Session of 2023

SENATE BILL No. 309

By Committee on Ways and Means

3-9

AN ACT concerning cities and counties; relating to reductions in local 1 2 retailers' sales and compensating use tax revenues to cities, counties or 3 a municipal university with the authority to impose a countywide 4 retailers' sales tax; local extraordinary needs grants; creating the fixing 5 instant revenue shock for taxpayers fund and local extraordinary needs 6 fund; authorizing certain transfers to and payments from such funds; 7 establishing the joint committee on local extraordinary needs grants; 8 providing powers, duties and restrictions in reviewing and approving 9 capital expenditure project grants by such joint committee; abolishing 10 the local ad valorem tax reduction fund; amending K.S.A. 65-163j, 65-3306, 65-3327, 75-2556, 79-1479 and 79-2965 and K.S.A. 2022 Supp. 11 74-8768 and repealing the existing sections; also repealing K.S.A. 19-12 13 2694, 79-2960, 79-2961 and 79-2962 and K.S.A. 2022 Supp. 79-2959.

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15 Be it enacted by the Legislature of the State of Kansas:

New Section 1. (a) There is hereby created in the state treasury the 16 17 fixing instant revenue shock for taxpayers fund. Such fund shall be 18 administered by the state treasurer subject to the provisions of this section. 19 All expenditures from the fixing instant revenue shock for taxpayers fund 20 shall be made in accordance with appropriation acts upon warrants of the director of accounts and reports issued pursuant to vouchers approved by 21 22 the state treasurer or the state treasurer's designee. All expenditures from 23 the fixing instant revenue shock for taxpayers fund shall be for the 24 purposes of restoring to cities-and, counties and Washburn university of 25 Topeka the local retailers' sales or compensating use tax revenue lost due 26 to the enactment of legislation.

(b) On July 1, 2023, or as soon thereafter as moneys are available, the
 director of accounts and reports shall transfer \$220,000,000 from the state
 general fund to the fixing instant revenue shock for taxpayers fund.

30 (c) When legislation is enacted into law that reduces a city's-or, 31 county's or Washburn university of Topeka's tax revenue collected under 32 a local retailers' sales or compensating use tax imposed under the 33 provisions of K.S.A. 12-187 et seq. or 13-13a38 and 13-13a39, and 34 amendments thereto, the state director of taxation shall certify to the state 35 treasurer the difference in the amount of such retailers' sales or 36 compensating use tax revenue actually collected on behalf of such city-or,

county or Washburn university of Topeka during the 12-month period 1 2 immediately preceding the effective date of such legislation and the 3 amount of retailers' sales or compensating use tax revenue actually 4 collected on behalf of such city-or, county or Washburn university of 5 Topeka during the 12-month period immediately following the effective 6 date of such legislation. Upon receipt of each such certification from the 7 state director of taxation, the state treasurer shall notify the governing 8 body of such city-or, county or Washburn university of Topeka of such 9 determination by the state director of taxation and shall require the 10 governing body to certify that such governing body shall comply with the provisions of K.S.A. 2022 Supp. 79-2988, and amendments thereto, prior 11 12 to receiving any moneys from the fixing instant revenue shock for 13 taxpayers fund. Upon receipt of such certification from the governing 14 body, the state treasurer shall pay from the fixing instant revenue shock for 15 taxpayers fund to the appropriate city-or, county or Washburn university 16 of Topeka fund the amount determined by the state director of taxation to 17 restore the local retailers' sales or compensating use tax revenue lost 18 following the enactment of such legislation. The state treasurer shall 19 transmit a copy of certification of each payment from the fixing instant 20 revenue shock for taxpayers fund to the director of the budget and the 21 director of legislative research.

(d) The state treasurer shall establish procedures to recapture moneys
paid from the fixing instant revenue shock for taxpayers fund if a city-or,
county or Washburn university of Topeka is not complying with the
provisions of K.S.A. 2022 Supp. 79-2988, and amendments thereto.

