase of 1.0 FTE position, from the approved number.

Major adjustments to the FY 2008 approved budget are primarily attributed to adjustments made by the agency to the State Fair Fee Fund that reflect 2007 State Fair receipts. The revised estimate includes supplemental funding of \$25,375, all from special revenue funds, and 1.0 FTE position, to convert a Receptionist/Non-Fair Assistant position from an unclassified to a classified position.

Governor's Recommendation

The **Governor** concurs with the agency's FY 2008 revised estimate for funding and staffing.

Senate Subcommittee Recommendation

The **Senate Subcommittee** concurs with the Governor's FY 2008 recommendation with the following notations:

- The Subcommittee notes that while the amount of funding from the State General Fund in the FY 2008 operating budget increases, the increase is attributed to a shift in debt service expenditure amounts between the operating budget and the capital improvements budget. As a result, the net FY 2008 request for funding from the State General Fund does not increase from the amount approved by the 2007 Legislature.
- 2. The Subcommittee notes its support of the supplemental request in FY 2008 of \$25,375, all from the State Fair Fee Fund, and 1.0 FTE Receptionist/Non-Fair Assistant position. According to the agency's budget submission, the agency was approved for this FTE position in FY 2007 by the 2006 Legislature, but inadvertently failed to include the position in its budget request approved by the 2007 Legislature. The supplemental request, according to the agency, would bring the agency's FTE count to a total of 24.0 FTE positions, the amount approved by the 2006 Legislature.
- 3. The Subcommittee notes the electrical sub-metering equipment authorized by the 2007 Legislature through its appropriation of \$20,000 from the State General Fund has been installed into numerous buildings on the State Fairgrounds. The agency is currently collecting the data produced by the sub-metering equipment to better understand the amount of energy used in the different buildings.

Agency: Kansas State Fair

Bill No. SB

Bill Sec.

Analyst: O'Hara

Analysis Pg. No. Vol.-

Budget Page No. 163

Expenditure Summary	Agency Request FY 09	Re	Governor's commendation FY 09	_	Senate Subcommittee Adjustments
Operating Expenditures:					
State General Fund	\$ 795,821	\$	0	\$	795,821
Other Funds	4,621,005		5,469,187		(902,082)
Subtotal - Operating	\$ 5,416,826	\$	5,469,187	\$	(106,261)
Capital Improvements:					
State General Fund	\$ 765,000	\$	0	\$	0
Other Funds	 522,064		1,267,064		0
Subtotal - Capital Improvements	\$ 1,287,064	\$	1,267,064	\$	0
TOTAL	\$ 6,703,890	<u>\$</u>	6,736,251	\$	(106,261)
FTE Positions	24.0		24.0		0.0
Non FTE Uncl. Perm. Pos.	 0.0	7	0.0		0.0
TOTAL	24.0		24.0		0.0

Agency Request

The agency requests a FY 2009 operating budget of \$5.4 million, a decrease of \$10,853, or 0.2 percent, below the revised FY 2008 estimate. The request includes State General Fund expenditures of \$795,821, a decrease of \$38,063, or 4.6 percent, below the revised current year estimate. The request would fund 24.0 FTE positions.

The request includes enhancement funding of \$185,349, including \$20,000 from the State General Fund for a meteorological tower, \$20,000 from the State Economic Development Initiatives Fund (EDIF) for competitive exhibit premiums, \$100,000 from the EDIF for enhanced marketing and promotion of the State Fair, \$24,557 from special revenue funds to annualize the cost of a 1.0 FTE Receptionist/Non-Fair Assistant position requested to be a classified position, and \$20,792 from special revenue funds to increase part-time, seasonal State Fair employees' wages.

Governor's Recommendation

The Governor recommends a FY 2009 operating budget of \$5.5 million, an increase of \$52,361, or 1.0 percent, above the agency's request. The recommendation replaces funding of \$795,821 from the State General Fund with funding from the Expanded Lottery Act Revenue Fund (ELARF). The recommendation also includes \$165,349 for funding of enhancements, including \$24,557 from special revenue funds and 1.0 FTE Receptionist/Non-Fair Assistant position, which is a continuation of the FY 2008 supplemental request; \$20,792 from special revenue funds to increase part-time State Fair employees' wages; \$100,000 from the State Economic Development Initiatives Fund (EDIF) for enhanced marketing and promotion of the State Fair, and \$20,000 from the EDIF for competitive exhibit premiums. The recommendation also includes \$56,261, all from special revenue funds, for the pay plan.

