

The Cross Border Network, President  
HCR 5021 Opposition Testimony  
1/29/2026

Chairman Proctor and Members of the Committee: I appreciate your interest in the views of Kansans on HCR 5021. I am a Kansas voter as are most of the members of my organization. We have canvassed voters encouraging people to vote in federal, state and municipal elections because we believe that the best government is the one where there most citizens participate. For that reason we are opposed to HB 5021 because it will discourage voting. Therefore I encourage your committee members to vote NO on HCR 2051.

There are many reasons why you should reject this resolution and an amendment to the Constitution. First, you have no convincing evidence that there is any significant election fraud due to people who are not eligible to vote exercising the franchise. While the claim that there is illegal voting has been repeated many times, the number of cases of it over many elections is single digit. So this is a "solution" in search of a problem. Second, what this amendment would do is suppress voting by people who indeed have the right to vote thus skewing the results. I suspect that's the motive and it frankly is an attempt to rig the results of our elections. Third by writing this into the constitution you will make it very difficult to reverse when in fact the results show that it has suppressed the vote of otherwise qualified voters. Indeed, For these reasons,

For all the above reasons, I strongly urge you to reject this poorly researched and written amendment and instead change the course of this committee to look at programs to enhance both voting by those who do not vote even though they may and accurate information about candidates and judges who are on the ballot. Voter education rather than voter suppression is what we urge you to do. Thanks for considering this and for your vote against HCR 2051.

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Thank you Chair Proctor and Members of the Committee for allowing me to share my thoughts on HCR 5021 with you. My name is Holly Bartlett and I am a voter in Shawnee County/Topeka. I would like to encourage this committee to vote NO on HCR 2051.

I oppose this bill because it doesn't seem like much thought was put into it, and changing the constitution is a big deal. Any changes made should be carefully considered and should only happen out of true necessity. This feels like a solution to a problem we don't have. To support this, I would need to see evidence of voter fraud as I have not been able to find sources that show any significant levels. But we know that many folks who are eligible to vote will suddenly find it more difficult. Many people no longer have appropriate documentation. It can be costly to replace lost documents, and in this current economy, who can afford that? Some people aren't able to travel to where they can gain access to documents. Some people don't have internet access or a good understanding of how to use it. If a person has changed their name, gotten married, gotten divorced, the number of documents needed continues to grow. These are just a few of the reasons people will find it difficult to vote.

How much will it cost to make these changes? Will everyone have to register again? Will people be informed, or just show up at the polls, only to find out too late that they were kicked off the list? Will there be a reasonable amount of time for people to obtain eligible IDs, or is the intention to rush this through quickly, close to an election, with the hope that "less than" voters won't be prepared in time? Didn't Kansas try this before and it was a huge failure?

At any rate, I feel the harm outweighs any benefit. It also disproportionately disadvantages the poor, the elderly, the disabled, and women. All eligible citizens should be both allowed to and encouraged to vote. I will never be in favor of any bill that makes it harder to do so, especially without any real proof of benefit. There are many ways that time, energy and money could be spent to make Kansas better. This is not one of them.

Once again, I appreciate you giving me the opportunity to share my thoughts on this bill, and I encourage you to vote no on the passage of HCR 2051. Thank you.

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Committee Members,

Thank you for taking the time to read my testimony. My name is Kristen Blackton, and I am an every-election voter in Johnson County. I am writing today to encourage committee members to vote NO on HCR 2051.

I cannot express how much I love voting-- my young daughter gets tired of hearing me talk about it. I also love volunteering to be an election worker! I have worked the polls for two elections and plan on volunteering again this year. Because of my experience in volunteering as an election worker in one of the largest counties in the state, I can tell you that our elections are safe and secure. Our election officials know what they are doing and have created a process where all registered voters can exercise their right to vote with as much ease as possible.

Because of my background with elections, this proposed amendment baffles me. Why do we need to amend the constitution when we already have safe and secure elections with our current laws on the books? As I see it, the constitution should only be amended to correct harm and or fix a large problem-- neither of which applies here. I fear that the true intent behind this proposed amendment is to make it harder for certain subsets of Kansas eligible voters to exercise their right to vote. There is no real evidence that this change would make our elections safer or more secure. Instead, it will, in all likelihood, silence the voices of more voters by discouraging them from showing up at the polls due to changes to or confusion about identification requirements.

Thank you for reading my testimony. I hope that you will listen to the voices of Kansas constituents and vote NO on the passage of HCR 2051.

Thank you,

Kristen Blackton

Shawnee, KS

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you accepting my written testimony on HCR 505. I am Sheryl Brotton, a voter from Douglass, in Butler County. Please vote NO on HCR 2051.

This bill to amend to the Constitution is another attempt to rig the system. The courts struck down efforts to make it more difficult to vote. This is an attempt to remedy a perceived problem WHICH DOES NOT EXIST!!

Once again I thank you for your recognition of my concern. i encourage you to vote NO on HCR 2051.  
Thank you Sheryl Brotton

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Thank you to the Chair Proctor and Committee members for this opportunity to express my opposition to HCR 5021. I'm Gregory Bryant, and I vote in Robinson precinct, Brown County Kansas. I wish the Committee to vote NO on HCR 5021.

The Constitution is not the proper place for simple legislation. Changing the Constitution is too cumbersome for a reason — general principles of governance should have a stability that particular matters do not require. The legislature exists to enact laws each year. This issue does not require enshrinement in the Constitution. As a matter of fact, the United States Constitution does not even set a citizenship voting requirement. In my view, living in a state and being subject to its laws should, by the logic of equal protection of the laws, entitle one to vote. My personal opinion is not shared by all, but it is reasonable enough that these requirements of photo IDs and other cumbersome documentation should be matters of simply legislation, simply altered by legislation.

Thank you again for allowing me to express my opinions to the Committee. Please vote NO on HCR 5021.

PRIVATE CITIZEN  
HCR 5021 Opposition Testimony  
1/29/2026

Dear Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Olivia Katherine Crouch and I am a voter in Shawnee, Kansas. I am writing to you all today to encourage committee members to vote NO on HCR 2051.

The reason why I so strongly oppose HCR 2051 is because it is a legislative attack on my and fellow Kansans constitutional rights. Our constitution already sees current voter ID formalities as proficient for running our elections securely while protecting Kansans rights. HCR 2051 would change that drastically limiting what types of identification can be utilized harming Kansan voters who are more disenfranchised or lack access to more rare forms of identification like passports. It also violates the privacy of us Kansans who do not wish to present such deeply personal documentation to engage in our civic duty of voting. This and many reasons others have stated is why I opposed HCR 2051!

