Office of Revisor of Statutes

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MEMORANDUM

To:	Chairman King and Members of the Senate Judiciary Committee
From:	Katherine McBride, Assistant Revisor of Statutes
Date:	January 24, 2013
Subject:	2013 SB 17, SB 19

SB 17: Amending the crime of unlawful sexual relations.

During the hearing on SB 17, a question was raised as to whether the provisions of the bill would criminalize consensual sexual intercourse between an employee of an adult care home and a resident living in an apartment within such adult care home. Any apartment or an individual living unit within an adult care home licensed in Kansas falls under the definition of "adult care home" in SB 17, and would thus criminalize consensual sexual intercourse between an employee of an adult care home and a resident living in an apartment or individual living unit within such adult care home.

The bill indicates on page 4, line 41 that the definition of "adult care home" derives from K.S.A. 39-923.¹ "Adult care home" is the broadest definition within the entire section, encompassing all classifications of adult care homes required to be licensed by the department for aging and disability services. An "assisted living facility" and a "residential health care facility" fall under the broader definition of "adult care home". K.S.A. 39-923(a)(1), (a)(5) and (a)(6). An "apartment" is included within the definition of assisted living facility. K.S.A. 39-923(a)(5) and (a)(19). In addition, an individual living unit is included within the definition of residential health care facility. K.S.A. 39-923(a)(6) and (a)(20).

¹ See K.S.A. 2012 Supp. 39-923a. K.S.A. 39-923 contains a conflict from the 2012 Legislative Session. The substantive conflict between K.S.A. 39-923 and K.S.A. 2012 Supp. 92-923a relates to the definition of "intermediate care facility for people with intellectual disability", housed at subsection (a)(4) in both statutes.

SB 19: Mistreatment of a dependent adult.

During the hearing on SB 19, a question was raised as to whether the term "improper" on page 2, line 30, needed to be defined. The term "improper" was not defined in the drafting of the bill, as it does not carry a peculiar or specific meaning within the law in the context in which such term is used within SB 19.

While the term is not used or defined in chapter 21 of the Kansas Statutes Annotated, the term is used more than 100 times throughout the entirety of the statutes. It appears that the only instance within the statutes that the term is defined is within the uniform trade secrets act, K.S.A. 60-3320 et seq., and amendments thereto.

In the review of the term "improper" within SB 19, it may be helpful for the committee to refer to the second statutory rule of construction housed in K.S.A. 77-201:

In the construction of the statutes of this state the following rules shall be observed, unless the construction would be inconsistent with the manifest intent of the legislature or repugnant to the context of the statute:....*Words and phrases shall be construed according to the context and the approved usage of the language*, but technical words and phrases, and other words and phrases that have acquired a peculiar and appropriate meaning in law, shall be construed according to their peculiar and appropriate meanings (emphasis added).

As it has not been common practice to define the term "improper" within the statutes, it can be argued that the approved usage of the term is applicable. Black's Law Dictionary indicates that the primary definition for the term "improper" is "incorrect; unsuitable or irregular." Black's Law Dictionary 344 (3rd pocket ed. 2006).

Attachments: K.S.A. 39-923 K.S.A. 2012 Supp. 39-923a Black's Law Dictionary excerpt **39-923.** Definitions. [See Revisor's Note] (a) As used in this act:

(1) "Adult care home" means any nursing facility, nursing facility for mental health, intermediate care facility for people with intellectual disability, assisted living facility, residential health care facility, home plus, boarding care home and adult day care facility; all of which are classifications of adult care homes and are required to be licensed by the secretary of aging.

(2) "Nursing facility" means any place or facility operating 24 hours a day, seven days a week, caring for six or more individuals not related within the third degree of relationship to the administrator or owner by blood or marriage and who, due to functional impairments, need skilled nursing care to compensate for activities of daily living limitations.

(3) "Nursing facility for mental health" means any place or facility operating 24 hours a day, seven days a week, caring for six or more individuals not related within the third degree of relationship to the administrator or owner by blood or marriage and who, due to functional impairments, need skilled nursing care and special mental health services to compensate for activities of daily living limitations.

(4) "Intermediate care facility for people with intellectual disability" means any place or facility operating 24 hours a day, seven days a week, caring for four or more individuals not related within the third degree of relationship to the administrator or owner by blood or marriage and who, due to functional impairments caused by intellectual disability or related conditions, need services to compensate for activities of daily living limitations.