Senate Subcommittee Recommendation

The **Senate Subcommittee** concurs with the Governor's FY 2009 recommendation, with the following adjustments and notation:

- Pay Plan Adjustments. Delete \$56,261, all from special revenue funds, to remove the following pay plan adjustments recommended by the Governor. Pay plan adjustments will be considered in a separate bill.
 - State Employee Pay Increases. Delete \$27,497, all from special revenue funds, to remove the amount recommended by the Governor for the 2.5 percent base salary adjustment.
 - Classified Employee Pay Plan. Delete \$24,864, all from special revenue funds, to remove the amount recommended by the Governor for FY 2009 pay increases for basic vocational classes and for those employees identified as having the most disparity relative to market rate.
 - Longevity Pay. Delete \$3,900, all from special revenue funds, to remove the amount recommended by the Governor for longevity bonus payments.
- Replacement of ELARF Funding. Add \$795,821 from the State General Fund to replace
 the funding for debt service interest that was recommended to be funded by the Expanded
 Lottery Act Revenue Fund (ELARF) in FY 2009 and delete the same amount from ELARF.
- Marketing and Promotion Funding. Delete \$50,000, all from the State Economic Development Initiatives Fund (EDIF), for enhanced marketing and promotion funding. The Subcommittee notes the agency has requested \$100,000 from the EDIF for FY 2009 enhanced marketing and promotion expenditures, which is an increase of \$50,000 over the amount the agency received in FY 2007 and FY 2008. The Subcommittee notes its interest in the agency conducting a study regarding the relationship between increased attendance and the marketing and promotion funding the agency has received. The Subcommittee requests the agency report back to the Subcommittee on this study during the 2009 Session.

Department of Agriculture

FY 2008 Supplemental Requests

		Agency Reque	st		Governor's Re	c.		Sub	committee F	Re
Supplemental Requests	SGF	All Funds	FTE	SGF	All Funds	FTE	SGI	:	All Funds	
			8-11-11-11-11-11-11-11-11-11-11-11-11-11							
	The agency did	l not request an	y supplei	mental fund	ding for FY 200	3				
	The agency did	not request an	y supplei	mental fund	ding for FY 200	3				

FY 2009 Enhancement Requests

	Д	Agency Request			overnor's Re	c .	Subcommittee Rec.			
Enhancement Requests	SGF	All Funds	FTE	SGF	All Funds	FTE	SGF	All Funds	FTE	
Replace 28 Agency Vehicles	324,987	447,900	0.0	264,914	317,900	0.0	-	_	0.0	
Large Scale Test Truck	160,000	160,000	0.0	160,000	160,000	0.0	160,000	160,000	0.0	
Retain High Mileage Vehicle	=	-:	0.0		=	0.0	-	=	0.0	
Dairy Prg - Ag Inspector	49,407	49,407	1.0	-	49,407	1.0	-	49,407	1.0	
Dairy Prg - New Vehicle for Ag Insp.	17,000	17,000	0.0	-	17,000	0.0	-	17,000	0.0	
Retail Food Prg - Ag Inspector	=	53,142	1.0	2 -	53,142	1.0	s ā .	53,142	1.0	
Retail Food Prg - New Vehicle for Ag Insp.	_	15,700	0.0	-	15,700	0.0	-	15,700	0.0	
Ag Lab Program - LC/MS/MS	225,000	325,000	0.0	o 	-	0.0	-	_	0.0	
Plant Protection Prg - new vehicle	17,000	17,000	0.0	H -	-	0.0	-	-	0.0	
Eight Temporary Positions	74,444	74,444	0.0	82	-	0.0	_	-	0.0	
Administrative position	42,893	42,893	1.0	-		0.0	-		0.0	
TOTAL	\$ 910,731	\$ 1,202,486	3.0	\$ 424,914	\$ 613,149	2.0	\$ 160,000	\$ 295,249	2.0	

Animal Health Department

FY 2008 Supplemental Requests

Kansas Legislative Research Department										February	Means
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	Anir	mal Healt	h Dep	partmen	t						Jag 3
	FY 2	2008 Supple	mental	l Requests							enate 1 -15-08
	Δ	gency Reque	st		Govern	or's Rec.			Sul	bcommittee	Re S d
Supplemental Requests	SGF	All Funds	FTE	SGF	All F	unds	FTE	SG	F	All Funds	FTE
Staff Overtime/Compensatory Time	27,176	27,176	0.0			-	0.0			-	0.0
TOTAL	\$ 27,176	\$ 27,176	0.0	\$ -	\$	-	0.0	\$	-	\$ -	0.0

FY 2009 Enhancement Requests

	Д	Agency Request			Governor's Red	c .	Subcommittee Rec.			
Enhancement Requests	SGF	All Funds	FTE	SGF	All Funds	FTE	SGF	All Funds	FTE	
Staff Overtime/Compensatory Time	32,633	32,633	0.0	-	-	0.0	-		0.0	
4.0 FTE Agriculture Inspector II positions	246,512	246,512	4.0	-	-	0.0	-	-	0.0	
Computer/Printer Replacement	44,116	44,116	0.0	-	-	0.0	-	-	0.0	
Pounds/Shelters Relinquishment Fees	10,000	10,000	0.0	5,000	5,000	0.0	5,000	5,000	0.0	
Boarding/Veterinary Bills	10,000	10,000	0.0	5,000	5,000	0.0	5,000	5,000	0.0	
Purchase Three New Vehicles	51,000	51,000	0.0	17,000	17,000	0.0	17,000	17,000	0.0	
TOTAL	\$ 394,261	\$ 394,261	4.0	\$ 27,000	\$ 27,000	0.0	\$ 27,000	\$ 27,000	0.0	

