Approved: February 22, 2011

Date

## MINUTES OF THE SENATE UTILITIES COMMITTEE

The meeting was called to order by Chairman Pat Apple at 1:30 p.m. on February 15, 2011, in Room 548-S of the Capitol.

All members were present except:

Committee staff present:

Matt Sterling, Office of the Revisor of Statutes Mary Torrence, Revisor of Statutes Cindy Lash, Kansas Legislative Research Department Heather O'Hara, Kansas Legislative Research Department Ann McMorris, Committee Assistant

Conferees appearing before the Committee:

Others attending:

See attached list.

Chair opened for discussion and possible action on:

SB 50 - concerning emergency communications, relating to fees, charges, collection and distribution

Kansas Department of Revenue recommended that <u>SB 50</u> be amended by deleting the language in New Section 10 (b).

Moved by Senator Emler, seconded by Senator Petersen, to amend **SB 50** by deleting the language in New Section 10 (b). Motion carried.

Technical amendments to <u>SB 50</u> were recommended by the Revisor of Statutes – (1) change language in New Section 12 (c) - <u>Upon receipt of the All</u> moneys that have been collected from the prepaid wireless 911 fee, all such moneys shall be deposited ...... and in Section 12 (g) change date to 2012 from 2017; (2) Sec. 19. 12-5338 On January 1, 2012 the wireless enhanced 911 grant fee shall be discontinued, the advisory board shall be abolished, any unobligated balance of the wireless enhanced 911 grant fund shall be distributed pursuant to subsection (a) of section 6 and amendments thereto, and the fund shall be abolished. (3) Creation of an additional fund called the 911 state maintenance fund to separate the federal dollars from any moneys contributed the the state or a private donation.

Moved by Senator Petersen, seconded by Senator Taddiken, to amend **SB 50** as recommended by the Revisor of Statutes. Motion carried.

Cox Communications requested the fees be labeled 911 fees instead of "KS 911 fees" as it appears on page 8, line 17 of **SB 50.** 

Moved by Senator Bruce, seconded by Senator Petersen, to amend SB 50 to show the fees labeled as "911 fees." Motion carried.

Kansas Legislative Research Department prepared a chart on Timeline for 2011 SB 50 (Attachment 1)

Senator Francisco requested language that would allow retailers the ability to retain an administrative fee.

Moved by Senator Francisco, seconded by Senator Merrick, to amend <u>SB 50 t</u>o allow 1% administrative fee for retailers.

Substitute motion by Senator Bruce, seconded by Senator Masterson, to remove the 2% administrative provider fees. Motion carried.

Kansas Legislative Research Department distributed information on 911 revenue estimates for the two fee levels. (Attachment 2)

After considerable discussion, moved by Senator Masterson, seconded by Senator Merrick to approve lowering the 911 fee in <u>SB 50</u> from 55 cents per month to 50 cents per month. Motion was withdrawn and Kansas Legislative Research Department was directed to prepare an estimate on the amounts collected on both the 50 cent and 55 cent fees and no action taken on this matter.

## CONTINUATION SHEET

Minutes of the Senate Utilities Committee at 1:30 p.m. on February 15, 2011, in Room 548-S of the Capitol.

Chair Apple proposed the committee give consideration to a separate amendment addressing a change in state coordinator and make those duties part of the duties of the chair of the Coordinating Council who would serve at the pleasure of the Governor.

Kansas Corporation Commission provided rate information to support the increases expressed as percentages in their testimony. (Attachment 3)

The meeting was adjourned at 2:30 p.m.

Respectfully submitted,

Ann McMorris Committee Assistant

Attachments - 3

# SENATE UTILITIES COMMITTEE GUEST LIST FEBRUARY 15, 2011

NAME	REPRESENTING
Mile Recat	Sprint
Patrica Ficile	Sprint
White Damin	Pixings
Ole Jennis	Cov
LOS DESPORSCHMIST	Att
Dinatisk	VERIZON
Ton Day	KCC
ding Gight necr	ATET
LON STANTON	NOTTATION NATURAL GAS
DucaHaas	yor office
NRISON Koneger	USCE//ylar
ERIK SARTORIUS	City of Overland Park
Es Kunft	LACP/ICPOAJKSA

### Timeline for 2011 SB 50

# Upon publication in the Kansas Register:

- Creation of the 911 Coordinating Council and Statewide 911 Coordinator position with accompanying duties/powers, including selecting the LCPA and retaining no more than 2% of total receipts for expenses;
- Creation of the 911 Federal Grant Fund and establishing its provisions, including designating the Statewide 911 Coordinator as administrator of the fund.

