Session of 2013

HOUSE BILL No. 2101

By Committee on Energy and Environment

1 - 24

AN ACT concerning utilities; relating to electric transmission, interstate 1 2 siting compact.

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4 Be it enacted by the Legislature of the State of Kansas:

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Section 1. ARTICLE I: PURPOSE

(a) Siting electric transmission lines across state borders and federal 6 7 lands is an issue for states, the federal government, transmission utilities, 8 consumers, environmentalists and other stakeholders. The current, multi-9 year application review process by separate and equal jurisdictions constitutes a sometimes inefficient and redundant process for transmission 10 11 companies and complicates the efforts of state and federal policymakers 12 and other stakeholders to develop more robust economic opportunities, 13 increase grid reliability and security, and ensure the consumers have the 14 lowest cost electricity possible.

15 (b) In an effort to create more energy independence, develop more renewable and cleaner electricity generation resources and capture 16 17 economic opportunities in developing smart energy technologies, member states recognize a critical need to be able to site interstate electricity 18 19 transmission lines to make the electric grid more robust, reliable, efficient, 20 and to promote economic competitiveness.

21 (c) This compact recognizes that states have a vested interest in 22 retaining their sovereignty and that EPACT 2005 authorizes interstate 23 compacts that can forestall federal preemptive acts if states cooperatively 24 develop a transmission siting process.

25 (d) The goal of this compact is to balance competing interests of the 26 stakeholders and to provide a mechanism with which to resolve 27 differences, bring interested parties together, and move projects forward. 28 The compact creates a national structure under which states may cooperate 29 on a regional basis, to facilitate siting of interstate power lines.

30 (e) Based on these considerations, this interstate compact is intended 31 to: 32

(1) Simplify and standardize the application and filing process;

(2) create a transparent and streamlined process for review and 33 34 decision making;

(3) allow states to consider regional benefits;

(4) minimize impediments and delays to the siting of interstate 36

1 transmission lines;

2 (5) promote regional collaborative decision-making on line siting
3 while providing the opportunity for public review and comments regarding
4 the application;

5 (6) avail the member states of the provisions in EPACT 2005 while 6 preserving state sovereignty with respect to interstate transmission line 7 siting; and

8 (7) create a forum for federal agencies and tribes to become part of 9 the siting review process simultaneously with states.

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Sec. 2. ARTICLE II: DEFINITIONS

(a) "Bylaws" means those bylaws established by the interstate
 commission pursuant to article IX of this compact for its governance or for
 directing or controlling its actions and conduct.

(b) "Contiguous state" means the next adjacent state, recognizingshared bodies of water and referring only to member states.

16 (c) "Combined multistate siting authority" (CMSSA) means the 17 members of the state project review panel (SPRP) of each involved state.

(d) "Commissioner" means the voting representative appointed byeach member state pursuant to article IX of this compact.

20 (e) "Convening state" means the member state in which an 21 application is filed.

(f) "Federal agency" means any agency of the United States
 government authorized by congress that administers lands within a
 proposed transmission line route in a member state.

25 (g) "Interstate commission" or "commission" means the interstate 26 commission created pursuant to article IX of this compact.

(h) "Involved state" means a member state through which a proposedtransmission line will pass.

(i) "Member state" means any state that has adopted a transmissionline siting compact and has enacted the enabling compact legislation.

(j) "Record" means all materials and testimonies submitted to theCMSSA during formal proceedings.

(k) "Rule" means a written statement by the interstate commission promulgated pursuant to article XII of this compact that is of general applicability, implements, interprets or prescribes a policy or provision of the compact or an organizational, procedural or practice requirement of the commission and has the force and effect of statutory law in a member state, and includes the amendment, repeal or suspension of an existing rule.

(1) "State project review panel" (SPRP) means from each member
state, three representatives: one appointed respectively by the governor, the
legislature and the state agency with siting authority or as otherwise
prescribed by the adopting state.

