

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

Executive Summary

The Department of Administration provides central services for state agencies and includes other entities and programs for administrative purposes. The Secretary of Administration is appointed by the Governor and manages the Department. The agency is organized into the following offices:

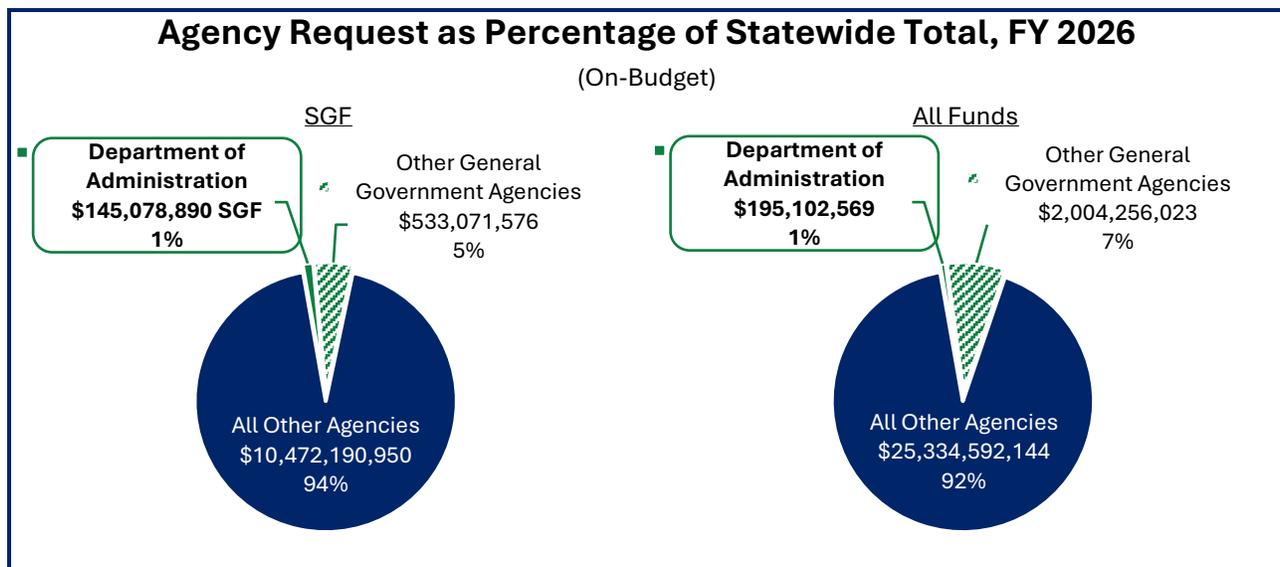
- Secretary of Administration
- Chief Counsel
- Personnel Services
- Procurement and Contracts
- Financial Management
- Accounts and Reports
- Facilities and Property Management
- Printing, Mailing, and Surplus Property
- Systems Management
- State Employee Health Benefits Plan

The agency budget also includes expenditures for two independent entities:

- The **Division of the Budget** has central responsibility for the state budget process, including related policy issues, and for providing management services to state agencies.
- The **Office of Public Advocates** houses the Long-Term Care Ombudsman Office and KanCare Ombudsman Office.

The Department’s budget includes two types of expenditure—**on-budget** expenses for agency operations and **off-budget** expenses for services rendered for other state agencies, financed by fees charged to those agencies. Off-budget expenditures in the Department’s budget appear as on-budget expenditures in other agency budgets and are not included in figures throughout this analysis as to avoid double-counting the same expenditures.

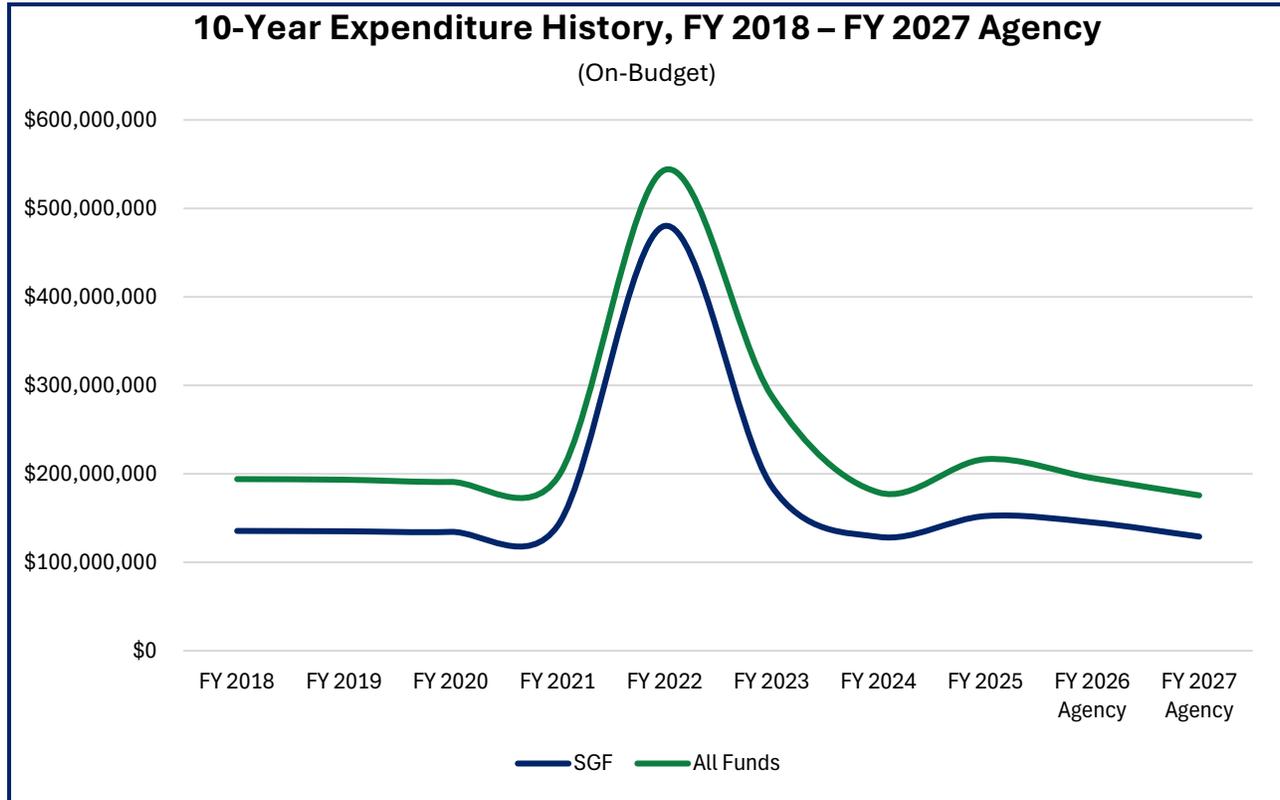
Expenditures by Fiscal Year and Version				
(On-Budget)				
	SGF	All Funds		Note
FY 2024 Actual	\$ 128,754,216	\$ 178,866,868		Actual expenditures
FY 2025 Actual	152,233,775	216,414,963		Actual expenditures
FY 2026 Approved	146,481,462	190,291,637		2025 SB 125
FY 2026 Agency	145,078,890	195,102,569		Revised estimate, submitted September 2025
FY 2027 Agency	129,016,708	175,544,095		Agency request, submitted September 2025