#### On and after 1/1/12:

- All definition sections take effect;
- 911 State Fund and 911 State Grant Fund established;
- 911 fees of \$0.55 per month on wireline, wireless, VoIP, and other services established;
- 911 fees of 1.1% per retail transaction on prepaid wireless established:
- Duty to collect and remit fees begins on 1/1/12;
- Providers must keep records of collections for 3 yrs;
- Providers (except prepaid wireless) may retain administrative fees of no more than 2%;
- Dept. of Revenue may retain administrative fees of up to 1% and \$70,000 in FY 2012 for one—time costs;
- · Wireless Enhanced 911 Grant Fund is abolished;
- Wireless Enhanced 911 Grant Fee is abolished;
- VoIP Enhanced 911 Grant Fee is abolished.

1/1/13: No civil penalty shall be imposed prior to 1/1/13 as long as the provider is working in good faith to comply with the provisions of the Kansas 911 Act.

2014: During the 2014
Legislative Session, the
Legislature shall review
the Kansas 911 Act and at
the regular legislative
session every five years
thereafter.

Senate Utilities Committee February 15, 2011

Attachment 1-1

2011

2012

<del>201</del>

2014

2016

By 12/31/11: The 911
Coordinating Council
shall adopt rules and
regulations for
administering the Kansas
911 Act.

Before 1/1/12: Providers are required to submit contact info to the 911 Coordinating Council.

By 3/1/12: Each PSAP shall file a report with the 911 Coordinating Council regarding how the PSAP spent its money that was earned from the 911 fee.

On or before 12/31/13: Legislative Post Audit must conduct an audit of the 911 system to determine whether three factors are being met:

- Whether the money received by PSAPs is being used appropriately;
- 2. Whether the amount of money collected is adequate; and
- 3. The status of 911 service implementation.

Prior to 7/1/16: The Legislature shall review the provisions of New Sec. 12(e). This section states that information provided by providers to the LCPA or to the 911 Coordinating Council will be treated as proprietary records. This provision expires on 7/1/17 without Legislative action.

#### Timeline for 2011 SB 50

#### 2011

- 1. The Kansas 911 Act takes effect upon publication in the Kansas Register. Sec. 26.
  - The 911 Coordinating Council is created, along with accompanying duties/powers. New Sec. 3.
  - The Statewide 911 Coordinator position is created, along with accompanying duties/powers. New Sec. 3(c)(1)-(2).
  - Expenses related to the 911 Coordinating Council shall be paid from the 911 State Grant Fund. No more than 2% of the total receipts from providers and the Department of Revenue received by the LCPA may be used to pay for the council's expenses. New Sec. 3(i).
  - The 911 Coordinating Council selects the LCPA. New Sec. 5.
- 2. The 911 Federal Grant Fund is established. New Sec. 4.
  - The Statewide 911 Coordinator shall serve as administrator of the fund and distribute grants in accordance with the recommendations of the 911 Coordinating Council. New Sec. 4(b).
- 3. The 911 Coordinating Council shall adopt rules and regulations by December 31, 2011. New Sec. 3(e).

#### 2012

- 1. Providers shall submit their contact information to the 911 Coordinating Council prior to January 1, 2012. New Sec. 3(j).
- 2. Bill definitions, unless otherwise specified to take effect upon the effective date of the act, take effect on or after January 1, 2012. New Sec. 1.
- 3. The LCPA shall establish the 911 State Fund and the 911 State Grant Fund on or after January 1, 2012. New Sec. 6.
- 4. 911 fees of \$0.55 per month per subscriber account is imposed for wireline, wireless, VoIP, or other service capable of contacting a PSAP, effective January 1, 2012. New Sec. 7.
- 5. The duty to collect the imposed fees shall begin on January 1, 2012. New Sec. 8(b).
- 6. Fees are due monthly. Amounts collected in one month must be remitted to the LCPA within 15 days of the end of the calendar month, along with a return. The service provider must keep records of the collections for 3 years. This section takes effect on and after January 1, 2012. New Sec. 8(e).
- 7. The provider may retain an administrative fee of not more than 2% of moneys collected from fees, effective January 1, 2012. New Sec. 8(f)-(h).
- 8. 911 fees of 1.1% per retail transaction are imposed on prepaid wireless, effective January 1, 2012. New Sec. 9.
- 9. The Department of Revenue may retain up to 1% of remitted charges on prepaid wireless for administration, effective January 1, 2012. New Sec. 10(e).
- 10. The Department of Revenue may retain \$70,000 of remitted funds in FY 2012 (in addition to the 1% administrative fee) for programming and other one-time costs for establishing a system for collecting the prepaid wireless 911 fee. New Sec. 10(f).
- 11. The prepaid wireless 911 fee imposed in this act shall be the only 911 funding obligation imposed on prepaid wireless service in this state, effective January 1, 2012. New Sec. 11.
- 12. The distribution of funding and the proceeds of fees collected shall be disbursed and used for only what is specified in the act, effective January 1, 2012. New Sec. 12-16.
- 13. Each PSAP shall file a report with the 911 Coordinating Council by March 1, 2012, demonstrating how the PSAP spent the money it earned from the 911 fee. New Sec. 3(k).

