Journal of the House

FORTY-FIRST DAY

Hall of the House of Representatives, Topeka, KS, Friday, March 14, 2025, 11:00 a.m.

The House met pursuant to adjournment with Speaker Hawkins in the chair.

The roll was called with 116 members present.

Rep. Sawyer was excused on verified illness.

Reps. Huebert, Kessler, Meyer, Osman, Poetter Parshall, Simmons, VanHouden and Wilborn were excused on excused absence by the Speaker.

Prayer by guest chaplain, Rev. Doug Henkle, Garden City.

Heavenly Father

Thank You for all You've done for us. You've blessed us with all we need, even today and in this chamber as the matters at hand are debated. In Your Word You guide us saying "Trust in the LORD with all your heart and lean not on your own understanding; in all your ways submit to You, and You will make your paths straight." Lord, we tend to trust ourselves rather than You, to rely on our own abilities and good intentions instead of Your sovereign goodness and loving care. Cause us to rely on You!

Lord, people are often unreasonable, irrational, and self-centered. I pray that we would forgive them anyway. If we're kind, people may accuse us of having selfish, ulterior motives. Cause us to be kind anyway. As we're honest and sincere people may doubt us. I pray we would be honest and sincere anyway. As we find serenity and joy, some may be jealous. Give us Your joy anyway. Lord, the good we do today may soon be forgotten. I pray we would be about doing good anyway.

Often, we tend to allow others and our concern for their response to cause us to miss the mark. Jesus, I thank You that You can be our standard. That you can be the mark toward which we strive.

In Jesus Name, Amen.

The Pledge of Allegiance was led by Rep. Resman.

INTRODUCTION OF BILLS AND CONCURRENT RESOLUTIONS

The following bill was introduced and read by title:

HB 2408, AN ACT concerning property taxation; relating to valuations of property;

providing that leased ground owned by a county-recognized community land trust shall be considered as a factor in determining fair market value; amending K.S.A. 2024 Supp. 79-503a and repealing the existing section, by Committee on Taxation.

REFERENCE OF BILLS AND CONCURRENT RESOLUTIONS

The following resolution was referred to committees as indicated:

Federal and State Affairs: HR 6016.

MESSAGE FROM THE GOVERNOR

From Laura Kelly, Governor; Executive Directive No. 25-594; Establishment of a Federal Fund.

MESSAGES FROM THE SENATE

The Senate adopts the Conference Committee report to agree to disagree on **SB 105**, and has appointed Senators Masterson, Blew and Faust Goudeau as Second conferees on the part of the Senate.

The Senate nonconcurs in House amendments to SB 18, requests a conference and has appointed Senators Petersen, Kloos and Corson as conferees on the part of the Senate.

The Senate nonconcurs in House amendments to SB 98, requests a conference and has appointed Senators Petersen, Kloos and Corson as conferees on the part of the Senate.

The Senate nonconcurs in House amendments to **SB 121**, requests a conference and has appointed Senators Dietrich, Fagg and Francisco as conferees on the part of the Senate

Announcing passage of SB 213.

Announcing passage of HB 2042, as amended, HB 2043, as amended, HB 2045, as amended.

Announcing passage of HB 2106, Sub HB 2145.

INTRODUCTION OF SENATE BILLS AND CONCURRENT RESOLUTIONS

The following Senate bill was thereupon introduced and read by title:

SB 213.

INTRODUCTION OF ORIGINAL MOTIONS

On motion of Rep. Croft, the House acceded to the request of the Senate for a conference on SB 98.

Speaker Hawkins thereupon appointed Reps. Francis, Essex and Helgerson as conferees on the part of the House.

On motion of Rep. Croft, the House acceded to the request of the Senate for a conference on SB 121

Speaker Hawkins thereupon appointed Reps. Sutton, Bergkamp and Neighbor as conferees on the part of the House.

CONSENT CALENDAR

No objection was made to **SB 194** appearing on the Consent Calendar for the second day.

No objection was made to **HB 2390** appearing on the Consent Calendar for the third day. The bill was advanced to Final Action on Bills and Concurrent Resolutions.

FINAL ACTION ON BILLS AND CONCURRENT RESOLUTIONS

HB 2390, AN ACT concerning sales and compensating use tax; relating to city and countywide retailers' sales tax; providing countywide retailers' sales tax authority for Jackson county for the purpose of supporting hospital services in the county; amending K.S.A. 2024 Supp. 12-187, 12-189 and 12-192 and repealing the existing sections, was considered on final action.

On roll call, the vote was: Yeas 105; Nays 11; Present but not voting: 0; Absent or not voting: 9.

Yeas: Amyx, Anderson, Awerkamp, Ballard, Barrett, Bergkamp, Bergquist, Blex, Bloom, Bohi, Borjon, Brantley, Paige, Bryce, Buehler, Butler, Carlin, B. Carpenter, W. Carpenter, Chauncey, Collins, Corbet, Croft, Curtis, Delperdang, Droge, Ellis, Esau, Essex, Estes, Fairchild, Featherston, Francis, Gardner, Goddard, Goetz, Haskins, Hawkins, Helgerson, Helwig, Hill, Hoffman, Hoheisel, Howe, Howell, Howerton, Hoye, Humphries, James, T. Johnson, King, Lewis, Long, McDonald, McNorton, Miller, S., Minnix, Moser, Neelly, Neighbor, Ousley, Penn, Pickert, Pishny, Poskin, Proctor, Rahjes, Reavis, Resman, Rhiley, Roeser, Roth, Ruiz, S., Sanders, Clayton, Schlingensiepen, Schmoe, Schreiber, Schwertfeger, Seiwert, Smith, A., Smith, C., Steele, Stiens, Stogsdill, Sutton, Sweely, Tarwater, Thompson, Turk, Turner, Vaughn, Waggoner, Ward, Wasinger, Waymaster, White, Wikle, Willcott, Williams, K., Williams, L., Winn, Wolf, Woodard, Xu.