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Summary of Expenditures



Fiscal Year	SGF			All Funds		FTE	CPI-U* Change (%)
	Amount	Change (%)		Amount	Change (%)		
FY 2018	\$ 135,419,044	12.3	\$	193,900,637	10.3	92.05	0.2
FY 2019	135,036,674	(0.3)		193,236,859	(0.3)	92.05	--
FY 2020	134,363,049	(0.5)		190,710,176	(1.3)	91.25	0.8
FY 2021	141,630,307	5.4		196,119,397	2.8	92.15	2.4
FY 2022	480,070,479	239.0		543,518,301	177.1	93.91	9.2
FY 2023	186,052,989	(61.2)		287,988,741	(47.0)	99.46	5.8
FY 2024	128,754,216	(30.8)		178,866,868	(37.9)	106.19	3.0
FY 2025	152,233,775	18.2		216,414,963	21.0	100.97	3.0
FY 2026 Agency	145,078,890	(4.7)		195,102,569	(9.8)	107.63	2.8
FY 2027 Agency	129,016,708	(11.1)		175,544,095	(10.0)	107.94	2.4

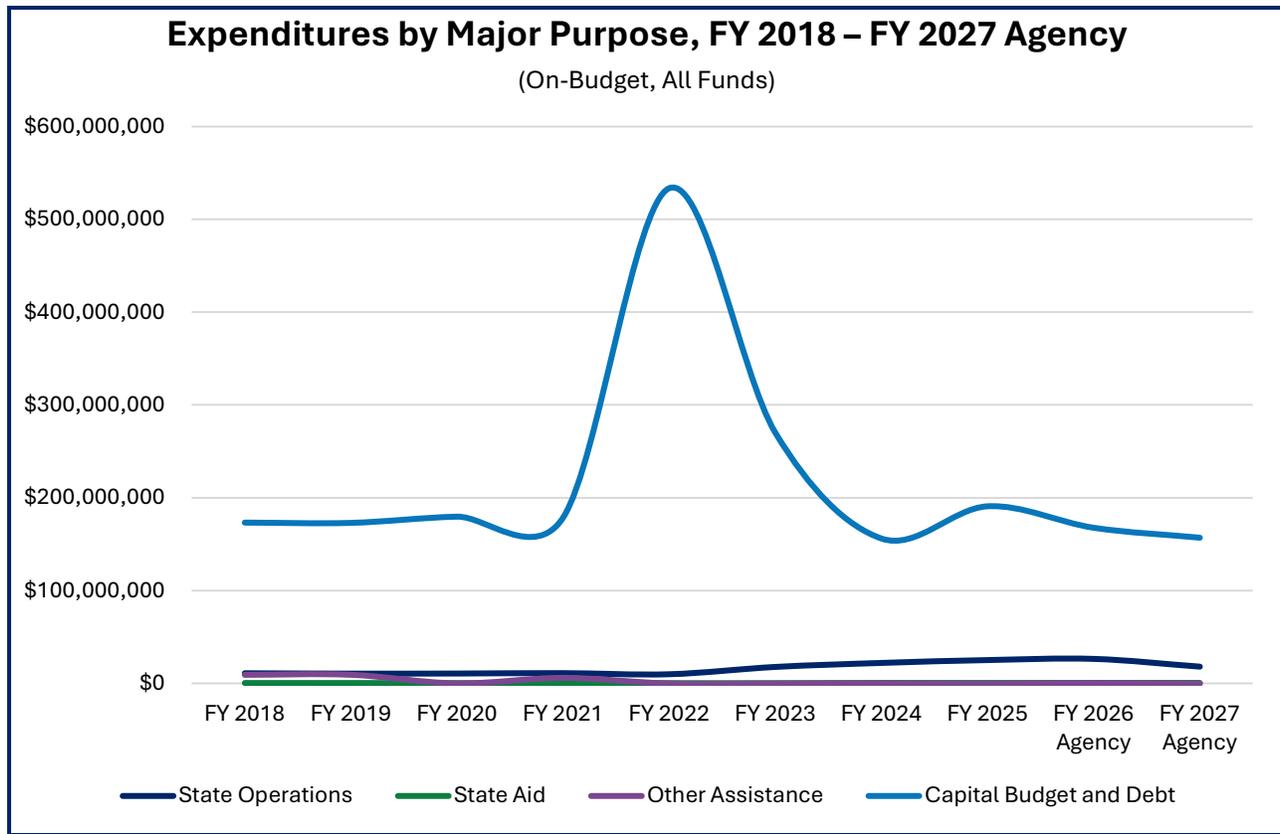
5-Year Change (FY 2023–2027)	\$ (57,036,281)	(30.7)	\$	(112,444,646)	(39.0)	8.48	11.6
10-Year Change (FY 2018–2027)	(6,402,336)	(4.7)		(18,356,542)	(9.5)	15.89	33.1
3-Year Average** (FY 2023–2025)	155,680,327	N/A		227,756,857	N/A	102.21	N/A

* Note : Consumer Price Index for All Urban Consumers estimate for FY 2026–2027 is from the Consensus Revenue Estimating Group.

** Note : Reflects the three most recent years of actuals data.

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Expenditures by Category, FY 2024 – FY 2027 Agency

(On-Budget, All Funds)

	FY 2026 Agency % of Total	FY 2024 Actual	FY 2025 Actual	FY 2026 Approved	FY 2026 Agency	FY 2027 Agency
State Operations						
Salaries and Wages	5.8 %	\$ 9,323,529	\$ 10,013,900	\$ 11,309,310	\$ 11,278,027	\$ 11,549,317
Contractual Services	7.2	5,846,327	6,392,514	14,603,466	13,962,269	5,682,048
Commodities	0.3	723,371	2,471,930	464,625	629,675	597,350
Capital Outlay	0.2	1,521,900	2,300,768	43,600	486,100	153,600
Operating Adjustment	--	-	-	(137,903)	-	-
Subtotal	13.5 %	\$ 17,415,127	\$ 21,179,112	\$ 26,283,098	\$ 26,356,071	\$ 17,982,315
State Aid and Assistance						
Aid to Locals	0.3 %	\$ 527,444	\$ 505,217	\$ 550,000	\$ 550,000	\$ 550,000
Other Assistance	0.3	236,260	-	800,000	500,000	-
Subtotal	0.5 %	\$ 763,704	\$ 505,217	\$ 1,350,000	\$ 1,050,000	\$ 550,000
Capital Budget and Debt						
Capital Improvements	8.0 %	\$ 8,829,728	\$ 21,224,106	\$ 9,974,438	\$ 15,661,245	\$ 5,000,000
Debt Service Principal	40.4	77,962,422	102,688,061	79,648,574	78,725,574	82,197,150
Debt Service Interest	37.6	73,895,887	70,818,467	73,183,266	73,309,679	69,814,630
Subtotal	86.0 %	\$ 160,688,037	\$ 194,730,634	\$ 162,806,278	\$ 167,696,498	\$ 157,011,780
Reappropriations	-- %	\$ -				
GRAND TOTAL	100.0 %	\$ 178,866,868	\$ 216,414,963	\$ 190,439,376	\$ 195,102,569	\$ 175,544,095

