Date

MINUTES OF THE SENATE JUDICIARY COMMITTEE

The meeting was called to order by Chairman Thomas C. (Tim) Owens at 9:40 a.m. on January 29, 2009, in Room 545-N of the Capitol.

All members were present except:

Senator Derek Schmidt- excused Senator Jean Schodorf- excused

Committee staff present:

Jason Thompson, Office of the Revisor of Statutes Doug Taylor, Office of the Revisor of Statutes Athena Andaya, Kansas Legislative Research Department Karen Clowers, Committee Assistant

Conferees appearing before the Committee:

J. Russell Jennings, Commissioner, Juvenile Justice Authority Randy Hearrell, Kansas Judicial Council, overview Judge Jean F. Shepherd, Kansas Judicial Council

Others attending:

See attached list.

Bill Introductions

Senator Owens introduced three committee bills concerning adoption, civil procedure regarding worthless checks and interest rates on judgments. Senator Umbarger moved, Senator Lynn seconded to introduce the bills. Motion carried.

Senator Haley introduced a bill establishing a Silver Alert Plan. <u>Senator Haley moved, Senator Lynn</u> seconded, to introduce the bill. Motion carried.

Patrick Broxterman, Office of the Attorney General requested the introduction of two bills concerning the enforcement of tobacco. The first bill concerns an update of the Kansas Tobacco Act, the second bill concerns an update of the escrow portion of the act. The bills were introduced without objection.

The Chairman continued the hearing on <u>SB 15 - Court ordered custody to commissioner of juvenile</u> justice.

Russ Jennings appeared as a proponent indicating <u>SB 15</u> amends four statutes in the Kansas Code for Care of Children regarding juvenile offenders and out of home placement of juveniles in the custody of the Secretary of Social and Rehabilitation Services. Mr. Jennings reviewed the changes in detail stating the portion of the bill regarding the 18 month cap (page 5, line 17) may not be a prudent policy change at this time and needs further in depth review suggesting the subject be referred to an interim study. Given the Kansas Supreme Court's recent emphasis on the due process rights of juveniles, a limit on custody is warranted. The proposed limit on JJA custody allows ample time to address the risk and needs of a youth whose offense does not warrant commitment to a juvenile correctional facility. Enactment of <u>SB 15</u> may reduce the amount of money the agency spends on out of home placements. (<u>Attachment 1</u>)

There being no further conferees, the hearing on **SB 15** was closed.

The Chairman opened the hearing on SB 88 - Children; permanency and priority of orders.

Judge Jean Shepherd testified in support stating the bill would revise and clarify the Kansas Code for Care of Children and the Kansas Juvenile Justice Code regarding permanency for children by specifying that orders regarding the best interests of a child made under the revised codes would take precedence over orders made under other acts. Judge Shepherd reviewed the proposed legislation including an amendment addressing language regarding modification of child support to meet federal compliance with Title IV-D requirements. (Attachment 2)

CONTINUATION SHEET

Minutes of the Senate Judiciary Committee at 9:40 a.m. on January 29, 2009, in Room 545-N of the Capitol.

Following questions from the committee the Chairman indicated the hearing on $\underline{\mathbf{SB~88}}$ will be continued at a later date.

Senator Bruce moved, Senator Schodorf seconded, to approve the Committee minutes of January 15 and January 16. Motion carried.

The next meeting is scheduled for February 2, 2009.

The meeting was adjourned at 10:30 a.m.

PLEASE CONTINUE TO ROUTE TO NEXT GUEST

SENATE JUDICIARY COMMITTEE GUEST LIST

DATE: 1-29-09

NAME	REPRESENTING				
Thy Hannel	Quotrem Com				
How Gear Stephend					
Malais Delso	ı t				
L.S. McKenna	SRS				
Robin levers	Childle factor				
Deach Hern	HLF				
SEAN MILLER	CASTICE STRATEGIES				
ED KLUMPP	KACP & KPOP				
Juni Ray	KCSL				
Ment 6 lunor	Judicial Brand				
Mark Drummond	Intern (Sen. Helig)				
4					

TESTIMONY ON SB15

SENATE JUDICIARY COMMITTEE

January 29, 2009



J. Russell Jennings Commissioner 785-296-0042 rjennings@jja.ks.gov Based upon sound public policy and economy of services, I stand today in support of SB15. This bill amends four statutes in the revised juvenile justice code. I'll address each proposed amendment in order.

Under current law, if a youth is in an out of home placement in the custody of SRS as a child in need of care at the time of sentencing, the court may order the continued placement of the child as a CINC (Child In Need of Care) unless the youth is adjudicated of a felony or second or subsequent misdemeanor. SB15, as reflected in the balloon amendment, would amend K.S.A. 38-2304 to require the court to exercise discretion, in every instance, to determine which system, JO (juvenile offender) or CINC, best suits the youth's needs for custody. The amendment details six criteria the court must consider in making its decision. The proposal also eliminates the ability of a foster care placement to refuse to continue the juvenile in foster care thereby requiring custody to the Commissioner. The change would not require a foster family to continue foster care services. The change would allow for exploration within the child welfare system of alternatives for placement other than a current foster care placement and not trigger a jurisdictional change as a result of the refusal of a particular foster care placement to continuing placement within their home. This amendment was the collaborative result of discussions between JJA and SRS.

K.S.A. 38-2343 permits temporary custody to be awarded to the Commissioner for out of home placement when release to the parents is not in the best interest of the juvenile and detention is not necessary. There is no current limitation on how long a youth may be in temporary custody. The bill would require the court to review the temporary custody order every 30 days and, if after finding that release to the custody of a parent is still not in the best interests of the youth, may continue such order. The bill would limit temporary custody to 90 days total from the initial temporary custody order.

To be sure, there are instances where temporary custody is necessary. However, too often JJA has been awarded temporary custody of a youth who clearly should be placed in detention. One recent example of this involved a youth alleged to have attempted to murder his foster mother with a bow and arrow and then by stabbing her. Even though detention was clearly warranted, this youth was placed in temporary JJA custody. Because out of home placement was not possible, JJA paid for the continued detention cost. Indeed, there was some indication that temporary JJA custody was ordered for the sole purpose of pushing the cost of detention onto the state and away from the county. Apart from anecdotal cases such as this, there are sound policy reasons to limit the length of pre-adjudication custody. Given the Kansas Supreme Court's recent emphasis on due process rights of juveniles, a limit on temporary custody may be warranted. Further, these youth are placed into JJA custody without the benefit of an evaluation and assessment for services. Unlike SRS, JJA has no family preservation services to offer and these youth are, for all intents and purposes, warehoused pending the outcome of the case.

