Session of 2018

SENATE BILL No. 422

By Committee on Ways and Means

2-15

1	AN ACT concerning education; relating to the financing thereof; relating
2	to the Kansas school equity and enhancement act; relating to local
3	option budgets; at-risk weighting; capital outlay; amending K.S.A.
4	2017 Supp. 72-5143-and, 72-5145, 72-5151, 72-53,113 and 72-53,116
5	and repealing the existing sections.
6	
7	Be it enacted by the Legislature of the State of Kansas:
8	Section 1. K.S.A. 2017 Supp. 72-5143 is hereby amended to read as
9	follows: 72-5143. (a) In each school year, the board of education of a
10	school district-may shall may adopt, by resolution, a local option budget
11	that does not exceed the state prescribed percentage equal to 30% of the
12	school district's total foundation aid that does not exceed the state
13	prescribed percentage.
14	(b) Subject to the limitations of subsection (a), in each school year,
15	the board of education of a school district may adopt, by resolution, a local
16	option budget in an amount that does not exceed:
17	(1) The amount that the board was authorized to adopt under any
18	resolution adopted pursuant to K.S.A. 2017 Supp. 72-6471, prior to its
19	expiration*; or
20	(2) the state-wide average for the preceding school year as-
21	determined by the state board pursuant to subsection (i).
22	The adoption of a resolution pursuant to this section shall require a
23	majority vote of the members of the board. Such resolution shall be-
24	effective upon adoption and shall require no other procedure, authorization
25	or approval.
26	(c) (b) Subject to the limitations of subsection (a), in each school
27	year, the board of education of a school district may adopt, by resolution,
28	a local option budget in an amount that does not exceed:
29	(1) The amount that the board was authorized to adopt under any
30	resolution adopted pursuant to K.S.A. 2017 Supp. 72-6471, prior to July
31	1, 2017; or
32	(2) the state-wide average for the preceding school year as
33	determined by the state board pursuant to subsection (j).
34	The adoption of a resolution pursuant to this section shall require
35	a majority vote of the members of the board. Such resolution shall be
36	effective upon adoption and shall require no other procedure,

1 *authorization or approval.*

2 (c) If the board of a school district desires to increase its local option 3 budget authority above the amount-authorized required authorized under 4 subsection (b) (a) (b), the board may adopt, by resolution, such budget in an amount not to exceed the state prescribed percentage. The adoption of a 5 6 resolution pursuant to this subsection shall require a majority vote of the 7 members of the board. The resolution shall be published at least once in a 8 newspaper having general circulation in the school district. The resolution 9 shall be published in substantial compliance with the following form:

10 Unified School District No. _____,

County, Kansas.

RESOLUTION

13 Be It Resolved that:

14 The board of education of the above-named school district shall be 15 authorized to adopt a local option budget in each school year in an amount not to exceed ____% of the amount of total foundation aid. The local 16 17 option budget authorized by this resolution may be adopted, unless a 18 petition in opposition to the same, signed by not less than 5% of the 19 qualified electors of the school district, is filed with the county election 20 officer of the home county of the school district within 30 days after 21 publication of this resolution. If a petition is filed, the county election 22 officer shall submit the question of whether adoption of the local option 23 budget shall be authorized to the electors of the school district at an 24 election called for the purpose or at the next general election, as is 25 specified by the board of education of the school district.

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CERTIFICATE

This is to certify that the above resolution was duly adopted by the board of education of unified school district No.____, ____County, Kansas, on the _____ day of _____.

30 31

Clerk of the board of education.

32 All of the blanks in the resolution shall be filled appropriately. If a 33 sufficient petition is not filed, the board may adopt a local option budget. If a sufficient petition is filed, the board may notify the county election 34 35 officer of the date of an election to be held to submit the question of 36 whether adoption of a local option budget shall be authorized. Any such 37 election shall be noticed, called and held in the manner provided by K.S.A. 38 10-120, and amendments thereto. If the board fails to notify the county 39 election officer within 30 days after a sufficient petition is filed, the resolution shall be deemed abandoned and no like resolution shall be 40 41 adopted by the board within the nine months following publication of the 42 resolution.

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(d) (c) (d) Unless specifically stated otherwise in the resolution, the

authority to adopt a local option budget shall be continuous and 1 2 permanent. The board of any school district that is authorized to adopt a local option budget may choose not to adopt such a budget or may adopt a 3 budget in an amount less than the amount authorized. If the board of any 4 5 school district whose authority to adopt a local option budget is not-6 continuous and permanent refrains from adopting a local option budget, 7 the authority of such school district to adopt a local option budget shall not 8 be extended by such refrainment beyond the period specified in theresolution authorizing adoption of such budget. The board of any school 9 district that is authorized to adopt a local option budget may choose not 10 to adopt such a budget or may adopt a budget in an amount less than the 11 12 amount authorized. If the board of any school district whose authority to adopt a local option budget is not continuous and permanent refrains 13 from adopting a local option budget, the authority of such school district 14 15 to adopt a local option budget shall not be extended by such refrainment 16 beyond the period specified in the resolution authorizing adoption of 17 such budget.