"Interstate commission" ission created pursuant to a "Involved state" means a hission line will pass. "Member state" means a ting compact and has enact "Record" means all ma SA during formal proceedin "Rule" means a written ilgated pursuant to article ability, implements, interprimpact or an organizational 1 (m) "State" means any state, commonwealth, district or territory of 2 the United States.

3 (n) "Tribe" means any native American or Alaskan native tribe or 4 organization federally recognized by the United States department of 5 interior and the bureau of Indian affairs.

6 Sec. 3. ARTICLE III: OVERVIEW OF THE APPLICATION AND7 REVIEW PROCESS

8 (a) This compact creates a method for states to site multistate electric 9 transmission lines with three levels of organization consisting of:

(1) A state project review panel within each member state, consisting of
 three or more members, to coordinate the views of different agencies and
 interests within the state;

(2) A combined multistate siting authority, consisting of the states
 affected by a particular project proposal, authorized to make siting
 decisions for that project; and

16 (3) An interstate compact commission, which provides administrative17 support and rulemaking capability.

(b) The CMSSA is hereby given the authority under the compact, as
authorized by congress, to cooperatively site electric transmission lines
within the affected states.

(c) A project sponsor may choose to use the procedures of this
 compact or to apply to each affected state under the state procedures
 otherwise applicable. In member states, federal backstop permitting under
 section 215 of the federal power act may not be requested.

(d) A request for siting authority under this compact is initiated by filing an application in any one of the states in which the project would be sited. That state will convene a CMSSA, composed of each interested state's SPRP. The CMSSA will make an early determination to accept or reject the application. It will set a procedural schedule for a hearing on the merits of the project.

(1) During the review process, the CMSSA will hold two public
hearings: the first hearing will evaluate whether the application is
complete, and the second hearing will assess the merits of the application,
including, but not limited to, the economic justification and environmental
impacts of the proposed line.

(2) Public notification of the application and the proposed line shall
be provided to each involved state by the convening state.

(3) For the purposes of this compact, judicial appeal shall be based on
the appellate process established in 16 U.S.C. 8251 § 313, as in effect on
the effective date of this act.

41 (4) Once a route is certified by the combined state application review 42 board, eminent domain shall be based on each state's existing authority.

43 (5) The application shall include:

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(A) In states that have not declared a critical need for energy 1 2 infrastructure the showing of need shall be established by the following:

- (i) Determined by each state statute;
- 3 4
- (ii) other procedures as shall be acceptable to the committee; and

5 (iii) including regional and national energy and environmental 6 requirements, while taking into consideration the rules and statutes of each 7 involved member state;

8 (B) all relevant information regarding cost recovery of project costs, 9 or other appropriate organizations; project costs recovery will be addressed under FERC, individual state regulatory commissions, private 10 contracts, or other mechanisms as specified by the applicant; 11

12 (C) how the application is consistent with any FERC-sanctioned 13 regional transmission plans;

14 (D) environmental studies normally required by the federal highway 15 administration;

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(E) the proposed route plan, including an alternatives analysis;

corporate identity of the primary applicant and any additional 17 (F) partners based on existing FERC requirements; and 18

19 (G) such other information as to meet the substantial interests of the 20 involved state requirements for intrastate transmission lines based upon 21 pre-application conferences with stakeholders and involved states.

Sec. 4. ARTICLE IV: APPLICATION FILING PROCESS

23 The application process begins with the filing of an application and is 24 subject to the following conditions:

25 (a) Siting a line across multiple states requires only one application and that application will be filed electronically, to the extent possible, in 26 27 one state with a state siting authority.

28 (b) The applicant may file in any eligible member state, which shall 29 also serve as the convening state and shall ensure that copies of the filing are forwarded to the other involved member states. Once the application is 30 31 filed, that state will convene involved member states to form a CMSSA in 32 the state of filing as defined in subsection (c) of article II.

