Session of 2015

SENATE BILL No. 183

By Committee on Judiciary

2-10

AN ACT concerning debtors of the state; relating to debts owed to courts;
 amending K.S.A. 75-6209 and K.S.A. 2014 Supp. 75-719, 75-6202, 75 6204 and 75-6210 and repealing the existing sections.

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Be it enacted by the Legislature of the State of Kansas:

Section 1. K.S.A. 2014 Supp. 75-719 is hereby amended to read as 6 7 follows: 75-719. (a) The attorney general office of judicial administration 8 is authorized to enter into contracts in accordance with this section for 9 collection services for debts owed to courts or restitution owed under an 10 order of restitution. On and after July 1, 1999, the cost of collection shall 11 be paid by the defendant as an additional court cost in all criminal, traffic 12 and juvenile offender cases where the defendant fails to pay any amount 13 ordered by the court and the court utilizes the services of a contracting agent pursuant to this section. The cost of collection shall be deemed an 14 administrative fee to pay the actual costs of collection made necessary by 15 16 the defendant's failure to pay court debt and restitution.

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(b) As used in this section:

(1) "Beneficiary under an order of restitution" means the victim orvictims of a crime to whom a district court has ordered restitution be paid;

(2) "contracting agent" means a person, firm, agency or other entity
 who contracts hereunder to provide collection services;

(3) "cost of collection" means the fee specified in contracts hereunder
 to be paid to or retained by a contracting agent for collection services.
 Cost of collection also includes any filing fee required under K.S.A. 60 4303, and amendments thereto, or administrative costs prescribed by-the
 attorney general pursuant to rules and regulations *rules of the supreme court*, and

28 (4) "debts owed to courts" means any assessment of court costs, fines, 29 fees, moneys expended by the state in providing counsel and other defense services to indigent defendants or other charges which a district court 30 31 judgment has ordered to be paid to the court, and which remain unpaid in 32 whole or in part, and includes any interest or penalties on such unpaid amounts as provided for in the judgment or by law. "Debts owed to courts" 33 also includes: (A) The cost of collection when collection services of a 34 contracting agent hereunder are utilized; and (B) court costs, fines, fees or 35 other charges arising from failure to comply with a traffic citation within 36

1 30 days from the date of the mailing of the notice pursuant to K.S.A. 8-2 2110(b)(1), and amendments thereto.

3 (c) (1) Contracts authorized by this section may be entered into with 4 state or federal agencies or political subdivisions of the state of Kansas, 5 including contracts for participation in the collection program authorized 6 by K.S.A. 75-6201 et seq., and amendments thereto. Such contracts also 7 may be entered into with private firms or individuals selected by a 8 procurement negotiation committee in accordance with K.S.A. 75-37,102, 9 and amendments thereto, except that the attorney general office of judicial administration shall designate a representative to serve as the chief 10 administrative officer member of such committee and that the other two 11 12 members of such committee shall be designated by the director of 13 purchases and the judicial administrator.

14 (2) Prior to negotiating any contract for collection services, this procurement negotiation committee shall advertise for proposals, negotiate 15 with firms and individuals submitting proposals and select among those 16 17 submitting such proposals the party or parties to contract with for the 18 purpose of collection services.

(3) The attorney general supreme court may adopt rules and 19 20 regulations as deemed appropriate for the administration of this section, 21 including procedures to be used in the negotiation and execution of 22 contracts pursuant to this section and procedures to be followed by those 23 who utilize collection services under such contracts.

24 (4) For purposes of this section, the agencies, firms or individuals 25 with whom contracts are entered under this section shall be known as 26 contracting agents. The attorney general office of judicial administration 27 shall publish a list of the contracting agents for use by courts or 28 beneficiaries under orders of restitution who desire to utilize the collection 29 services of such agents.

30 (5) Each contract entered pursuant to this section shall provide for a 31 fee to be paid to or retained by the contracting agent for collection services. Such fee shall be designated as the cost of collection hereunder, 32 33 and shall not exceed 33% of the amount collected. The cost of collection 34 shall be paid from the amount collected, but shall not be deducted from the 35 debts owed to courts or restitution. If a contracting agent uses the debt 36 setoff procedures pursuant to K.S.A. 75-6202 et seq., and amendments 37 thereto, to recover debts owed to the courts, the contracting agent's cost of 38 collection for debt recovered through that program shall be the amount 39 established by contract minus the collection assistance fee imposed by the 40 director of accounts and reports of the department of administration 41 pursuant to K.S.A. 75-6210, and amendments thereto.