(e) (d) (e) The board of any school district may initiate procedures to
 renew or increase the authority to adopt a local option budget at any time
 during a school year after the tax levied pursuant to K.S.A. 2017 Supp. 72 5147, and amendments thereto, is certified to the county clerk under any
 existing authorization.

23 (f) (e)(f) (1) Except as provided in paragraph (2), the board of any 24 school district authorized to adopt a local option budget prior to July 1, 25 2017, under a resolution that authorized the adoption of such budget in accordance with the provisions of K.S.A. 2017 Supp. 72-6471, prior to-its 26 27 expiration July 1, 2017, may continue to operate under such resolution for 28 the period of time specified in the resolution *if such resolution adopted a* 29 local option budget above the amount required in subsection (a) or may abandon the resolution and operate under the provisions of this section. 30 31 Any such school district shall operate under the provisions of this section 32 after the period of time specified in any previously adopted resolution has 33 expired.

(2) Any resolution adopted prior to July 1, 2017, pursuant to K.S.A.
72-6433(e)(2), prior to its repeal, that authorized the adoption of a local
option budget and that was not subsequently submitted to and approved by
a majority of the qualified electors of the school district voting at an
election called and held thereon shall expire on June 30, 2018, and shall
have no force and effect during school year 2018-2019 or any subsequent
school year.

41 (g) (f)(g) Any resolution adopted pursuant to this section may revoke 42 or repeal any resolution previously adopted by the board. If the resolution 43 does not revoke or repeal previously adopted resolutions, all resolutions that are in effect shall expire on the same date. The maximum amount of
 the local option budget of a school district under all resolutions in effect
 shall not exceed the state prescribed percentage in any school year.

4 (g)(h) The board of any school district that desires to increase its 5 local option budget authority for the immediately succeeding school year 6 shall submit written notice of such intent to the state board by March 15 of 7 the current school year. The state board shall compile all such notices and 8 submit a report to the legislature on or before March 25 of each year.

9 (h)(i) (1) There is hereby established in each school district that 10 adopts a local option budget a supplemental general fund, which shall 11 consist of all amounts deposited therein or credited thereto according to 12 law.

13 (2) Of the moneys deposited or otherwise credited to thesupplemental general fund of a school district pursuant to K.S.A. 2017-14 Supp. 72-5147, and amendments thereto, that are attributable to the local 15 16 option budget adopted pursuant to subsection (a), an amount that is-17 proportional to that amount of such school district's total foundation aid. attributable to the at-risk student weighting as compared to such district's 18 19 total foundation aid shall be transferred to the at-risk education fund of. 20 such school district and shall be expended in accordance with K.S.A. 2017 21 Supp. 72-5153, and amendments thereto 22 (3) Subject to the limitations imposed under subsection (h)(3)

23 paragraph (4) (3), amounts in the supplemental general fund may be 24 expended for any purpose for which expenditures from the general fund 25 are authorized or may be transferred to any categorical fund of the school district. Amounts in the supplemental general fund attributable to any 26 27 percentage over 25% of total foundation aid determined for the current 28 school year may be transferred to the capital improvements fund of the 29 school district and the capital outlay fund of the school district if such 30 transfers are specified in the resolution authorizing the adoption of a local 31 option budget in excess of 25%.

32 (3) (4) (3) Amounts in the supplemental general fund may not be 33 expended for the purpose of making payments under any lease-purchase 34 agreement involving the acquisition of land or buildings that is entered 35 into pursuant to the provisions of K.S.A. 2017 Supp. 72-1149, and 36 amendments thereto.

37 (4) (5) (4) (A) Except as provided in-subsection (h)(4) subparagraph
(B), any unexpended moneys remaining in the supplemental general fund
of a school district at the conclusion of any school year in which a local
option budget is adopted shall be maintained in such fund.

41 (B) If the school district received supplemental state aid in the school 42 year, the state board shall determine the ratio of the amount of 43 supplemental general state aid received to the amount of the local option 1 budget of the school district for the school year and multiply the total amount of the unexpended moneys remaining by such ratio. An amount 2 equal to the amount of the product shall be transferred to the general fund 3 4 of the school district or remitted to the state treasurer in accordance with the provisions of K.S.A. 75-4215, and amendments thereto. Upon receipt 5 6 of any such remittance, the state treasurer shall deposit the same in the 7 state treasury to the credit of the state school district finance fund.