Kansas State Fair

FY 2008 Supplementa	Requests
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Kansas Legislative Research Department		0. 8	×								February	5 Å Means 4 7
			Kansas	State	Fair							- Labays
FY 2008 Supplemental Requests Agency Request Governor's Rec. Subcommittee Rec.									Sercte 2-15-0 Atac			
Supplemental Requests	SGI		All Funds	FTE	SGF		All Funds	FTE	SGF		All Funds	FTE
Receptionist/Non-Fair Assistant position		-	25,375	1.0		_	25,375	1.0		_	25,375	1.0
TOTAL	\$	-	\$ 25,375	1.0	\$		\$ 25,375	1.0	\$	-	\$ 25,375	1.0

FY 2009 Enhancement Requests

	Agency Request					Governor's Rec.					Subcommittee Rec.			
Enhancement Requests	SGF		All Funds	FTE	SGF		All Funds	FTE	SGF		All Funds	FTE		
Operating Enhancements:	-).													
Marketing/Promotion Funding			100,000	0.0		-	100,000	0.0		-	50,000	0.0		
Competitive Exhibit Premiums		-	20,000	0.0		-	20,000	0.0		-	20,000	0.0		
Part-Time Employee Pay Raise		-	20,792	0.0		-	20,792	0.0		-	20,792	0.0		
Receptionist/Non-Fair Assistant position		-	24,557	1.0		-	24,557	1.0		-	24,557	1.0		
Capital Improvements Enhancement:														
Meteorological Tower	20,0	00	20,000	0.0		_	-	0.0	n/a		n/a	0.0		
TOTAL	\$ 20,0	00	\$ 185,349	1.0	\$	-	\$ 165,349	1.0	\$	-	\$ 115,349	1.0		

FY 2009 Funding Shifts

Agency Request			G	iovernor's Red	.	Subcommittee Rec.			
Funding Shifts	SGF	All Funds	FTE	SGF	All Funds	FTE	SGF	All Funds	FTE
0 0									
State General Fund	795,821	795 <i>,</i> 821	0.0	-	-	0.0	795,821	795,821	0.0
Expanded Lottery Act Revenue Fund (ELARF)	=2	-	0.0	795,821	795,821	0.0	-	-	0.0
State Fair Capital Improvements Fund	290,000	290,000	0.0	290,000	290,000	0.0	290,000	290,000	0.0
TOTAL	\$ 1,085,821	\$ 1,085,821	0.0	\$ 1,085,821	\$ 1,085,821	0.0	\$ 1,085,821	\$ 1,085,821	0.0

SENATE SUBCOMMITTEE REPORT

Department of Wildlife and Parks

FY 2008 and FY 2009

February 15, 2008

Senator Carolyn McGinn, Chairperson

Senator Chris Steineger

Senator Mark W. Taddiken

Senate Ways and Means 2-15-08 Attachment 8

Agency: Kansas Department of Wildlife and Parks Bill No. Bill Sec.

Analyst: Efird Analysis Pg. No. Vol. Budget Page No.

Expenditure Summary	Agency Estimate FY 08	Re	Governor's ecommendation FY 08		Senate Subcommittee Adjustments
Operating Expenditures:					
State General Fund	\$ 7,473,048	\$	7,032,763	\$	0
Other Funds	 41,113,185		41,345,589		0
Subtotal - Operating	\$ 48,586,233	\$	48,378,352	\$	0
Capital Improvements:					
State General Fund	\$ 2,291,264	\$	2,291,264	\$	0
Other Funds	16,621,778		16,803,629		0
Subtotal - Capital Improvements	\$ 18,913,042	\$	19,094,893	\$	0
TOTAL	\$ 67,499,275	\$	67,473,245	<u>\$</u>	0
FTE Positions	410.5		410.5		0.0
Non FTE Uncl. Perm. Pos.	21.0		21.0	79	0.0
TOTAL	431.5		431.5		0.0

Agency Estimate

The agency requests a revised FY 2008 operating budget totaling \$48.4 million from all funds, an increase of \$232,764, or 0.5 percent, above the amount approved by the 2007 Legislature. The agency's request would fund 410.5 FTE positions approved by the 2007 Legislature. Major adjustments to the FY 2008 approved budget include:

- A net increase of \$448,561 in state operations from all funding sources, including reappropriations of \$207,990 from the State General Fund, primarily for reimbursements to National Guard members for licenses and permits;
- A supplemental appropriation of \$232,404 from the State General Fund to replace \$232,404 in approved financing from special revenue funds that, if used, would constitute a diversion of dedicated funding;
- An increase of \$215,797 in the expenditure limitation of the Parks Fee Fund to correct a posting mistake made during the 2007 Legislature; and
- A shift of \$610,000 in special revenue funds from state aid to other assistance.

Governor's Recommendation

The Governor concurs with \$48.4 million from all funds expenditures, but recommends a shift in financing to provide a net increase of \$240,680, or 0.5 percent, above the approved amount in FY 2008. The Governor concurs with maintaining FTE positions at 410.5. Regarding adjustments, the Governor recommends:

- Lapsing \$22,044, all from the State General Fund, for National Guard license reimbursements; lapsing \$185,837, all from the State General Fund, for National Guard park permit reimbursements;
- Using Parks Fee Fund financing of \$232,404 rather than from the State General Fund to avoid a diversion of funding issue;
- Adding \$215,797, all from the Parks Fee Fund, to correct a budgeting mistake;
 and
- Shifting \$610,000 in special revenue funds from state aid to other assistance payments.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's FY 2008 recommendation.