Table 1 represents the number of alleged juvenile offenders in temporary custody according to judicial district and their length of time in temporary custody as of January 23, 2009. Table 2 illustrates the current placement of those alleged juvenile offenders who are in temporary custody as represented in Table 1.

Table 1 Temporary Custody Alleged Juvenile Offenders – January 23, 2009

Temporary Custo	1-100	101-200	201-300	301-400	401-500	Grand
JD	Days	Days	¹ Days	Days	Days	- Total
1	4	1				5
3	1					1
5	4		1			5
6	5	1				6
7				1		1
8	4	3	4	1		12
11	3	2			1	6
14	3					3
16	2	1				3
17	5	1				6
20	1					1
21	3					3
25	6					6
26	1					1
27	3			44		3
28	2		1			3
29	7	3				10
30	2					2
31	1	1		11		3
Grand Total	∞ 5 7 -	13	6.0	3	1 1	80

Table 2

			710 2			
Length	n of Ter	np Custod	y by Placei	ment Type		
Placement Type	1- 100	101- 200	201- 300	301- 400	401- 500	Grand Total
AWOL	1				1	2
Detention	10	3		1		14
Emergency Shelter Facility	2					2
Home	1	3	1	1		6
Kinship	1					1
Not Reported	1					1
PRTF	11	2	4			17
Residential D/A	1					1
YRC1	1					1
YRC2	28	5	1	1		35
Grand Total	57	13	6	3,	1.1	80 🖟 🦠

K.S.A. 38-2361 currently provides for open ended orders of custody to the Commissioner. SB15 would limit the authority of the court to order custody to the Commissioner

to a period of 18 months or the youth's 21st birthday, whichever occurs first. The proposal would prohibit the court from establishing a specific term of custody.

Again, given the Kansas Supreme Court's recent emphasis on the due process rights of juveniles, a limit on custody is warranted. For serious offenses and youth with a pattern of escalating offenses, the code permits placement at a juvenile correctional facility for a specific period of time ranging from 3 months up to a youth's 22 ½ birthday, depending upon the severity of the offense. However, other youth, who have offenses that do not permit juvenile correctional facility placement, often times end up in JJA custody and out of home placement for periods exceeding those of youth with more serious offenses placed in a juvenile correctional facility.

The proposed limit on JJA custody allows ample time to address the risk and needs of a youth whose offense does not warrant commitment to a juvenile correctional facility. If out of home placement is necessary beyond 18 months, the youth may be better served in the child in need of care system rather than the juvenile offender system.

K.S.A. 38-2365 is amended to establish a custody termination date of 60 days following a successful return to home. Once home placement has been successfully achieved, continued state custody is no longer necessary or desirable. The amendment does not require that the case be closed, only that JJA custody be terminated. The court is free to enter other dispositional orders to facilitate supervision in the home. Table 3 illustrates the total period of time youth were in custody of JJA and the period of time they were placed in their home as of October 21, 2008.

Table 3

Months at Home	Months In Custody								
	0-12	12-24	24-36	36-48	48-60	60-72	72-84	Grand Total	
0-12	118	155	84	41	13	6	3	420	
12-24		6	10	8	2	2		28	
24-36			3	1	1	2	2	9	
36-48				1		2		3	
48-60						2		2	
Grand Total	118	161	97	51	16	14	5	462	



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TESTIMONY OF THE JUDICIAL COUNCIL JUVENILE OFFENDER/CHILD IN NEED OF CARE ADVISORY COMMITTEE ON 2009 SB 88

The Juvenile Offender/Child in Need of Care Advisory Committee (hereinafter "the Committee"), while reviewing aspects of the Revised Kansas Code for Care of Children (hereinafter "the CINC code") and the Revised Kansas Juvenile Justice Code (hereinafter "the JO code"), determined that orders affecting a child's custody, residency, parenting time, visitation or child support issued in child in need of care proceedings or juvenile offender proceedings should take precedence over orders addressing the same issues whether issued by the same court or a court in another jurisdiction. This has been the practice generally, but it has not been clarified by statute. It was brought to the attention of the Committee that 2008 House Bill 2820 related to these matters but was not adopted by the 2008 Legislature.

As proposed, 2008 HB 2820 would have revised the Kansas Code for Care of Children and the divorce code so that orders issued in juvenile court proceedings would supersede pre-existing orders concerning custody, residency, parenting time, and child support. The Committee reviewed the language in 2008 HB 2820 and revised it to include revisions not only to the divorce code, but to all areas of the law that the Committee was concerned with. The Committee's proposed amendments are intended to preserve the orders entered under the code for care of children (hereinafter "the CINC code") or the juvenile justice code (hereinafter "the JO code") unless a change in circumstances requires further court intervention.

In addition, the committee was asked to review provisions of 2007 HB 2527 relating to confidentiality of reports and records of a child in need of care. The Committees recommendations relating to this study are represented by its proposed amendments in Section 8 of this bill.

Finally, the Committee has continued to review the CINC code and the JO code for consistency, to facilitate compliance with federal law to maximize federal financial participation, and to respond to the June 2008, Kansas Supreme Court case, *In re L.M.*, 186 P.3d 164 (Kan 2008) which held that juveniles 14 years of age or older who are charged with a felony have the right to a jury trial under the Kansas Constitution. Proposed amendments relating to these issues are included in this bill.