8 (i) Each year, the state board shall determine the statewide average 9 percentage of local option budgets legally adopted by school districts for the preceding school year. 10

(i) Each year, the state board shall determine the state-wide average 11 percentage of local option budgets legally adopted by school districts for 12 the preceding school year. 13

14 (i) (i)(k) The provisions of this section shall be subject to the provisions of K.S.A. 2017 Supp. 72-5144, and amendments thereto. 15 16

(k) (i) (l) As used in this section:

17 (1) "Authorized to adopt a local option budget" means that a school 18 district has adopted a resolution pursuant to subsection (c).

19 (1) "Authorized to adopt a local option budget" means that a 20 school district has adopted a resolution pursuant to subsection (c).

21 (2) (1) (2) "State prescribed percentage" means 33% of the total 22 foundation aid of the school district in the current school year.

23 (3) (2) (3) "Total foundation aid" means the same as such term is 24 defined in K.S.A. 2017 Supp. 72-5132, and amendments thereto.

25 Sec. 2. K.S.A. 2017 Supp. 72-5145 is hereby amended to read as follows: 72-5145. (a) In each school year, each school district that has 26 adopted a local option budget is eligible to receive supplemental state aid. 27 28 Except as provided by K.S.A. 2017 Supp. 72-5146, and amendments 29 thereto, supplemental state aid shall be determined by the state board as 30 provided in subsection (b).

31

(b) The state board shall:

32 (1) (A) For school year 2017-2018, determine the amount of the-33 assessed valuation per student in the preceding school year of each school 34 district; and

35 (B) for school year 2018-2019 and each school year thereafter, 36 Determine the average assessed valuation per student of each school 37 district by adding the assessed valuation per student for each of the three 38 immediately preceding school years and dividing the resulting sum by 39 three:

40 (2) rank the school districts from low to high on the basis of the amounts of assessed valuation per student determined under subsection (b) 41 42 (1);

43 (3) identify the amount of the assessed valuation per student located 1 at the 81.2 percentile of the amounts ranked under subsection (b)(2);

2 (4) divide the assessed valuation per student of the school district as 3 determined under subsection (b)(1) by the amount identified under 4 subsection (b)(3); and

5 (5) (A) if the quotient obtained under subsection (b)(4) equals or 6 exceeds one, the school district shall not receive supplemental state aid; or

7 (B) if the quotient obtained under subsection (b)(4) is less than one, 8 subtract the quotient obtained under subsection (b)(4) from one, and 9 multiply the difference by the amount of the local option budget of the 10 school district for the immediately preceding school year. The resulting 11 product is the amount of supplemental state aid the school district is to 12 receive for the school year.

13 (c) Payments of supplemental state aid shall be distributed to school districts on the dates prescribed by the state board. The state board shall 14 certify to the director of accounts and reports the amount due each school 15 16 district, and the director of accounts and reports shall draw a warrant on 17 the state treasurer payable to the treasurer of the school district. Upon receipt of the warrant, the treasurer of the school district shall credit the 18 19 amount thereof to the supplemental general fund of the school district to 20 be used for the purposes of such fund.

(d) For the purposes of determining the total amount of state moneys
paid to school districts, all moneys appropriated as supplemental state aid
shall be deemed to be state moneys for educational and support services
for school districts.

25 Sec. 3. K.S.A. 2017 Supp. 72-5151 is hereby amended to read as 26 follows: 72-5151. (a) The at-risk student weighting of each school 27 district shall be determined by the state board as follows:

(1) Determine the number of at-risk students included in the
 enrollment of the school district; and

(2) for a school district with an enrollment that consists of 10% or
 more at-risk students, multiply the number determined under subsection
 (a)(1) by 0.484. The resulting sum is the at-risk student weighting of the
 school district; or

34 (3) for a school district with an enrollment that consists of less than 35 10% at-risk students, multiply the number of students equal to 10% of 36 such school district's enrollment by 0.484. The resulting sum is the at-risk 37 student weighting of the school district. A school district whose at-risk-38 student weighting is determined pursuant to this paragraph shall submit a 39 report to the state board in such form and manner as required by the state 40 board that identifies those students enrolled in such school district who are 41 receiving at-risk program services and the criteria each such student-42 satisfies in order to receive at-risk program services. The state board shall adopt rules and regulations that establish the criteria for eligibility for at-43

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1 risk program services. The provisions of this paragraph shall only apply to

those school districts that offer instruction in kindergarten and grades one
 through 12.

