

# Journal of the Senate

## FIRST DAY

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SENATE CHAMBER, TOPEKA, KANSAS  
Monday, January 12, 2026, 2:00 p.m.

In accordance with the provisions of the Constitution of the State of Kansas, the 2026 Senate Session was called to order by President Ty Masterson.

The roll was called with 40 senators present.

President Masterson welcomed Reverend Cecil T. Washington, who will again serve as the Senate Chaplain. Reverend Washington delivered the following invocation:

Heavenly Father, our Creator and Sustainer. Once again, You've blessed us to enter these halls; to occupy these paces, to serve You and Your people. Thank You for the privilege. As we take on the tasks before us, just as Solomon did in 1 Kings 3, we call on You for help. For nothing of real substance is achieved useless it's done in and through You. So, Lord, four things come to mind: 1) Wisdom, so we'll know what to do; 2) Knowledge, so we'll know how to do.; 3) Strength, so we'll have the stamina to do; and 4) Resources, so we we'll have what's needed for the process. And Lord, when all is said and done, and our time in these halls is evaluated, let it be said that Your unifying Spirit harmonized our efforts to achieve Your purposes for the good of Your people. I offer this session opening prayer in the mighty Name of Christ Jesus. Amen and Amen.

The Pledge of Allegiance was led by President Masterson.

The President introduced the Honorable Eric Rosen, Chief Justice, Supreme Court of Kansas, who administered the ceremonial Oath of Office, for Senators Scott Hill and Silas Miller.

### INTRODUCTION OF GUESTS

President Masterson introduced Dr. Beth Oller, President of the Kansas Academy of Family Physicians, and thanked the Academy for providing the Doctor of the Day Program in the Statehouse during the 2026 Legislative Session.

### INTRODUCTION OF BILLS AND CONCURRENT RESOLUTIONS

The following bills and concurrent resolutions were introduced and read by title:

**SB 300**, AN ACT concerning financial institutions; relating to the technology-enabled fiduciary financial institutions act; prohibiting the office of the state bank commissioner or any other state agency from becoming a receiver for a technology-enabled fiduciary financial institution that becomes insolvent or declares bankruptcy; amending K.S.A. 2025 Supp. 9-2301 and repealing the existing section, by Committee

on Joint Committee on Fiduciary Financial Institutions Oversight.

**SB 301**, AN ACT concerning financial institutions; relating to the technology-enabled fiduciary financial institutions act; authorizing the state bank commissioner to revoke a fiduciary financial institution charter, subject to approval by the legislative coordinating council; amending K.S.A. 2025 Supp. 9-2301 and repealing the existing section, by Joint Committee on Fiduciary Financial Institutions Oversight.

**SB 302**, AN ACT concerning education; relating to school districts and accredited nonpublic schools; prohibiting students from using personal electronic communication devices during instructional time and providing certain exceptions; prohibiting school employees from communicating with students via social media platforms for official school purposes and providing certain exceptions; requiring the adoption of policies and procedures relating thereto, by Senators Blasi, Alley, Blew, Bowers, Bowser, Claeys, Joseph, Clifford, Corson, Erickson, Fagg, Faust Goudeau, Francisco, Hill, Klemp, Kloos, Petersen, Pettey, Masterson, Murphy, Owens, Peck, Rose, Shallenburger, Shane, Starnes, Sykes, Thompson and Warren.

**SB 303**, AN ACT concerning sales and compensating use tax; relating to city and countywide retailers' sales tax; providing countywide retailers' sales tax authority for Labette county for the purpose of providing financial support to fire departments located in the county; amending K.S.A. 2025 Supp. 12-187, 12-189 and 12-192 and repealing the existing sections, by Senator Peck.

**SB 304**, AN ACT concerning the department of health and environment office of vital statistics; relating to information regarding government-administered savings accounts; establishing the born to invest act; requiring the office of vital statistics to provide information regarding children born in Kansas to the state treasurer; permitting the state treasurer to provide informational materials on government-administered savings accounts for such children and such children's families, by Senators Masterson, Bowers, Claeys, Joseph, Erickson, Fagg, Hill, Kloos, Owens, Rose, Shallenburger, Shane, Starnes and Thompson.

**SB 305**, AN ACT concerning crimes, punishment and criminal procedure; relating to driving under the influence; classifying crimes related to driving under the influence and driving a commercial vehicle under the influence as person crimes; amending K.S.A. 8-2,144 and K.S.A. 2025 Supp. 8-1567 and repealing the existing sections, by Senator Thomas.

