#### MINUTES OF THE HOUSE APPROPRIATIONS COMMITTEE

The meeting was called to order by Chairman Rhoades called the meeting to order at 9:09 a.m. on April 29, 2011, in Room 346-S of the Capitol.

All members were present

Committee staff present:

Jim Wilson, Office of the Revisor of Statutes
Nobuko Folmsbee, Office of the Revisor of Statutes
J.G. Scott, Kansas Legislative Research Department
Jarod Waltner, Kansas Legislative Research Department
Shirley Morrow, Kansas Legislative Research Department
Cindy O'Neal, Administrative Assistant, Appropriations Committee
Kathy Holscher, Committee Assistant, Appropriations Committee

Others attending:

See attached list

• Attachment 1

Proposal for Reductions to the State Budget

Chairman Rhoades welcomed committee members and reviewed the meeting agenda.

Representative Pottorff made a motion to approve the committee minutes from meetings held on March 9, 10 and 11, and April 18 and 19, 2011. The motion was seconded by Representative Carlin. Motion carried.

## HB 2396: An act abolishing the commission on judicial performance.

Chairman Rhoades opened discussion on <u>HB 2396.</u> He noted that approximately \$800,000 was removed for funding in the Mega bill for Judicial Performance.

## **HB 2396:** An act abolishing the commission on judicial performance.

Representative Brown made a motion to move **HB 2396** favorable for passage. The motion was seconded by Representative Peck. Motion carried.

### **OMNIBUS BILL**

Chairman Rhoades opened discussion on the **Omnibus Bill**. It was noted that there was an error on the Fiscal Note for KCPOST as there were no costs for FY 2011.

Representative Gatewood made a motion for an amendment that would require KCPOST to investigate profiling complaints with authorized expenditures from docket fees in all funds in the amount of \$95,237 for FY 2012. The motion was seconded by Representative Pottorff. Motion carried.

Discussion followed by committee members. Chairman Rhoades updated committee members on the status of the Conference Committee meetings. The House and Senate proposals includes a list of across the board cuts and is in Conference Committee, he noted.

Representative Gordon made a motion for an amendment to remove \$160,000 from the Board of Healing Arts from the Omnibus bill. The motion was seconded by Representative Denning. Motion carried.

Chairman Rhoades stated, that as requested by committee members, an update by Steve Anderson, Director of the Division of Budget, Secretary Sullivan with the Department on Aging and Secretary Roberts with the Department of Corrections has been scheduled for Monday's committee meeting.

Representative Carlin provided committee members with an update of the Ft. Hays Pipeline program, which just completed the first year. Of the fourteen graduating students, thirteen are enrolled in higher education programs within the state, she added.

#### CONTINUATION SHEET

Minutes of the House Appropriations Committee at 9:09 a.m. on April 29, 2011, in Room 346-S of the Capitol.

Alan Conroy, Kansas Legislative Research Department, presented an overview of the additional reductions to the State Budget as proposed by Representative Brown, Representative Kelley and Representative Donohoe (Attachment 1). This proposal would provide for an additional SGF reduction of approximately \$138 million or an ending SGF balance of \$203.5 million. The proposal would take the funding to the FY 2011 budget and provide for \$263 million in expenditure increases for replacement of federal stimulus dollars, SGF debt service and KPERS-School payments. He reviewed the budget reductions that will still be maintained and the school finance adjustments. He noted that HB 2395 provides flexibility to local school districts within existing funds, and employee salary reductions are not included in the proposal. The SGF spending for FY 2011 would be \$5.6 billion and \$5.9 million for FY 2012, he added. The additional information included in the proposal represents adjustments by agency for FY 2010, FY 2011 and FY 2012, he noted.

Alan Conroy, Kansas Legislative Research Department, responded to questions from committee members. He discussed the Department of Corrections adjustment of \$45 million from the previous committee's position in FY 2012. The federal funds would not be replaced with SGF for Department of Corrections, medicaid caseloads are addressed in the proposal but the waivers would not be held harmless with this proposal, he added.

Amy Deckard, Kansas Legislative Research Department, responded to questions from committee members regarding the impact on waivers with this proposal. She stated a large portion of this reduction would be centered on the waivers, due to the increase in SGF for replacement of federal dollars for FY 2012. The impact of the 10% change in the state share and maintenance of effort requirements were discussed. Additional information will be forthcoming from the federal government in regards to replacement requirements of the American Reinvestment and Recovery Act, she added. The reductions to SRS excluding caseloads and waivers by the committee have been recommended. The across the board cuts to SRS represents \$9.9 million or 5% under the current House position, she noted.

