Approved:	March	3,	20	1	1
11		D	ate	;	_

### MINUTES OF THE HOUSE AGRICULTURE & NATURAL RESOURCES COMMITTEE

The meeting was called to order by Chairman Larry Powell at 9:00 a.m. on February 21, 2011, in Room 783 in the Docking State Office Building.

All members were present except:

Representative Elaine Bowers - Excused Representative Rocky Fund - Excused Representative Charlotte O'Hara - Excused Representative Michael Peterson - Excused

### Committee staff present:

Sean Ostrow, Office of the Revisor of Statutes Raney Gilliland, Kansas Legislative Research Department Michael Wales, Kansas Legislative Research Department Kay Scarlett, Committee Assistant

Conferees appearing before the Committee:

Others attending:

See attached list.

### <u>Discussion and action on HB 2271 – Amending provisions relating to plant pest inspection and regulation.</u>

Chairman Powell opened <u>HB 2271</u> for discussion. Sean Ostrow, Office of the Revisor of Statutes, explained a balloon amendment worked on by the the Kansas Department of Agriculture and stakeholders after the hearing on the bill. Many of the proposed changes are clarifying language and technical clean up. Page 7, lines 45 and 46, and page 8, lines 1 – 7, of the balloon removes the felony penalty provision from the bill making a violation a misdemeanor as in current law. It was noted that the proposed change on page 5, line 17, of the balloon should be the "plant pest emergency response fund, not the "plant protection fee fund." (Attachment 1) Representative Hayzlett moved to adopt the balloon amendment as presented. Seconded by Representative Brookens, the motion carried.

Representative Brookens moved to recommend HB 2271, as amended, favorably for passage. The motion was seconded by Representative Hayzlett. Discussion ensued.

Representative Brookens moved to amend the balloon on page 4, line 34, to put a period after hour; strike "not including exclusive" and insert "Any"; and on page 4, line 35, strike ",which shall" and insert "may" and strike "an" and insert "and" Seconded by Representative Williams, the motion carried.

Representative Grant moved to amend the balloon on page 8, line 3, to change the maximum penalty from \$5,000 back to current law of \$1,000 per violation. The motion was seconded by Representative Brookens. After much discussion and noting that this amount was increased as a deterrent to commission of a violation, Representative Grant, with Representative Brookens consent, moved to change the maximum penalty to \$2,000. Motion carried.

Representative Brookens moved to recommend HB 2271, as amended, favorably for passage in the form of House Substitute for HB 2271. The motion was seconded by Representative Grant. The motion passed.

## <u>Subcommittee appointed on HB 2295 – Amending state hunting laws and regulations relating to hunting seasons, permits and the use of bows.</u>

Chairman Powell appointed a subcommittee to work with the Kansas Department of Wildlife and Parks and others on <u>HB 2295</u>: Representative Willie Prescott, Chairman; Representative Kyle Hoffman; and Representative Jerry Williams.

The meeting adjourned at 9:35 a.m. The next meeting of the House Agriculture & Natural Resources Committee is scheduled for March 3, 2011.

# HOUSE AG & NATURAL RESOURCES COMMITTEE GUEST LIST

DATE: FEBRUARY 21, 2011

NAME	REPRESENTING	
Berend Koops	Hein Lan Firm	
Berend Koops Steve Swaffer	KFB	
Chris Tymern	KDWP	
Stow adams	KOUP	
Chester Kaupman	Ks Coop Council	
Chrowrloon	KS Corp Council	
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Session of 2011

### **HOUSE BILL No. 2271**

By Committee on Agriculture and Natural Resources

2-10

AN ACT concerning agriculture; relating to plant pest inspection and control; amending K.S.A. 2010 Supp. 2-2113, 2-2115, 2-2116, 2-2117, 2-2118, 2-2120, 2-2122, 2-2123, 2-2124, 2-2125, 2-2126, 2-2128 and 2-2129 and repealing the existing sections.

Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 2010 Supp. 2-2113 is hereby amended to read as follows: 2-2113. As used in this act:

- (a) "Plant pests" include any stage of development of any insect, nematode, arachnid, or any other invertebrate animal, or any bacteria, fungus, virus, weed or any other parasitic plant or microorganism, which can injure plants or plant products.
- (b) "Secretary" means the secretary of the Kansas department of agriculture, or the authorized representative of the secretary.
- (c) "Plants and plant products" means trees, shrubs, grasses, vines, forage and cereal plants and all other plants; cuttings, grafts, scions, buds and all other parts of plants;
- (d) "Plant products" means and fruit, vegetables, roots, bulbs, seeds, wood, lumber, grains and all other plant products.
- (d)(e)Location2011"means??any??grounds??or??premises??on??or??in??which??live??plants??are??propagated??or??grown??or??from??which??live??plants??are??removed??for??sale??or??any??grounds??or??premises??on??or??in??which??live??plants??are??being??fumigated??treated??packed??stored??or??offered??for??sale

(e)(f)

Live??plant??dealer2011??means??any??person??unless??excluded??by ??rules??and??regulations??of the secretary adopted hereunder??who:

- (1) Grows live plants for sale or distribution;
- (2) buys or obtains live plants for the purpose of reselling or reshipping within this state;
- (3) plants, transplants or moves live plants from place to place within the state with the intent to plant such live plants for others and receives compensation for the live plants, for the planting of such live plants or for both live plants and plantings; or
  - (4) gives live plants as a premium or for advertising purposes. (f)(g)

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**Comment [k1]:** Should read "who engages in business in the following manner:"

HB 2271

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- (q) "Bee pest" means any infectious, contagious or communicable disease or harmful parasite or insects affecting honey bees or their brood.
- Sec. 2. K.S.A. 2010 Supp. 2-2115 is hereby amended to read as follows: 2-2115. To effectuate the purposes of this act and any rules or regulations adopted hereunder, the secretary shall have the right to:
- (a) Enter and inspect, monitor and place and inspect monitoring equipment in, and obtain samples from any property in this state, except private dwellings, at any reasonable time; or, to inspect any means of conveyance moving within this state, upon probable eause reasonable suspicion to believe it contains or carries any plant pest or other article subject to this act.
- (c) If access to any property sought under the provisions of this section for the purposes authorized is denied, the secretary may apply to any court of competent jurisdiction for an order providing for such The court shall, upon proper application, issue an order providing for access to such property.

Sec. 3. K.S.A. 2010 Supp. 2-2116 is hereby amended to read as follows: 2-2116. (a) Wherever the secretary finds a plant, plant product or other regulated article that is infested by a plant pest or finds that a plant pest exists on any premises in this state or is in transit in this state, the secretary may:

(1) Upon giving notice to the owner or an agent of the owner in possession thereof, may seize, quarantine, treat, or otherwise dispose of such plant pest in such manner as the secretary deems necessary to suppress, control, eradicate, or prevent or retard the spread of such plant pest<sub>5</sub>; or

(2) the secretary may order such owner or agent to so treat or otherwise dispose of the such plant pest. If such owner fails to comply with such order, the secretary may treat or otherwise dispose of such plant pest.

(b) After notice and opportunity for a hearing in accordance with the provisions of the Kansas adminstrative procedure act, the secretary may assess against such owner any expense incurred by the secretary in treating or otherwise disposing of such plant pest.

Sec. 4. K.S.A. 2010 Supp. 2-2117 is hereby amended to read as follows: 2-2117. The secretary is authorized to quarantine this state or any portion thereof when the secretary determines that such action is necessary to prevent or retard the spread of a plant pest and to quarantine any other state or portion thereof whenever the secretary determines that a plant pest exists therein and that such action is necessary to prevent or retard its spread into this state. Before promulgating the determination Comment [k2]: Strike

Comment [k3]: Strike and replace with (a)

Comment [k4]: Strike and replace with (b).

Comment [k5]: Strike and replace with "and,"

Comment [k6]: Replace with "after"

Comment [k7]: Correct spelling to "administrative".

Comment [k8]: Strike

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1 that a quarantine is necessary, the secretary, after providing due notice to 2 interested parties, shall hold a public hearing at which any interested 3 party may appear and be heard either in person or by attorney. The 4 secretary may impose a temporary quarantine for a period not to exceed 5 90 days during which time a public hearing, as provided in this section, 6 shall be held if it appears that a quarantine for more than the 90-day 7 period will be necessary to prevent or retard the spread of the plant pest. 8 The secretary may limit the application of the quarantine to the infested 9 portion of the quarantined area and appropriate environs, to be known as 10 the regulated area, and, without further hearing, may extend the regulated 11 area to include additional portions of the quarantined area. Following the 12 establishment of the quarantine, no person shall move the plant pest 13 against which the quarantine is established or move any regulated article 14 described in the quarantine, within, from, into or through this state 15 contrary to the quarantine promulgated by the secretary. The quarantine 16 may restrict the movement of the plant pest and any regulated articles 17 from the quarantined or regulated area in this state into or through other 18 parts of this state or other states and from the quarantined or regulated 19 area in other states into or through this state. The secretary shall impose 20 such inspection, disinfection, certification or permit and other 21 requirements as the secretary shall deem necessary to effectuate the 22 purposes of this act. The secretary is authorized to establish regulations 23 defining pest freedom standards for live plants, plants and plant products 24 or other regulated articles that pose risk of moving plant pests that may 25 cause economic or environmental harm.