**SB 306**, AN ACT concerning crimes, punishment and criminal procedure; relating to driving under the influence offenses; directing courts to approve victim impact panel programs for driving under the influence offenses; requiring persons convicted of or given diversion agreements for driving under the influence offenses to attend victim impact panel programs; amending K.S.A. 8-2,144, 12-4416 and 22-2909 and K.S.A. 2025 Supp. 8-1567 and repealing the existing sections, by Senator Thomas.

**SB 307**, AN ACT concerning crimes, punishment and criminal procedure; requiring veterans with a condition from military service to be offered diversion for certain offenses; expanding the mitigating factor for departure at sentencing for veterans; amending K.S.A. 21-6815 and repealing the existing section, by Senator Owens.

**SB 308**, AN ACT concerning the legislature; relating to the state governmental ethics law; prohibiting members of the legislature from lobbying for a period of four years after leaving office; amending K.S.A. 46-225 and repealing the existing section, by Senator Corson.

**SB 309**, AN ACT concerning property taxation; relating to exemptions; increasing the extent of exemption for residential property from the statewide school levy; amending K.S.A. 2025 Supp. 79-201x and repealing the existing section, by Senator Corson.

**SB 310**, AN ACT concerning elections; relating to campaign contributions; regulating the acceptance of cryptocurrency as a form of campaign contribution; amending K.S.A. 2025 Supp. 25-4153 and repealing the existing section, by Senator Bowser.

**SB 311**, AN ACT concerning income taxation; relating to Kansas adjusted gross income; eliminating state income tax on certain qualified overtime compensation by providing a subtraction modification for such compensation; amending K.S.A. 2025 Supp. 79-32,117 and repealing the existing section, by Senator Corson.

**SB 312**, AN ACT concerning roads and highways; designating a portion of U.S. highway 36 as the deputy sheriff Brandon Gaede memorial highway, by Senators Billinger and Bowers.

**SB 313**, AN ACT concerning the legislature; relating to the state governmental ethics law; prohibiting members thereof from engaging in transactions involving stocks and other securities during the legislative session, by Senator Corson.

**SB 314**, AN ACT concerning elections; relating to the use of public assets for campaign finance; prohibiting the use of such assets to advocate for or against state constitutional amendments and any other ballot question submitted to qualified electors; amending K.S.A. 25-4169a and repealing the existing section, by Senators Shane and Thompson.

**SB 315**, AN ACT making and concerning appropriations for the fiscal years ending June 30, 2026, June 30, 2027, and June 30, 2028, for state agencies; authorizing certain transfers, capital improvement projects, assessments and fees; authorizing certain transfers; imposing certain restrictions and limitations; directing or authorizing certain disbursements, procedures and acts incidental to the foregoing; amending K.S.A. 2025 Supp. 2-223, 12-1775a, 12-5256, 74-50,107, 74-99b34, 76-775, 76-7,107, 79-2989, 79-3425i, 79-34,171 and 82a-955 and repealing the existing sections, by Senator Billinger.

**SCR 1615**—A CONCURRENT RESOLUTION honoring the life and legacy of Charlie Kirk and recognizing October 14, 2026, and every October 14 thereafter, as Charlie Kirk Free Speech Day, by Senators Shallenburger, Alley, Argabright, Billinger, Blasi, Blew, Bowers, Bowser, Claeys, Joseph, Clifford, Dietrich, Erickson, Fagg, Gossage, Hill, Klemp, Kloos, Masterson, Murphy, Owens, Peck, Petersen, Rose, Ryckman, Shane, Starnes, Thomas, Thompson, Titus, Tyson and Warren

**SENATE CONCURRENT RESOLUTION No. SCR 1616**—

By Senators Tyson, Alley, Blasi, Erickson, Gossage, Klemp, Kloos, Masterson, Murphy, Peck, Petersen, Shallenburger, Shane, Starnes, Thompson and Titus

A PROPOSITION to amend section 1 of article 11 of the constitution of the state of Kansas; relating to property taxation; limiting assessed value increases for real property classified in any subclass and personal property classified as mobile homes used for residential purposes.

WHEREAS, This proposition to amend the constitution of the state of Kansas shall be known and may be cited as the Cap Assessed Value Protection (CAP) Amendment.