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State Operations

Expenditures by Classification, FY 2024 – FY 2027 Agency							
(On-Budget, State Operations, All Funds)							
	FY 2026 Agency % of Total	FY 2024 Actual	FY 2025 Actual	FY 2026 Approved	FY 2026 Agency	FY 2027 Agency	
Salaries and Wages							
Employee Pay	4.2 %	\$ 6,775,833	\$ 7,361,630	\$ 8,423,474	\$ 8,285,926	\$ 8,537,119	
Employee Benefits	1.5	2,547,696	2,652,270	2,885,836	2,992,101	3,132,670	
Shrinkage	--	-	-	-	-	(120,472)	
Subtotal	5.8 %	\$ 9,323,529	\$ 10,013,900	\$ 11,309,310	\$ 11,278,027	\$ 11,549,317	
Contractual Services							
Communication	0.1 %	\$ 151,803	\$ 150,616	\$ 9,334,101	\$ 139,625	\$ 145,050	
Fees (Professional)	0.2	1,307,693	819,402	272,737	368,737	280,405	
Fees (Other Services)	5.2	439,594	279,160	1,855,141	10,058,603	1,703,883	
Freight and Express	0.1	75,900	68,156	80,500	75,500	75,500	
Printing and Advertising	0.1	29,116	12,500	36,650	44,951	44,451	
Rent and Leases	0.6	656,310	883,922	915,824	1,234,655	1,236,137	
Repair and Servicing	0.1	2,193,606	2,796,794	162,600	87,600	87,650	
Travel and Subsistence	0.1	43,743	46,832	86,500	99,000	99,500	
Utilities	0.1	23,101	20,153	23,000	23,000	23,000	
Other	0.9	925,461	1,314,979	1,836,413	1,830,598	1,986,472	
Subtotal	7.2 %	\$ 5,846,327	\$ 6,392,514	\$ 14,603,466	\$ 13,962,269	\$ 5,682,048	
Commodities							
Clothing	0.1 %	\$ 2,399	\$ 2,706	\$ 7,000	\$ 8,000	\$ 8,000	
Equipment and Parts	0.1	311,229	243,676	1,550	2,550	2,550	
Food	0.1	3,633	19,139	9,000	67,500	37,500	
Fuel	--	-	-	-	-	-	
Motor Vehicle Parts	0.1	14,613	18,991	21,425	20,425	20,500	
Supplies (Office)	0.1	16,807	24,184	25,350	27,650	25,250	
Supplies (Professional)	0.1	761	6,533	100	100	100	
Supplies (Research)	--	-	-	-	-	-	
Other	0.3	373,929	2,156,701	400,200	503,450	503,450	
Subtotal	0.3 %	\$ 723,371	\$ 2,471,930	\$ 464,625	\$ 629,675	\$ 597,350	
Capital Outlay							
Books	-- %	\$ 6,485	\$ 991	\$ -	\$ -	\$ -	
Computer Hardware	0.1	20,036	43,761	17,500	7,500	7,500	
Computer Software	--	5,670	1,224	-	-	-	
Equipment, Furniture	0.2	1,487,137	2,253,035	21,000	478,000	145,500	
Information Processing	--	-	439	-	-	-	
Telecommunications	0.1	2,572	1,318	5,100	600	600	
Other	--	-	-	-	-	-	
Subtotal	0.2 %	\$ 1,521,900	\$ 2,300,768	\$ 43,600	\$ 486,100	\$ 153,600	
Operating Adjustment	-- %	\$ -	\$ -	\$ (146,397)	\$ -	\$ -	
TOTAL	13.5 %	\$ 17,415,127	\$ 21,179,112	\$ 26,274,604	\$ 26,356,071	\$ 17,982,315	

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State Aid

Expenditures by Classification, FY 2024 – FY 2027 Agency							
(On-Budget, State Aid, All Funds)							
	FY 2026 Agency % of Total	FY 2024 Actual	FY 2025 Actual	FY 2026 Approved	FY 2026 Agency	FY 2027 Agency	
State Aid							
Federal Aid Payments	0.3 %	\$ 527,444	\$ 505,217	\$ 550,000	\$ 550,000	\$ 550,000	
State Aid Payments	--	-	-	-	-	-	
TOTAL	0.3 %	\$ 527,444	\$ 505,217	\$ 550,000	\$ 550,000	\$ 550,000	

Other Assistance

Expenditures by Classification, FY 2024 – FY 2027 Agency							
(On-Budget, Other Assistance, All Funds)							
	FY 2026 Agency % of Total	FY 2024 Actual	FY 2025 Actual	FY 2026 Approved	FY 2026 Agency	FY 2027 Agency	
Other Assistance							
Claims	-- %	\$ 236,260	\$ -	\$ 300,000	\$ -	\$ -	
State Special Grants	0.3	-	-	500,000	500,000	-	
TOTAL	0.3 %	\$ 236,260	\$ -	\$ 800,000	\$ 500,000	\$ -	

Capital Budget and Debt

Expenditures by Classification, FY 2024 – FY 2027 Agency							
(On-Budget, Capital Budget and Debt, All Funds)							
	FY 2026 Agency % of Total	FY 2024 Actual	FY 2025 Actual	FY 2026 Approved	FY 2026 Agency	FY 2027 Agency	
Capital Improvements							
Buildings	8.0 %	\$ 8,829,728	\$ 21,109,516	\$ 9,974,438	\$ 15,661,245	\$ 5,000,000	
Nonstructural	--	-	114,590	-	-	-	
Subtotal	8.0 %	\$ 8,829,728	\$ 21,224,106	\$ 9,974,438	\$ 15,661,245	\$ 5,000,000	
Debt Service							
Principal Payments	40.4 %	\$ 77,962,422	\$ 102,688,061	\$ 79,648,574	\$ 78,725,574	\$ 82,197,150	
Interest Transfers	37.6	73,895,887	70,818,467	73,183,266	73,309,679	69,814,630	
Subtotal	77.9 %	\$ 151,858,309	\$ 173,506,528	\$ 152,831,840	\$ 152,035,253	\$ 152,011,780	
TOTAL	86.0 %	\$ 160,688,037	\$ 194,730,634	\$ 162,806,278	\$ 167,696,498	\$ 157,011,780	