42 (d) Judicial districts of the state of Kansas are authorized to utilize the 43 collection services of contracting agents pursuant to this section for the 1 purpose of collecting all outstanding debts owed to courts. Subject to rules 2 and orders of the Kansas supreme court, each judicial district may 3 establish by local rule guidelines for the compromise of court costs, fines, 4 attorney fees and other charges assessed in district court cases.

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(e) Any beneficiary under an order of restitution entered by a court 6 after this section takes effect is authorized to utilize the collection services 7 of contracting agents pursuant to this section for the purpose of collecting 8 all outstanding amounts owed under such order of restitution.

9 (f) Contracts entered hereunder shall provide for the payment of any 10 amounts collected to the clerk of the district court for the court in which the debt being collected originated, after first deducting the collection fee. 11 12 In accounting for amounts collected from any person pursuant to this 13 section, the district court clerk shall credit the person's amount owed in the amount of the net proceeds collected and shall not reduce the amount 14 15 owed by any person by that portion of any payment which constitutes the 16 cost of collection pursuant to this section.

17 (g) With the appropriate cost of collection paid to the contracting 18 agent as agreed upon in the contract hereunder, the clerk shall then 19 distribute amounts collected hereunder as follows:

20 (1) When collection services are utilized pursuant to subsection (d), 21 all amounts shall be applied against the debts owed to the court as 22 specified in the original judgment creating the debt;

23 (2) when collection services are utilized pursuant to subsection (e), all 24 amounts shall be paid to the beneficiary under the order of restitution 25 designated to receive such restitution, except where that beneficiary has 26 received recovery from the Kansas crime victims compensation board and 27 such board has subrogation rights pursuant to K.S.A. 74-7312, and 28 amendments thereto, in which case all amounts shall be paid to the board 29 until its subrogation lien is satisfied.

30 (h) Whenever collection services are being utilized against the same 31 debtor pursuant to both subsections (d) and (e), any amounts collected by a contracting agent shall be first applied to satisfy subsection (e) debts, debts 32 33 pursuant to an order of restitution. Upon satisfaction of all such debts, 34 amounts received from the same debtor shall then be applied to satisfy 35 subsection (d) debts, debts owed to courts.

36 Sec. 2. K.S.A. 2014 Supp. 75-6202 is hereby amended to read as 37 follows: 75-6202. As used in this act:

(a) "Debtor" means any person who:

39 (1) Owes a debt to the state of Kansas or any state agency or any 40 municipality;

41 (2) owes support to an individual, or an agency of another state, who 42 is receiving assistance in collecting that support under K.S.A. 39-756 or 43 K.S.A. 2014 Supp. 20-378, and amendments thereto, or under part D of SB 183—Am. by SC

1 title IV of the federal social security act, 42 U.S.C. § 651 et seq., as 2 amended; or

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- (3) owes a debt to a foreign state agency.(b) "Debt" means:

5 (1) Any liquidated sum due and owing to the state of Kansas, or any 6 state agency, municipality or foreign state agency which has accrued 7 through contract, subrogation, tort, operation of law, or any other legal 8 theory regardless of whether there is an outstanding judgment for that sum. 9 A debt shall not include special assessments except when the owner of the 10 property assessed petitioned for the improvement and any successor in 11 interest of such owner of property; or

(2) any amount of support due and owing an individual, or an agency
of another state, who is receiving assistance in collecting that support
under K.S.A. 39-756 or K.S.A. 2014 Supp. 20-378, and amendments
thereto, or under part D of title IV of the federal social security act, 42
U.S.C. § 651 et seq., as amended, which amount shall be considered a debt
due and owing the district court trustee or the Kansas department for
children and families for the purposes of this act; or

(3) any assessment of court costs, fines, fees, moneys expended by the state in providing counsel and other defense services to indigent defendants or other charges which a district court judgment has ordered to be paid to the court and which remain unpaid in whole or in part, and includes any interest or penalties-or on such unpaid amounts as provided for in the judgment or by law. Such amount also includes the cost of collection when the collection services of a contracting agent are utilized.