Agency: Kansas Department of Wildlife and Parks Bill No.

Bill Sec.

Analyst: Efird

Analysis Pg. No. Vol.

Budget Page No.

Expenditure Summary	-	Agency Estimate FY 09	Re	Governor's ecommendation FY 09		Senate Subcommittee Adjustments
Operating Expenditures:						
State General Fund	\$	9,252,504	\$	8,849,851	\$	(1,903,350)
Other Funds		40,657,418		40,935,368		330,588
Subtotal - Operating	\$	49,909,922	\$	49,785,219	\$	(1,572,547)
Capital Improvements:						
State General Fund	\$	1,500,000	\$	0	\$	0
Other Funds		5,279,500		9,779,500		0
Subtotal - Capital Improvements	\$	6,779,500	\$	9,779,500	\$	0
TOTAL	\$	56,689,422	<u>\$</u>	59,564,719	<u>\$</u>	(1,572,547)
FTE Positions		422.5		419.5		(3.0)
Non FTE Uncl. Perm. Pos.		21.0		51.0		0.0
TOTAL		443.5	_	470.5		(3.0)

Agency Request

The agency requests a FY 2009 operating budget of \$49.9 million, an increase of \$1.3 million, or 2.7 percent, above the revised current fiscal year estimate. The request includes State General Fund expenditures of \$9.3 million, an increase of \$1.8 million, or 23.8 percent, above the current fiscal year estimate. The net increased expenditures result from a shift of financing for state parks from the Parks Fee Fund to the State General Fund in order to institute free admissions to state parks in FY 2009. The agency requests staffing of 422.5 FTE positions, an increase of 12.0 FTE positions above the current fiscal year estimate. The FY 2009 enhancements include:

- \$2.0 million from the State General Fund for state parks expenditures to reflect free admission, with a \$2.0 million reduction from the Parks Fee Fund;
- \$1,241,000 from all funding sources, including \$14,500 from the State General Fund, for 63 replacement motor vehicles; and
- 12.0 FTE positions and \$542,500 from all funding sources, including \$145,350 from the State General Fund, for operating expenses to add new staff.

Governor's Recommendation

The Governor recommends expenditures of \$49.8 million, an increase of \$1.4 million, or 2.9 percent, above the recommended current fiscal year estimate. The Governor recommends State General Fund expenditures of \$8.8 million, an increase of \$1.8 million, or 25.8 percent, from the current fiscal year recommendation, with \$1.6 million, all from the State General Fund, recommended to institute free admission to state parks in FY 2009. The Governor recommends an increase of 9.0 FTE positions for staffing of 419.5 FTE positions. The recommended FY 2009 enhancements include:

- \$1.6 million from the State General Fund, replacing \$1.6 million from the Parks Fee Fund, for free parks admission:
- \$527,000, all from special revenue funds, for 31 replacement vehicles; and
- 9.0 FTE positions and \$542,500, including \$145,350 from the State General Fund. The other three requested positions would be classified as non-FTE positions under the Governor's recommendation and previously had been funded as such.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's FY 2009 recommendations, with the following exceptions:

- 1. **Pay Plan Adjustments.** Delete \$914,547, including \$157,785 from the State General Fund, to remove the following pay plan adjustments recommended by the Governor. Pay plan adjustments will be considered in a separate bill.
 - a. **State Employee Pay Increases.** Delete \$527,501, including \$85,712 from the State General Fund, to remove the amount recommended by the Governor for the 2.5 percent base salary adjustment.
 - b. Classified Employee Pay Plan. Delete \$164,796, including \$29,135 from the State General Fund, to remove the amount recommended by the Governor for FY 2009 pay increases for basic vocational classes and for those employees identified as having the most disparity relative to market rate.
 - c. **Longevity Pay.** Delete \$222,250, including \$42,938 from the State General Fund to remove the amount recommended by the Governor for longevity bonus payments.
- Replacement Vehicles. Delete \$527,000, all from special revenue funds, to remove funding for 31 replacement vehicles recommended by the Governor and consider funding during Omnibus.
- 3. **State Parks**. Delete \$1,600,000, all from the State General Fund, to remove funding for free admission to state parks, and increase the expenditure limitation on the Parks Fee Fund by \$1,600,000 to replace the revenue by maintain one-half priced admission to state parks.