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Budget Summary – Agency Request

Expenditures by Program

Expenditures by Program, FY 2024 – FY 2027 Agency						
(All Funds, Dollars in Thousands)						
	FY 2026 Agency % of Total	FY 2024 Actual	FY 2025 Actual	FY 2026 Approved	FY 2026 Agency	FY 2027 Agency
On-Budget						
Secretary	0.8 %	\$ 1,014.7	\$ 633.8	\$ 1,192.8	\$ 1,304.7	\$ 832.2
Chief Counsel	0.3	338.6	493.0	537.0	538.3	526.6
Facilities and Property Mgmt.	11.2	1,623.2	24,494.2	11,586.7	17,274.2	6,715.0
Printing, Mail, and Surplus	0.6	13,191.6	5,520.6	1,023.2	988.0	993.9
Procurement and Contracts	2.5	1,966.2	3,277.7	2,897.2	3,863.5	3,491.0
Financial Management	6.7	827.1	568.5	10,583.2	10,347.7	1,970.0
Personnel Services	1.2	1,504.8	1,590.4	1,994.2	1,787.4	1,804.2
Accounts and Reports	1.9	2,788.3	2,793.2	2,888.1	2,857.0	2,863.4
Systems Management	--	161.6	24.2	-	-	-
Public Advocates	1.1	1,809.1	1,373.8	1,921.5	1,738.7	1,742.9
Division of the Budget	1.5	1,783.4	2,138.9	2,983.7	2,367.7	2,593.0
Debt Service	98.5	151,858.3	173,506.5	152,831.8	152,035.3	152,011.8
Subtotal – On-Budget	100.0 %	\$ 178,866.9	\$ 216,415.0	\$ 190,439.4	\$ 195,102.6	\$ 175,544.1
Off-Budget		\$ 82,615.2	\$ 90,977.6	\$ 99,539.9	\$ 103,049.2	\$ 102,667.7
TOTAL		\$ 261,482.1	\$ 307,392.5	\$ 289,979.3	\$ 298,151.7	\$ 278,211.8

FTE Positions by Program, FY 2024 – FY 2027 Agency						
	FY 2026 Agency % of Total	FY 2024 Actual	FY 2025 Actual	FY 2026 Approved	FY 2026 Agency	FY 2027 Agency
On-Budget						
Secretary	4.3 %	4.3	4.0	4.0	4.7	5.0
Chief Counsel	1.9	1.0	2.0	2.0	2.0	2.0
Facilities and Property Mgmt.	0.9	1.0	1.0	1.0	1.0	1.0
Printing, Mail, and Surplus	2.8	5.0	5.0	5.0	3.0	3.0
Procurement and Contracts	26.9	20.0	20.0	20.0	29.0	29.0
Financial Management	0.5	3.6	0.5	0.5	0.5	0.5
Personnel Services	13.3	14.2	14.4	14.4	14.4	14.4
Accounts and Reports	21.5	21.1	24.1	24.1	23.1	23.1
Systems Management	--	1.0	--	--	--	--
Public Advocates	14.9	21.0	16.0	16.0	16.0	16.0
Division of the Budget	13.0	14.0	14.0	14.0	14.0	14.0
Debt Service	--	--	--	--	--	--
Subtotal – On-Budget	100.0 %	106.2	101.0	101.0	107.6	107.9
Off-Budget		367.9	367.8	368.8	360.4	362.4
TOTAL		474.1	468.8	469.8	468.0	470.3

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Expenditures by Fund

Expenditures by Fund, FY 2024 – FY 2027 Agency						
	FY 2026 Agency % of Total	FY 2024 Actual	FY 2025 Actual	FY 2026 Approved	FY 2026 Agency	FY 2027 Agency
State General Fund	74.4 %	\$ 128,754,216	\$ 152,233,775	\$ 146,481,462	\$ 145,078,890	\$ 129,016,708
ELARF	18.5	36,091,703	34,556,718	36,094,221	36,094,221	38,188,221
CIBF	0.4	550,000	675,000	810,000	810,000	860,000
SIBF	0.4	325,000	575,000	710,000	710,000	760,000
ARPA State Relief Fund	--	-	-	-	-	-
Fee Funds	2.0	2,417,364	3,310,472	2,897,159	3,913,500	3,541,000
Federal Funds	3.6	8,632,122	23,373,674	1,569,656	7,096,950	1,723,606
All Other Funds	0.7	2,096,463	1,690,324	1,729,139	1,399,008	1,454,560
Subtotal – On-Budget	%	\$ 178,866,868	\$ 216,414,963	\$ 190,291,637	\$ 195,102,569	\$ 175,544,095
Off-Budget		\$ 82,615,212	\$ 90,977,565	\$ 99,539,901	\$ 103,049,170	\$ 102,667,741
TOTAL	100.0 %	\$ 261,482,080	\$ 307,392,528	\$ 289,831,538	\$ 298,151,739	\$ 278,211,836

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FY 2026 Analysis

Summary of Agency Budget Request, FY 2026						
(On-Budget)						
	SGF	Other Appropriated Funds*	All Other Funds	Total	FTE Positions	
Approved, FY 2026						
1. 2025 SB 125, without Reappropriations	\$ 131,556,699	\$ 37,614,221	\$ 6,195,954	\$ 175,366,874	101.0	
Reappropriations						
2. State General Fund	\$ 15,072,502	\$ -	\$ -	\$ 15,072,502	--	
3. SGF Reappropriations 1.5 Percent Lapse	(147,739)	-	-	(147,739)	--	
4. SGF Reappropriations Agency Lapses	(752,382)	-	-	(752,382)	--	
Subtotal – Approved, with Reappropriations	\$ 145,729,080	\$ 37,614,221	\$ 6,195,954	\$ 189,539,255	101.0	
Supplemental Requests						
No Supplemental Requests	\$ -	\$ -	\$ -	\$ -	--	
Other Changes						
5. KDFA 2025A/B Debt Service	\$ (796,587)	\$ -	\$ -	\$ (796,587)	--	
6. Docking State Office Building	-	-	5,686,807	5,686,807	--	
7. Office of Procurement and Contracts	-	-	966,341	966,341	9.0	
8. All Other Adjustments	146,397	-	(439,644)	(293,247)	(2.3)	
Subtotal – Other Changes	\$ (650,190)	\$ -	\$ 6,213,504	\$ 5,563,314	6.7	
TOTAL – Agency Revised Estimate	\$ 145,078,890	\$ 37,614,221	\$ 12,409,458	\$ 195,102,569	107.6	

* Note: Includes the Expanded Lottery Act Revenues Fund, Correctional Institutions Building Fund, and State Institutions Building Fund.