Nays: Alcala, Barth, Carmichael, Carr, Martinez, Melton, Mosley, Ohaebosim, Oropeza, Ruiz, L., Weigel.

Present but not voting: None.

Absent or not voting: Huebert, Kessler, Meyer, Osman, Poetter, Sawyer, Simmons, VanHouden, Wilborn.

The bill passed.

On motion of Rep. Croft, the House resolved into the Committee of the Whole, with Rep. Roth in the chair.

COMMITTEE OF THE WHOLE

On motion of Rep. Roth, Committee of the Whole report, as follows, was adopted:

Recommended that committee report to SB 27 be adopted; and the bill be passed as amended.

Committee report to **SB 28** be adopted; and the bill be passed as amended.

Committee report to **SB 32** be adopted; and the bill be passed as amended.

Committee report to SB 42 be adopted; and the bill be passed as amended.

Committee report to **SB 139** be adopted; and the bill be passed as amended.

On motion of Rep. Haskins to amend SB 166, the motion did not prevail.

Also, on motion of Rep. Haskins to refer **SB 166** to Committee on Higher Education Budget, the motion did not prevail;

and SB 166 be passed.

REPORTS OF STANDING COMMITTEES

Committee on **Appropriations** recommends **SB 125** be amended on page 1, in line 7, by striking all after the period; by striking all in lines 8 through 10 and inserting "(a) For the fiscal years ending June 30, 2025, June 30, 2026, and June 30, 2027, appropriations are hereby made, restrictions and limitations are hereby imposed and transfers, capital improvement projects, fees, receipts, disbursements and acts incidental to the foregoing are hereby directed or authorized as provided in this act.

- (b) The agencies named in this act are hereby authorized to initiate and complete the capital improvement projects specified and authorized by this act or for which appropriations are made by this act, subject to the restrictions and limitations imposed by this act.
- (c) This act shall not be subject to the provisions of K.S.A. 75-6702(a), and amendments thereto.
- (d) The appropriations made by this act shall not be subject to the provisions of K.S.A. 46-155, and amendments thereto.";

On page 2, following line 30, by inserting:

"Sec. 6.

STATE TREASURER

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Community talent attraction grant fund......\$1,500,000

Provided, That all moneys in the community talent attraction grant fund shall be expended by the above agency to administer a program for the purpose of awarding grants to eligible entities to develop and administer a talent recruitment program that incentivizes the relocation of households to Kansas: Provided further, That an eligible entity shall be a city, county, native American tribe or non-profit that has a mission that includes economic development, workforce and talent development or community development: And provided further, That an eligible entity may submit a grant application to the above agency that includes: (1) A talent recruitment program plan that includes the: (A) Total estimated cost of the program; (B) estimated individual costs for design, administration, marketing and relocation incentive initiatives; (C) program's goal number of participating households; (D) estimated costs incurred against the recipient for each participating households; (E) estimated state and local tax revenue attributable to participating households; and (F) estimated total economic impact attributable to participating households; and (2) proof that the applicant has local investments and in-kind donations of at least 20% of the total program cost: And

provided further, That the above agency shall award a grant in an amount of not to exceed \$250,000 for each approved grant application: And provided further. That the above agency shall expend 50% of the amount of the grant to each approved applicant for receipt of grant funds subject to this proviso at the time of approval: And provided further. That the above agency shall expend the remaining 50% of the amount of the grant to each approved applicant when such applicant's program has achieved half of the talent recruitment program plan's goal for the number of participating households as submitted in the applicable grant application: *Provided, however,* That if the program has not achieved such half of the goal number of households, the above agency shall not expend the remaining grant funds: And provided further, That the grant recipient shall develop and administer a talent recruitment program that provides incentives for a participating household to relocate or commit to relocate to Kansas: And provided further. That a grant recipient may contract with a third-party entity to develop and administer such talent recruitment program: And provided further, That to be approved to participate in a talent recruitment program, a household shall have an annual income of at least \$55,000 and such household shall have submitted an application to participate in the talent recruitment program and been approved to participate in such program: And provided further. That a grant recipient shall provide the above agency quarterly reports on the recipient's talent recruitment program for each grant awarded, including the: (i) Total number of household applications received by the recipient; (ii) total number of household approved by the recipient for participation in the program: (iii) costs incurred against the recipient for each approved household; (iv) annual income and occupation of each approved household; and (v) economic impact of the program, such as state and local tax revenue contributed and new consumer spending attributable to a participating household: And provided further, That notwithstanding the provisions of any other statute to the contrary, incentives received by a participating household shall not be construed to preclude the participating household or an individual of a participating household from participating in other programs or receiving other available statewide incentives: And provided further. That as used in this proviso, "participating household" means a household that either has successfully relocated to Kansas or has committed to relocating to Kansas.

(b) On July 1, 2025, or as soon thereafter as moneys are available, the director of account and reports shall transfer \$1,500,000 from the state economic development initiatives fund to the community talent attraction grant fund: *Provided, however,* That, if sufficient funds are not available to cover such transfer from the state economic development initiatives fund, the state treasurer shall certify the amount of such insufficient funds to the director of accounts and reports: *Provided further,* That upon receipt of such certification, the director of accounts and reports shall transfer such certified amount from the state general fund to the community talent attraction grant fund: *And provided further,* That the state treasurer shall transmit a copy of such certification to the director of the budget and the director of legislative research.

Sec. 7.

DEPARTMENT OF REVENUE

(a) During the fiscal year ending June 30, 2026, notwithstanding the provisions of

K.S.A. 2024 Supp. 79-3221q, and amendments thereto, or any other statute, in addition to the other purposes for which expenditures may be made by the above agency from moneys appropriated from the state general fund or any special revenue fund or funds for fiscal year 2026, as authorized by this or other appropriation act of the 2025 regular session of the legislature, expenditures shall be made by the above agency from such moneys to enter into a memorandum of understanding with the state historical society to transfer moneys to the Kansas historic site fund (288-00-2872) in an amount as designated for contribution to the Kansas historic site fund of the above agency for fiscal year 2026 and any prior fiscal years in which the donation to historic sites by taxpayers occurred.