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Sec. 5. K.S.A. 2010 Supp. 2-2118 is hereby amended to read as follows: 2-2118. Upon request the secretary may provide inspection services for any person who owns or possesses plants or plant products or for certification purposes of regulated articles intended for shipment interstate or internationally. Upon payment of the appropriate fee as established by rule and regulation and as inspection personnel are available, the inspection shall be conducted and a report or certificate setting forth the inspection results shall be issued if requested. Inspection fees shall not exceed \$30 per hour, not including exclusive diagnostic and identification fees, which shall be assessed as established by rules and regulations adopted by the secretary. Mileage incurred shall also be paid by the person requesting the inspection at the rate established by rules andregulation regulations. If certificate is requested an additional fee not to exceed \$50, as established by rules and regulations, plus any fee amount charged by the United States government for the acquisition of federal certificates shall be assessed. The fees for such inspection and certificate in effect on the day preceding the effective date of this act shall continue in effect until the secretary adopts rules and regulations fixing a different fee therefor under this subsection. In any case where any intended receiving state or country requires or authorizes the certification of plants or plant products, bees or beekeeping equipment or other

Comment [k9]: Strike.

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regulated articles to be based on origin, special handling, treatment or any other procedure in addition to or in lieu of actual visual inspection of such articles, the secretary may provide such certification. The secretary may refuse to perform any inspection if the regulated article to be inspected is found to be in such condition that it cannot be adequately inspected or the environs in which the regulated article is located present a danger to the health and safety of the inspection personnel.

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Sec. 6. K.S.A. 2010 Supp. 2-2120 is hereby amended to read as follows: 2-2120.

- (a) Every live plant dealer, before selling or offering for sale or delivering any live plants in this state, shall procure from the secretary a live plant dealer's license for each location and vehicle from which the live plant dealer offers such live plants for sale.
- (b) Application for such license shall be made on a form furnished by the secretary, and The fee for each application shall be fixed by rules and regulations adopted by the secretary, except that such fee shall not exceed \$605, and shall not apply to live plant dealers whose total annual retail live plant sales are less than \$10,000. The application fee in effect on the day preceding the effective date of this act shall continue in effect until the secretary adopts rules and regulations fixing a different application fee under this section.
- (c) A live plant dealer shall not require a license if such live plant dealer does not import or export plants into or from the state and the annual gross receipts of such live plant dealer's business is less than \$10,000.
- (d) The Such live plant dealer's license shall expire on January 31, following date of issue, except that all valid certificates of nursery inspection and nursery dealer licenses issued by the secretary that are scheduled to expire in 2002 shall remain valid until January 31, 2003.

(e) A live plant dealer may sell only live plants:

- (1) Which are in compliance with all quarantines and regulated nonquarantine pest freedom standards established by the secretary, or
- (2) live plants accompanied by a valid certificate of inspection of a federal inspector or inspector of another state, stating that such live plants comply with all applicable quarantines and regulated nonquarantine pest freedom standards. Except where restricted by a quarantine, live plants transplanted on one contiguous property are exempt from the provisions of this act.
- Sec. 7. K.S.A. 2010 Supp. 2-2122 is hereby amended to read as follows: 2-2122. If it is found that any live plant dealer license issued by the secretary is being used in connection with live plants which do not meet the quarantines and regulated nonquarantine pest freedom standards established by the secretary, or other precautionary measures prescribed by the secretary under the provisions of this act and amendments thereto, or if it is found that any live plant dealer's license is being used by a person other than the one to whom it was issued, the secretary may

Comment [k10]: This needs to be changed to "engages in business as a live plant dealer,"

Comment [RS11]: Excluding the plant protection fee fund authorized pursuant to K.S.A. 2010 Supp. 2-2129, and amendments thereto

Comment [k12]: Change to "shall not be required to obtain a license..."