- 4. **New Staff**. Delete \$131,000, all from the State General Fund, and delete 3.0 FTE positions, for the following positions and sources of funding: \$26,000, all from the State General Fund, for an Administrative Assistant for El Dorado State Park;, \$79,000, all from the State General Fund, for a Natural Resource Officer I for Clinton State Park; and \$26,000, all from the State General Fund, for an Administrative Assistant for the state parks division office in Pratt.
- 5. **Shift in Financing.** Delete \$14,350 in State General Fund financing and add \$14,350 from the Parks Fee Fund for a new Technical Support Consultant II for the agency's information technology section in Pratt at a total cost of \$51,250, all from special revenue funds, for 1.0 FTE position.
- 6. Greenspace Grants and ELARF Financing. This Subcommittee does not address capital improvements, but the Subcommittee would like to note the following and recommend related legislation. The Governor recommends \$4.5 million of revenue from the Expanded Lottery Act Revenues Fund (ELARF) in FY 2009 for the capital improvement budget. First, the Governor recommends \$3.0 million from ELARF for ongoing state parks repair and rehabilitation projects, an increase of \$1.5 million above the agency's FY 2009 request of \$1.5 million, all from the State General Fund. Second, the Governor recommends \$1.5 million from ELARF for repair of flood damage at state parks and development of green space in communities that suffered from natural disasters. While the Senate Subcommittee on Capital Improvements will address the Governor's funding recommendations, this Subcommittee will address the administration of greenspace grants since it would involve current law. The Secretary of Wildlife and Parks indicated the intent to use KSA 32-1201 et seg (the Kansas Local Government Outdoor Recreation Grants Program) to administer greenspace grants for areas damaged by natural disasters. The Subcommittee recommends introduction of a bill to modify current law and to provide the criteria for making awards to areas impacted by natural disasters. Current law provides for grants to be made in accordance with guidelines and criteria prescribed by rules and regulations adopted by the Secretary of Wildlife and Parks.

FY 2008 and FY 2009

SENATE WAYS AND MEANS SUBCOMMITTEE

Fire Marshal

Senator Carolyn McGinn, Chair

Senator Vicki Schmidt

Senator Chris Steineger

Senate Ways and Means 2-15-08 Attachment 9

Agency: State Fire Marshal

Bill No. SB --

Bill Sec. --

Analyst: VanHouse/Klaassen Analysis Pg. No. Vol. -

Budget Page No. 165

Expenditure Summary	1.	Agency Estimate FY 08	F	Governor's Recommendation FY 08	Senate Subcommittee Adjustments
Operating Expenditures:					
State General Fund	\$	0	\$	0	\$ 0
Other Funds		4,710,875		4,701,259	0
Subtotal - Operating	\$	4,710,875	\$	4,701,259	\$ 0
Capital Improvements:					
State General Fund	\$	0	\$	0	\$ 0
Other Funds		0		0	0
Subtotal - Capital Improvements	\$	0	\$	0	\$ 0
TOTAL	\$	4,710,875	\$	4,701,259	\$ 0
FTE Positions		52.0		52.0	0.0
Non FTE Uncl. Perm. Pos.		2.0		2.0	0.0
TOTAL		54.0		54.0	0.0

Agency Estimate

For FY 2008 the State Fire Marshal's revised request includes expenditures of \$4,710.875. which is an increase of \$44,211, or 0.9 percent, above the amount approved by the 2007 Legislature. The entire revised request is funded from fee and federal funds. The revised request includes 52.0 positions as approved by the 2007 Legislature.

Governor's Recommendation

For FY 2008 the Governor recommends expenditures of \$4,701,259, which is an increase of \$34,595, or 0.7 percent, above the amount approved by the 2007 Legislature. The Governor recommends a reduction in federal grant expenditures of \$9,616 in FY 2008.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation, with the following adjustment:

1. The subcommittee recommends that the apportionment of the 1.25 percent levy imposed on fire insurance premiums be reevaluated at Omnibus. Currently, 0.8 percent of this amount is distributed to the Fire Marshal, 0.25 percent to EMS, and 0.2 percent to the Fire Services Training Institute at the University of Kansas.

Agency: State Fire Marshal

Bill No. SB --

Bill Sec. --

Analyst: VanHouse/Klaassen Analysis Pg. No. Vol. -

Budget Page No. 165

Expenditure Summary		Agency Request FY 09	R	Governor's ecommendation FY 09	_	Senate Subcommittee Adjustments
Operating Expenditures:						
State General Fund	\$	0	\$	0	\$	0
Other Funds		4,483,941		4,539,344		(168,373)
Subtotal - Operating	\$	4,483,941	\$	4,539,344	\$	(168,373)
Capital Improvements:						
State General Fund	\$	0	\$	0	\$	0
Other Funds		0		0		0
Subtotal - Capital Improvements	\$	0	\$	0	\$	0
TOTAL	\$	4,483,941	<u>\$</u>	4,539,344	<u>\$</u>	(168,373)
FTE Positions		53.0		52.0		0.0
Non FTE Uncl. Perm. Pos.	152 T T T T T T T T T T T T T T T T T T T	1.0	0	1.0		0.0
TOTAL		54.0		53.0	_	0.0

Agency Request

For FY 2009 the State Fire Marshal requests expenditures of \$4,483,941, which is a decrease of \$226,934, or 4.8 percent, below the FY 2008 revised request. The entire request is funded from fee and federal funds. The request includes 53.0 FTE positions. The agency requests enhancements totaling \$112,144 and 1.0 FTE positions for the explosive unit an for replacement vehicles.

Governor's Recommendation

For FY 2009 the Governor recommends expenditures of \$4,539,344, which is a decrease of \$161,915, or 3.4 percent, below the FY 2008 recommendation. The Governor recommends expenditures of \$56,800 for an enhancement for replacement vehicles, \$86,622 for salary adjustments and \$24,125 in additional homeland security funding. The Governor's recommendation is an increase of \$55,403, or 1.2 percent, above the agency request. The Governor's recommendation includes 52.0 FTE positions which does not include the requested new position.