Sec. 8.

KANSAS LOTTERY

(a) During the fiscal year ending June 30, 2025, notwithstanding the provisions of K.S.A. 74-8734 and K.S.A. 2024 Supp. 74-8781, and amendments thereto, or any other statute, no expenditures shall be made by the above agency from moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2025, as authorized by section 64 of chapter 88 of the 2024 Session Laws of Kansas, this or other appropriation act of the 2025 regular session of the legislature, to negotiate or enter into any contract or extension or renewal of an existing contract for the management of sports wagering with any lottery gaming facility manager: *Provided*, That "sports wagering" and "lottery gaming facility manager" mean the same as defined in K.S.A. 74-8702, and amendments thereto.

Sec. 9.

KANSAS LOTTERY

(a) During the fiscal year ending June 30, 2026, notwithstanding the provisions of K.S.A. 74-8734 and K.S.A. 2024 Supp. 74-8781, and amendments thereto, or any other statute, no expenditures shall be made by the above agency from moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2026, as authorized by this or other appropriation act of the 2025 regular session of the legislature, to negotiate or enter into any contract or extension or renewal of an existing contract for the management of sports wagering with any lottery gaming facility manager: *Provided*, That "sports wagering" and "lottery gaming facility manager" mean the same as defined in K.S.A. 74-8702, and amendments thereto.

Sec. 10.

DEPARTMENT OF HEALTH AND ENVIRONMENT – DIVISION OF PUBLIC HEALTH

(a) There is appropriated for the above agency from the state general fund for the fiscal year ending June 30, 2026, the following:

Operating expenditures (including official hospitality) – health (264-00-1000-0270)......\$1,500,000

Provided, That expenditures in an amount of not less than \$1,500,000 shall be made by the above agency from such account during fiscal year 2026 to provide for efforts to control and prevent transmission of tuberculosis, including screening, diagnosis and treatment

Sec. 11.

KANSAS DEPARTMENT FOR CHILDREN AND FAMILIES

(a) There is appropriated for the above agency from the state general fund for the fiscal year ending June 30, 2026, the following:

State operations (including official

hospitality) (629-00-1000-0013)......\$375,000

Provided, That expenditures in an amount of not less than \$375,000 shall be made by the above agency from such account during fiscal year 2026 to provide for additional deaf and hard of hearing services.

Sec. 12.

DEPARTMENT OF EDUCATION

(a) During the fiscal year ending June 30, 2026, in addition to the other purposes for which expenditures may be made by the above agency from moneys appropriated from the state general fund or any special revenue fund or funds for fiscal year 2026, as authorized by this or any other appropriation act of the 2025 regular session of the legislature, expenditures shall be made by the above agency from such moneys during fiscal year 2026, for a payment in the amount of \$354,500 to central plains unified school district no. 112 for 500 compliant adult virtual school credits that were submitted for funding in the 2021-2022 school year.

Sec. 13.

STATE HISTORICAL SOCIETY

(a) There is appropriated for the above agency from the state general fund for the fiscal year ending June 30, 2025, the following:

Quindaro ruins archaeological park task force.....\$40,000

Provided, That expenditures shall be made by the above agency from such moneys during fiscal years 2025 and 2026 to establish the Quindaro ruins archaeological park task force: Provided, That the task force shall be appointed as follows: A member of the legislature appointed by the speaker of the house of representatives, a member of the legislature appointed by the minority leader of the senate, a member of the legislature appointed by the minority leader of the senate, a member appointed by the executive director of the state historical society, a member appointed by the governor, a member representing the unified government appointed by the unified government of Wyandotte county Kansas city, Kansas a member appointed by the African methodist episcopal church and a member appointed by the unified government of Wyandotte

county Kansas city, Kansas representing the Young memorial church of God in Christ: Provided further. That the speaker of the house of representatives shall appoint the chairperson of the task force: And provided further, That the task force shall convene stakeholders involved in the Quindaro ruins archaeological park for the purpose of collaboration and delineation of roles, responsibilities, timelines and goals concerning renovations and developments to the Quindaro ruins archaeological park: And provided further, That the task force shall: (1) Clarify the boundaries and property ownership of the Quindaro ruins archaeological park area; (2) recommend and assist in the preparation of any memorandums of understanding for the interested parties concerning the relationship between property owners and development agreements of the area; (3) research and record all state and federal opportunities for the area, including proposals for submission of state and federal historic designations; (4) review and provide an accounting of all private grants, gifts, contributions and bequests and state, federal and local funding; (5) share, review and consolidate any existing plans and reach an agreement by the stakeholders on a plan moving forward: And provided further, That the above agency shall provide assistance as may be requested by the task force: And provided further, That each member of the task force attending a meeting so authorized shall be paid compensation, subsistence allowances, mileage and other expenses as provided in K.S.A. 75-3223, and amendments thereto: And provided further, That the task force shall submit such plan and report to the house of representatives committee on appropriations and the senate committee on ways and means on or before January 12, 2026.

Sec. 14.

STATE HISTORICAL SOCIETY

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Provided, That expenditures shall be made by the above agency from such fund during fiscal year 2026 to distribute to state-owned historic sites in accordance with the selections of taxpayers for the purpose of the operation, maintenance and preservation of such site pursuant to K.S.A. 2024 Supp. 79-3221q, and amendments thereto.

(b) Any unencumbered balance in the Quindaro ruins archaeological park task force account of the state general fund of the above agency in excess of \$100 as of June 30, 2025, is hereby reappropriated for fiscal year 2026.

Sec. 15.