Senate Judiciary 1-29-09

COMMITTEE'S COMMENTS TO PROPOSED LEGISLATION

- New Section 1: Pertains to priority of custody and parenting time orders issued in a CINC or JO proceeding over those issued in Adoption and Relinquishment proceedings and Guardians and Conservators proceedings while the CINC or JO case is pending.
- Section 2: Amends K.S.A. 38-1116 of the Kansas parentage act to include similar priority language as that in new section 1. Subsection (d) pertains to priority of custody and parenting time orders issued in a CINC or JO proceeding over those issued in parentage proceedings while the CINC or JO case is pending. Subsection (e) allows the transfer of CINC orders back into a parentage case as appropriate at the close of the CINC case.
- Section 3: Amends K.S.A. 38-1121 to give the court in parentage actions the option of placing a child or children in nonparental residency if the court finds that there is probable cause to believe the child is a child in need of care or that neither parent is fit to have residency. The proposed language is almost identical to the nonparental custody provisions in the divorce code. The only difference is in the last sentence of proposed subsection (e) where the word "disposition" has been replaced with "order" and the words "shall be binding and shall supersede" have been replaced with "take precedence over".
- Section 4: Amends K.S.A. 38-2201 to clarify that orders issued pursuant to the CINC code shall take precedence over any order under the parentage, adoption and relinquishment, guardians and conservators, divorce, protection from abuse, and protection from stalking act until jurisdiction under the CINC code is terminated.
- Section 5: Amends K.S.A. 2008 Supp. 38-2202 to include a definition of "civil custody case".
- Section 6: Amends K.S.A. 2008 Supp. 38-2203 to include a section clarifying that a court's order affecting a child's custody, residency, parenting time and visitation that is issued in a proceeding under the CINC code shall take precedence over such orders in a civil custody case (as defined by the amendment in Section 5 above), a proceeding under the protection from abuse act or a comparable case in another jurisdiction, except as provided by the Uniform Child Custody Jurisdiction Enforcement Act (UCCJEA).
- Section 7: Amends K.S.A. 38-2208 to correct an error and thereby clarify that in any
 case referred to a citizen review board, the court shall conduct a hearing at least
 annually.
- Section 8: Amends K.S.A. 38-2212 to include the Committee's revised amendments to 2007 HB 2527 relating to confidentiality of reports and records of a child in need of care. The proposed amendments would restrict disclosure of information from confidential reports or records relating to a child in need of care to instances where the individual or their representative has given written explicit consent unless the investigation or the filing of a petition has become public knowledge. In such instance, the authorized disclosure would be restricted to confirmation of procedural details relating to the handling of the case by professionals. Other technical amendments are

suggested in subsection (f) and pertain to removing reference to "department of social and rehabilitation services" and replacing it with "secretary" to maintain consistency, and reorganizing the content of the section for clarity.

- Sections 9 and 10: Amend K.S.A. 38-2242 and 38-2243 to address the federal requirement that the judicial determination of contrary to the welfare of the child be made in the first court order authorizing out of home placement. The federal law also requires a finding that reasonable efforts were made or were unnecessary due to an emergency which threatens the safety of the child shortly after loss of parental custody. The proposed amendments are intended to reflect that orders subsequent to the initial removal order need not continue to make the findings and in some instances the child is returned home to live with a parent prior to court returning custody to the parent. The reasonable efforts requirement subsequent to the initial order is addressed in K.S.A. 38-2264 which requires that, if the child continues in foster care for 12 months, the court must determine whether reasonable efforts are being made to provide a permanent family for the child.
- Section 11: Amends K.S.A. 2008 Supp. 38-2251 to clarify the time frame within which a final adjudication or dismissal of a CINC proceeding must be completed.
- Section 12: Amends K.S.A. 38-2255 to make a few technical changes for clarity, to remove subparagraph (d)(1)(B) as the Committee determined that the provision only served to cause confusion and it was not necessary, and to address the same issue as sections 9 and 10 above.
- Section 13: Amends K.S.A. 2008 Supp 38-2258 to specify that written notice of any
 change in placement of a child shall also be given to the petitioner, the attorney for the
 parents, if any, the child's court appointed special advocate and any other interested
 party in addition to the court, each parent, foster parent or custodian, and the child as
 currently listed in the statute.
 - A balloon amendment is attached. The Committee overlooked making necessary amendments to subsections (b) and (c) as a result of the proposed amendments in subsection (a). The balloon amendment contains a reorganization of the enumerated paragraphs in subsection (a) so that subsections (b) and (c) can be amended accordingly. In addition, the Committee proposes a clarifying amendment and one which would allow change in placement to be expedited if no request for hearing is received.
- Section 14: Amends K.S.A. 2008 Supp. 38-2264 to clarify issues surrounding permanency as was intended with 2008 HB 2820.
- Section 15: Amends K.S.A. 38-2272 to make a correction pertaining to acknowledgment of consents to appointment of a permanent custodian which was apparently overlooked in the clean-up legislation of 2008 SB 435. This amendment makes the process consistent with consents to adoption.
- Section 16: Amends K.S.A. 38-2279 to address issues surrounding the modification of child support orders prior to the closing of a CINC case.

- Section 17: Amends K.S.A. 2008 Supp. 38-2304 to indicate that a court's order
 affecting a child's custody, residency, parenting time and visitation issued in a
 proceeding under the JO code shall take precedence over such orders in a proceeding
 under the parentage, divorce, protection from abuse, adoption and relinquishment,
 guardians or conservators acts, or comparable cases in another jurisdiction, except as
 provided by the Uniform Child Custody Jurisdiction Enforcement Act (UCCJEA).
- Section 18: Amends K.S.A. 38-2305 to clarify appropriate venue in cases involving a
 juvenile.
- Section 19: Amends K.S.A. 38-2344 to make corrections which address a juvenile's right to a jury trial as set forth in *In re L.M.*, 186 P.3d 164 (Kan 2008).
- Section 20: Amends K.S.A. 38-2357 to clarify the methods of trial in juvenile offender cases. The proposed language is a combination of language taken from three statutes in the Kansas adult criminal code. (See K.S.A. 22-3403, 22-3404 and 22-3421) Most of the language is identical to that of the adult statutes. The difference is that a juvenile must request the jury trial in writing within 30 days from the entry of the juvenile's plea.
- Section 21: Amends K.S.A. 38-2364 to provide some discretion to the court when determining, under extended juvenile jurisdiction cases, whether a juvenile's juvenile portion of the sentence should be revoked and the adult portion of the sentence should be enforced. The proposed amendments provide that the court may revoke the juvenile portion of a sentence if the court finds by a preponderance of the evidence that the juvenile committed a new offense or violated one or more conditions of the juvenile's sentence. The proposed amendments remove the mandatory language included in the statute and allow the court to determine whether violations are sufficient to require revocation of the juvenile sentence and imposition of the adult portion of the sentence.
- Section 22: Amends K.S.A. 38-2365 to require the commissioner to notify a juvenile's attorney of record in addition to the juvenile's parents of any changes in placement of the juvenile.
 - A balloon amendment relating to this section is attached and proposes a technical correction to subsection (g).
- Section 23: Amends K.S.A. 38-2373 to correct a technical error by replacing the word "study" with the intended word "custody".
- Section 24: Amends K.S.A. 2008 Supp. 60-1610 in subparagraph (a)(6) to clarify that custody and parenting time orders issued in a CINC proceeding or a JO proceeding take precedence over those issued in a divorce proceeding. Subparagraph (3)(E) is added to allow the transfer of CINC orders back into a divorce case as appropriate at the close of the CINC case.