#### 2013

- 1. No civil penalty shall be imposed prior to January 1, 2013, as long as providers are working in good faith to comply with the provisions of the act. New Sec. 3(o).
- 2. Before December 31, 2013, Legislative Post Audit must conduct an audit of the 911 system (and once every three years thereafter). New Sec. 15(c).

#### 2014

1. The Legislature shall review the act during the 2014 Legislative Session and every 5 years thereafter. New Sec. 15(d).

#### **2016**

1. The Legislature shall review the provisions of New Sec. 12(e) before July 1, 2016, which shall expire on July 1, 2017, unless the Legislature acts to reenact the provision. The provision states that information provided by providers to the LCPA or to the 911 Coordinating Council will be treated as proprietary records, which will be withheld from the public upon request of the party submitting such records. New Sec. 12(e)-(f).

# 911 Revenue Estimates, 2009 and 2010 SB50 at two fee levels

	2009	SB50 @ \$0.55	SB50 @ \$.50
Fee Revenue from subscribers	\$20,535,882	\$20,643,347	\$18,766,679
Fee Revenue from pre-paid wireless	\$316,334	\$1,485,221	\$1,336,699
Total	\$20,852,216	\$22,128,568	\$20,103,378

Kansas Legislative Research Department, 2/15/11

1500 SW Arrowhead Road Topeka, KS 66604-4027



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Thomas E. Wright, Chairman Ward Loyd, Commissioner

Corporation Commission

Sam Brownback, Governor

February 11, 2011

Senate Utilities Committee State Capitol 300 SW 10<sup>th</sup> Topeka, KS 66612

#### Dear Senate Utilities Committee:

During the hearings on Senate Bill 72 on February 10, 2011, it was requested that Commission staff provide rate information to support the increases expressed as percentages in staff's testimony. This information is provided below.

In Missouri, AT&T's average monthly rate for residential service in 2007 was \$11.34 and in 2010 the average monthly rate was \$18.40. This is an increase of 62.27%. AT&T's average monthly Missouri business rate was \$32.12 in 2007 and in 2010 the average monthly rate was \$39.25. This is an increase of 22.22%. AT&T's overall average rate was \$14.88 in 2007 and \$25.46 in 2010. This is an increase of 71.13%. CenturyTel Missouri's overall average rate in Missouri in 2007 was \$11.53 and in 2010 the average rate was \$14.87. This is an increase of 28.96%. Embarq Missouri's overall average rate in Missouri in 2007 was \$15.76 and in 2010 the average rate was \$17.98. This is an increase of 14.10%.

In Ohio, the legislation that went into effect in September 2010, allows AT&T to have additional pricing flexibility for residential basic local service (for providing a customer with an access line and no additional features). While that rate had been regulated, the new legislation allows AT&T to increase the rate by \$1.25 per month per year. In 2010, the rate for residential basic local service was \$14.25 per month. In 2011, AT&T increased the rate for this service by the full amount allowed under the legislation to \$15.50 per month (an increase of 9%).

Residential rates for AT&T's smallest exchanges in Arkansas were \$13.74 in 2009. That rate increased to \$16.75 in 2010 and to \$20.00 in 2011 (a 45.56% increase since 2006 and a 19.4% increase from 2010). In AT&T's larges exchanges, the rate for business service increased from \$45.00 per month in 2010 to \$48.00 per month in 2011 (an increase of 7%).

In California, AT&T increased its residential rate in 2009 from \$10.94 a month to \$13.50 (an increase of 23%). In 2010, AT&T increased its residential rate from \$13.50 to \$16.45 (an increase of 22%).

Please let me know if you have additional questions on this matter. I can be contacted at (785) 271-3132 or at <u>c.aarnes@kcc.ks.gov</u>.

Sincerely,

Christine Aarnes

Chief of Telecommunications Kansas Corporation Commission