FORT HAYS STATE UNIVERSITY

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other

than refunds authorized by law shall not exceed the following:

Deferred maintenance account -

(b) On July 1, 2025, the \$750,000 appropriated for the above agency for the fiscal year ending June 30, 2026, by section 99(a) of 2025 Substitute for House Bill No. 2007, as amended by House committee of the whole, from the state general fund in the FHSU professional workforce development account (246-00-1000-0340) is hereby lapsed.

Sec. 16.

KANSAS STATE UNIVERSITY

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2025, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Sec. 17.

KANSAS STATE UNIVERSITY

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Engineer graduate incentive fund -

(b) In addition to the other purposes for which expenditures may be made by Kansas state university from moneys appropriated from the state general fund or any special revenue fund or funds for fiscal year 2026, as authorized by this or other appropriation act of the 2025 regular session of the legislature, expenditures may be made by Kansas state university from such moneys for fiscal year 2026 to provide for the issuance of bonds by the Kansas development finance authority in accordance with K.S.A. 74-8905, and amendments thereto, for a capital improvement project to complete the construction, renovation, development and equipment of the animal science arena, agronomy research and innovation center, global center for grain and food innovation, Call hall and Weber hall: *Provided*, That such capital improvement

project is hereby approved for Kansas state university for the purposes of K.S.A. 74-8905(b), and amendments thereto, and the authorization of the issuance of bonds by the Kansas development finance authority in accordance with such statute: Provided further. That Kansas state university may make expenditures from the moneys received from the issuance of any such bonds for such capital improvement project: Provided, however, That expenditures from the moneys received from the issuance of any such bonds for such capital improvement project shall not exceed \$23,500,000 plus all amounts required for costs of bond issuance, costs of interest on the bonds issued for such capital improvement project during the construction and renovation of such project and, for a period of not more than one year following completion of such project, credit enhancement costs and any required reserves for the payment of principal and interest on the bonds: And provided further, That all moneys received from the issuance of any such bonds shall be deposited and accounted for as prescribed by applicable bond covenants: And provided further. That debt service for any such bonds for such capital improvement project shall be financed by appropriations from any appropriate special revenue fund or funds; And provided further. That any such bonds and interest thereon shall be an obligation only of the Kansas development finance authority, shall not constitute a debt of the state of Kansas within the meaning of section 6 or 7 of article 11 of the constitution of the state of Kansas and shall not pledge the full faith and credit or the taxing power of the state of Kansas: And provided further, That Kansas state university shall make provisions for the maintenance of the animal science arena. agronomy research and innovation center, global center for grain and food innovation, Call hall and Weber hall.

Sec. 18.

KANSAS STATE UNIVERSITY VETERINARY MEDICAL CENTER

(a) In addition to the other purposes for which expenditures may be made by Kansas state university veterinary medical center from the moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2026 or fiscal year 2027, as authorized by this or other appropriation act of the 2025 or 2026 regular session of the legislature, expenditures may be made by Kansas state university veterinary medical center from such moneys for fiscal year 2026 or fiscal year 2027 to provide for the issuance of bonds by the Kansas development finance authority in accordance with K.S.A. 74-8905, and amendments thereto, for a capital improvement project for the construction, development and equipment of a veterinary diagnostic laboratory on the Manhattan campus of Kansas state university: Provided, That such capital improvement project is hereby approved for Kansas state university veterinary medical center for the purposes of K.S.A. 74-8905(b), and amendments thereto, and the authorization of the issuance of bonds by the Kansas development finance authority in accordance with such statute: Provided further, That Kansas state university veterinary medical center may make expenditures from the moneys received from the issuance of any such bonds for such capital improvement project: Provided, however, That expenditures from the moneys received from the issuance of any such bonds for such capital improvement project shall not exceed \$130,000,000 plus all amounts required for costs of bond issuance, costs of interest on the bonds issued for such capital

improvement project during the construction and renovation of such project and, for a period of not more than one year following completion of such project, credit enhancement costs and any required reserves for the payment of principal and interest on the bonds: *And provided further*, That all moneys received from the issuance of any such bonds shall be deposited and accounted for as prescribed by applicable bond covenants: *And provided further*, That debt service for any such bonds for such capital improvement project shall be financed by appropriations from the state general fund and any appropriate special revenue fund or funds: *And provided further*, That any such bonds and interest thereon shall be an obligation only of the Kansas development finance authority, shall not constitute a debt of the state of Kansas within the meaning of section 6 or 7 of article 11 of the constitution of the state of Kansas and shall not pledge the full faith and credit or the taxing power of the state of Kansas: *And provided further*, That Kansas state university veterinary medical center shall make provisions for the maintenance of the veterinary diagnostic laboratory.

Sec. 19.

EMPORIA STATE UNIVERSITY

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Deferred maintenance account -

PITTSBURG STATE UNIVERSITY

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Engineer graduate incentive fund –

Deferred maintenance account –

Sec. 21.

UNIVERSITY OF KANSAS

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2025, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Engineer graduate incentive fund -

(b) On the effective date of this act, for the fiscal year ending June 30, 2025, the provisions of section 145(a) of 2025 Substitute for House Bill No. 2007, as amended by House committee of the whole, concerning vacant positions and the funding associated with such vacant positions shall not apply to vacant positions at the above agency funded from the geological survey account (682-00-1000-0170) of the state general fund of the above agency.

Sec. 22.