Once again, I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote NO on the passage of HCR 2051. Thank you committee members.

PRIVATE CITIZEN  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Lorene Damewood and I am a voter in Johnson County-Shawnee. I am writing today to encourage the committee to vote NO on HCR 2051.

I oppose this bill because it is redundant and unnecessary. We already have a state law which requires photo ID for voting. I have worked since 2004 at elections in Douglas and Johnson counties as Worker, Asst. Judge and Presiding Judge. Elections were secure before the addition of the requirement of photo ID and they remain secure. There have been miniscule attempts to vote illegally, a tiny fraction of 1 per cent over all the years and elections investigated.

In recent years, the former Johnson County Sheriff spent untold hours and money to investigate election fraud and found nothing. What a waste!

Our State Legislature seems too fond of messing with our Constitution, demanding that we change what has been working well to satisfy some partisan whim to make matters more difficult and/or unwieldy. We already have constitutional amendments on the ballots for both the August and November elections. Voters are not fond of the poorly written amendments that usually confront them, because of their doublespeak language. We don't need an amendment to say what the law already says.

Once again, I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote NO of the passage of HCR 2051. Thank you.

Chairman Proctor and Committee Members,

I am Debbie Detmer of Shawnee and a Kansas GOP delegate. I am a proponent on HCR 5021.

We in Kansas do show our ID to vote. This needs to be part of our constitution. We can't leave it to a judge to decide differently.

Thank you all for protecting our election integrity. I would appreciate a bill to eliminate machines and truly use only paper ballots.

Please pass HCR 5021 out of committee favorably.

Thank you,

Debbie Detmer

KS GOP Delegate



January 29, 2026 meeting

Nina Fricke, KS voter ninafricke9@gmail.com

Chair Proctor and committee,

I urge you to oppose HB 2448 and HCR 5021, measures which aim to put unnecessary barriers to voting. Similar measures in 2018 would have disenfranchised over 35,000 voter from being able to cast their ballots. Voting is our right as well as our civic duty. We must make sure every eligible voter has access to voting without barriers. These bills would restrict what kind of photo ID could be used at the polls. This would affect all voters across party lines.

From my training as a pollworker, I know that Kansas elections are already safe and secure with results that are certified. Eligible voters should be given every opportunity to cast their ballots! Our democracy functions best when the peoples' voices are heard.

Again, I ask you to oppose HB 2448 and HCR 5021.

Nina Fricke  
Overland Park

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Thank you for allowing me to share my thoughts on HCR 5021 with the committee. My name is Danielle Voorhees George and I am a voter in Johnson County.

Kansans deserve to have their lawmakers treat their constitutional rights with respect rather than changing them on political whims.

Without doing their due diligence, some lawmakers are proposing amending the constitutional right to vote which will only make it more complicated and challenging. This is not something that needs time wasted on.

Thank you and I encourage you to vote No on HCR 2051

Private citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Thank you committee members. I am Jenna and I vote in Shawnee County.

Watching you waste time on bills like this is so annoying. I was writing testimony during my birthday dinner. Vote no to spend time on literally anything else.

Can we please debate legislation where there are actual studies that support the idea? Can we please focus on policies that resolve actual problems? Why do we keep making up solutions where there aren't problems? Are you guys just bored?

Thank you for your time. I encourage you to vote no and spend your time on meaningful bills. That's what we pay you for.

Private citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Lisa Hamrick and I am a voter in Wyandotte County. I am writing today to encourage the committee to vote NO on HCR 2051

This legislation does nothing to strengthen election integrity. Instead, it creates unnecessary barriers that make it harder for Kansans to cast their ballots. The inevitable consequence is that eligible citizens will be wrongfully stripped of their fundamental right to vote.

Once again, I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote no of the passage of HCR 2051. Thank you.

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you for giving me the opportunity to share my thoughts on HCR 5021. My name is Patricia Harrigan and I am a voter in Johnson County in Prairie Village, Kansas. I am writing today to encourage the committee to vote NO on HCR 2051.

Changing our state constitution to require voters to present a photo ID when voting is unnecessary. Section 25-2908 of Kansas law requires that voters present a valid form of identification with the name and photograph of the voter. Amending Article 5 of the state constitution is redundant and unnecessary.

HCR 5021 would restrict what types of photo IDs could be used at the polls. This could create confusion and potentially disenfranchise thousands of Kansas voters, who wouldn't be able to use an eligible ID, such as a college student ID or a tribal ID, that they've used in the past.

Changing voting requirements is confusing and could make all voters—Republican, Democratic, and Independent—unsure of the requirements of what is needed to vote, which could lead to voter suppression. Restrictive voter ID laws give voters the impression that politicians are creating bureaucratic barriers to rig the system instead of making it easier for all eligible voters to participate in our democracy.

Kansas elections are already secure. On page 5 of the Kansas Elections 101 document (<https://sos.ks.gov/Pubs/Elections/Elections-101.pdf>) provided by the Kansas Secretary of State Scott Schwab, the year 2022 milestone was that: “Substantial election security bill passed by Kansas legislature. Improvements include enhanced election equipment security, additional election audits, voter database maintenance, ballot watermarks, and chain of custody procedures.” This quote explains recent highlights of Kansas's election security. There are many other explanations in this document explaining how Kansas elections are secure, including Kansas's election laws to other states and how election equipment is certified.

Again, thank you for letting me share my thoughts on this resolution. I encourage you to vote NO on the passage of HCR 2051. Thank you.

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Procter and Members of the Committee, thank you for giving me time to share my thoughts on HCR 5021. My name is Allison Hougland and I am a voter from Olathe in Johnson County. I am writing to encourage you to vote NO on HCR 5021.

It is my opinion that you should be making it easier for the citizens of Kansas to vote - not harder. An engaged electorate is better for everyone in the state. Adding barriers will only disenfranchise potential voters. People may and should question the reason you don't want them to participate in elections.

Thank you for hearing me out. I encourage you all to vote NO on the passage of HCR 5021. Thank you.