- O A balloon amendment relating to this section is attached and proposes amendment in subparagraph (a)(5)(C)(ii) to maintain consistency between statutes.
- Section 25: Amends K.S.A. 60-3103 to add subsection (b) to clarify that custody and
 parenting time orders issued in a CINC proceeding or a JO proceeding take precedence
 over those issued in a protection from abuse proceeding.
- Section 26: Amends K.S.A. 60-3107 to give the court in protection from abuse actions
 the option of placing a child or children in nonparental residency if the court finds that
 there is probable cause to believe the child is a child in need of care or that neither
 parent is fit to have residency. The proposed language is almost identical to the
 nonparental custody provisions in the divorce code. The difference is that the last three
 lines of the language in the divorce statute do not apply in this case and have not been
 included in the proposed language.

Sec. 13. K.S.A. 2008 Supp. 38-2258 is hereby amended to read as follows: 38-2258. (a) Except as provided in K.S.A. 2008 Supp. 38-2255(d)(2) and 38-2259, and amendments thereto, if a child has been in the same foster home or shelter facility for six months or longer, or has been placed by the secretary in the home of a parent or relative, the secretary shall give written notice of any plan to move the child to a different placement unless the move is to the selected preadoptive family 8 for the purpose of facilitating adoption. The notice shall be given to: (1) 9 The court having jurisdiction over the child; (2) the petitioner; (3) the 10 attorney for the parents, if any; (4) each parent whose address is available: 11 (3) (5) the foster parent or custodian from whose home or shelter facility 12 it is proposed to remove the child; (4) (6) the child, if 12 or more years 13 of age; and (5) (7) the child's guardian ad litem; (8) the child's court 14 appointed special advocate; and (9) any other interested parties (8) any other party or interested party; and (9) the child's court appointed 15 16 special advocate. 17 18

(b) The notice shall state the placement to which the secretary plans to transfer the child and the reason for the proposed action. The notice shall be mailed by first class mail 30 days in advance of the planned

20 transfer, except that the secretary shall not be required to wait 30 days 21 to transfer the child if all persons enumerated in subsection (a) (2)

22 through (5) (8) consent in writing to the transfer. 23

(c) Within 10 days after receipt of the notice, any person enumerated in (a)(2) through (8) receiving notice as provided above may request, either orally or in writing, that the court conduct a hearing to determine whether or not the change in placement is in the best interests of the child concerned. When the request has been received, the court shall schedule a hearing and immediately notify the secretary of the request and the time and date the matter will be heard. The court shall give notice of the hearing to persons enumerated in subsection (a) (2) through (5) (9). If the court does not receive a

30 request for hearing within the specified time, the change in placement 32 may occur prior to the expiration of the 30 days. The secretary shall not

33 change the placement of the child, except for the purpose of adoption, unless the 34

change is approved by the court.

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35 (d) When, after the notice set out above, a child in the custody of the 36

secretary is removed from the home of a parent after having been placed in the home of a parent for a period of six months or longer, the secretary

37 38 shall request a finding that: (1)(A) The child is likely to sustain harm if

39 not immediately removed from the home;

1. The Committee overlooked making necessary amendments to subsections (b) and (c) as a result of the proposed amendments in subsection (a). The balloon amendment is simply a reorganization of the enumerated paragraphs in subsection (a) so that subsections (b) and (c) can be amended accordingly.

2. Proposed change for consistency with subsection (a).

3. Proposed amendment to clarify who is entitled to receive notice and request a hearing.

4. Proposed change for consistency with subsection (a). In addition, the Committee proposes the additional sentence in order to allow the court to expedite a change in placement if there isn't any request for a hearing within the 10 days after notice is received.

2-7

Proposed Balloon Amendments to Section 13 of 2009 SB 88

- 1 (B) allowing the child to remain in home is contrary to the welfare
- 2 of the child; or
 - (C) immediate placement of the child is in the best interest of the
- 4 child; and
- (2) reasonable efforts have been made to maintain the family unit
- 6 and prevent the unnecessary removal of the child from the child's home
- 7 or that an emergency exists which threatens the safety to the child.
- 8 (e) The secretary shall present to the court in writing the efforts to
- 9 maintain the family unit and prevent the unnecessary removal of the child
- from the child's home. In making the findings, the court may rely on
- documentation submitted by the secretary or may set the date for a hear-
- ing on the matter. If the secretary requests such finding, the court, not
- more than 45 days from the date of the request, shall provide the secretary
- with a written copy of the findings by the court for the purpose of doc-
- 15 umenting these orders.