Now, therefore:

*Be it resolved by the Legislature of the State of Kansas, two-thirds of the members*

*elected (or appointed) and qualified to the Senate and two-thirds of the members elected (or appointed) and qualified to the House of Representatives concurring therein:*

Section 1. The following proposition to amend the constitution of the state of Kansas shall be submitted to the qualified electors of the state for their approval or rejection: Section 1 of article 11 of the constitution of the state of Kansas is hereby amended to read as follows:

**"§ 1. System of taxation; classification; limitation; exemption.** (a) The provisions of this subsection shall govern the assessment and taxation of property on and after January 1, ~~2013~~ 2027, and each year thereafter. Except as otherwise hereinafter specifically provided, the legislature shall provide for a uniform and equal basis of valuation and rate of taxation of all property subject to taxation. The legislature may provide for the classification and the taxation uniformly as to class of recreational vehicles and watercraft, as defined by the legislature, or may exempt such class from property taxation and impose taxes upon another basis in lieu thereof. The provisions of this subsection shall not be applicable to the taxation of motor vehicles, except as otherwise hereinafter specifically provided, mineral products, money, mortgages, notes and other evidence of debt and grain. Property shall be classified into the following classes for the purpose of assessment and assessed at the percentage of value prescribed therefor:

Class 1 shall consist of real property. Real property shall be further classified into seven subclasses. Such property shall be defined by law for the purpose of subclassification and assessed uniformly as to subclass at the following percentages of value:

- (1) Real property used for residential purposes including multi-family residential real property and real property necessary to accommodate a residential community of mobile or manufactured homes including the real property upon which such homes are located.....11½%
- (2) Land devoted to agricultural use which shall be valued upon the basis of its agricultural income or agricultural productivity pursuant to section 12 of article 11 of the constitution.....30%
- (3) Vacant lots.....12%
- (4) Real property which is owned and operated by a not-for-profit organization not subject to federal income taxation pursuant to section 501 of the federal internal revenue code, and which is included in this subclass by law.....12%
- (5) Public utility real property, except railroad real property which shall be assessed at the average rate that all other commercial and industrial property is assessed.....33%
- (6) Real property used for commercial and industrial purposes and buildings and other improvements located upon land devoted to agricultural use.....25%
- (7) All other urban and rural real property not otherwise specifically subclassified.....30%

Class 2 shall consist of tangible personal property. Such tangible personal property shall be further classified into six subclasses, shall be defined by

law for the purpose of subclassification and assessed uniformly as to subclass at the following percentages of value:

- (1) Mobile homes used for residential purposes.....11½%
- (2) Mineral leasehold interests except oil leasehold interests the average daily production from which is five barrels or less, and natural gas leasehold interests the average daily production from which is 100 mcf or less, which shall be assessed at 25%.....30%
- (3) Public utility tangible personal property including inventories thereof, except railroad personal property including inventories thereof, which shall be assessed at the average rate all other commercial and industrial property is assessed.....33%
- (4) All categories of motor vehicles not defined and specifically valued and taxed pursuant to law enacted prior to January 1, 1985.....30%
- (5) Commercial and industrial machinery and equipment which, if its economic life is seven years or more, shall be valued at its retail cost when new less seven-year straight-line depreciation, or which, if its economic life is less than seven years, shall be valued at its retail cost when new less straight-line depreciation over its economic life, except that, the value so obtained for such property, notwithstanding its economic life and as long as such property is being used, shall not be less than 20% of the retail cost when new of such property.....25%
- (6) All other tangible personal property not otherwise specifically classified 30%

*The final taxable assessed value of real property classified in any subclass and tangible personal property classified as mobile homes used for residential purposes shall not increase by more than 3%, or a lesser percentage as provided by law, in any taxable year except when:*

- (1) *The property includes new construction, or improvements have been made to the property;*
- (2) *the class or subclass of the property changes for assessment rate purposes;*
- (3) *the property becomes disqualified from exemption;*
- (4) *the property is first listed for taxation or first listed as escaped or omitted property, or an error is corrected; or*
- (5) *the legal description of the land, lot or parcel changes, except that the total final taxable assessed value of all property affected by a legal description change shall not exceed the total final taxable assessed value of the affected property for the previous year by more than 3%, or a lesser percentage as provided by law.*

*The benefits of the assessed value limitation shall remain in place whenever title to the property is transferred, changed or conveyed to another person or entity, unless the legislature enacts provisions that provide for exceptions. For property that is subject to the assessed value limitation, the final taxable assessed value each year shall be the assessed value of the property determined as otherwise provided by law without the application of the assessed value limitation provisions or the limited assessed value of the property determined by the application of the assessed value limitation*

