### MINUTES OF THE SENATE UTILITIES COMMITTEE

The meeting was called to order by Chairman Pat Apple at 7:30 a.m. on February 19, 2009, in Room 545-N of the Capitol.

#### All members were present

Senator McGinn, excused Senator Taddiken, excused.

#### Committee staff present:

Mike Corrigan, Office of the Revisor of Statutes Melissa Doeblin, Office of the Revisor of Statutes Raney Gilliland, Kansas Legislative Research Department Cindy Lash, Kansas Legislative Research Department Mary Galligan, Kansas Legislative Research Department Ann McMorris, Committee Assistant

### Conferees appearing before the committee:

Stanley Rasmussen, U.S. Army
Stuart Lowry, Kansas Electric Cooperatives
David Springe, CURB
Larry Patton, Protect the Flint Hills, El Dorado
Walt Chappell, Renewable Energy Advocate
Tom Thompson, Sierra Club
Vaughan Flora, Kansas Rural Center
Nancy Jackson, Land Institute
Marilyn Gavin, Secy of Administration

#### Others attending:

See attached list.

#### Chair continued hearing on

SB 265 - Energy conservation and electric generation, transmission and efficiency and air emissions.

### **Proponents**

Stanley Rasmussen, Regional Counsel, Department of Defense, Kansas City, Missouri, testified that the Department of Defense (DoD) has historically worked with organizations like the National Conference of Commissioners on Uniform State Laws, to develop model environmental legislation that brings consistency, clarity and stability to critical areas of the law. (Attachment 1)

Stuart Lowry, Kansas Electric Cooperatives, Inc., testified that KEC supports <u>SB 265</u>. He provided a balloon containing their proposed amendment concerning net metering. (<u>Attachment 2</u>)

Written testimony only from Garry Kemp, Kansas City Building Trades Council (Attachment 3)

#### **Opponents**

Larry Patton, President, Protect the Flint Hills, El Dorado, encouraged deletion of Section 6 from <u>SB 265</u>. Making Renewable Portfolio Standards (RPS) part of this bill sets a precedent for the legislature to impose artificial mandates on utilities that will in turn pass the increased financial costs on to taxpayers and the environmental costs on to our native prairies. (<u>Attachment 4</u>)

David Springe, Consumer Counsel, Citizens' Utility Ratepayer Board, expressed concern about two specific sections: (1) the level of renewable resources required; and (2) the timing of adding renewable resources to a utility's system, and therefore opposed the bill. (Attachment 5)

Walt Chappell, Renewable Energy Advocate, Wichita, spoke against <u>SB 265</u> and offered information on solar thermal generation as an alternative energy source. (Attachment 6)

Tom Thompson, Kansas Chapter of the Sierra Club, voiced their opposition to SB 265 as it is inconsistent

#### CONTINUATION SHEET

Minutes of the Senate Utilities Committee at 7:30 p.m. on February 19, 2009, in Room 545-N of the Capitol.

with the Clean Air Act. (Attachment 7)

Vaughan Flora, Kansas Rural Center, noted KRC is interested in a strong rural economy, renewable energy and opportunities for those in rural areas to own renewable energy generation. KRC feels <u>SB 265</u> is ineffectual on net metering and RPS. (<u>Attachment 8</u>)

#### Neutral

Nancy Jackson, Climate + Energy Project (CEP), commented on energy efficiency as our most important, least expensive, most available source to meet new demand. She provided graphs and maps on cost of new electricity resources, proposed and existing wind projects in Kansas, wind power manufacturing plants, and coal prices. Data on energy production, tax expenditures and research was discussed. (Attachment 9)

Marilyn Jacobsen, Department of Administration, offered an amendment to <u>SB 265</u> by offering new language in New Sec. 3 regarding the secretary of administration conducting an energy audit at least every five years on all state-owned real property. (<u>Attachment 10</u>)

Chair opened for questions. Committee members asked about leases and auditing, net metering, costs of net metering, and amendments offered. More information was requested from the Department of Administration on federal energy efficiency dollars.

Chair announced cancellation of the February 20, 2009 meeting of the Senate Utilities Committee and continuation of the hearing on **SB 265** to Wednesday, February 25, 2009 in Room 545-N at 1:30 p.m.

The next meeting is scheduled for February 24, 2009.

The meeting was adjourned at 9:00 a.m.

Respectfully submitted,

Ann McMorris Committee Assistant

Attachments - 10

# GUEST LIST SENATE UTILITIES COMMITTEE FEBRUARY 19, 2009

NAME	<u>COMPANY</u>
Dave HoltHA	15 KEC
Stumet Lawry	REC
Stanley Resmis	USArmy
Marilyn Jacob	
Toe Duck	KLBPY
Maril Ha	nlett LEP
Nany )	
Scott Jones	
LON STANTON	NORTHERN NATURAL GAS C
LARRY BERG	MIDWIEST FUELGY
Bub Johnson	SEPC
Garol Me Dow	ell Tallgrass Ranchers
La Suber	CARAPKAEP/KGEA
- Wal Calcara	Sunflowe
Stunt Lower	
Walt Chapp	
Vaughn L.	lora Kansaa Rural Center
Desch Hein	1

# GUEST LIST SENATE UTILITIES COMMITTEE FEBRUARY 19, 2009

<u>NAME</u>	<u>COMPANY</u>
Mark Schreiber	Wester
Mark Schreiber Pan Spring	Carb
Kari Rredey	Empire & Assajates
My Hann	Empire
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#### **DEPARTMENT OF THE ARMY**

OFFICE OF THE ASSISTANT SECRETARY OF THE ARMY INSTALLATIONS AND ENVIRONMENT CENTRAL REGION ENVIRONMENTAL & GOVERNMENT AFFAIRS 601 EAST 12<sup>TH</sup> STREET, SUITE 647 KANSAS CITY, MO 64106-2896

February 18, 2009

Re: Senate Bill 265

The Honorable Pat Apple Kansas House of Representatives Kansas State Capitol 300 SW 10th Street, Room 242-E Topeka, KS 66612

Dear Senator Apple:

As the Department of Defense (DoD), Regional Environmental Coordinator for Federal Region VII, which includes the State of Kansas, I am writing to you in support of Senate Bill 265, which is currently before the Utilities Committee. Specifically, the DoD supports language in the bill that would require state air quality laws and regulations to be consistent with the federal Clean Air Act (see S.B. 265, Section 26--proposing amendments to K.S.A. 65-3005).

The Department of Defense has historically worked with organizations like the National Conference of Commissioners on Uniform State Laws (NCCUSL), to develop model environmental legislation that brings consistency, clarity, and stability to critical areas of the law. DoD has also worked with and is continuing to work with organizations like the Council of State Governments (CSG) and the National Conference of State Legislatures (NCSL) to support model legislation that will enhance long-term sustainability of our military installations. With major DoD forts, bases, camps, and training ranges located in nearly all 50 states, consistency by states when implementing major federal programs facilitates our compliance with environmental laws and regulations. Accordingly, we support this legislation.

I welcome the opportunity to work with you and your committee on this and any future matter that may affect Defense installations and agencies in the state of Kansas. If you have any questions, please feel free to contact me by telephone at (816) 389-3445, or e-mail at stephen.c.scanlon@us.army.mil. I thank you for the opportunity to comment on S.B. 265 and would appreciate it if you would share this letter with members of your committee.

Sincerely,

Stephen C. Scanlon

Hen Acombon

DoD Regional Environmental Coordinator, Region VII

Senate Utilities Committee February 19, 2009 Attachment 1-1 P.O. Box 4267, Topeka, Kansas 66604-0267 7332 SW 21st Street, Topeka, Kansas 66615 785-478-4554 • (Fax) 785-478-4852 www.kec.org

### Testimony of Kansas Electric Cooperatives, Inc. Senate Bill 265

#### February 19, 2009

Kansas Electric Cooperatives, Inc. supports SB 265.

Electric Cooperatives are disproportionately affected by net metering due to the vast rural territory we serve, but we certainly want to assist with efforts to support customer owned renewable generation.

This bill contains solar net metering only which we support. However, we have previously suggested to your Net Metering Sub. Committee that the cooperatives would support a Net Metering program for renewable generation that insures a mechanism to recover costs associated with supplying the infrastructure needed to make customer interconnection and net metering possible. That language would sweep monthly excess renewable generation to the utility to offset system costs. We are suggesting this same language be amended into SB 265. This language is also in H. Sub. for HB 2014.

#### **Net Metering Facts**

Net metering allows a customer to offset their metered electric usage with their own generation. The meter spins backward when customer generates and forward when customer consumes. Since the utility is required to make service available 24/7/365 the customer is using the electrical grid as a bank or battery, making deposits when they can and withdrawals when they want.

Net metering forces electric utilities to pay retail prices for a wholesale product.

- Electric service can be segmented into functions-generation, transmission, and distribution.
  - All functions have costs and all required to provide customer with reliable service.
  - o The generation must be matched to the customer's load in real time.
  - o The generation function can be further segmented into energy and capacity.
- Customer owned generation provides energy-one segment of the generation function. Since the generation is intermittent, it cannot be counted as capacity.

Senate Utilities Committee February 19, 2009 Attachment 2-1 Net metering rewards the customer-generator by crediting the customer's generation
against his or her bill at retail price (the combined cost of generation, transmission, and
distribution) in exchange for the customer providing the utility an energy only
wholesale product. The utility still incurs the expenses of maintain the integrated
generation, transmission and distribution system needed to provide reliable service to
the customer.

The difference between the credit given to the customer generator (the rate for bundled retail service) and the value of the service provided (the wholesale energy segment) represents a subsidy meant to encourage the installation of renewable generation. Since the credit diminishes utility revenue, the cost of the subsidy is borne by the remaining utility ratepayers.

Again we support SB 265 and will stand for questions at the appropriate time.

Session of 2009

#### SENATE BILL No. 265

By Committee on Ways and Means

2-12

AN ACT concerning energy; relating to conservation and electric generation, transmission and efficiency and air emissions; amending K.S.A. 19-101a and 65-3012 and K.S.A. 2008 Supp. 65-3005, 65-3008a and 66-1,184 and repealing the existing sections; also repealing K.S.A. 19-101m.

Be it enacted by the Legislature of the State of Kansas:

WHEREAS, The federal government is currently contemplating the regulation of certain emissions from stationary, mobile and area sources not currently regulated by the United States environmental protection agency, the form and requirements of which cannot be predicted at this time, but which could include cap and trade regulations, national energy taxes or a specific tax on one or more of such emissions that would preempt state-specific programs intended to reduce the emission of greenhouse gases and other emissions; and

WHEREAS, Any uncoordinated state regulatory initiative intended to regulate such emissions may be inconsistent with subsequent congressional determinations and with related federal legislation; and

WHEREAS, An individual Kansas response to the development of new regulatory programs intended to regulate emissions not currently regulated by the federal government is premature: Now, therefore,

New Section 1. As used in sections 1 through 5, and amendments thereto:

- (a) "ASHRAE" means American society of heating, refrigerating and air-conditioning engineers, inc. standard 90.1-2004.
- (b) "Energy star" means the joint program of the United States environmental protection agency and the United States department of energy which labels certain products that meet energy efficiency standards adopted for such products.
  - (c) "IECC" means the 2006 international energy conservation code.
- (d) "New state building" means any building or structure which is constructed by the state or any agency of the state and the construction of which commences on or after July 1, 2010.

New Sec. 2. The secretary of administration shall adopt rules and regulations for state agencies for the purchase of products and equipment,

 including, but not limited to, appliances, lighting fixtures and bulbs, and computers, which meet energy efficiency guidelines which are not less than the guidelines adopted for such products to qualify as an energy star product if the projected cost savings for the useful life of such products and equipment is equal to or greater than the additional cost compared to functionally equivalent products and equipment of lower efficiency.

New Sec. 3. (a) The department of administration shall collect data on energy consumption and costs for all state-owned and leased real property and the secretary of administration shall submit a written report to the legislature on or before the first day of the 2010 regular session of the legislature and on or before the first day of each ensuing regular session of the legislature identifying state-owned or leased real property locations in which an excessive amount of energy is being used in accordance with rules and regulations adopted by the secretary of administration concerning energy efficiency performance standards for state-owned or leased real property.

(b) The secretary of administration shall not approve a new lease or a renewal or extension of an existing lease of non-state owned real property unless the lessor has submitted an energy audit for such real property that is the subject of such lease. The secretary of administration shall adopt rules and regulations establishing energy efficiency performance standards which shall apply to leased space and improvements which the lessor shall be required to address based on such energy audit.

New Sec. 4. (a) Within the limitations of appropriations therefor, the Kansas energy office of the state corporation commission shall develop and increase the participation of school districts and local governments in the facilities conservation improvements program (FCIP) pursuant to K.S.A. 75-37,125, and amendments thereto.

(b) The state corporation commission shall strongly encourage state agencies which operate and maintain state-owned buildings that are not participating in the FCIP to participate in the FCIP pursuant to K.S.A. 75-37,125, and amendments thereto, on or before December 1, 2011.

New Sec. 5. The secretary of administration shall adopt rules and regulations prescribing energy efficiency performance standards requiring that all new construction and, to the extent possible, renovated state-owned buildings, be designed and constructed to achieve energy consumption levels that are at least 10% below the levels established under the ASHRAE standard or the IECC, as appropriate, if such levels of energy consumption are life-cycle cost-effective for such buildings and also recommend that new and, to the extent possible, renovated school and municipal buildings meet the same requirements.

New Sec. 6. (a) (1) By the year 2013, for each public utility, the nameplate capacity of the renewable electric generation facilities included

 in the public utility's generation portfolio, whether owned by the public utility or contracted for energy purchase by the public utility, shall be no less than 10% of the public utility's peak load, expressed in megawatts, in the state of Kansas, for a three-year average for the 2009, 2010 and 2011 calendar years.