33 (c) An amount equal to the total expenses incurred for the cost of 34 reviewing the last application in the convening state. This shall be based 35 on reasonable filing fees and is intended to cover only the application's 36 costs, not the cost of the project itself.

37 (d) The applicant will be responsible for all reasonable costs 38 associated with the review of the application by the involved member 39 states, thus ensuring that costs are covered independent of state funds.

40 (e) Each member state shall form a state project review panel. While 41 each member state may individually determine which agencies should be part of the SPRP, the panel shall include the following three 42 43 representatives: one appointed respectively by the governor, the

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1 legislature, and the state agency with siting authority or as otherwise 2 prescribed by the adopting state, one of whom shall be designated as chair.

3 (f) Affected federal agencies and tribes shall be notified and the 4 CMSSA shall include one advisory representative for federal agencies, if 5 federal land is involved, and one representative for all federally recognized 6 tribes, if tribal land is involved, who shall serve in an ex officio capacity.

7 Sec. 5. ARTICLE V: REVIEW OF SUFFICIENCY OF 8 APPLICATION

9 The initial application review process shall be completed within 60 10 days of filing. During that period, the convening state will assemble the CMSSA comprised of the SPRP members of each involved member state 11 to meet and review the application. Meetings may be held face to face or 12 13 convened by electronic means as determined by the CMSSA. The panel will review the application for completeness and accept or reject the 14 application before proceeding with the formal hearing and approval 15 16 process. If the application is rejected for incompleteness, the information 17 deemed to be missing or inadequate shall be clearly specified by the panel. 18 The CMSSA triggered hereunder shall establish the procedural policies for 19 implementation including public notice of filings and hearings.

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Sec. 6. ARTICLE VI: PROPOSAL REVIEW AND TIMELINE

(a) The first CMSSA hearing shall occur within 90 days of the initial
filing and is intended to assess the completeness of the application. A
second CMSSA meeting will occur no more than 30 days after the initial
decision. The second meeting will assess the merits of the application,
including, but not limited to, the proposed route, regional and national
energy needs, and costs.

(b) The CMSSA at their initial meeting shall establish procedures by
which interveners may participate in developing the formal record for the
application review.

(c) The CMSSA shall hold at least one public comment hearing in
each of the involved member states. These public comment hearings must
be completed within 120 days after the initial application filing.

(d) At CMSSA and SPRP meetings all transcripts and other exhibits
will be recorded, and all meetings will be open to the public unless a
majority of CMSSA or SPRP members vote to close the meeting under the
laws of the convening or member state in which the meeting is being held.
These documents will be included in the official record.

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Sec. 7. ARTICLE VII: APPROVAL PROCESS

The CMSSA shall conduct an evidentiary hearing. The CMSSA will issue conditional or final approval based on the record within 270 days of the filing of the application unless the applicant and the CMSSA agree to a different timeline. The CMSSA shall outline the required actions in instances where conditional approval is granted. All decisions of the 1 CMSSA will be based on majority vote, with each involved state having one vote as determined by a majority vote of each state project review 2 3 panel. A state, based upon the rules of the involved states, may alter the 4 route for the transmission line within its boundaries by assuming 5 incremental costs

6 Sec. 8. ARTICLE VIII: ADMINISTRATIVE AND JUDICIAL 7 REVIEW

8 (a) Any person aggrieved by any action taken by the CMSSA, 9 pursuant to the provisions of the compact or authorized rules promulgated 10 hereunder, shall be entitled to a hearing before the interstate commission according to the procedures provided in the compact bylaws and rules. 11 12 After exhaustion of such administrative remedies, any aggrieved person 13 shall have the right to judicial review of a final action by the commission before a three-judge panel of the United States district courts for the 14 district of Columbia or the district court in which the interstate 15 16 commission on electric transmission line siting (ICCC) created hereunder 17 maintains offices, provided such action is commenced within 90 days.