Senate Subcommittee Recommendation

The Subcommittee concurs with the Governor's recommendation with the following adjustments:

- 1. Pay Plan Adjustments. Delete \$111,573, all from special revenue funds, to remove the following pay plan adjustments recommended by the Governor. Pay plan adjustments will be considered in a separate bill.
 - a. **State Employee Pay Increases.** Delete \$69,112, all from special revenue funds, to remove the amount recommended by the Governor for the 2.5 percent base salary adjustment.
 - b. Classified Employee Pay Plan. Delete \$17,511, all from special revenue funds, to remove the amount recommended by the Governor for FY 2009 pay increases for basic vocational classes and for those employees identified as having the most disparity relative to market rate.
 - c. *Longevity Pay*. Delete \$24,950, all from special revenue funds, to remove the amount recommended by the Governor for longevity bonus payments.
- 2. Delete \$56,800, all from special revenue funds, for the replacement of three vehicles.

Briefing Memo on Audit-Related Issues for the Senate Ways and Means Committee

Barb Hinton, Legislative Post Auditor February 15, 2008

- 1. Performance Audits of Interest to the Committee
 - a. Key findings / audit-related issues
- 2. Audits Currently Under Way that Might Be of Interest to the Committee
 - a. Performance audits

Benate Ways and Means 2-15-08 Attachment 10

Summary of Recent Legislative Post Audit Reports As of February 14, 2008

Audit Title	Key Findings for This Committee	Legislative Actions Needed
K-12 Education: Reviewing Issues Related to Virtual Schools (April 2007; 07PA09)	Virtual schools have grown tremendously over the last decade—from 63 students in FY99 to more than 2,000 students in FY07, and from 1 school to 28 virtual schools operated by 26 districts and service centers. Virtual school enrollment represents a significant share of the overall enrollment for several districts (Mullinville 59%; Elkhart 19%; Cherryvale 18%, Basehor-Linwood 16%). All indications are they will only become more prevalent in the future. Virtual students work from their homes, on their own schedules, and without direct supervision from teachers. That's more flexible for students, but creates certain risks to both the quality of the student's education and to the integrity of the public school system that don't exist with traditional schools. These factors could have big implications for educational funding: • it costs districts less to operate a virtual program, but they get the same amount for virtual students as for traditional students (including weightings). • they attract some student populations who previously weren't part of the public school system, including home-schooled and private-school students, and drop-outs who have returned to earn a degree (19% of virtual school enrollment). Virtual schools have an incentive to recruit non-graded adult students because they receive funding for them but aren't responsible for their performance. • districts could manipulate virtual students for funding or testing purposes. These risk areas include: > districts could recruit "marginal" adult students to get more funding > districts could recruit students by fabricating time logs districts could recruit students to take advantage of different parts of Kansas' funding formula (for example, placing virtual students in districts where they will generate more State aid, or trading virtual students to simulate declines in enrollment) districts could trade virtual students to "game" AYP results (for example, trading strong- or poor-performing virtual students	Because of the potential financial impact of virtual schools on the State, we recommended that the Legislature consider: • Whether the State should control the growth of virtual schools by limiting the number of virtual schools that can receive State funding (e.g., in total, by region, by type of school, etc.). • Whether the current system for funding virtual schools overcompensates districts for virtual education. Other options include limiting the funding for virtual school students to the Base State Aid per Pupil, changing the process for counting virtual students to use the average attendance in September, and funding virtual schools through a separate grant program. • Whether the current system holds school districts sufficiently accountable for the quality of education they provide to adult students who don't take Statewide reading and math assessment tests. • Whether the requirements for school attendance, currently laid out in K.S.A. 72-1113, are applicable to virtual students, or should be adjusted.

K-12 Education: Reviewing the Cost of Vocational Education Programs (August 2007; 07PA10) Enrollment in Vocational Education programs now stands at almost 16,000 FTE students. It has grown by more than 26% over the last 8 years, while overall K-12 enrollments dropped by 1%. In FY07, the State gave school districts an <u>additional</u> \$2,158 for each FTE Voc Ed students —a total of \$34 million. Districts also got about \$5 million in federal Carl Perkins Act funding. Between FY00 and FY07, total Vocational Education funding increased by almost 17%. I wanted to bring two things to your attention:

First, in FY 07 districts received about \$5 million in Voc Ed funding for classes that focused on general employability and life skills, as well as general study hall periods. Some examples—Adult Living, Living on Your Own, Money Matters, Teens as Parents, Married Life, Balancing Work and Family, and Career Focus. We questioned whether it was the Legislature's intent to provide additional State funding for these types of elective classes, which are unlikely to cost more than other academic elective classes.

Second, a major overhaul of Voc Ed at the federal level could significantly affect State funding. The Carl Perkins Act was amended in 2006. It will eventually replace the 7 traditional program areas that focus on technical careers with 16 career clusters that include a variety of new professional careers, including law, public safety, government and public administration, finance, and hospitality and tourism. This change likely will increase enrollments in Voc programs. Here's why:

- Some programs districts now offer that currently aren't included under Voc Ed may be included under the expanded definition. For example, the Olathe school district has a Fine Arts program that teaches students skills in musical and theatrical performance, drawing, and photography. The program doesn't fall within the current definition of Vocational Education, but could be included under the new Arts, Audio-Video Technology, and Communications career cluster.
- Districts may develop new programs that fit the expanded definition of Voc Ed. For
 example, a district could develop a program that teaches students a basic knowledge of
 government structures, how public policy is made, and public-sector budgeting. This new
 program could fit into the new Government and Public Administration career cluster.
- New programs that include professional career paths may attract new populations of students. For example, college-bound students who might not be interested in occupational Voc Ed areas like agriculture or construction might be more interested in classes leading to careers such as law or architecture, which could be included after the restructuring takes effect.