- (2) By the year 2017, for each public utility, the nameplate capacity of the renewable electric generation facilities included in the public utility's generation portfolio, whether owned by the public utility or contracted for energy purchase by the public utility, shall be no less than 15% of the public utility's peak load, expressed in megawatts, in the state of Kansas, for a three-year average for the 2013, 2014 and 2015 calendar years.
- (3) By the year 2021, for each public utility, the nameplate capacity of the renewable electric generation facilities included in the public utility's generation portfolio, whether owned by the public utility or contracted for energy purchase by the public utility, shall be no less than 20% of the public utility's peak load, expressed in megawatts, in the state of Kansas, for a three-year average for the 2017, 2018 and 2019 calendar years.
- (b) The state corporation commission shall establish rules and regulations to govern reporting requirements and prevention of duplication of the application of the requirements of this section.
  - (c) As used in this section:
- (1) "Public utility" means an electric public utility, as defined in K.S.A. 66-101a, and amendments thereto, but does not include any portion of any municipally owned or operated electric utility; and
- (2) "renewable electric generation facilities" means facilities generating electricity utilizing renewable energy resources or technologies, as defined in K.S.A. 79-201, and amendments thereto, and the capacity of all net metering systems operating under the net metering and easy connection act.
- New Sec. 7. Sections 7 through 23, and amendments thereto, shall be known and may be cited as the net metering and easy connection act. New Sec. 8. As used in the net metering and easy connection act:
- (a) "Avoided energy cost" means the current average cost of fuel and purchased energy for the preceding 12 months for the utility, or in the case of a non-generating utility, for such utility's wholesale power supplier, as defined by the governing body with jurisdiction over any municipal electric utility, electric cooperative utility or electric public utility.
  - (b) "Commission" means the state corporation commission.
- (c) "Customer-generator" means the owner or operator of a qualified electric energy generation unit which:
  - (1) Is powered by selar thermal sources or photovoltaic cells and

Renewable energy resources as defined in K.S.A. 79-201

is sized appropriately for the customer generators electrical load and panels;

(2) has an electrical generating system with a capacity of not more than 100 kilowatts;

(3) is located on a premises owned, operated, leased or otherwise controlled by the customer-generator;

(4) is interconnected and operates in parallel phase and synchronization with a retail electric supplier and has been approved by such retail electric supplier;

(5) is intended primarily to offset part or all of the customer-gener-

ator's own electrical energy requirements;

(6) meets all applicable safety, performance, interconnection and reliability standards established by the national electrical code, the national electrical safety code, the institute of electrical and electronics engineers, underwriters laboratories, the federal energy regulatory commission and any local governing authorities; and

(7) contains a mechanism accessible by electric utility personnel that automatically disables the unit and interrupts the flow of electricity back onto the supplier's electricity lines in the event that service to the cus-

tomer-generator is interrupted.

(d) "Net metering" means using metering equipment sufficient to measure the difference between the electrical energy supplied to a customer-generator by a retail electric supplier and the electrical energy supplied by the customer-generator to the retail electric supplier over the applicable billing period.

(e) "Retail electric supplier" means any municipal electric utility, electric cooperative utility or electric public utility which provides retail

electric service in this state.

New Sec. 9. A retail electric supplier shall:

(a) Make net metering available to customer-generators on a first-come, first-served basis, subject to the following: (1) A supplier shall not be required to make net metering available in a calendar year if total rated generating capacity of all applications for interconnection already approved by the supplier in the calendar year equals or exceeds 1% of the supplier's single-hour peak load for the previous calendar year; and (2) a supplier shall not be required to make net metering available to a customer-generator if the total rated generating capacity of net metering systems equals: (A) 5% of the supplier's Kansas single-hour peak load during the previous year; or (B) such higher percentage as specified by the commission, for a public utility, or the governing body, for any other utility, once the total rated generating capacity of net metering systems has reach 5% of the supplier's single-hour peak load during the previous year;

(b) offer to the customer-generator a tariff or contract that is identical

the connecting electric utility,

rate schedule

#### rate schedule

in electrical energy rates, rate structure and monthly charges to the contract or tariff that the customer would be assigned if the customer were not an eligible customer-generator but shall not charge the customer-generator any additional standby, capacity, interconnection or other fee or charge that would not otherwise be charged if the customer were not an eligible customer-generator; and

(c) disclose annually the availability of the net metering program to each of its customers with the method and manner of disclosure being at the discretion of the supplier.

New Sec. 10. A customer-generator's facility shall be equipped with sufficient metering equipment that can measure the net amount of electrical energy produced or consumed by the customer-generator. If the customer-generator's existing meter equipment does not meet these requirements or if it is necessary for the electric supplier to install additional distribution equipment to accommodate the customer-generator's facility, the customer-generator shall reimburse the retail electric supplier for the costs to purchase and install the necessary additional equipment. At the request of the customer-generator, such costs may be initially paid for by the retail electric supplier and any amount equal to not more than the total costs plus a reasonable interest charge may be recovered from the customer-generator over the course of not more than 12 billing cycles. Any subsequent meter testing, maintenance or meter equipment change necessitated by the customer-generator shall be paid for by the customer-generator.

New Sec. 11. The utility will supply, own and maintain all necessary meters and associated equipment utilized for billing. In addition, and for the purposes of monitoring customer generation and load, the utility may install at its expense, load research metering. The customer shall supply, at no expense to the utility, a suitable location for meters and associated equipment used for billing and for load research.

New Sec. 12. Consistent with the provisions of the net metering and easy connection act, the net electrical energy measurement shall be calculated in the following manner:

- (a) For a customer-generator, a retail electric supplier shall measure the net electrical energy produced or consumed during the billing period in accordance with normal metering practices for customers in the same rate class, by employing a single, bidirectional meter that measures the amount of electrical energy produced and consumed, by employing multiple meters that separately measure the customer-generator's consumption and production of electricity or by employing an alternative technology.
- (b) If the electricity supplied by the supplier exceeds the electricity generated by the customer-generator during a billing period, the cus-

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tomer-generator shall be billed for the net electricity supplied by the supplier in accordance with normal practices for customers in the same rate class.

(c) If the electricity generated by the customer-generator exceeds the electricity supplied by the supplier during a billing period, the customer-generator shall be billed for the appropriate customer charges for that billing period in accordance with section 9, and amendments thereto, and shall be credited an amount at least equal to 150% of the avoided energy cost for the excess kilowatt-hours generated during the billing period, with this credit applied to the following billing period.

(d) Any credits granted pursuant to this section shall expire without any compensation at the earlier of either 12 months after their issuance or when the customer-general or disconnects service or terminates the

net metering relationship with the supplier.

(e) For any electric cooperative utility or municipal electric utility, upon agreement of the wholesale generator supplying electric energy to the retail electric supplier, at the option of the retail electric supplier, the credit to the customer-generator may be provided by the wholesale generator.

New Sec. 13. (a) Each qualified electric energy generation unit used by a customer-generator shall meet all applicable safety, performance, interconnection and reliability standards established by any local code authorities, the national electrical code, the national electrical safety code, the institute of electrical and electronics engineers and underwriters laboratories for distributed generation. No supplier shall impose any fee, charge or other requirement not specifically authorized by the net metering and easy connection act or the rules and regulations promulgated under such act unless the fee, charge or other requirement would apply to similarly situated customers who are not customer-generators, except that a retail electric supplier may require that a customer-generator's system contain a switch, circuit breaker, fuse or other easily accessible device or feature located in immediate proximity to the customer-generator's metering equipment that would allow a utility worker the ability to manually and instantly disconnect the unit from the utility's electric distribution system.

(b) For systems of 10 kilowatts or less, a customer-generator whose system meets the standards specified by subsection (a) shall not be required to install additional controls, perform or pay for additional tests or distribution equipment or purchase additional liability insurance beyond what is required under subsection (a) and section 10, and amendments thereto.

(c) For customer-generator systems of greater than 10 kilowatts, the commission for public utilities and the governing body for other utilities,

and/or demand

and the excess electricity shall be retained by the supplier as a contribution to the fixed costs associated with owning and maintaining the facilities required to provide electric services when the customer-generator cannot meet its supply needs.

of this section.

the customer-generator shall, at its own expense, maintain in force general liability insurance without any exclusion for liabilities related to the interconnection. The amount of such insurance shall be sufficient to insure against all reasonably foreseeable direct liabilities given the size and nature of the generating equipment being interconnected, the interconnection itself, and the characterisities of the system to which the interconnection is made.

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insurance

by rule or equivalent formal action by each respective governing body, 2

- Set forth safety, performance and reliability standards and (1)requirements; and
- establish the qualifications for exemption from a requirement to install additional controls, perform or pay for additional tests or distribution equipment or purchase additional liability insurance.

New Sec. 14. (a) Applications by a customer-generator for interconnection of the qualified generation unit to the distribution system shall be accompanied by the plan for the customer-generator's electrical generating system, including, but not limited to, a wiring diagram and specifications for the generating unit, and shall be reviewed and responded to by the retail electric supplier within 30 days after receipt for systems of 10 kilowatts or less and within 90 days after receipt for all other systems. Prior to the interconnection of the qualified generation unit to the supplier's system, the customer-generator will furnish the retail electric supplier a certification from a qualified professional electrician or engineer that the installation meets the requirements of subsection (a) of section 13, and amendments thereto. If the application for interconnection is approved by the retail electric supplier and the customer-generator does not complete the interconnection within one year after receipt of notice of the approval, the approval shall expire and the customer-generator shall be responsible for filing a new application.

(b) Upon the change in ownership of a qualified electric energy generation unit, the new customer-generator shall be responsible for filing a new application under this section.

New Sec. 15. Each retail electric supplier regulated by the commission shall submit an annual net metering report to the commission and each other retail electric supplier shall submit the same report to its respective governing body. For data collection purposes only, non-regulated electric suppliers shall submit the same report to the commission. The report shall include the following information for the previous calendar year: The total number of customer-generator facilities, the total estimated generating capacity of its net-metered customer-generators and the total estimated net kilowatt-hours received from customer-generators. The supplier shall make such report available to any consumer of the supplier upon request.

New Sec. 16. Within nine months after the effective date of the net metering and easy connection act, the commission shall adopt rules and regulations necessary for the administration of such act for electric public utilities, which shall include rules and regulations ensuring that simple contracts will be used for interconnection and net metering. For systems of 10 kilowatts or less, the application process shall use an all-in-one

document that includes a simple interconnection request, simple procedures and a brief set of terms and conditions.

New Sec. 17. Within nine months after the effective date of the net metering and easy connection act, the governing body of an electric cooperative utility or electric municipal utility shall adopt policies establishing a simple contract to be used for interconnection and net metering. For systems of 10 kilowatts or less, the application process shall use an all-in-one document that includes a simple interconnection request, simple procedures and a brief set of terms and conditions.

New Sec. 18. For any cause of action relating to any damages to property or person caused by the generation unit of a customer-generator or the interconnection thereof, the retail electric supplier shall have no liability absent clear and convincing evidence of fault on the part of the supplier.

New Sec. 19. The estimated generating capacity of all net metering systems operating under the provisions of the net metering and easy connection act shall count towards accomplishment by the respective retail electric supplier, or the wholesale generator supplying electric energy to the retail electric supplier, of any renewable energy portfolio target or mandate adopted by the Kansas legislature.

New Sec. 20. Any costs incurred under the net metering and easy connection act by a retail electric supplier shall be recoverable in the utility's rate structure.

New Sec. 21. No consumer shall connect or operate an electric generation unit in parallel phase and synchronization with any retail electric supplier without written approval by such supplier that all of the requirements under subsection (a) of section 14, and amendments thereto, have been met. For a consumer who violates this provision, a supplier may immediately and without notice disconnect the electric facilities of such consumer and terminate such consumer's electric service.

New Sec. 22. The manufacturer of any electric generation unit used by a customer-generator may be held liable for any damages to property or person caused by a defect in the electric generation unit of a customergenerator.

New Sec. 23. The seller, installer or manufacturer of any electric generation unit who knowingly misrepresents the safety aspects of an electric generation unit may be held liable for any damages to property or person caused by the electric generation unit of a customer-generator.

Sec. 24. K.S.A. 19-101a is hereby amended to read as follows: 19-101a. (a) The board of county commissioners may transact all county business and perform all powers of local legislation and administration it deems appropriate, subject only to the following limitations, restrictions or prohibitions:

- (1) Counties shall be subject to all acts of the legislature which apply uniformly to all counties.
  - (2) Counties may not affect the courts located therein.
- (3) Counties shall be subject to acts of the legislature prescribing limits of indebtedness.
- (4) In the exercise of powers of local legislation and administration authorized under provisions of this section, the home rule power conferred on cities to determine their local affairs and government shall not be superseded or impaired without the consent of the governing body of each city within a county which may be affected.
- (5) Counties may not legislate on social welfare administered under state law enacted pursuant to or in conformity with public law No. 271—74th congress, or amendments thereof.
- (6) Counties shall be subject to all acts of the legislature concerning elections, election commissioners and officers and their duties as such officers and the election of county officers.
- (7) Counties shall be subject to the limitations and prohibitions imposed under K.S.A. 12-187 to 12-195, inclusive, and amendments thereto, prescribing limitations upon the levy of retailers' sales taxes by counties.
- (8) Counties may not exempt from or effect changes in statutes made nonuniform in application solely by reason of authorizing exceptions for counties having adopted a charter for county government.
- (9) No county may levy ad valorem taxes under the authority of this section upon real property located within any redevelopment project area established under the authority of K.S.A. 12-1772, and amendments thereto, unless the resolution authorizing the same specifically authorized a portion of the proceeds of such levy to be used to pay the principal of and interest upon bonds issued by a city under the authority of K.S.A. 12-1774, and amendments thereto.
- (10) Counties shall have no power under this section to exempt from any statute authorizing or requiring the levy of taxes and providing substitute and additional provisions on the same subject, unless the resolution authorizing the same specifically provides for a portion of the proceeds of such levy to be used to pay a portion of the principal and interest on bonds issued by cities under the authority of K.S.A. 12-1774, and amendments thereto.
- (11) Counties may not exempt from or effect changes in the provisions of K.S.A. 19-4601 through 19-4625, and amendments thereto.
- (12) Except as otherwise specifically authorized by K.S.A. 12-1,101 through 12-1,109, and amendments thereto, counties may not levy and collect taxes on incomes from whatever source derived.
- (13) Counties may not exempt from or effect changes in K.S.A. 19-430, and amendments thereto.