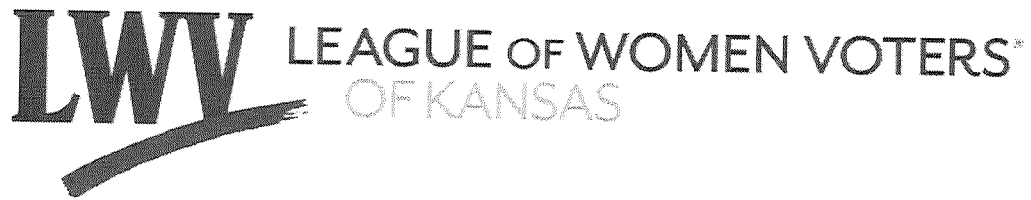
Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you for giving me time to share my thoughts on HCR 5021 with you today. My name is Rija and I am a voter in JOCO County/Olathe. I am writing today to encourage the committee to vote NO on HCR 2051

HCR 5021 is entirely based on partisan politics and bill proponents have no real evidence that this would make our elections safer or more secure. If the real priority is election security, the focus should be on making the voting process simpler and more accessible, not more confusing or expensive. We already have a voter registration system in place that verifies eligibility before anyone receives a ballot. If there is a belief that ineligible individuals are being registered or voting, then the appropriate response is to investigate the Secretary of State's office, which oversees that process. And if evidence of wrongdoing exists, then we address it directly and fix the actual problem.

If the belief is that photo IDs are essential for election security, then the barriers to obtaining those IDs must be addressed first. That means making all state-issued IDs free of charge and ensuring that the process to obtain them is fast, efficient, and accessible to every eligible voter. If these considerations have not been fully examined or discussed, it reflects a lack of genuine nonpartisanship within this committee, particularly under Chair Proctor's leadership.

I thank you all for hearing my thoughts on this bill, and I encourage you all to vote NO of the passage of HCR 2051.



**Date of Testimony:** Thursday, January 29, 2026

**Bill Number:** HCR 5021 - Amending article 5 of the constitution of the state of Kansas to require voters to present photographic identification at the time of voting.

**Disposition:** Opponent, Written only Testimony

**From:** Cille King, Advocacy Chair; League of Women Voters Kansas

**To:** Chair Representative Proctor and Members of the House Committee on Elections

The League of Women Voters of Kansas opposes HCR; a constitutional amendment requiring photo ID to vote.

Currently, in Kansas statutes, photo ID is required to vote. It has been a law since 2012 with the implementation of the SAFE ACT. Kansans have learned to bring their photo ID to the polls or provide their ID # or photocopy when applying for an absentee ballot.

The proposed amendment only allows Kansas and United States issued photo IDs, severely limiting who can vote. Current regulations allow for several different government issued photo IDs, including: other states drivers license, public and private school ID, Native American tribal card, or a concealed carry license from any state.

This resolution is unnecessary, un-American and pety to put this type of regulatory detail in our Kansas constitution.

We ask that you vote NO on HCR 5021 as the current statute is more than sufficient.



HCR 5021

PROPONENT TESTIMONY - WRITTEN

HOUSE ELECTIONS

Missy Leavitt

[Missy.leavitt@protonmail.com](mailto:Missy.leavitt@protonmail.com)

Dear Mr. Chairman and Committee Members,

As a Kansas citizen and active advocate for election security and the integrity of our electoral processes, I stand in strong support of HCR 5021.

I appreciate the willingness of this committee to present us with the opportunity to rectify a matter that has arrived at our doorstep with the realization that we need to strengthen our constitution with this measure.

I was appalled by the comments of Davis Hammet during the hearing for the online registration bill, regarding their awareness of ID requirements for voter registration and it not being required on a federal application. It just clarifies for me that indeed any small loophole to avoid citizenship verification to register and to vote must be eliminated at all levels. This bill is wholly appropriate and consistent with constitutional intents of what our framers intended to have protected in our electoral process.

I find it unfortunate that we find ourselves needing this opportunity to codify it directly, in as such I request quick passage by this committee.

Thank you for your consideration of my testimony here today.

Best Regards,

Missy Leavitt

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Thank you Members of the Committee for giving me time to share testimony on HCR 5021. My name is Mariah Magaña and I am a voter in Garden City. I am writing to encourage you to vote NO on HCR 2051.

Changes to Article 5 of the Constitution should not be taken lightly. This measure would create new obstacles for Kansas voters and could prevent people from using student IDs or tribal IDs to participate in future elections. Strict voter ID requirements have a proven history of suppressing voters, and there is no evidence they are needed. Kansas elections are already safe, secure, and accessible.

I thank you all for taking time to read my thoughts on this bill and I encourage you all to vote NO on HCR 2051.

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Melanie Magana and I am a voter in Olathe. I am writing today to encourage the committee to vote NO on HCR 2051

Rather than make it simple for Kansans to register to vote, politicians want to make it more complicated by banning secure online tools that help citizens register to vote and participate in our state's elections.

Instead of doing their job to make it easier to participate in our democracy, politicians are trying to rig the system in their favor. They want to change voter registration rules right before an election. This silences voters and makes voting tougher for everyone.

When elected leaders failed to make an online voter registration tool that works for regular people, civic leaders stepped up and built ksvotes.org. Now, they want to ban it. Ksvotes.org is a safe and secure online tool for voter registration. It has been used securely for almost a decade and helped countless Kansans register to vote.

Once again, I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote no of the passage of HCR 2051. Thank you

Private citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee,

My name is Joy Mapes. I am licensed master social worker, and I have lived in Kansas my entire life. I am a voter in Lawrence, Douglas County. I am writing today to urge the committee to vote NO on HCR 5021.

HCR 5021 would make it more difficult for Kansans who have a legal right to vote to do so. Currently, Kansas are able to present a variety of photo identification at the time of voting. Many already present their Kansas driver's license, but those who don't have a Kansas driver's license or state ID can still vote if they show their student ID, tribal ID, or another form of photo ID. It takes time, transportation, and money to go to the DMV, wait in line, and pay the fee to get a Kansas driver's license or state ID. Requiring that process for all Kansas voters will only disenfranchise those with limited resources, and it wouldn't make voting more secure since the schools and tribes who issue the other forms of ID go through extensive processes to verify identity.

The current photo ID policy for voting is already sufficiently secure. Passing HCR 5021 would only make the voting process overly restrictive and disenfranchise legal voters. We do want all legally eligible Kansas to vote so we can have a robust electorate and hear everyone's voices, right?

Thank you for considering my thoughts. I urge you to vote NO on HCR 5021.

PRIVATE CITIZEN  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Cassie Martin and I am a voter in Leavenworth County. I am writing today to encourage the committee to vote NO on HCR 2051.

In May 2025, I graduated from Washburn University with my Master of Social Work.