(5) "Assisted living facility" means any place or facility caring for six or more individuals not related within the third degree of relationship to the administrator, operator or owner by blood or marriage and who, by choice or due to functional impairments, may need personal care and may need supervised nursing care to compensate for activities of daily living limitations and in which the place or facility includes apartments for residents and provides or coordinates a range of services including personal care or supervised nursing care available 24 hours a day, seven days a week, for the support of resident independence. The provision of skilled nursing procedures to a resident in an assisted living facility is not prohibited by this act. Generally, the skilled services provided in an assisted living facility shall be provided on an intermittent or limited term basis, or if limited in scope, a regular basis.

(6) "Residential health care facility" means any place or facility, or a contiguous portion of a place or facility, caring for six or more individuals not related within the third degree of relationship to the administrator, operator or owner by blood or marriage and who, by choice or due to functional impairments, may need personal care and may need supervised nursing care to compensate for activities of daily living limitations and in which the place or facility includes individual living units and provides or coordinates personal care or supervised nursing care available on a 24-hour, seven-days-a-week basis for the support of resident independence. The provision of skilled nursing procedures to a resident in a residential health care facility is not prohibited by this act. Generally, the skilled services provided in a residential health care facility shall be provided on an intermittent or limited term basis, or if limited in scope, a regular basis.

(7) "Home plus" means any residence or facility caring for not more than 12 individuals not related within the third degree of relationship to the operator or owner by blood or marriage unless the resident in need of care is approved for placement by the secretary of the department of social and rehabilitation services, and who, due to functional impairment, needs personal care and may need supervised nursing care to compensate for activities of daily living limitations. The level of care provided to residents shall be determined by preparation of the staff and rules and regulations developed by the department on aging. An adult care home may convert a portion of one wing of the facility to a not less than five-bed and not more than 12-bed home plus facility provided that the home plus facility remains separate from the adult care home, and each facility must remain contiguous. Any home plus that provides care for more than eight individuals after the effective date of this act shall adjust staffing personnel and resources as necessary to meet residents' needs in order to maintain the current level of nursing care standards. Personnel of any home plus who provide services for residents with dementia shall be required to take annual dementia care training.

(8) "Boarding care home" means any place or facility operating 24 hours a day, seven days a week, caring for not more than 10 individuals not related within the third degree of relationship to the operator or owner by blood or marriage and who, due to functional impairment, need supervision of activities of daily living but who are ambulatory and essentially capable of managing their own care and affairs.

(9) "Adult day care" means any place or facility operating less than 24 hours a day caring for individuals not related within the third degree of relationship to the operator or owner by blood or marriage and who, due to functional impairment, need supervision of or assistance with activities of daily living.

(10) "Place or facility" means a building or any one or more complete floors of a building, or any one or more complete wings of a building, or any one or more complete wings and one or more complete floors of a building, and the term "place or facility" may include multiple buildings.

(11) "Skilled nursing care" means services performed by or under the immediate supervision of a registered professional nurse and additional licensed nursing personnel. Skilled nursing includes administration of medications and treatments as prescribed by a licensed physician or dentist; and other nursing functions which require substantial nursing judgment and skill based on the knowledge and application of scientific principles.

(12) "Supervised nursing care" means services provided by or under the guidance of a licensed nurse with initial direction for nursing procedures and periodic inspection of the actual act of accomplishing the procedures; administration of medications and treatments as prescribed by a licensed physician or dentist and assistance of residents with the performance of activities of daily living.

(13) "Resident" means all individuals kept, cared for, treated, boarded or otherwise accommodated in any adult care home.

(14) "Person" means any individual, firm, partnership, corporation, company, association or joint-stock association, and the legal successor thereof.

(15) "Operate an adult care home" means to own, lease, establish, maintain, conduct the affairs of or manage an adult care home, except that for the purposes of this definition the word "own" and the word "lease" shall not include hospital districts, cities and counties which hold title to an adult care home purchased or constructed through the sale of bonds.

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(16) "Licensing agency" means the secretary of aging.

(17) "Skilled nursing home" means a nursing facility.

(18) "Intermediate nursing care home" means a nursing facility.

(19) "Apartment" means a private unit which includes, but is not limited to, a toilet room with bathing facilities, a kitchen, sleeping, living and storage area and a lockable door.

(20) "Individual living unit" means a private unit which includes, but is not limited to, a toilet room with bathing facilities, sleeping, living and storage area and a lockable door.