26 New Sec. 2. (a) There is hereby created in the state treasury the local 27 extraordinary needs fund. Such fund shall be administered by the state 28 treasurer subject to the provisions of this section. All expenditures from 29 the local extraordinary needs fund shall be made in accordance with 30 appropriation acts upon warrants of the director of accounts and reports 31 issued pursuant to vouchers approved by the state treasurer or the state 32 treasurer's designee. All expenditures from the local extraordinary needs 33 fund shall be for the purpose of providing grants to cities and counties for 34 capital expenditure projects approved by the joint committee on local 35 extraordinary needs grants established in section 3, and amendments 36 thereto

(b) On July 1, 2023, or as soon thereafter as moneys are available, the
director of accounts and reports shall transfer \$50,000,000 from the state
general fund to the local extraordinary needs fund.

40 (c) A city or county may request a local extraordinary needs grant
41 application from the state treasurer. The state treasurer shall send an
42 application form to the requesting city or county. Such application form
43 shall require that the governing body of such city or county certify that

such governing body shall comply with the provisions of K.S.A. 2022
 Supp. 79-2988, and amendments thereto, prior to the state treasurer
 forwarding such application to the joint committee on local extraordinary
 needs grants established in section 3, and amendments thereto.

5 (d) Upon receipt of a grant approval from the joint committee on 6 local extraordinary needs grants in accordance with section 3, and 7 amendments thereto, the state treasurer shall pay from the local 8 extraordinary needs fund the amount of such grant to the appropriate fund 9 of the city or county awarded such grant. The state treasurer shall transmit 10 a copy of certification of each payment from the local extraordinary needs 11 fund to the director of the budget and the director of legislative research.

New Sec. 3. (a) There is hereby established the joint committee on local extraordinary needs grants within the legislative branch of state government. Such joint committee shall be composed of five members of the senate and five members of the house of representatives. All senate members shall be appointed by the president of the senate. All representative members shall be appointed by the speaker of the house of representatives.

19 (b) All members of the joint committee on local extraordinary needs 20 grants shall serve for terms ending on the first day of the regular session of 21 the legislature in odd-numbered years. On and after the first day of the 22 regular session of the legislature in odd-numbered years, the chairperson 23 shall be a representative member selected by the speaker of the house of 24 representatives and the vice chairperson shall be a senate member selected 25 by the president of the senate. On and after the first day of the regular 26 session of the legislature in even-numbered years, the chairperson shall be 27 a senate member selected by the president of the senate and the vice 28 chairperson shall be a representative member selected by the speaker of 29 the house of representatives. Any vacancy on the joint committee shall be 30 filled in the same manner in which the original appointment was made.

31 (c) A quorum of the joint committee on local extraordinary needs 32 grants shall be a majority of the members appointed. The joint committee 33 on local extraordinary needs grants shall meet at any time and at any place 34 within the state on call of the chairperson. Members of the joint committee 35 on local extraordinary needs grants shall receive compensation, travel 36 expenses and subsistence expenses or allowances as provided in K.S.A. 37 75-3212, and amendments thereto, when attending meetings of such joint 38 committee authorized by the legislative coordinating council.

(d) The state treasurer shall forward all applications for grants from the local extraordinary needs fund received pursuant to section 2, and amendments thereto, to the joint committee on local extraordinary needs grants. The joint committee on local extraordinary needs grants shall review all such grant applications and, to aid in reviewing such grant applications, may adopt procedural guidelines subject to the requirements
 of this section.

3 (e) The joint committee on local extraordinary needs grants may 4 approve grant requests from the local extraordinary needs fund, except that 5 the joint committee shall not approve a grant for a single capital 6 expenditures project that exceeds \$2,000,000.

7 (f) The joint committee on local extraordinary needs grants shall 8 transmit a copy of all grant approvals to the state treasurer for payment 9 from the local extraordinary needs fund.

10 (g) The joint committee on local extraordinary needs grants may 11 introduce legislation as it deems necessary in performing its functions.

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New Sec. 4. On July 1, 2023:

(a) The director of accounts and reports shall transfer all moneys inthe local ad valorem tax reduction fund to the state general fund;

(b) all liabilities of the local ad valorem tax reduction fund are herebytransferred to and imposed on the state general fund; and

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(c) the local ad valorem tax reduction fund is hereby abolished.