18 (b) The commission may initiate actions to compel compliance with 19 the provisions of this compact, and the bylaws and rules promulgated 20 hereunder. Jurisdiction over such actions is granted to the United States 21 district courts for the district of Columbia and the district court in which 22 the commission maintains offices. The remedies available to any such 23 court shall include, but not be limited to, equitable relief and civil 24 penalties.

25 (c) Each involved state may issue orders within its respective jurisdiction and may initiate actions to compel compliance with the 26 27 provisions of its respective statutes and regulations adopted to implement 28 the authorities contemplated by this compact in accordance with the 29 provisions of the laws adopted in each party's jurisdiction.

30 (d) Any aggrieved person, involved state or the commission may 31 commence a civil action in the relevant courts and administrative systems to compel any person or involved state to comply with this compact should 32 33 any such person, or involved state, without approval having been given, 34 undertake a siting of multistate electric transmission lines which is 35 prohibited by or subject to approval pursuant to this compact. 36

(e) No action under this subsection may be commenced if:

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37 (1) CMSSA approval for the multistate electric transmission siting 38 has been granted; or

39 (2) the CMSSA has found that the proposed siting is not subject to 40 approval pursuant to this compact.

(f) No action under this subsection may be commenced unless:

42 (1) A person commencing such action has first given 60 days prior 43 notice to the commission, person or involved state alleged to be in 1 noncompliance; and

(2) neither the commission, person or involved state has commenced
 and is diligently prosecuting appropriate enforcement actions to compel
 compliance with this compact.

5 (g) The available remedies shall include equitable relief, and the 6 prevailing or substantially prevailing party may recover the costs of 7 litigation, including reasonable attorney and expert witness fees, whenever 8 the court determines that such an award is appropriate.

9 (h) Each of the involved states may adopt provisions providing 10 additional enforcement mechanisms and remedies including equitable 11 relief and civil penalties applicable within its jurisdiction to assist in the 12 implementation of this compact.

13 Sec. 9. ARTICLE IX: THE INTERSTATE COORDINATING 14 COMPACT COMMISSION

(a) The member states hereby create the "interstate commission on
electric transmission line siting" for the purpose of the administration of
the interstate compact, which is a discretionary state function. The
interstate commission shall:

(1) Be a body corporate and joint agency of the member states and
shall have all the responsibilities, powers and duties set forth herein, and
such additional powers as may be conferred upon it by a subsequent
concurrent action of the respective legislatures of the member states in
accordance with the terms of this compact.

24 (2) Consist of one interstate commission voting representative from 25 each member state who shall be that state's compact commissioner. Each member state shall appoint a compact commissioner and alternates by 26 27 gubernatorial appointment or as otherwise determined by law. Each 28 member state represented at a meeting of the interstate commission is 29 entitled to one vote. A majority of the total member states shall constitute a quorum for the transaction of business, unless a larger quorum is required 30 31 by the bylaws of the interstate commission. The bylaws may provide for 32 commission meetings of the interstate to be conducted bv 33 telecommunication or electronic communication. The commission may 34 include ex officio, non-voting representatives who are members of 35 interested organizations, including, but not be limited to, tribes, regional 36 transmission organizations and federal agencies.

37 (3) Meet at least once each calendar year via telecommunications or
38 in-person meetings. The chairperson may call additional meetings and,
39 upon the request of a simple majority of the member states, shall call
40 additional meetings.

41 (4) Establish bylaws and rules that provide for conditions and
42 procedures under which the interstate commission, the CMSSA, and the
43 SRPR shall make information and official records available to the public

1 for inspection or copying as required by the federal freedom of 2 information act and the government in the sunshine act.

3 (b) For a meeting, or portion of a meeting, closed pursuant to this 4 section, the interstate commission shall certify that the meeting may be 5 closed upon a vote of at least ²/₃ majority and shall reference each relevant 6 provision for which an exemption is taken. The commission shall keep 7 minutes which shall fully and clearly describe all matters discussed in a 8 meeting and shall provide a full and accurate summary of actions taken, 9 and the reasons therefore, including a description of the views expressed and the record of a roll call vote. All documents considered in connection 10 with an action shall be identified in such minutes. All minutes and 11 documents of a closed meeting shall remain under seal, subject to release 12 13 by a majority vote of the commission.