Since beginning my journey into this profession, I have worked closely with Kansans of all backgrounds.

One tool that I have frequently used is the City ID process in the City of Topeka. This is a vital resource, and many folks start with city ID before being able to gain a state photo ID.

When I read this proposed legislation, I can't help but understand it as state lawmakers saying "We don't trust your city employees. We don't trust your municipality to be able to effectively identify people."

Another photo ID form that I cherish, even as an alumna, is my iCard or Ichabod Card from Washburn.

When I read this proposed legislation, I can't help but understand it as state lawmakers saying "We don't trust your university employees. We don't trust your school to be able to effectively identify people."

Lastly, I am largely disappointed at the attempt to squeeze a public vote into the August 2026 primaries. AGAIN. This will intentionally leave out the voices of certain voters.

Vote no on this bill. It has zero merit.

Once again, I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote no of the passage of HCR 2051. Thank you.



# DAVE MAXEY

STATE REPRESENTATIVE • 83<sup>RD</sup> ASSEMBLY DISTRICT

## Testimony on House Concurrent Resolution 5021 House Committee on Elections January 29, 2026

Thank you, Chairman Proctor and committee members, for hearing my testimony on House Concurrent Resolution 5021. My name is Dave Maxey. I am a representative in the Wisconsin State Assembly and the Chairman of the Wisconsin Assembly Committee on Campaigns and Elections. In 2025, Wisconsin voters overwhelmingly approved amending the Wisconsin Constitution to require a valid voter ID to vote.

Wisconsin's voter ID law was enacted in 2014 and has not resulted in voter suppression. On the contrary, voter participation has increased since its implementation. In November 2024, voter turnout reached 76.6 percent, compared to 69.5 percent in 2016. At the time the law was enacted, the League of Women Voters argued it would complicate elections and make voting harder. However, after the 2016 and 2018 elections, the League admitted that the elections proceeded smoothly and without major issues. While Wisconsin's constitutional amendment did not change existing law, it ensured that this fundamental voter integrity measure remains the law of the land.

Polling has consistently shown strong support for voter ID requirements, with a 2024 Pew Research Center poll finding nationwide support at 81 percent. Wisconsin is often described as a 50/50 "purple" state, yet nearly 63 percent of Wisconsin voters supported amending our Constitution to require voter ID. If there was one action we could have taken simultaneously, it would be to mandate voter IDs to also confirm citizenship. However, Wisconsin's voter ID law has been largely effective in ensuring election integrity and boosting public confidence in our elections.

With both foreign and domestic threats to our democratic processes, our elections should be at least as secure as your front door when you go to bed, if not more. I urge you to support HCR 5021, keep our republic secure, and allow the voters of Kansas to decide. Ensuring that voter ID is required under the Kansas Constitution will strengthen confidence in the electoral process for generations to come.

Respectfully,

A handwritten signature of Dave Maxey, written in black ink, is located below the "Respectfully," text. The signature is stylized and appears to read "Dave Maxey".

State Representative Dave Maxey  
Wisconsin's 83<sup>rd</sup> Assembly District  
Chair – Committee on Campaigns and Elections

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Katie McElroy and I am a voter in Wichita. I am writing today to encourage the committee to vote NO on HCR 2051.

This bill would restrict what types of photo ids could be used at the polls, potentially disenfranchising thousands of Kansans who have an eligible ID now, such as a student or tribal ID, but wouldn't be able to use those to vote in the future. This is a deliberate move to bar Kansans of color and any Kansan who would potentially vote Democrat from exercising their constitutional right to vote.

HCR 5021 is entirely based on partisan politics and bill proponents have no real evidence that this would make our elections safer or more secure. Meanwhile, there is an enormous amount of evidence that restricting voter access through bureaucratic barriers like restrictive voter ID laws cause real harm through voter suppression. Voter suppression is the only aim of this bill.

Once again, I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote no of the passage of HCR 2051. Thank you.

Private citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you for considering my thoughts on HCR 5021. My name is Gretchen Meyer and I am a voter in Overland Park. I am writing to ask you to vote NO on HCR 2051.

I oppose this bill because I believe in the values of Kansas. Our state was founded by people who were passionate defenders of freedom, dignity, and human rights. This bill seeks to undermine the very rights that they fought and died for by suppressing thousands of voters' voices. In spite of the many conspiracy theories that have circulated over the past fifteen years, there is absolutely no evidence of widespread voter fraud anywhere in our country. Our elections are safe and their results are accurate. This bill would make the results of our elections almost meaningless. When you take away the right to vote from thousands of people, it does not make your elections more secure - it makes them a sham. Our state constitution guarantees the right to vote. That constitution belongs to the people of Kansas and it is your job to protect it. Please do your job.

Thank you for again considering my thoughts on this matter. I ask all of you to please vote NO on HCR 2051. Thank you.



PRIVATE CITIZEN  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Committee Members, thanks for the opportunity to share my thoughts on HCR 5021 with you today. My name is Katrina Morris and I am a voter in Overland Park in Johnson County. I am writing today to encourage the committee to vote NO on HCR 2051.

There is no evidence that there are any issues or problems with the current state of security of KS elections. Please do not pass any legislation that makes it more challenging for people to vote.

Thank you for voting no on HCR 2051 to make it as easy as possible for eligible voters to vote!

Thrive Allen County, Policy Coordinator  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee,

Thank you for the opportunity to submit testimony in opposition to this bill. I am writing today to encourage the committee to vote NO on HCR 2051. Thrive Allen County and Thrive Kansas' mission is to ensure that our rural communities have access to the resources they need to improve health outcomes, so that everyone in our communities can thrive. One way that we encourage our community to improve their health outcomes is to become civically engaged. And one of the most accessible way they can become civically engaged is to vote.

HCR 5021 makes the ability to participate in voting unnecessarily tedious as well as potentially restricting the ability for thousands of Kansas to vote. As it currently stands, there are a host of photo identification that individuals can present in order to vote in Kansas. Because of these options, they allow people the ability to vote using identification that has already been verified that the person in possession of the identification is who they say they are. Changing the Kansas Constitution is not a decision that should be made lightly. As it currently stands, the approved photo identification used to verify a person is who they say they are prior to voting is a system that functions and functions well. Our elections are not in any jeopardy of fraud from people who are ineligible to vote. Our elections are secure.

Passing HCR 5021 would not make our election any more secure but rather render them to be more inaccessible. The potential to restrict specific forms of photo identification that are currently eligible for use of photo identification before voting disenfranchising Kansans that are want to vote. They want to have their voice heard and they want to actively participate in civic matters. Passing legislation that would make it difficult if not impossible for them to vote does not equate to safer elections. It equates to constituents not being heard and represented well.