Approved Budget

1. 2025 SB 125

The 2025 Legislature passed, and the Governor enacted, one bill appropriating and adjusting funding for state agencies. Select appropriations for this agency include:

- **KDFA 2025A/B:** The Legislature approved \$10.3 million SGF for debt service on Kansas Development Finance Authority (KDFA) Series 2025A/B bonds, which consolidates debt service payments for three projects approved by the 2024 Legislature: the Kansas Bureau of Investigation (KBI) Forensic Lab in Pittsburg, the Department of Corrections (DOC) Topeka Central Health and Behavioral Health Building, and the Kansas State University (KSU) Pure Imagination Facility. Additional details may be found in [Item 5](#).
- **Office of Procurement and Contracts (OPC):** The Legislature approved an additional \$400,000 in expenditures, all from the Purchasing Fee Fund, from OPC to hire additional personnel.

2. SGF Reappropriation

The agency carried over \$15.1 million in unspent SGF moneys from FY 2025 to FY 2026. These funds can be categorized into two groups: (1) funds that carried over due to project timing, and (2) unspent funds resulting from lower operating expenditures than originally anticipated. Reappropriated funds include the following:

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- \$8.5 million for the [Kansas License Verification Portal](#)¹—a centralized electronic credentials verification system created pursuant to [2023 SB 66](#).² The portal went live in October 2024, and the Department is currently in the process of connecting state agencies to the platform. This is an ongoing project, and the agency does not anticipate expending these funds until FY 2026. Of this amount, \$275,642 has been lapsed from the budget as part of the adjustments identified in [Items 3](#) and [4](#).
- \$5.0 million for the **Docking State Office Building** renovation, which has been completed and was opened to the public in October 2025. Final payments for the project total \$10.7 million, including the \$5.0 million reappropriated SGF represented here and \$5.7 million from the American Rescue Plan Act (ARPA) State Relief Fund. This concludes the project, and expenses for the renovation itself will not continue beyond FY 2026.
- \$657,144 for **Division of the Budget operating expenditures**, which came in lower than anticipated in FY 2025. Most of the reappropriation is attributable to the agency relocating its offices to the Docking State Office Building. Of this amount, \$615,985 has been lapsed from the budget as part of the adjustments identified in [Items 3](#) and [4](#).
- \$336,768 for the **Office of Public Advocates operating expenditures**, largely due to lower actual expenditures for personnel. These funds have been budgeted for the same purpose in FY 2026. Of this amount, \$8,494 has been lapsed as part of the adjustment identified in [Item 4](#).
- \$500,000 for **Security Against Antisemitism grants** to provide additional security for Jewish centers of faith. Potential uses for these grants include, but are not limited to, expanding license plate reader cameras, installing bullet-resistant film on windows, and setting up limestone blocks for anti-vehicle perimeter control. Due to changes in timing, these funds were not awarded until FY 2026. Grants have since been awarded, and dollars have since been spent.
- \$97,175 for **unspent operating and capital improvement expenditures**, which have been budgeted for the same purpose in FY 2026.

3. SGF Reappropriations 1.5 Percent Lapse

As part of the lapse identified in [Item 1](#), the Legislature approved a lapse of 1.5 percent of SGF reappropriations supporting state operations in FY 2026.³ For the Department of Administration, this totals a decrease of \$147,739 SGF in FY 2026.

4. SGF Reappropriations Agency Lapses

In preparing its budget submission, the agency reviewed its funding needs in FY 2026 and determined another \$752,382 could be lapsed from reappropriated SGF. Combined with [Item 3](#), this adjusts total SGF reappropriations from \$15.1 million to \$14.1 million.

Other Changes

5. K DFA 2025A/B Debt Service

The 2024 Legislature approved the following three capital improvement projects:⁴

- The **KBI Regional Crime Center and Laboratory in Pittsburg** (\$40.0 million),

¹ Kansas License Verification Portal, Kansas Department of Administration (2025) <https://prolicenseverify.ks.gov/>

² Note: [2023 SB 66](#) enacted the Interstate Teacher Mobility Compact. Among its provisions, the Compact requires the Secretary of Administration develop an online portal to verify the licensure statuses.

³ [2025 SB 125](#), Sec. 159. The approved budget lapse was certified in May 2025, and the SGF reappropriation lapse was certified in August 2025.

⁴ [2024 SB 28](#), Secs. 164(g), 173(e), 174(b)

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- The **DOC Topeka Central Health and Behavioral Health Building** (\$40.2 million), and
- The **KSU K-AIRES Pure Imagination Facility** (\$45.0 million).

The 2025 Legislature consolidated debt service obligations and payments for those debts under the Department of Administration’s budget. Accordingly, the Legislature approved \$10.3 million SGF for debt service payments and costs of issuance. This amount was an estimated number because the appropriation bill was passed and enacted prior to K DFA closing on those bonds.

After the 2025 Session, K DFA closed on those bonds, identified as **Series 2025A/B**, on April 17, 2025. The bonds were issued for a total of \$121.1 million, which covers the three capital improvement projects and costs of issuance. Debt service payments average around \$9.4 million per year—approximately \$3.5 million in principal debt, increasing across time, and \$6.0 million in interest, decreasing across time. Final payment is scheduled for FY 2045.

Based on this information, the revised estimated expenditures decrease by \$796,587 in FY 2026, from \$10.3 million to \$9.5 million.

6. Docking State Office Building

The 2021 Legislature approved renovations to the Docking State Office Building. Construction has since been completed, and the building was opened to the public in October 2025. The project cost \$139.6 million total, financed with a \$60.0 million SGF appropriation⁵ and \$79.6 million from available ARPA State Relief Fund moneys. No bonds were issued for the project, and there is no debt service associated with it. The revised estimate includes \$10.7 million for final payments for the project in FY 2026—\$5.0 million from the SGF reappropriations identified in [Item 2](#) and \$5.7 million from remaining ARPA State Relief Fund moneys, represented here.

7. Office of Procurement and Contracts

The Office of Procurement and Contracts (OPC) is responsible for procuring goods and services at the best price for state agencies and, when appropriate, establishing contracts that are available to political subdivisions throughout the state. OPC also hosts the Kansas Agency Business Summit (KABS), a networking and educational event for employees of the State of Kansas enterprise.

Over the past two years, OPC has faced significant challenges with staff retention and increasing workload, much of which is attributable to projects and contracts started during the COVID-19 pandemic that have continued even after pandemic relief funding has elapsed. To address this, the agency has, among other responses, hired additional Procurement Officers and Administrative Specialists, relocated offices to the Landon State Office Building, and implemented new vendor tracking solutions. Several of these costs are reimbursed by the [National Association for State Procurement Officials](#) (NASPO).