Chairman Rhoades stated that all amendments to the Omnibus Bill will be considered in committee.

Meeting adjourned at 10:03 a.m.

Marc Rhoades, Chairman

## APPROPRIATIONS COMMITTEE GUEST LIST

DATE: 429-11

DIAD OF	
NAME	REPRESENTING
DERECK MEIN	HEW LAW FIRM
Stephanie Bunten	Judicial Branch
Kim Fowler	Judiciel Brand
Did Koerth	KDUPT
Mancy Bryant Epklungs	SOS
Epkzunpp	KACP, KPUA, KSA
1996 Porcell	FKISU
KOB MENLY	KENNEY TAME.
Leslie Kaufman	Ks Coop Council
Leigh Keck	Capitol Strategies

# Additional Reductions to the State Budget

- Provide for a total FY 2012 State General Fund budget of \$5.9 billion which is \$137.9 million or 2.3 percent below the House approved budget.
- This would provide a State General Fund ending balance of \$203.5 million or 3.4 percent of expenditures.
- Provide for \$263 million in mandatory and vital State General Fund expenditure increases in three areas:
  - Human services caseloads Provides for replacement of federal stimulus funds and provides for caseload growth;
  - Provides for State General Fund debt service, including School District Capital Improvement Fund (debt service); and
  - Provides for KPERS-School payments.
- Still maintain specific budget reductions in the following areas:
  - 10.0 percent reduction in information technology projects;
  - Prohibition of dues and subscriptions;
  - Cell phone reduction of 50 percent;
  - Capture of employee travel rewards;
  - Self-funding of state employee longevity payments.
- The school finance adjustment would require an additional Base State Aid Per Pupil reduction of \$160 in FY 2012. Base Aid Per Pupil in FY 2012 would be \$3,660 compared to the current House position of \$3,762.
- Note HB 2395 which provides flexibility to local school districts within their existing funds.

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Appropriations Committee
Date 129 20 //
Attachment \_\_\_\_\_\_

- All other areas would be receive the same amount as in FY 2011 or a total of \$137.9 million below the Committee's FY 2012 recommendation. However, the individual agencies budgets (with the exceptions above) would be adjusted accordingly back to the FY 2011 level. The action would replace the House Committee of the Whole across-the-board reduction (1.193 percent) amendment of Representative Goico.
- The State employee salary reductions (7.5 percent for state officers and employees who earn more than \$100,000, and the straight-line methodology for for employees between \$40,000 and \$100,000) would <u>not</u> be included in the proposal.
- Total State General Fund spending in FY 2011 would be \$5.676 billion and FY 2012 would total \$5.925 billion. Actual FY 2010 State General Fund spending was \$5.268 billion.

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Appropriations Committee

Attachment

#### STATE GENERAL FUND EXPENDITURES

#### FY 2010 ACTUAL, FY 2011 HOUSE COMMITTEE RECOMMENDATION, FY 2012 WITH ADJUSTMENTS, AND FY 2012 HOUSE COMMITTEE RECOMMENDATION Adjustments Include Human Services Caseloads, Debt Service, KPERS School, and K-12 School Finance