Again, thank you all for hearing my thoughts and concerns on this bill. I strongly urge you all to vote no on the passage of HCR 5021. Thank you.

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Mikaela Navarro and I am a voter in Johnson County. I am writing today to encourage the committee to vote NO on HCR 2051

I oppose this bill because this would limit the rights for those who are able to vote. Student and tribal IDs should continue to be allowed. It is not constitutional to limit people when it comes to voting. How is it a free country and if restrictions and limitations are placed?

Once again, I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote no of the passage of HCR 2051. Thank you.

private citizen

HCR 5021 Opposition Testimony

1/29/2026

Chair Proctor and Members of the Committee - my name is Adrienne Newlin and I am a voter in Overland Park (Johnson County). I am writing today to encourage the committee to vote NO on HCR 2051.

Elections in Kansas are secure. The ideas of fraud are just that, ideas - conspiracy theories with no supporting facts or evidence. This bill is just another way for unpopular politicians to rig the system instead of letting the will and voice of voters be reflected in the polls. This bill will disenfranchise thousands of voters and place unfair restrictions on many Kansans. Our state constitution is a sacred document and should be respected and protected as such.

Thank you for your time and once again, I ask you all to vote NO on HCR 2051.

PRIVATE CITIZEN  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Matthew Obold-Geary and I am a voter in Johnson County. I am writing today to encourage the committee to vote NO on HCR 2051

While I support the integrity of our elections, I do not believe this amendment will improve Kansas elections and instead will create barriers to voting for lawful citizens.

Requiring photo ID at the polls disproportionately affects certain groups of voters, including low-income Kansans who may not be able to obtain the necessary identification due to fees or lack of transportation, elderly voters, many of whom no longer drive and may lack current government-issued ID, and people with disabilities and rural residents with limited access to state ID offices.

There is no credible evidence of widespread in-person voter fraud in Kansas that would justify a constitutional amendment. Kansas already has checks and balances in its election system to protect against fraud. Adding a photo ID requirement will impose additional hurdles without addressing real election administration vulnerabilities.

Embedding this requirement in the Constitution makes future adjustments more difficult, even if unforeseen barriers emerge. Any needed changes to accommodate voter needs or access would require another constitutional amendment, a costly and lengthy process.

The goal of our election system should be to encourage participation while ensuring election security. Good public policy seeks balanced solutions that enhance access and trust. This proposed amendment prioritizes a narrow “fix” that could limit participation without demonstrable benefit to election security.

For these reasons, I urge the Committee and the Legislature to reject HCR 5021. Rather than constitutionalizing a photo ID requirement, the Legislature should pursue measures that expand access to the ballot, such as public education about existing ID options, online ID renewals, or free, mobile ID services in underserved areas. Thank you for your consideration.

January 22, 2026

House Committee on Elections

HCR 5021, written testimony only

Respected Chair Proctor and Committee Members,

I am a proponent and ask that you vote YES on this House Continuing Resolution; please pass it favorably out of Committee.

This HCR requires the presentation of photo identification issued by the state of Kansas to vote. This is basic and required for much lesser activities. This gets us one step closer to ensuring we are having safe and secure elections; we **MUST REQUIRE** photo IDs to vote. It's shocking and unbelievable that it is not already part of the constitution of our state.

We must make this part of our Kansas law so please vote YES and pass this favorably out of Committee.

Thank you.

Most Sincerely,

Jill O'Connor

Kansas Precinct Committee woman, OP, 5-18

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Yareli Ortiz and I am a voter in Shawnee County. I am writing today to encourage the committee to vote no on HCR 2051.

I urge you all to vote against HCR 5021 because our state constitution is a sacred document that should only be altered when it is necessary. This proposed amendment is not necessary as our state elections are secure and this bill only makes it harder for eligible Kansans to vote.

Once again, I thank you all for hearing my thoughts on this bill, and I encourage you all to vote no on the passage of HCR 5021. Thank you.

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Chair Proctor and Members of the Committee, thank you for reading my thoughts on HCR 5021 today. My name is Melinda Parks and I am a voter in Johnson County. I am writing today to urge the committee members to vote NO on HCR 2051.

This bill would serve as a voter suppression tactic. As a married person, I have changed my name. This may cause me to have to have my marriage license in order to vote. For many of us, we have that information. But so many of our citizens, both young and old, don't have that information. Recently, my father-in-law is 89 and was told his record of birth wasn't valid. He was born at home with his parents and a local doctor. The registrar's office wanted a witness to his birth in order to issue an official birth certificate. Clearly his parents and the doctor present at his birth were no longer alive. My husband fought through the red tape, contacted the local county office and was able to get his birth certificate re-issued. But not all elderly persons have family or friends who are able to serve that role.

Our very democracy was built on the power of the vote by the people. This goes against everything we in the state of Kansas and the United States of America stand for.

Thank you for your consideration. I strongly urge each of you to vote NO on HCR 2051.



Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Charles Patrick and I am a voter in Bonner Springs in Wyandotte CO. I am writing today to urge the committee to vote NO on HCR 2051

I fought to protect the constitution of not only the United States but of Kansas. Having legislators use it as a cudgel on voters based solely on political whims. It's dangerous and irresponsible to change our constitution through rushed, sloppy legislating. Passing this bill Will Not protect or secure our elections in Kansas. Kansas elections have been proven to be secure.

Thank you for listening to my testimony on this bill. I urge you all to vote NO on the passage of HCR 2051.

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 2051 with you today. My name is Claudia Patrick. I am a voter in Wyandotte CO, and I am writing today to encourage the committee to vote NO on HCR 2051!

I believe we have dealt with this issue before when Mr Kobach burdened us with having to provide a picture ID to vote. A federal court in 2018 found the law to be unconstitutional and that it violated the National Voter's Registration Act. Now you want to rewrite the Kansas constitution, which should only be done after thoughtful consideration and when it is absolutely necessary.

We Kansas deserve to have our constitutional rights treated with respect and not on lawmakers changing them on political whims. It's dangerous and irresponsible to change our constitution through rushed, sloppy legislating.

Kansas elections are already secure. This has been proven time and again. Which is why I am urging all of you to vote No and HCR 2051!



