

As Amended by House Committee

Session of 2025

HOUSE BILL No. 2106

By Committee on Elections

Requested by Representative Waggoner

1-28

1 AN ACT concerning campaign finance; relating to support for or
2 opposition to proposed amendments to the Kansas constitution;
3 banning contributions from foreign nationals; amending K.S.A. 25-
4 4180 and repealing the existing section.

5
6 *Be it enacted by the Legislature of the State of Kansas:*

7 Section 1. K.S.A. 25-4180 is hereby amended to read as follows: 25-
8 4180. (a) ~~(A)~~ Every person who engages in any activity promoting or
9 opposing the adoption or repeal of any provision of the **constitution of the**
10 **state of Kansas** ~~constitution~~ and who accepts moneys or property for the
11 purpose of engaging in such activity shall make an annual report to the
12 secretary of state of individual contributions or contributions in kind in an
13 aggregate amount or value in excess of \$50 received during the preceding
14 calendar year for such purposes. The report shall show the name and
15 address of each contributor for the activity and the amount or value of the
16 individual contribution made, together with a total value of all
17 contributions received, and also shall account for expenditures in an
18 aggregate amount or value in excess of \$50 from such contributions, by
19 showing the amount or value expended to each payee and the purpose of
20 each such expenditure, together with a total value of all expenditures
21 made. **Each person who submits a report shall certify that:**

22 **(1) Such person has not knowingly accepted contributions or**
23 **expenditures either directly or indirectly from a foreign national; and**

24 **(2) each donor named in such report is not a foreign national and**
25 **has not knowingly accepted contributions or expenditures either**
26 **directly or indirectly from any foreign national that in the aggregate**
27 **exceed \$100,000 within the four-year period immediately preceding**
28 **the date of such donor's contribution or expenditure.** The annual report
29 shall be filed on or before February 15 of each year for the preceding
30 calendar year.

31 ~~(2) No contribution may be accepted from a foreign national.~~

32 ~~(3) (A) Every person who accepts moneys or property in excess of~~
33 ~~\$500 from another person shall require such other person to provide an~~
34 ~~affidavit that no portion of the money came from a foreign national.~~

35 ~~(B)~~ **(b) Each person who accepts contributions or expenditures**

1 as described in subsection (a) shall require each donor to certify that
2 such donor is not a foreign national and has not knowingly accepted
3 contributions or expenditures either directly or indirectly from any
4 foreign national that in the aggregate exceed \$100,000 within the four-
5 year period immediately preceding the date of such donor's
6 contribution or expenditure.

7 (c) Each person making an independent expenditure for any
8 activity promoting or opposing the adoption or repeal of any provision
9 of the constitution of the state of Kansas shall, within 48 hours of
10 making such expenditure, certify to the commission that such person
11 has not knowingly accepted any moneys either directly or indirectly
12 from any foreign national that in the aggregate exceed \$100,000 within
13 the four-year period immediately preceding the date of such person's
14 expenditure and shall not accept any such moneys during the
15 remainder of the calendar year in which the question of amending the
16 constitution of the state of Kansas is on the ballot.

17 (d) (1) No person shall accept, directly or indirectly, any
18 contribution or expenditure from a foreign national made for any
19 activity promoting or opposing the adoption or repeal of any provision
20 of the constitution of the state of Kansas.

21 (2) The attorney general may prosecute any person who violates
22 this subsection. Any person who believes the provisions of this
23 subsection have been violated may file a complaint with the attorney
24 general.

25 (3) In any civil action brought by the commission or the attorney
26 general against a person who violates this subsection, the court may
27 award injunctive relief sufficient to prevent any subsequent violations
28 of this subsection by such person and statutory damages of not to
29 exceed an amount that is twice the amount of the prohibited
30 contribution or expenditure.

31 (e) As used in this section, "foreign national" means:

32 ~~(i)~~(1) An individual who is not a citizen or lawful permanent resident
33 of the United States;

34 ~~(ii)~~(2) a government or subdivision of a foreign country or
35 municipality thereof;

36 ~~(iii)~~(3) a foreign political party;

37 ~~(iv)~~(4) any entity, such as a partnership, association, corporation,
38 organization or other combination of persons, that is organized under the
39 laws of, or has its principal place of business in, a foreign country; or

40 ~~(v)~~(5) any United States entity, such as a partnership, association,
41 corporation or organization, that is wholly or majority-owned by any
42 foreign national, unless: (1) Any contribution or expenditure that such
43 entity makes is derived entirely from funds generated by such United

1 *States entity's United States operations; and (2) all decisions concerning*
2 *the contribution or expenditure are made by individuals who are United*
3 *States citizens or permanent residents, except for setting overall budget*
4 *amounts.*

5 ~~(4)~~(f) In addition to the annual report, a person engaging in an
6 activity promoting the adoption or repeal of a provision of the Kansas
7 constitution who accepts any contributed moneys for such activity shall
8 make a preliminary report to the secretary of state 15 days prior to each
9 election at which a proposed constitutional amendment is submitted. Such
10 report shall show the name and address of each individual contributor,
11 together with the amount contributed or contributed in kind in an
12 aggregate amount or value in excess of \$50, ~~and~~ the expenditures in an
13 aggregate amount or value in excess of \$50 from such contributions, by
14 showing the amount paid to each payee, and the purpose of the
15 expenditure. A supplemental report in the same format as the preliminary
16 report shall be filed with the secretary of state within 15 days after any
17 election on a constitutional proposition where contributed funds are
18 received and expended in opposing or promoting such proposition.

19 ~~(5)~~(g) Any person who engages in any activity promoting or opposing
20 the adoption or repeal of any provision of the Kansas constitution shall be
21 considered engaged in such activity upon the date *that* the concurrent
22 resolution passes the Kansas house of representatives and *the* senate in its
23 final form. Upon such date, if the person has funds in the constitutional
24 amendment campaign treasury, such person shall be required to report
25 such funds as provided by this section.

26 ~~(b)~~(h) (1) The commission shall send a notice by registered or
27 certified mail to any person failing to file any report required by
28 subsection (a) within the time period prescribed therefor. The notice shall
29 state that the required report has not been filed with the office of the
30 secretary of state. The notice also shall state that such person shall have 15
31 days from the date *that* such notice is deposited in the mail to comply with
32 the reporting requirements before a civil penalty shall be imposed for each
33 day that the required documents remain unfiled. If such person fails to
34 comply within the prescribed period, such person shall pay to the state a
35 civil penalty of \$10 per day for each day that such report remains unfiled,
36 except that no such civil penalty shall exceed \$300. The commission may
37 waive, for good cause, payment of any civil penalty imposed by this
38 section.

39 (2) Civil penalties provided for by this section shall be remitted to the
40 state treasurer in accordance with the provisions of K.S.A. 75-4215, and
41 amendments thereto. Upon receipt of each such remittance, the state
42 treasurer shall deposit the entire amount in the state treasury to the credit
43 of the governmental ethics commission fee fund.

1 (3) If a person fails to pay a civil penalty provided for by this section,
2 it shall be the duty of the commission to bring an action to recover such
3 civil penalty in the district court of the county in which such person
4 resides.

5 ~~(e)~~**(i)** The intentional failure to file any report required by subsection
6 (a) is a class A misdemeanor.

7 ~~(d)~~**(j)** This section shall be *a* part of and supplemental to the
8 campaign finance act.

9 Sec. 2. K.S.A. 25-4180 is hereby repealed.

10 Sec. 3. This act shall take effect and be in force from and after its
11 publication in the statute book.