

February 9, 2026

The Honorable Tom Kessler, Chairperson
House Committee on Federal and State Affairs
300 SW 10th Avenue, Room 346-S
Topeka, Kansas 66612

Dear Representative Kessler:

SUBJECT: Fiscal Note for HB 2635 by House Committee on Federal and State Affairs

In accordance with KSA 75-3715a, the following fiscal note concerning HB 2635 is respectfully submitted to your committee.

HB 2635 would enact the Pregnancy Center Autonomy and Rights of Expression Act. The bill would make Legislative declarations on pregnancy centers and make definitions for the Act. The bill would prohibit state agencies (including departments, divisions, bureaus, institutions, and subdivisions), counties, cities, or political subdivisions of the state from enacting or adopting any type of measure that would require pregnancy centers or medical pregnancy centers to offer or perform abortions and other related services as detailed in the bill. The bill would also place other restrictions on what could be regulated at these centers. The bill would provide for civil actions for violations and allow for a procedure for the Legislature to intervene in related legal proceedings. The bill would contain severability provisions.

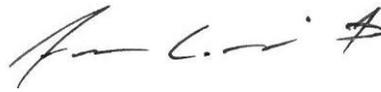
According to the Kansas Department of Health and Environment, enactment of HB 2635 would not have a fiscal effect on agency operations or any of the agency's programs that support pregnancy care.

The Office of Judicial Administration states that the bill could increase the number of cases filed in district court because the bill creates a private cause of action for violations. This would increase the time spent by district court judicial and nonjudicial personnel in processing, researching, and hearing cases. The bill could also increase the collection of docket fees and civil penalties, which would be deposited into the State General Fund. However, the Office cannot determine a precise fiscal effect of the bill.

The Office of the Attorney General does not anticipate a direct fiscal effect resulting from the enactment of the bill, but notes that due to the subject matter and the regulatory practices involved, the legislation presents an elevated risk of litigation. The agency cannot determine a fiscal effect at this time. Any fiscal effect associated with HB 2635 is not reflected in *The FY 2027 Governor's Budget Report*.

The Kansas Association of Counties reports that the bill would only have costs for counties if the law was used to prosecute the prohibited actions. The League of Kansas Municipalities reports that enactment of HB 2635 would not result in a fiscal effect for cities.

Sincerely,

A handwritten signature in black ink, appearing to read "Adam C. Proffitt", with a stylized flourish at the end.

Adam C. Proffitt
Director of the Budget

cc: Amy Penrod, Department of Health & Environment
Matt Bingesser, Office of the Attorney General
Trisha Morrow, Judiciary
Jay Hall, Kansas Association of Counties
Wendi Stark, League of Kansas Municipalities