The revised estimate also includes costs to increase the KABS event from one day to two days. Costs include food, venue fees, and overnight accommodations for agency representatives that travel more than 75 miles to attend. Similarly, many of these costs are reimbursed by NASPO.

These changes result in an overall increase of \$966,341 in on-budget expenditures, all from the Purchasing Fee Fund, and an additional 9.0 on-budget FTE positions. To accommodate this increase, the Department of Administration reallocated existing resources and positions across both on and off-budget programs. Here, relative to the amount approved by the 2025 Legislature, the agency deleted 9.0 FTE positions within the Office of Printing, Central Mail, and Surplus (2.0 on-budget, 7.0 off-budget) so that positions added to OPC would not result in a net increase across the agency budget. The table below summarizes changes in approved and requested FTE positions in FY 2026.

⁵ [2022 House Sub. for Sub. SB 267](#), Sec. 141

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

Comparison of FTE Positions by Program, FY 2026									
(On and Off-Budget)									
Program	Approved			Agency			Difference		
	On	Off	Total	On	Off	Total	On	Off	Total
Secretary	4.0	2.7	6.7	4.7	4.0	8.7	0.7	1.3	2.0
Chief Counsel	2.0	6.0	8.0	2.0	5.0	7.0	-	(1.0)	(1.0)
Facilities and Property Management	1.0	183.5	184.5	1.0	181.5	182.5	-	(2.0)	(2.0)
Printing Central Mail and Surplus	5.0	42.0	47.0	3.0	35.0	38.0	(2.0)	(7.0)	(9.0)
Procurement and Contracts	20.0	-	20.0	29.0	-	29.0	9.0	-	9.0
Financial Management	0.5	11.0	11.5	0.5	11.5	12.0	-	0.5	0.5
Personnel Services	14.4	9.6	24.0	14.4	7.7	22.0	(0.1)	(2.0)	(2.0)
Accounts and Reports	24.1	42.2	66.3	23.1	43.2	66.3	(1.0)	1.0	-
Systems Management	-	26.8	26.8	-	26.5	26.5	-	(0.3)	(0.3)
State Employees Health Benefits Plan	-	45.0	45.0	-	46.0	46.0	-	1.0	1.0
Public Advocates	16.0	-	16.0	16.0	-	16.0	-	-	-
Division of the Budget	14.0	-	14.0	14.0	-	14.0	-	-	-
TOTAL	101.0	368.8	469.8	107.6	360.4	468.0	6.7	(8.4)	(1.8)

8. All Other Adjustments

The revised estimate includes a decrease of \$293,247 and 2.3 FTE positions below the approved budget in FY 2026. These changes are primarily attributable to the following two adjustments:

- The **Office of Public Advocates** has budgeted \$320,140 less for salaries and wages, all from federal funds.
- The **Office of Accounts and Reports** has shifted \$300,000 in federal Cash Management Improvement Act⁶ payments from on-budget to off-budget. State law requires periodic transfers of interest earned on federal grant balances and is paid to the federal government. Total expenditures remain unchanged from the amount approved by the 2025 Legislature.

The revised estimate also includes \$103.0 million in off-budget expenditures and 360.4 off-budget FTE positions in FY 2026. This represents an increase of \$3.5 million, or 3.5 percent, above off-budget expenditures in the approved budget. While the Department of Administration incurs off-budget expenses in almost all programs, the largest portion of this increase is due to higher spending on postal services and other communications in the Office of Printing, Central Mail and Surplus.

⁶ Cash Management Improvement Act of 1990, PL 101-453. <https://www.congress.gov/bill/101st-congress/house-bill/4279>

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

FY 2027 Analysis

Summary of Agency Budget Request, FY 2027						
(On-Budget)						
	SGF	Other Appropriated Funds*	All Other Funds	Total	FTE Positions	
Approved, FY 2026						
2025 SB 125, without Reappropriations	\$ 131,556,699	\$ 37,614,221	\$ 6,195,954	\$ 175,366,874	101.0	
Enhancement Requests						
No Enhancement Requests	\$ -	\$ -	\$ -	\$ -	--	
Agency Changes						
1. Debt Service Payments	\$ (2,914,060)	\$ 2,094,000	\$ -	\$ (820,060)	--	
2. Gubernatorial Transition	150,000	-	-	150,000	--	
3. Office of Procurement and Contracts	-	-	593,841	593,841	9.0	
4. All Other Adjustments	224,069	100,000	(70,629)	253,440	(2.0)	
Subtotal – Other Changes	\$ (2,539,991)	\$ 2,194,000	\$ 523,212	\$ 177,221	7.0	
TOTAL – Agency Request	\$ 129,016,708	\$ 39,808,221	\$ 6,719,166	\$ 175,544,095	107.9	

* Note : Includes the Expanded Lottery Act Revenues Fund, Correctional Institutions Building Fund, and State Institutions Building Fund.

Agency Changes

1. Debt Service Payments

The Department of Administration budgets for, and pays, the debt service on revenue bonds issued by the State. Principal and interest payments on these bonds are made on a set schedule and vary from year to year. Combined debt service principal and interest payments decrease by \$820,060 from the FY 2026 approved budget to FY 2027. This includes \$2.9 million less in payments from the SGF (\$740,424 less in principal and \$2.2 million less in interest) and \$2.1 million more in payments from the Expanded Lottery Act Revenues Fund (ELARF) (\$3.3 million more in principal and \$1.2 million less in interest). Most of these shifts are attributable to revenue bonds issued to improve the funded status of the Kansas Public Employees Retirement System (KPERs) Trust Fund. The following table details on-budget debt service principal and interest payments:

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

Debt Service Payments, FY 2024 – FY 2027 Agency					
(On-Budget, All Funds)					
Bond	FY 2024	FY 2025	FY 2026	FY 2026	FY 2027
	Actual	Actual	Approved	Agency	Agency
2004C KPERS	\$ 36,091,703	\$ 34,556,718	\$ 36,094,221	\$ 36,094,221	\$ 38,188,221
2015H KPERS	64,005,969	64,005,952	64,004,494	64,004,494	64,002,051
2021K KPERS	24,134,937	24,128,651	24,177,996	24,177,996	22,079,209
Subtotal – KPERS	\$ 124,232,609	\$ 122,691,321	\$ 124,276,711	\$ 124,276,711	\$ 124,269,481
2016H Refinancing	\$ 6,294,441	\$ 26,278,115	\$ -	\$ -	\$ -
2019F Refinancing	6,578,181	6,570,820	6,642,191	6,642,191	6,634,574
2020R Refinancing	8,234,200	8,229,425	8,228,450	8,228,450	8,221,700
2020S Refinancing	769,064	4,779,491	-	-	-
2021P Refinancing	5,749,814	3,417,356	3,417,500	3,417,500	3,420,000
2025A/B Refinancing	-	-	10,266,988	9,470,401	9,466,025
TOTAL	\$ 151,858,309	\$ 171,966,528	\$ 152,831,840	\$ 152,035,253	\$ 152,011,780

2. Gubernatorial Transition

Kansas statute authorizes an appropriation of \$150,000 to the Division of the Budget in gubernatorial election years for costs associated with the transition.⁷ Accordingly, the Division of the Budget has included \$150,000 SGF in its budget for FY 2027.