There's no way of knowing how much Vocational Education might grow as a result of these changes, but based on the current funding formula, each additional 1,000 FTE in 2008-09 would cost the State approximately \$2.2 million. If just 20,000 students took two new professional-track Voc Ed classes as electives, it would cost the State almost \$15 million.

We recommended that the House or Senate Education Committees consider:

- amending State law to exclude general seminar period from the calculation of Voc Ed FTE students for funding purposes
- discontinuing State Voc Ed funding for classes that teach independent living skills or basic employment skills
- amending State law to require the Department of Education to collect and report to the Legislature more detailed information about Voc Ed programs from school districts (i.e., detailed enrollment and spending data broken down by the new program areas or clusters)
- using that information to decide whether to amend the school finance formula to focus State Voc Ed funding on selected programs, or to establish different funding levels for different types of programs that are most likely to benefit the State.

Legislative Post Audit Summary of Performance Audits Currently Under Way or Approved (as February 15, 2008)

Audit Title	Main Concerns		Questions Asked	Estimated Date Available
Community Colleges: Examining Whether There Are Ways Community Colleges Could Share Resources To Reduce Costs (Requested by former Rep. Edmonds)	Beginning in 2001, community colleges were to use a specified portion of the increased State aid over the prior year to reduce their mill levies, with the remaining portion to be used for program enrichment and to further reduce mill levies. Some legislators have noted that since these changes, mill levies for community colleges in many cases have stayed the same or increased, rather than being reduced. They also have wondered whether community colleges could share resources in order to reduce both costs and mill levies (using Coffeyville and Independence as an example).	2.	Have community colleges used a portion of increased State aid to reduce their mill levies, and if not, why not? Are there opportunities for two community colleges that are in close proximity to each other, such as Independence and Coffeyville, to share resources to reduce costs and mill levies?	February 20 Post Audit Committee meeting
Economic Development: Determining the Amounts the State Has Spent on Economic Development Programs and the Economic Impacts on Kansas Counties (Requested by the Joint Economic Development Committee)	Economic development in Kansas has been funded primarily from Lottery proceeds and gaming revenues. Since gaming was first allowed in the State, the Legislature has passed two other major pieces of legislation aimed at spurring economic development. One was the Biosciences Authority Act in 2004, which created a Bioscience Authority and charged it with making Kansas a national leader in the biosciences and with creating new jobs and fostering economic growth. The other piece of legislation was the Kansas Expanded Lottery Act in 2007 which provided for up to four State-owned casinos in Kansas, and allowed for gaming devices to be placed at pari-mutuel tracks in the State. Legislators want to know what programs fund economic development activities in Kansas, and how much State, federal, and local money is spent for economic development purposes.	 2. 3. 	How much State, federal, and local money has been spent on economic development programs during the past five years? What have past audits and recent literature shown about the effectiveness of economic development programs? What results can be seen from State spending for economic development in Kansas?	Plan to issue in two parts: Questions 1 and 2 on February 20, and Question 3 aiming for May
Foster Care: Reviewing Selected Issues Related to State Contracts for Foster Care and Family Preservation (Requested by Rep. Mast)	In January 2005, SRS entered into new contracts to provide adoption, reintegration/foster care, and family preservation services in Kansas. Legislators have heard about potential irregularities when the foster care contracts were awarded. Concerns include: that information about other bids was disclosed to some bidders, that some individuals making decisions about the awards may have had a conflict of interest, and that SRS agreed to pay some contractors far more than their bid amounts. Legislators also have expressed concerns about the numerous related non-profit and for-profit corporations The FARM has established, and about whether those corporations could be used to divert moneys intended to be used for foster care or family preservation services.	2.	Were appropriate procedures followed in awarding contracts to The FARM for foster care and family preservation services in 2005? Have moneys from the contracts awarded to The FARM been used only for appropriate purposes related to the contract?	Mid March