4 (b) Except as provided in subsection (b)(4), the high-density at-risk 5 student weighting of each school district shall be determined by the state 6 board as follows:

7 (1) (A) If the enrollment of the school district is at least 35% at-risk 8 students, but less than 50% at-risk students:

9 (i) Subtract 35% from the percentage of at-risk students included in 10 the enrollment of the school district;

(ii) multiply the difference determined under subsection (b)(1)(A)(i)
by 0.7; and

(iii) multiply the product determined under subsection (b)(1)(A)(ii)
by the number of at-risk students included in the enrollment of the
school district; or

16 **(B)** if the enrollment of the school district is 50% or more at-risk 17 students, multiply the number of at-risk students included in the 18 enrollment of the school district by 0.105; or

(2) (A) if the enrollment of a school in the school district is at least
 35% at-risk students, but less than 50% at-risk students:

(i) Subtract 35% from the percentage of at-risk students included in
 the enrollment of such school;

23 (ii) multiply the difference determined under subsection (b)(2)(A)(i)
24 by 0.7; and

(iii) multiply the product determined under subsection (b)(2)(A)(ii)
by the number of at-risk students included in the enrollment of such
school; or

(B) if the enrollment of a school in the school district is 50% or
 more at-risk students, multiply the number of at-risk students included
 in the enrollment of such school by 0.105; and

31 (C) add the products determined under subsections (b)(2)(A)(iii)
32 and (b)(2)(B) for each such school in the school district, respectively.

33 (3) The high-density at-risk weighting of the school district shall be
34 the greater of the product determined under subsection (b)(1) or the sum
35 determined under subsection (b)(2)(C).

36 (4) Commencing in school year 2018-2019, school districts that 37 qualify to receive the high-density at-risk weighting pursuant to this 38 section shall spend any money attributable to the school district's high-39 density at-risk weighting on the at-risk best practices developed by the 40 state board pursuant to K.S.A. 2017 Supp. 72-5153(d), and amendments thereto. If a school district that qualifies for the high-density at-risk 41 weighting does not spend such money on such best practices, the state 42 43 board shall notify the school district that it shall either spend such

1 money on such best practices or shall show improvement within five years of notification. Improvement shall include, but not be limited to, 2 the following: (A) The percentage of students at grade level on state 3 4 math and English language arts assessments; (B) the percentage of 5 students that are college and career ready on state math and English 6 language arts assessments; (C) the average composite ACT score; or (D) 7 the four-year graduation rate. If a school district does not spend such money on such best practices and does not show improvement within 8 five years, the school district shall not qualify to receive the high-density 9 10 at-risk weighting in the succeeding school year.

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(5) The provisions of this subsection shall expire on July 1, 2019.

12 Sec. 4. K.S.A. 2017 Supp. 72-53,113 is hereby amended to read as follows: 72-53,113. (a) The board of education of any school district may 13 make an annual tax levy at a mill rate not to exceed the statutorily 14 prescribed mill rate upon the taxable tangible property in the school 15 16 district for the purposes specified in this act and, with respect to any redevelopment district established prior to July 1, 2017, pursuant to 17 18 K.S.A. 12-1771, and amendments thereto, for the purpose of paying a 19 portion of the principal and interest on bonds issued by cities under the 20 authority of K.S.A. 12-1774, and amendments thereto, for the financing 21 of redevelopment projects upon property located within the school 22 district. No levy shall be made under this act until a resolution is adopted 23 by the board of education in the following form:

24

25

RESOLUTION

County, Kansas.

26 Be It Resolved that:

Unified School District No.

27 The above-named school board shall be authorized to make an ____ mills upon the 28 annual tax levy in an amount not to exceed 29 taxable tangible property in the school district for the purpose of 30 acquisition, construction, reconstruction, repair, remodeling, additions 31 to, furnishing, maintaining and equipping of school district property and equipment necessary for school district purposes, including: (1) 32 Computer software; (2) performance uniforms; (3) housing and 33 boarding pupils enrolled in an area vocational school operated under 34 35 the board; (4) architectural expenses; (5) building sites; (6) undertaking 36 and maintenance of asbestos control projects; (7) school buses; and (8) 37 utility expenses; (9) property and casualty insurance; and (10) other fixed 38 assets, and with respect to any redevelopment district established prior to 39 July 1, 2017, pursuant to K.S.A. 12-1771, and amendments thereto, for the purpose of paying a portion of the principal and interest on bonds 40 issued by cities under the authority of K.S.A. 12-1774, and amendments 41 thereto, for the financing of redevelopment projects upon property 42 43 located within the school district. The tax levy authorized by this

1 resolution may be made, unless a petition in opposition to the same, signed by not less than 10% of the qualified electors of the school 2 district, is filed with the county election officer of the home county of the 3 school district within 40 calendar days after the last publication of this 4 resolution. In the event a petition is filed, the county election officer 5 6 shall submit the question of whether the tax levy shall be authorized to 7 the electors in the school district at an election called for that purpose or at the next general election, as is specified by the board of education of 8

9 *the above school district.*

CERTIFICATE

 11
 This is to certify that the above resolution was duly adopted by the

 12
 board of education of Unified School District No.