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- 1 (14) Counties may not exempt from or effect changes in K.S.A. 19-2 302, 19-502b, 19-503, 19-805 or 19-1202, and amendments thereto.
- 3 (15) Counties may not exempt from or effect changes in K.S.A. 19-4 15,139, 19-15,140 and 19-15,141, and amendments thereto.
  - (16) Counties may not exempt from or effect changes in the provisions of K.S.A. 12-1223, 12-1225, 12-1225a, 12-1225b, 12-1225c and 12-1226, and amendments thereto, or the provisions of K.S.A. 12-1260 through 12-1270 and 12-1276, and amendments thereto.
  - (17) Counties may not exempt from or effect changes in the provisions of K.S.A. 19-211, and amendments thereto.
  - (18) Counties may not exempt from or effect changes in the provisions of K.S.A. 19-4001 through 19-4015, and amendments thereto.
  - (19) Counties may not regulate the production or drilling of any oil or gas well in any manner which would result in the duplication of regulation by the state corporation commission and the Kansas department of health and environment pursuant to chapter 55 and chapter 65 of the Kansas Statutes Annotated, and amendments thereto, and any rules and regulations adopted pursuant thereto. Counties may not require any license or permit for the drilling or production of oil and gas wells. Counties may not impose any fee or charge for the drilling or production of any oil or gas well.
  - (20) Counties may not exempt from or effect changes in K.S.A. 79-41a04, and amendments thereto.
  - (21) Counties may not exempt from or effect changes in K.S.A. 79-1611, and amendments thereto.
- 26 (22) Counties may not exempt from or effect changes in K.S.A. 79-27 1494, and amendments thereto.
- 28 (23) Counties may not exempt from or effect changes in subsection 29 (b) of K.S.A. 19-202, and amendments thereto.
  - (24) Counties may not exempt from or effect changes in subsection (b) of K.S.A. 19-204, and amendments thereto.
  - (25) Counties may not levy or impose an excise, severance or any other tax in the nature of an excise tax upon the physical severance and production of any mineral or other material from the earth or water.
  - (26) Counties may not exempt from or effect changes in K.S.A. 79-2017 or 79-2101, and amendments thereto.
- 37 (27) Counties may not exempt from or effect changes in K.S.A. 2-38 3302, 2-3305, 2-3307, 2-3318, 17-5904, 17-5908, 47-1219, 65-171d, 65-39 3001 through 65-3028, 65-1,178 through 65-1,199, and amendments thereto.
- 41 (28) Counties may not exempt from or effect changes in K.S.A. 2007 42 Supp. 80-121, and amendments thereto.
  - (29) Counties may not exempt from or effect changes in K.S.A. 19-

1 228, and amendments thereto.

- (30) Counties may not exempt from or effect changes in the wireless enhanced 911 act, in the VoIP enhanced 911 act or in the provisions of K.S.A. 12-5301 through 12-5308, and amendments thereto.
- (31) Counties may not exempt from or effect changes in K.S.A. 2007 Supp. 26-601, and amendments thereto.
- (32) (A) Counties may not exempt from or effect changes in the Kansas liquor control act except as provided by paragraph (B).
- (B) Counties may adopt resolutions which are not in conflict with the Kansas liquor control act.
- (33) (A) Counties may not exempt from or effect changes in the Kansas cereal malt beverage act except as provided by paragraph (B).
- (B) Counties may adopt resolutions which are not in conflict with the Kansas cereal malt beverage act.
- (34) Counties may not exempt from or effect changes in the Kansas lottery act.
- (35) Counties may not exempt from or effect changes in the Kansas expanded lottery act.
- (36) Counties may neither exempt from nor effect changes to the eminent domain procedure act.
- (37) Any county granted authority pursuant to the provisions of K.S.A. 19-5001 through 19-5005, and amendments thereto, shall be subject to the limitations and prohibitions imposed under K.S.A. 19-5001 through 19-5005, and amendments thereto.
- (38) Except as otherwise specifically authorized by K.S.A. 19-5001 through 19-5005, and amendments thereto, counties may not exercise any authority granted pursuant to K.S.A. 19-5001 through 19-5005, and amendments thereto, including the imposition or levy of any retailers' sales tax.
- (b) Counties shall apply the powers of local legislation granted in subsection (a) by resolution of the board of county commissioners. If no statutory authority exists for such local legislation other than that set forth in subsection (a) and the local legislation proposed under the authority of such subsection is not contrary to any act of the legislature, such local legislation shall become effective upon passage of a resolution of the board and publication in the official county newspaper. If the legislation proposed by the board under authority of subsection (a) is contrary to an act of the legislature which is applicable to the particular county but not uniformly applicable to all counties, such legislation shall become effective by passage of a charter resolution in the manner provided in K.S.A. 19-101b, and amendments thereto.
- (c) Any resolution adopted by a county which conflicts with the restrictions in subsection (a) is null and void.

Sec. 25. K.S.A. 2008 Supp. 66-1,184 is hereby amended to read as follows: 66-1,184. (a) Except as provided in subsection (b), every public utility which provides retail electric services in this state shall enter into a contract for parallel generation service with any person who is a customer of such utility, upon request of such customer, whereby such customer may attach or connect to the utility's delivery and metering system an apparatus or device for the purpose of feeding excess electrical power which is generated by such customer's energy producing system into the utility's system. No such apparatus or device shall either cause damage to the public utility's system or equipment or present an undue hazard to utility personnel. Every such contract shall include, but need not be limited to, provisions relating to fair and equitable compensation on such customer's monthly bill for energy supplied to the utility by such customer.

(b) (1) For purposes of this subsection:

(A) "Utility" means an electric public utility, as defined by K.S.A. 66-101a, and amendments thereto, any cooperative, as defined by K.S.A. 17-4603, and amendments thereto, or a nonstock member-owned electric cooperative corporation incorporated in this state, or a municipally owned or operated electric utility;

(B) "school" means Cloud county community college and Dodge City community college; and

(C) "avoided energy cost" means the average cost of fuel and purchased energy for the preceding 12 months for the utility, or in the case of a non-generating utility, such utility's wholesale power supplier, as defined by the governing body with jurisdiction over any electric cooperative utility or electric public utility.

(2) Every utility which provides retail electric services in this state shall enter into a contract for parallel generation service with any person who is a customer of such utility, if such customer is a residential customer of the utility and owns a renewable generator with a capacity of 25 kilowatts or less, or is a commercial customer of the utility and owns a renewable generator with a capacity of 200 kilowatts or less or is a school and owns a renewable generator with a capacity of 1.5 megawatts or less. Such generator shall be appropriately sized for such customer's anticipated electric load. A commercial customer who uses the operation of a renewable generator in connection with irrigation pumps shall not request more than 10 irrigation pumps connected to renewable generators be attached or connected to the utility's system. At the customer's delivery point on the customer's side of the retail meter such customer may attach or connect to the utility's delivery and metering system an apparatus or device for the purpose of feeding excess electrical power which is generated by such customer's energy producing system into the utility's sys-

tem. No such apparatus or device shall either cause damage to the utility's system or equipment or present an undue hazard to utility personnel. Every such contract shall include, but need not be limited to, provisions relating to fair and equitable compensation for energy supplied to the utility by such customer. Such compensation shall be not less than 100% of the utility's monthly system average cost of energy per kilowatt hour avoided energy cost except that in the case of renewable generators with a capacity of 200 kilowatts or less, such compensation shall be not less than 150% of the utility's monthly system average cost of energy per kilowatt hour avoided energy cost. A utility may credit such compensation to the customer's account or pay such compensation to the customer at least annually or when the total compensation due equals \$25 or more.

- (3) A customer-generator, as defined by section 8, and amendments thereto, shall have the option of entering into a contract pursuant to this subsection (b) or utilizing the net metering and easy connection act. The customer-generator shall exercise the option in writing, filed with the utility and shall not be entitled to change the option once it is filed.
- (c) The following terms and conditions shall apply to contracts entered into under subsection (a) or (b):
- (1) The utility will supply, own, and maintain all necessary meters and associated equipment utilized for billing. In addition, and for the purposes of monitoring customer generation and load, the utility may install at its expense, load research metering. The customer shall supply, at no expense to the utility, a suitable location for meters and associated equipment used for billing and for load research;
- (2) for the purposes of insuring the safety and quality of utility system power, the utility shall have the right to require the customer, at certain times and as electrical operating conditions warrant, to limit the production of electrical energy from the generating facility to an amount no greater than the load at the customer's facility of which the generating facility is a part;
- (3) the customer shall furnish, install, operate, and maintain in good order and repair and without cost to the utility, such relays, locks and seals, breakers, automatic synchronizer, and other control and protective apparatus as shall be designated by the utility as being required as suitable for the operation of the generator in parallel with the utility's system. In any case where the customer and the utility cannot agree to terms and conditions of any such contract, the state corporation commission shall establish the terms and conditions for such contract. In addition, the utility may install, own, and maintain a disconnecting device located near the electric meter or meters. Interconnection facilities between the customer's and the utility's equipment shall be accessible at all reasonable times to utility personnel. Upon notification by the customer of the cus-

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tomer's intent to construct and install parallel generation, the utility shall provide the customer a written estimate of all costs that will be incurred by the utility and billed to the customer to accommodate the interconnection. The customer may be required to reimburse the utility for any equipment or facilities required as a result of the installation by the customer of generation in parallel with the utility's service. The customer shall notify the utility prior to the initial energizing and start-up testing of the customer-owned generator, and the utility shall have the right to have a representative present at such test;

(4) the utility may require a special agreement for conditions related

to technical and safety aspects of parallel generation; and

the utility may limit the number and size of renewable generators to be connected to the utility's system due to the capacity of the distribution line to which such renewable generator would be connected, and in no case shall the utility be obligated to purchase an amount greater than 4% of such utility's peak power requirements.

(d) Service under any contract entered into under subsection (a) or (b) shall be subject to either the utility's rules and regulations on file with the state corporation commission, which shall include a standard interconnection process and requirements for such utility's system, or the current federal energy regulatory commission interconnection procedures and regulations.

(e) In any case where the owner of the renewable generator and the utility cannot agree to terms and conditions of any contract provided for by this section, the state corporation commission shall establish the terms and conditions for such contract.

(f) The governing body of any school desiring to proceed under this section shall, prior to taking any action permitted by this section, make a finding that either: (1) Net energy cost savings will accrue to the school from such renewable generation over a 20-year period; or (2) that such renewable generation is a science project being conducted for educational purposes and that such project may not recoup the expenses of the project through energy cost savings. Any school proceeding under this section may contract or enter into a finance, pledge, loan or lease-purchase agreement with the Kansas development finance authority as a means of financing the cost of such renewable generation.

(g) For the purpose of meeting the governor's stated goal of producing 10% of the state's electricity by wind power by 2010 and 20% by 2020, requirements of section 6, and amendments thereto, the parallel generation of electricity provided for in this section shall be included as part of

the state's renewable energy generation by wind power.

(h) The provisions of the net metering and easy connection act shall not preclude the state corporation commission from approving net me-

tering tariffs upon request of an electric utility for other methods of re newable generation not prescribed in subsection (c)(1) of section 8, and
 amendments thereto.

- Sec. 26. K.S.A. 2008 Supp. 65-3005 is hereby amended to read as follows: 65-3005. (a) The secretary shall have the power to:
- $\frac{(a)}{(a)}$  (1) Adopt, amend and repeal rules and regulations implementing and consistent with this act.
- (b) (2) Hold hearings relating to any aspect of or matter in the administration of this act concerning air quality control, and in connection therewith, compel the attendance of witnesses and the production of evidence.
- (e) (3) Issue such orders, permits and approvals as may be necessary to effectuate the purposes of this act and enforce the same by all appropriate administrative and judicial proceedings.
- (d) (4) Require access to records relating to emissions which cause or contribute to air pollution.
- (e) (5) Prepare and develop a comprehensive plan or plans for the prevention, abatement and control of air pollution originating in Kansas that affects air quality in Kansas or in other states or both.
- (f) (6) Adopt rules and regulations governing such public notification and comment procedures as authorized by this act.
- (g) (7) Encourage voluntary cooperation by persons or affected groups to achieve the purposes of this act.
- (h) (1) (8) (A) Encourage local units of government to handle air pollution problems within their respective jurisdictions and on a cooperative basis;  $\frac{\langle 2 \rangle}{\langle B \rangle}$  provide technical and consultative assistance therefor; and  $\frac{\langle 3 \rangle}{\langle C \rangle}$  enter into agreements with local units of government to administer all or part of the provisions of the Kansas air quality act in the units' respective jurisdictions.
- (i) (9) Encourage and conduct studies, investigations and research relating to air contamination and air pollution and their causes, effects, prevention, abatement and control.
- (j) (10) Encourage air contaminant emission sources to voluntarily implement strategies, including the development and use of innovative technologies, market-based principles and other private initiatives to reduce or prevent pollution.
- 37 (k) (11) Determine by means of field studies and sampling the degree 38 of air contamination and air pollution in the state and the several parts 39 thereof.
- $\frac{(1)}{(12)}$  Establish ambient air quality standards for the state as a whole 41 or for any part thereof.
- 42 (m) (13) Collect and disseminate information and conduct educa-43 tional and training programs relating to air contamination and air

pollution.

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 $\frac{(n)}{(14)}$ Advise, consult and cooperate with other agencies of the state, local governments, industries, other states, interstate or interlocal agencies, and the federal government, and with interested persons or

(0) (15) Accept, receive and administer grants or other funds or gifts from public and private entities, including the federal government, for the purpose of carrying out any of the functions of this act. Such funds received by the secretary pursuant to this section shall be deposited in the state treasury to the account of the department of health and environment.

- $\frac{(p)}{(16)}$ Enter into contracts and agreements with other state agencies or subdivisions, local governments, other states, interstate agencies, the federal government or its agencies or private entities as is necessary to accomplish the purposes of the Kansas air quality act.
- (q) (17) Conduct or participate in intrastate or interstate emissions trading programs or other programs that demonstrate equivalent air quality benefits for the prevention, abatement and control of air pollution in Kansas or in other states or both.
- (18) Prepare and adopt a regional haze plan as may be necessary to prevent, abate and control air pollution originating in Kansas that affects air quality in Kansas or in other states or both. Any regional haze plan prepared by the secretary shall be no more stringent than is required by 42 U.S.C. 7491.
- (s) (19) Participate in the activities of any visibility transport commission established under 42 U.S.C. 7492. The secretary shall report to the governor and the legislature on the activities of any such visibility transport commission annually.
- 29 (b) It is a policy of the state to regulate the air quality of the state 30 and implement laws and regulations that are applied equally and uniformly throughout the state and consistent with those of the federal 32 government.
  - (1) The secretary shall have the authority to promulgate rules and regulations to establish standards to ensure that the state is in compliance with the provisions of the federal clean air act, as amended (42 U.S.C. section 7401 et seq.,). The standards so established shall not be any more stringent, restrictive or expansive than those required under the federal clean air act, as amended, nor shall the rules and regulations be enforced in any area of the state prior to the time required by the federal clean air act. The restrictions of this section shall not apply to the parts of the state implementation plan developed by the secretary to bring a nonattainment area into compliance when needed to have a United States environmental protection agency approved state implementation plan.