UNIVERSITY OF KANSAS

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

In addition to the other purposes for which expenditures may be made by the university of Kansas from moneys appropriated from the state general fund or from any special revenue fund or funds for fiscal year 2026 or fiscal year 2027, as authorized by this or other appropriation act of the 2025 or 2026 regular session of the legislature, expenditures may be made by the university of Kansas from such moneys for fiscal year 2026 or fiscal year 2027 to provide for the issuance of bonds by the Kansas development finance authority in accordance with K.S.A. 74-8905, and amendments thereto, for a capital improvement project to fund future student housing needs, including construction and equipping of one or more new student residence halls and the purchase of one or more existing leased apartment complexes on the Lawrence campus of the University of Kansas: *Provided*. That such capital improvement project is hereby approved for the university of Kansas for the purposes of K.S.A. 74-8905(b), and amendments thereto, and the authorization of the issuance of bonds by the Kansas development finance authority in accordance with such statute: Provided further, That the university of Kansas may make expenditures from the moneys received from the issuance of any such bonds for such capital improvement project: Provided, however, That expenditures from the moneys received from the issuance of any such bonds for such capital improvement project shall not exceed \$100,000,000 plus all amounts required for costs of bond issuance, costs of interest on the bonds issued for such capital improvement project during the construction of such project and, for a period of not more than one year following completion of such project, credit enhancement costs and

any required reserves for the payment of principal and interest on the bonds: *And provided further*, That all moneys received from the issuance of any such bonds shall be deposited and accounted for as prescribed by applicable bond covenants: *And provided further*, That debt service for any such bonds for such capital improvement project shall be financed by appropriations from any appropriate special revenue fund or funds: *And provided further*, That any such bonds and interest thereon shall be an obligation only of the Kansas development finance authority, shall not constitute a debt of the state of Kansas within the meaning of section 6 or 7 of article 11 of the constitution of the state of Kansas and shall not pledge the full faith and credit or the taxing power of the state of Kansas: *And provided further*, That the university of Kansas shall make provisions for the maintenance of such capital improvement project and related equipment and infrastructure for student housing.

(c) In addition to the other purposes for which expenditures may be made by the university of Kansas from moneys appropriated from the state general fund or any special revenue fund or funds for fiscal year 2026 or fiscal year 2027, as authorized by this or other appropriation act of the 2025 or 2026 regular session of the legislature, expenditures may be made by the university of Kansas from such moneys for fiscal year 2026 or fiscal year 2027 to provide for the issuance of bonds by the Kansas development finance authority in accordance with K.S.A. 74-8905, and amendments thereto, to refinance the outstanding public finance authority lease development revenue bonds (KU campus development corporation – central district development project), series 2016: Provided, That such capital improvement project is hereby approved for the university of Kansas for the purposes of K.S.A. 74-8905(b), and amendments thereto, and the authorization of the issuance of bonds by the Kansas development finance authority in accordance with such statute: Provided further, That the university of Kansas may make expenditures from the moneys received from the issuance of any such bonds for such capital improvement project: *Provided, however,* That expenditures from the moneys received from the issuance of any such bonds for such capital improvement project shall not exceed \$276,000,000 plus all amounts required for costs of bond issuance, credit enhancement costs and any required reserves for the payment of principal and interest on the bonds: And provided further. That all moneys received from the issuance of any such bonds shall be deposited and accounted for as prescribed by applicable bond covenants: And provided further, That debt service for any such bonds for such capital improvement project shall be financed by appropriations from any appropriate special revenue fund or funds: And provided further, That any such bonds and interest thereon shall be an obligation only of the Kansas development finance authority, shall not constitute a debt of the state of Kansas within the meaning of section 6 or 7 of article 11 of the constitution of the state of Kansas and shall not pledge the full faith and credit or the taxing power of the state of Kansas: And provided *further.* That the purpose of such refinancing is to achieve a reduction in debt service: And provided further, That the university of Kansas shall make provisions for the maintenance of the original capital improvement project and related equipment and infrastructure.

Sec. 23.

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Deferred maintenance account -

WICHITA STATE UNIVERSITY

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2025, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Bulletproof vest partnership -

Sec. 25.

WICHITA STATE UNIVERSITY

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Bulletproof vest partnership -

Engineer graduate incentive fund –

Deferred maintenance account -

(b) In addition to the other purposes for which expenditures may be made by Wichita state university from moneys appropriated from the state general fund or any special revenue fund or funds for fiscal year 2026 or fiscal year 2027, as authorized by this or other appropriation act of the 2025 or 2026 regular session of the legislature, expenditures may be made by Wichita state university from such moneys for fiscal year 2026 or fiscal year 2027 to provide for the issuance of bonds by the Kansas development finance authority in accordance with K.S.A. 74-8905, and amendments thereto, for a capital improvement project for the renovation and equipment of the university stadium on the campus of Wichita state university: *Provided*, That such capital improvement project is hereby approved for Wichita state university for the purposes of K.S.A. 74-8905(b), and amendments thereto, and the authorization of the issuance of bonds by the Kansas development finance authority in accordance with such statute: *Provided further*, That Wichita state university may make expenditures from the moneys received from the issuance of any such bonds for such capital improvement project: *Provided, however*, That expenditures from the moneys received from the

issuance of any such bonds for such capital improvement project shall not exceed \$60,000,000 plus all amounts required for costs of bond issuance, costs of interest on the bonds issued for such capital improvement project during the renovation of such project and, for a period of not more than one year following completion of such project, credit enhancement costs and any required reserves for the payment of principal and interest on the bonds: And provided further, That all moneys received from the issuance of any such bonds shall be deposited and accounted for as prescribed by applicable bond covenants: And provided further, That debt service for any such bonds for such capital improvement project shall be financed by appropriations from any appropriate special revenue fund or funds: And provided further, That any such bonds and interest thereon shall be an obligation only of the Kansas development finance authority, shall not constitute a debt of the state of Kansas within the meaning of section 6 or 7 of article 11 of the constitution of the state of Kansas and shall not pledge the full faith and credit or the taxing power of the state of Kansas: And provided further, That Wichita state university shall make provisions for the maintenance of the stadium and related equipment and infrastructure.

Sec. 26.

