

Approved: January 31, 2000
Date

MINUTES OF THE SENATE WAYS & MEANS COMMITTEE.

The meeting was called to order by Chairperson Dave Kerr at 11:00 a.m. on January 25, 2000 in Room 123-S of the Capitol.

All members were present except: Senator Downey and Senator Lawrence, who were excused

Committee staff present: Michael Corrigan, Asst. Revisor of Statutes
Rae Anne Davis, KS Legislative Research Department
Debra Hollon, KS Legislative Research Department
Judy Bromich, Administrative Assistant to the Chairman
Ronda Miller, Committee Secretary

Conferees appearing before the committee:
Commissioner Albert Murray, Juvenile Justice Authority

Others attending: See attached list

Commissioner Albert Murray of the Juvenile Justice Authority appeared before the Committee to provide an overview of the agency's objectives, local juvenile justice block grants, case management purchase of services, facility and central office operating budget reductions, and facilities master plan. ([Attachment 1](#))

In discussing local juvenile justice block grants, Comm. Murray stated that the amount of funding for graduated sanctions for this fiscal year and next is the same as it was last fiscal year. He said that all local providers have been informed and they have greater flexibility to determine how the monies will be used. In response to a question regarding speculation about a change in the funding formula, the Commissioner stated that a funding formula was developed for the prevention and the graduated sanctions block grants. He stated that the graduated sanctions formula will not be changed. However, a task force is reevaluating the prevention formula based on a report from the Joint Committee on Corrections and Juvenile Justice. He told members that if a change is made in the formula, it will be done before the end of the 2000 Legislative session and he will make legislators aware of it. Members requested a copy of the report of the Joint Committee.

Concern was expressed that the agency had not captured all of the available federal monies in the area of purchase of services for case management, and there was some discussion regarding who has the responsibility for documentation that is required for reimbursement. Deputy Commissioner Ken Hales stated that JJA has worked aggressively to identify and capture as much federal money as possible and is working under a second contract in an attempt to capture additional dollars. It was noted that a list of all federal funds flowing into the agency can be provided to Committee members. In answer to a question regarding the agency's budget for FY 2000, the Commissioner stated that \$1.5 million savings from cost savings measures is not listed in the area of purchase of services. ([Attachment 1-4](#))

In reviewing "Facility and Central Office Operating Budget Reductions" ([Attachment 1-4](#)), Commissioner Murray stated that reclassification helped with turnover last year, but has made it difficult this year to operate within the shrinkage rate.

In response to questions, Commissioner Murray stated that two juvenile correctional facilities have been operated through a contractual agreement with Kelly Services and a business decision has been made to discontinue the placement of juveniles in the Intensive Behavioral Intervention Program (IBIP) in Topeka. He told members that IBIP is a boot camp model and the decision to not purchase services from Kelly was made to save money and because research on juvenile boot camps is not that impressive. It was noted that cost savings would be \$630,000 for the balance of this fiscal year and \$2.5 million in FY 2001. The Deputy Commissioner informed members that the IBIP is state funded only and the juveniles currently receiving services there will be moved to facilities that qualify for federal monies. In response to

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questions, the Deputy Commissioner stated that the Sappa Valley Youth Ranch in Oberlin is seeking to become Medicaid approved and to operate as a Level V facility. In answer to a question, it was stated that there has been no indication that case managers have had difficulty moving juveniles from IBIP.

There was some discussion regarding outcome standards for case management facilities. The Commissioner reminded members that JJA is in the process of preparing a preliminary draft which should be available in February, 2000.

There was discussion about the population projections of juvenile correctional facilities. It was noted that intake and assessment are dependent on many factors, and, although monthly numbers fluctuate, annual numbers continue to increase.

The Chairman asked the Commissioner to highlight areas of concern in the agency's FY 2001 budget for the subcommittee to review. Commissioner Murray cited the shrinkage rate, the central office operations budget, and monies for overcrowding at the facilities.

Senator Salisbury, Chairperson of the JJA subcommittee, requested that the Commissioner provide an update on standards for evaluating the community programs and information about the possible impact that the elimination of community programs might have on the population in correctional facilities. Senator Salmans requested information on the costs and profits associated with ACA accreditation.

Senator Salmans moved, Senator Morris seconded, that bill draft 9rs 1888 be introduced as requested by Senator Salmans and Senator Umbarger. The motion carried on a voice vote.

The Chairman adjourned the meeting at 12:15 p.m. The next meeting will be January 26, 2000.