(c) After eight states join the compact, an executive committee may 14 be established, whose members shall include the officers of the interstate 15 16 commission and such other members of the commission as determined by 17 the bylaws. Members of the executive committee shall serve a one-year 18 term. Members of the executive committee shall be entitled to one vote 19 each. The executive committee shall have the power to act on behalf of the 20 commission, with the exception of rulemaking, during periods when the 21 commission is not in session. The executive committee shall oversee the 22 day-to-day activities of the administration of the compact including 23 enforcement and compliance with the provisions of the compact, its 24 bylaws and rules and other such duties as deemed necessary.

25 Sec. 10. ARTICLE X: POWERS AND DUTIES OF THE 26 INTERSTATE COMMISSION

27 28 The interstate commission shall have the following powers:

(a) To provide for dispute resolution among member states.

(b) To promulgate rules, which shall be binding to the extent and inthe manner provided for in this compact.

(c) To issue, upon request of a member state, advisory opinions
 concerning the meaning or interpretation of the interstate compact, its
 bylaws, rules and actions.

(d) To enforce compliance with the compact provisions, the rules
promulgated by the commission, and the bylaws, using all necessary and
proper means, including, but not limited to, the use of judicial process.

37 38 (e) To purchase and maintain insurance and bonds.

(f) To borrow, accept, hire or contract for services of personnel.

(g) To establish and appoint committees including, but not limited to,
an executive committee as required by subsection (c) of article IX, which
shall have the power to act on behalf of the commission in carrying out its
powers and duties hereunder.

43 (h) To elect or appoint such officers and appoint attorneys,

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1 employees, agents, or consultants, and to fix their compensation, define 2 their duties and determine their qualifications; and to establish the 3 commission's personnel policies and programs relating to conflicts of 4 interest, rates of compensation, and qualifications of personnel.

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(i) To accept any and all donations and grants of money, equipment, 6 supplies, materials and services and to receive, utilize and dispose of it.

7 (j) To lease, purchase, accept contributions or donations of, or 8 otherwise to own, hold, improve or use any property, real, personal or 9 mixed

10 (k) To sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of any property, real, personal or mixed. 11

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(1) To establish a budget and make expenditures.

13 (m) To adopt a seal and bylaws governing the management and operation of the commission. 14

15 (n) To report annually to the legislatures and governors of the 16 member states concerning the activities of the commission during the 17 preceding year. Such reports shall also include any recommendations that 18 may have been adopted by the commission.

19 (o) To coordinate education, training and public awareness regarding 20 the compact, its implementation and operation for officials involved in 21 such activity.

22 (p) To maintain corporate books and records in accordance with the 23 bylaws.

24 (q) To perform such functions as may be necessary or appropriate to 25 achieve the purposes of this compact.

26 Sec. 11. ARTICLE XI: ORGANIZATION AND OPERATION OF 27 THE INTERSTATE COMMISSION

28 (a) The interstate commission shall, by a majority of the members 29 present and voting, within 12 months after the first commission meeting, 30 adopt bylaws to govern its conduct as may be necessary or appropriate to 31 carry out the purposes of the compact.

32 (b) The commission shall, by a majority of the members, elect or 33 appoint annually from among its members a chairperson, a vice-34 chairperson, and a treasurer, each of whom shall have such authority and duties as may be specified in the bylaws. The chairperson or, in the 35 36 chairperson's absence or disability, the vice-chairperson, shall preside at all 37 meetings of the commission. The officers so elected shall serve without 38 compensation or remuneration from the commission; provided that, 39 subject to the availability of budgeted funds, the officers shall be 40 reimbursed for ordinary and necessary costs and expenses incurred by 41 them in the performance of their responsibilities as officers of the 42 commission

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(c) The commission's officers and its employees shall be immune

from suit and liability, either personally or in their official capacity, for a 1 2 claim for damage to or loss of property or personal injury or other civil 3 liability caused or arising out of or relating to an actual or alleged act, error 4 or omission that occurred or that such person had a reasonable basis for 5 believing occurred, within the scope of commission employment, duties or 6 responsibilities; provided, that such person shall not be protected from suit 7 or liability for damage, loss, injury or liability caused by the intentional or 8 willful and wanton misconduct of such person.