STATE BOARD OF REGENTS

(a) There is appropriated for the above agency from the following special revenue fund or funds for the fiscal year ending June 30, 2026, all moneys now or hereafter lawfully credited to and available in such fund or funds, except that expenditures other than refunds authorized by law shall not exceed the following:

Provided, That the state board of regents is hereby authorized to transfer moneys from the Kansas campus restoration fund to the deferred maintenance account – Kansas campus restoration fund of any institution under the control and supervision of the state board of regents to be expended by the institution for projects approved by the state board of regents: Provided further, That the state board of regents shall certify to the director of accounts and reports each such transfer of moneys from the Kansas campus restoration fund: And provided further, That the state board of regents shall transmit a copy of each such certification to the director of the budget and to the director of legislative research.

Sec. 27.

STATE FINANCE COUNCIL

(a) There is appropriated for the above agency from the state general fund for the fiscal year ending June 30, 2025, the following:

Human services consensus caseload estimates......\$10,000,000

Provided, That expenditures may be made from such account during fiscal year 2025 for adjustments that are the result of the spring 2025 human services caseload estimates: *Provided further,* That the director of the budget in consultation with the director of legislative research shall certify the aggregate amount necessary to fund the spring 2025

human services consensus caseload estimates for the remainder of fiscal year 2025: *And provided further*. That upon receipt and review of such certification, the state finance council acting on this matter, which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in K.S.A. 75-3711c(c), and amendments thereto, is hereby authorized to approve such expenditures: *And provided further*; That such expenditures shall be approved by the governor and the majority of the legislative members of the state finance council and that such approval also may be given while the legislature is in session.

Sec. 28.

STATE FINANCE COUNCIL

(a) There is appropriated for the above agency from the state general fund for the fiscal year ending June 30, 2026, the following:

Lansing correctional facility pay differential......\$4,143,829

Provided, That expenditures may be made from such account during fiscal year 2026 for expenses related to funding a pay differential for correctional officers at the Lansing correctional facility upon certification by the department of corrections that the private prison in Leavenworth County, Kansas, is operational as a detention center for the United States immigration and customs enforcement and the funding is necessary to provide such pay differential: Provided further, That upon receipt and review of such certification, the state finance council acting on this matter, which is hereby characterized as a matter of legislative delegation and subject to the guidelines prescribed in K.S.A. 75-3711c(c), and amendments thereto, is hereby authorized to approve such expenditures: And provided further, That such expenditures shall be approved by the governor and the majority of the legislative members of the state finance council and that such approval also may be given while the legislature is in session.";

And by renumbering remaining sections accordingly;

On page 1, in the title, in line 1, by striking all after "ACT"; in line 2 by striking "appropriations;" and inserting "making and concerning appropriations for the fiscal years ending June 30, 2025, June 30, 2026, and June 30, 2027, for state agencies; authorizing and directing payment of certain claims against the state; authorizing certain capital improvement projects and fees;";

And the bill be passed as amended.

Committee on **Education** recommends **SB 47**, As Amended by Senate Committee of the Whole, be amended on page 2, in line 21, by striking the colon; in line 22, by striking "(A)"; in line 23, by striking "; and" and inserting a period; in line 24, by striking "(B)" and inserting "(6) Any member of a board may"; in line 26, by striking "(6)"; in line 30, after the period by inserting "All public comments, questions and other engagements in discussion shall be subject to any procedural limits that may be set by the presiding officer.";

On page 3, in line 35, after "property" by inserting ", subject to any school district policies regarding such access"; and the bill be passed as amended.

Committee on Health and Human Services recommends HB 2223 be passed.

Committee on **Taxation** recommends **SB 52**, As Amended by Senate Committee, be passed.

Committee on **Taxation** recommends **HB 2005** be amended on page 1, in line 10, by striking "75%" and inserting "50%"; and the bill be passed as amended.

Committee on **Taxation** recommends **HB 2163** be amended on page 1, in line 16, after "institutions" by inserting "or sponsored program"; in line 17, by striking "and" and inserting "or"; in line 22, by striking "year" and inserting "years"; also in line 22, by striking ", and all tax years thereafter" and inserting "through 2029";

On page 2, in line 4, after "institution" by inserting "or sponsored program"; in line 7, after "institution's" by inserting "or program's"; in line 14, after "(f)" by inserting "(1) The amount of such credit awarded to a taxpayer in a taxable year pursuant to this section shall not exceed \$750.

(2) The total amount of credits allowed under this section for each taxable year shall not exceed \$50,000.

(g)";

Also on page 2, in line 30, by striking "as a sponsor" and inserting "a sponsored program"; following line 32, by inserting:

"(5) "Sponsored program" means the same as "sponsor" as defined in K.S.A. 65-3501, and amendments thereto.";

And the bill be passed as amended.

Committee on **Taxation** recommends **HB 2336** be amended on page 2, in line 11, by striking "2028" and inserting "2027"; in line 13, by striking "(A)"; by striking all in lines 25 through 35; in line 36, by striking "2028" and inserting "2027";

On page 3, in line 39, by striking all after "to"; in line 40, by striking all before the period and inserting "2025";

On page 4, in line 27, by striking "2028" and inserting "2027"; in line 33, by striking "2028" and inserting "2027";

On page 7, in line 27, by striking "2028" and inserting "2027";

On page 12, in line 10, by striking all after "(b)"; by striking all in lines 11 through 17; in line 18, by striking "(c)"; also in line 18, by striking "2028" and inserting "2027"; in line 21, by striking "(d)" and inserting "(c)"; in line 22, by striking all after the first "to"; in line 23, by striking all before the period and inserting "apportion income through the use of the single sales factor";

On page 13, in line 8, by striking all after "to"; in line 9, by striking all before the period and inserting "2025"; in line 39, by striking "2028" and inserting "2027";

On page 14, in line 1, by striking "2028" and inserting "2027"; in line 9, after "(f)" by inserting "Any manufacturer of alcoholic liquor as defined in K.S.A. 41-102, and amendments thereto, who sells to a distributor as defined in K.S.A. 41-102, and amendments thereto, shall be apportioned to this state by multiplying the business income by a fraction, the numerator of which is the property factor plus the payroll factor and the sales factor, and the denominator of which is three.