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(2) For any application for a permit required by federal or state law, the secretary shall not deny or delay the issuance of such permit when the requirements of this act have been met.

(c) Any action by the secretary on any application filed after January 1, 2006, and before the effective date of this act, which seeks the issuance, modification, amendment, revision or renewal of any approval or permit, and which is still the subject of any administrative or judicial review proceedings, shall be reconsidered by the secretary upon the applicant's or permittee's timely written request, which shall be filed no later than 60 days after the effective date of this act. Within 15 days after the applicant or permittee files a written request pursuant hereto, the secretary shall reconsider the secretary's decision, agency action or order and shall determine in accordance with the provisions of this act, as amended, whether the issuance, modification, amendment, revision or renewal of any approval or permit requested by the permittee or applicant should be issued, modified, amended, revised or renewed. If the applicant or permittee is aggrieved by the secretary's determination hereunder, the applicant or permittee shall be immediately entitled to judicial review of such agency action by filing a petition for judicial review in the court of appeals within 30 days from the date of the secretary's determination. If the secretary fails to act within the 15 days, the applicant or permittee immediately shall be entitled to seek a writ of mandamus compelling the secretary to act by filing for such writ in the court of appeals. Such proceedings shall be conducted in accordance with K.S.A. 77-601 et seq., and amendments thereto, however the applicant or permittee shall not be required to exhaust any other or additional administrative remedies available within the agency notwithstanding any other provision of law.

Sec. 27. K.S.A. 2008 Supp. 65-3008a is hereby amended to read as follows: 65-3008a. (a) No permit shall be issued, modified, renewed or reopened without first providing the public an opportunity to comment and request a public hearing on the proposed permit action. The request for a public hearing on the issuance of a permit shall set forth the basis for the request and a public hearing shall be held if, in the judgment of the secretary, there is sufficient reason.

(b) The secretary shall affirm, modify or reverse the decision on such permit after the public comment period or public hearing, and shall affirm the issuance of any permit the terms and conditions of which comply with all requirements established by rules and regulations promulgated pursuant to the Kansas air quality act. Any person who participated in the public comment process or the public hearing who otherwise would have standing under K.S.A. 77-611, and amendments thereto, shall have standing to obtain judicial review of the secretary's final action on the permit pursuant to the act for judicial review and civil enforcement of

agency actions in the court of appeals. Any such person other than the applicant for or holder of the permit shall not be required to have ex-hausted administrative remedies in order to be entitled to review. The court of appeals shall have original jurisdiction to review any such final agency action. The record before the court of appeals shall be confined to the agency record for judicial review and consist of the documentation submitted to or developed by the secretary in making the final permit decision, including the permit application and any addenda or amend-ments thereto, the permit summary, the draft permit, all written com-ments properly submitted to the secretary, all testimony presented at any public hearing held on the permit application, all responses by the ap-plicant or permit holder to any written comments or testimony, the sec-retary's response to the public comments and testimony and the final 

(c) When determined appropriate by the secretary, the procedures set out in subsection (a) may be required prior to the issuance, modification, renewal or reopening of an approval.

Sec. 28. K.S.A. 65-3012 is hereby amended to read as follows: 65-3012. (a) Notwithstanding any other provision of this act, the secretary may take such action as may be necessary to protect the health of persons or the environment: (1) Upon receipt of information evidence that the emission of emissions from an air pollution source or combination of air pollution sources presents a: (1) An imminent and substantial endangerment to the public health of persons or welfare or to the environment; or (2) for an imminent or actual violation of this act, any rules and regulations adopted under this act, any orders issued under this act or any permit conditions required by this act, the secretary may issue a temporary order not to exceed 72 hours in duration, directing the owner or operator, or both, to take such steps as necessary to prevent the act or eliminate the practice.

(b) The action the secretary may take under subsection (a) includes but is not limited to:

— (1) Issuing an order directing the owner or operator, or both, to take such steps as necessary to prevent the act or climinate the practice. Such order may include, with respect to a facility or site, temporary cessation of operation.

(2) Commencing (b) Upon expiration of the temporary order, the secretary may commence an action in the district court to enjoin acts or practices specified in subsection (a) or requesting request the attorney general or appropriate county or district attorney to commence an action to enjoin those acts or practices.

(c) Upon a showing by the secretary that a person has engaged in those acts or practices in violation of subsection (a), a permanent or tem-

porary injunction, restraining order or other order may be granted by any court of competent jurisdiction. An action for injunction under this subsection shall have precedence over other cases in respect to order of trial.

- (3) Applying to the district court in the county in which an order of the secretary under subsection (b)(1) will take effect, in whole or in part, for an order of that court directing compliance with the order of the secretary. Failure to obey the court order shall be punishable as contempt of the court issuing the order. The application under this subsection for a court order shall have precedence over other cases in respect to order of trial.
- (e) In any civil action brought pursuant to this section in which a temporary restraining order or preliminary injunction is sought, it shall not be necessary to allege or prove at any stage of the proceeding that irreparable damage will occur should the temporary restraining order or preliminary injunction not be issued or that the remedy at law is inadequate, and the temporary restraining order or preliminary injunction shall issue without such allegations and without such proof.
- 18 (d)—Any order of the secretary pursuant to subsection (b)(1) is subject
  19 to hearing and review in accordance with the Kansas administrative pro20 ecdure act.
  - (d) The owner or operator, or both, aggrieved by an order of the secretary issued pursuant to this section shall be immediately entitled to judicial review of such agency action by filing a petition for judicial review in district court. The aggrieved party shall not be required to exhaust administrative remedies. A petition for review under this subsection shall have precedence over other cases in respect to order of trial.
  - New Sec. 29. The provisions of sections 1 through 29, and amendments thereto, are declared to be severable and if any provision, word, phrase or clause of the act or the application thereof to any person shall be held invalid, such invalidity shall not affect the validity of the remaining portions of this act.
- 32 Sec. 30. K.S.A. 19-101a, 19-101m and 65-3012 and K.S.A. 2008 33 Supp. 65-3005, 65-3008a and 66-1,184 are hereby repealed.
- Sec. 31. This act shall take effect and be in force from and after its publication in the Kansas register.

### Greater Kansas City Building and Construction Trades Council, AFL-CIO

Affiliated With The Building and Construction Trades Department 400 SOUTH MAIN INEPENDENCE, MISSOURI 64050



Conferee: Garry Kemp, Kansas City Building Trades Council

The building trades groups of Kansas (Greater Kansas City and Central and Western Kansas Councils) support SB 265 because it will be helpful to the economy and ensure long term stability for future electric generation projects in Kansas.

It's a challenging time for Kansas workers and their families. Our economy continues to struggle as the credit crisis deepens, unemployment rises, and construction spending declines.

While not the only reason for our state's economic decline, the handling of the Holcomb power plant issue was alarming for several reasons.

First, the 2007 decision by the Kansas Department of Health and Environment to deny the Holcomb expansion air permit — in the absence of a steady, reliable regulatory framework — set a terrible precedent for economic development in Kansas. Its decision called into question the confidence and stability of our state's regulatory system. A reliable regulatory framework on which businesses, industries and consumers can rely is essential to ensuring that Kansas remains a competitive place to work and to do business.

Second, the decision denied our state the opportunity to pursue the largest economic development project in Kansas' history. The \$3.8 billion Holcomb expansion would provide significant job opportunities throughout the state, including more than 2,400 jobs during the six-year construction period and more than 320 permanent jobs at the power plant. These are paychecks that those Kansans in the skilled trades could be receiving today.

This project's state-of-the-art technologies would enable it to meet all current federal regulations to protect public health and the environment. In fact, it will be one of the cleanest coal-fueled power plants in the entire country. KDHE's decision to arbitrarily deny the air permit denies our state jobs when unemployment is on the rise.

Third, the decision rejects the notion that clean, reliable and affordable energy is the backbone of our economy. A balanced, affordable and sensible energy policy is at the heart of our state's economy, our nation's economy and our national security. The proposed Holcomb Station project will provide reliable, low-cost electricity to more than 500,000 residents in central and western Kansas.

Like most Kansans concerned about the environment and energy independence, the Central and Greater Kansas City Building and Construction Trades Council supports the use of all domestic resources, including wind, solar, hydro, natural gas, renewables, nuclear, coal and others. We need better, not fewer, choices when considering how best to meet our growing energy demands.

On behalf of the council and its 10,000 members, I encourage our state's policymakers to quickly enact comprehensive energy legislation that will place Kansas on a level playing field with neighboring states, help create new jobs, ensure that existing jobs remain in Kansas and promote economic prosperity. Failure to do so will jeopardize the success of our state's businesses and workers.

Senate Utilities Committee

February 19, 2009 Attachment 3-1

# Protect The Flint Hills

The Last Expanse of Tallgrass Prairie 5694 NW 50th, ElDorado, KS 67042

SB 265: RPS and the Flint Hills

Mandated Renewable Portfolio Standards increase the amount of "green" electricity on the grid, increase utility bills and taxes for homes and businesses, increase the need for regulatory bureaucracy, and can be responsible for damaging endangered ecosystems such as the Kansas Flint Hills. For these reasons, Lencourage you to delete section #6 from SB 265.

Most Kansans acknowledge that the Flint Hills Tallgrass Prairie is a unique ranching region that should be protected from industrial development and fragmentation. It is the last significant expanse of Tallgrass Prairie in North America. The attached map illustrates that less than 4% of the original Tallgrass Prairie remains today.

Every potential location for industrial wind energy conversion systems is unique; however, the establishment of a Kansas RPS encourages developers and utilities to ignore all factors other than the existence of electric transmission lines. Unfortunately many transmission lines cross the Flint Hills, thus making the region a prime target for wind development. Some developers will respect the fact the Kansas Tallgrass Prairie is the last of an ecosystem but many will not.

Until we can insure that the vanishing Tallgrass Prairie ecosystem will not be a target for wind development, a Renewable Portfolio Standard should not be part of SB 265.

Making RPS part of this bill sets a precedent for the legislature to impose artificial mandates on utilities that will in turn pass the increased financial costs on to taxpayers and the environmental costs on to our native prairies. It also sets an energy agenda for the future, regardless of environmental or economic conditions.

Please consider removing the Renewable Portfolio Standard from SB 265 and help preserve the Flint Hills Tallgrass Prairie ecosystem for future generations. Thank you.

Larry R. Patton, President

Protect the Flint Hills

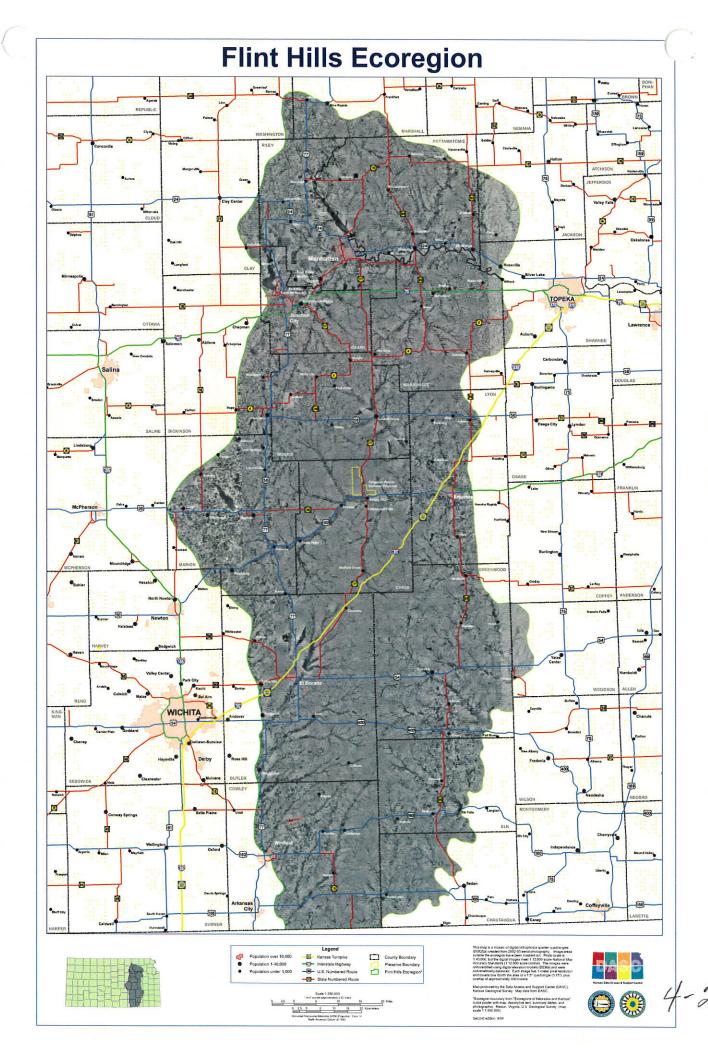
5694 N.W. 50<sup>th</sup>

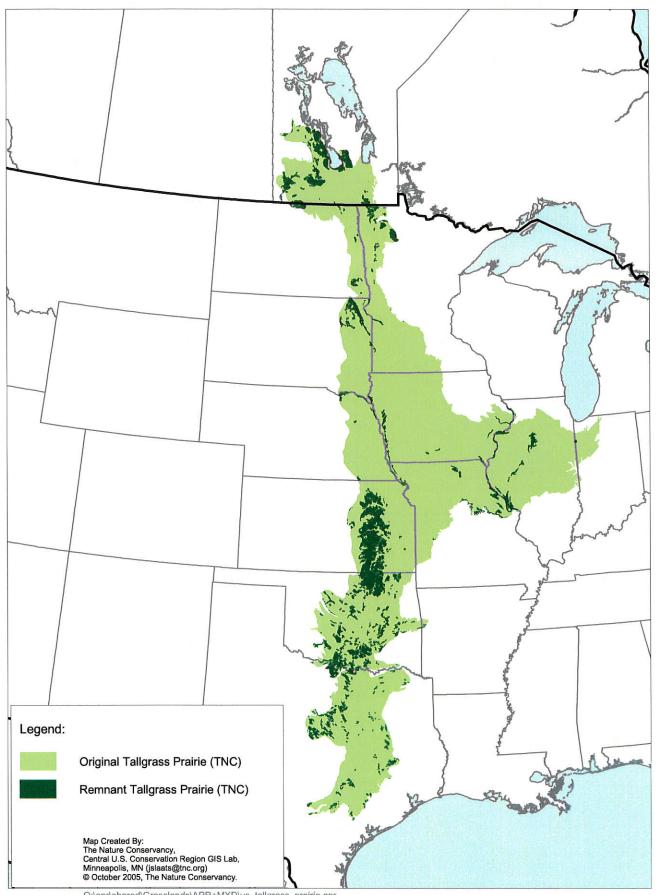
ElDorado, Ks 67042

620-752-3455

protecttheflinthills@wheatstate.com

Senate Utilities Committee February 19, 2009 Attachment 4-1





# Citizens' Utility Ratepayer Board

Board Members: Gene Merry, Chair Randy Brown, Vice-Chair Carol I. Faucher, Member Laura L. McClure, Member A.W. Dirks, Member