3. Office of Procurement and Contracts

The agency request includes an additional \$593,841 in on-budget expenditures, all from the Purchasing Fee Fund, and 9.0 on-budget FTE positions above the FY 2026 approved budget for additional personnel at the Office of Procurement and Contracts. This item is substantively similar to adjustment identified in the [FY 2026 Analysis](#) above, less costs associated with relocating offices to the Landon State Office Building. Like the FY 2026 estimate, the Department reallocated existing resources and positions across both on and off-budget programs to accommodate for increases here.

⁷ [KSA 75-137](#)

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

Comparison of FTE Positions by Program, FY 2026 – FY 2027									
Program	(On and Off-Budget)								
	FY 2026 Approved			FY 2027 Agency			Difference		
	On	Off	Total	On	Off	Total	On	Off	Total
Secretary	4.0	2.7	6.7	5.0	4.0	9.0	1.0	1.3	2.3
Chief Counsel	2.0	6.0	8.0	2.0	5.0	7.0	-	(1.0)	(1.0)
Facilities and Property Management	1.0	183.5	184.5	1.0	182.5	183.5	-	(1.0)	(1.0)
Printing Central Mail and Surplus	5.0	42.0	47.0	3.0	35.0	38.0	(2.0)	(7.0)	(9.0)
Procurement and Contracts	20.0	-	20.0	29.0	-	29.0	9.0	-	9.0
Financial Management	0.5	11.0	11.5	0.5	11.5	12.0	-	0.5	0.5
Personnel Services	14.4	9.6	24.0	14.4	7.7	22.0	(0.1)	(2.0)	(2.0)
Accounts and Reports	24.1	42.2	66.3	23.1	43.2	66.3	(1.0)	1.0	-
Systems Management	-	26.8	26.8	-	26.5	26.5	-	(0.3)	(0.3)
State Employees Health Benefits Plan	-	45.0	45.0	-	47.0	47.0	-	2.0	2.0
Public Advocates	16.0	-	16.0	16.0	-	16.0	-	-	-
Division of the Budget	14.0	-	14.0	14.0	-	14.0	-	-	-
TOTAL	101.0	368.8	469.8	107.9	362.4	470.3	7.0	(6.4)	0.5

4. All Other Adjustments

The agency request includes an increase of \$253,440 from a variety of funding sources from the FY 2026 approved budget. These changes include:

- \$224,069 more from the SGF across most agency programs, primarily for changes in fringe benefit costs, such as group health insurance and employer contributions for public employee retirement.⁸
- \$100,000 more from the Correctional Institutions Building Fund (CIBF) and the State Institutions Building Fund (SIBF) for state building insurance premiums.
- \$70,629 less from other special revenue funds. This includes the shift in federal Cash Management Improvement Act⁹ payments identified in the [FY 2026 Analysis](#) section above and is offset by higher expenditures for fringe benefits.

The agency request also includes a decrease of 2.0 FTE positions from the FY 2026 approved budget. These decreases occur in the Office of Printing, Mailing, and Surplus Property (2.0 FTE positions), Office of Accounts and Reports (1.0 FTE position), and Office of Personnel Services (0.1 FTE positions), offset by increases in the Office of the Secretary (1.0 FTE position).

⁸ Note: Cost indices may be found in the Division of the Budget's *Budget Instructions: A Guide for State Agencies (FY 2027)*. https://budget.kansas.gov/wp-content/uploads/Budget_Instructions-FY2027-06.25.2025.pdf

⁹ Cash Management Improvement Act of 1990, PL 101-453. <https://www.congress.gov/bill/101st-congress/house-bill/4279>

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

Debt Service

The Department of Administration budgets and pays the debt service on different bonds issued for a variety of reasons. Debt service expenditures account for most of the Department of Administration's budget. Except for principal payments for KPERS bonds, debt service principal payments are included within agency budgets as a capital improvements expense, whereas interest payments are included as an operating expense.

Pursuant to the Kansas Development Finance Authority (KDFA) Act¹⁰, bonds are defined as any bonds, leases, notes, debentures, interim certificates, grant and revenue anticipation notes, interest in a lease, lease certificate of participation, or other evidences of indebtedness issued by the KDFA pursuant to the Act, whether or not the interest is subject to federal income taxation.

Debt Service Payments, FY 2024 – FY 2027					
(Principal and Interest, All Funds)					
	FY 2024	FY 2025	FY 2026	FY 2026	FY 2027
	Actual	Actual	Approved	Agency	Agency
On-Budget:					
2004C KPERS	\$ 36,091,703	\$ 36,096,718	\$ 36,094,221	\$ 36,094,221	\$ 38,188,221
2015H KPERS	64,005,969	64,005,952	64,004,494	64,004,494	64,002,051
2021K KPERS	24,134,937	24,128,651	24,177,996	24,177,996	22,079,209
Subtotal – KPERS	\$ 124,232,609	\$ 124,231,321	\$ 124,276,711	\$ 124,276,711	\$ 124,269,481
2016H Refinancing	\$ 6,294,441	\$ 26,278,115	\$ -	\$ -	\$ -
2019F Refinancing	6,578,181	6,570,820	6,642,191	6,642,191	6,634,574
2020R Refinancing	8,234,200	8,229,425	8,228,450	8,228,450	8,221,700
2020S Refinancing	769,064	4,779,491	-	-	-
2021P Refinancing	5,749,814	3,417,356	3,417,500	3,417,500	3,420,000
2025A/B KBI/KDOC/KSU	-	-	10,266,988	9,470,401	9,466,025
TOTAL – On-Budget	\$ 151,858,309	\$ 173,506,528	\$ 152,831,840	\$ 152,035,253	\$ 152,011,780
Off-Budget:					
2019F Refinancing	\$ -	\$ -	\$ 1,641,909	\$ 1,641,909	\$ 1,640,026
2019G Refinancing	1,618,309	1,619,850	-	-	-
2020K CSOB, Myriad Bldg.	4,325,635	4,409,012	4,504,165	4,504,165	4,590,915
TOTAL – Off-Budget	\$ 5,943,944	\$ 6,028,862	\$ 6,146,074	\$ 6,146,074	\$ 6,230,941
GRAND TOTAL	\$ 157,802,253	\$ 179,535,390	\$ 158,977,914	\$ 158,181,327	\$ 158,242,721

The Department of Administration's budget includes debt service payments on the following bonds in FY 2026 and for FY 2027:

KPERS Pension Obligation Bonds

1. Series 2004C

- **Original Purpose:** Improve the funded status of the KPERS Trust Fund.
- **Original Issuance:** \$500.0 million
- **Final Payment:** FY 2034
- **Funding Source:** ELARF
- **Principal Balance on June 30, 2025:** \$250.7 million

¹⁰ [KSA 74-8901](#) et seq.