Sec. 22. K.S.A. 2008 Supp. 38-2365 is hereby amended to read as follows: 38-2365. (a) When a juvenile offender has been placed in the custody of the commissioner, the commissioner shall have a reasonable time to make a placement. If the juvenile offender has not been placed, any party who believes that the amount of time elapsed without placement has exceeded a reasonable time may file a motion for review with the court. In determining what is a reasonable amount of time, matters considered by the court shall include, but not be limited to, the nature of the underlying offense, efforts made for placement of the juvenile offender and the availability of a suitable placement. The commissioner shall notify the court and the juvenile offender's, the juvenile's attorney of record and the juvenile's parent, in writing, of the initial placement and any subsequent change of placement as soon as the placement has been accomplished. The notice to the juvenile offender's parent shall be sent to such parent's last known address or addresses. The court shall have no power to direct a specific placement by the commissioner, but may make recommendations to the commissioner. The commissioner may place the juvenile offender in an institution operated by the commissioner, a youth residential facility or any other appropriate placement. If the court has recommended an out-of-home placement, the commissioner may not return the juvenile offender to the home from which removed without first notifying the court of the plan. (b) If a juvenile is in the custody of the commissioner, the commissioner shall prepare and present a permanency plan at sentencing or within 30 days thereafter. If a permanency plan is already in place under a child in need of care proceeding, the court may adopt the plan under the present proceeding. The written permanency plan shall provide for reintegration of the juvenile into such juvenile's family or, if reintegration is not a viable alternative, for other permanent placement of the juvenile. Reintegration may not be a viable alternative when: (1) The parent has been found by a court to have committed murder in the first degree, K.S.A. 21-3401, and amendments thereto, murder in the second degree. K.S.A. 21-3402, and amendments thereto, capital murder, K.S.A. 21-

33 34 3439, and amendments thereto, voluntary manslaughter, K.S.A. 21-3403, 35

and amendments thereto, of a child or violated a law of another state

which prohibits such murder or manslaughter of a child; 36

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37 (2) the parent aided or abetted, attempted, conspired or solicited to

38 commit such murder or voluntary manslaughter of a child: 39

(3) the parent committed a felony battery that resulted in bodily in-

- jury to the juvenile who is the subject of this proceeding or another child; (4) the parent has subjected the juvenile who is the subject of this
- proceeding or another child to aggravated circumstances as defined in
- K.S.A. 38-1502, and amendments thereto;
- (5) the parental rights of the parent to another child have been terminated involuntarily; or
- (6) the juvenile has been in extended out-of-home placement as de-
- fined in K.S.A. 2008 Supp. 38-2202, and amendments thereto.
- 9 (c) If the juvenile is placed in the custody of the commissioner, the
- 10 plan shall be prepared and submitted by the commissioner. If the juvenile
- 11 is placed in the custody of a facility or person other than the commis-
- 12 sioner, the plan shall be prepared and submitted by a court services of-
- 13 ficer. If the permanency goal is reintegration into the family, the per-
- 14 manency plan shall include measurable objectives and time schedules for
- 15 reintegration.
- 16 (d) During the time a juvenile remains in the custody of the com-17
- missioner, the commissioner shall submit to the court, at least every six
- 18 months, a written report of the progress being made toward the goals of
- 19 the permanency plan submitted pursuant to subsections (b) and (c) and
- 20 the specific actions taken to achieve the goals of the permanency plan. If
- 21 the juvenile is placed in foster care, the court may request the foster 22
- parent to submit to the court, at least every six months, a report in regard 23 to the juvenile's adjustment, progress and condition. Such report shall be
- 24 made a part of the juvenile's court social file. The court shall review the
- 25 plan submitted by the commissioner and the report, if any, submitted by
- 26 the foster parent and determine whether reasonable efforts and progress
- 27 have been made to achieve the goals of the permanency plan. If the court
- 28 determines that progress is inadequate or that the permanency plan is no
- 29 longer viable, the court shall hold a hearing pursuant to subsection (e).
- 30 (e) When the commissioner has custody of the juvenile, a perma-
- 31 nency hearing shall be held no more than 12 months after the juvenile is
- 32 first placed outside such juvenile's home and at least every 12 months
- 33 thereafter. Juvenile offenders who have been in extended out-of-home
- 34 placement shall be provided a permanency hearing within 30 days of a
- 35 request from the commissioner. The court may appoint a guardian ad
- 36 litem to represent the juvenile offender at the permanency hearing. At
- 37 each hearing, the court shall make a written finding whether reasonable
- 38 efforts have been made to accomplish the permanency goal and whether
- 39 continued out-of-home placement is necessary for the juvenile's safety.

- (f) Whenever a hearing is required under subsection (e), the court shall notify all interested parties of the hearing date, the commissioner, foster parent and preadoptive parent or relatives providing care for the juvenile and hold a hearing. Individuals receiving notice pursuant to this subsection shall not be made a party to the action solely on the basis of this notice and opportunity to be heard. After providing the persons receiving notice an opportunity to be heard, the court shall determine 8 whether the juvenile's needs are being adequately met; whether services set out in the permanency plan necessary for the safe return of the ju-10 venile have been made available to the parent with whom reintegration 11 is planned; and whether reasonable efforts and progress have been made 12 to achieve the goals of the permanency plan. 13
 - (g) If the court finds reintegration continues to be a viable alternative, the court shall determine whether and, if applicable, when the juvenile will be returned to the parent. The court may rescind any of its prior dispositional orders and enter any dispositional order authorized by this code or may order that a new plan for the reintegration be prepared and submitted to the court. If reintegration cannot be accomplished as approved by the court, the court shall be informed and shall schedule a hearing pursuant to subsection (h). No such hearing is required when the parent voluntarily relinquishes parental rights or agree(s) to appointment of a permanent guardian.

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a permanent guardian.

(h) When the court finds any of the following conditions exist, the county or district attorney or the county or district attorney's designee shall file a petition alleging the juvenile to be a child in need of care and requesting termination of parental rights pursuant to the Kansas code for care of children: (1) The court determines that reintegration is not a viable alternative and either adoption or permanent guardianship might be in the best interests of the juvenile;

- 30 (2) the goal of the permanency plan is reintegration into the family 31 and the court determines after 12 months from the time such plan is first 32 submitted that progress is inadequate; or
- (3) the juvenile has been in out-of-home placement for a cumulative
 total of 15 of the last 22 months, excluding trial home visits and juvenile
 in runaway status.
- Nothing in this subsection shall be interpreted to prohibit termination of parental rights prior to the expiration of 12 months.
- 38 (i) A petition to terminate parental rights is not required to be filed
- if one of the following exceptions is documented to exist: (1) The juvenile