*provisions, whichever is less. For tax year 2027, the final taxable assessed value of such property shall not increase by more than 3%, or a lesser percentage as provided by law, as compared to the tax year 2022 assessed value of such property unless an exception applies since tax year 2022, and in the event such property was not listed for taxation for tax year 2022, the final taxable assessed value of such property shall not increase by more than 3%, or a lesser percentage as provided by law, as compared to the tax year 2026 assessed value of such property unless an exception applies. The legislature may define new construction or improvements by law and enact other legislation to administer the provisions of the assessed value limitation.*

(b) All property used exclusively for state, county, municipal, literary, educational, scientific, religious, benevolent and charitable purposes, farm machinery and equipment, merchants' and manufacturers' inventories, other than public utility inventories included in subclass (3) of class 2, livestock, and all household goods and personal effects not used for the production of income, shall be exempted from property taxation."

Sec. 2. The following statement shall be printed on the ballot with the amendment as a whole:

*"Explanatory statement.* This Cap Assessed Value Protection (CAP) Amendment would limit annual assessed value increases to 3%, or a lesser percentage as provided by law, for purposes of property taxation for real property classified in any subclass and personal property classified as mobile homes used for residential purposes except when the property includes new construction or improvements have been made to the property, the class or subclass of the property changes, the property becomes disqualified from exemption, the property is first listed for taxation or as escaped or omitted property, an error is corrected or the legal description of the property changes.

"A vote for this proposition would limit annual assessed value increases to 3%, or a lesser percentage as provided by law, for real property classified in any subclass and personal property classified as mobile homes used for residential purposes except when the property includes new construction or improvements have been made to the property, the class or subclass of the property changes, the property becomes disqualified from exemption, the property is first listed for taxation or as escaped or omitted property, an error is corrected or the legal description of the property changes. The amendment would provide for the benefits of the value limitation to remain in place whenever title to the property is transferred, changed or conveyed to another person or entity, unless the legislature enacts provisions that provide for exceptions. The amendment would clarify that for property subject to the assessed value limitation, the final taxable assessed value each year would be the assessed value of the property determined without the application of the assessed value limitation provisions or the limited assessed value of the property determined by the application of the assessed value limitation provisions, whichever is less. The amendment would also roll back the valuation starting point to provide that for tax year 2027, the

final taxable assessed value of such property shall not increase by more than 3%, or a lesser percentage as provided by law, as compared to the tax year 2022 assessed value of such property unless an exception applies or such property was not listed for taxation for tax year 2022. The amendment would authorize the legislature to define new construction or improvements and enact other legislation to administer the provisions of the assessed value limitation.

"A vote against this proposition would make no changes to the constitution of the state of Kansas."

Sec. 3. This resolution, if approved by two-thirds of the members elected (or appointed) and qualified to the Senate and two-thirds of the members elected (or appointed) and qualified to the House of Representatives, shall be entered on the journals, together with the yeas and nays. The secretary of state shall cause this resolution to be published as provided by law and shall cause the proposed amendment to be submitted to the electors of the state at a special election, which is hereby called on August 4, 2026, pursuant to section 1 of article 14 of the constitution of the state of Kansas, to be held in conjunction with the primary election held on such date.

**INTRODUCTION AND CONSIDERATION OF SENATE RESOLUTIONS**

Senators Masterson, Blasi and Sykes introduced the following Senate resolution, which was read:

**SENATE RESOLUTION No. 1721—**

A RESOLUTION providing for the organization of the Senate.

*Be it resolved by the Senate of the State of Kansas:* That the Secretary of the Senate notify the House of Representatives that the Senate is organized with the following officers:

- Ty Masterson, president,
  - Tim Shallenburger, vice president,
  - Chase Blasi, majority leader,
  - Dinah Sykes, minority leader,
  - Corey Carnahan, secretary,
  - Don Cackler, sergeant at arms,
  - and awaits at the pleasure of the House of Representatives.
- On emergency motion of Senator Blasi **SR 1721** was adopted.

Senators Masterson, Blasi and Sykes introduced the following Senate resolution, which the title was read:

**SENATE RESOLUTION No. 1722—**

A RESOLUTION relating to assignment of seats in the Senate.

*Be it resolved by the Senate of the State of Kansas:* That the members of the 2026 regular session shall occupy the same seats assigned pursuant to 2025 Senate Resolution No. 1702, with the following exceptions: Kloos 2, Hill 3, Schmidt 7, Klemp 11, Holscher 39 and Miller 40.

On emergency motion of Senator Blasi **SR 1722** was adopted.