**2025 - 2026 Executive board**

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January 29, 2026 - Kansas House Elections Committee hearing on HCR 5021, constitutional amendment, photo ID for voters – Neutral testimony

Chairman Proctor and Distinguished Committee Members,

My name is Rick Piepho, Harvey County Clerk and Chairman of the Elections Committee of the Kansas County Clerks and Election Officials Association (KCCEOA). The KCCEOA is a statewide organization with 109 members, including all county clerks and election commissioners in Kansas. Our members are responsible for administering voter registration and elections at the local level and are committed to ensuring elections that are free, fair, secure, and efficiently administered.

I am submitting this neutral testimony on behalf of the KCCEOA membership regarding HCR 5021. The intent of this testimony is to provide information from an election administration perspective and to outline general implementation and administrative considerations related to the resolution as introduced.

From an administrative standpoint, placing a voter identification requirement in the constitution may reduce flexibility for future adjustments to accommodate evolving election practices, technology changes, court decisions, or operational realities. County election officials rely on statutory and regulatory frameworks that can be more readily updated to address implementation challenges, training needs, and procedural refinements.

Current Kansas statute (KSA 25-2908) already establishes photographic identification requirements for voting, including a list of acceptable forms of identification and specific statutory exceptions. If a more restrictive identification standard is placed in the constitution, existing statutory provisions that allow additional forms of identification or recognize exceptions may be superseded. This could affect voters whose only photographic identification was issued by another state, an Indian tribe, or a municipal or county government, as well as voters who currently qualify for statutory exemptions, such as those whose religious beliefs prohibit being photographed.

Additionally, from an administrative perspective, the committee may wish to consider whether the election date for submitting this constitutional question to voters should be the General Election on November 3, 2026. Placing constitutional amendments on a Primary Election ballot requires the creation of an additional ballot style for unaffiliated voters and for voters affiliated with parties that do not conduct a primary, increasing ballot programming complexity, testing requirements, printing costs, and logistical planning.

The KCCEOA does not take a position for or against HCR 5021 at this time. These comments are offered to assist the committee in understanding potential operational and voter-experience considerations associated with the resolution. This testimony is submitted in writing only.

Thank you for your consideration,

Rick Piepho, Harvey County Clerk & Election Officer – KCCEOA Elections Committee Chair

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Hello members of the committee; I appreciate your time. I'm Samiya Rasheed and I am a voter in Douglas County, and I am asking you to vote NO on HCR 2051.

Kansas elections are well run and already secure. There is no need to push for further restrictions on how to and who can vote. Eligible Kansans will be pushed away from being able to vote because of this amendment. Furthermore, asking for it to be added to the constitution is shortsighted. That is a document that is meant to guide us throughout our history, but this resolution pushes for a very restrictive and specific to this moment in politics law to be added. It will be harmful to Kansans for no benefit.

Thank you again for your time. I ask you to vote no on the passage of HCR 2051.



PO Box 654  
Lawrence, KS 66044

KansasInterfaithAction.org  
KIFA@kansasinterfaithaction.org

Rabbi Moti Rieber, Executive Director  
Rev. Dr. Annie Ricker, Board Chair

**Written-only Testimony by Rabbi Moti Rieber in Opposition to HCR 5021**, Amending article 5 of the constitution of the state of Kansas to require voters to present photographic identification at the time of voting.  
House Elections Committee, Rep. Pat Proctor, Chair - January 29, 2026

Mr. Chair, Members of the Committee:

I serve as Executive Director for Kansas Interfaith Action, an multifaith advocacy group that works for justice and equality for all people across the state of Kansas. I submit testimony today in opposition to HCR 5021.

Our state constitution is a fundamental – some might say, sacred – document. It is the bedrock of our rights as Kansans, and it is supposed to protect citizens from the whims of partisanship. Amending it should be undertaken only after exhaustive due diligence and, most importantly, undeniable evidence of necessity.

While (as constantly needs to be said) ***there is no evidence of widespread voter fraud***, as AG Kobach's hamfisted attempts to find it have shown, there is a lot of evidence that restrictive ID laws cause tangible harm. When asked to study this issue, the United States Government Accountability Office suggested that "the turnout decreases in Kansas beyond decreases in comparison states were attributable to changes in voter ID requirements."<sup>1</sup>

By narrowing the types of identification acceptable at the polls, this bill creates bureaucratic barriers that target, not "fraud, but" Kansas voters. By moving toward a strict state or federal photo ID requirement, this resolution would target voters attempting to legally vote using student IDs and tribal IDs. These are our neighbors: young people engaging in likely their first ever election, and Indigenous people who have lived on this land for generations. To tell them their legal ID is suddenly insufficient is a slap in the face to some of the most vulnerable among us. In addition, for many Kansans – such as the elderly, those in rural areas, and those living in poverty – getting a new, specific form of government ID is burdensome. It requires time off work, transportation, and often the cost of underlying documents like birth certificates.

Our faith calls us to build a 'Beloved Community' where every voice is heard. KIFA's position has always been that we should make voting as easy as possible for everyone who is eligible to vote. We are concerned that this bill is more about protecting political power than protecting the ballot box. Election security comes from high participation and a clear, transparent process, not arbitrary hurdles. Making voting more complicated and challenging for eligible citizens does not make an election safer. It only makes it less representative.

We ask you to protect the sacredness of the vote by ensuring that voting remains open, accessible, and supported for all those who are eligible to vote – even if they do not have a photo ID. We ask you to please vote NO on HCR 5021. Thank you.

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<sup>1</sup> USGAO, Elections: Issues Related to State Voter Identification Laws [Reissued on February 27, 2015]:  
<https://www.gao.gov/products/gao-14-634#:~:text=GAO's%20analysis%20suggests%20that%20the,er%20ID%20requirements>.

I am a private citizen who lives in Wyandotte County. In addition, I am a proud member of Voter Rights Network of Wyandotte County. By placing a restriction on the types of ID will restrict an individual's right to vote in elections.

HCR 5021 Opposition Testimony

1/29/2026

Dear Chair Proctor and Members of the Committee,

I reside in Kansas City, Kansas and a member of the Voter Rights Network of Wyandotte County. I am encouraging the committee to vote NO on HCR 2051. Thank you for time and listening to me as I share my concerns and thoughts.

I encourage you to block the passage of HCR 2051. It is important to me as I think of all people who will not benefit from this if it becomes law. This also interferes with one of our fundamental rights "the right to vote." One group that stands out in my mind is young voters. This group whose members may range from 18-21 may own only school ID and not a driver's license or don't own a vehicle. They should not be penalized because they may not own a passport or driver's license.