(c) "Refund" means any amount of Kansas income tax refund due to any person as a result of an overpayment of tax, and for this purpose, a refund due to a husband and wife resulting from a joint return shall be considered to be separately owned by each individual in the proportion of each such spouse's contribution to income, as the term "contribution to income" is defined by rules and regulations of the secretary of revenue.

(d) "Net proceeds collected" means gross proceeds collected through
final setoff against a debtor's earnings, refund or other payment due from
the state or any state agency minus any collection assistance fee charged
by the director of accounts and reports of the department of administration.

36 (e) "State agency" means any state office, officer, department, board, 37 commission, institution, bureau, agency or authority or any division or unit 38 thereof and any judicial district of this state or the clerk or clerks thereof. 39 "State agency" also shall include any: (1) District court utilizing collection 40 services pursuant to K.S.A. 75-719, and amendments thereto, to collect debts owed to such court; and (2) contracting agent, as defined in K.S.A. 41 42 75-719, and amendments thereto, with which a district court contracts to 43 collect debts owed to such court. Such contracting agent may directly

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establish a debt setoff account with the director for the sole purpose of
 collecting debts owed to courts.

3 (f) "Person" means an individual, proprietorship, partnership, limited 4 partnership, association, trust, estate, business trust, corporation, other 5 entity or a governmental agency, unit or subdivision.

6 (g) "Director" means the director of accounts and reports of the 7 department of administration.

8 (h) "Municipality" means any municipality as defined by K.S.A. 75-9 1117, and amendments thereto.

10 (i) "Payor agency" means any state agency which holds money for, or 11 owes money to, a debtor.

(j) "Foreign state or foreign state agency" means the states of
Colorado, Missouri, Nebraska or Oklahoma or any agency of such states
which has entered into a reciprocal agreement pursuant to K.S.A. 75-6215,
and amendments thereto.

16 Sec. 3. K.S.A. 2014 Supp. 75-6204 is hereby amended to read as 17 follows: 75-6204. (a) Subject to the limitations provided in this act, if a 18 debtor fails to pay to the state of Kansas or any state agency, foreign state 19 agency, municipality or the federal department of the treasury an amount 20 owed, the director may setoff such amount and a reasonable collection 21 assistance fee determined in accordance with K.S.A. 75-6210, and 22 amendments thereto, against any money held for, or any money owed to, 23 such debtor by the state or any state agency.

(b) The director may enter into an agreement with a municipality for participation in the setoff program for the purpose of assisting in the collection of a debt as defined by K.S.A. 75-6202, and amendments thereto. The director shall include in any such agreement a provision requiring the municipality to certify that the municipality has made at least three attempts to collect a debt prior to submitting such debt to setoff pursuant to this act.

(c) (1) Except as provided in subsection (c)(2), the director shall add
 the cost of collection and the debt for a total amount subject to setoff
 against a debtor.

(2) Any debts due and owing to an individual, the state of Kansas or
an agency of another state that are being enforced by the Kansas
department for children and families under part D of title IV of the
federal social security act, 42 U.S.C. § 651 et seq., as amended, shall not
have the cost of collection added to the debt owed and subject to setoff.
Such cost of collection shall be paid by the Kansas department for
children and families.

41 Sec. 4. K.S.A. 75-6209 is hereby amended to read as follows: 75-42 6209. (a) In accordance with the applicable times under K.S.A. 75-6208 43 and amendments thereto, the director shall complete the setoff by *adding* and retaining the collection assistance fee permitted by K.S.A. 75-6210,
 and amendments thereto, and transferring the net proceeds collected for
 credit or payment and by refunding any outstanding balance to the debtor.

4 (b) Upon completing the setoff, the director shall notify the debtor in 5 writing of the action taken along with an accounting of the action taken. If 6 there is an outstanding balance after setoff, the notice under this section 7 shall accompany the balance when refunded.