**MESSAGES FROM THE GOVERNOR**

The following appointments made by the Governor, were submitted to the Senate

during the 2025 Interim for confirmation, and their appointment letters were read:

Brandon Jones, Member At-Large, Kansas Racing and Gaming Commission (submitted: July 31, 2025)

Bob Kent, Director, Property Valuation, Kansas Department of Revenue (submitted: July 31, 2025)

Kathy Wolfe-Moore, Regent, Kansas Board of Regents (submitted: July 31, 2025)

Joanne Yun, Governor's Appointee, Kansas Public Employees Retirement System Board of Trustees (submitted: July 31, 2025)

James Zakoura, Governor's Appointee, Kansas Public Employees Retirement System Board of Trustees (submitted: July 31, 2025)

Pamela Ammar, Regent, Kansas Board of Regents (submitted: August 4, 2025)

Kim Brown, Member, Kansas Development Finance Authority (submitted: August 4, 2025)

Moniqueka Holloway, Public Member, Kansas Development Finance Authority (submitted: August 4, 2025)

Gordon Lansford, Seat 7, Kansas University Hospital Authority (submitted: August 4, 2025)

Alicia Sanchez, Member At-Large, Kansas Human Rights Commission (submitted: August 4, 2025)

Kent Crane, Brigadier General, Kansas National Guard (submitted: October 9, 2025)

Sheryl Gilchrist, Member At-Large, State Civil Service Board (submitted: October 9, 2025)

Dave Harrison, Seat 15, Kansas University Hospital Authority (submitted: October 9, 2025)

Bradley Sollars, Public Member, Public Employees Relations Board (submitted: October 9, 2025)

Mary Berry, Member At-Large, State Banking Board (submitted: October 16, 2025)

Matthew Crocker, Regent, Kansas Board of Regents (submitted: October 16, 2025)

Peter Johnston, Regent, Kansas Board of Regents (submitted: October 16, 2025)

Connor Cross, Public Member, Employment Security Board of Review (submitted: October 24, 2025)

Natalie Haag, Member At-Large, Racing and Gaming Commission (submitted: October 24, 2025)

Jennifer McCausland, Public Employer, Public Employee Relations Board (submitted: October 24, 2025)

Suchitra Padmanabhan, Public Member, Kansas Development Finance Authority (submitted: October 24, 2025)

#### **COMMUNICATIONS FROM STATE OFFICERS**

The following appointment made by the Attorney General, was submitted to the Senate during the 2025 Interim for confirmation, and the appointment letter was read:

Stuart Hite, Member, Crime Victims Compensation Board (submitted: June 23, 2025)

Secretary of the Senate, Corey Carnahan submitted a letter to the Office of the Senate President listing the following communications received during the 2025 Interim:

2024 Civil Asset Forfeiture Report, Kansas Bureau of Investigation

2024 Annual Report of the Interstate Product Regulation Commission

FY 2024 Student Data Privacy Act, Kansas State Department of Education

2025 Annual Report of the Kansas State Child Death Review Board  
 2025 Annual Report, Juvenile Justice Oversight Committee  
 Annual Finance Report, Kansas Development Finance Authority  
 2025 Electric Generation Retirement Report, Kansas Corporation Commission  
 FY 2025 Central Interstate Low Level Radioactive Waste Compact Commission  
 Annual Report  
 FY 2025 Kansas Client Assessment, Referral, and Evaluation & Pre-Admission  
 Screening and Resident Review Annual Report, Kansas Department for Aging and  
 Disability Services  
 FY 2025 Annual Public Protection Report, Kansas Attorney General  
 FY 2025 Conceal Carry Licensing Unit Annual Report, Kansas Attorney General  
 Annual Report of the Pooled Money Investment Board for FY 2025  
 2026 State Assessment Participation Legislative Report, Kansas State Department of  
 Education  
 2026 Tax Credit for Low Income Students Scholarship Program, Kansas State  
 Department of Education  
 2026 Capital Improvement State Aid Legislative Report, Kansas State Department of  
 Education  
 2026 Kansas Every Child Can Read Act Summary Report, Kansas State Department  
 of Education  
 Kansas Education Systems Accreditation 2024-2025 Legislative Update, Kansas  
 State Department of Education  
 Information Relating to School Safety and Security, Kansas State Department of  
 Education  
 2025 Recommendations, Kansas Employment First Oversight Commission  
 Community Technical and College Tax Credit Report for TY 2024  
 2025 Rules and Regulations Report to Legislature, Division of Budget  
 2025 Public Disclosure Commission Annual Report and Recommendations  
 2025 Johnson County Education Research Triangle Annual Report  
 From the Office of Governor Laura Kelly: Executive Directives 25-597 through  
 25-602

**MESSAGE FROM THE HOUSE**

Announcing adoption of **HR 6020** a resolution relating to the organization of the  
 2026 House of Representatives and selection of the following officers:

Dan Hawkins, Speaker of the House  
 Blake Carpenter, Speaker Pro Tempore  
 Chris Croft Majority Leader  
 Brandon Woodard, Minority Leader  
 Susan Kannarr, Chief Clerk  
 Allen Morgan, Sgt. At Arms  
 and awaits the pleasure of the Senate.