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

- **Call Date:** Anytime
- **Call Price:** Greater of (a) par, or (b) a make-whole price of all future debt service discounted at a rate of U.S. Treasury yields plus 12.5 percent.

2. Series 2015H

- **Original Purpose:** Improve the funded status of the KPERS Trust Fund.
- **Original Issuance:** \$1.0 billion
- **Final Payment:** FY 2045
- **Funding Source:** SGF
- **Principal Balance on June 30, 2025:** \$808.8 million
- **Call Date:** Anytime
- **Call Price:** Greater of (a) par, or (b) a make-whole price of all future debt service discounted at a rate of U.S. Treasury yields plus 35.0 percent.

3. Series 2021K

- **Original Purpose:** Improve the funded status of the KPERS Trust Fund.
- **Original Issuance:** \$500.0 million
- **Final Payment:** FY 2051
- **Funding Source:** SGF
- **3-Year Average Debt Service:**
- **Principal Balance on June 30, 2025:** \$449.5 million
- **Call Date:** Anytime
- **Call Price:** Greater of (a) par, or (b) a make-whole price of all future debt service discounted at a rate of U.S. Treasury yields plus 15.0 percent.

All Other Bonds

4. Series 2019F

- **Original Purpose:** Refinanced bonds originally issued for the Eisenhower State Office Building and previous bond restructurings.
- **Original Issuance:** \$69.0 million
- **Final Payment:** FY 2035
- **Funding Source:** SGF. State Building Operating Fund
- **Principal Balance on June 30, 2025:** \$45.5 million
- **Call Date:** November 1, 2027
- **Call Price:** 100 percent of principal amount plus accrued interest.

5. Series 2020K

- **Original Purpose:** Transferred ownership of the Curtis State Office Building and the Department for Children and Families Topeka Service Center from the Topeka Public Building Commission to the State of Kansas.
- **Original Issuance:** \$37.2 million
- **Final Payment:** FY 2030
- **Funding Source:** State Buildings Operating Fund
- **Principal Balance on June 30, 2025:** \$19.2 million
- **Call Date:** June 1, 2026
- **Call Price:** 102 percent of principal amount plus accrued interest. These bonds are callable on June 1, 2026, and 2027. The call price decreases by 1 percent per year, until it reaches 100 percent on June 1, 2027.

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

6. Series 2020R

- **Original Purpose:** Refunded bonds issued in 2010 for the National Bio and Agro-Defense Facility and renovations to the Kansas Statehouse.
- **Original Issuance:** \$81.4 million
- **Final Payment:** FY 2035
- **Funding Source:** SGF
- **Principal Balance on June 30, 2025:** \$43.1 million
- **Call Date:** November 1, 2028
- **Call Price:** 100 percent of principal amount plus accrued interest.

7. Series 2021P

- **Original Purpose:** Refinanced bonds originally issued for restoration of the Capitol Complex.
- **Original Issuance:** \$38.9 million
- **Final Payment:** FY 2033
- **Funding Source:** SGF
- **Principal Balance on June 30, 2025:** \$23.3 million
- **Call Date:** May 1, 2030
- **Call Price:** 100 percent of principal amount plus accrued interest.

8. Series 2025A/B

- **Original Purpose:** Consolidated three capital improvement projects approved by 2024 Legislature—the KBI Regional Crime Center and Laboratory in Pittsburg, the Department of Corrections Topeka Central Health and Behavioral Health Building, and the Kansas State University Pure Imagination Facility.
- **Original Issuance:** \$121.1 million
- **Final Payment:** FY 2045
- **Funding Source:** SGF
- **Principal Balance on June 30, 2025:** \$121.1 million
- **Call Date:** May 1, 2033
- **Call Price:** 100 percent of principal amount plus accrued interest.

DEPARTMENT OF ADMINISTRATION

Budget Summary – Agency Request

Debt Service Obligations						
Bond	Original Issuance	Interest Rates*	Final Payment	Call Date	Call Price	
KPERS Pension Obligation Bonds:						
2004C KPERS	\$ 500,000,000	5.37–5.50 %	FY 2034	Anytime	Make Whole (+12.5%)	**
2015H KPERS	1,005,180,000	3.74–4.93	FY 2045	Anytime	Make Whole (+35.0%)	**
2021K KPERS	504,535,000	0.96–2.77	FY 2051	Anytime	Make Whole (+15.0%)	**
All Other Bonds:						
2019F Refinancing	\$ 68,980,000	3.00–5.00 %	FY 2035	Nov. 2027		100 %
2020K CSOB, Myriad Bldg.	64,171,474	2.24	FY 2030	Jun. 2026		102
2020R Refinancing	81,445,000	2.00–5.00	FY 2035	Nov. 2028		100
2020S Refinancing	6,485,000	3.00–4.00	FY 2032	Nov. 2028		100
2021P Refinancing	38,890,000	2.00–5.00	FY 2033	May 2030		100
2025A/B KBI/KDOC/KSU	121,055,000	4.00–7.00	FY 2045	May 2033		100

* Note : These rates are for FY 2025 and end-of-term.

** Note : The call price on these bonds are the greater of (a) par, or (b) a make-whole price of all future debt discounted at a rate of U.S. Treasury yields plus the percentage listed.

Debt Service Principal Payments, FY 2026 – FY 2027						
Bond	Original Issuance	06/30/2025 Balance	FY 2026 Payment	FY 2027 Payment	06/30/2027 Balance	
KPERS Pension Obligation Bonds:						
2004C KPERS	\$ 500,000,000	\$ 250,650,000	\$ 22,335,000	\$ 25,624,000	\$ 202,691,000	
2015H KPERS	1,005,180,000	808,825,000	25,690,000	24,606,000	758,529,000	
2021K KPERS	504,535,000	449,495,000	13,070,000	13,220,000	423,205,000	
All Other Bonds:						
2019F Refinancing	\$ 68,980,000	\$ 45,525,000	\$ 6,430,000	\$ 6,750,000	\$ 32,345,000	
2020K CSOB, Myriad Bldg.	64,171,474	19,158,000	4,075,020	4,253,051	10,829,929	
2020R Refinancing	81,445,000	43,060,000	6,570,000	6,900,000	29,590,000	
2021P Refinancing	38,890,000	23,290,000	2,450,000	2,575,000	18,265,000	
2025A/B KBI/KDOC/KSU	121,055,000	121,055,000	3,455,000	3,860,000	113,740,000	