Comment [k13]: Replace with "engage in the live plant business with live plants which are:"

Comment [k14]: Strike

Comment [k15]: Strike

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revoke the live plant dealer's license after notice and opportunity for a hearing are given in accordance with the provisions of the Kansas administrative procedure act to show cause why the license should not be revoked.

The secretary, after providing notice and opportunity for a hearing in accordance with the provisions of the Kansas administrative procedure act, may deny any application for, or refuse to renew, revoke, suspend or modify the provisions of any license, permit or certificate issued pursuant to this act if applicant or holder of such license, permit or certificate has failed to comply with:

- (a) Any provision or requirement of this act or any rule or regulation adopted hereunder; or
- (b) any laws, rules or regulations of any other state, or the United States, relating to licensing of live plant dealers, plant pests, plants or plant products or commodity certification; or
- (c) had any license, certificate or permit issued by any other state, or the United States, related to the licensing of live plant dealers, plant pests, plants or plant products revoked, suspended or modified.
- Sec. 8. K.S.A. 2010 Supp. 2-2123 is hereby amended to read as follows: 2-2123. It shall be unlawful to deliver, transport or ship into or within this state live plants or other regulated articles which are not in compliance with the provisions of this act.
- (a) Any such live plants intended for resale and any such live plants transported by public carriersold, delivered, transported or shipped into or within this state by a live plant dealer shall have attached to each quantity or package be accompanied by a tag, or label, itemized bill of lading, receipt or other document on which shall appear the name and address of the consigner or shipper, a description of the contents and the place of origin. Live plants brought into the state under a document, as required by this section, may be sold and moved under a valid Kansas live plant dealer license, and this shall not preclude inspection by the secretary at any time within the state.
- (b) All live plants and regulated articles shipped or moved into this state shall be accompanied by a copy of a valid documentation issued by the proper official of the state, territory, district or country from which it was shipped, or moved sent, or brought showing that such live plants or regulated articles are in compliance with Kansas quarantines and regulated nonquarantine pest freedom standards as established by the secretary.

Live plants brought into the state under a document, as required by this section, may be sold and moved under a valid Kansas live plant dealer license, and this shall not preclude inspection by the secretary at any time within the state.

(c) Electronic or mail order sales of live plants are subject to the provisions of this act. All regulated articles shipped or moved into Kansas shall be accompanied by valid documentation issued by the proper

#### Comment [k16]: Strike

Comment [k17]: "Failed to comply with any

Comment [k18]: "Failed to comply with any laws.

Comment [k19]: Strike "or", replace with a comma

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official of the state, territory, district or county [country] from which it was shipped or moved showing that the regulated article is in compliance with Kansas quarantines or pest freedom standards, or both, established for such article.

Sec. 9. K.S.A. 2010 Supp. 2-2124 is hereby amended to read as follows: 2-2124. (a) It shall be a violation of this act for any person to:

To??Sell??barter??offer??for??sale??or??move??transport??deliver??ship ??or??offer??for??shipment??into??or??within??this??state??any??plant ??pests??in??any??living??stage??without??first??obtaining??approval?? for??such??shipment??from??the??secretary??

to??hinder??or??prevent??the??secretary??from??carrying??out??his??or ??her??duties??under??this??act??

(c)(3)

to??fail??to??carry??out??the??treatment??or??destruction??of??any??pl ant??pest??or??regulated??article??in??accordance??with??official??noti fication??from??the??secretary??

(d)(4)

to??sell??transport??deliver??distribute??offer??or??expose??for??sale?? live??plants??which??are??not??in??compliance??with??the??provisions ??of??this??act??

(e)(5) to ?? (e)(5) to ?? use ?? an ?? invalid, suspended ?? or ?? revoked ?? certificate ?? of ?? inspection permit??or??live??plant??dealer??license,??in??the??sale??or??distributi on??of??live??plants?? 

to??fail??to??comply??with??any??of??the??provisions??of??this??act?? or??the??rules??and??regulations??<del>promulgated</del>adopted??hereunder????

(g)(7) to?? knowingly?? move?? any?? regulated?? article?? into or within ?? this ?? state ?? from ?? a ?? quarantined ?? area ?? of any other state??when??such??article??has??not??been??treated??or??handled??as ??provided??by??the??requirements??of??said??quarantine??at??the??po int??of??origin??of??such??article

(b) Each day a violation of this act occurs or continues shall constitute a separate violation.