Announcing the adoption of **HCR 5019**, a concurrent resolution relating to a  
 committee to wait upon the Governor and advise her the 2026 session of the Legislature  
 is duly organized and ready to receive communication. The Secretary of the Senate and  
 Chief Clerk of the House were appointed as to wait upon the Governor.

Announcing adoption of **HCR 5020**, a concurrent resolution providing for joint

session of the Senate and House of Representatives for the purpose of hearing messages from the Governor the Supreme Court and the Adjutant General

The following escorts are appointed:

State of the Judiciary

To escort the Supreme Court: Humphries, Lewis and Brownlee Paige

To escort the Senate: Bryce, L. Williams and Melton

State of the State

To escort the Governor: Representatives Buehler, Steins and Ohaebosim

To escort the Lt. Governor: Representatives Esau, Sweely and Wikle

To escort the Supreme Court: Representatives Caiharr, McNorton and Carmichael

To escort the Senate: Representatives Goetz, Kessler and Sawyer

Announcing adoption of **HR 6020**.

The House not adopts the Conference Committee report on **HB 2347**, requests a conference and appoints Representatives Humphries, Williams, L. and Osman as Second conferees on the part of the House.

**INTRODUCTION OF HOUSE BILLS AND CONCURRENT RESOLUTIONS**

**HCR 5019, HCR 5020** were thereupon introduced and read by title.

**CONSIDERATION OF ORIGINAL MOTIONS**

**HCR 5019, A CONCURRENT RESOLUTION** informing the Governor that the two houses of the Legislature are duly organized and ready to receive communications.

On emergency motion of Senator Blasi, **HCR 5019** was adopted.

**HCR 5020, A CONCURRENT RESOLUTION** providing for joint sessions of the Senate and the House of Representatives for the purpose of hearing messages from the Governor and the Chief Justice of the Supreme Court.

On emergency motion of Senator Blasi, **HCR 5020** was adopted.

The President appointed the following escorts:

To escort the Governor:

Senators Gossage and Faust Goudeau

To escort the Lt. Governor:

Senators Klemp and Francisco

To escort the Supreme Court:

Senators Warren and Corson

To escort the Supreme Court for the State of the Judiciary:

Senators Warren and Haley

On motion of Senator Warren, the Senate acceded to the request of the House for a conference on **HB 2347**.

The President appointed Senators Warren, Titus and Corson as a second Conference Committee on the part of the Senate on **HB 2347**.

**CONFERENCE COMMITTEE REPORTS**

MR. PRESIDENT and MR. SPEAKER: Your committee on conference on House amendments to **SB 30** submits the following report:

The Senate accedes to all House amendments to the bill, and your committee on conference further agrees to amend the bill as printed with House Committee

amendments, as follows:

On page 1, by striking all in lines 12 through 36;

By striking all on pages 2 through 19;

On page 20, by striking all in lines 1 through 4; following line 4, by inserting:

"Section 1. For purposes of sections 1 through 3, and amendments thereto:

(a) "Agency" means any department, bureau, division, board, authority, agency, commission or institution of the state. "Agency" does not include the behavioral sciences regulatory board, board of examiners in optometry, board of nursing, Kansas dental board, state board of healing arts, state board of pharmacy or state board of technical professions.

(b) "Material change" means a modification that significantly affects the nature, scope, value or fundamental aspects of the occupational license that is sufficiently important to influence duties, decisions, rights or obligations of the licensee or license applicant.

(c) "Occupational license" means a nontransferable and exclusive authorization in law in which the legislature, or an agency as authorized by the legislature, establishes the personal qualifications necessary to engage in, and the rules and regulations that govern, any occupation or profession. "Occupational license" does not include an occupational license regulated by the behavioral sciences regulatory board, board of examiners in optometry, board of nursing, Kansas dental board, state board of healing arts, state board of pharmacy or state board of technical professions.

(d) "Welfare" means the protection of the public against fraud or physical or psychological harm. "Welfare" does not include the protection of businesses or agencies, whether publicly or privately owned, against competition.