David Springe, Consumer Counsel 1500 S.W. Arrowhead Road Topeka, Kansas 66604-4027 Phone: (785) 271-3200 Fax: (785) 271-3116 http://curb.kansas.gov

# SCNATE HOUSE UTILITIES COMMITTEE SB 265

Testimony on Behalf of the Citizens' Utility Ratepayer Board By David Springe, Consumer Counsel February 18, 2009

Chairman Apple and members of the committee:

Thank you for this opportunity to offer testimony on SB 265. SB 265 has covers multiple subjects. The Citizens' Utility Ratepayer Board has concerns about two specific sections and is therefore opposed to this bill:

New Section 6 of SB 265 [Page 2, line 42] mandates that each electric public utility, except municipal utilities, acquire set levels of renewable energy by set dates in the future. CURB is supportive of the efforts made by Kansas electric utilities to increase the level of renewable electric generation resources in their generation portfolios. Each Kansas utility, to varying degrees, has added wind resources to its resource portfolio in the last few years.

However, CURB does not support a prescriptive mandate as to (1) the level of renewable resources required, or (2) the timing of adding renewable resources to a utility's system. Each utility system is different from a resource perspective and from a finance perspective. Arbitrarily dictating the level and timing of adding resources, regardless of cost, deliverability, financing or other considerations that will affect rates, is not in the interest of consumers. SB 265 is a prescriptive mandate that disregards what may be in the best interest of consumers. CURB has not supported other bills setting rigid renewable portfolio standards and does not believe that this bill offers anything to alleviate the agency's concerns.

New Section 7 through New Section 23 of the bill establishes the "net metering and easy connection act", mandating that each retail electric utility make net metering available to all customer generators. Customer generators are defined as solar thermal or photovoltaic cells with a generation capacity of 100 kilowatts or less.

Under the current law at K.S.A 66-1,184, a utility customer that also operates a small scale generator does not avoid paying the fixed costs necessary for the utility to remain ready, willing and able to supply power to the customer whenever the customer needs the utility's services. The customer pays normal retail rates for any energy used, and is paid the equivalent of 150% of the utility's fuel cost, for any energy placed on the grid. This 50% fuel subsidy is a cost to the utility that ultimately must be paid by the utility's other customers. After numerous debates the legislature has determined that a mechanism that compensates a small scale generator based on the utility's fixed costs is the wrong economic policy.

Senate Utilities Committee

February 19, 2009 Attachment 5-1 Net metering, as opposed to parallel generation, involves netting the energy delivered by the utility and used by the customer against the energy generated by the customer and delivered to the utility. In simple instances, the customer meter spins forward when the customer is using energy and spins backwards when energy is being delivered from the small scale generator to the utility grid. Consider an example where a customer works all day, but has a wind turbine or solar panel that generates 20 kilowatt hours of energy and places that energy on the grid, i.e., the meter spins backwards all day. Then the customer comes home for the evening, starts dinner, turns on the lights, turns on the television and uses 20 kilowatt hours of energy over the course of the night, i.e., the meter spins forward. At the end of the day, even though the customer relied on the utility for 20 kilowatt hours of service, the customers meter shows zero usage. If the customer does this every day for a month, the customer's monthly utility bill will show zero usage, and the customer will not pay for any service, other than a small customer charge, even though the customer used the utility service each and every day of the month.

New Section 9(a) [page 4, line 29], makes this new net metering law available on a first come first serve basis, subject to some overall limits on total availability. New Section 9 (b), [page 4, line 43], requires the utility offer a tariff or contract "identical in electric energy rates, rate structure and monthly charges" as a normal customer and specifically precludes charging an additional "standby, capacity, interconnection or other fee or charge that would not otherwise be charged if the customer was not an eligible customer-generator". Finally, New Section 12(b) [page 5, line 42] requires, in the situation where the electricity supplied by the utility is in excess of the electricity supplied". New Section 12(c) [page 6, line ] goes further to require that, where the customer-generator places more energy on the utility system than the customer uses, not only will the customer get a bill for only the small customer charge, but a credit to the customer's bill will be created "in an amount at least equal to 150% of the avoided energy cost of the excess kilowatt-hours generated", with this credit to be applied the following billing periods and any excess credits allowed to be carried for 12 months.

When these sections are combined, a framework is created that allows a small customergenerator to avoid paying the fixed cost of utility service, and will clearly make small photovoltaic systems more economically attractive. These same sections also insure that some amount of the utility's fixed costs will be shifted to those customers that cannot afford this type of generation system.

The economic reality is that a person that uses the utility system creates the need for generation to be available, transmission to be available, distribution, transformers, meters and service personnel all to be available. Further, as long as the customer remains connected to the grid, the utility still has to plan for and incur costs in a manner to be able to serve that customer in the event the wind or photovoltaic generator ceases working at any time. A customer should not be able to avoid these fixed costs simply because the customer has the means to afford a small generation system.

For these reasons, CURB does not support SB 265

### Honorable Chairman Apple & Senate Utility Committee Members:

PLEASE don't let the coal lobbyists and a few politicians coerce you into voting to let Holcomb expand. The bills you are asked to support are deeply flawed public policy which will have a negative impact on our State for generations. Here is why.

- 1. Statewide polls show that Kansans support the KDHE Holcomb decision and are against burning more coal by a margin of 2:1. Citizens in all regions of our State are appalled that our Legislators are again considering such damaging legislation when we are in an economic crisis. Please don't let this fiasco consume the Legislative agenda again like it did last year.
- 2. Colorado said NO new coal plants and has plans to build a huge, utility-scale solar thermal project near Alamosa. Oklahoma recently denied a new coal permit and instead is developing its own wind energy industry. Texas investors cut 8 new coal plants and are putting in wind farms instead. In all, 59 new coal plants have been denied. So the coal companies are desperate and paid over 1 million dollars last year to lobby this legislature to get their way in tiny Holcomb, Kansas. Do they really think that Kansans are that DUMB???
- 3. The coal companies are trying to get you to give them a permit for Holcomb before new Federal regs go into effect. They know there is no such thing as "clean" coal. So, they are using false and misleading information to try to get your vote.
- 4. It took hundreds of thousands of years for plants to capture CO2 and store it in coal. What makes any reasonable person think that humans can now burn huge amounts of that coal in just 150 years without heating up the climate of the earth? Thousands of species will become extinct plus vast coastal and semi-desert regions will become uninhabitable. Crop growing areas will be reduced to a small fraction of the earth surface. Do you really want to vote in favor of this type of world for generations to come—especially when Kansas has such outstanding renewable energy resources?
- 5. None of the carbon sequestration experiments have worked. After only an insignificant fraction of released carbon was actually captured, billions in Federal funding have been pulled from these projects due to huge cost over runs.
- 6. Algae does not grow at night or in months when it is cold in Western Kansas. So, a bribe of a \$2.5 million grant by Sunflower to KSU to do research over the next 10 years is just another desperate attempt to get your vote. In the meantime, Holcomb will have belched out 11 million tons of CO2 greenhouse gases and used 8 billion gallons of precious Western Kansas water PER YEAR. This does not include the water pollution of the Ogallala aquifer in Western Kansas from the tons of Holcomb coal ash dumped on the ground.
- 7. Developing a renewable energy industry in Kansas will create 3,000 new jobs plus \$2 billion per year spread throughout our State's economy. All regions of Kansas will benefit—especially in Western Kansas.
- 8. Expanding Holcomb will only need +/-300 temporary construction workers. Nearly all of these workers and equipment manufacturers will come from OUT-OF-STATE!! Once built, only 50 jobs at Holcomb will be permanent. So, the economic benefits of expanding Holcomb will NOT BE FOR KANSAS.
- 9. Once 1,400 MW of new coal generated electrical capacity is online, the grid will be full. Utilities and Kansas customers will be forced to buy coal produced electricity rather than from the vast abundance of Kansas wind and solar thermal renewable energy. This fact will prevent investments in renewables as part of the energy and economic development mix for Kansas.
- 10. Please don't be coerced by the coal lobby and the politicians they have persuaded to do their dirty work. It is time for bold, decisive action to stop polluting our air, water and soil in the name of "economic development". Kansans have renewable energy choices which will create 10 times more manufacturing, construction and maintenance jobs throughout our State.

Please VOTE NO on the Holcomb giveaway bills and insist on sound energy policy which reduces the amount of carbon dioxide and other pollutants going into our air, water and soil.

Respectfully yours,
Walt Chappell, Ph.D.
3165 N. Porter, Wichita, KS 67204
(316)838-7900(P) / (316)838-7779(F)
chappells2u@cox.net

Senate Utilities Committee February 19, 2009 Attachment 6-1

# Solar: Solar Thermal: Making Electricity From The Sun's Heat

Solar thermal electric power plant generates heat by using lenses and reflectors to concentrate the sun's energy. Because the heat can be stored, these plants are unique because they can generate power when it

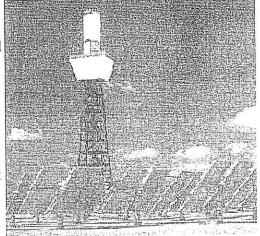
is needed, day or night, rain or shine.

• Solar thermal electric systems operating in the US today [Solar Parabolic Troughs] meet the needs of over 350,000 people (equal to the population of the city of Fresno, CA or Miami, FL) and displace the equivalent of 2.3 million barrels of oil annually.

Solar thermal power plants create two and one-half times as many skilled, high paying jobs as do conventional power plants

that use fossil fuels.

A CEC (California Energy Commission) study shows that even with existing tax credits, a solar thermal electric plant pays about 1.7 times more in federal, state, and local taxes than an equivalent natural gas combined cycle plant. If the plants paid the same level of taxes, their cost of electricity would be roughly the same.



\*\*\*\*\*\*\*\*\*

# Big solar generator proposed by Xcel in Colorado

On **January 9, 2009**, Public Service Company of Colorado (Public Service) issued an All-Source solicitation seeking resources to serve the needs of its retail and wholesale customers. The All-Source solicitation seeks proposals for power purchase agreements for capacity and energy resources with in-service dates proceeding May 31, 2015. The solicitation is part of the most recent 2007 Colorado Resource Plan approved by the Colorado Public Utilities Commission in December.

Xcel Energy is seeking to add up to 700 megawatts of additional wind and solar generation through the All-Source RFP. In addition, the company will consider acquiring up to 600 megawatts from solar thermal generation with storage capability or natural gas backup.

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# World's Largest Solar Power Plant Coming To CA Mojave Desert

by Mike Chino - April 10, 2008

With California utilities expanding rapidly into renewables, the Mojave Desert is one of the hottest spots for solar energy. Last year, plans for the world's largest solar array got underway in this ideal energy harvesting setting and the latest news is just as groundbreaking. Pacific Gas and Electric recently signed the world's largest solar deal to date, teaming up with BrightSource Energy to produce three new solar-thermal electric plants for a whopping 500 megawatts of clean green power. The \$2 to \$3 billion dollar deal provides options for additional plants (up to 900 megawatts total), which would be enough to power 375,000 Californian homes!

#### Solar Energy Fact Sheets

Informative Fact Sheets about Solar Thermal Energy

#### Solar: Solar Thermal: Making Electricity From The Sun's Heat

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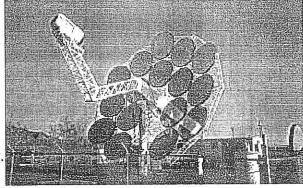
Solar Two, a "power tower" electricity generating plant in California, is a 10-megawatt prototype for large-scale commercial power plants. It stores the sun's energy in molten salt at 1050 degrees F, which allows the plant to generate power day and night, rain or shine. Construction was completed in March 1996, and it is now in its three year operating and testing phase. (source: Southern California Edison)

Over 700 megawatts of solar thermal electric systems should be deployed by the year 2003 in the U.S. and internationally. The market for these systems should exceed 5,000 megawatts by 2010, enough to serve the residential needs of 7 million people (larger than the state of Georgia) which will save the energy equivalent of 46 million barrels of oil per year.

Utilizing only 1% of the earth's deserts to produce clean solar electric energy would

provide more electricity than is currently being produced on the entire planet by fossil fuels.

of different ways: Solar Parabolic Troughs consist of curved mirrors which form troughs that focus the sun's energy on a pipe. A fluid, typically oil, is circulated through the pipes which is used to drive a conventional generator to create electricity. Solar Parabolic Dish systems consist of a



parabolic-shaped concentrator (similar in shape to a satellite dish) that reflects solar radiation onto a receiver mounted at the focal point at the center. The collected heat is utilized directly by a heat engine mounted on the receiver which generates electricity. Solar Central Receivers or "Power Towers" consist of a tower surrounded by a large array of heliostats. Heliostats are mirrors that track the sun and reflect its rays onto the receiver, which absorbs the heat energy that is then utilized in driving a turbine electric generator.