(g)";

And by redesignating subsections, paragraphs, subparagraphs and clauses accordingly;

On page 1, in the title, in line 4, after the semicolon by inserting "providing for the

apportionment pursuant to the three-factor test of a manufacturer who sells alcoholic liquor;"; and the bill be passed as amended.

Committee on **Taxation** recommends **SB 51** be amended on page 5, in line 10, by striking "15" and inserting "10"; in line 13, by striking "30" and inserting "20"; in line 16, by striking "60" and inserting "40"; and the bill be passed as amended.

Committee on **Taxation** recommends **SB 269** be amended on page 1, in line 32, after "filed" by inserting "for the same parcel"; and the bill be passed as amended.

Committee on **Welfare Reform** recommends **SB 79**, As Amended by Senate Committee, be passed.

Upon unanimous consent, the House referred back to the regular business, Introduction of Bills and Concurrent Resolutions.

INTRODUCTION OF BILLS AND CONCURRENT RESOLUTIONS

The following concurrent resolution was introduced and read by title:

HOUSE CONCURRENT RESOLUTION No. **HCR 5014**—By Committee on Taxation

- A PROPOSITION to amend article 11 of the constitution of the state of Kansas by adding a new section thereto; establishing the freedom from taxes fund; establishing the Kansas citizens freedom review board; authorizing the board to review tax exemptions and approve or eliminate such exemptions; eliminating the state-imposed property taxes, income and privilege taxes.
- Be it resolved by the Legislature of the State of Kansas, two-thirds of the members elected (or appointed) and qualified to the House of Representatives and two-thirds of the members elected (or appointed) and qualified to the Senate concurring therein:
- Section 1. The following proposition to amend the constitution of the state of Kansas shall be submitted to the qualified electors of the state for their approval or rejection: Article 11 of the constitution of the state of Kansas is hereby amended by adding a new section to read as follows:
- "§ 14. Freedom from taxes section. (a) There is hereby established the freedom from taxes fund. There shall be two sub-funds within the freedom from taxes fund:
- (1) The state property tax elimination fund, which shall be solely dedicated to the elimination of state-imposed property taxes; and
- (2) the state income and privilege tax elimination fund, which shall be solely dedicated to the elimination of state-imposed income and privilege taxes.
- (b) The freedom from taxes fund and any sub-funds within such fund shall be administered by the state treasurer. All expenditures from the freedom from taxes fund shall be solely for the elimination of state-imposed property and income and privilege taxes and only expended under the provisions of this section. All moneys received by the state treasurer that are identified as moneys collected by the state of Kansas as a result of the elimination, in whole or in part, of the state sales and compensating use tax exemptions, hereafter referred to as

tax exemptions, and interest earnings on such moneys shall be deposited in and credited to the freedom from taxes fund.

- (c) All moneys received by the state treasurer that are identified as moneys collected by the state of Kansas as a result of the elimination, in whole or in part, of the state tax exemptions including all moneys identified as principal in the freedom from taxes fund shall remain intact and inviolate and shall not be appropriated, transferred, encumbered, borrowed against or otherwise diminished for any purpose whatsoever. Only the interest earnings on the freedom from taxes fund may be expended or transferred as provided for under the provisions of this section.
- (d) All moneys in the freedom from taxes fund shall be invested and reinvested by the state treasurer in a prudent and reasonable manner in accordance with investment policies provided by law.
- (e) (1) There is hereby established the Kansas citizens freedom review board, which shall exist for the limited purposes as provided for in this section.
- (2) The composition, qualifications and manner of appointment for the board shall be prescribed by law.
- (3) The board shall review and approve or eliminate, in whole or in part, any existing state tax exemptions to go into effect for the next ensuing tax year.
- (4) Upon completion of the review and issuance of the determinations on all existing tax exemptions, the board shall issue and submit a final report to the governor, the state treasurer and the legislature not later than one year following the effective date of the law to carry out the purposes of this section. On the date of the submission of the final report, the board shall be dissolved.
- (f) (1) Following the elimination of such tax exemptions, the state treasurer shall annually identify in each tax year the amount of moneys collected in the state treasury that are collected because of the elimination of such tax exemptions.
- (2) Annually, the state treasurer shall transfer the amount of such moneys to the state property tax elimination fund of the freedom from taxes fund. Except as provided further, the interest earnings on the state property tax elimination fund shall be retained in such fund. The state treasurer shall present an annual report to the legislature on the balance of the state property tax elimination fund identified by principal and interest earnings.
- (3) When the state treasurer determines that the amount of moneys identified as projected interest earnings in the state property tax elimination fund is an amount greater than the amount of moneys needed to eliminate statemandated property tax levies and state-imposed property taxes, such property taxes shall be eliminated in the next ensuing tax year. In such year, the state treasurer shall transfer from the state property tax elimination fund to the state general fund interest earnings in the amount equal to the amount of moneys not collected because of the elimination of state-mandated property tax levies and state-imposed property taxes. The state treasurer shall certify the amount of such transfer. In the ensuing tax years thereafter, the amount transferred to the state general fund shall not exceed an amount equal to the amount of moneys transferred from the state property tax elimination fund in the immediately preceding tax year multiplied by 3%.

