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TO: Kansas Senate Judiciary Committee

FROM: Vallerie L. Gleason

President and CEO

NMC Health, Newton, KS

Valuric Blesson

DATE: March 24, 2023

RE: Proponent of House Bill 2023

On behalf of NMC Health I appreciate the opportunity to provide written testimony in support of House Bill 2023. I thank the House and Senate for reading and hearing these comments and for your consideration.

NMC Health is considered a 99-bed rural PPS hospital in Newton, KS and Harvey County's sole hospital serving 85,000 population. We consist of an acute care hospital, home health and private duty agency, five primary care clinics in Harvey and Sedgwick Counties, five specialty clinics in Newton, and one urgent care centers. We employ over 800 persons, including physicians. Inpatient and outpatient services include but are not limited to obstetrics, geri-psychiatry, rehabilitation, therapies, interventional cardiology, wound care/hyperbaric oxygen, infusion therapy, critical care, and more. During the last academic year, we welcomed 301 students for shadowing, clinical rotations, and intern/capstone work from middle school to post-doctoral, mainly from Harvey and Sedgwick counties. We host Project Access program for the developmentally disabled to aid their readiness-for-jobs at age 21; and yes, we proudly hire program graduates!

HB 2023 is important because we are concerned about our employees' safety and security in our workplaces on and off campus. Healthcare workers are accustomed to workplace aggression including violence (WPV) directed toward them. Many hold the false belief that being kicked, punched, bitten, spit or urinated upon, held up against a wall, having hair pulled out is normalized as an expected, routine part of being a physician, nurse, or aide.

We have doubled down as an organization. We formalized a WPV policy with the cooperation of our Board of Directors, multiple staff members, Newton Police Department, Harvey County Attorney and our liability insurance carrier. We've spent several years and no small amount of effort teaching and reinforcing with our staff that WPV directed at our employees is not tolerated. We've intervened many times when employees were uncomfortable making police reports. And we've made reports on their behalf. We offer and pay for an Employee Assistance Program to aid them after an occurrence. Despite these measures, we believe instances of aggression and aggressive threats may still be underreported for a variety of reasons.

We have initiated multiple security actions, including but not limited to cameras and many other actions that I don't wish to publicize. We worked with our facility's insurance broker and carrier to keep them informed. With the Kansas Hospital Association's help, we were the first Kansas hospital to implement TEAM (1) training for all employees with additional TEAM specialized training for high-at-risk staff in Emergency, Geriatric Psychiatry, Obstetrics, and Critical Care and other key staff.

Our largely-female staff report being afraid at work, especially at night and especially in the Emergency Department. We have an outstanding relationship with Newton Police Department (NPD) and offer them an auxiliary office on our campus as a community service. In an arrangement that started on March 15, 2023, the hospital heavily subsidizes NPD for nighttime hospital cruiser and walking patrols outside and inside our building.

OSHA reported in 2021 that health care workers account for approximately 50% of all victims of workplace violence, with nurses bearing the brunt. Workers in healthcare settings are 4 times more likely to be assaulted than workers in private industry. Forty-seven percent (47%) of emergency room doctors report having been physically assaulted on the job, compared to 70% of emergency nurses. And 87% of US nurses overall are women. (3)

Scenarios and data from NMC Health.

- In one year, 59 reported acts of aggression, verbal threats, physical violence against a staff member by patients and visitor.
  - o Emergency Department. The vast majority related to this department.
    - Drugs, alcohol are often involved and often specific drugs and dosages are being requested by patients or their significant other.
    - Multiple behavioral health patients evaluated, declared medically stable, and subsequently sent to Larned or Osawatomie Hospitals involuntarily or to other behavioral health facilities voluntarily. Some are held in the ED or in our Critical Care unit or in a Medical-Surgical unit until safe care plan and transport are arranged and this is sometimes for days. All care is 1:1 staffing care with use of hospital-provided human sitters (we don't have cameras for this purpose). (3)
    - Several ED patients threatened to leave and return with weapons.
    - Multiple persons accompanied in by law enforcement.
  - Obstetrics. a gun was quickly loaded with bullets and then dramatically flashed at staff during newborn infant's dismissal process while nurse was attempting to secure infant car seat in family vehicle.
  - Medical-Surgical. Staff have experienced mostly verbal aggression and sometimes physical aggression by dementia patients.
  - o Geri-Psych. Dementia patients.
  - Three (3) reports to County Attorney (constitutes patients with dementia that attacked staff and inflicted harm).
  - O Six (6) police reports for patient attacks against our employees.
  - Newton Police Department responds, on average, 1-2 times weekly to our staff's call for presence.
  - o Two (2) no trespassing orders requested by hospital and granted.

