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Steven J. Anderson, CPA, MBA, Director

Division of the Budget

Sam Brownback, Governor

February 25, 2013

The Honorable Ralph Ostmeyer, Chairperson Senate Committee on Federal and State Affairs Statehouse, Room 136-E Topeka, Kansas 66612

Dear Senator Ostmeyer:

SUBJECT: Fiscal Note for SB 186 by Senate Committee on Federal and State Affairs

In accordance with KSA 75-3715a, the following fiscal note concerning SB 186 is respectfully submitted to your committee.

SB 186 would "prohibit" those authorized to carry a concealed hand gun from carrying that gun into a state or municipal building provided there was adequate security to ensure that no weapons are carried into the building. Any state or municipal building that has a public access entrance would have to provide adequate security.

The bill would "permit" those authorized to carry a concealed hand gun to carry the gun into a state or municipal building if there was no security, including permit holders taking a gun in to their place of employment. Also, it would not be a crime for an authorized carrier of a handgun to take the gun into a secure building as long as the permit holder has the authority to enter through a restricted access entrance.

The governing body or the chief administrative officer of a state or municipal building may exempt the building from these requirements by adopting a resolution or drafting a letter, as specified in the bill, and sending it to the Attorney General and the local law enforcement agency. State or municipal buildings, which have adequate security and posted signs prohibiting guns or allowing guns, would not be liable for any wrongful act of omission relating to actions of persons licensed to carry a concealed handgun. This would also be true for private buildings.

SB 186 would amend current law by prohibiting the carrying of a concealed hand gun in any building or premise that has conspicuously posted the prohibition. Any employee of an educational institution, who is licensed to carry a concealed handgun and meets the institution's policy requirements, may carry a gun even if there is adequate security.

The Kansas League of Municipalities estimates the average walk-through electronic scanner would cost about \$2,500 to \$5,000. In addition to the purchase price there would also be freight and installation costs. Under SB 186, if each of the 626 cities in Kansas chose to

purchase just one unit, the total cost more than \$3 million. In addition to one-time costs to purchase and install the units, there would be ongoing annual costs for personnel to staff detectors during operating hours and for upkeep and maintenance of the equipment. While the League is able to estimate an approximate cost to purchase scanning equipment, it is not possible to quantify the total cost of SB 186 to cities in Kansas. Not all cities would choose to install a detector. Some may use a less expensive hand held wand detector, some cities may already have their city building equipped with detectors, and some cities would possibly opt for the limited time exemption. SB 186 requires detection equipment at all facilities where a city wants to control concealed carry. Cities may therefore be required to place one or more detectors at libraries, city hall annexes, fire stations, and any other city facility open to the public in addition to city hall. Because SB 186 applies to employees as well as the general public, cities that desire to continue prohibiting employees from carrying concealed weapons would be required to install detectors at facilities and premises where the public is not permitted or alter access points. Detection equipment, whether walk through or manual wanding, requires one or more operators at each location.

The Attorney General reports that SB 186 would have a negligible fiscal effect on the agency. The Department of Administration states that it would cost \$16,900 to provide adequate security measures at each location. Expenditures would include \$7,000 for a metal detector, \$400 for two wands, \$3,000 for gun lockers, \$1,500 for miscellaneous expenditures, and general construction costs to install and re-work public entrances of \$5,000. The Department of Administration alone would have nine locations that would require reworking at total cost of \$152,100. It is difficult to project the total number of entrances into state buildings that would need to have upgraded security measures, but for those agencies that make upgrades there would be the initial cost of equipment as well as the ongoing cost for personnel and maintenance. Any fiscal effect associated with SB 186 is not reflected in *The FY 2014 Governor's Budget Report*.

Sincerely,

Steven J. Anderson, CPA, MBA

Director of the Budget

cc: Pam Fink, DofA Larry Baer, LKM Willie Prescott, Attorney General's Office