9 (1) The liability of the commission's executive director and 10 employees or commission representatives, acting within the scope of such person's employment or duties for acts, errors or omissions occurring 11 12 within such person's state may not exceed the limits of liability set forth 13 under the constitution and laws of that state for state officials, employees and agents. The commission is considered to be an instrumentality of the 14 15 states for the purposes of any such action. Nothing in this subsection shall 16 be construed to protect such person from suit or liability for damage, loss, 17 injury or liability caused by the intentional or willful and wanton 18 misconduct of such person.

(2) The commission shall indemnify the officers and its employees 19 20 and, subject to the approval of the attorney general or other appropriate 21 legal counsel of the member state represented by a commission 22 representative, shall defend such commission representative in any civil 23 action seeking to impose liability arising out of an actual or alleged act, 24 error or omission that occurred within the scope of commission 25 employment, duties or responsibilities or that the defendant had a reasonable basis for believing occurred within the scope of commission 26 27 employment, duties or responsibilities, provided that the actual or alleged 28 act, error or omission did not result from intentional or willful and wanton 29 misconduct on the part of such person.

30 (3) To the extent not covered by the state involved, member state or 31 the commission, the representatives or employees of the commission shall 32 be held harmless in the amount of a settlement or judgment, including 33 attorney's fees and costs, obtained against such persons arising out of an 34 actual or alleged act, error or omission that occurred within the scope of 35 commission employment, duties or responsibilities or that such persons 36 had a reasonable basis for believing occurred within the scope of 37 commission employment, duties or responsibilities, provided that the 38 actual or alleged act, error or omission did not result from intentional or 39 willful and wanton misconduct on the part of such persons.

40 Sec. 12. ARTICLE XII: RULEMAKING FUNCTIONS OF THE 41 INTERSTATE COMMISSION

42 (a) The interstate commission shall promulgate reasonable rules 43 pertaining to the administration of the interstate compact commission on

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1 electric transmission line siting, in order to effectively and efficiently 2 achieve the purposes of this compact. Notwithstanding the foregoing, in 3 the event the interstate commission exercises its rulemaking authority in a 4 manner that is beyond the scope of the purposes of this act, or the powers granted hereunder, then such an action by the commission shall be invalid 5 6 and have no force or effect. Rules shall be made pursuant to a rulemaking 7 process that substantially conforms to the federal administrative procedure 8 act, as in effect on the effective date of this act, as may be appropriate to 9 the operations of the commission.

10 (b) Not later than 30 days after a rule is promulgated, any person may file a petition for judicial review in the United States district court where 11 12 the commission has its offices or the district of Columbia. However, the 13 filing of such a petition shall not stay or otherwise prevent the rule from becoming effective unless the court finds that the petitioner has a 14 15 substantial likelihood of success. The court shall give deference to the 16 actions of the commission consistent with applicable law and shall not find 17 the rule to be unlawful if the rule represents a reasonable exercise of the 18 commission's authority.

19 Sec. 13. ARTICLE XIII: OVERSIGHT, ENFORCEMENT, AND20 DISPUTE RESOLUTION

(a) The executive, legislative and judicial branches of state
government in each member state shall enforce this compact and shall take
all actions necessary and appropriate to effectuate the compact's purposes
and intent including enforcement of any orders of the regional panels
hereunder. The provisions of this compact and the rules promulgated
hereunder shall have the force and effect of law.