K.S.A. 65-163j is hereby amended to read as follows: 65-163j. 18 Sec. 5. (a) The dedicated source of revenue for repayment of a loan to a 19 municipality may include service charges, connection fees, special 20 21 assessments, property taxes, grants or any other source of revenue lawfully 22 available to the municipality for such purpose. In order to ensure 23 repayment by municipalities of the amounts of loans provided under this 24 act, the secretary, after consultation with the governing body of any 25 municipality which receives a loan, may adopt charges to be levied against individuals and entities served by the project. Any such charges shall 26 27 remain in effect until the total amount of the loan, and any interest thereon, 28 has been repaid. The charges shall, insofar as is practicable, be equitably 29 assessed and may be in the form of a surcharge to the existing charges of the municipality. The governing body of any municipality-which that 30 31 receives a loan under this act shall collect any charges established by the secretary and shall pay the moneys collected therefrom to the secretary in 32 33 accordance with procedures established by the secretary.

34 (b) Upon the failure of a municipality to meet the repayment terms 35 and conditions of the agreement, the secretary may order the treasurer of 36 the county in which the municipality is located to pay to the secretary such 37 portion of the municipality's share of the local ad valorem tax reduction 38 fund as may be necessary to meet the terms of the agreement,-39 notwithstanding the provisions of K.S.A. 79-2960 and 79-2961, and 40 amendments thereto. Upon the issuance of such an order, the municipality shall not be required to make the tax levy reductions otherwise required by 41 42 K.S.A. 79-2960 and 79-2961, and amendments thereto.

43 (c) Municipalities-which that are provided with loans under this act

shall maintain project accounts in accordance with generally accepted
 government accounting standards.

3 (d)(c) Any loans received by a municipality under the provisions of 4 this act shall be construed to be bonds for the purposes of K.S.A. 10-1116 5 and 79-5028, and amendments thereto, and the amount of such loans shall 6 not be included within any limitation on the bonded indebtedness of the 7 municipality.

8 Sec. 6. K.S.A. 65-3306 is hereby amended to read as follows: 65-9 3306. The secretary's annual request for appropriations to the water 10 pollution control account shall be based on an estimate of the fiscal needs for the ensuing budget year, less any amounts received by the secretary 11 from any public or private grants or contributions and moneys in such 12 account shall be used solely for the purposes provided for by this act. 13 Moneys allocated to a municipality shall be encumbered as an expenditure 14 15 of this account upon the formal letting of a contract for the improvement 16 notwithstanding the date on which actual payment is made of the state 17 financial assistance. Any municipality may contribute moneys to the state water pollution control account. If there are no uncommitted or 18 19 unencumbered moneys in the water pollution control account, any 20 municipality applying for any water pollution control project as defined in 21 K.S.A. 65-3302, and amendments thereto, shall, as a condition of such 22 application, certify in writing to the secretary that a contribution in the 23 amount of twenty-five percent (25%) of the eligible cost of such project 24 will be made to the water pollution control account by such municipality 25 prior to formal letting of a construction contract. Upon receipt by the 26 secretary, each such contribution shall be retained in a subaccount of the 27 water pollution control account for use solely in the project for which the 28 municipality has made application.

29 Notwithstanding the provisions of K.S.A. 79-2960 and 79-2961, any 30 municipality applying for such a water pollution control project may make 31 such contribution from all or such part of its share of the local ad valorem 32 tax reduction fund as may be necessary for such purpose, and to the extent 33 such fund is pledged and used for such purpose the municipality shall not 34 be required to make the tax levy reductions otherwise required by K.S.A. 35 79-2960 and 79-2961. Taxes levied by any municipality by reason of its 36 failure to make such reduction in its levies shall not be subject to or be-37 considered in computing the aggregate limitation upon the levy of taxes by 38 such municipality under the provisions of K.S.A. 79-5003.