(c) The district court shall have jurisdiction over violations of this act or rules and regulations adopted hereunder. Such court may issue orders, including, but not limited to, temporary restraining orders, without first requiring proof that an adequate remedy at law does not exist. Any such orders shall be issued without bond. Such orders may be instituted prior to the initiation of any criminal, administrative or civil penalty proceedings.

Sec. 10. K.S.A. 2010 Supp. 2-2125 is hereby amended to read as follows: 2-2125. (a) Any person-who intentionally violating violates any Comment [k20]: Need to add "to engage in business as a live plant dealer and" before the "use

Comment [k21]: Strike

Comment [k22]: Strike

Comment [k23]: Replace with issued

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of the provisions of subsection (a)(1), (a)(3), (a)(4), (a)(5) or (a)(7) of K.S.A. 2-2124, and amendments thereto, this act shall be deemed guilty of a misdemeanor and upon conviction shall be punished by a fine of not less than \$25 nor more than \$500. severity level 7, nonperson felony:

(b) A person who violates subsection (a)(2) or (a)(6) of K.S.A. 2 2124, and amendments thereto, shall be guilty of a class A nonperson misdemeanor.

 $\frac{b}{c}$  The secretary, after providing notice and opportunity for a hearing, in accordance with the Kansas administrative procedure act, may assess a civil penalty against any person who violates or fails to comply with the requirements of this act, or any rules or regulations adopted hereunder, of not less than \$100 nor more than \$1,000\$5000 per offense, violation. In the case of a continuing offense, each day the violation continues may be deemed a separate violation. A separate civil penalty may be assessed for each separate violation. Such civil penalty may be assessed in addition to any other penalty provided by law. Such assessment shall be made in accordance with the Kansas administrative procedure act.

Sec. 11. K.S.A. 2010 Supp. 2-2126 is hereby amended to read as follows: 2-2126. The secretary shall promulgateadopt, amend and repeal such rules and regulations as, in the discretion of the secretary, are necessary for the efficient executionadministration and enforcement of the provisions of this act.

Sec. 12. K.S.A. 2010 Supp. 2-2128 is hereby amended to read as follows: 2-2128. (a) The secretary shall remit all moneys received by or for the secretary under article 21 of chapter 2 of Kansas Statutes Annotated, and amendments thereto, to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of each such remittance, the state treasurer shall deposit the entire amount in the state treasury to the credit of the entomologyplant protection fee fund. All expenditures from such fund shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the secretary of agriculture or by a person or persons designated by the secretary.

(b) The entomology fee fund is hereby redesignated the plant protection fee fund.

Sec. 13. K.S.A. 2010 Supp. 2-2129 is hereby amended to read as follows: 2-2129. (a) There is hereby created a plant pest emergency response fund in the state treasury. Such fund shall be funded by a fee assessed in addition to the fees assessed a live plant dealer under article 21 of chapter 2 of the Kansas Statutes Annotated. The additional fee shall be fixed by rule and regulation promulgated by the secretary of agriculture, except that such additional fee shall not exceed \$5 annually on each live plant dealer license. The secretary is authorized and empowered to collect the fees provided in this section. When the total

Comment [k24]: Strike

 amount of fees deposited in the fund is equal to or exceeds \$15,000, the secretary shall not collect any such fees as provided in this section. When expenditures made from the fund result in the total amount of the fees deposited in the fund to be less than \$15,000, the secretary may resume the assessment and collection of such fees as provided in this section.

- (b) The secretary is authorized and empowered to make expenditures from the plant pest emergency response fund and that in the discretion of the secretary mitigate pests that have been identified by the secretary as high risk pests having the potential to damage agriculture, horticulture or the environment. Such expenditures may include the costs of enforcement to protect against high risk pests identified by the secretary. All expenditures from such fund shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by the secretary or by a designee of the secretary.

  (c) The plant pest emergency response fund shall be a fund separate
- (c) The plant pest emergency response fund shall be a fund separate and distinct from the entomology plant protection fee fund referred to in K.S.A. 2-2128, and amendments thereto.
- (d) The provisions of this section shall be part of and supplemental to this act.
- Sec. 14. K.S.A. 2010 Supp. 2-2113, 2-2115, 2-2116, 2-2117, 2-2118, 2-2120, 2-2122, 2-2123, 2-2124, 2-2125, 2-2126, 2-2128 and 2-2129 are hereby repealed.
- Sec. 15. This act shall take effect and be in force from and after its publication in the statute book.

Comment [k25]: Strike