sas Legislative Research Department																% tige	
		FY 2010 AC	ΓUAL, F			E RECOMMENDATIO	ON, FY 2		TMENTS			MITTEE RECOMMEND	ATION			Committee	
				Adjustments	includ	le Human Services C	aseioai	us, Debt Service, r	VERS SU	11001, and K-12 Stil	ooi Filia	nice				Appropriations (	
				House										House	Change From Adjusto	ed FY 2012 ed	
				Committee Rec. FY 2011		Caseload Adjustments		Debt Service KPERS School		2 School Finance Adjustment		Adjusted FY 2012	Committee Rec FY 2012		House Comm. Recom	Percent Policy Percent	
General Government																	
Governmental Ethics Commission	\$	415,015	\$	420,616	\$		\$		\$		\$	420,616	\$	180,656 \$	239,960	57.0 %	
Legislative Coordinating Council		714,940		735,126								735,126		653,344	81,782	11.1	
Legislature		16,068,969		16,538,251								16,538,251		16,211,014	327,237	2.0	
Legislative Research Department		3,325,324		3,831,507								3,831,507		3,523,783	307,724	8.0	
Revisor of Statutes		3,146,055		3,329,034								3,329,034		3,153,798	175,236	5.3	
Division of Post Audit		2,540,447		2,448,314								2,448,314		2,396,726	51,588	2.1	
Office of the Governor		7,293,978		6,796,266								6,796,266		6,762,611	33,655	0.5	
Lieutenant Governor		200,279		192,353								192,353		185,773	6,580	3.4	
Attorney General		2,630,987		2,717,204								2,717,204		1,604,584	1,112,620	40.9	
Secretary of State		2,000,007		2,717,204								2,717,204		1,004,004	1,112,020	40.5	
State Treasurer																	
Judicial Council																	
Board of Indigents' Defense Services		22 504 400		21,865,935								21,865,935		20 562 206	4 202 020		
Judicial Branch		22,591,109												20,563,306	1,302,629	6.0	
	_	101,166,366		101,251,259				(204 909)				101,251,259		101,251,259	(004.040)	(40.0)	
Kansas Public Employees Retirement System (KPI	_	638,812		3,213,748				(294,898)				2,918,850		3,210,092	(291,242)	(10.0)	
Kansas Human Rights Commission		1,483,223		1,440,212								1,440,212		1,189,084	251,128	17.4	
Department of Administration		47,135,817		69,488,285				9,788,843				79,277,128		76,615,994	2,661,134	3.4	
Court of Tax Appeals		1,376,801		1,308,004								1,308,004		653,756	654,248	50.0	
Department of Revenue		16,332,472		16,196,926								16,196,926		16,607,719	(410,793)	(2.5)	
Kansas Technology Enterprise Corp.				•								•			•		
Kansas, Inc.		•													•	•	
Racing and Gaming Commission		•										•		•	•	-	
Department of Commerce		9,966		-								•		15,000,000	(15,000,000)	-	
Total General Government	\$	227,070,560	\$	251,773,040	\$		\$	9,493,945	\$		\$	261,266,985	\$	269,763,499 \$	(8,496,514)	(3.3) %	
Human Services																	
Social and Rehabilitation Services	\$	535,198,821	\$	576,975,477	\$	34,396,516	\$		\$		\$	611,371,993	\$	645,063,941 \$	(33,691,948)	(5.5) %	
Rainbow Mental Health Facility	•	5,762,638		4,548,471		.,,,						4,548,471		4,621,758	(73,287)	(1.6)	
Kansas Neurological Institute		8,068,115		10,707,006								10,707,006		10,490,181	216,825	2.0	
Parsons State Hospital		7,549,433		10,236,775								10,236,775		10,634,504	(397,729)	(3.9)	
Osawatomie State Hospital		16,044,017		14,701,695								14,701,695		14,784,970	(83,275)	(0.6)	
Larned State Hospital		42,466,987		43,155,120								43,155,120		44,465,747	(1,310,627)	(3.0)	
Subtotal SRS and Institutions	\$	615,090,011	\$	660,324,544	\$	34,396,516	\$	-	\$	-	\$	694,721,060	\$	730,061,101 \$	(35,340,041)	(5.1) %	
Commission on Veterans Affairs	\$		\$	8,330,406	\$		\$	•	\$		\$	8,330,406	\$	7,878,879 \$	451,527	5.4 %	
Dept. of Health and Environment - Health		23,441,018		23,341,879								23,341,879		598,813,956	(575,472,077)	(2,465.4)	
Department of Labor		453,981		441,578								441,578		425,989	15,589	3.5	
Kansas Guardianship Program		1,118,640		1,158,265								1,158,265		1,113,847	44,418	3.8	
Department on Aging		142,148,326		161,699,701		43,317,973						205,017,674		211,120,608	(6,102,934)	(3.0)	
Health Policy Authority	1	371,030,412		414,672,305		182,076,368						596,748,673		•	596,748,673	100.0	
Total Human Services	\$	1,161,471,649	\$	1,269,968,678	\$	259,790,857	\$		\$		\$	1,529,759,535	\$	1,549,414,380 \$	(19,654,845)	(1.3) %	