(21) "Operator" means an individual who operates an assisted living facility or residential health care facility with fewer than 61 residents, a home plus or adult day care facility and has completed a course approved by the secretary of health and environment on principles of assisted living and has successfully passed an examination approved by the secretary of health and environment on principles of assisted living and such other requirements as may be established by the secretary of health and environment by rules and regulations.

(22) "Activities of daily living" means those personal, functional activities required by an individual for continued well-being, including but not limited to eating, nutrition, dressing, personal hygiene, mobility and toileting.

(23) "Personal care" means care provided by staff to assist an individual with, or to perform activities of daily living.

(24) "Functional impairment" means an individual has experienced a decline in physical, mental and psychosocial well-being and as a result, is unable to compensate for the effects of the decline.

(25) "Kitchen" means a food preparation area that includes a sink, refrigerator and a microwave oven or stove.

(26) The term "intermediate personal care home" for purposes of those individuals applying for or receiving veterans' benefits means residential health care facility.

(27) "Paid nutrition assistant" means an individual who is paid to feed residents of an adult care home, or who is used under an arrangement with another agency or organization, who is trained by a person meeting nurse aide instructor qualifications as prescribed by 42 C.F.R. § 483.152, 42 C.F.R. § 483.160 and paragraph (h) of 42 C.F.R. § 483.35, and who provides such assistance under the supervision of a registered professional or licensed practical nurse.

(28) "Medicaid program" means the Kansas program of medical assistance for which federal or state moneys, or any combination thereof, are expended, or any successor federal or state, or both, health insurance program or waiver granted thereunder.

(b) The term "adult care home" shall not include institutions operated by federal or state governments, except institutions operated by the Kansas commission on veterans affairs, hospitals or institutions for the treatment and care of psychiatric patients, child care facilities, maternity centers, hotels, offices of physicians or hospices which are certified to participate in the medicare program under 42 code of federal regulations, chapter IV, section 418.1 et seq., and amendments thereto, and which provide services only to hospice patients.

(c) Nursing facilities in existence on the effective date of this act changing licensure categories to become residential health care facilities shall be required to provide private bathing facilities in a minimum of 20% of the individual living units.

(d) Facilities licensed under the adult care home licensure act on the day immediately preceding the effective date of this act shall continue to be licensed facilities until the annual renewal date of such license and may renew such license in the appropriate licensure category under the adult care home licensure act subject to the payment of fees and other conditions and limitations of such act.

(e) Nursing facilities with less than 60 beds converting a portion of the facility to residential health care shall have the option of licensing for residential health care for less than six individuals but not less than 10% of the total bed count within a contiguous portion of the facility.

(f) The licensing agency may by rule and regulation change the name of the different classes of homes when necessary to avoid confusion in terminology and the agency may further amend, substitute, change and in a manner consistent with the definitions established in this section, further define and identify the specific acts and services which shall fall within the respective categories of facilities so long as the above categories for adult care homes are used as guidelines to define and identify the specific acts.

History: L. 1961, ch. 231, § 1; L. 1967, ch. 246, § 1; L. 1972, ch. 171, § 1; L. 1975, ch. 462, § 39; L. 1978, ch. 161, § 11; L. 1982, ch. 189, § 1; L. 1983, ch. 146, § 1; L. 1992, ch. 322, § 7; L. 1994, ch. 6, § 2; L. 1994, ch. 279, § 2; L. 1995, ch. 143, § 1; L. 1998, ch. 200, § 3; L. 2002, ch. 197, § 7; L. 2003, ch. 149, § 2; L. 2004, ch. 146, § 3; L. 2011, ch. 62, § 1; L. 2012, ch. 113, § 2; July 1.

Revisor's Note:

Section was amended twice in the 2012 session, see also 39-923a.

2012 Kansas Statutes

39-923a. Definitions. [See Revisor's Note] (a) As used in this act:

(1) "Adult care home" means any nursing facility, nursing facility for mental health, intermediate care facility for people with intellectual disability, assisted living facility, residential health care facility, home plus, boarding care home and adult day care facility; all of which are classifications of adult care homes and are required to be licensed by the secretary of aging.

(2) "Nursing facility" means any place or facility operating 24 hours a day, seven days a week, caring for six or more individuals not related within the third degree of relationship to the administrator or owner by blood or marriage and who, due to functional impairments, need skilled nursing care to compensate for activities of daily living limitations.