(1) All courts shall take judicial notice of the compact and the rules in
any judicial or administrative proceeding in a member state pertaining to
the subject matter of this compact which may affect the powers,
responsibilities or actions of the interstate commission or panels.

(2) The commission or panels shall be entitled to receive all service of process in any such proceeding, and shall have standing to intervene in the proceeding for all purposes. Failure to provide service of process to the commission shall render a judgment or order void as to the commission, this compact or promulgated rules.

(b) If the interstate commission determines that a member state has
defaulted in the performance of its obligations or responsibilities under
this compact, or the bylaws or promulgated rules: (1) The commission
shall:

40 (A) Provide written notice to the defaulting state and other member 41 states, of the nature of the default, the means of curing the default and any 42 action taken by the commission. The commission shall specify the 43 conditions by which the defaulting state must cure its default; and 1 (B) provide remedial training and specific technical assistance 2 regarding the default.

3 (2) The commission may, by a majority vote of the members, assess 4 fines, fees and costs in such amounts as are deemed to be reasonable as 5 fixed by the commission.

6 (3) The procedural schedule will continue even without the defaulting 7 state's participation.

8 (4) The state which has been suspended or terminated is responsible 9 for all assessments, obligations and liabilities incurred through the 10 effective date of suspension or termination, including obligations, the 11 performance of which extends beyond the effective date of suspension or 12 termination.

(5) The commission shall not bear any costs relating to any state that
 has been found to be in default or which has been suspended or terminated
 from the compact, unless otherwise mutually agreed upon in writing
 between the commission and the defaulting state.

17 (6) The defaulting state may appeal the action of the commission by 18 petitioning the United States district court for the district of Columbia or 19 the federal district where the interstate commission has its principal 20 offices. The prevailing party shall be awarded all costs of such litigation 21 including reasonable attorney's fees.

(7) If a state defaults as a result of a filing by a transmission operator
 or the decision by the CMSSA, the CMSSA shall intervene as a friend of
 the court on behalf of a transmission applicant who follows the electric
 transmission siting compact rules.

(c) The interstate commission shall attempt, upon the request of a member state or a panel, to resolve disputes which are subject to the compact and which may arise among member states, between member and non-member states and between member states and transmission applicants. The commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes as appropriate.

32 (d) The interstate commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this compact. Upon the 33 34 request of a member state and a majority vote of the members, the 35 commission may initiate legal action in the United States district court for 36 the district of Columbia or, at the discretion of the commission, in the 37 federal district where the commission has its principal offices, to enforce 38 compliance with the provisions of the compact or the commission's 39 promulgated rules and bylaws against a member state in default. The relief sought may include both injunctive relief and damages. In the event 40 judicial enforcement is necessary, the prevailing party shall be awarded all 41 42 costs of such litigation, including reasonable attorney's fees. The remedies herein shall not be the exclusive remedies of the commission and the 43

commission may avail itself of any other remedies available under state or
 federal law.

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Sec. 14. ARTICLE XIV: FINANCE AND ADMINISTRATION

4 (a) The commission established hereunder shall delegate day-to-day
5 management and administration of its duties, as needed, to any employees,
6 contractors or donated staff who shall all be considered governmental
7 employees.

8 (b) The commission shall pay or provide for the payment of 9 reasonable expenses of its establishment and organization. To fund the 10 cost of initial operations, the commission may accept contributions and 11 other forms of funding from federal agencies, compacting states and other 12 sources. Contributions and other forms of funding from other sources 13 shall be of such a nature that the independence of the commission shall not 14 be compromised.

15 (c) The commission shall collect a filing fee equal to 1.5%0.5% of 16 the filing fee paid the CMSSA for each proposed line from the applicant to 17 cover the cost of operations and activities of the commission and its staff 18 in a total amount sufficient to cover the commission's annual budget.

(d) The commission shall adopt an annual budget sufficient to provide for the payment of the reasonable expenses of its establishment, organization and ongoing activities which shall be fully funded by the member states that shall bear ultimate responsibility. Nothing in this provision shall prevent the commission from paying obligations incurred and outstanding from a prior year.