Audit Title	Main Concerns .	Questions Asked	Estimated Date Available
State Agency Information Systems: Reviewing the Kansas Health Policy Authority's Management of Those Systems	The Kansas Health Policy Authority was created in 2005 to develop and maintain a coordinated health policy agenda that combined effective purchasing and administration with health-promotion-oriented public health strategies. During the last few years concerns have been expressed about the lack of monitoring of State computer systems. State agencies are becoming more dependent on their computer systems and on the data those systems contain. Significant risks are associated with these advances in technology. Presently, there is little oversight of agencies' computer operations to monitor whether these risks are being adequately managed.	 How well does the Authority manage the security of its information systems? How well does the Authority carry out its security policies? 	Late April
K-12 Education: Assessing the Quality of English as a Second Language Preparation in Kansas Teacher Education Programs (Requested by Rep. Storm)	In the 1999-2000 school year, English as a second language grew by 30%. These students scored significantly lower than other students on Statewide reading and math assessment tests. A 2006 LPA report showed that not enough teachers have been adequately trained to teach ESL students. Concerns have been raised as to whether the teacher education programs in Kansas colleges and universities adequately prepare new teachers to teach ESL students.	Do the teacher education programs in Kansas colleges and universities adequately prepare new teachers to teach ESL students?	End of May
HealthWave: Determining Whether the Program's Call Center Is Working As It Should (Requested by Rep. Gatewood)	HealthWave is a program designed to provide health insurance for children 0-19 living in households with poverty- level income. The program maintains a toll-free number for its customer service center. Some customers have called the number several times, left messages, and never had their calls returned. Concerns have been expressed as to whether there is a significant problem with the calls not being returned, and whether this could be contributing to lower-than-anticipated enrollment in the Program.	 Is there a problem with the HealthWave Program returning calls placed to its toll-free number, and if so, what's the cause and what's being done to fix it? Does it appear that problems with returning phone calls could be having a significant negative impact on program enrollment? 	Not yet started

Audit Title	Main Concerns	Questions Asked	Estimated Date Available
Kansas Use Law: Reviewing Issues Related to the Quality and Price of Goods and the Compensation of Executives (Requested by Sen. Derek Schmidt)	State law requires State agencies and school districts to buy products from a list of vendors incorporated in Kansas who primarily employ blind or disabled people and who have been approved by the Director of Purchases. School districts have complained about the price and quality of the products provided by the non-profit entities. Also, they have expressed concerns about the size of the salaries being paid to the heads of the non-profits. Legislators are interested in knowing how the amount of products or service State agencies or school districts purchase from these entities has changed in recent years. Also, what issues exist about the quality and price of goods produced, and what steps are being taken to address them.	 What has happened to the quantity of goods and services public entities have purchased from non-profits benefiting the disabled in recent years? What concerns do those required to purchase goods under the Kansas Use Law have about the price and quality of the products, and what steps have the Director of Purchases and the Kansas Use Committee taken to address those concerns? How do the salaries of the heads of the non-profit agencies who are qualified vendors under the State's Use Law compare with the salaries of the heads of State agencies required to purchase their products? 	Not yet started
Developmental Disabilities: Reviewing the Use of Appropriations Intended To Upgrade the Wages of Caregivers (Requested by Rep. Schwartz)	As part of its fiscal year 2007 budget, SRS increased funding for the Home- and Community-Based Services waiver for people with developmental disabilities. Caregivers have complained that they haven't seen any increase in their level of compensation since the additional money was appropriated.	1. Have the additional moneys appropriated to SRS in fiscal year 2007 for increasing salaries of direct caregivers for those with developmental and physical disabilities been used for the intended purposes, and if not, why not?	Just starting
K-12 Education: School District Efficiency Audits (Requested by the 2010 Commission)	The 2005 Legislature passed House Bill 2247 which increased State funding for school districts by more than \$145 million for the 2005-06 school year. To ensure greater accountability, the legislature established a school district team within the Legislative Division of Post Audit to conduct audits and monitor school district funding and other oversight issues. Potential topics relate to how efficiently and effectively school districts use their State funding. This audit would look at the efficiency and effectiveness of many aspects of school districts' operations such as management of its personnel and facilities. Also whether districts follow best practices for financial management; and does the district spend its State at-risk and bilingual funding on effective programs.	 Does the district manage its personnel, facilities, and other resources in an efficient and economical manner? Does the district follow best practices for financial management to ensure that it is financial resources are protected? Does the district spend its State at-risk and bilingual funding on effective programs or services? Does the district report reliable revenue and expenditure data to the State? 	Not yet started

Audit Title	Main Concerns	Questions Asked	Estimated Date Available
K-12 Education: Reviewing School Districts' Use of At- Risk and Other Selected State Funding (Requested by the 2010 Commission)	In 2005 the Legislature added almost \$290 million in school funding for the 2005-06 school year. Then, during the 2006 session, it passed a three-year school finance plan to phase in another \$466 million by the 2008-09 school year, with much of the new funding directed at providing additional services for "at-risk" students. There are concerns regarding how school districts have used the new funding they have received as a result of the Legislature's changes to the school finance formula. Specifically, whether districts are using their at-risk and professional development funding on programs that have been shown to be successful through education research. Also whether districts have used their new funding to increase teacher salaries or for other types of instruction expenditures.	 Have school districts spent the State At-Risk funding they've received in recent years on services that are likely to be effective? What kinds of professional development programs do Kansas school districts provide and are they likely to be effective? How have school districts used the total additional State funding they've received since 2005? 	Just starting—will issue in two parts
Department of Wildlife and Parks: Reviewing Issues Related to the Walk-In Hunting Access Program (limited-scope audit) (Requested by Rep. Powell)	The Department of Wildlife and Parks leases private land through its Walk-In Hunting Access program (WIHA). Legislators have heard concerns that the Department program staff may be using their position with the Department to identify land that is useful for their own private businesses and are negotiating leases of that land on their own behalf rather than on behalf of the Hunting Access Program.	1. Does the Department of Wildlife and Parks have adequate policies and procedures in place to ensure that staff aren't able to use their positions with the Walk-In Hunting and Access program for personal gain?	Not yet started