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Laura Kelly, Governor

March 6, 2023

The Honorable Will Carpenter, Chairperson House Committee on Federal and State Affairs 300 SW 10th Avenue, Room 346-S Topeka, Kansas 66612

Dear Representative Carpenter:

SUBJECT: Fiscal Note for HB 2405 by House Committee on Federal and State Affairs

In accordance with KSA 75-3715a, the following fiscal note concerning HB 2405 is respectfully submitted to your committee.

HB 2405 would establish the Kansas Legal Tender Act that would allow specie to be used as legal tender in Kansas. Specie is defined as coins having gold and silver content or certain gold and silver bullion that is coined, stamped, or imprinted with its weight and purity. Specie legal tender in Kansas would consist of specie coins issued by the federal government or any other specie designated as legal tender by a court order. The bill does not allow specie or legal tender to be characterized as personal property for taxation or regulatory purposes. The exchange of one type or form of legal tender for another type or form of legal tender would not be a taxable event. The bill would not allow someone to compel another person to accept gold and silver coins in payment. The Attorney General would be required to enforce the Act without prejudice to any private right of action and the Kansas courts would require specific performance as a remedy for breach of any contract designating a type or form of specie as tender.

Calculations for Kansas income taxes are based on the Kansas adjusted gross income, which is calculated by adding or subtracting certain types of income from the amount of federal adjusted gross income. The bill would allow a subtraction modification for any capital gain from the sale of specie. The subtraction modification would be available to taxpayers beginning in tax year 2023.

The Department of Revenue indicates HB 2405 would decrease State General Fund revenues by unknown amounts beginning in FY 2024. The Department of Revenue does not have data to make a precise estimate of the subtraction modification for any capital gains from the sale of specie. The Department indicates the bill would have no fiscal effect on its operations.

The Attorney General's Office indicates that the bill gives it the authority to enforce the Act, but it is unclear what type of enforcement action would be needed. Therefore, the Office is unable to provide an estimate of the potential fiscal effect of this provision. The Office of Judicial Administration indicates the bill is not expected to have a significant fiscal effect on expenditures for the Judicial Branch. Any fiscal effect associated with HB 2405 is not reflected in *The FY 2024 Governor's Budget Report*.

Sincerely,

Adam Proffitt

Director of the Budget

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cc: Lynn Robinson, Department of Revenue John Milburn, Office of the Attorney General Vicki Jacobsen, Judiciary