Sec. 7. K.S.A. 65-3327 is hereby amended to read as follows: 65-3327. (a) The dedicated source of revenue for repayment of the loans may include service charges, connection fees, special assessments, property taxes, grants or any other source of revenue lawfully available to the municipality for such purpose. In order to ensure repayment by

municipalities of the amounts of loans provided under K.S.A. 65-3321 1 2 through 65-3329, and amendments thereto, the secretary, after consultation with the governing body of any municipality-which that receives a loan, 3 may adopt charges to be levied against users of the project. Any such 4 5 charges shall remain in effect until the total amount of the loan, and any 6 interest thereon, has been repaid. The charges shall, insofar as is 7 practicable, be equitably assessed and may be in the form of a surcharge to 8 the existing charges of the municipality. The governing body of any municipality-which that receives a loan under K.S.A. 65-3321 through 65-9 3329, and amendments thereto, shall collect any charges established by the 10 secretary and shall pay the moneys collected therefrom to the secretary in 11 12 accordance with procedures established by the secretary.

(b) Upon the failure of a municipality to meet the repayment terms 13 and conditions of the agreement, the secretary may order the treasurer of 14 the county in which the municipality is located to pay to the secretary such 15 16 portion of the municipality's share of the local ad valorem tax reduction fund as may be necessary to meet the terms of the agreement,-17 notwithstanding the provisions of K.S.A. 79-2960 and 79-2961 and 18 19 amendments thereto. Upon the issuance of such an order, the municipality 20 shall not be required to make the tax levy reductions otherwise required by 21 K.S.A. 79-2960 and 79-2961 and amendments thereto.

(e) Municipalities-which *that* are provided with loans under K.S.A.
 65-3321 through 65-3329, and amendments thereto, shall maintain project
 accounts in accordance with generally accepted government accounting
 standards.

26 (d)(c) Municipalities which *that* receive a grant and an allowance 27 under the federal act with respect to project costs for which a loan was 28 provided under K.S.A. 65-3321 through 65-3329, and amendments 29 thereto, shall promptly repay such loan to the extent of the allowance 30 received under the federal act.

31 (e)(d) Any loans received by a municipality under the provisions of 32 K.S.A. 65-3321 through 65-3329, and amendments thereto, shall be 33 construed to be bonds for the purposes of K.S.A. 10-1116 and 79-5028, 34 and amendments thereto, and the amount of such loans shall not be 35 included within any limitation on the bonded indebtedness of the 36 municipality.

Sec. 8. K.S.A. 2022 Supp. 74-8768 is hereby amended to read as follows: 74-8768. (a) There is hereby created the expanded lottery act revenues fund in the state treasury. All expenditures and transfers from such fund shall be made in accordance with appropriation acts. All moneys credited to such fund shall be expended or transferred only for the purposes of reduction of state debt, state infrastructure improvements, the university engineering initiative act, reduction of local ad valorem tax-in the same manner as provided for allocation of amounts in the local ad
 valorem tax reduction fund and reduction of the unfunded actuarial
 liability of the system attributable to the state of Kansas and participating
 employers under K.S.A. 74-4931, and amendments thereto, by the Kansas
 public employees retirement system.

(b) On July 1, 2021, July 1, 2022, July 1, 2023, July 1, 2024, July 1, 6 7 2025, July 1, 2026, July 1, 2027, July 1, 2028, July 1, 2029, July 1, 2030, 8 and July 1, 2031, or as soon thereafter such date as moneys are available, 9 the first \$10,500,000 credited to the expanded lottery act revenues fund 10 shall be transferred by the director of accounts and reports from the expanded lottery act revenues fund in one or more substantially equal 11 12 amounts, to each of the following: The Kan-grow engineering fund – KU, 13 Kan-grow engineering fund - KSU and Kan-grow engineering fund -WSU. Each such special revenue fund shall receive \$3,500,000 annually in 14 15 each of such years. Commencing in fiscal year 2014, after such transfer 16 has been made, 50% of the remaining moneys credited to the fund shall be 17 transferred on a quarterly basis by the director of accounts and reports 18 from the fund to the Kansas public employees retirement system fund to 19 be applied to reduce the unfunded actuarial liability of the system 20 attributable to the state of Kansas and participating employers under 21 K.S.A. 74-4931 et seq., and amendments thereto, until the system as a 22 whole attains an 80% funding ratio as certified by the board of trustees of 23 the Kansas public employees retirement system.