As I conclude my thoughts, think about all of us and not leave out those who may not become a part of the process early in life. That might be a vote that members in state government need to win elections or reelections. Again, thank you for hearing my thoughts as I encourage you all to vote no of the passage of HCR 2051.

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Members of the committee, thank you for listening to my thoughts on HCR 5021 today. My name is Taia Sarazov and I am a voter in Kansas City, Kansas. I am writing today to encourage the committee to vote no on HCR 2051.

This is an unnecessary amendment to the Kansas constitution that is meant to impede my right to vote. Kansas has repeatedly proven it has fair elections in court. The proposed amendment is an attempt to limit Kansas citizens from exercising their civic duties.

For these reasons, I urge you to vote no on the passage of HCR 2051. Thank you.

January 29, 2026

Kansas House Committee on Elections  
300 SW. 10<sup>th</sup> Avenue  
Topeka, KS 66612

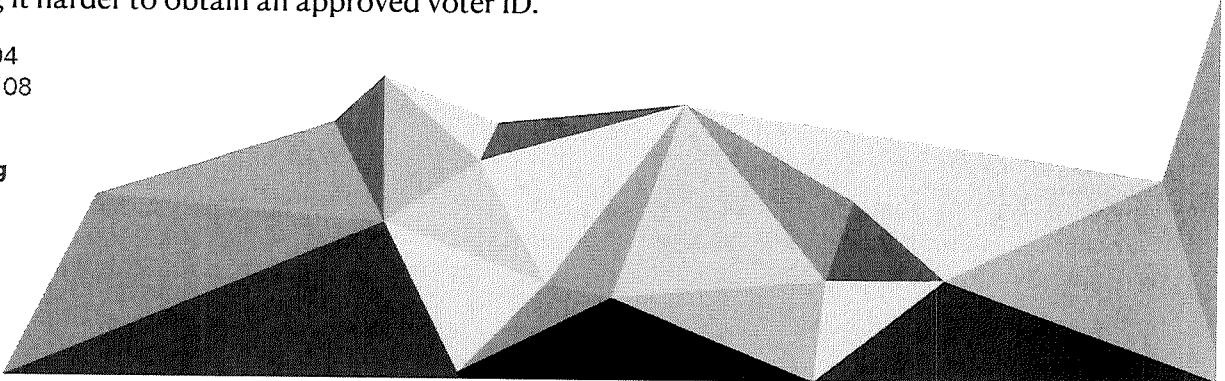
**Re: Health Forward Foundation opposition to HCR 5021:** Amending article 5 of the constitution of the state of Kansas to require voters to present photographic identification at the time of voting.

Chair Proctor and members of the House Committee on Elections:

On behalf of the Health Forward Foundation (Health Forward), I submit this letter of testimony in opposition to House Concurrent Resolution 5021 which proposes amending the state constitution to require voters to present photographic identification to vote. An individual's ability to exercise their right to vote plays a key role in shaping one's living conditions and the communities in which they live; our aim should be to make voting more accessible, not create unnecessary barriers. A Kansas law, passed in 2011, currently requires voters to present a valid photo ID. Placing the voter ID requirements in the state constitution only serves to make it more challenging to increase access and accessibility to voting in response to technology advancements (or constraints, local or national emergencies, etc.) In instances that require Kansas to be adaptable, it'll be significantly more challenged to do so.

Additionally, this legislation further restricts the types of IDs that can be used to vote. According to HCR 5021, the photo ID must be issued by the state or federal government, while current law allows for the use of college IDs and out-of-state IDs. There is no certainty that there will continue to be important exceptions like those that allow seniors to use an expired ID or Indigenous voters whose tribal ID may not include a photo or an expiration date. HCR 5021 will increase barriers to voting by making it harder to obtain an approved voter ID.

2300 Main, Suite 304  
Kansas City, MO 64108  
816.241.7006  
**HealthForward.org**







The Health and Democracy Index highlights a distinct relationship between inclusive voting and the overall health outcomes of communities: where healthier states have more inclusive voting policies and greater levels of participation.<sup>i</sup> HCR 5021 will negatively impact the health of Kansas as it increases barriers to voting and will hinder personal ability to vote for the issues and candidates that advance our health.

Health Forward asks members of the committee to vote no on HCR 5021. Please contact me if you have any questions or would like additional resources at [eshankland@healthforward.org](mailto:eshankland@healthforward.org). We would welcome the opportunity to remain engaged with you on this issue.

Sincerely,  
Emma Shankland  
Impact Strategist – Policy  
Health Forward Foundation

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<sup>i</sup> "Advancing Health Equity Through Voter Participation." The Network for Public Health Law. August 2022. Accessed at <https://www.networkforphl.org/news-insights/advancing-health-equity-through-voter-participation/>.

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Sandra M. Siebert and I am a voter in Jefferson County. I am writing today to encourage the committee to vote NO on HCR 2051. Let's reduce obstacles to voting, not put up more.

We should reduce obstacles to voting, not put up more.

I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote no of the passage of HCR 2051.

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Good morning Chair Proctor and committee members. Thank you for taking the time to read my testimony today on HCR 5021. My name is Jonathan Smith, a voter in Shawnee County, and I encourage the committee to vote NO on HCR 5021

As an individual that has worked multiple election poll locations, I can assure you that a statewide mandate for a photo ID would not make elections more secure, it would only force more voters to be turned away on Election Day.

Every voter that comes in already has the expectation that they need to bring \*A\* form of voter identification, and there are several options that they can choose from per county and state regulations. That ID is then compared against what we have in the poll books that are connected directly to the county's voter database.

If there is a discrepancy, it is handled there, or with a provisional ballot to make sure that the voter has the opportunity to vote, and then can potentially fix their ballot later at the election office.

All of this to say that our elections are safe and this House Concurrent Resolution is a solution in search of a problem. We do not have a problem with voter fraud, and the idea that someone had the audacity to recommend changing our entire Constitution of the State of Kansas based on these imagined feelings of voter fraud is one of the most disrespectful things Kansas Lawmakers have recommended yet.

I appreciate you taking the time. I encourage a strong NO in regard to HCR 5021. Put some respect on the State of Kansas and keep your partisan antics on social media, away from our Constitution. Thank you.

PRIVATE CITIZEN

HCR 5021 Opposition Testimony

1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Emily Steinwart and I am a voter in Overland Park, KS. I am writing today to encourage the committee to vote NO on HCR 2051.