 13
 ______ County, Kansas, on the ____ day of _____, ___.

 14

Clerk of the board of education.

16 All of the blanks in the above resolution shall be appropriately filled. The blank preceding the word "mills" shall be filled with a specific 17 18 number. The resolution shall be published once a week for two 19 consecutive weeks in a newspaper having general circulation in the 20 school district. If no petition as specified above is filed in accordance 21 with the provisions of the resolution, the board of education may make 22 the tax levy specified in the resolution. If a petition is filed as provided in 23 the resolution, the board of education may notify the county election 24 officer of the date of an election to be held to submit the question of 25 whether the tax levy shall be authorized. If the board of education fails to notify the county election officer within 60 calendar days after a 26 27 petition is filed, the resolution shall be deemed abandoned and no like 28 resolution shall be adopted by the board of education within the nine 29 months following the first publication of the resolution.

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(b) As used in this act:

(1) "Unconditionally authorized to make a capital outlay tax levy"
means that the school district has adopted a resolution under this
section, has published the same, and either that the resolution was not
protested or that it was protested and an election has been held by which
the tax levy specified in the resolution was approved;

(2) "statutorily prescribed mill rate" means: (A) Eight mills; (B)
the mill levy rate in excess of eight mills if the resolution fixing such rate
was approved at an election prior to the effective date of this act; or (C)
the mill levy rate in excess of eight mills if no petition or no sufficient
petition was filed in protest to a resolution fixing such rate in excess of
eight mills and the protest period for filing such petition has expired;

42 (3) "asbestos control project" means any activity which is 43 necessary or incidental to the control of asbestos-containing material in 1 buildings of school districts and includes, but not by way of limitation,

2 any activity undertaken for the removal or encapsulation of asbestos-3 containing material, for any remodeling, renovation, replacement, 4 rehabilitation or other restoration necessitated by such removal or 5 encapsulation, for conducting inspections, reinspections and periodic 6 surveillance of buildings, performing response actions, and developing, 7 implementing and updating operations and maintenance programs and 8 management plans;

9 (4) "asbestos" means the asbestiform varieties of chrysotile 10 (serpentine), crocidolite (riebeckite), amosite (cummingtonitegrunerite), 11 anthophyllite, tremolite, and actinolite; and

(5) "asbestos-containing material" means any material or product
which contains more than 1% asbestos.

Sec. 5. K.S.A. 2017 Supp. 72-53,116 is hereby amended to read as 14 follows: 72-53,116. (a) Any moneys in the capital outlay fund of any 15 16 school district and any moneys received from issuance of bonds under K.S.A. 2017 Supp. 72-53,117 or 72-53,122, and amendments thereto, 17 may be used for the purpose of the acquisition, construction, 18 19 reconstruction, repair, remodeling, additions to, furnishing, maintaining 20 and equipping of school district property and equipment necessary for 21 school district purposes, including: (1) Computer software; (2) 22 performance uniforms; (3) housing and boarding pupils enrolled in an 23 area vocational school operated under the board of education; (4) 24 architectural expenses; (5) building sites; (6) undertaking and 25 maintenance of asbestos control projects; (7) school buses; and (8) utility expenses; (9) property and casualty insurance; and (10) other fixed assets. 26

(b) The board of education of any school district is hereby 27 28 authorized to invest any portion of the capital outlay fund of the school 29 district which is not currently needed in investments authorized by K.S.A. 12-1675, and amendments thereto, in the manner prescribed 30 31 therein, or may invest the same in direct obligations of the United States 32 government maturing or redeemable at par and accrued interest within 33 three years from date of purchase, the principal and interest whereof is guaranteed by the government of the United States. All interest received 34 35 on any such investment shall upon receipt thereof be credited to the 36 capital outlay fund.

- Sec. 3. 6. K.S.A. 2017 Supp. 72-5143 and, 72-5145, 72-5151, 72-53,113 and 72-53,116 are hereby repealed.
- Sec. 4. 7. This act shall take effect and be in force from and after its
 publication in the Kansas register.