(3) "Nursing facility for mental health" means any place or facility operating 24 hours a day, seven days a week, caring for six or more individuals not related within the third degree of relationship to the administrator or owner by blood or marriage and who, due to functional impairments, need skilled nursing care and special mental health services to compensate for activities of daily living limitations.

(4) "Intermediate care facility for people with intellectual disability" means any place or facility operating 24 hours a day, seven days a week, caring for six or more individuals not related within the third degree of relationship to the administrator or owner by blood or marriage and who, due to functional impairments caused by intellectual disability or related conditions, need services to compensate for activities of daily living limitations.

(5) "Assisted living facility" means any place or facility caring for six or more individuals not related within the third degree of relationship to the administrator, operator or owner by blood or marriage and who, by choice or due to functional impairments, may need personal care and may need supervised nursing care to compensate for activities of daily living limitations and in which the place or facility includes apartments for residents and provides or coordinates a range of services including personal care or supervised nursing care available 24 hours a day, seven days a week, for the support of resident independence. The provision of skilled nursing procedures to a resident in an assisted living facility is not prohibited by this act. Generally, the skilled services provided in an assisted living facility shall be provided on an intermittent or limited term basis, or if limited in scope, a regular basis.

(6) "Residential health care facility" means any place or facility, or a contiguous portion of a place or facility, caring for six or more individuals not related within the third degree of relationship to the administrator, operator or owner by blood or marriage and who, by choice or due to functional impairments, may need personal care and may need supervised nursing care to compensate for activities of daily living limitations and in which the place or facility includes individual living units and provides or coordinates personal care or supervised nursing care available on a 24-hour, seven-days-a-week basis for the support of resident independence. The provision of skilled nursing procedures to a resident in a residential health care facility is not prohibited by this act. Generally, the skilled services provided in a residential health care facility shall be provided on an intermittent or limited term basis, or if limited in scope, a regular basis.

(7) "Home plus" means any residence or facility caring for not more than 12 individuals not related within the third degree of relationship to the operator or owner by blood or marriage unless the resident in need of care is approved for placement by the secretary of the department of social and rehabilitation services, and who, due to functional impairment, needs personal care and may need supervised nursing care to compensate for activities of daily living limitations. The level of care provided to residents shall be determined by preparation of the staff and rules and regulations developed by the department on aging. An adult care home may convert a portion of one wing of the facility to a not less than five-bed and not more than 12-bed home plus facility provided that the home plus facility remains separate from the adult care home, and each facility must remain contiguous. Any home plus that provides care for more than eight individuals after the effective date of this act shall adjust staffing personnel and resources as necessary to meet residents' needs in order to maintain the current level of nursing care standards. Personnel of any home plus who provide services for residents with dementia shall be required to take annual dementia care training.

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(c) Nursing facilities in existence on the effective date of this act changing licensure categories to become residential health care facilities shall be required to provide private bathing facilities in a minimum of 20% of the individual living units.

(d) Facilities licensed under the adult care home licensure act on the day immediately preceding the effective date of this act shall continue to be licensed facilities until the annual renewal date of such license and may renew such license in the appropriate licensure category under the adult care home licensure act subject to the payment of fees and other conditions and limitations of such act.

(e) Nursing facilities with less than 60 beds converting a portion of the facility to residential health care shall have the option of licensing for residential health care for less than six individuals but not less than 10% of the total bed count within a contiguous portion of the facility.

(f) The licensing agency may by rule and regulation change the name of the different classes of homes when necessary to avoid confusion in terminology and the agency may further amend, substitute, change and in a manner consistent with the definitions established in this section, further define and identify the specific acts and services which shall fall within the respective categories of facilities so long as the above categories for adult care homes are used as guidelines to define and identify the specific acts.

History: L. 1961, ch. 231, § 1; L. 1967, ch. 246, § 1; L. 1972, ch. 171, § 1; L. 1975, ch. 462, § 39; L. 1978, ch. 161, § 11; L. 1982, ch. 189, § 1; L. 1983, ch. 146, § 1; L. 1992, ch. 322, § 7; L. 1994, ch. 6, § 2; L. 1994, ch. 279, § 2; L. 1995, ch. 143, § 1; L. 1998, ch. 200, § 3; L. 2002, ch. 197, § 7; L. 2003, ch. 149, § 2; L. 2004, ch. 146, § 3; L. 2011, ch. 62, § 1; L. 2012, ch. 91, § 17; July 1.