Sec. 9. K.S.A. 75-2556 is hereby amended to read as follows: 75-25 2556. (a) The state librarian shall determine the amount of the grant-in-aid 26 each eligible local public library is to receive based on the latest 27 population census figures as certified by the division of the budget.

(b) Except as provided by subsection (d), no local public library shall be eligible for any state grants-in-aid if the total amount of the following paragraphs is less than the total amount produced from such sources for the same library for the previous year, based on the information contained in the official annual budgets of municipalities that are filed with the division of accounts and reports in accordance with K.S.A. 79-2930, and amendments thereto:

(1) The amount produced by the local ad valorem tax levies for thecurrent year expenses for such library;

(2) the amount of moneys received from the local ad valorem tax reduction fund for current year expenses for such library;

39 (3) the amount of moneys received from taxes levied upon motor
40 vehicles under the provisions of K.S.A. 79-5101 et seq., and amendments
41 thereto, for current year expenses for such library; and

42 (4)(3) the amount of moneys received in the current year from 43 collections of unpaid local ad valorem tax levies for prior year expenses 1 for such library.

(c) Local public library districts in which the assessed valuation
decreases shall remain eligible for state grants-in-aid so long as the ad
valorem tax mill rate for the support of such library has not been reduced
below the mill rate imposed for such purpose for the previous year.

6 (d) If a local public library fails to qualify for eligibility for any state 7 grants-in-aid under subsection (b), the state librarian shall have the power 8 to continue the eligibility of a local public library for any state grants-in-9 aid if the state librarian, after evaluation of all the circumstances, 10 determines that the legislative intent for maintenance of local tax levy 11 support for the on-going operations of the library is being met by the 12 library district.

(e) The distribution so determined shall be apportioned and paid onFebruary 15 of each year.

15 Sec. 10. K.S.A. 79-1479 is hereby amended to read as follows: 79-16 1479. (a) (1) On or before January 15, 1992, and quarterly thereafter, the 17 county or district appraiser shall submit to the director of property 18 valuation a progress report indicating actions taken during the preceding 19 quarter calendar year to implement the appraisal of property in the county 20 or district. Whenever the director of property valuation shall determine 21 that any county has failed, neglected or refused to properly provide for the 22 appraisal of property or the updating of the appraisals on an annual basis in 23 substantial compliance with the provisions of law and the guidelines and 24 timetables prescribed by the director, the director shall file with the state 25 board of tax appeals a complaint stating the facts upon which the director 26 has made the determination of noncompliance as provided by K.S.A. 79-27 1413a, and amendments thereto. If, as a result of such proceeding, the state 28 board of tax appeals finds that the county is not in substantial compliance with the provisions of law and the guidelines and timetables of the director 29 30 of property valuation providing for the appraisal of all property in the 31 county or the updating of the appraisals on an annual basis, it shall order 32 the immediate assumption of the duties of the office of county appraiser by 33 the director of the division of property valuation until such time as the 34 director of property valuation determines that the county is in substantial 35 compliance with the provisions of law. In addition, the board shall order 36 the state treasurer to withhold all or a portion of the county's entitlement to 37 moneys from either or both of the local ad valorem tax reduction fund and 38 the city and county and city revenue sharing fund for the year following 39 the year in which the order is issued. Upon service of any such order on 40 the board of county commissioners, the appraiser shall immediately 41 deliver to the director of property valuation, or the director's designee, all 42 books, records and papers pertaining to the appraiser's office.

43 (2) Any county for which the director of the division of property

1 valuation is ordered by the state board of tax appeals to assume the responsibility and duties of the office of county appraiser shall reimburse the state for the actual costs incurred by the director of the division of property valuation in the assumption and carrying out of such responsibility and duties, including any contracting costs in the event it is necessary for the director of property valuation to contract with private appraisal firms to carry out such responsibilities and duties.