Sec. 2. (a) Each agency shall submit an annual report to the joint committee on administrative rules and regulations during the month of September of each year.

(b) The report shall contain a list of each occupational license over which the agency has jurisdiction and provide the following for each occupational license:

- (1) The number of current holders of the occupational license;
- (2) a brief description of the typical employment of license holders;
- (3) a list of the regulations governing the issuing and maintaining of the occupational license;
- (4) the authorizing and implementing statutes for the regulations;
- (5) whether the occupational license is mandated or regulated by federal requirements;
- (6) a description of the required education, training and testing requirements to obtain the occupational license;
- (7) a description of any continuing education or testing requirements to maintain the occupational license;
- (8) an enumeration of the total fees paid to the agency to obtain and maintain the occupational license;
- (9) an identification of any requirement concerning good moral character to obtain or maintain the occupational license;
- (10) an identification of any restrictions in obtaining or holding the occupational license imposed on individuals with criminal records; and
- (11) a description of any reciprocity agreements allowing for interstate occupational license recognition.

Sec. 3. (a) (1) Any new occupational license or material change to an existing occupational license adopted by an agency on or after July 1, 2025, shall require approval of the legislature by joint resolution pursuant to this section before the requirement shall take effect, unless such requirement has been ratified by the legislature by the enactment of a bill pursuant to the provisions of K.S.A. 2024 Supp. 77-441, and amendments thereto.

(2) Notwithstanding any current provision of law, every existing statutory grant of authority to an agency to adopt regulations regarding occupational licenses that exists on July 1, 2025, is supplemented by this section.

(b) (1) Before consideration by the legislature of a joint resolution approving a new occupational license or material change to an existing occupational license proposed for adoption by an agency, a standing committee of the house of representatives and the senate to which legislation of the subject matter pertaining to the occupational license is customarily referred, as determined by the speaker of the house of representatives and the president of the senate, as applicable, shall each conduct a review of the proposed new occupational license or material change to an existing occupational license, including a review of the report by staff pursuant to paragraph (2), at such time as the matter is referred to such committee. Each such committee shall provide a written recommendation regarding adoption or denial of the new occupational license or material change to an existing occupational license to the speaker of the house of representatives and the president of the senate, as applicable, for distribution and consideration by the legislature. The report prepared by staff pursuant to paragraphs (2) and (3) shall be included in such written recommendation.

(2) The chairperson of a standing committee of the house of representatives or the senate reviewing a new occupational license or material change to an existing occupational license as provided by paragraph (1) shall request staff from the Kansas legislative research department to conduct a review of the new occupational license or material change to an existing occupational license and prepare a written report to the committee. The report shall be presented to the committee for review by legislative research staff within two weeks of such request by the chairperson.

(3) The report shall include:

(A) An analysis and explanation as to why the new occupational license or material change to an existing occupational license is necessary to protect public health, safety or welfare;

(B) an examination of available alternative measures, including voluntary certification and other potential less restrictive measures;

(C) an analysis as to whether the requirement is the least restrictive means to achieve its stated purpose;

(D) an examination of and comparison as to whether and how other states regulate the profession at issue;

(E) an examination of the effect that the new occupational license or material change to an existing occupational license will have on job creation or retention; and

(F) an examination of the costs and benefits associated with the requirement, including, but not limited to:

(i) Estimated compliance and opportunity costs, including licensing fees, education requirements and associated costs, experience requirements and an estimation of the total number of calendar days dedicated by an applicant to obtaining the license;

- (ii) estimated secondary or indirect costs; and
- (iii) estimated effect on state expenditures, including estimated administrative expenses.";

And by renumbering sections accordingly;

On page 1, in the title, in line 1, by striking all after "concerning"; by striking all in lines 2 through 8; in line 9, by striking "sections" and inserting "labor and employment; relating to occupational licensing; providing for occupational licensing annual reports by agencies to the joint committee on administrative rules and regulations; requiring that adoption of new occupational licenses and material changes to existing occupational licenses by a state agency be approved by joint resolution of the legislature";

And your committee on conference recommends the adoption of this report.

SEAN TARWATER, ADAM TURK, STEPHANIE SAWYER-CLAYTON—*Conferees on part of House*  
LARRY ALLEY, STEPHEN OWENS, MARY WARE—*Conferees on part of Senate*

Senator Blaisi motioned the Senate to not adopt the Conference Committee Report on **SB 30** send the bill back to conference and appoint a new coference committee. The motion carried.