- (4) When the state treasurer makes the determination as provided in subsection (f)(3), the legislature shall not levy a state-mandated property tax or state-imposed property tax on any property in this state.
- (5) Upon the elimination of state-mandated property tax levies and state-imposed property taxes, annually, the state treasurer shall transfer the amount of such moneys that continue to be collected because of the elimination of such tax exemptions to the state income and privilege tax elimination fund of the freedom from taxes fund. Except as provided further, the interest earnings on the state income and privilege tax elimination fund shall be retained in such fund. The state treasurer shall present an annual report to the legislature on the balance of the state income and privilege tax elimination fund identified by principal and interest earnings.
- (6) When the state treasurer determines that the amount of moneys that are identified as projected interest earnings in the state income and privilege tax elimination fund is an amount greater than the amount of moneys needed to eliminate state income and privilege tax, state income tax and state privilege tax shall be eliminated in the next ensuing tax year. In such year, the state treasurer shall transfer from the state income and privilege tax elimination fund to the state general fund interest earnings in the amount equal to the amount of moneys not collected because of the elimination of state income and privilege taxes. The state treasurer shall certify the amount of such transfer. In the ensuing tax years thereafter, the amount transferred to the state general fund shall not exceed an amount equal to the amount of moneys transferred from the state income and privilege tax elimination fund in the immediately preceding tax year multiplied by 3%.
- (7) When the state treasurer makes the determination as provided in subsection (f)(6), the legislature shall not levy a state income tax on any income earned in this state or privilege tax on net income on national banking associations, banks, trust companies, federally chartered savings banks and savings and loan associations in this state.
- (g) (1) If the Kansas citizens freedom review board eliminates, in whole or in part, any existing state tax exemptions, the legislature may enact new, identical or similar tax exemptions during any following regular session of the legislature. If the legislature enacts any state tax exemptions, such tax exemptions shall expire at the end of the tax year that is five years from the date of enactment
- (2) If the Kansas citizens freedom review board approves, in whole or in part, any existing state tax exemptions, such tax exemptions shall expire at the end of the tax year that is five years from the date of the submission of the final report.
- (3) The legislature shall not consider renewing any eliminated or expired tax exemption until the regular legislative session immediately prior to such elimination or expiration.
- (4) If the legislature enacts a law to eliminate, in whole or in part, any existing state tax exemptions or any existing state tax exemptions are allowed to expire, all moneys received by the state treasurer that are identified as moneys collected by the state of Kansas as a result of such elimination or expiration of

any state tax exemption shall be deposited in the state treasury and credited to the freedom from taxes fund as provided for in this section.

- (5) If the legislature enacts a law to transfer or deposit moneys into the freedom from taxes fund, such funds shall be transferred or deposited pursuant to such law until repealed. The legislature shall not suspend such transfer or deposit through an appropriation bill.
- (h) Upon the date that the state treasurer determines that the state property tax elimination fund and the state income and privilege tax elimination fund are fully funded in order for the interest earnings from each such fund to reimburse the state general fund for the lost revenue as a result of eliminating the state property tax and the state income and privilege taxes, during any ensuing regular session of the legislature, the legislature may:
- (1) Determine, by two-thirds of the members elected (or appointed) and qualified to the House of Representatives and two-thirds of the members elected (or appointed) and qualified to the Senate, whether to deposit the amount of moneys that are identified as moneys collected by the state of Kansas as a result of the elimination, in whole or in part, of the state tax exemptions in the state general fund; or
- (2) propose to the citizens of Kansas a constitutional amendment to eliminate other forms of taxes.
- (i) The provisions of this section shall not apply to any federal exemptions established by the constitution of the United States or federal law.
 - (j) The legislature may enact laws to carry out the purposes of this section.
 - (k) This amendment shall be effective on and after January 1, 2027."
- Sec. 2. The following statement shall be printed on the ballot with the amendment as a whole:
 - "Explanatory statement. This amendment would establish the freedom from taxes fund, which would lead to the eventual elimination of state-imposed property taxes and income and privilege taxes. The Kansas citizens freedom review board would be created, and they would review tax exemptions and approve or eliminate them. The money provided from such eliminations would be deposited into the freedom from taxes fund, to be used to eliminate state-imposed property tax and state income and privilege taxes. Any future tax exemptions would not be allowed to exceed five years without further enactment by the legislature.
 - "A vote for this proposition would lead to the future elimination of stateimposed property taxes and state income and privilege taxes. The Kansas citizens freedom review board would be established to review all current tax exemptions for their approval or elimination. Future tax exemptions would be limited to a duration of not to exceed five years without further enactment by the legislature.
 - "A vote against this proposition means the state of Kansas will continue to levy property taxes, income and privilege taxes and sales taxes to fund government operations, with no changes made to the state constitution."

Sec. 3. This resolution, if approved by two-thirds of the members elected (or appointed) and qualified to the House of Representatives and two-thirds of the members elected (or appointed) and qualified to the Senate, shall be entered on the journals, together with the yeas and nays. The secretary of state shall cause this resolution to be published as provided by law and shall cause the proposed amendment to be submitted to the electors of the state at the general election in November in the year 2026, unless a special election is called at a sooner date by concurrent resolution of the legislature, in which case the proposed amendment shall be submitted to the electors of the state at the special election.

MOTIONS TO CONCUR AND NONCONCUR

On motion of Rep. Francis, the House nonconcurred in Senate amendments to **HB 2029** and asked for a conference.

Speaker Hawkins thereupon appointed Reps. Francis, Essex and Helgerson as conferees on the part of the House.

On motion of Rep. Francis, the House nonconcurred in Senate amendments to **HB** 2124 and asked for a conference.

Speaker Hawkins thereupon appointed Reps. Francis, Essex and Helgerson as conferees on the part of the House.

COMMITTEE ASSIGNMENT CHANGE

Speaker Hawkins announced the appointment of Rep. Hoye to replace Rep. Osman on Committee on Commerce, Labor and Economic development for March 14, 2025.

REPORT ON ENROLLED BILLS

HB 2261 reported correctly enrolled, properly signed and presented to the Governor on March 14, 2025.

REPORT ON ENROLLED RESOLUTIONS

HR 6013, HR 6014 reported correctly enrolled and properly signed on March 14, 2025.

On motion of Rep. Croft, the House adjourned until 11:00 a.m., Monday, March 17, 2025.

JENNY HAUGH, JULIA WERNER, Journal Clerks
SUSAN W. KANNARR, Chief Clerk