8 (b) (1) On or before June 1 of each year, the director of property 9 valuation shall review the appraisal of property in each county or district 10 to determine if property within the county or district is being appraised or valued in accordance with the requirements of law. If the director 11 12 determines the property in any county or district is not being appraised in 13 accordance with the requirements of law, the director of property valuation shall notify the county or district appraiser and the board of county 14 15 commissioners of any county or counties affected that the county has 30 16 days within which to submit to the director a plan for bringing the 17 appraisal of property within the county into compliance.

18 (2) If a plan is submitted and approved by the director the county or 19 district shall proceed to implement the plan as submitted. The director 20 shall continue to monitor the program to insure that the plan is 21 implemented as submitted. If no plan is submitted or if the director does 22 not approve the plan, the director shall petition the state board of tax 23 appeals for a review of the plan or, if no plan is submitted, for authority for 24 the division of property valuation to assume control of the appraisal 25 program of the county and to proceed to bring the same into compliance with the requirements of law. 26

27 (3) If the state board of tax appeals approves the plan, the county or 28 district appraiser shall proceed to implement the plan as submitted. If no 29 plan has been submitted or the plan submitted is not approved, the board 30 shall fix a time within which the county may submit a plan or an amended 31 plan for approval. If no plan is submitted and approved within the time 32 prescribed by the board, the board shall order the division of property 33 valuation to assume control of the appraisal program of the county and 34 shall certify its order to the state treasurer, who shall withhold distributions 35 of the county's share of moneys from the county and city revenue sharing 36 fund-and the local ad valorem tax reduction fund and credit-the same such 37 moneys to the general fund of the state for the year following the year in 38 which the board's order is made. The director of property valuation shall 39 certify the amount of the cost incurred by the division in bringing the 40 program in compliance to the state board of tax appeals. The board shall 41 order the county commissioners to reimburse the state for such costs.

42 (c) The state board of tax appeals shall within 60 days after the 43 publication of the Kansas assessment/sales ratio study review such publication to determine county compliance with K.S.A. 79-1439, and amendments thereto. If in the determination of the board one or more counties are not in substantial compliance and the director of property valuation has not acted under subsection (b), the board shall order the director of property valuation to take such corrective action as is necessary or to show cause for noncompliance.

7 Sec. 11. K.S.A. 79-2965 is hereby amended to read as follows: 79-8 2965. (a) The state treasurer shall make a determination of the total 9 amount of each county's entitlement from the county and city revenue 10 sharing fund for each year prior to the first distribution from the fund in 11 that year.

12 (b) In making the determination, the state treasurer shall allocate the 13 total amount to be transferred to the county and city revenue sharing fund for distribution in that year, exclusive of \$600,000 which amount shall be 14 designated as the deficiency equalization amount, in the following manner: 15 16 (1) Sixty-five percent of such amount shall be allocated on the basis of the 17 population figures of the counties certified to the secretary of state 18 pursuant to K.S.A. 11-201, and amendments thereto, on July 1 of the 19 preceding year, and (2) the remaining 35% shall be allocated on the basis 20 of the equalized assessed tangible valuations on the tax rolls of the 21 counties on November 1 of the preceding year as certified by the director 22 of property valuation.

23 (c) In any year when a county's portion determined under the formula 24 in subsection (b) added to the amount that county receives from the local 25 ad valorem tax reduction fund for such year is less than the total of each 26 distribution made to that county in the state's fiscal year 1977 from the 27 local ad valorem tax reduction fund, the alcoholic liquor control 28 enforcement fund and revenue collected from the sale of cigarette tax 29 indicia, the difference between such amounts shall be allocated to that 30 county from the deficiency equalization amount.

(d) Any portion of the deficiency equalization amount not allocated
as provided in subsection (c) shall be allocated among all of the counties
according to the formula using population and equalized assessed tangible
valuation as prescribed in subsection (b).

(e) The total amount allocated to a county under the provisions of this
section for any year shall be deemed to be that county's entitlement from
the county and city revenue sharing fund for that year.

Sec. 12. K.S.A. 19-2694, 65-163j, 65-3306, 65-3327, 75-2556, 791479, 79-2960, 79-2961, 79-2962 and 79-2965 and K.S.A. 2022 Supp. 748768 and 79-2959 are hereby repealed.

41 Sec. 13. This act shall take effect and be in force from and after its 42 publication in the statute book.