## Comparison of Major Solar Thermal Technologies (tower, dish, trough)

	Power Tower	Parabolic Dish	Parabolic Trough
Applications	Grid-connected electric plants; process heat for industrial use.	Stand-alone small power systems; grid support	Grid-connected electric plants; process heat for industrial use.
Advantages	Dispatchable base load electricity; high conversion efficiencies; energy storage; hybrid (solar/fossil) operation.	Dispatchable electricity, high conversion efficiencies; modularity; hybrid (solar/fossil) operation.	Dispatchable peaking electricity; commercially available with 4,500 Gwh operating experience; hybrid (solar/fossil) operation.

# Carbon dioxide pollution kills hundreds a year: study

By Deborah Zabarenko, Reuters Environment Correspondent Fri Jan 4, 2008

WASHINGTON (Reuters) - Climate-warming carbon dioxide spewed by coal-fired power plants and fossil-fueled vehicles has been causing hundreds of premature U.S. deaths each year over the several decades, a new study reported.

The deaths were due to lung and heart ailments linked to ozone and polluting particles in the air, which are spurred by carbon dioxide that comes from human activities, according to the study's author, Mark Jacobson of Stanford University.

As the planet warms due to carbon dioxide emissions, the annual death rate is forecast to climb, with premature deaths in the United States from human-generated carbon dioxide expected to hit 1,000 a year when the global temperature has risen by 1.8 degrees F (1 degree C).

When the planet gets that hot, which could happen this century, the world annual death rate is estimated to rise to 21,600, Jacobson said on Friday in a telephone interview.

Earth has warmed about 1.4 degrees F (0.8 degrees C) in the last 150 years, with most of that gain in the last three decades. Jacobson said about 700 to 800 U.S. annual deaths in the most recent years can be attributed to human-caused carbon emissions.

Greenhouse gas pollution has spurred the global warming that is result in a damaging rise in the sea level, droughts and possibly more severe storms this century. This is the first time a scientist has specifically linked one human-generated greenhouse gas to human mortality.

Carbon dioxide is one of several greenhouse gases blamed for climate change, but it is the one humans have the most ability to control through regulation of activities that burn fossil fuels like coal and oil. It is also emitted by natural processes.

Using a complex computer model and data on carbon emissions from the U.S. Environmental Protection Agency, Jacobson found the impact was worse in places that are populous and polluted.

"Of the additional ... deaths per year due to ozone and particles ... about 30 percent of those occurred in California, which has 12 percent of the (U.S.) population," he said, noting that California has six of the 10 most polluted U.S. cities.

"So it was pretty clear ... that climate change was affecting Californians' health disproportionately to its population," Jacobson said.

What happens in California is important, since this populous state has long been a testing ground for U.S. pollution regulation.

Jacobson's study, to be published in Geophysical Research Letters, was released soon after the U.S. Environmental Protection Agency rejected a bid by California and 15 other states to let them set higher standards for carbon emissions from cars, trucks and SUVs than the federal government does.

Jacobson's research was not available before the EPA's decision on December 19, but the EPA's rejection made points that Jacobson said are addressed by his study.

In turning down the states' request, EPA argued that California did not have a special circumstance warranting this change, that there were no studies isolating carbon dioxide's effects and none looking at health impacts.

"It's actually occurring right now, it's been occurring for the past 20 to 30 years," Jacobson said of the deaths related directly to human-generated carbon dioxide emissions.

He noted, however, that the deaths due to carbon dioxide are only a small fraction of annual premature deaths caused by air pollution overall: an estimated 50,000 to 100,000 in the United States and between 1.5 million to 2 million worldwide.

## Testimony before the Senate Utilities Committee February 19, 2009, Opposing SB 265

Chairperson Apple and Honorable Members of the Committee. my name is Tom Thompson and I represent the Kansas Chapter of the Sierra Club. I have come today to speak in opposition to S.B. 265.

The Sierra Club believes that the primary purpose of SB 265 is to allow more carbon dioxide to be emitted in Kansas so that the Sunflower Electric can build two coal fired power plants in Holcomb. The Sierra Club opposes the construction of coal-fired power plants because they add to the increasing amount of greenhouse gas in the atmosphere. In the case of the Holcomb plant, it will mean adding 11 million tons of carbon dioxide annually for the life of the facility. The Sierra Club believes climate change is real and it is time to do something about it. Instead SB 265 will contribute to climate change.

This destructive gas will be emitted at an extremely high rate by the Holcomb development. This is being done in Kansas where the wind is abundant allowing for a robust renewable energy potential that could create jobs throughout the state. The Sierra Club believes that building Holcomb will undercut the economic benefits that Kansas could have from renewable energy.

It is time to develop an energy plan that decreases the production of carbon dioxide and increases the production of clean renewable energy. A new coal plant cannot be part of this formula.

The Sierra Club does not support the net metering sections because it believes net metering should involve the use of a singl meter running forward and backward with excess energy produced by the customer generator being compensated for at retail

SB 265 usurps the KDHE Secretary's authority to consider matters not yet fleshed out by rules and regulations, as may be required, where there is a threat to human health or the environment and a new problem such as carbon dioxide. The US Supreme Court has ruled that carbon dioxide is an air pollutant that may be regulated under the Clean Air Act.

SB 265 is inconsistent with the Clean Air Act which does not require issuance of a permit under any circumstances, even whe an applicant meets stated requirements, and reserves to states broad authority to reject any application based on any environmental, economic or energy related considerations.

The Sierra Club believes that requiring that state laws not be stricter than federal is a serious issue that can have unforeseen consequences. It is important to allow laws to be able to react to the needs for environmental protection in unforeseen situations.

Furthermore, the Sierra Club does not believe the RPS and energy efficiency aspects of SB 265 are enough to compensate for all the carbon dioxide that will be produced should Holcomb go on line.

The Sierra Club encourages the committee to oppose HB 265.

Sincerely Tom Thompson, Sierra Club

Senate Utilities Committee February 19, 2009 Attachment 7-1

### **Kansas Rural Center**

www.kansasruralcenter.org

## Testimony before the Senate Utilities Committee February 19, 2009, Opposing SB 265

Chairperson Apple and Honorable Members of the Committee. My name is Vaughn Flora and I am here representing the Kansas Rural Center in opposition to S.B. 265.

Among other things, KRC is interested in a strong rural economy, renewable energy, and opportunities for those in rural areas to own renewable energy generation. Certainly, at first glance, this bill would seem to encourage progress towards those goals. Other states have implemented effective net metering which provided enough economic incentive for private individuals to own renewable generation. Other states have also passed aggressive Renewable Portfolio Standards which required utilities to seek out locally owned electrical generation projects in order to comply. This bill as written, seems to be ineffectual on both counts. The proposed 150 percent of avoided energy costs is similar to what we have had in effect. We know it has not encouraged net metering. The proposed RPS standards appear to be less aggressive than some of the major utilities have already agreed to with the Governor. If there is no progress towards increased renewables, why are these provisions being promulgated?

Secondly, it seems the intent of a major portion of this bill is to force the construction of the Holcomb Power plants, and we are very worried, given the regulatory and economic climates both within and without Kansas, that electrical rates will be greatly increased in Western Kansas. Many coal plant projects around the country have been cancelled in the last few months, as construction prices have doubled. Fuel costs for coal have also greatly increased. Government sources of low cost financing for coal plants have been curtailed. And clearly, there will be increased regulation of CO2 emissions, which not only add increased doubt that the plants will ever be built, but could drastically effect the costs of electricity generated by the plants. The legislature should be taking steps to insure that this project does not saddle Western Kansas with fifty years of extremely expensive electricity. Moreover, the alternative, a strong and effective RPS, would bring the benefit of widespread wind development throughout many counties in Western Kansas, while providing lower cost electricity than that generated by fossil fuels.

It is said that this plant will emit 11,000,000 tons of CO2 every year for 50 years. It seems that would negate any decrease in green house gas dispersion into the atmosphere from this energy bill. The Colorado Energy office has already said they do not want energy from these plants. There needs to be some due diligence undertaken on all aspects of the project - construction costs, fuel costs, marketability of the energy and electrical rates.

Finally, there is the issue of water use in arid regions. Wind energy uses not one drop of water. Water available for irrigation and municipal use decreases as energy is generated in a coal plant. That same water has plenty of other uses in Western Kansas. Wind energy allows both to happen.

We urge the committee to oppose S.B. 265.

Dan Nagengast 785-748-0957: 785-312-1332 cell: <a href="magengast@earthlink.net"><u>nagengast@earthlink.net</u>: <a href="magengast@earthlink.net"><u>www.kansasruralcenter.org</u></a>



P.O. Box 442217 Lawrence, KS 66044 D climateandenergy.org

Mr. Chairman, members of the committee, good morning, and thank you for the opportunity to address you regarding SB 265.

**Energy efficiency** is our most important, least expensive, most available source to meet new demand. At an average 3 cents/kwh with no new pollution, efficiency should be the centerpiece of any comprehensive energy policy.

Investments in building envelopes and operations – responsible for 75% of U.S. energy use – provide "permanent" savings, available long after the improvements have paid for themselves. And local installers (of insulation, weather stripping, HVAC) and vendors (of furnaces, boilers, energy efficient appliances) benefit from these investments. In fact, industry analysts estimate that every \$1 million in energy efficiency investment generates more than \$3.5 million in economic output and over \$4 million in bill savings for customers.

FCIP provides a tremendous and proven service to the state of Kansas; full application of the program would be a boon to taxpayers, who appreciate your commitment to managing their money wisely.

Of note: IECC recently updated efficiency standards and ASHRAE will soon issue new standards. The committee might consider amending to allow flexibility to use updated standards, provided improvements are cost-effective over the life of the building.

Finally, **CEP** requests that the committee consider providing this benefit to the state as a whole. Opportunities to protect citizens from rising electric rates include minimum standards for all new buildings and allowing/encouraging utilities to provide services similar to those currently offered by FCIP.

#### Sources:

http://kec.kansas.gov/reports/KEC\_DSM\_Final\_081108.pdf http://www.energystar.gov/index.cfm?c=government.bus\_government\_state http://www.aceee.org/energy/facts.htm

CEP supports a **Renewable Portfolio Standard** rising to 20% by 2021. Benefit for Kansas, based on 1,000 additional MW of wind energy:

- **Revenue.** Direct payments of over \$2 million/year to landowners and over \$2 million/year to counties that host turbines.
- Jobs. Over 150 permanent, local operations and maintenance jobs, following more than 900 short-term construction jobs. Every wind turbine requires hundreds of yards of concrete, miles of steel re-bar, copper wire, and highly skilled laborers to install it all. 425 Kansas companies are capable of manufacturing the 8,000 parts that make a modern wind turbine REPP projects 11,000 jobs.
- Levelized cost. Zero fuel cost and no carbon liability provide a critical hedge against volatile fossil fuel prices and regulatory costs, lowering long-term rates.
- No water. Wind saves precious water for agricultural and domestic use.
- Reduced pollution. Wind emits no sulfur dioxide, nitrous oxide, particulates,

Senate Utilities Committee February 19, 2009

- mercury, or carbon dioxide, improving Kansans' health.
- **Energy security**. Kansas resources reduce our dependence on imports, foreign and domestic, and decrease our vulnerability to supply disruption. Plug-in hybrid vehicles will allow us to drive on Kansas wind rather than Middle East oil.

For a modest short-term cost – no more than a 1% rate increase according to Lawrence Berkeley National Lab – we can lock in long-term benefits that include rate advantage.

#### Sources:

http://www.nrel.gov/docs/fy08osti/41409.pdf http://epa.gov/CHP/state-policy/renewable\_fs.html http://eetd.lbl.gov/ea/ems/reports/lbnl-154e.pdf

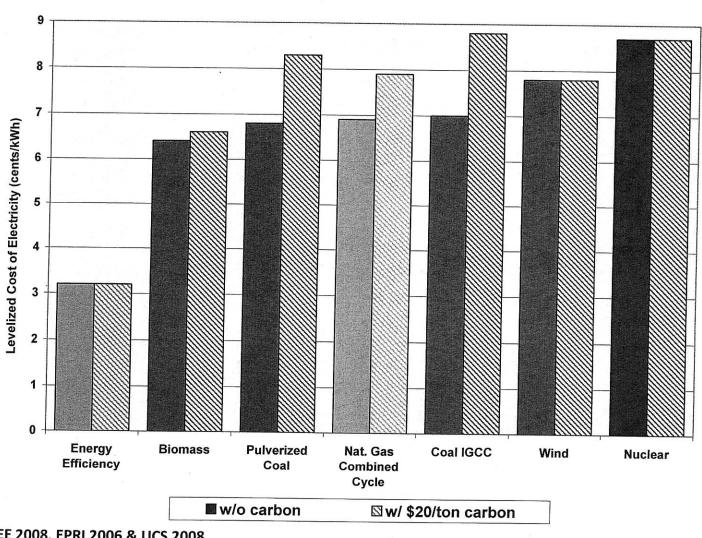
Net metering for solar: proponents will appreciate statewide availability from all utilities and consistent interconnection standards. I 50% of avoided cost seems to provide low remuneration for solar energy, a high-value, peak-shaving renewable for which many utilities are willing to pay a premium. Given that bidirectional meters are not required, and that I:I credit is not offered, some may argue that this bill does not meet the definition of net metering.

Powers of the Secretary Under the Kansas Air Quality Act: As proponents of this section of the bill amply testified, this part of SB 265 is widely understood to offer a remedy for permits previously denied to build coal plants near Holcomb. That matter is outside the realm of CEP's expertise, and we take no position on it.

However, we would observe that "regulatory uncertainty" around carbon dioxide – an issue central to our expertise – resides firmly at the federal level.

Since the Supreme Court found that "greenhouse gases fit well within the Clean Air Act's capacious definition of air pollutant" in Massachusetts v. EPA, this matter has been in flux. Administrator Johnson declined to file his agency's endangerment finding, but President Obama's EPA is expected to do so within weeks, beginning a protracted (often 12-18 month) rulemaking process on carbon dioxide and other greenhouse gases. Until that process is concluded, uncertainty will remain.