Revisor's Note:

Section was amended twice in the 2012 session, see also 39-923.

IMPRACTICABILITY			
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veto over legislative spending.	appraisal	i uncontrollable immulse An immulse	
Impracticability (im-prak-ti-ka-bil-a- tee). Contracts, 1. A fact or circuit	the land plus the value of any important	% so overwhelming that it cannot be	utauvertence, n. An accidental over- sight; a result of carelessness.
stance that excuses a party from per-	PLOVEILIEDIS.	TEST.	inadvertent discovery. Criminal pro-
duty, because (though model)	property, whether Dermanent or real	impunity (im-pyoo-na-tee). An ex-	<i>cedure</i> . A law-enforcement officer's unexpected finding of incriminating
would cause extreme and unreason-	esp., one that increases its value of	emption or protection from punish-	evidence in plain view. • Even
be trilv improvised	ance. Cf. FIXTURE		tained without a warrout it con to
become much more difficult or much	general improvement A.	attribute (unt-pyoot), vo. To ascribe or attribute; to regard (usu. somethine	used against the accused under the
difficulty or expensive to perform, and this	ment whose primary purpose or	undesirable) as being done, caused,	plain-view exception to the warrant
unanticipated. 2. The doctrine by	errect is to benefit the public gen- erally, though it may include	ou possessed by. — imputation, n. — i imputable, adj.	inadvertent negligence. See NEGRI
which such a fact or circumstance		imputed income. See INCOME.	GENCE.
TION (2); IMPOSSIBILITY (4).	cinity.	imputed interest. See INTEREST (3).	inalienable, adj. Not transferable or
commercial impracticability. The oc-	inprovement wich of teal-property	imputed knowledge. See knowledge.	tasiguauc. Trafianahla internet Soo soo soo
currence of a contingency whose	sidewalk, financed by special ac	imputed negligence. See NEGLIGENCE.	inarbitroklo 24: 1 (Or
in the contract, as a result of which	sessment, and specially benefiting	imputed notice. See NOTICE.	not capable of being arbitrated; not
one party cannot perform.	necessary property.	in, prep. Under or based on the law	subject to arbitration. 2. Not subject
imprescriptible (im-prskrip-ta-bal), ddi	provement made to prevent 4.	of < to bring an action in contract>.	
capable of being accuracy not	deterioration of property.	In absentia (in ab-sen-shee-a or ab-	Behind in the discharging of a debt
scription. See PRESCRIPTION.		(someone); in (someone's) absence of	or other obligation <the td="" tenants<=""></the>
impressment (im-pres-mant), n . 1.	ment that adds permanent value to the freehold	in action. (Of property) attainable or	were in arrears with the rent>. 2. At the end of a term or neriod instant
	mnrovidant /:	recoverable through litigation. See	of the beginning <the fees.<="" interests,="" th=""></the>
court's	1. Lacking foresight and concirent, adj	chose in action under chose.	and costs are payable in arrears>.
See constructive	management of property 2. Of or	inactive case. See CASE.	in articulo mortis. See IN EXTREMIS.
	using misleading intermed at by	Inducquate consideration. See CON-	in being. Existing in life <life in<="" th=""></life>
in prison, vb. To confine (a person) mi	mistaken assumption. — improvi-	inadequate remedy at law. A remedy	law, this term includes children con-
	uence (im-prahv-a-dants), n.	(such as money damages) that does	ceived but not yet born. See LIFE IN BEING.
2. Fraudulent or oth-	or call into question (a manual for the second seco	a result of which an injunction may	in blank. (Of an indorreament)
	acter, the truth of a statement	be available to the disadvantaged	restricted to a particular indorsee.
has been developed a The set	etc.). — impugnment, n.		ank i
ay not enhance the	impulse, n . A sudden urge or inclina- tion that moments $\frac{1}{2}$.	inadmissible, adj. 1. (Of a thing) not allowable or worthy of heirs of heirs	MENT. The. abbr Incommeted
	tion.		in camera (in kam-a-ro) adi, B. ali
			[Law Latin "in a chamber"] 1. In the

BLACK'S LAW DICTIONARY

THIRD POCKET EDITION

BRYAN A. GARNER, EDITOR IN CHIEF

 Authoritative and up-to-date

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 Based on the award-winning eighth edition of Black's Law Dictionary