Voter fraud is so rare as to be non-existent. This wasting time and our tax dollars to solve a problem that doesn't exist. As your constituent, I would prefer you spend your time and my money to fix things that are actually broken. You could start with healthcare, public schools, corporate greed, the environment...the list goes on. Anyone of these topics would be far more beneficial than conspiracy theory based baloney like HCR 2051.

Once again, I thank you all for hearing my story and thoughts on this bill, and I encourage you all to vote no of the passage of HCR 2051. Thank you.

PRIVATE CITIZEN  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021. My name is Ronald Szymankowski and I am a voter in Johnson County/Overland Park. I am writing to encourage the committee to vote NO on HCR 2051

This legislative proposal is a solution in search of a problem. Kansas elections are already secure. If not, where is the evidence based on sound methodology. In my opinion restricting voter access through bureaucratic barriers like restrictive ID laws cause harm through voter suppression. This legislation would potentially disenfranchise thousands of Kansans who currently have an eligible ID.

Once again, I thank you all for hearing my opinions and thoughts on this bill, and I encourage you all to vote no on the passage of HCR 2051. Thank you.

# Fiscal Note Response Template

# Kansas Division of the Budget

Bill number: HB 2529 Due date: 1/27/2026

Responding agency: Office of the Kansas Attorney General

Prepared by: Chase Bond DOB Analyst: Leyton Gunn

## Fiscal Impact

State—Would this bill have a fiscal effect on your agency? Yes ☐ No ☒

Local—Would this bill have a fiscal effect on local government? Yes ☐ No ☒

Tax Revenue—Would this bill affect State General Fund revenues? Yes ☐ No ☒

Fee or Other Revenue—Would this bill affect revenues to other state funds? Yes ☐ No ☒

Comparable program from another state available for reference? Yes ☐ No ☒

	<u>FY 2026</u>	<u>FY 2027</u>	<u>FY 2028</u>
<b>Expenditures</b>			
State General Fund	\$0.00	\$0.00	\$0.00
Fee Fund(s)	\$0.00	\$0.00	\$0.00
Federal Fund	\$0.00	\$0.00	\$0.00
<b>Total Expenditures</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>
<b>Revenues</b>			
State General Fund	\$0.00	\$0.00	\$0.00
Fee Fund(s)	\$0.00	\$0.00	\$0.00
Federal Fund	\$0.00	\$0.00	\$0.00
<b>Total Revenues</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>
<b>FTE Positions</b>	<b>0.00</b>	<b>0.00</b>	<b>0.00</b>

## Bill Description

*Briefly describe what the legislation does. Describe the change(s) from current law that would drive an increase or decrease in expenditures or revenues. If federal funds are affected by the bill in some way, explain that relationship as well. Note any technical or mechanical defects with the bill (bill drafting errors only, do not include commentary as to whether the bill should be enacted or not). Please include an explanation of the assumptions used when determining increases or decreases in revenues or expenditures.*

HB2529 updates Kansas grand jury procedures by requiring judicial review of citizen petitions before signatures are collected and by penalizing fraud in the petition process. It also limits liability for good-faith participants and prohibits diversion agreements following a citizen grand jury indictment and amends multiple statutes.

**Methodology and Assumptions for Fiscal Effect Estimate**

**Expenditures:** Detail the methodology and assumptions made in preparing the cost estimate. Describe agency expenditures that would become necessary with passage of the bill and how workload assumptions translate into the cost estimates. The estimate for any new position should be detailed to show the salary, benefits and associated other operating costs (such as a computer or other equipment). Distinguish between one-time and ongoing costs.

**Revenues:** Describe the methodology and assumptions used in estimating the bill's effect on revenues. Detail the source of the revenue—is it a tax, agency earning, fee income or a federal reimbursement—and the fund that would receive the revenue. Distinguish between one-time and ongoing revenue changes estimated to result from passage of the bill.

The Office of the Kansas Attorney General does not anticipate a direct fiscal impact on the agency. The bill grants the Office discretion to accept or decline referrals for prosecution, which is consistent with authority already provided under existing law.

This bill carries an elevated risk of litigation. At this time, the Office is unable to estimate the potential costs associated with any such litigation.

**Long-Term Fiscal Considerations**

If the bill affects future years, beyond those shown in the table above, explain the long-term fiscal effect—are the revenues stable over the long term or would there be a phase-in of costs or revenues; if the bill ends at a specific future date, indicate this as well.

The Office of the Kansas Attorney General does not anticipate any long-term fiscal considerations.

**Local Government Fiscal Effect**

If the bill affects local governments, identify which local governments would be affected (e.g., cities, counties, school districts, water districts, etc.). Describe the bill's fiscal effect to the local governments.

The Office of the Kansas Attorney General does not predict that there will be any fiscal effect onto local government.

**References/Sources**

If there are supporting documents or spreadsheets explaining calculations or assumptions, please attach them. Be specific when citing the methodology used to calculate the fiscal effect of this legislation. Are there examples of actual costs or revenue changes from similar legislation passed in other states? If so, please detail how the estimated fiscal effect in Kansas compares to that of other states, and identify any programmatic differences that would lead to a fiscal effect that is different in Kansas than in other states.

If you have questions, please contact the Budget Analyst assigned to this fiscal note.

Private Citizen  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you for your time. My name is Eliana Valdez and I am an active voter in Garden City, located in Finney County. I am writing today to advocate for the committee to vote NO on HCR 2051.

I believe that Kansas elections are fair and safe, and I don't support amending our Constitution. To me, this feels completely unfair to people with limited resources, the unhoused, and those that are home-bound. This bill would disenfranchise so many Kansans that "don't have the proper papers." Everyone deserves to have their voice heard. Our legislators making it more challenging to vote feels wrong, and against the will of the people. It is truly suppressing voters. There is no real evidence that this bill would make our elections secure either way, and this just reflects badly on those currently in power.

I implore you all to vote NO on HCR 2051. Thank you for hearing my thoughts on this bill.



PRIVATE CITIZEN  
HCR 5021 Opposition Testimony  
1/29/2026

Chair Proctor and Members of the Committee, thank you so much for giving me time to share my thoughts on HCR 5021 with you today. My name is Andrew Vanderwerf and I am a voter in Johnson County/Shawnee. I am writing today to encourage the committee to vote NO on HCR 2051

I oppose this bill because it is making an unnecessary change to an important amendment with no real basis other than making it harder for people to vote. It has no utility and no clear goal other than making it harder for citizens to vote.

Thank you all for hearing my view on this bill and I encourage you all to vote no for the passage of this bill.