The President appointed Senators Alley, Owens and Faust Goudeau as a second Conference Committee on the part of the Senate on **SB 30**.

#### CHANGE OF REFERENCE

The President withdrew **SB 26, SB 74, SB 210; HB 2004** from the Calendar under the heading of **General Orders**, and rereferred the bills to the Committee on **Assessment and Taxation**.

The President withdrew **HB 2119** from the Calendar under the heading of **General Orders**, and rereferred the bill to the Committee on **Commerce**.

The President withdrew **SB 48, SB 49** from the Calendar under the heading of **General Orders**, and rereferred the bills to the Committee on **Education**.

The President withdrew **HB 2212** from the Calendar under the heading of **General Orders**, and rereferred the bill to the Committee on **Judiciary**.

The President withdrew **HB 2099** from the Calendar under the heading of **General Orders**, and rereferred the bill to the Committee on **Local Government, Transparency and Ethics**.

The President withdrew **HB 2170** from the Calendar under the heading of **General Orders**, and rereferred the bill to the Committee on **Public Health and Welfare**.

The President withdrew **SB 113, SB 119; HB 2121** from the Calendar under the heading of **General Orders**, and rereferred the bills to the Committee on **Transportation**.

The President withdrew **SCR 1612** from the Calendar under the heading of **General Orders**, and rereferred the resolution to the Committee on **Ways and Means**.

The President withdrew **HB 2274** from the Calendar under the heading of **General Orders**, and rereferred the bill to the Committee on **Senate Select Committee on Veterans Affairs**.

The President withdrew Peter Johnston from the Committee on Confirmation Oversight and referred the appointment to the **Committee on Education**.

**REPORTS FROM STANDING COMMITTEES**

Your Committee on **Confirmation Oversight** begs leave to submit the following report:

The following appointment was referred to and considered by the committee, and your committee recommends that the Senate approve and consent to such appointment:

By the Governor:

Member, Employment Security Board of Review: K.S.A. 44-709

Connor Cross, to serve a term expiring on March 15, 2029

Member, Kansas Development Finance Authority: K.S.A. 74-8903

Kimberly (Kim) Brown, to serve a term expiring on January 15, 2029

Moniqueka Holloway, to serve a term expiring on January 15, 2029

Suchitra Padmanabhan, to serve a term expiring on January 15, 2029

Member, Kansas Human Rights Commission: K.S.A. 44-1003

Alicia Sanchez, to serve a term expiring on January 15, 2029

Brigadier General, Kansas National Guard: K.S.A. 48-208

Kent Crane, to serve at the pleasure of the Governor

Member, Board of Trustees, Kansas Public Employees Retirement System: K.S.A. 74-4905

Joanne Yun, to serve a term expiring on January 15, 2029

James Zakoura, to serve a term expiring on January 15, 2029

Member, Kansas Racing and Gaming Commission: K.S.A. 74-8803

Natalie Haag, to serve a term expiring on January 15, 2028

Brandon Jones, to serve a term expiring on January 15, 2029

Member, Public Employee Relations Board: K.S.A. 75-4323

Jennifer McCausland, to serve a term expiring on March 15, 2029

Bradley Sollars, to serve a term expiring on March 15, 2029

Member, State Banking Board: K.S.A. 74-3004

Mary Berry, to serve a term expiring on March 15, 2027

Member, State Board of Regents: K.S.A. 74-3202a

Pamela Ammar, to serve a term expiring on June 30, 2027

Matthew Crocker, to serve a term expiring on June 30, 2029

Kathy Wolfe Moore, to serve a term expiring on June 30, 2029

Member, State Civil Service Board: K.S.A. 75-2929a

Sheryl Gilchrist, to serve a term expiring on March 15, 2029

Member, University of Kansas Hospital Authority: K.S.A. 76-3304

David (Dave) Harrison, to serve a term expiring on March 15, 2028

Gordon Lansford III, to serve a term expiring on March 15, 2027

By the Attorney General:

Member, Crime Victims Compensation Board: K.S.A. 74-7303

Stuart (Stu) K. Hite, to serve a term expiring on March 15, 2030

By the Secretary of Revenue:

Director of Property Valuation, Department of Revenue: K.S.A. 75-5105

Bob (Robert) Kent, to serve at the pleasure of the Secretary of Revenue

On motion of Senator Blasi, the Senate adjourned until 1:00 p.m., Tuesday, January 13, 2026.

JANUARY 12, 2026

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CHARLENE BAILEY, CINDY SHEPARD, *Journal Clerks.*  
COREY CARNAHAN, *Secretary of the Senate.*