1. Technical correction.

- is in a stable placement with relatives;
- (2) services set out in the case plan necessary for the safe return of
- 2 3 4 5 6 7 the juvenile have not been made available to the parent with whom re-integration is planned; or
- (3) there are one or more documented reasons why such filing would
- not be in the best interests of the juvenile. Documented reasons may
- include, but are not limited to: The juvenile has close emotional bonds
- with a parent which should not be broken; the juvenile is 14 years of age
- or older and, after advice and counsel, refuses to be adopted; insufficient
- grounds exist for termination of parental rights; the juvenile is an unac-
- companied refugee minor; or there are international legal or compelling 10
- foreign policy reasons precluding termination of parental rights. 11

follows: 60-1610. A decree in an action under this article may include orders on the following matters: (a) Minor children. (1) Child support and education. The court shall make provisions for the support and education of the minor children. The court may modify or change any prior order, including any order issued in a title IV-D case, within three years of the date of the original order or a modification order, when a material change in circumstances is shown, irrespective of the present domicile of the child or the parents. If more than three years has passed since the date of the original order or modification order, a material change in circumstance need not be shown. The court may make a modification of child support retroactive to a date at least one month after the date that the motion to modify was filed with 14 the court. Any increase in support ordered effective prior to the date the court's judgment is filed shall not become a lien on real property pursuant 16 to K.S.A. 60-2202 and amendments thereto. Regardless of the type of custodial arrangement ordered by the court, the court may order the child support and education expenses to be paid by either or both parents for 19 any child less than 18 years of age, at which age the support shall ter-20 minate unless: (A) The parent or parents agree, by written agreement approved by the court, to pay support beyond the time the child reaches 18 years of age; (B) the child reaches 18 years of age before completing the child's high school education in which case the support shall not terminate automatically, unless otherwise ordered by the court, until June 30 of the school year during which the child became 18 years of age if the child is still attending high school; or (C) the child is still a bona fide high school student after June 30 of the school year during which the child became 18 years of age, in which case the court, on motion, may order support to continue through the school year during which the child becomes 19 years of age so long as the child is a bona fide high school student and the parents jointly participated or knowingly acquiesced in the decision which delayed the child's completion of high school. The court, in extending support pursuant to subsection (a)(1)(C), may impose such conditions as are appropriate and shall set the child support utilizing the guideline table category for 12-year through 18-year old children. 36 Provision for payment of support and educational expenses of a child after reaching 18 years of age if still attending high school shall apply to any child subject to the jurisdiction of the court, including those whose support was ordered prior to July 1, 1992. If an agreement approved by the

Sec. 24. K.S.A. 2008 Supp. 60-1610 is hereby amended to read as

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court prior to July 1, 1992, provides for termination of support before the date provided by subsection (a)(1)(C), the court may review and modify such agreement, and any order based on such agreement, to extend the date for termination of support to the date provided by subsection (a)(1)(C). For purposes of this section, "bona fide high school student" means a student who is enrolled in full accordance with the policy of the 6 accredited high school in which the student is pursuing a high school diploma or a graduate equivalency diploma (GED). In determining the 8 amount to be paid for child support, the court shall consider all relevant 9 factors, without regard to marital misconduct, including the financial re-10 sources and needs of both parents, the financial resources and needs of 11 the child and the physical and emotional condition of the child. Until a 12 child reaches 18 years of age, the court may set apart any portion of 13 property of either the husband or wife, or both, that seems necessary and 14 proper for the support of the child. Except for good cause shown, every 15 order requiring payment of child support under this section shall require 16 that the support be paid through the central unit for collection and dis-17 bursement of support payments designated pursuant to K.S.A. 23-4,118, 18 and amendments thereto. A written agreement between the parties to 19 make direct child support payments to the obligee and not pay through 20 the central unit shall constitute good cause, unless the court finds the 21 agreement is not in the best interest of the child or children. The obligor 22 shall file such written agreement with the court. The obligor shall main-23 tain written evidence of the payment of the support obligation and, at 24 least annually, shall provide such evidence to the court and the obligee. 25 If the divorce decree of the parties provides for an abatement of child 26 support during any period provided in such decree, the child support 27 such nonresidential parent owes for such period shall abate during such 28 period of time, except that if the residential parent shows that the criteria 29 for the abatement has not been satisfied there shall not be an abatement 30 31 of such child support. (2) Child custody and residency. (A) Changes in custody. Subject to 32 33 the provisions of the uniform child custody jurisdiction and enforcement act (K.S.A. 38-1336 through 38-1377, and amendments thereto), the 34 court may change or modify any prior order of custody, residency, visitation and parenting time, when a material change of circumstances is 36 shown, but no ex parte order shall have the effect of changing residency 37 of a minor child from the parent who has had the sole de facto residency 38 of the child to the other parent unless there is sworn testimony to support

- a showing of extraordinary circumstances. If an interlocutory order is
- issued ex parte, the court shall hear a motion to vacate or modify the
- order within 15 days of the date that a party requests a hearing whether to vacate or modify the order.
- (B) Examination of parties. The court may order physical or mental
- examinations of the parties if requested pursuant to K.S.A. 60-235 and amendments thereto.
- (3) Child custody or residency criteria. The court shall determine
- 9 custody or residency of a child in accordance with the best interests of 10 the child.
- 11 (A) If the parties have entered into a parenting plan, it shall be pre-
- 12 sumed that the agreement is in the best interests of the child. This pre-
- 13 sumption may be overcome and the court may make a different order if
- 14 the court makes specific findings of fact stating why the agreed parenting
- 15 plan is not in the best interests of the child.
- (B) In determining the issue of child custody, residency and parent-16
- ing time, the court shall consider all relevant factors, including but not 17
- 18 limited to:
- 19 (i) The length of time that the child has been under the actual care
- 20 and control of any person other than a parent and the circumstances 21 relating thereto;
- 22 (ii) the desires of the child's parents as to custody or residency;
- 23 (iii) the desires of the child as to the child's custody or residency:
- 24 (iv) the interaction and interrelationship of the child with parents,
- 25 siblings and any other person who may significantly affect the child's best 26 interests:
- 27 (v) the child's adjustment to the child's home, school and community:
- 28 (vi) the willingness and ability of each parent to respect and appre-
- 29 ciate the bond between the child and the other parent and to allow for a
- 30 continuing relationship between the child and the other parent;
- 31 (vii) evidence of spousal abuse;
- 32 (viii) whether a parent is subject to the registration requirements of
- 33 the Kansas offender registration act, K.S.A. 22-4901, et seq., and amend-
- 34 ments thereto, or any similar act in any other state, or under military or
- 35 federal law:
- 36 (ix) whether a parent has been convicted of abuse of a child, K.S.A.
- 37 21-3609, and amendments thereto:
- 38 (x) whether a parent is residing with an individual who is subject to
- 39 registration requirements of the Kansas offender registration act, K.S.A.