- Other examples in other recent years:
  - O Surgeon threatened with death by an adult son if his mother did not get well after a lengthy emergency surgery. This threat occurred when surgeon spoke to the son in the Surgery Waiting Room.
  - o An R.N. was pushed and shoved by two male visitors of an elderly female patient.
  - Estranged male spouse came to settle things with female employee who was at work and already had a Protection from Abuse order in effect. This has happened twice with two different employees. Hospital enacted its Incident Command System in one instance.
- Recent examples:
  - Two Emergency department employees attacked and one injured. Case proceeding through judicial system hearing scheduled (juvenile court)
  - Another Emergency department employee attacked and injured final case outcome pending. Case proceeding through judicial system – await hearing date.

Hospitals are under pressure to PROTECT and DEFEND their on-duty staffs. It is not just a moral duty, it is an imposed duty through OSHA's General Duty Clause. We have responded with significant investments into education, training and policy development, investments into the physical plant and investment into our partnership with local law enforcement. This is a job that goes beyond an individual hospital to control on its own. Training, policies, education, and facilities investments are a wonderful start. A society's public policy that imposes a just consequence to fit the action may also be helpful.

Since we strengthened our Workplace Violence policies, trained to the policies and developed persistent communications plans with the Newton Police Department and our District Attorney, we are seeing increased judiciary activity and less discouragement for our staff to report incidents to us and to file police report. Prior to this a prevailing attitude was "Why file a police report because nothing ever gets done?" The hospital is following up with local law enforcement monthly to check on progress of the WPV reports that are filed. With this kind of progress now happening in my City/County it would be helpful for the Judge to have strengthened sentencing guidelines so that the consequence truly fits the crime. I note we have worked closely with Police and District attorney on reports of violence committed by demented patients. In a special process those reports go directly to the District Attorney who decides whether or not to file charges; to date, no charges have been filed in the case of a demented person, and in all cases the hospital has agreed with the DA's decision.

This bill seems to better fit the incident with a stronger consequence. Statistically speaking, healthcare workers are vulnerable to violence at work. Your responsible Kansas hospitals have reacted appropriately in their communities, making huge investments and efforts to protect their employees. Those measures alone have not erased the incoming incidents. If they are to occur, then strengthening the consequence may be one way that society can answer to the commission of such actions against the people at work in your community's hospitals.

Your community's acute care hospitals have indisputably become the "place of last resort" for multiple social service agencies, other types of health care settings, physician offices, long-term care facilities, EMS, and yes, law enforcement. Either the behavior cannot be managed in these environments or there is a need to ensure the person's medical stability before being placed elsewhere. These persons are sometimes accompanied by significant others who also display behaviors. Sometimes

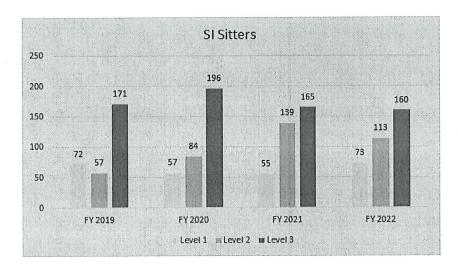
law enforcement can remain on premises to monitor and assure protection for staff and other innocent bystanders or other patients but not always. **The hospital stands alone.** 

These disruptive behaviors indeed interfere with our normal work.

Thank you for your consideration of our comments. O behalf of my employees, I ask you to recommend favorably on HB 2023.

## (Citations)

- (1) Techniques for Effective Aggression Management <a href="https://hss-us.com/risk-consulting-and-training/workplace-violence">https://hss-us.com/risk-consulting-and-training/workplace-violence</a> Accessed 02/03/22
- (2) <a href="https://ojin.nursingworld.org/table-of-contents/volume-27-2022/number-3-september-2022/articles-on-previously-published-topics/are-healthcare-professionals-optimistic-about-workplace-violence/">https://ojin.nursingworld.org/table-of-contents/volume-27-2022/number-3-september-2022/articles-on-previously-published-topics/are-healthcare-professionals-optimistic-about-workplace-violence/</a> Accessed 01/20/23
- (3) <a href="https://www.webmd.com/a-to-z-guides/news/20210318/on-the-front-lines-violence-against-nurses-on-the-rise">https://www.webmd.com/a-to-z-guides/news/20210318/on-the-front-lines-violence-against-nurses-on-the-rise</a> Accessed 02/03/22
- (4) NMC Health FY 2019-2022 "Twenty-Four Hours per Day Suicidal/Homocidal Ideation (S) Sitters Report, All Sitters, All Reasons." Sitters are used in addition to regular staffing for the continuous monitoring of "behavioral" patients ranging from suicidal to aggressive such as Level 3 suicide observation, homicide or assault risk, elopement, fall risk and other safety issues.



Level 1 Risk to self/others: Patient is visualized a minimum of every quarter of an hour by staff. Level 2 Risk to self/others: Patient is in the constant line of vision of a specifically- assigned staff member.

Level 3 Risk to self/others: Specifically-assigned staff member remains in room with patient and maintains a constant line of vision on the patient.