25 (e) The commission may not pledge the credit of any member state, except by and with the appropriate legal authority of that state, and as a 26 governmental entity, shall be exempt from all taxation in and by the 27 28 member states. No member state shall have any claim to or ownership of 29 any property held by or vested in the commission or to any commission 30 funds held pursuant to the provisions of this compact except for state 31 licensing fees collected from licensees as its agent and held for periodic 32 transmission to it by the commission.

33 Sec. 15. ARTICLE XV: MEMBER STATES, EFFECTIVE DATE
 34 AND AMENDMENT

35 (a) Any state is eligible to become a member state. The compact shall 36 become effective and binding upon legislative enactment of the compact 37 into law by no less than three of the states. Thereafter, it shall become 38 effective and binding as to any other member state upon enactment of the 39 compact into law by that state. The governors of non-member states or 40 their designees shall be invited to participate in the activities of the 41 interstate commission on a non-voting basis prior to adoption of the compact by all states. 42

43 (b) The commission may propose amendments to the compact for

enactment by the member states. No amendment shall become effective
 and binding upon the commission and the member states unless and until it
 is enacted into law by unanimous consent of the member states.

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Sec. 16. ARTICLE XVI: WITHDRAWAL AND DISSOLUTION

5 (a) Once effective, the compact shall continue in force and remain 6 binding upon each and every member state. Withdrawal from this compact 7 shall be by the passage of legislation repealing the enacting statutes of this 8 compact, but shall not take effect until the final determination of a pending 9 application involving that state or one year after the effective date of such repeal, whichever is longer in time, and until written notice of the 10 withdrawal has been given by the withdrawing state to the governor of 11 each other member state. The withdrawing state shall immediately notify 12 the chairperson of the interstate commission in writing upon the 13 14 introduction of legislation repealing this compact in the withdrawing state. The commission shall notify the other member states of the withdrawing 15 16 state's intent to withdraw within 60 days of its receipt thereof. The 17 withdrawing state shall be responsible for all assessments, obligations and 18 liabilities incurred through the effective date of withdrawal, including 19 obligations for which performance extends beyond the effective date of 20 withdrawal. Reinstatement following withdrawal of a member state shall 21 occur upon the withdrawing state reenacting the compact or upon such 22 later date as determined by the commission.

(b) This compact shall dissolve upon the date of the withdrawal or default of the member state which reduces the membership in the compact to one member state. Upon the dissolution of this compact, the compact becomes null and void and shall be of no further force or effect, and the business and affairs of the interstate commission shall be concluded with any surplus funds to be distributed in accordance with the bylaws.

29 Sec. 17. ARTICLE XVII: BINDING EFFECT OF COMPACT AND30 OTHER LAWS

31 Nothing herein prevents the enforcement of any other law of a member 32 state that is not inconsistent with this compact. All member states' laws conflicting with this compact are superseded to the extent of the conflict. 33 34 All lawful actions of the interstate commission, including all rules and 35 bylaws promulgated by the commission, are binding upon the member 36 states. All agreements between the commission and the member states are 37 binding in accordance with their terms. In the event any provision of this 38 compact exceeds the constitutional limits imposed on the legislature of any 39 member state, such provision shall be ineffective to the extent of the 40 conflict with the constitutional provision in question in that member state.

41 Sec. 18. ARTICLE XVIII: SEVERABILITY AND 42 CONSTRUCTION

43 The provisions of this compact shall be liberally construed to effectuate

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1 its purposes. Nothing in this compact shall be construed to prohibit the

2 applicability of other interstate compacts to which the states are members.

3 The provisions of this compact shall be severable, and if any phrase,

- 4 clause, sentence or provision is deemed unenforceable, the remaining5 provisions of the compact shall be enforceable.
- 6 Sec. 19. This act shall take effect and be in force from and after its 7 publication in the statute book.