		Actual	House Committee Rec.			Caseload		Debt Service	K	K-12 School Finance		Adjusted		House Committee Rec.	Change From Adjuste House Comm. Recom		Committee 29 20 /
		FY 2010		FY 2011		Adjustments	K	PERS School	_	Adjustment		FY 2012		FY 2012	Dollar	Percent	EOTIM
Education																	50171
Board of Regents	\$	170,012,170	s	175,638,249	\$		\$	(113,967)	\$		\$	175,524,282	\$	168,251,382 \$	7,272,900	4.1 %	Appropriations (Date Mond L
Kansas State University		104,210,728		104,922,032				(1.10,007)				104,922,032	*	104,667,630	254,402	0.2	0 Z t
KSU - Extension Systems and		76 1,210,120										101,022,002		101,001,000	201,102	0.2	iat State
Agricultural Research Program		48,699,791		49,101,825								49,101,825		49,050,123	51,702	0.1	Appropriation Date Appropriation Attachment
KSU - Veterinary Medical Center		10,336,516		10,415,617								10,415,617		10,417,710	(2,093)	(0.0)	pro tac
University of Kansas		136,006,908		137,782,012				2,448,168				140,230,180		140,045,576	184,604	0.1	A B B
University of Kansas Medical Center		109,719,229		110,581,911				10,400				110,592,311		105,783,797	4,808,514	4.3	
Fort Hays State University		33,079,736		34,122,340								34,122,340		33,918,200	204,140	0.6	
Emporia State University		31,352,716		31,535,322								31,535,322		31,505,676	29,646	0.1	
Pittsburg State University		34,189,010		34,613,223				(1,800)				34,611,423		34,568,256	43,167	0.1	
Wichita State University		66,137,368		68,002,127				(3,661)	_			67,998,466		67,930,375	68,091	0.1	
Subtotal Regents and Institutions	\$	743,744,172	\$	756,714,658	\$	-	\$	2,339,140	\$	•	\$	759,053,798	\$	746,138,725 \$	12,915,073	1.7 %	
Department of Education	\$	2,709,551,484	\$	2,971,317,289	\$		\$	(11,335,620)			\$	2,959,981,669	\$	3,068,224,852 \$	(108,243,183)	(3.7) %	
State Library		4,545,907		4,363,021				(,,,				4,363,021		4,174,511	188,510	4.3	
Kansas Arts Commission		1,137,624		767,980								767,980		-	767,980	100.0	
School for the Blind		5,394,758		5,530,223								5,530,223		5,327,944	202,279	3.7	
School for the Deaf		8,776,736		8,833,103								8,833,103		8,592,341	240,762	2.7	
State Historical Society		5,573,651		5,370,179								5,370,179		5,396,630	(26,451)	(0.5)	
Total Education	\$	3,478,724,332	\$	3,752,896,453	\$	•	\$	(8,996,480)	\$	•	\$	3,743,899,973	\$	3,837,855,003 \$	(93,955,030)	(2.5) %	
Public Safety																	
Department of Corrections	\$	100,980,052	· ·	102,608,917	•		· ·	38,750	\$		\$	102,647,667	\$	106 154 150 · 6	(2 506 402)	(2.4) 0/	
Topeka Correctional Facility	Ψ	12,569,394	Ψ	13,121,989	Ψ		Ψ	30,730	Ψ		Ψ	13,121,989	Φ	106,154,150 \$ 13,222,652	(3,506,483)	(3.4) %	
Hutchinson Correctional Facility		8,358,197		8,537,375								8,537,375		30,116,393	(100,663) (21,579,018)	(0.8) (252.8)	
Lansing Correctional Facility		37,263,240		38,468,744								38,468,744		38,849,714	(380,970)	(1.0)	
Ellsworth Correctional Facility		12,609,618		12,996,404								12,996,404		13,071,970	(75,566)	(0.6)	
Winfield Correctional Facility		2,355,977		2,777,088								2,777,088		12,718,627	(9,941,539)	(358.0)	
Larned Correctional Mental Health Facility		9,866,860		9,985,213								9,985,213		10,164,587	(179,374)	(1.8)	
Norton Correctional Facility		3,365,028		5,396,338								5,396,338		15,285,154	(9,888,816)	(183.3)	
El Dorado Correctional Facility		23,481,569		23,913,274								23,913,274		24,063,354	(150,080)	(0.6)	
Subtotal Corrections and Institutions	\$	210,849,935	\$	217,805,342	\$		\$	38,750	\$	-	\$	217,844,092	\$	263,646,601 \$	(45,802,509)	(21.0) %	
Investiga Authority		40,000,000		40 004 053		0.000.046						50 .50					
Juvenile Justice Authority	\$	40,396,230	\$	48,201,023	\$	2,269,041	\$	•	\$	•	\$	50,470,064	\$	45,666,945 \$	4,803,119	9.5 %	
Kansas Juvenile Correctional Complex		17,194,830		16,942,661								16,942,661		17,274,266	(331,605)	(2.0)	
Atchison Juvenile Correctional Facility Beloit Juvenile Correctional Facility		787,751										•				•	
Larned Juvenile Correctional Facility		8,464,847		8,803,177								0.000.477		0.044.500	(444,400)	(4.6)	
Subtotal JJA and Institutions	\$	66,843,658	•	73,946,861	•	2,269,041	\$		\$		\$	8,803,177 76,215,902	\$	8,944,586	(141,409)	(1.6)	
Sabtotal our and Mattations	φ	00,040,000	φ	73,340,801	φ	2,203,041	φ		φ		Φ	10,210,902	Ф	71,885,797 \$	4,330,105	5.7 %	
Adjutant General	\$	32,239,756	\$	18,550,945	\$		\$	301,704	\$	-	\$	18,852,649	\$	12,471,493 \$	6,381,156	33.8 %	
Kansas Parole Board		496,459		509,237								509,237			509,237	100.0	
Highway Patrol		32,128,443		31,891,689								31,891,689		31,984,379	(92,690)	(0.3)	
Kansas Bureau of Investigation		14,607,892		15,506,680								15,506,680		15,838,542	(331,862)	(2.1)	
Sentencing Commission	-	8,156,594		7,379,269								7,379,269		7,003,825	375,444	5.1	
Total Public Safety	\$	365,322,737	\$	365,590,023	\$	2,269,041	\$	340,454	\$	5-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1-1	\$	368,199,518	\$	402,830,637 \$	(34,631,119)	(9.4) %	