# Cost of New Electricity Resources



Source: ACEEE 2008, EPRI 2006 & UCS 2008

# A-6

### U.S. Wind Power Manufacturing Plants

### **Turbines**

- 1 Acciona Energy West Branch, IA
- 2 Clipper Cedar Rapids, IA
- (3) Composite Technology/DeWind Round Rock, TX
- 4 Fuhrlander AG Butte, MT
- (5) Gamesa Harrisburg, PA
- 6 GE Energy Pensacola, FL
- (7) GE Energy Greenville, SC
- 8 Nordic Windpower Pocatello, ID

### **Towers**

- Aerisyn Chattanooga, TN
- Ameron International Cucamonga, CA
- 3 Beaird Shreveport, LA
- 4 Bergen El Paso, TX
- 5 DMI Tulsa, OK

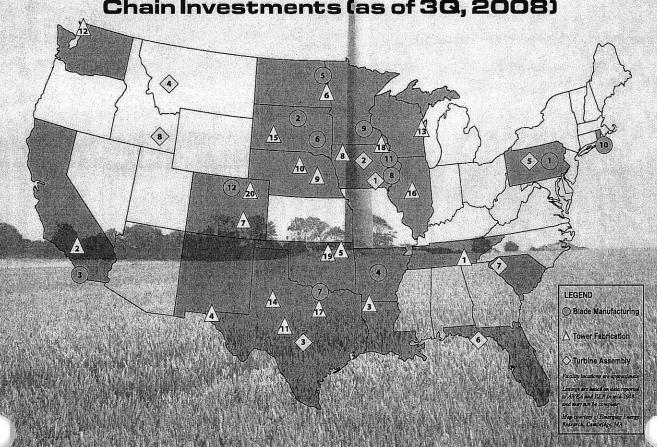
### Towers (cont.)

- 6 DMI West Fargo, ND
- 7 Dragon Wind Lamar, CO
- /8 Hendricks Industries Keokuk, IA
- /9 Katana Summit/TBailey Columbus, NE
- 10 Northstar Wind Towers Blair, NE
- 11 RTLC Windtowers MacGregor, TX
- 12 TBailey, Inc. Anacortes, WA
- 13 Tower Tech Monitowac, WI
- 14 Tower Tech / Broadwind Abilene, TX
- 15 Tower Tech / Broadwind Souix Falls, SD
- 16 Trinity Structural Towers Clinton, IL
- 17 Trinity Structural Towers Fort Worth, TX
- 18 Trinity Structural Towers Newton, IA
- 19 Trinity Structural Towers Tulsa, OK
- Vestas #2 Brighton, CO

### **Blades**

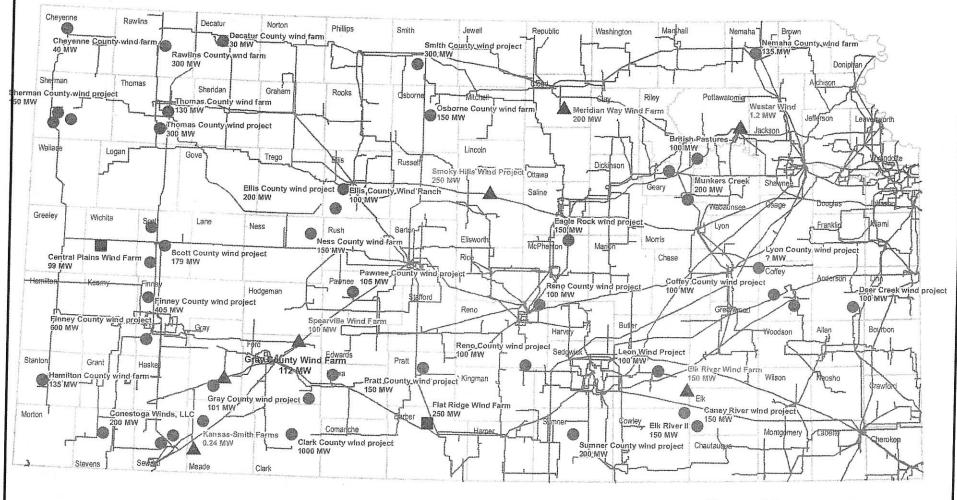
- 1 Gamesa Edensburg, PA
- (2) Knight & Carver Howard, SD
- 3 Knight & Carver National City, CA
- 4 LM Glasfiber Little Rock, AR
- 5 LM Glasfiber Grand Forks, ND
- 6 Molded Fiberglass Aberdeen, SD
- 7 Molded Fiberglass Gainesville, TX
- 8 Siemens Fort Madison, IA
- 9 Suzlon Pipestone, MN
- 10) TPI Warren, RI
- 11) TPI Newton, IA
- 12) Vestas Windsor, CO

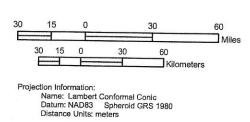
### Large-Scale U.S. Wind Turbine Supply Chain Investments (as of 30, 2008)



# PROPOSED and EXISTING WIND PROJECTS in KANSAS

January 2009





### Legend Status

A - . .

- Existing
- Under Construction
- Proposed

Electrical Transmission Lines also shown

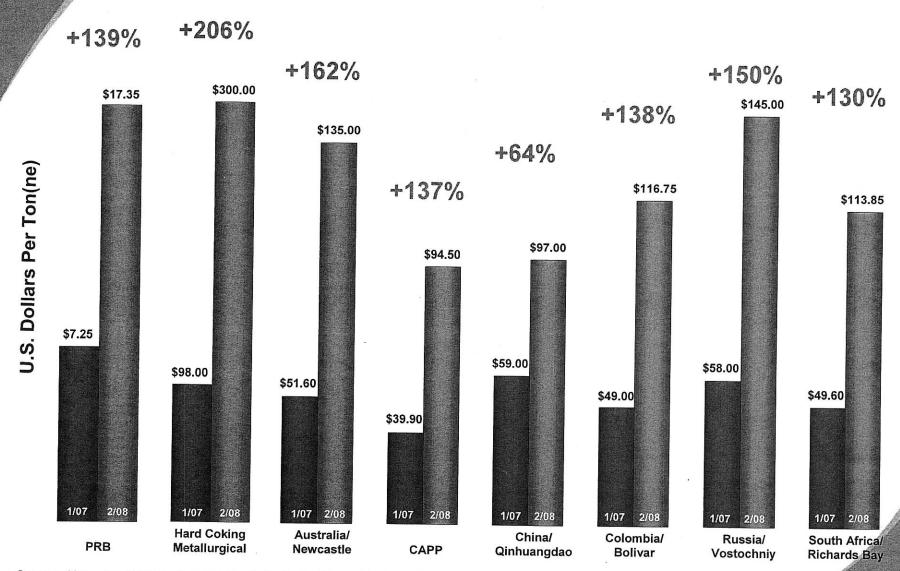
For more information on individual wind projects, go to the Kansas Energy Information Network - Wind Projects page: www.KansasEnergy.org/wind\_projects.htm





9-6

# **Coal Prices Reaching Record Highs in Current Markets**



4-7

<u>abody</u>

# Roaring Global Coal Demand Growth Straining Supplies in All Markets

Common Themes: Hyper-Growth; Straining Infrastructure; Lack of Alternative Fuels; Cost Pressures

Two-Year Tripling of Net Exports
Tightens All U.S. Markets

Russia Export Declines
Pinch European Customers

**Europe Ramps Up Imports** from U.S. East Coast & Gulf

China Halts Coal Exports Due to Critically Low Coal Supplies

Venezuela Government Cancels
Contracts to Reprice

Low India Stockpiles Boost Import Demand

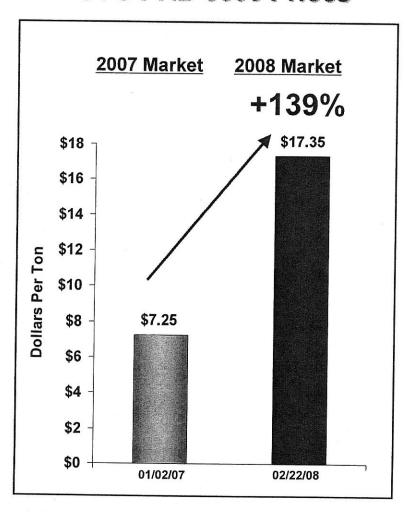
Power Shortages Halt South Africa Export Mines

Australia Struggles Through Rail, Port and Weather Issues



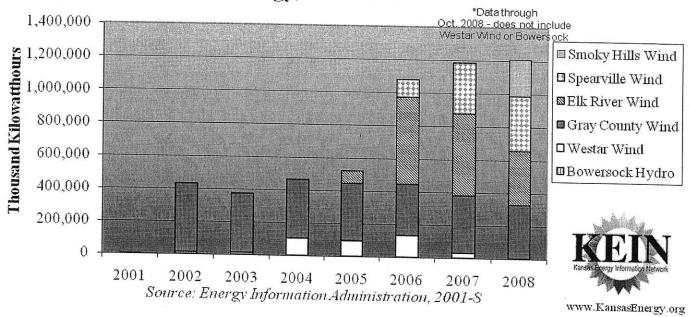
# PRB Markets Strengthen from Pull of Exports and Domestic Growth

## OTC PRB 8800 Prices

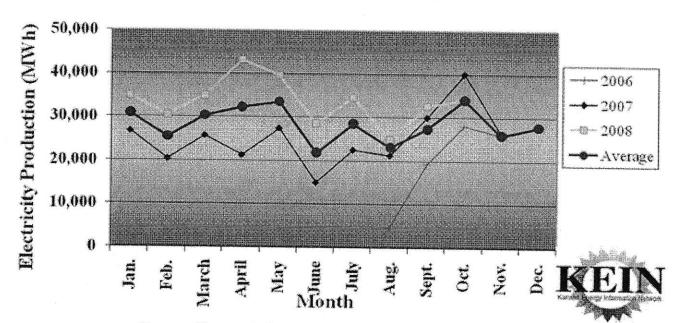


- PRB pricing doubles in one year
- Best U.S. volume leverage over next several years
- Unpriced U.S. volumes:
   80 90 Million for 2009
   140 150 Million for 2010
- Peabody's 2007 realized premium PRB prices 29% higher than 2006

## Kansas Electricity Production from Renewable Energy, 2001-2008



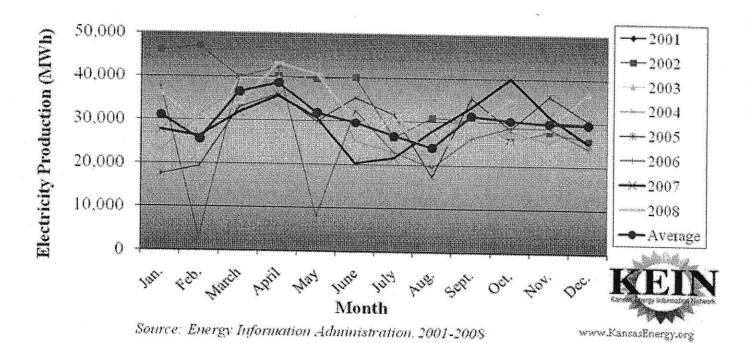
## **Spearville Wind Farm Monthly Production**



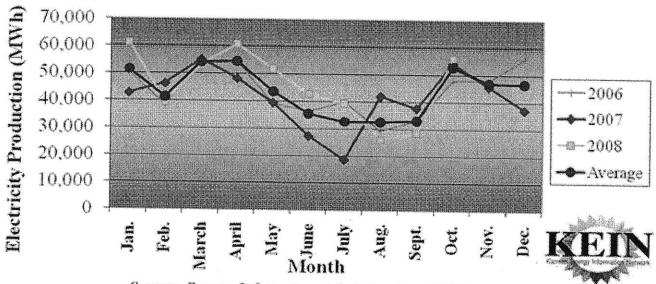
Source: Energy Information Administration, 2008

www.KansasEnergy.crg

## Gray Co. Wind Farm Monthly Production



## **Elk River Wind Farm Monthly Production**



Source: Energy Information Administration, 2007

www.Kansas@nergy.org

### Tax Expenditures

Tax Expenditures are Large and Growing Support Provided to Electricity Production

We estimate electricity-related tax expenditures totaled \$18.2 billion from FY2002 to FY2007 (2007 dollars).3

- \$13.7 billion for fossil fuels
- \$2.8 billion for renewables
- \$1.7 billion for transmission
- None assigned to nuclear

Electricity-related tax expenditures increased from \$2.2 billion to \$4.1 billion (2007 dollars) from FY2002 to FY2007.

- Fossil fuels: \$1.9 billion to \$2.7 billion (43% increase)
- Renewables: \$238 million to \$790 million (232% increase)

Many tax expenditures applied to multiple fuels.

· We made assignments to fuels based, in part, on EIA data.

Many electricity-related tax expenditures created since 2005, others extended or expanded.

<sup>3</sup>Summing tax expenditures does not take into account interactions between individual provisions.











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**Tax Expenditures**FY2007 Electricity-Related Tax Expenditure Estimates

Tax expenditure related to electricity production in fiscal year 2007	Total tax expenditure estimate	Assigned to electricity
Credit for holding clean renewable energy bonds (CREBs)	\$60	\$60
Credit for investment in clean coal (power generation) facilities	30	27
Credit for alternative fuel production	2,370	2,095
Exclusion of interest on energy facility bonds	40	40
New technology credit	690	690
Amortize all geological and geophysical expenditures over 2 years	60	16
Exception from passive loss limitation for working interests in oil and gas properties	30	6
Excess of percentage over cost depletion, fuels	790	160
Expensing of exploration and development costs, fuels	860	224
Natural gas distribution pipelines treated as 15-year property	50	15
Partial expensing for advanced mine safety equipment	10	9
Exclusion of special benefits for disabled coal miners	50	44
Capital gains treatment of royalties on coal	170	150
Temporary 50% expensing for equipment used in the refining of liquid fuels	30	1
Deferral of gain from dispositions of transmission property to implement Federal Energy Regulatory Commission (FERC) restructuring policy	530	530
Sum of tax expenditure revenue loss estimates	\$5,770	\$4,067

Source: GAO analysis of tax expenditure data in OMB budget report for fiscal year 2008.

Note: Summing tax expenditure estimates does not take into account interactions between individual provisions.















### **Research and Development**

DOE Electricity-Related R&D Funding Totals \$11.5 Billion (2007 dollars) from FY2002 to FY2007 and Increased by About 35% over this Period

We estimate that DOE electricity-related R&D funding totaled \$11.5 billion from FY2002 to FY2007.

Nuclear: \$6.2 billion

Fossil Fuels: \$3.1 billion

Renewables: \$1.4 billion

Transmission: \$0.7 billion

(Amounts for nuclear, fossil fuels, renewables and transmission do not add up to \$11.5 billion due to rounding.)