- 22-4901, et seq., and amendments thereto, or any similar act in any other
- state, or under military or federal law; and
- (xi) whether a parent is residing with an individual who has been
- convicted of abuse of a child, K.S.A. 21-3609, and amendments thereto.
 - (C) Neither parent shall be considered to have a vested interest in
- the custody or residency of any child as against the other parent, regard-
- less of the age of the child, and there shall be no presumption that it is
- in the best interests of any infant or young child to give custody or resi-8
- dency to the mother. 9
- (D) There shall be a rebuttable presumption that it is not in the best 10
- interest of the child to have custody or residency granted to a parent who: 11
- (i) Is residing with an individual who is subject to registration require-12
- ments of the Kansas offender registration act, K.S.A. 22-4901, et seq., 13
- and amendments thereto, or any similar act in any other state, or under 14
- 15 military or federal law; or
- (ii) is residing with an individual who has been convicted of abuse of 16 17
 - a child, K.S.A. 21-3609, and amendments thereto.
- (E) If a court of competent jurisdiction within this state has entered 18
- an order pursuant to the revised Kansas code for care of children regard-19
- ing custody or support of a child or children who are involved in a pro-20
- ceeding filed pursuant to this section, and such court has determined 21
- pursuant to subsection (i)(2) of K.S.A. 38-226, and amendments thereto, 22
- that the orders in that case shall become the custody orders in the divorce 23
- case, such court shall file, after consultation with the judge presiding over 24
- any proceeding filed pursuant to this section, a certified copy of the orders 25
- with the civil case number in the caption and then close the case under 26
- the revised Kansas code for care of children. Such orders shall be binding 27
- on the parties, unless modified based on a material change in circum-28
- 29 stances, even if such courts have different venues.
- (4) Types of legal custodial arrangements. Subject to the provisions 30
- of this article, the court may make any order relating to custodial arrange-31
- ments which is in the best interests of the child. The order shall provide 32
- 33 one of the following legal custody arrangements, in the order of
- 34 preference:
- (A) Joint legal custody. The court may order the joint legal custody 35
- of a child with both parties. In that event, the parties shall have equal 36
- rights to make decisions in the best interests of the child. 37
- (B) Sole legal custody. The court may order the sole legal custody of 38
- a child with one of the parties when the court finds that it is not in the

- best interests of the child that both of the parties have equal rights to make decisions pertaining to the child. If the court does not order joint legal custody, the court shall include on the record specific findings of fact upon which the order for sole legal custody is based. The award of sole legal custody to one parent shall not deprive the other parent of access to information regarding the child unless the court shall so order, stating the reasons for that determination.
- (5) Types of residential arrangements. After making a determination of the legal custodial arrangements, the court shall determine the residency of the child from the following options, which arrangement the court must find to be in the best interest of the child. The parties shall submit to the court either an agreed parenting plan or, in the case of dispute, proposed parenting plans for the court's consideration. Such options are:
- 15 (A) *Residency*. The court may order a residential arrangement in which the child resides with one or both parents on a basis consistent with the best interests of the child.
- 18 (B) *Divided residency*. In an exceptional case, the court may order a residential arrangement in which one or more children reside with each parent and have parenting time with the other.
 21 (C) *Nonparental residency*. If during the proceedings the court de-
 - (C) Nonparental residency. If during the proceedings the court determines that there is probable cause to believe that the child is a child in need of care as defined by subsections (d)(1), (d)(2), (d)(3) or (d)(11) of K.S.A. 2008 Supp. 38-2202, and amendments thereto, or that neither parent is fit to have residency, the court may award temporary residency of the child to a grandparent, aunt, uncle or adult sibling, or, another person or agency if the court finds by written order that: (i) (a) The child is likely to sustain harm if not immediately removed from the home; (b) allowing the child to remain in home is contrary to the welfare of the child: or
- 31 (c) immediate placement of the child is in the best interest of the child; and

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- 33 (ii) reasonable efforts have been made to maintain the family unit
 34 and prevent the unnecessary removal of the child from the child's home
 35 or that an emergency exists which threatens the safety to the child. In
 36 making such a residency order, the court shall give preference, to the
 37 extent that the court finds it is in the best interests of the child, first to
 38 awarding such residency to a relative of the child by blood, marriage or
- adoption and second to awarding such residency to another person with

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whom the child has close emotional ties. The court may make temporary orders for care, support, education and visitation that it considers appropriate. Temporary residency orders are to be entered in lieu of temporary orders provided for in K.S.A. 2008 Supp. 38-2243 and 38-2244, and amendments thereto, and shall remain in effect until there is a final determination under the revised Kansas code for care of children. An award of temporary residency under this paragraph shall not terminate parental rights nor give the court the authority to consent to the adoption of the child. When the court enters orders awarding temporary residency of the child to an agency or a person other than the parent, the court shall refer a transcript of the proceedings to the county or district attorney. The county or district attorney shall file a petition as provided in K.S.A. 2008 Supp. 38-2234, and amendments thereto, and may request termination of parental rights pursuant to K.S.A. 2008 Supp. 38-2266, and amendments thereto. The costs of the proceedings shall be paid from the general fund of the county. When a final determination is made that the child is not a child in need of care, the county or district attorney shall notify the court in writing and the court, after a hearing, shall enter appropriate custody orders pursuant to this section. If the same judge presides over both proceedings, the notice is not required. Any disposition order pursuant to the revised Kansas code for care of children shall be binding and shall supersede take precedence over any order under this section. (6) Priority. Any custody or parenting time order, or order relating to the best interests of a child, issued pursuant to the revised Kansas code for care of children or the revised Kansas juvenile justice code, shall be binding and shall take precedence over any order under article 16 of chapter 60 of the Kansas Statutes Annotated, and amendments thereto (divorce), until jurisdiction under the revised Kansas code for care of children or the revised Kansas juvenile justice code is terminated. (7) Child health insurance coverage. The court may order that each parent execute any and all documents, including any releases, necessary so that both parents may obtain information from and to communicate with any health insurance provider regarding the health insurance coverage provided by such health insurance provider to the child. The provisions of this paragraph shall apply irrespective of which parent owns, subscribes or pays for such health insurance coverage. (b) Financial matters. (1) Division of property. The decree shall divide the real and personal property of the parties, including any retirement and pension plans, whether owned by either spouse prior to mar-

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1. Proposed amendment to maintain consistency in language between this statute and the proposed language in Section 3 on page 4 of 2009 SB 88, lines 38-39.