8 (c) When a setoff is completed against earnings of an employee for 9 any pay period and the setoff does not fully liquidate the debt due, further 10 setoff in subsequent pay periods may be made without further certifications or notice to the debtor, except that the director shall notify 11 12 the debtor in writing of the action taken and give an accounting thereof. 13 The debtor may request an opportunity for hearing in regard to any further 14 setoff in subsequent pay periods by making a written request therefor to 15 the director. Any such request shall not stay future setoffs, but such hearing 16 shall be held within a reasonable time, not to exceed 15 days after the 17 request, unless a longer time has been agreed to by the debtor. Hearings 18 under this subsection shall be conducted in accordance with the provisions 19 of the Kansas administrative procedure act. Orders resulting from hearings 20 under this subsection shall not be subject to administrative review.

Sec. 5. K.S.A. 2014 Supp. 75-6210 is hereby amended to read as
 follows: 75-6210. (a) Upon completion of a setoff transaction, the director
 shall transfer the net proceeds collected to the account or fund of the state
 agency, foreign state agency or municipality to which the debt was owed.

25 (b) (1) From the gross proceeds collected by the director through setoff, the director shall retain a reasonable collection assistance fee in an 26 27 amount based on cost, as determined by generally accepted cost allocation 28 techniques, except that in the case of transactions for collection of debts 29 arising from the employment security law such fee shall not exceed \$300 30 for any transaction. *Except as provided further, the director shall add the* 31 collection assistance fee to the debt after the debt is submitted to the 32 director in accordance with K.S.A. 75-6206, and amendments thereto. Any 33 debts due and owing to an individual, the state of Kansas or an agency 34 of another state that are being enforced by the Kansas department for children and families under part D of title IV of the federal social 35 36 security act, 42 U.S.C. § 651 et seq., as amended, shall not have the 37 collection assistance fee added to the debt owed and subject to setoff, 38 and such fee shall be paid by the Kansas department for children and 39 families.

40 (2) The director shall retain a reasonable collection assistance fee
41 from the gross proceeds of collections through setoff on behalf of a
42 municipality as specified in an agreement entered into pursuant to K.S.A.
43 75-6204, and amendments thereto, or foreign state agency in such amount

as specified in the reciprocal agreement entered into pursuant to K.S.A.
 75-6215, and amendments thereto.

3 (3) The collection assistance fee shall be paid as an additional cost for 4 all debts owed to the court when the court utilizes debt setoff procedures 5 pursuant to K.S.A. 75-6202 et seq., and amendments thereto. The 6 collection assistance fee shall be retained from the amount collected, but 7 shall not be deducted from the debts owed to the court.

8 (4) The director may credit a portion of the collection assistance fee 9 to the appropriate account or fund of any other state agency that has 10 incurred expenses in assisting in the collection of the debt.

11 (5) The amount of the collection assistance fee retained by the 12 director shall be remitted to the state treasurer in accordance with the 13 provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt of 14 each such remittance, the state treasurer shall deposit the entire amount in 15 the state treasury to the credit of the accounting services recovery fund.

16 (c) Upon receipt by the state agency, foreign state agency or 17 municipality of the net proceeds collected, the state agency, foreign state 18 agency or municipality shall credit the debtor's obligation in the amount of 19 the gross proceeds collected.

20 (d) Except as otherwise prescribed by the director or the secretary of 21 administration, any state agency, foreign state agency or municipality 22 which receives any payment from a debtor after notification to the debtor 23 under K.S.A. 75-6206, and amendments thereto, other than payments 24 collected pursuant to K.S.A. 44-718, and amendments thereto, or collected 25 through the federal government or judicial process, shall remit the collection assistance fee imposed under subsection (b) to the director 26 27 which shall be credited to the accounting services recovery fund. If a state 28 agency fails to remit the collection assistance fee as required by this subsection, the director may transfer an amount equal to such collection 29 30 assistance fee from the appropriate account or fund of the state agency to 31 the accounting services recovery fund. If a foreign state agency or 32 municipality fails to remit the collection assistance fee as required by this 33 subsection, the director may seek collection of such fee in such manner as 34 may be allowed by law.

(e) In cases involving the collection of debts arising from the employment security law, the entire amount collected shall be credited to the employment security fund and the collection assistance fee shall be transferred from the special employment security fund to the accounting services recovery fund.

40 Sec. 6. K.S.A. 75-6209 and K.S.A. 2014 Supp. 75-719, 75-6202, 75-41 6204 and 75-6210 are hereby repealed.

42 Sec. 7. This act shall take effect and be in force from and after its 43 publication in the statute book.