R&D funding across all fuel types increased by 35% from FY2002 through FY2007, from \$1.6 billion to \$2.2 billion, respectively.

Nuclear: \$775 million to \$1,235 million (59% increase)

Fossil Fuel: \$531 million in 2002 and 2007 (0% increase)

Renewable: \$248 million to \$305 million (23% increase)<sup>2</sup>

Solar: increased from \$126 million to \$203 million (60% increase)

• Geothermal: decreased from \$36 million to \$6 million (84% decrease)

<sup>2</sup>Funding for hydrogen increased 154%; however, this fuel type was not allocated to electricity since it is used primarily as an alternative fuel for transportation.















# Energy Information Administration

Official Energy Statistics from the U.S. Government

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Glossary	

 $\underline{\text{Home}} > \underline{\text{Electricity}} > \underline{\text{EPM}} > \text{Average Retail Price of Electricity to Ultimate Customers by End-Use Sector, by State}$ 

## Average Retail Price of Electricity to Ultimate Customers by End-Use Sector, by State

Electric Power Monthly with data for November 2008 Report Released: February 13, 2009 Next Release Date: Mid-March 2009

Table 5.6.A. xls format Electric Power Monthly

Table 5.6.A. Average Retail Price of Electricity to Ultimate Customers by End-Use Sector, by State, November 2008 and 2007 (Cents per kilowatthour)

Census Division			Commercial <sup>1</sup>		Industrial <sup>1</sup>		Transportation[1]		All Sectors		
and State		Nov-07	Nov-08	Nov-07	Nov-08	Nov-07	Nov-08	Nov-07	Nov-08	Nov-07	
New England	17.99	16.4	15.44	14.26	13.53	12.83	8.89	9.83	16.02	14.75	
Connecticut	19.81	18.78	16.35	14.73	14.3	13.26	11.38	12.82	17.37	15.99	
Maine	16.1	16.86	12.92	13.3	11.88	14.31	W <del></del>		13.81	14.94	
Massachusetts	17.74	15.57	15.46	14.61	14.46	13.03	7.58	8.21	16.05	14.62	
New Hampshire	16.25	14.81	14.63	13.31	13.09	12.05			14.99	13.64	
Rhode Island	19.49	14.65	16.95	13.08	15.42	11.96	-		17.67	13.47	
Vermont	14.79	14.37	12.66	12.4	9.05	8.92			12.39	12.15	
Middle Atlantic	14.29	13.82	13.03	12.88	8.23	7.6	11.32	8.73	12.47	11.94	
New Jersey	15.55	13.51	13.44	12.34	12.38	10.33	13.98	11.46	14.04	12.43	
New York	16.92	16.94	15.05	15.48	9.6	8.21	12.25	9.12	14.99	14.71	
Pennsylvania	11.38	11.08	9.43	9.26	7.01	6.72	7.07	6.7	9.31	8.98	
East North Central	10.84	9.95	8.95	8.52	6.6	5.85	9	6.74	8.78	7.94	
Illinois	12.15	10.58	8.54	8.46	7.78	6.65	8.72	6.25	9.55	8.56	
Indiana	9.47	8.83	8.24	7.5	5.88	4.97	10.54	10.35	7.56	6.65	
Michigan	10.81	10	9.26	8.79	6.81	6.23	10.34	11.75	8.96	8.3	
Ohio	10.21	9.6	9.43	8.77	6.47	5.73	11.33	10.88	8.57	7.79	
Wisconsin	11.69	10.95	9.43	8.75	6.72	6.03			9.19	8.38	
West North Central	8.56	8.07	6.84	6.4	5.14	4.74	6.23	6.83	6.87	6.39	
lowa	9.34	9.25	6.77	6.65	4.58	4.42	NINA		0.47		
Kansas	8.67	7.67	7.15	6.54	5.62	4.42	NM		6.47	6.28	
Minnesota	9.92	9.09	7.13	7.11	5.81	5.31	7.00	0.04	7.18	6.4	
Missouri	7.77	7.37	6.15	5.72	4.79		7.83	8.64	7.77	7.06	
Nebraska	7.57	7.27	6.32	6.02	4.79	4.33	4.61	4.99	6.46	5.99	
North Dakota	7.5	7.38	6.86	6.76	5.37	4.33	*		6.15	5.79	
South Dakota	8.21	8.2	6.75	6.71	5.24	5.24		-	6.67	6.5	
South Atlantic	10.85	10.12	9.49	8.71	6.52	5 <b>5.7</b>			7.02	6.9	
Delaware	14.57	13.68	11.97	11.34	9.4		11.82	9.71	9.44	8.63	
District of Columbia	13	10.6	13.14			9.33	47.00	44.54	12.11	11.46	
Florida	11.98	11.34	10.53	12.03 9.86	9.91	9.02	17.62	11.51	13.17	11.74	
Georgia	9.61	8.62	9.08	7.84	8.85	7.97	10.66	9.79	11.05	10.4	
Maryland	13.84	12.67	12.25	11.31	6.63	5.22	6.73	5.6	8.65	7.41	
North Carolina	9.78	9.58	7.5		9.35	9.69	11.22	10.8	12.52	11.66	
South Carolina	10.18		8.76	7.48	5.58	5.46	6.88	2.03	7.94	7.77	
Virginia		9.32		7.84	5.82	4.8			8.11	7.07	
West Virginia	10.02	8.64	8.11	6.54	6.54	5.26	8.82	7.24	8.58	7.08	
East South	7.26	7.06	6.47	6.13	4.41	4.13	5.28	5.55	5.82	5.52	
Central	9.91	8.66	9.65	8.26	6.4	4.98	12.86	9.18	8.35	6.92	
Alabama	10.89	9.41	10.55	8.68	7.12	5.22			9.26	7.35	

				0.00						
Kentucky	8.24	7.76	7.49	6.93	5.14	4.34			6.43	5.71
Mississippi	10.6	9.49	10.23	9.05	7.51	5.8	(		9.34	7.95
Tennessee	10.09	8.37	10.14	8.49	7.06	5.23	12.86	9.18	9.02	
West South	12.06	10.94	0.07					3.10	9.02	7.23
Central	12.00	10.54	9.87	9.14	7.84	6.96	9.13	8.57	9.89	8.93
Arkansas	9.61	9.04	7.68	7	6.03	5.3			7.66	6.91
Louisiana	10.61	8.88	10.52	8.82	8.26	6.13	14.88	14.55	9.61	7.81
Oklahoma	9.11	8.84	7.31	7.13	5.93	5.47	-		7.51	7.2
Texas	13.23	12.03	10.36	9.79	8.26	7.66	8.71	8.31	10.65	9.74
Mountain	9.43	8.97	8.07	7.7	5.42	5.4	7.93	7.61	7.66	7.37
Arizona	9.53	9.08	8.42	8.1	5.89	5.8			8.34	8.03
Colorado	9.94	9.35	8.27	7.74	6.34	5.93	7.83	7.28	8.28	7.78
ldaho	7.25	6.54	6.08	5.28	4.13	3.57		7.20	5.95	5.25
Montana	8.95	8.42	8.19	8	5.65	5.18			7.47	6.96
Nevada	12.71	12.6	10.27	10.2	6.29	7.18	8.59	9.42	8.99	9.38
New Mexico	9.71	9.25	8.33	7.84	5.31	5.86			7.72	7.55
Utah	7.96	7.7	6.4	6.02	4.12	3.91	7.92	7.66	6.11	5.83
Wyoming	8.37	7.8	6.67	6.31	4.35	3.99			5.57	5.18
Pacific	11.96	11.68	44.0	40.04					5.57	5.10
Contiguous	11.50	11.00	11.2	10.61	8.31	7.87	8.09	8.2	10.8	10.38
California	14.76	14.37	12.78	12	10.49	9.78	8.13	8.24	12.9	12.29
Oregon	8.41	8.57	7.32	7.18	5.61	5.53	6.66	6.78	7.31	7.33
Washington	7.74	7.52	7.06	6.78	4.99	4.74	6.09	6.21	6.78	6.59
Pacific	25.88	21.78	22.63	18.87	23.01	40.47				
Noncontiguous			22.00	10.07	23.01	18.47			23.77	19.67
Alaska	16.34	15.05	13.35	12.15	12.75	12.72	7 <b></b>		14.28	13.27
Hawaii	33.41	26.59	30.47	24.42	26.72	20.61			29.95	23.67
U.S. Total	11.47	10.7	10.13	9.5	7.06	6.28	10.61	8.76	9.73	8.94
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[1] See Technical notes for additional information on the Commercial, Industrial, and Transportation sectors.

NM = Not meaningful due to large relative standard error or excessive percentage change.

Notes: See Glossary for definitions. Values for 2007 are final. Values for 2008 are preliminary estimates based on a cutoff model sample. See Technical Notes for a discussion of the sample design for the Form EIA-826. Utilities and energy service providers may classify commercial and industrial customers based on either NAICS codes or demands or usage falling within specified limits by rate schedule. Changes from year to year in consumer counts, sales and revenues, particularly involving the commercial and industrial consumer sectors, may result from respondent implementation of changes in the definitions of consumers, and reclassifications. Retail sales and net generation may not correspond exactly for a particular month for a variety of reasons (i.e., sales data may include imported electricity). Net generation is for the calendar month while retail sales and and consumption occurring in and outside the calendar month. Totals may not equal sum of components because of independent rounding.

Source: Energy Information Administration, Form EIA-826, "Monthly Electric Sales and Revenue Report with State Distributions Report."

More Tables on the Average Retail Price of Electricity	Formats			
Table ES. Summary Statistics for the United States	1	html	pdf	xls
Table 5.3. Average Retail Price of Electricity to Ultimate Customers	: Total by End-Use Sector	html	Pui	xls
Table 5.6.B. Average Retail Price of Electricity to Ultimate Custome Year-to-Date	ers by End-Use Sector, by State	html		xls
Table ES1.A. Total Electric Power Industry Summary Statistics,	·	html		xls
Table ES1.B. Total Electric Power Industry Summary Statistics, Yea	on to Data	html		xls
Average Price by State by Provider (EIA-861)	,	rici (ii		V. 1.
Current and Historical Monthly Retail Sales, Revenues and Average and by Sector (Form EIA-826)	Revenue per Kilowatthour by State			xls xls
Form EIA-861 Database				חחר
Table 7.4. Average Retail Price of Electricity to Ultimate Customers "Electric Sales, Revenue and Average Price"		html html	pdf	DBF

see also:

Electric Power Monthly

9-17

#### SENATE BILL No. 265

By Committee on Ways and Means

2-12

AN ACT concerning energy; relating to conservation and electric generation, transmission and efficiency and air emissions; amending K.S.A. 19-101a and 65-3012 and K.S.A. 2008 Supp. 65-3005, 65-3008a and 66-1,184 and repealing the existing sections; also repealing K.S.A. 19-101m.

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Be it enacted by the Legislature of the State of Kansas:

WHEREAS, The federal government is currently contemplating the regulation of certain emissions from stationary, mobile and area sources not currently regulated by the United States environmental protection agency, the form and requirements of which cannot be predicted at this time, but which could include cap and trade regulations, national energy taxes or a specific tax on one or more of such emissions that would preempt state-specific programs intended to reduce the emission of greenhouse gases and other emissions; and

WHEREAS, Any uncoordinated state regulatory initiative intended to regulate such emissions may be inconsistent with subsequent congressional determinations and with related federal legislation; and

WHEREAS, An individual Kansas response to the development of new regulatory programs intended to regulate emissions not currently regulated by the federal government is premature: Now, therefore,

New Section 1. As used in sections 1 through 5, and amendments thereto:

- (a) "ASHRAE" means American society of heating, refrigerating and air-conditioning engineers, inc. standard 90.1-2004.
- (b) "Energy star" means the joint program of the United States environmental protection agency and the United States department of energy which labels certain products that meet energy efficiency standards adopted for such products.
  - (c) "IECC" means the 2006-international energy conservation code.
- (d) "New state building" means any building or structure which is constructed by the state or any agency of the state and the construction of which commences on or after July 1, 2010.
- New Sec. 2. The secretary of administration shall adopt rules and regulations for state agencies for the purchase of products and equipment,

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including, but not limited to, appliances, lighting fixtures and bulbs, and computers, which meet energy efficiency guidelines which are not less than the guidelines adopted for such products to qualify as an energy star product if the projected cost savings for the useful life of such products and equipment is equal to or greater than the additional cost compared to functionally equivalent products and equipment of lower efficiency.

New Sec. 3. (a) The department of administration shall collect dataon energy consumption and costs for all state-owned and leased real property and the secretary of administration shall submit a written report to
the legislature on or before the first day of the 2010 regular session of
the legislature and on or before the first day of each ensuing regular
session of the legislature identifying state-owned or leased real property
locations in which an excessive amount of energy is being used in accordance with rules and regulations adopted by the secretary of administration concerning energy efficiency performance standards for stateowned or leased real property.

(b) The secretary of administration shall not approve a new lease or a renewal or extension of an existing lease of non-state owned real property unless the lessor has submitted an energy audit for such real property that is the subject of such lease. The secretary of administration shall adopt rules and regulations establishing energy efficiency performance standards which shall apply to leased space and improvements which the lessor shall be required to address based on such energy audit.

New Sec. 4. (a) Within the limitations of appropriations therefor, the Kansas energy office of the state corporation commission shall develop and increase the participation of school districts and local governments in the facilities conservation improvements program (FCIP) pursuant to K.S.A. 75-37,125, and amendments thereto.

(b) The state corporation commission shall strongly encourage state agencies which operate and maintain state-owned buildings that are not participating in the FCIP to participate in the FCIP pursuant to K.S.A. 75-37,125, and amendments thereto, on or before December 1, 2011.

New Sec. 5. The secretary of administration shall adopt rules and regulations prescribing energy efficiency performance standards requiring that all new construction and, to the extent possible, renovated state-owned buildings, be designed and constructed to achieve energy consumption levels that are at least 10% below the levels established under the ASHRAE standard or the IECC, as appropriate, if such levels of energy consumption are life-cycle cost-effective for such buildings and also recommend that new and, to the extent possible, renovated school and municipal buildings meet the same requirements.

New Sec. 6. (a) (1) By the year 2013, for each public utility, the nameplate capacity of the renewable electric generation facilities included

The secretary of administration shall adopt rules and regulations for state agencies for the conduct of an energy audit at least every five years on all state-owned real property and