81-8

Proposed Balloon Amendment to Section 24 of 2009 SB 88

riage, acquired by either spouse in the spouse's own right after marriage or acquired by the spouses' joint efforts, by: (A) A division of the property in kind; (B) awarding the property or part of the property to one of the spouses and requiring the other to pay a just and proper sum; or (C) ordering a sale of the property, under conditions prescribed by the court, and dividing the proceeds of the sale. Upon request, the trial court shall set a valuation date to be used for all assets at trial, which may be the date of separation, filing or trial as the facts and circumstances of the case may dictate. The trial court may consider evidence regarding changes in value of various assets before and after the valuation date in making the division of property. In dividing defined-contribution types of retirement and pension plans, the court shall allocate profits and losses on the nonparticipant's portion until date of distribution to that nonparticipant. In making the division of property the court shall consider the age of the parties; the duration of the marriage; the property owned by the parties; their present and future earning capacities; the time, source and manner of acquisition of property; family ties and obligations; the allowance of maintenance or lack thereof; dissipation of assets; the tax consequences of the property division upon the respective economic circumstances of the parties; and such other factors as the court considers necessary to make a just and reasonable division of property. The decree shall provide for any changes in beneficiary designation on: (A) Any insurance or annuity policy that is owned by the parties, or in the case of group life insurance policies, under which either of the parties is a covered person; (B) any trust instrument under which one party is the grantor or holds a power of appointment over part or all of the trust assets, that may be exercised in favor of either party; or (C) any transfer on death or payable on death account under which one or both of the parties are owners or beneficiaries. Nothing in this section shall relieve the parties of the obligation to effectuate any change in beneficiary designation by the filing of such change with the insurer or issuer in accordance with the terms of such policy. (2) Maintenance. The decree may award to either party an allowance for future support denominated as maintenance, in an amount the court finds to be fair, just and equitable under all of the circumstances. The decree may make the future payments modifiable or terminable under circumstances prescribed in the decree. The court may make a modification of maintenance retroactive to a date at least one month after the date that the motion to modify was filed with the court. In any event, the

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court may not award maintenance for a period of time in excess of 121 months. If the original court decree reserves the power of the court to hear subsequent motions for reinstatement of maintenance and such a motion is filed prior to the expiration of the stated period of time for maintenance payments, the court shall have jurisdiction to hear a motion by the recipient of the maintenance to reinstate the maintenance payments. Upon motion and hearing, the court may reinstate the payments in whole or in part for a period of time, conditioned upon any modifying or terminating circumstances prescribed by the court, but the reinstatement shall be limited to a period of time not exceeding 121 months. The recipient may file subsequent motions for reinstatement of maintenance prior to the expiration of subsequent periods of time for maintenance payments to be made, but no single period of reinstatement ordered by the court may exceed 121 months. Maintenance may be in a lump sum, in periodic payments, on a percentage of earnings or on any other basis. At any time, on a hearing with reasonable notice to the party affected, the court may modify the amounts or other conditions for the payment of any portion of the maintenance originally awarded that has not already become due, but no modification shall be made without the consent of the party liable for the maintenance, if it has the effect of increasing or accelerating the liability for the unpaid maintenance beyond what was prescribed in the original decree. Except for good cause shown, every order requiring payment of maintenance under this section shall require that the maintenance be paid through the central unit for collection and disbursement of support payments designated pursuant to K.S.A. 23-4,118, and amendments thereto. A written agreement between the parties to make direct maintenance payments to the obligee and not pay through the central unit shall constitute good cause. If child support and maintenance payments are both made to an obligee by the same obligor, and if the court has made a determination concerning the manner of payment of child support, then maintenance payments shall be paid in the same manner. (3) Separation agreement. If the parties have entered into a separation agreement which the court finds to be valid, just and equitable, the agreement shall be incorporated in the decree. A separation agreement

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may include provisions relating to a parenting plan. The provisions of the agreement on all matters settled by it shall be confirmed in the decree except that any provisions relating to the legal custody, residency, visitation parenting time, support or education of the minor children shall be

- subject to the control of the court in accordance with all other provisions of this article. Matters settled by an agreement incorporated in the decree, other than matters pertaining to the legal custody, residency, visitation, parenting time, support or education of the minor children, shall not be subject to subsequent modification by the court except: (A) As prescribed by the agreement or (B) as subsequently consented to by the parties.
- (4) Costs and fees. Costs and attorney fees may be awarded to either party as justice and equity require. The court may order that the amount 10 be paid directly to the attorney, who may enforce the order in the attor-11 ney's name in the same case.
- 12 (c) Miscellaneous matters. (1) Restoration of name. Upon the request 13 of a spouse, the court shall order the restoration of that spouse's maiden 14 or former name. The court shall have jurisdiction to restore the spouse's 15 maiden or former name at or after the time the decree of divorce becomes 16 final. The judicial council shall develop a form which is simple, concise
- 17 and direct for use with this paragraph.
- 18 (2) Effective date as to remarriage. Any marriage contracted by a 19 party, within or outside this state, with any other person before a judg-20 ment of divorce becomes final shall be voidable until the decree of divorce 21 becomes final. An agreement which waives the right of appeal from the
- 22 granting of the divorce and which is incorporated into the decree or 23 signed by the parties and filed in the case shall be effective to shorten
- 24 the period of time during which the remarriage is voidable.