				House Committee Rec.		Caseload	Do	bt Service	K-12 School Finance			Adjusted		House Committee Rec.	Change From Adjuste House Comm. Recom	ed FY 2012	mmittee 1/20/	
		Actual FY 2010	C	FY 2011		Adjustments		KPERS School		Adjustment		FY 2012		FY 2012	Dollar	Percent	Percent	
Agriculture and Natural Resources												0.000.400	•	40,400,004	(4.444.420)		000	4
Department of Agriculture	\$	9,796,750	\$	9,306,496	\$		\$	•	\$		\$	9,306,496	\$	10,420,624 \$	(1,114,128)	(12.0) %	tions	
Dept. of Health and Environment - Environment		7,468,006		7,550,243								7,550,243		6,976,572	573,671	7.6 100.0		, Attachment
Animal Health Department		858,810		779,478								779,478		4.050.400	779,478	(10.0)	Sorial States	- Ĕ
Kansas State Fair Board		341,861		1,549,854				616				1,550,470		1,850,469	(299,999)	(19.3)	5	등
State Conservation Commission		743,973		739,156								739,156		4 000 000	739,156	100.0	Appr Date	#
Kansas Water Office		1,962,416		1,879,209								1,879,209		1,806,036	73,173		A D	⋖
Department of Wildlife and Parks		5,438,265		5,160,233								5,160,233		4,888,363	271,870	5.3	_	
Total Agriculture and Natural Resources	\$	26,610,081	\$	26,964,669	\$		\$	616	\$		\$	26,965,285	\$	25,942,064 \$	1,023,221	3.8 %		
Highways and Other Transportation																		
Department of Administration	\$	8,845,148	\$	16,150,975	\$		\$	(199)	\$		\$	16,150,776	\$	16,150,775 \$	1	0.0 %		
Department of Transportation		-		-										•			_	
Total Highways and Other Transportation	\$	8,845,148	\$	16,150,975	\$		\$	(199)	\$		\$	16,150,776	\$	16,150,775 \$	1	0.0 %		
Current Year Savings	\$	-	\$	(6,316,263)							\$		\$	- \$		- %		
10.0 Percent Information Technology Reduction												(4,749,419)		(8,645,361)	3,895,942	(82.0)		
Dues and Subscription Prohibition												(8,082,434)		(5,354,025)	(2,728,409)	33.8		
Cell Phone Contract Reduction												(632,183)		(416,111)	(216,072)	34.2		
Employee Travel Rewards Savings												(300,000)		(300,000)		•		
Longevity Savings												(6,912,712)		(5,300,000)	(1,612,712)	23.3		
7.5 Percent Pay Reduction for Certain State Officers 7.5 Percent Pay Reduction for State Employees on	\$		\$	(964,864)											•			
a Sliding Scale														(19,039,979)	19,039,979			
Grand Total	\$	5,268,044,507	\$	5,676,062,711	\$	262,059,898	\$	838,336	\$		\$	5,925,565,324	\$	6,062,900,882 \$	(137,335,558)	(2.3) %		
	-																	